# ALPENA CITY COUNCIL MEETING January 19, 2021 – 6:00 p.m. AGENDA

This meeting will be held virtually. The login Information for virtual access is:

https://www.gotomeet.me/CityofAlpena or the Dial-In Number is

1 (646)749-3112. Access Code: 667-050-061.

- 1. Call to Order.
- 2. Pledge of Allegiance.
- 3. Approval and Modification of the Agenda.
- 4. Approve Minutes Regular Session of January 4, 2021.
- 5. Citizens Appearing Before Council on Agenda and Non-Agenda Items (Citizens Shall be Allowed a Maximum of Five (5) Minutes Each to Address Their Concerns. This is the Only Time During a Council Meeting that Citizens are Allowed to Address the Council).
- 6. Public Hearing.
- 7. Consent Agenda.
  Bills to be Allowed, in the Amount of \$222,889.87.
- 8. Presentations.
  - A. Fiscal Year 19/20 Comprehensive Annual Financial Report Phil Straley and Chelsea McConnell of Straley Lamp Kraenzlein, P.C.
  - B. Huron Humane Society Semi-Annual Report Mary Eagan.
- 9. Announcements.
- 10. Mayoral Proclamation.

Thunder Bay International Film Festival Week – January 20-31st, 2021.

11. Report of Officers.

Election Costs and Voter Turnout for November 3, 2020 – Anna Soik, Clerk.

- 12. Communications and Petitions.
- 13. Unfinished Business.
  - A. Evergreen Cemetery Regulation Changes Rich Sullenger, City Engineer.
  - B. Farmer's Market Lease Agreement Rich Sullenger, City Engineer.
  - C. North Second Avenue and Miller Street Intersection Chief of Police, Joel Jett.
- 14. New Business.
  - A. 2021 City Concrete Program Bid Recommendation Rich Sullenger, City Engineer.
  - B. Adoption of 2021-2025 Recreation Plan Andrea Kares, Director of Planning, Development & Zoning.

15.	Adjourn to Closed Session to Discuss Pending Litigation of Currier LLC and Katherine Schultz vs the City
	of Alpena.

- 16. Return to Open Session.
- 17. Adjourn.

Rachel R. Smolinski City Manager

#### **COUNCIL PROCEEDINGS**

## January 4, 2021

The Municipal Council of the City of Alpena met in regular session via teleconference on the above date and was called to order at 6:00 p.m. by the Mayor.

Present: Mayor Waligora, Mayor Pro Tem Johnson, Councilmembers Nowak, Hess, and Mitchell.

Absent: None.

#### PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

#### APPROVAL OF AGENDA

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to approve the agenda.

Motion carried 5-0.

#### MINUTES

The minutes of the regular and closed sessions of December 21, 2020, and special session of December 28, 2020, were approved as printed.

#### CONSENT AGENDA

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, that the following Consent Agenda items be approved:

- A. Bills Allowed in the Amount of \$101,199.02 be Allowed and the Mayor and City Clerk Authorized to Sign Warrant in Payment of Same.
- B. Budget amendment request to increase expenditure accounts within the Fire/EMS Department for COVID-19 related expenses.

Motion carried 5-0.

## UNITED WAY BORN LEARNING TRAIL REQUEST

Moved by Councilmember Mitchell, seconded by Councilmember Nowak, to approve the Born Learning Trail request.

Motion carried 5-0.

## WATER TREATMENT PLANT FILTERS INSTALLATION BID RECOMMENDATION

The following sealed bids were received on December 21, 2020 for the installation of water treatment plant filters 5-7 valves:

Meridian Contracting \$33,120

Johnson & Wood, LLC \$39,000

Page 2 Council Proceedings January 4, 2021

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to award the install project of Water Treatment Plant filters 5-7 valves to Meridian Contracting in the amount of \$32,120.

Motion carried 5-0.

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to approve the purchase order to Tempest Enterprises, LLC for completion of controls integration in the amount of \$10,751,93.

Motion carried 5-0.

#### HOT MIXED ASPHALT PATCHING PROGRAM CONTRACT RENEWAL

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to approve the renewal of the 2020 HMA Patching Program Contract for 2021 with Everett Goodrich Trucking, Inc. for the proposed unit prices.

Motion carried 5-0.

#### **ADJOURN**

On motion of Councilmember Nowak, seconded by Mayor Pro Tem Johnson, the Municipal Council adjourned at 6:20 p.m.

Matthew Waligora Mayor

ATTEST:

Anna Soik City Clerk

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7.

## EXP CHECK RUN DATES 01/20/2021 - 01/20/2021

#### UNJOURNALIZED

OPEN - CHECK TYPE: PAPER CHECK

VENDOR	INVOICE #	DESCRIPTION	AMOUNT
AIRGAS USA LLC	9108022287	VEH MAINT - DPW	754.69
AIRGAS USA LLC	9976248662	VEH MAINT - DPW	68.20
AIRGAS USA LLC	9976235419	SUPPLIES - EMS DISP	18.60
ALBENIA COUNTY TREACURER	T28676	VEH MAINT - DPW	1,121.65
ALPENA COUNTY TREASURER ALPENA DIESEL SERVICE	010121 67303	IT CONTRACTED SVCS 01/21 VEH MAINT - DPW	8,118.00 349.40
ALPENA DIESEL SERVICE ALPENA DIESEL SERVICE	18372	VEH MAINT + 36	1,477.00
ALPENA DIESEL SERVICE	67354	VEH MAINT - DPW	201.57
ALPENA DIESEL SERVICE	67360	VEH MAINT - DPW	891.37
ALPENA DIESEL SERVICE	67380	VEH MAINT - DPW	338.24
ALPENA DIESEL SERVICE	67383	VEH MAINT - DPW	6.27
ALPENA DIESEL SERVICE	67389	VEH MAINT - DPW	11.38
ALPENA ELECTRIC MOTOR SERVICE	1069	MAINT - BOAT HARBOR	980.00
ALPENA GLASS CO INC ALPENA POWER COMPANY	392393 011921	VEH MAINT #46 ELECTRIC	454.00 36,266.80
ALPENA SUPPLY CO	S100295987.001	VEH MAINT - DPW	31.28
ALPENA SUPPLY CO	S100233307.001 S100302198.001	VEH MAINT - DPW	78.24
AMAZON CAPITAL SERVICES INC		COVID SUPPLIES - FIRE/EMS	551.53
AMAZON CAPITAL SERVICES INC		UNIFORMS - FIRE/EMS	94.93
AWC	869	MAINT - CITY HALL	800.00
AWC	875	MAINT - TRAILHEAD	748.00
BALL TIRE & GAS INC	189131	VEH MAINT #24	39.50
BALL TIRE & GAS INC	189245	VEH MAINT - DPW	80.00
BALL TIRE & GAS INC BALL TIRE & GAS INC	189440 189674	VEH MAINT - DPW VEH MAINT - POLICE	801.92 45.00
BELL EQUIPMENT COMPANY	0178195	VEH MAINT - POLICE VEH MAINT - DPW	68.60
BELL EQUIPMENT COMPANY	0178279	VEH MAINT - DPW	(34.60)
BOUND TREE MEDICAL LLC	83891608	SUPPLIES - EMS DISP	15.78
BOUND TREE MEDICAL LLC	83893482	SUPPLIES - EMS DISP	27.98
BP	59433246	GAS/FUEL - FIRE/EMS/EQ	9,354.97
BRUCE TILLINGER	123120	MECHANICAL INSP SVCS 12/20	1,436.00
BRUCE TILLINGER	123120A	PLUMBING INSP SVCS 12/20	518.00
CALGON CARBON CORPORATION	90113815	CARBON LEASE - WATER	32,360.00
CARQUEST AUTO PARTS CARQUEST AUTO PARTS	422502 422621	VEH MAINT - DPW VEH MAINT - DPW	22.46 4.88
CARQUEST AUTO PARTS	423191	VEH MAINT - DPW	1.96
CARQUEST AUTO PARTS	423542	VEH MAINT - DPW	26.13
CARQUEST AUTO PARTS	423549	VEH MAINT - DPW	6.48
CARQUEST AUTO PARTS	423726	VEH MAINT #42	51.93
CARQUEST AUTO PARTS	424328	VEH MAINT #66	5.95
CARQUEST AUTO PARTS	424390	SUPPLIES - POLICE	32.67
CARQUEST AUTO PARTS	424471	VEH MAINT - DPW	7.59
CHARTER COMMUNICATIONS CHARTER COMMUNICATIONS	0591 01/21 7316 01/21	FAX LINE - CITY HALL FAX LINE - PUBLIC WORKS	99.98 99.98
DAVE SCHULTZ CONSTRUCTION AND	011121	MAINT - CEMETERY	151.50
DE LAGE LANDEN FINANCIAL SERVICES	70828818	COPIER LEASE 02/21 - DDA	56.55
DEAN ARBOUR FORD LINCOLN MERCURY	31328	VEH MAINT - DPW	16.46
DELL MARKETING L.P.	10452579456	LAPTOPS - IT	9,509.24
DELL MARKETING L.P.	10452210886	MONITORS - IT	1,772.00
DTE ENERGY	011921	GAS	3,069.95
FITZPATRICK'S HARDWARE	5289512	SUPPLIES - FIRE/EMS	139.47
FITZPATRICK'S HARDWARE	5290161	SUPPLIES - FIRE/EMS	13.16
FITZPATRICK'S HARDWARE FRANCIS ROSINSKI	5290604 123120	SUPPLIES - FIRE/EMS ELECTRICAL INSP SVCS 12/20	21.99 1,275.00
FREESE HYDRAULICS & EQUIP REPAIR	38454	VEH MAINT - DPW	41.51
FRONTIER	4175 01/21	TELEPHONE - FIRE/EMS	40.64
FRONTIER	5445 01/21	TELEPHONE - FIRE/EMS	76.93
FRONTIER	7204 01/21	ELEVATOR TELEPHONE - CITY HALL	58.26
FRONTIER	7430 01/21	ELEVATOR TELEPHONE - PUBLIC SAFETY	58.26
FRONTIER	2793 01/21	TELEPHONE - POL/FIRE/EMS	109.97
FRONTIER	9535 01/21	ALARM PHONE LINES - SEWER	594.54
GARANTS OFFICE SUPPLIES & PRINTING GIAMARCO MULLINS & HORTON PC	70541 30	DOWNTOWN DOLLARS - DDA ATTY FEES - GEN/FIRE/EMS	850.00 546.75
GLITZ & GLAMOUR BRIDAL & GIFTS	010521	UNIFORMS - POLICE	14.00
GRAND TRAVERSE	55010	SUPPLIES - FIRE/EMS	282.96
GREENWAY	123120	DUMPSTER CHARGES 12/20	1,157.00
HALLS SERV-ALL	123120	RENTAL FEE - PARKS	87.50
HURON HUMANE SOCIETY	011121	FY 20-21 CONTRIBUTION	5,000.00
INDUSTRIAL SAFETY LLC	0148078	SUPPLIES - EMS DISP/COVID	15,772.00
INFO SENSE INC	2817	SEWER MAIN ANALYTICAL TOOL	26,330.00
INTERSTATE BATTERY SYSTEM INC	23422972	VEH MAINT - DPW	291.00
JAMES KOCHANSKI	010621	SAFETY SHOE ALLOW - CEM	233.18

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#### EXP CHECK RUN DATES 01/20/2021 - 01/20/2021 UNJOURNALIZED

OPEN - CHECK TYPE: PAPER CHECK

VENDOR	INVOICE #	DESCRIPTION	AMOUNT
JAMES KOCHANSKI	011221	WORK APPAREL ALLOW - CEM SUPPLIES - LIGHTS SNOW REMOVAL - DDA STORES - SCREENED SAND SUPPLIES - FIRE/EMS VEH MAINT - DPW VEH MAINT - DPW MILEAGE 12/20 SOR REGISTRATION - POLICE SUPPLIES - IT COPIER MAINT 01/21 - CH/PSF WATER ASSISTANCE OVER PMT PROG REFL	116.82
KENDALL ELECTRIC INC	S109784625.001	SUPPLIES - LIGHTS	82.98
LARRY SANDERSON	960044	SNOW REMOVAL - DDA	695.00
MACARTHUR CONSTRUCTION INC	2	STORES - SCREENED SAND	9.000.00
MCDONALD AUTO SUPPLY INC	944510	SUPPLIES - FIRE/FMS	14.54
MCVEIGHS TRUCK SPRINGS	018832	VEH MAINT - DPW	226.88
MCVEIGHS TRUCK SPRINGS	018942	VEH MAINT - DPW	61.65
MICHAEL KIELISZEWSKI	123120	MILEAGE 12/20	97.47
MICHIGAN STATE POLICE	551-572936	SOD DECISTRATION DOLLCE	90.00
MILLER OFFICE MACHINES	AR13485	SUIDDI IES IT	69.95
MILLER OFFICE MACHINES	AR13564	CODIED MAINT 04/04 CU/DSE	313.48
NEMCSA	122120	WATER ASSISTANCE OVER DMT DROC REE	376.10
	010821	WATER ASSISTANCE OVER PIVIT PROGRET	570.10
NEMCSA	010821	MAINT DDA	00.00
NORTHERN CLEANING & MAINTENANCE	010121	MAINT - DDA	60.00
NORTHERN MICHIGAN CODE	05013-21	2021 MEMBERSHIP DUES	100.00
NORTHERN MICHIGAN CODE	INSP00963	2021 MEMBERSHIP DUES	100.00
NYE UNIFORM COMPANY	762028	UNIFORMS - POLICE	244.00
OFFICE DEPOT	16969162	SUPPLIES - CITY HALL	146.30
PENGUIN MANAGEMENT, INC.	63051	DISPATCHING SYSTEM - FIRE/EMS	30.00
PENGUIN MANAGEMENT, INC. PRESQUE ISLE ELECTRIC & GAS CO	81166373 1220	ELECTRIC - AIR BASE	32.42
PROPANE PLUS INC	151351	PROPANE - TRAILHEAD	189.10
RACHEL SMOLINSKI	011121	TRAVEL EXPENSE - MGR	2,723.39
RAPID RESULTS	11650	WATER ASSISTANCE OVER PMT PROG REFL WATER ASSISTANCE OVER PMT PROG REFL WATER ASSISTANCE OVER PMT PROG REFL MAINT - DDA  2021 MEMBERSHIP DUES  2021 MEMBERSHIP DUES  UNIFORMS - POLICE SUPPLIES - CITY HALL DISPATCHING SYSTEM - FIRE/EMS ELECTRIC - AIR BASE PROPANE - TRAILHEAD TRAVEL EXPENSE - MGR DRUG SCREEN - FIRE/EMS DRUG SCREEN - FIRE/EMS DRUG SCREEN - FIRE/EMS DRUG SCREEN - FIRE/EMS CHRISTMAS ACTIVITIES - DDA MONTHLY FEE 11/20 VEH MAINT - DPW VEH MAINT - DPW VEH MAINT - DPW PUBLISHING/ADVERTISING PUBLISHING/ADVERTISING RUGS/UNIFORMS/SUPP-CH/CEM/PW/PSF/PK: MAINT - PUBLIC WORKS ADVERTISING - DDA MAINT - WATER TANKS	30.00
RAPID RESULTS	11667	DRUG SCREEN - FIRE/EMS	30.00
RAPID RESULTS	11678	DRUG SCREEN - FIRE/EMS	30.00
RAPID RESULTS	11707	DRUG SCREENS - PW/PKS/EQ	120.00
ROBERT W LAMSON PHD	3093	EMP EVALUATION - FIRE/EMS	465.00
RONALD DENMARK	011321	CHRISTMAS ACTIVITIES - DDA	200.00
STRALEY LAMP & KRAENZLEIN PC	32638	MONTHLY FEE 11/20	3,330.00
SUPERIOR FABRICATING INC	15418	VEH MAINT - DPW	1,332.00
SUPERIOR FABRICATING INC	15419	VEH MAINT - DPW	650.00
SUPERIOR IMAGE CLEANING	123120	CITY CUSTODIAL SERVICES	2,788.16
TELNET WORLDWIDE	212269	TELEPHONE	349.46
TENURGY LLC	ALP-112	UTILITY RATE SAVINGS 12/20	1.791.25
TERMINAL SUPPLY CO	95303-00	VEH MAINT - DPW	174.91
THE ALPENA NEWS	DC1107 12/20	PUBLISHING/ADVERTISING	479.31
THE ALPENA NEWS	LC1107 12/20	PUBLISHING/ADVERTISING	154.85
THOMPSONS LINEN SERVICE	70483 12/20	RUGS/UNIFORMS/SUPP-CH/CFM/PW/PSF/PK	1 067 51
TOTAL FIRE PROTECTION INC	8262082	MAINT - PUBLIC WORKS	300.00
TRUE NORTH RADIO NETWORK	20120362	ADVERTISING - DDA	300.00
UTILITY SERVICE CO INC	526231	MAINT - WATER TANKS	14,686.75
UTILITY SERVICE CO INC	526232	MAINT - WATER TANKS	12,120.69
WAL-MART	001190	VEH MAINT - POLICE	18.00
WAL-MART	001190	SUPPLIES - POLICE	5.27
WEINKAUF PLUMBING & HEATING INC	11595	BRIDGE MAINT - MAJ ST	112.50
WEX BANK	69511005	MAINT - PUBLIC WORKS ADVERTISING - DDA MAINT - WATER TANKS MAINT - WATER TANKS VEH MAINT - POLICE SUPPLIES - POLICE BRIDGE MAINT - MAJ ST GAS/FUEL-POL/FIRE/EMS/EQ/SUEZ	1,023.15

Total: 222,889.87



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2020

# CITY OF ALPENA, MICHIGAN

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Fiscal Year Ended June 30, 2020

## **City Council**

Matt Waligora, Mayor

Cindy Johnson, Mayor Pro-Term Mike Nowak, Council Member Amber Hess, Council Member Danny Mitchell, Council Member

## **City Manager**

Rachel Smolinski

## **Clerk/Treasurer/Finance Director**

Anna Soik

## Prepared by:

City Clerk/Treasurer/Finance Director's Office

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III.

## I. INTRODUCTORY SECTION

## **The Introductory Section Contains:**

- A. Letter of Transmittal
- B. Government Finance Officers Association Certificate of Achievement for Excellence in Financial Reporting
- C. Organizational Chart
- **D.** Administrative Staff





=Clerk/Treasurer\_\_\_

December 18, 2020

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Alpena, Michigan:

It is our pleasure to submit the Comprehensive Annual Financial Report (CAFR) of the City of Alpena, Michigan for the fiscal year ended June 30, 2020. This report was prepared in conformance with regulations and standards set forth by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants and its Committee on Governmental Accounting and Auditing, generally accepted accounting principles (GAAP), the Treasurer of the State of Michigan, and the Government Finance Officers Association (GFOA).

State law requires that every general purpose local government publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Alpena, Michigan for the fiscal year ended June 30, 2020.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Straley Lamp & Kraenzlein P.C., Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Alpena, Michigan's financial statements for the year ended June 30, 2020. The independent auditor's report is located at the front of the financial section of the CAFR.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE CITY OF ALPENA

The City of Alpena is the county seat of Alpena County. Alpena is located on the west shore of Lake Huron and is one of the oldest chartered communities in the Lower Peninsula. Alpena is a community highly dependent on its industrial base, as it has been since it was laid out in 1840. In the early historical days, Alpena was a thriving lumbering/logging community, reaching a peak population of 15,600 in 1897.

By the end of the 1880s, Alpena was nearing the end of its lumbering heyday. By the early part of the twentieth century cement manufacturing had eclipsed lumbering as the City's chief industry. The cement industry continues to remain an integral, valuable, and important part of the City. Government agencies such as the City and County seats; organizations such as the hospital, museum, high school and community college; and businesses such as LafargeHolcim, Besser Company and Decorative Panels International all make the City of Alpena their headquarters.

For 2010, the U.S. Census Bureau reports a population of 10,483 for the City of Alpena. That is 821 people less than the 2000 census. The City is the largest political entity within the County and comprised over one-third of the total County population. The City is completely surrounded by Alpena Township which comprises another one-third of the County population.

Most recent data show the median age is 42.2 years old and the average income per capita is \$22,806. The average income per capita remained steady until 2011 when it decreased drastically to \$18,617. It increased slightly each year for four years, but then declined slightly in 2016 to \$19,434.

At the end of September 2020, the unemployment level for Alpena County was 6.4%. The increase is due to the COVID-19 pandemic.

School enrollment has been fairly steady until 2011 when it increased to 1,627 but then dropped to 1,232 in 2013. It steadily increased through 2017 to 1,474. In 2020, enrollment decreased to 1,253.

There are 2,517 workers employed by the principal employers in the City with the largest percentage employed by MidMichigan Medical Center, followed by Northeast Michigan Community Mental Health, Alpena Public Schools and LafargeHolcim.

The taxable value of real property in the City for tax year 2019 was \$219,681,787 and personal property was \$23,533,800 for a total taxable value of \$243,215,587. The real property values increased from the tax year 2018 value of \$213,143,284, while the personal property decreased from the taxable value of \$26,630,000. The total taxable value for tax year 2019 resulted in an increase of \$3,442,303 over 2018.

Municipal services provided to its taxpayers include: legislative, executive, elections, assessing, finance, public safety, law enforcement, fire protection, ambulance, building inspection, parks and recreation, an electrical division, cemetery, cultural, conservation of natural resources, planning, engineering, and other functions. In addition, the City maintains two enterprise funds, which provide water and sewer. Other funds include an equipment fund for transportation rental services, and a stores fund. The City also established a marina fund, a tree/park improvement fund, and a building authority fund.

The City of Alpena operates under the council-manager form of government. The City's charter was adopted September 1, 1915, and then revised March 13, 1944. The Council consists of five members, including the Mayor, who are elected by the residents of the City qualified to vote under the Constitution and Laws of the State of Michigan. The members of the Council serve for a term of four years. The Mayor of the City is elected at large by the voters of the City and also serves a four-year term.

The City Charter provides for a chief administrative office headed by a City Manager. The City Council appoints the City Manager based on his/her education, work experience, training, and ability without regard to political preference. The Manager serves at the pleasure of the City Council. The Manager appoints the City Planning and Development Director, City Engineer, Police Chief, Fire Chief, and others as may be determined by the City Council, all subject to confirmation by the Council. The offices of City Clerk/Treasurer/Finance Director, City Attorney, and City Assessor are appointed directly by the City Council.

#### ECONOMIC CONDITIONS AND OUTLOOK

Since its early years, the economic base for the City rested on its proximity to abundant natural resources. Strategically sited at the mouth of the Thunder Bay River and along the shores of Lake Huron, it was the optimum location to process raw materials into a marketable product and then ship the product off to distant markets. Resource based industries, starting in the late 1800's, were the driving force of economic growth. Starting around 1980, large employment-based heavy industry underwent a manpower reduction as modern automated systems displaced the workforce.

The 1990's saw the community focus on new efforts to diversify the local economy. Today, Alpena serves as the commercial and healthcare hub for a four-county area. National retailers and service providers have opened and created employment. Healthcare services have produced the largest growth. In 2016, the Alpena Regional Medical Center joined MidMichigan Health and changed its name to MidMichigan Medical Center – Alpena. The facility has grown from a local primary care county-based hospital into a regional secondary healthcare center. The Medical Center has an annual operating revenue of over \$125 million, providing well-paid and stable jobs. Total annual operating expenses (including salaries, wages, benefits, medical supplies, and other fees) total over \$119 million. In 2017, the Medical Center was recognized as a Top Rural Community Hospital and received Michigan's Quality Improvement Organization Governor's Award for Excellence.

Education, small-specialized industries, and tourism are other sources of new jobs and economic development. Alpena Community College has averaged 1,972 students since 2000 (peaking at 2,077 students in 2009; with a low of 1,853 students in 2004). Fairly steady enrollment has allowed the college to create more jobs and train many people to take advantage of new technology, healthcare, marketing, and new industrial applications. Likewise, organizations like the Alpena Area Convention and Visitors Bureau, the Alpena Downtown Development Authority, and the Alpena Area Chamber of Commerce have created and promoted many successful tourist events that include the Michigan Brown Trout Festival, Great Lakes Lighthouse Festival, Maritime Festival, and other similar events that attract tourism dollars to the community's motels, eateries and specialty shops. Efforts are being made to attract new technology and specialized industries to new industrial and commercial parks, as well as Renaissance Zones in the City and at the Alpena County Regional Airport.

Local Property Taxes and State Revenue Sharing Funds are the primary source of local government revenue. The City of Alpena will collect 16.1066 mils for operations in fiscal year 2021, which is the same as fiscal year 2020. This tax revenue funds a projected budget of \$9.904 million for fiscal year 2020-2021, with a fund balance of \$2.7 million. The City also will levy 1.0000 mil for Dial-A-Ride operations and an additional 1.9812 mils in the Downtown Development District area. The County currently levies 4.8004 mils, which have been rolled back from 5.4000 mils allowed under State Law by the Headlee Amendment. This has limited County government by restricting expansion of non-mandated services, unless provided by voter approval (EMS millage, 911 surcharge, Senior Citizen millages, etc.). The County also levies 1.0000 mil for library services, 1 mil for jail operations, 0.9720 mils for ambulance services, 0.5500 mils for senior services, 0.2100 mils for veterans' services and 0.5000 mils for recreation.

Alpena is actively preparing to accommodate a large and growing elderly population. The area's natural resources, friendly small-town atmosphere, cultural and continuing education opportunities, and quality medical care facilities all provide an exceptional quality of life. Several facilities geared toward senior housing have been completed in the last several years and prospects for further such development are promising. Besser Senior Living Community was completed in early 2020 and includes 48 assisted living units.

The City has been an active participant in attempts to redevelop the former Fletcher Paper Mill site. The former mill office building was rehabbed, and additional parking was added for new offices for Community Mental Health in 2012. The NOAA Maritime Heritage Center completed a major expansion project in 2013. A portion of the mill has been utilized as an office for US Fish and Wildlife.

All the lots have been sold in the City's North Industrial Park. To provide additional sites for light industrial growth, the City, in conjunction and partnership with Target Alpena, developed another business enterprise park for light manufacturing and commercial ventures.

The City continues in its effort to sell and develop the 100-acre US 23 North property across from North Industrial Park. The City instituted a price reduction plan whereby a purchaser could significantly reduce the acquisition cost for a parcel based on capital investment and job creation. The City constructed an access road and utilities from US 23 North across wetlands located on the front of the property to the dry developable land in the rear and stands ready for development.

The City has utilized MSHDA's Neighborhood Rental Rehabilitation and Downtown Rental Development Programs in the past. The Downtown Rental Development program has resulted in the construction of thirty-one (31) new residential rental units, primarily in underutilized second floors of downtown commercial buildings. This program was reinitiated recently by the MEDC after several years of transition between MSHDA to the MEDC. Several property owners are looking at the possibility of adding additional downtown units above commercial uses.

As additional support to the economic revitalization of the City's downtown, the City of Alpena previously received CDBG funding from the MEDC to assist with the restoration of buildings located at 101 N. Second and the Center Building at 121 N. Second Avenue. In 2018, the City closed a façade grant with Alpena Furniture (325 N. Second Avenue), and the former Owl Restaurant (121 W. Chisholm). This single grant represented nearly \$1.4 million in façade and interior improvements for these buildings. These grants allowed the building owners to restore the facades of these buildings by leveraging other work and job creation.

The City was certified as a Redevelopment Ready Community in 2018 through the MEDC. The certification shows the City of Alpena meets all the best practices as set by the State in their redevelopment efforts. The City of Alpena was the 23<sup>rd</sup> community in the state to receive this certification.

Target Alpena Development Corporation, the local economic development organization, continues to implement its short term and long-term strategic economic development plan for Alpena County, including the City of Alpena. These efforts have been strengthened by its merger with the Alpena Area Chamber of Commerce. This brings to the table the resources and unique capabilities of each organization thereby significantly increasing the economic development potential of the combined entities. A thirteenth service agreement between the City and Target Alpena has been executed and went into effect July 1, 2020. This Agreement, which provides Target Alpena with \$40,000 in funding from the City of Alpena, includes a scope of services to be performed by Target Alpena, reporting requirements for the organization, and an outline of the rights and responsibilities of both parties. Under the leadership of the Chamber and Target Alpena's Executive Director and Executive Committee, great strides have been made in revitalizing and refocusing the area's economic development efforts.

In 2014, the City was able to utilize a brownfield redevelopment plan to assist in the development of the vacant riverfront property at Third Avenue and River Street (225 River Street) in downtown. A four story, ninety room Holiday Inn Express hotel, was completed in 2017 at a cost of \$8.25 million. The 15-year Brownfield Tax Increment Financing (TIF) Plan approved by the City Council, the City's Brownfield Redevelopment Authority (BRA), and the Michigan Economic Growth Authority (MEGA) Board. The MEGA will reimburse the developers for the cost of special pier foundations required for the site, as well as street improvements necessary to convert Third Avenue to a two-way street between Chisholm Street and River Street. The City approved a 10-year Commercial Rehabilitation Exemption Certificate that provides a 100% abatement of all local property taxes on the improvements constructed on the property. In 2015, the City was able to utilize funding from the brownfield remediation fund to conduct environmental testing for a vacant industrial building at 821 W. Miller Street to allow for the development of a new brewery, called the Austin Brothers Beer Company. The City utilized the remediation fund for two smaller sites, including 120 Washington Avenue and 1222 Ford Avenue to allow those sites to be sold for future development. In 2019, the Alpena Authority for Brownfield Redevelopment received a \$300,000 brownfield grant from the U.S. Environmental Protection Agency to allow for the

environmental assessment of properties within the City of Alpena and that process is underway for several properties.

Placemaking, or creating public areas that attract visitors is another goal. To that end, individual and corporate volunteers from the area have partnered to upgrade park infrastructure by replacing the deteriorating bridge that connected Duck Park to Island Park to a new covered style bridge. The bridge reflects the dedication of Alpena area residents. Other improvements have been made such as the addition of landscaped wildflower gardens and fishing areas. The Wildlife Sanctuary Board is also hoping to expand educational opportunities at the site and recently finished a feasibility study and building design for an interpretive center proposed to be constructed at Duck Park. Additional placemaking projects include the large public mural in the DDA pocket park downtown and a dog park that was constructed in North Riverfront Park. Both projects received financial support from a combination of crowd funding and MEDC grants. The Thunder Bay Arts Council also utilized the crowd funding program with an MEDC match to fund sculptures located at ACC, the Duck Park and the Dog Park and are continuing their sculpture development program.

The City also received a \$10,000 grant from NEMCOG through the State Regional Prosperity Initiative. The grant was utilized to install over 20 wayfinding signs in various parts of the City's 19-mile Bi-Path, which direct people utilizing the trails to various business corridors and attractions.

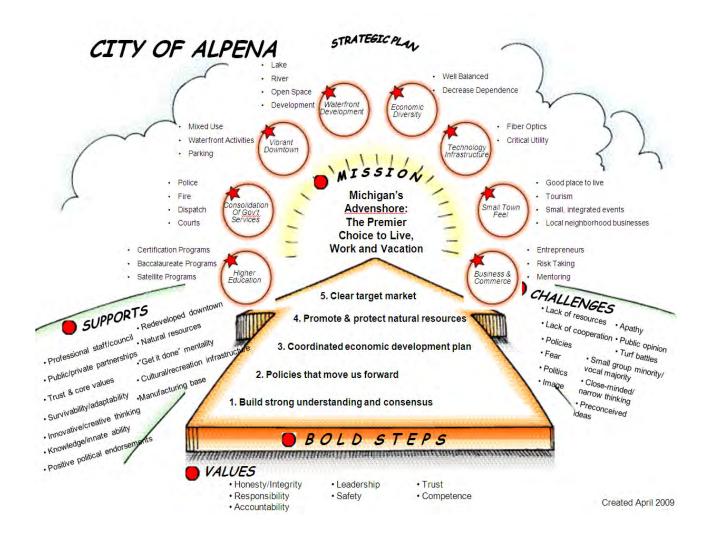
Northland Area Federal Credit Union's new corporate headquarters began construction in 2018 in the City of Alpena. The building is a four (4) story, 58,000 square foot structure, located at 1161 N. Bagley Street and was completed in 2020.



#### VISION STATEMENT AND GOALS

The City of Alpena conducted an in-depth visioning session that involved extensive input from citizens and the city staff in 2009. The Alpena City Council used that information as well as insights from analyzing current and future trends, assumptions, opportunities, and potential threats that would influence the vitality of the community to envision a collective desired future. With examination of all the data, the Council established long-term directions and short-term goals in major impact areas.

Committed to continuous improvement, the Alpena City Council and City staff conducted a planning session in April 2009 to revisit the vision and review the status of the goals to purposefully revise and update them (reviewed annually since 1988, biannually since 1998 until 2004. The last planning session was held in 2009). Specific intent was focused on the major impact areas, which reflect key aspects of the community's daily life. Each impact area is cooperatively maintained or enhanced to achieve the quality of life desired for citizens, their children, grandchildren, and great-grandchildren.



#### City of Alpena

#### CREATING THE FUTURE

#### **Executive Summary**

The City Council of Alpena met on April 18 and 25, 2009 to develop a vision for the City, identify the values that are important guiding principles for the City, and to develop a strategic plan identifying key priorities for the City for the next three to five years. Several community members also participated in the April 18 meeting.

The group identified 21 key strategies for achieving the vision. After a rigorous prioritization process, five strategies were selected as critical areas for focus in the next three to five years.

- Build strong understanding of and consensus for what is happening in Alpena.
- Ensure that policies support the vision and move Alpena forward (ordinances, charter, etc.).
- Establish a coordinated economic development plan and strategy.
- Promote and protect natural resources.
- Identify a clear target market (who we are tourism, manufacturing, seniors, other).

Participants also identified six strategies that are important to continue to perform well. As foundational strategies, these are critical to maintain.

- Strong essential services.
- Strong infrastructure.
- Adequate resources.
- Identify all possible areas of funding.
- Public and private partnerships.
- Educated staff, board and council.

#### Values

Understanding an organization's values is important – because these represent the "non-negotiable" behaviors that will govern its activities and employees. Council members, staff, and community members identified seven important values for the City, defining them as shown below.

#### Honesty and Integrity

We are transparent—always.

#### As Individuals ....

- We say what we mean and do what we say.
- We avoid hidden or personal agendas.
- We act in a selfless manner.

#### As a City ....

- We encourage openness, through meetings, communication channels and discussions.
- We share the information we can, and trust others when they cannot share information.
- We say what we mean and do what we say.

#### **Accountability**

We accept responsibility for our actions.

#### As individuals ...

- We provide explanations, not excuses.
- We know who to direct others to.
- We are available and respectful of others.

#### As a City ...

- We are open and transparent.
- We have clearly defined responsibilities for council and staff.
- We have a comprehensive plan and we live by our plan.

### Responsibility

We do the right things, in the right way, at the right time.

#### As individuals...

- We model accountability.
- We demonstrate our commitment.
- We are proud of our accomplishments.

#### As a City...

- We practice environmental stewardship.
- We are service oriented, with a strong referral and support network.
- We build inclusive and collaborative relationships.

#### Trust

We have confidence that everyone involved will do the right thing.

#### As individuals...

- We are willing to be open and vulnerable.
- We accept each other's actions without doubt.
- We are consistent in our actions.

#### As a City ...

- We encourage an open door policy, with full disclosure whenever appropriate.
- We are transparent and share information freely with our community.
- We provide opportunities for public feedback through surveys, our newsletter, and our website.

#### Safety

We protect our community and employees from harm.

#### As individuals ...

- We provide funding for safety initiatives.
- We are knowledgeable about safety practices.
- We enforce safety laws, ordinances and regulations.

#### As a City ...

- We educate the public about safety practices.
- We update our ordinances to encourage safe practices.
- We issue warnings and/or tickets when necessary to encourage safe practices.

#### Leadership

We are willing to take responsibility for making things happen.

#### As individuals ...

- We demonstrate strength of character.
- We have strong convictions.
- We are willing to be involved.

#### As a City ...

- We cooperate with other governmental units.
- We demonstrate fiscal responsibility.
- We listen to the public and understand its needs.

#### Competence

We have the ability (through training and experience) to do things well.

#### As individuals ...

- We participate in ongoing, continuous education.
- We demonstrate a positive attitude toward learning.
- We are dedicated to performing tasks well.

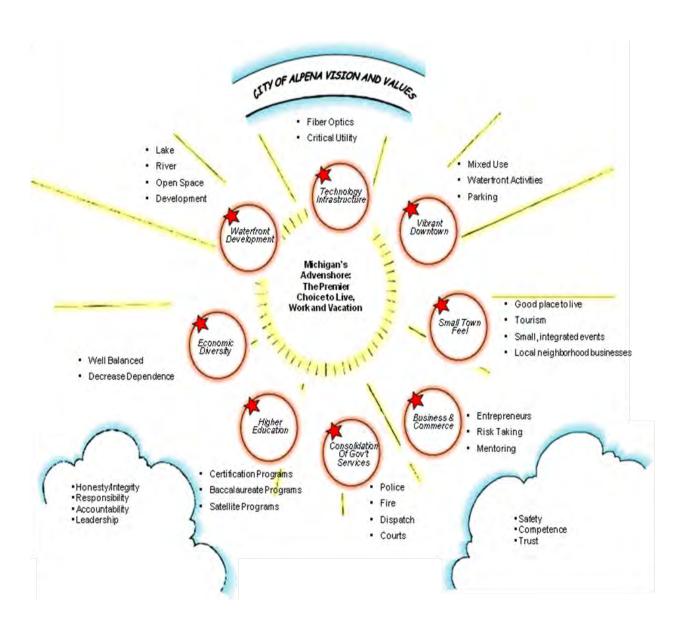
#### As a City ...

- We budget for continuing education.
- We attend classes and seminars.
- We identify and hold each other to clear standards of performance.

#### Vision

Understanding where an organization is going is a critical part of successful change. Council members, staff, and community members participated in a visioning exercise, which resulted in eight major themes that are important for the City in the future.

- Vibrant Downtown
- Small Town Feel
- Business & Commerce
- Consolidation of Government Services
- Higher Education
- Economic Diversity
- Waterfront Development
- Technology Infrastructure



#### **Creating the Future**

#### **Obstacles**

Looking back from great success, what were the obstacles that had to be overcome to achieve the vision for the City of Alpena? Council members and staff identified the following key obstacles.

- Lack of money/budget
- Lack of cooperation (internal & external)
- Community apathy
- Public opinion
- Policies (lack of, limiting, too much)
- Turf battles (government and agencies)
- Lack of resources (time, staff, money)
- Fear (failure, unknown, ridicule, re-election)
- Small group minority/vocal majority
- Politics
- Close-minded narrow thinking
- Image (self & external)
- Pre-conceived ideas
- Having to do more with less
- "No"
- Boundary constraints / lack of room
- Limited staff, time, burnout
- Lack of citizens taking ownership
- Disconnect between staff and elected officials
- "Alpena mentality" not good enough

A discussion of the obstacles allowed for clearing the air and served as a springboard for looking forward.

#### **Enablers**

What are the things we have going for us now that can help us create the City that we want? Council members and staff focused on the question, "It's five years from now. You have had great success."

- What "enablers" were available that helped the City to achieve its great success?
- What resources did you take advantage of?

The group identified the following enablers.

- Professional staff & council
- Partnerships
  - o Public
  - o Private
- Built trust and core values
- Survival ability/adaptability
- Innovative and creative thinking
- Knowledge and innate ability
- Redeveloped downtown
- Natural resources
- Positive political endorsements
- "Get it done" mentality
- Cultural/recreational infrastructure
- Leadership
- Safety
- Manufacturing base
- Trust
- Volunteers/community spirit
- Technology
- Better service
- Cooperation amongst "powers that be"
- Grants

#### **Strategic Profile**

Having considered the obstacles to success and possible resources that could be employed to achieve the vision for the City, participants then considered possible strategies that could be implemented to achieve success.

After considering many possible strategies, participants identified 21 strategies for success.

- A. Educated staff, boards, council, etc. (training, workshops, abilities, skills)
- B. Built strong consensus and understanding for ideas (joint workshops, staff, council, community) good communication with staff about what's happening
- C. Multiple opportunities for community involvement (solicited public input, listened with an open mind)
- D. Policies that support the vision and move us forward (ordinance, charters, etc.)
- E. Clear target market (who we are tourism, manufacturing, other, seniors)
- F. Strong essential services (police, fire, etc.)
- G. Strong infrastructure
- H. Great housing options (green/redeveloped/new)
- I. Great communication with state and federal legislators and agencies
- J. Partnerships public and private (townships, county, MDOT, schools, service organizations, grants, etc.)
- K. Clear organizational priorities and goals
- L. Coordinated economic development plan and strategy
- M. Adequate resources work together, committed to right things
- N. Marketed Alpena's assets
- O. Promoted and protected natural resources
- P. Found all available sources of funding (grants, private, public internal, external)
- Q. Consolidated government services
- R. Encouraged employees input and participation
- S. Communicate information to public effectively (use technology, etc.)
- T. Empower citizens to find their own solutions and work together
- U. Capitalize on Alpena's small town feel

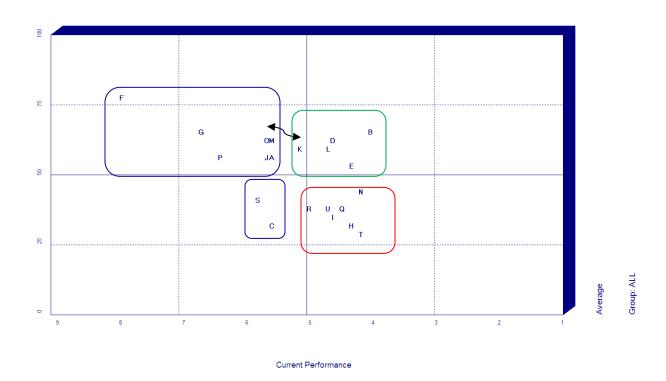
#### Strategic Rankings

The 21 strategies were ranked and plotted using Consensys<sup>TM</sup> technology. They were viewed from two perspectives.

- 1. Importance Looking back from great success, having implemented all of these strategies, which were the most important in achieving the City's vision?
- 2. Current Performance How well are you currently performing this strategy, as compared to where it needs to be?

The following chart is an opportunity profile displaying the results of the evaluation. Letters on the chart correspond with the letters shown in the list of strategies

#### Strategic Opportunity Profile



#### **Profile Interpretation**

Importance

The items with the green rectangle around them are the most important strategies to be addressed first.

#### **High-Leverage Opportunities**

Five strategies emerged as high-leverage opportunities (high importance, low performance). They are:

- Built strong consensus and understanding for ideas (B)
- Policies that support the vision and move us forward (D)
- Coordinated economic development plan and strategy (L)
- Clear target market (E)
- Promote and protect natural resources (O)\* (note: this was moved to high-leverage because there is a clear discrepancy between the council's and staff's perception as to current performance).

#### **Foundational Strategies**

Nine additional strategies (in blue) were identified as foundational strategies that must be continued. These are strategies that are important to continue, as they are foundational to the success of the City.

- Strong essential services (F)
- Strong infrastructure (G)
- Found all available sources of funding (P)
- Adequate resources (M)
- Public and private partnerships (J)
- Educated staff, board, and council (A)
- Clear organizational goals and objectives (K)\* (moved to foundational based on discussion and consensus that action planning on the high-leverage opportunities would address performance issues on this strategy).
- Communicate information to public effectively (S)
- Multiple opportunities for community involvement (C)

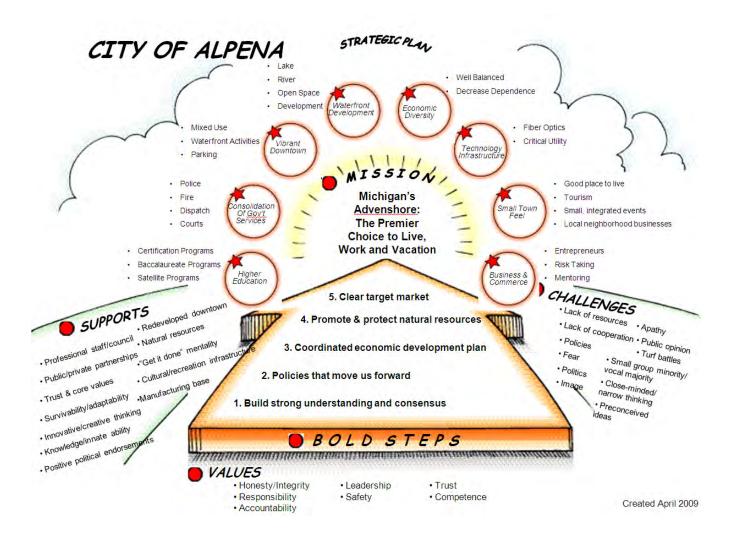
#### **Mid-Term Opportunities (24-36 months)**

Seven additional strategies (in red) were identified as mid-term opportunities that should be explored. While these will take slightly longer to implement, research should be started soon. As performance improves on the high-leverage opportunities, these strategies are likely to increase in importance.

- Marketed Alpena's assets (N)
- Encouraged employees' input and participation (R)
- Capitalize on Alpena's small town feel (U)
- Consolidated government services (Q)
- Great communication with state and federal legislators and agencies (I)
- Great housing options (H)
- Empower citizens to find their own solutions and work together (T)

#### **Five Bold Steps**

When all of the activities from the strategic planning meetings are combined, the result was the following drawing that represents the vision and plan for the City.



## **Action Plans**

Action plans were created for the five high-leverage strategies. These plans will need to be updated on a regular basis as progress takes place.

## **Build Strong Understanding and Consensus**

WHO:	Staff ←→City Council
What:	Face to face meetings between council and staff
When:	Semi-annually or quarterly
How:	Specific meeting times with council / work session type environment. Set up specific times when staff is available for council interaction
Measurement:	Comfort level between staff and the community (based on direction going)

WHO:	Manager ←→ Staff
What:	Manager and key staff member meetings
When:	Bi-weekly with all key department heads; as needed for specific issues
How:	Set regular meeting times (block on calendars)
Measurement:	Comfort level between staff and the community (based on direction going)

WHO:	Public ←→ Staff/City Council
What:	Further promote existing communication channels
When:	Ongoing
How:	Letters, emails, public comment meetings, public information meetings, on-site meetings, presentations, Internet
Measurement:	Comfort level between staff and the community (based on direction going)

WHO:	City ←→ Other Governmental Agencies
What:	Meet with appropriate government officials as needed for specific actions
When:	Dictated by need based upon specific issues
How:	As appropriate and as needed
Measurement:	Comfort level between staff and the community (based on direction going)

## Policies that Move Us Forward

WHO:	City Attorney, Appropriate Staff, Council, Community
What:	Update city policies and charter to align with our vision; Review policies, ordinances, and charter to identify sections that are inconsistent or interfere; Develop new language
When:	Review within 180 days  Rewrite within 180 days after review is completed  Coordinate charter revisions with scheduled elections
Measurements:	When adopted or approved by Council When passed by the electorate

## Coordinated Economic Development Plan/Strategy

WHO:	Area wide economic development process. Council, staff, citizens  DDA, Target, CVB, business community
What:	Determine what we are targeting and build consensus about what we're looking for Modify zoning ordinances, etc. to help promote economic development Identify which tax incentives we want to approve based upon our economic development goals
When:	Need to begin immediately – establish within 6-9 months
<b>Measurements:</b>	Zoning completed

## **Promote Natural Resources**

WHO:	City council, DDA, CVB, individual citizens, very involved peer groups
What:	Promote educational programs in both government and individuals
	Better communicate with agencies
	Market Alpena's water facilities/culture (lakes, rivers, amenities)
	Strive for cleaner beaches and lakes
When:	As soon as possible → long term
	Education – institute fairly quickly
	Some things take more funding or planning
	Work on long-term as finances allow
Measurements:	Scientific sampling and studies
	Waste stream collection records
	Recycling collection records
	Public surveys
	Sniff tests
	Level of cleaner streets (protect catch basins)
	Reduction of salt
	Seeing fewer non-redeemable containers along streets and roadways
	Tourism surveys
	More people on beaches

## **Protect Natural Resources**

WHO:	MDEQ, EPA, Large/small industry, private citizens, council, other environmental protection agencies
What:	Better communication with agencies
	Government and public education
	Offer solutions for pollution
	Incentives for environmental responsibility
	Better understanding of economic/ environmental costs and impact
	Seek ways to make environmental responsibility cost effective
When:	As soon as possible → long term
	Education – institute fairly quickly
	Some things take more funding or planning
	Work on long-term as finances allow
Measurements:	Scientific sampling and studies
	Waste stream collection records
	Recycling collection records
	Public surveys
	Sniff tests
	Level of cleaner streets (protect catch basins)
	Reduction of salt
	Seeing fewer non-redeemable containers along streets and roadways
	Tourism surveys
	More people on beaches

#### **Clear Target Market**

WHO:	City council, staff, Public citizens, Chamber, CVB, DDA, Businesses, DNR, Sportsmen, media (involved), environmental, seniors, hospital, college, K-12, intergovernmental partners, CRTC, Airport, State & Federal representatives, NEMCOG, contractors, manufacturers, Target didn't intentionally exclude anyone
What/When:	<ul> <li>Staff, elected</li> <li>30 days</li> <li>Create / invite / organize the "Kings &amp; Queens" meeting in a workshop type session. Outside facilitator.</li> <li>Review recent plans</li> <li>Brainstorm what we want Alpena to be – 120 days</li> <li>Identify opportunities for target market – create public input forum</li> </ul>
Measurements:	Agreed upon target markets

#### **Consensus**

While it is important to look at the overall voting results, it is equally important to consider the level of agreement for each strategy. In most cases, there is significant agreement among the groups (same quadrant = general agreement). Where there are significant differences, additional dialogue should be considered.

#### **Conclusion and Recommendations**

There is much work to be done to turn these action plans into reality. The City is encouraged to add these items to quarterly Council agendas for the purpose of following up and keeping the focus on the important priorities that has been established.

#### RELEVANT FINANCIAL POLICIES

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognized that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

Budgeting Controls. In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. Activities of the general fund, special revenue funds and debt service funds are included in the annual appropriated budget. Project-length financial plans are adopted for the capital projects funds. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by department within the individual funds. Detail at the activity level is presented in the Required Supplementary Information – Budgetary Comparison Schedule – General Fund for the benefit of management.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

#### **OTHER INFORMATION**

**Awards.** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Alpena for its comprehensive annual financial report for the fiscal year ended June 30, 2019. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Alpena has received a Certificate of Achievement for the last 26 consecutive years (fiscal years ended June 30, 1994 through 2019). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

**Acknowledgments.** Special recognition must be extended to Leilan Bruning, Deputy Clerk/Treasurer/Finance Director, who assisted with the development of the Comprehensive Annual Financial Report (CAFR) and annual independent audit. We wish to express our appreciation to all members of the City's departments. We would also like to thank the members of the Alpena City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

achel R. Swoluskie

Rachel Smolinski City Manager Anna M. Soik

City Clerk/Treasurer/Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

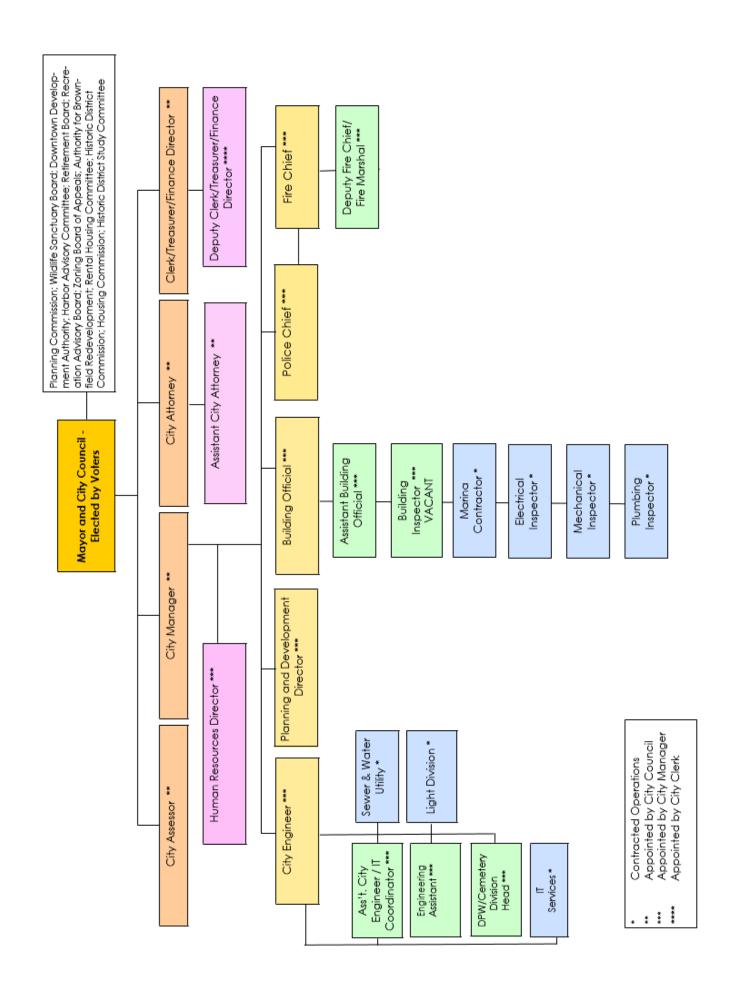
City of Alpena Michigan

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Churtopher P Morrill

Executive Director/CEO



#### **ADMINISTRATIVE STAFF**

#### City Council Appointees

City Manager Rachel Smolinski

City Clerk/Treasurer/Finance Director Anna Soik

City Assessor Berg Assessing and

Consulting, Inc.

City Attorney William Pfeifer

City Manager Appointees

City Planning & Development Director Vacant

City Engineer Richard Sullenger

Assistant City Engineer Steve Shultz

Police Chief Joel Jett

Fire Chief William Forbush

Deputy Fire Chief Rob Edmonds

Deputy Clerk/Treasurer/Finance Director Leilan Bruning

Human Resources Administrator Kathy Himes

City Building Official Donald Gilmet

Assistant City Building Official Michael Kieliszewski

**Division Heads** 

Department of Public Works / Cemetery Sean McNamara



# II. FINANCIAL SECTION

# **The Financial Section Contains:**

- A. Independent Auditor's Report
- B. Management's Discussion and Analysis
- C. Basic Financial Statements
- **D.** Required Supplementary Information
- E. Combining and Individual Fund Financial Statements and Schedules (Supplementary Information)





Philip T. Straley, CPA/PFS Bernard R. Lamp, CPA James E. Kraenzlein, CPA/ABV/CFF Gary C. VanMassenhove, CPA Mark L. Sandula, CPA Jeff A. Taphouse, CPA John D. Faulman, CPA Andrew R. Lamp, CPA Chelsea A. Meeder, CPA Leah M. Cox, CPA Robert D. Ilsley J. Michael Kearly

#### **Independent Auditor's Report**

To the Honorable Mayor and Members of the City Council City of Alpena, Michigan

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alpena, Michigan (the "City") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alpena, Michigan as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Alpena, Michigan's basic financial statements. The introductory section, statistical section and other supplementary information, as identified in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental information, as identified in the table of contents, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information, as identified in the table of contents, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2020, on our consideration of the City of Alpena, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Straley Lamp & Kraenzlein P.C. December 18, 2020

#### Management's Discussion and Analysis

As management of the City of Alpena, Michigan (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 3-24 of this report.

#### **Financial Highlights**

- The total assets of the City of Alpena are \$74,344,720, composed of \$59,382,415 in capital assets and \$14,962,305 in other assets. The total deferred outflows of resources are \$1,943,243. Total liabilities are \$17,339,405, composed of \$16,232,773 in long-term liabilities and \$1,106,632 in current liabilities. Total deferred inflows of resources for the City are \$2,553,478.
- The total net position for the City is \$56,395,080 (*net position*). Of this amount, \$(154,058) is unrestricted, of which \$(6,384,910) relates to governmental activities and \$6,230,852 relates to business-type activities.
- The City of Alpena's primary government total net position increased by \$1,114,285. This was the result of negative net changes in position of \$558,458 in the governmental activities and positive net changes in position of \$1,672,743 in business-type activities.
- The City of Alpena provided services of \$14,143,469 in governmental activities and \$4,653,022 of business-type activities for expenses totaling \$18,796,491 during the year ended June 30, 2020.
- At the close of the fiscal year, the City of Alpena's governmental funds reported a combined ending fund balance of \$5,910,368, an increase of \$426,671 in comparison with the prior year. Approximately 53.0% of the combined ending fund balance is available for spending at the City's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$3,131,381, or 32.1% of total General Fund expenditures and transfers to other funds, in comparison to \$2,554,668 at the close of the prior year, an increase of \$576,713.
- The City's total outstanding long-term debt obligations decreased by \$331,433 from the prior year. Total debt obligations at June 30, 2020 were \$16,775,657 consisted of bonds and loans of \$4,907,510, compensated absences of \$343,270, a net pension obligation of \$9,315,087; and a net OPEB obligation of \$2,209,790.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the City of Alpena's basic financial statements. The City of Alpena's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Alpena's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Alpena's assets, liabilities and deferred inflows/outflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Alpena is improving or deteriorating.

#### Management's Discussion and Analysis

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Alpena that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Alpena include general government, public safety, public works, and recreation and culture. The business-type activities of the City of Alpena include sewage and water operations.

The government-wide financial statements include not only the City of Alpena itself (known as the *primary government*), but also two legally separate downtown development authorities, a brownfield redevelopment authority, and a legally separate economic development corporation, for which the City of Alpena is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself. The City of Alpena's Building Authority, although also legally separate, functions for all practical purposes as a department of the City of Alpena, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 47-49 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Alpena, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Alpena can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Alpena maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General and Major Street Funds, both of which are considered to be major funds. Data from the other nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Alpena adopts an annual appropriated budget for its General and Major Street Funds. A budgetary comparison schedule has been provided for these major funds to demonstrate compliance with this budget as part of the required supplemental information.

#### Management's Discussion and Analysis

The basic governmental fund financial statements can be found on pages 50-57 of this report.

**Proprietary funds.** The City of Alpena maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Alpena uses enterprise funds to account for its Water and Sewage Funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Alpena's various functions. The City of Alpena uses internal service funds to account for its equipment and its stores supplies. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Sewage and Water Funds, both of which are considered to be major funds of the City of Alpena. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 58-65 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Alpena's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 66-67 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 72-119 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the City of Alpena's progress in funding its obligation to provide pension and OPEB benefits to its employees. The City also adopts annual appropriated budgets for its general and major governmental funds. Budgetary comparison schedules are also presented. Required supplementary information can be found on pages 121-129 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information.

Combining and individual fund statements and schedules can be found on pages 132-179 of this report.

A Statistical Section with data reflecting information on financial trends, revenue capacity, debt capacity, demographic, and economic trends of the City can be found on pages 181-210 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City of Alpena, Michigan, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$56,395,080 at the close of the most recent fiscal year.

#### Management's Discussion and Analysis

#### City of Alpena's, Net Position

2020				Total		
2020 2019		2020 2019		2020	2019	
8,604,170	\$ 8,062,884	\$ 6,358,135	\$ 6,098,557	\$14,962,305	\$14,161,441	
30,013,986	30,486,672	29,368,429	28,328,607	59,382,415	58,815,279	
38,618,156	38,549,556	35,726,564	34,427,164	74,344,720	72,976,720	
1,943,243	916,259			1,943,243	916,259	
670,287	665,762	436,345	439,688	1,106,632	1,105,450	
12,733,954	12,138,714	3,498,819	3,868,819	16,232,773	16,007,533	
13,404,241	12,804,476	3,935,164	4,308,507	17,339,405	17,112,983	
2,553,478	1,876,373			2,553,478	1,876,373	
28,975,295	29,357,887	25,499,610	24,094,788	54,474,905	53,452,675	
2,013,295	2,193,935	60,938	62,032	2,074,233	2,255,967	
(6,384,910)	(6,766,856)	6,230,852	5,961,837	(154,058)	(805,019)	
24,603,680	\$24,784,966	\$31,791,400	\$30,118,657	\$56,395,080	\$54,903,623	
3	8,604,170 60,013,986 88,618,156 1,943,243 670,287 2,733,954 3,404,241 2,553,478 88,975,295 2,013,295 (6,384,910)	8,604,170 \$ 8,062,884 30,013,986 30,486,672 88,618,156 38,549,556 1,943,243 916,259 670,287 665,762 2,733,954 12,138,714 3,404,241 12,804,476 2,553,478 1,876,373 88,975,295 29,357,887 2,013,295 2,193,935 (6,384,910) (6,766,856)	8,604,170 \$ 8,062,884 \$ 6,358,135 60,013,986 30,486,672 29,368,429 88,618,156 38,549,556 35,726,564 1,943,243 916,259 - 670,287 665,762 436,345 2,733,954 12,138,714 3,498,819 3,404,241 12,804,476 3,935,164 2,553,478 1,876,373 - (8,975,295 29,357,887 25,499,610 2,013,295 2,193,935 60,938 (6,384,910) (6,766,856) 6,230,852	8,604,170       \$ 8,062,884       \$ 6,358,135       \$ 6,098,557         60,013,986       30,486,672       29,368,429       28,328,607         88,618,156       38,549,556       35,726,564       34,427,164         1,943,243       916,259       -       -         670,287       665,762       436,345       439,688         2,733,954       12,138,714       3,498,819       3,868,819         3,404,241       12,804,476       3,935,164       4,308,507         2,553,478       1,876,373       -       -         28,975,295       29,357,887       25,499,610       24,094,788         2,013,295       2,193,935       60,938       62,032         (6,384,910)       (6,766,856)       6,230,852       5,961,837	8,604,170       \$ 8,062,884       \$ 6,358,135       \$ 6,098,557       \$ 14,962,305         60,013,986       30,486,672       29,368,429       28,328,607       59,382,415         68,618,156       38,549,556       35,726,564       34,427,164       74,344,720         1,943,243       916,259       -       -       1,943,243         670,287       665,762       436,345       439,688       1,106,632         2,733,954       12,138,714       3,498,819       3,868,819       16,232,773         3,404,241       12,804,476       3,935,164       4,308,507       17,339,405         2,553,478       1,876,373       -       -       2,553,478         28,975,295       29,357,887       25,499,610       24,094,788       54,474,905         2,013,295       2,193,935       60,938       62,032       2,074,233         (6,384,910)       (6,766,856)       6,230,852       5,961,837       (154,058)	

By far the largest portion of the City of Alpena's net position \$54,474,905 (96.6%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City of Alpena uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Alpena's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Alpena's net position \$2,074,233 (3.4%) represents resources that have restrictions on how they may be used, (e.g. bond payments, perpetual lot care). The deficit of \$154,058 in the unrestricted net position is primarily due to the net pension and OPEB liabilities.

#### Management's Discussion and Analysis

#### City of Alpena's, Changes in Net Position

	Governmental Activities		Business-ty	pe Activities	Total		
	2020	2019	2020	2019	2020	2019	
Revenues	_	_					
Program revenues:							
Charges for services	\$ 4,819,207	\$ 4,416,771	\$ 6,306,395	\$ 6,482,366	\$11,125,602	\$10,899,137	
Operating grants and							
contributions	2,587,738	2,515,409	-	-	2,587,738	2,515,409	
Capital grants and							
contributions	205,692	1,072,018	-	-	205,692	1,072,018	
General revenues:							
Property taxes	3,835,745	3,800,880	-	-	3,835,745	3,800,880	
Unrestricted state revenue	1,967,759	1,832,274	-	-	1,967,759	1,832,274	
Investment earnings	160,105	101,808	19,370	23,344	179,475	125,152	
Miscellaneous	8,765	500			8,765	500	
Total revenues	13,585,011	13,739,660	6,325,765	6,505,710	19,910,776	20,245,370	
Expenses							
General government	3,333,847	3,245,641	-	-	3,333,847	3,245,641	
Public safety	6,574,287	6,495,399	-	-	6,574,287	6,495,399	
Public works	3,439,234	3,557,186	-	-	3,439,234	3,557,186	
Recreation and culture	765,937	583,812	-	-	765,937	583,812	
Interest on long-term debt	30,164	32,351	-	-	30,164	32,351	
Sewage	-	-	2,429,060	2,375,778	2,429,060	2,375,778	
Water			2,223,962	2,163,952	2,223,962	2,163,952	
Total expenses	14,143,469	13,914,389	4,653,022	4,539,730	18,796,491	18,454,119	
Change in net position	(558,458)	(174,729)	1,672,743	1,965,980	1,114,285	1,791,251	
Net position - beginning, restated	25,162,138	24,959,695	30,118,657	28,152,677	55,280,795	53,112,372	
Net position - ending	\$24,603,680	\$24,784,966	\$31,791,400	\$30,118,657	\$56,395,080	\$54,903,623	

The City of Alpena's net position increased \$1,114,285 during the current fiscal year. Key elements of this increase are as follows:

Governmental activities experienced a decrease in net position during the current fiscal year of \$558,458 while business-type activities had a positive change of \$1,672,743.

The revenues of governmental activities decreased by \$154,649 for the current fiscal year. Revenue for capital grants was the reason for the decrease in revenue, decreasing by \$866,326, due to there being a large grant received to update infrastructure within the City during fiscal year 2019. All other revenue categories increased, with the largest increase in charges for services of \$402,436. The City, Village, and Township Revenue Sharing, CVTRS, has increased the last 7 out of 8 fiscal years. The City received a modest increase in revenue sharing of \$135,485 in 2020 than 2019.

Governmental activities expenses increased by \$229,080 in 2020 from the previous year. The largest increase, \$182,125, was in the recreation and culture department. The general government and public safety departments both experienced small increases over the last fiscal year. The public works department had a decrease of \$117,952 in expenses as compared to last year.

#### Management's Discussion and Analysis

Across all departments the cost of the post-retirement health insurance paid into the fund was 7% of budgeted payroll.

The net cost of services for governmental activities increased \$620,641 from the 2018-19 fiscal year's net cost of \$5,910,191. Revenue decreased from 2018-19 by \$391,561 primarily due to public works, which received a large capital grant for infrastructure in the 2018-19 fiscal year. Expenses increased \$229,080, which was attributed mainly to recreation and culture.

#### **Cost of Services – Governmental Activities**

	Total Cost	of Services	Program	Revenues	Net Cost of Services		
	2020	2019	2020 2019		2020	2019	
Functions/Programs:							
General government	\$ 3,333,847	\$ 3,245,641	\$2,157,205	\$1,989,871	\$1,176,642	\$1,255,770	
Public safety	6,574,287	6,495,399	3,520,700	2,935,620	3,053,587	3,559,779	
Public works	3,439,234	3,557,186	1,823,486	2,913,627	1,615,748	643,559	
Recreation and culture	765,937	583,812	111,246	165,080	654,691	418,732	
Interest on long-term debt	30,164	32,351			30,164	32,351	
Total expenses	\$14,143,469	\$13,914,389	\$7,612,637	\$8,004,198	\$6,530,832	\$5,910,191	

The City's taxable value increased in 2019 by \$3,442,303. The real property taxable values increased by \$6,538,503, while personal property taxable values decreased by \$3,096,200 for the 2019-20 fiscal year from the previous year. Taxable values for personal property have begun to trend down due to The Small Business Personal Property Exemption in 2014 and the Industrial Exemption in 2016. Revenue Sharing has remained fairly steady since 2013-14. The City received \$1,302,756 in 2019-20 and \$1,266,364 in 2018-19. A number of documents are required to be submitted annually to the State in order to receive the CVTRS.

Labor and benefit costs are approximately 64% of the budget. The City has worked hard to keep health insurance costs from rising. Employees have paid 20% of their premiums for several years. Health Savings Accounts are being utilized to help employees save for health care now and when retired. The savings in the insurance premiums are reflected in the employees' cost-share.

The City's pension system includes 95 retirees, 4 deferred retirees, and 63 active employees. The City has made pension contributions of \$847,999 for fiscal year 2018-19, \$942,781 for fiscal year 2019-20, and \$1,044,586 will be paid for 2020-21. Along with health insurance, pensions are the most expensive employee benefits. Pension reform has been implemented for all employees. Administrative employees and DPW hired after July 1, 2009 and Clerical employees hired after July of 2010 will not be in the defined benefit plan, but rather a defined contribution plan. New hires in the Public Safety department will continue to be in the defined benefit plan but their multiplier was reduced from 3.00% to 2.25%. The City's Pension Fund is currently at a funding level of 74.29%.

Other efforts to reduce costs include re-bidding contracts, seeking out grant funds and reducing services without eliminating them. All departments review work processes during the budget sessions and throughout the year to improve efficiency as much as possible. The implementation of new tax and financial software has greatly increased efficiency and has given us the opportunity to offer better customer service. The City accepts credit and debit cards and on-line payment of taxes, tickets, and miscellaneous charges, which helps increase collections.

#### Management's Discussion and Analysis

#### **Revenues**

Property taxes continue to be one of the largest sources of revenue. The City received \$3,767,356 during fiscal year 2019-20. For 2019, the total City taxable valuation increased to \$243,215,587 from \$239,773,284 in 2018. Valuations are increasing, however at a slow rate. For 2019, the total taxable valuation of \$243,215,587, is an increase of \$3,442,303 from 2018. The City can levy up to 17.5 mills within the limits of the Charter, however due to the Headlee Amendment and Proposal A, the City has been rolled back to 16.1066 mills. The 2019-20 total millage for the City of Alpena homestead property was 38.2722 mills and non-homestead property was 56.2722 mills.

Much of the development in the City is done through tax abatements or exemption programs such as the Renaissance Zones, OPRA, NEZ, or IFT's. In the short term, this does not help increase tax revenues; however, the City will see the benefits when the programs mature, and the properties are placed on the tax roll at 100%. The downtown NEZ rehabilitation program has continued to be successful with 31 completed rehabs. Some of the NEZ abatements are beginning to be phased back on to the tax roll at their full value.

Licenses and Permit revenue is dependent on the type and scope of construction for the year. Revenue increased from \$276,173 in 2018-19 to \$644,932 in 2019-20, primarily due to services provided for the expansion of the local hospital.

State Revenue Sharing increased from \$1,266,364 in 2018-19 to \$1,302,756 in 2019-20. The revenue tends to fluctuate every few years between increases and decreases.

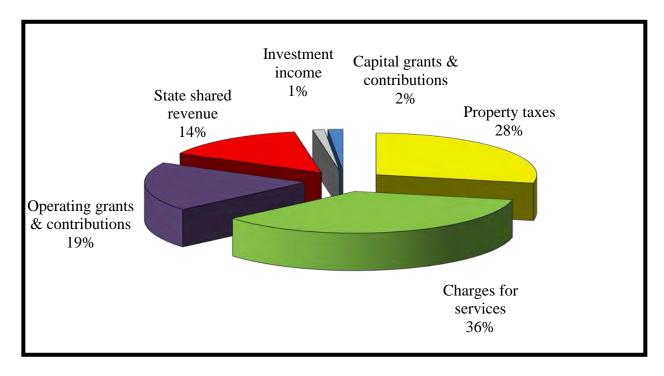
State and Federal Grants were used in 2019-20 for projects in the City. Federal grant revenue was lower in 2019-20 as compared to the previous year. The Downtown Development Authority continues to offer façade grants for the business owners in the downtown area. Many building owners have taken advantage of this program and made their building exteriors very pleasing.

All administrative charges for services are increased by 3.0% annually. Revenue for ambulance charges for services decreased in 2019-20 due in part to the long-distance transfer program becoming successful. The City has a contract with the Presque Isle Fire Department to provide service and transition them into an independent fire service provider. The City also has a partnership with surrounding townships for EMS service at their locations five days per week.

The main sources of revenue in the cemetery are monument permits, burials and the sale of cemetery lots. Revenue in the fund averages approximately \$25,000 - \$35,000 annually.

The categories of investment income, fines and forfeitures and other are fairly steady overall. Fluctuations occur for items such as a change in interest rates, donations received, vehicle sales, or insurance reimbursement.

#### **Revenues by Source - Governmental Activities**



**Business-type Activities.** The Enterprise Funds (the Water and Sewage Funds) are operated under contract by an outside private contractor, SUEZ, formerly known as United Water NACO, LLC. The operations agreement with SUEZ was renewed for a 4-year period ending on June 30, 2024. An amendment to the contract was made in April of 2012 to initiate the meter change out program and billing system upgrade. Suez financed the \$1.5 million project and the City will reimburse them on a monthly basis for eight years.

The net cost of services in the business-type activities decreased for both sewer and water. Both programs had increased expenses and decreased revenue for 2020 as compared to 2019.

#### **Cost of Services – Business-type Activities**

	Total Cost of Services		Program	Revenues	Net Cost of Services		
	2020	2020 2019		2019	2020	2019	
Functions/Programs:							
Sewage	\$ 2,388,469	\$ 2,330,946	\$ 3,031,720	\$ 3,108,692	\$ (643,251)	\$ (777,746)	
Water	2,176,650	2,111,546	3,274,675	3,373,674	(1,098,025)	(1,262,128)	
Total expenses	\$4,565,119	\$4,442,492	\$ 6,306,395	\$ 6,482,366	\$(1,741,276)	\$(2,039,874)	

The Sewage Fund's total operating revenue decreased by \$76,972. The two main areas of revenue were sales and septage treatment. The operating expenses in the Sewage Fund increased by \$57,523. The net non-operating revenues decreased slightly by \$288.

The Water Fund's total operating revenue decreased by \$98,999 from fiscal year 2018-19 to 2019-20. The operating expenses in the Water Fund increased \$65,104. The net non-operating revenues increased slightly by \$5,649.

#### Management's Discussion and Analysis

The revenues in the Sewage and Water Funds are primarily derived from charges for servcies, 99.7%, while non-operating revenues derive the reamining .3%.

#### Financial Analysis of the Government's Funds

As noted earlier, the City of Alpena uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Alpena's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Alpena's financing requirements. In particular *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2019-20, the City of Alpena's governmental funds reported combined ending fund balances of \$5,910,368 an increase of \$426,671 in comparison with the prior year. Approximately 53.0% of this total amount constitutes unassigned fund balance, \$3,131,381, which is available for spending at the government's discretion. The remainder of fund balance falls into three categories: nonspendable, restricted, and committed.

The General Fund is the chief operating fund of the City of Alpena. At the end of the fiscal year 2019-20, the fund balance of the General Fund was \$3,332,653, of which \$3,131,381 was unassigned, \$144,914 was committed for specific purposes, \$10,000 was restricted for specific purposes, and \$46,358 was nonspendable. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represented 32.1% of total General Fund expenditures and operating transfers to other funds.

Management advised council that the fund balance should be on the high side because of the uncertainty of the state revenue sharing program and the uncertainties related to the COVID-19 pandemic.

The fund balance of the City of Alpena's General Fund increased by \$586,450 during the 2019-20 fiscal year.

The Major Street Fund has a fund balance of \$442,837, which is a decrease from last year's fund balance by \$283,795. This represents funds restricted for streets and highways.

The Debt Service Fund has a total fund balance of \$12,192, all of which is reserved for the payment of debt service. The net decrease in fund balance during the current year in the debt service fund is \$1,319.

**Proprietary funds.** The City of Alpena's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Sewage and Water Funds at the end of the year amounted to \$3,449,104 and \$2,781,748, respectively. The change in net position for the Sewage and Water funds was an increase of \$615,522 and \$1,057,221, respectively. Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Alpena's business-type activities.

#### **General Fund Budgetary Highlights**

At year-end the revenue was \$122,319 more than the final budget and \$512,729 more than received last fiscal year. The two largest contributing factors for the increase were local and state revenue. Local and state revenue increased by \$272,696 and \$108,308, respectively, over the last fiscal year.

#### Management's Discussion and Analysis

There was a net decrease of about \$220,000 between the original and final amended expenditure budget, including transfers to other funds. The largest change by function was general government, which had budget amendments decreasing the expenditure by almost \$330,000 between the original and final budget. In addition, the recreation and culture budget was amended with an increase of about \$120,000.

The City's General Fund actual expenditure amounts came in under the final budget by \$637,516. The largest variance from the final budget was for public safety, which accounts for \$395,762 of the difference.

#### **Capital Asset and Debt Administration**

#### City of Alpena's, Capital Assets

	Governmental Activities		Business-typ	pe Activities	Total	
	2020	2019	2020	2019	2020	2019
Historical cost:						
Land	\$ 3,237,864	\$ 3,237,864	\$ 12	\$ 12	\$ 3,237,876	\$ 3,237,876
Construction in progress	134,951	1,712,740	93,068	1,231,097	228,019	2,943,837
Land improvements	6,711,603	6,707,323	566,355	566,355	7,277,958	7,273,678
Buildings and improvements	10,242,500	10,132,447	7,305,767	6,988,103	17,548,267	17,120,550
Machinery and equipment	8,811,481	8,597,244	2,880,823	2,741,390	11,692,304	11,338,634
Infrastructure	51,192,562	48,965,348	43,864,153	41,226,178	95,056,715	90,191,526
	80,330,961	79,352,966	54,710,178	52,753,135	135,041,139	132,106,101
Accumulated depreciation:						
Land improvements	(3,614,577)	(3,425,220)	(300,267)	(285,232)	(3,914,844)	(3,710,452)
Buildings and improvements	(5,013,597)	(4,838,628)	(3,387,182)	(3,246,484)	(8,400,779)	(8,085,112)
Machinery and equipment	(7,141,411)	(6,910,832)	(2,020,844)	(1,954,665)	(9,162,255)	(8,865,497)
Infrastructure	(34,547,390)	(33,314,442)	(19,633,456)	(18,938,147)	(54,180,846)	(52,252,589)
	(50,316,975)	(48,489,122)	(25,341,749)	(24,424,528)	(75,658,724)	(72,913,650)
Net capital assets	\$30,013,986	\$30,863,844	\$29,368,429	\$28,328,607	\$59,382,415	\$59,192,451

**Capital assets.** The City of Alpena's net investment in capital assets for its governmental and business-type activities as of June 30, 2020, amounted to \$59,382,415. The infrastructure of the City has been a high priority and we have committed much of our capital project money to improve the roads, bridges, sidewalks, and water/sewer lines.

During the year ended June 30, 2020 the City of Alpena had an overall decrease of \$849,858 to its governmental activities capital assets as a result of capital asset depreciation exceeding additions. Business-type activities capital assets increased by \$1,039,822, which was the result of capital asset additions exceeding depreciation charges.

Additional information on the City of Alpena's capital assets can be found in the footnote disclosure in Note 6 on pages 90-92 of this report.

#### Management's Discussion and Analysis

#### City of Alpena's Outstanding Debt

#### City of Alpena's, Outstanding Debt Bonds and Loans

	Governmen	tal Activities	Business-ty	pe Activities	Total		
	2020	2019	2020	2019	2020	2019	
General obligation bonds	\$ -	\$ -	\$ 500,000	\$ 550,000	\$ 500,000	\$ 550,000	
Building authority bonds	1,030,000	1,120,000	-	-	1,030,000	1,120,000	
Installment contracts	8,691	8,785	-	-	8,691	8,785	
State of MI Revolving Fund			3,368,819	3,683,819	3,368,819	3,683,819	
	\$1,038,691 \$1,128,785		\$3,868,819	\$4,233,819	\$4,907,510	\$5,362,604	

At the end of the current fiscal year, the City of Alpena (primary government) had total debt from bonds and loans outstanding of \$4,907,510. Of this amount, there was \$1,030,000 of building authority bonds and installment contracts of \$8,691. The remainder of the City of Alpena's debt of \$3,868,819 represents the long-term obligations of the Sewage and Water Funds. Of this amount, \$500,000 comprises general obligation bonds and \$3,368,819 is a direct borrowing through the State of Michigan revolving fund.

The City of Alpena decreased its total debt from bonds and loans by \$455,094 during the current fiscal year.

Additional information on the City of Alpena's long-term debt can be found in Note 7 on pages 92-96 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- Property tax revenue makes up 38.5% of the General Fund 2019-20 budget. The 2019-20 budgeted revenue increased by \$10,273 to \$3,876,373 from the 2018-19 level of \$3,866,100. The 2020-21 budget projects property tax revenues of \$3,985,365, which includes \$108,000 for the property tax administration fee that was imposed beginning in tax year 2019.
- The taxable value increased from \$239,773,284 for 2018 to \$243,215,587 for 2019.
- The City has been successful in incorporating many economic development tools that attract businesses
  and residences to the area. Currently there are Neighborhood Enterprise Zones, Renaissance Zones,
  Personal Property Tax Abatements, Commercial Rehabilitation Exemptions, Brownfield's and Industrial
  Facility Tax Abatements. The Downtown Rental Development program has resulted in the construction of
  31 new residential rental units.
- The City utilized a grant from the Michigan Land Bank for the removal of the former Alpena Power Building located downtown. Most of the building had been vacant for 12 years. The Building has been demolished and the riverfront site is being marketed for development.

#### Management's Discussion and Analysis

- In 2016, the Alpena Regional Trailhead located off Woodward Avenue was completed. In 2018, a splash park was constructed at Starlite Beach along with several other improvements to the walkability of the park. Both projects utilized MDNR Trust Fund grants and were supported by various community groups including the Alpena Rotary Club who contributed \$200,000 of matching funds for the splash park.
- Interest in Alpena continues to bring new businesses and activities to the area. We have seen new office buildings erected, several public art installations around the City, and the renovation of numerous buildings as well. Several businesses now have tables and chairs outside in the summer months. The City upgraded the downtown pocket park and opened a dog park in North Riverfront Park.
- The Thunder Bay National Marine Sanctuary and Underwater Preserve operated by NOAA attracts 90,000 tourists annually to tour the facility and dive among the shipwrecks. Their site along the Thunder Bay River is also the home of a glass bottom boat that takes visitors out to tour the lighthouses and shipwrecks in Thunder Bay. The Sanctuary hosts the Maritime Festival in July.
- The Sanctuary also periodically hosts an international robotics competition in their outdoor diving tank. Teams from all over the world came to participate in the event.
- The City has Mobile Food Vendors in several of the City parks during the summer season.
- A covered bridge and water tower at the Wildlife Sanctuary was completed by a local businessman. It is a
  beautiful site drawing many visitors and has become a local favorite for photo opportunities.
- The City continues to partner with local entrepreneurs to offer kayak and canoe rentals in the Wildlife Sanctuary throughout the summer months.

Council Policy 55 – "Fund Balance Policy" requires that a minimum of 10% of expenditures and a maximum of 20% be in the fund balance of the General Fund. The fund balance for 2019-20 is \$3,332,653. The unassigned portion is \$3,131,381. The unassigned fund balance represents 33.3% of total General Fund expenditures. Due to the uncertainty of future reimbursements by the state for personal property tax exemptions, the always present possibility of more changes to state revenue sharing, and the economic uncertainties resulting from the COVID-19 pandemic, Council approved a fund balance over the 20% maximum.

Another area that continues to impact the City's finances is funding the City of Alpena Employees Retirement Fund. We have had a healthy Retirement Fund with over 100% funding since 1985, and from 1999 - 2004, the City was required to make contributions for the Firemen's group only. Since 2006, the employer contributions have increased significantly over all employee groups due to the low return on investments and the reduction of surplus funds. The funding level of the retirement system had dropped to 78.5% as of the June 30, 2019 valuation date. The 2019-20 contribution to the retirement system was \$942,781. According to the June 30, 2019 valuation, the annual required contribution for the 2020-21 fiscal year is \$983,398, however, the City is expected to contribute \$1,044,586. The City has moved towards a phase-out of the defined benefit plan for new hires and has replaced it with a defined contribution plan. As of July 1, 2009, all new hires in Administration and DPW were enrolled in a defined contribution plan rather than the defined benefit plan. As of July 1, 2010, all new hires in the Clerical department were enrolled in a defined contribution plan rather than the defined benefit plan and have a multiplier of 2.25%. In December 2018, the City hired a new investment advisor to manage the pension assets.

The June 30, 2020 Actuarial Valuation Report, based on the December 31, 2018 valuation of the City's Post-Retirement Health Care Fund, reported our unfunded accrued liability at \$2,209,790. The City budgeted 6% of fiscal year 2020-21 payroll to be put into the Post-Retirement Health Care Fund. While this does not keep us at the suggested funding rate, it does help us stay ahead of the annual premium costs.

#### Management's Discussion and Analysis

Since 2014, the City has implemented a rate methodology based on actual costs incurred in the operation of the water and wastewater systems, the debt associated with each utility, and a portion of the capital needs of the two systems. The City has been increasing the per-unit cost associated with the capital needs annually towards achieving the funding levels needed to meet the capital demands. While still below the funds needed, the rate methodology being utilized is improving the position of the two utilities in meeting those needs.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Alpena's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the City Clerk/Treasurer/Finance Director, 208 N. First Avenue, City of Alpena, Alpena, MI 49707. E-mail: annas@alpena.mi.us



## Statement of Net Position

June 30, 2020

	1	Primary Governmer	nt		
	Governmental	Business-type		Component	
	Activities	Activities	Total	Units	
Assets					
Cash and cash equivalents	\$ 5,003,635	\$ 3,223,349	\$ 8,226,984	\$ 516,336	
Investments, at fair value	1,973,166	-	1,973,166	_	
Receivables, net	1,325,273	3,134,683	4,459,956	9,354	
Internal balances	1,114	(1,114)	-	-	
Due from primary government	-	-	-	26,389	
Inventories	249,258	=	249,258	=	
Prepaid expense	51,724	1,217	52,941	269	
Capital assets not being depreciated	3,372,815	93,080	3,465,895	93,756	
Capital assets being depreciated, net	26,641,171	29,275,349	55,916,520	150,724	
Total assets	38,618,156	35,726,564	74,344,720	796,828	
<b>Deferred Outflows of Resources</b>					
Deferred outflows related to pension	1,542,216	_	1,542,216	_	
Deferred outflows related to OPEB	401,027	_	401,027	-	
Total deferred outflows of resources	1,943,243	_	1,943,243		
Liabilities	227 912	12 110	270.252	20.140	
Accounts payable	227,813	42,440	270,253	29,140	
Accrued payroll	235,940	2,710	238,650	5,815	
Accrued interest payable	7,261	21,195	28,456	-	
Due to component units	26,389	-	26,389	0.205	
Unearned revenue	- 02.016	=	- 02.016	9,305	
Compensated absences	82,916	270.000	82,916	45.164	
Bonds and loans	89,968	370,000	459,968	45,164	
Long-term liabilities:					
Due in more than one year	260.254		260.254		
Compensated absences	260,354	-	260,354	=	
Bonds and loans	948,723	3,498,819	4,447,542	-	
Net OPEB liability	2,209,790	=	2,209,790	-	
Net pension liability	9,315,087		9,315,087		
Total liabilities	13,404,241	3,935,164	17,339,405	89,424	
<b>Deferred Inflows of Resources</b>					
Deferred inflows related to pension	146,495	-	146,495	-	
Deferred inflows related to OPEB	2,406,983		2,406,983		
Total deferred inflows of resources	2,553,478		2,553,478		
Net Position					
Net investment in capital assets	28,975,295	25,499,610	54,474,905	199,316	
Restricted for:					
Cemetery care					
Nonexpendable	984,274	-	984,274	-	
Expendable	161	-	161	-	
Streets and highways	850,354	-	850,354	-	
Building inspection	135,557	-	135,557	-	
Tree/park improvement	20,757	-	20,757	-	
Debt service	12,192	60,938	73,130	_	
Donor imposed	10,000	-	10,000	-	
Unrestricted	(6,384,910)	6,230,852	(154,058)	508,088	
Total net position	\$ 24,603,680	\$ 31,791,400	\$ 56,395,080	\$ 707,404	
See accompanying notes to financial states		. ,,	,,	- 47	

#### Statement of Activities

#### For the Year Ended June 30, 2020

			Program Revenues					
						Operating		Capital
		-	C	Charges for	-	Grants and	_	rants and
		Expenses		Services	<u> </u>	ontributions	Co	ntributions
Functions/Programs								
Primary Government								
Governmental activities:								
General government	\$	3,333,847	\$	2,157,205	\$	-	\$	-
Public safety		6,574,287		2,330,203		984,805		205,692
Public works		3,439,234		277,152		1,546,334		-
Recreation and culture		765,937		54,647		56,599		-
Interest on long-term debt		30,164		-		-		-
Total governmental activities		14,143,469		4,819,207		2,587,738		205,692
Business-type activities:								
Sewage		2,429,060		3,031,720		_		_
Water		2,223,962		3,274,675		_		-
Total business-type activities		4,653,022		6,306,395		-		-
Total primary government	\$	18,796,491	\$	11,125,602	\$	2,587,738	\$	205,692
Component Units								
Downtown Development Authority No.2	\$	165,025	\$	9,633	\$	_	\$	_
Downtown Development Authority No.5	Ψ	46,550	Ψ	722	Ψ	_	Ψ	_
Brownfield Redevelopment Authority		140,967		1,020		75,114		_
Economic Development Corporation				1,020				_
Zeonomia Development Corporation	\$	352,542	\$	11,375	\$	75,114	\$	_
			_		<u> </u>		_	

#### General revenues:

Property taxes

Unrestricted state revenue

Investment earnings

Gain on sale of capital assets

Total general revenues

#### **Change in Net Position**

**Net Position,** beginning of year, as restated (Note 20)

Net Position, end of year

	Net (		anges in Net Pos	ition	
		ry Government			
G	overnmental	siness-type		Co	omponent
	Activities	 Activities	Total		Units
\$	(1,176,642)	\$ -	\$ (1,176,642)	\$	-
	(3,053,587)	-	(3,053,587)		-
	(1,615,748)	-	(1,615,748)		-
	(654,691)	-	(654,691)		-
	(30,164)	 _	 (30,164)		-
	(6,530,832)	 _	 (6,530,832)		-
	-	602,660	602,660		_
	-	1,050,713	1,050,713		-
	-	1,653,373	1,653,373		-
	(6,530,832)	1,653,373	(4,877,459)		_
	(0,000,0002)	1,000,010	 (1,077,137)		
	-	_	-		(155,392)
	-	-	-		(45,828)
	-	-	-		(64,833)
		 			-
	-	 	 -		(266,053)
	3,835,745	_	3,835,745		234,047
	1,967,759	_	1,967,759		9,333
	160,105	19,370	179,475		14,027
	8,765		8,765		- 1,0-7
	5,972,374	19,370	5,991,744		257,407
	(558,458)	1,672,743	1,114,285		(8,646)
	25,162,138	30,118,657	55,280,795		716,050
\$	24,603,680	\$ 31,791,400	\$ 56,395,080	\$	707,404

# Balance Sheet - Governmental Funds

# June 30, 2020

Acceta		General		Major Street
Assets	¢	1 000 040	ď	207 270
Cash and cash equivalents	\$	1,808,040	\$	287,270
Investments, at fair value		1,404,550		-
Accounts receivable, net Taxes receivable		410,943 260,367		-
Interest receivable		•		-
		18,300 30,360		160 221
Due from other governmental units  Due from other funds		,		168,321
Advance to other funds		229,089		-
		16 250		1 170
Prepaid expenditures Total assets	\$	46,358 4,208,007	\$	1,170 456,761
Total assets	Φ	4,208,007	<b>D</b>	430,701
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities:				
	¢	205 471	ď	5 670
Accounts payable	\$	205,471	\$	5,679
Accrued payroll		218,968		4,626
Due to component units		26,389		2 (10
Due to other funds		10,016		3,619
Advance from other funds		154,432		12.024
Total liabilities		615,276	i-	13,924
Deferred inflows of resources:				
Unavailable revenue, property taxes		260,078		_
Total deferred inflows of resources		260,078		_
Fund balances:				
Nonspendable		46,358		1,170
Restricted		10,000		441,667
Committed		144,914		-
Unassigned		3,131,381		_
Total fund balances		3,332,653		442,837
Total liabilities, deferred inflows of resources				
and fund balances	\$	4,208,007	\$	456,761
		· ,		

Go	Other overnmental Funds	Go	Total overnmental Funds
\$	1,834,377	\$	3,929,687
	-		1,404,550
	378,250		789,193
	-		260,367
	1,879		20,179
	49,009		247,690
	-		229,089
	126,432		126,432
	3,273	Ф.	50,801
\$	2,393,220	\$	7,057,988
Φ.	42.000	•	222 400
\$	12,038	\$	223,188
	10,330		233,924
	-		26,389
	235,974		249,609
	258,342		154,432 887,542
	230,342		007,342
	-		260,078
	_		260,078
	007.547		1 025 075
	987,547 577,254		1,035,075
	577,354 560,077		1,029,021 714,891
	569,977		3,131,381
	2,134,878		5,910,368
	2,134,070	-	3,710,300
\$	2,393,220	\$	7,057,988



# Reconciliation of the Balance Sheet - Governmental Funds to the Government-Wide Statement of Net Position

June 30, 2020

Fund balances - total governmental funds		\$ 5,910,368
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds.		
Capital assets not being depreciated Capital assets being depreciated, net Less capital assets accounted for in internal service funds	\$ 3,372,815 26,641,171 (662,767)	29,351,219
Long-term debt and compensated absences are not due and payable in the current period and therefore have not been included in the governmental funds.		
Compensated absences Bonds payable Installment purchase agreements Installment purchase agreement payment accrued	(343,270) (1,030,000) (8,691) 2,115	(1,379,846)
Certain pension and OPEB related amounts, such as the net liability and deferred amounts are not due and payable in the current period or do not represent current financial resources and therefore are not reported in the governmental funds.		
Net pension liability Deferred outflows related to the net pension liability Deferred inflows related to the net pension liability	(9,315,087) 1,542,216 (146,495)	(7,919,366)
Net OPEB liability Deferred outflows related to the net OPEB liability Deferred inflows related to the net OPEB liability	(2,209,790) 401,027 (2,406,983)	(4,215,746)
Accrued interest payable for the current portion of interest due on bonds has not been reported in the governmental funds.		(7,261)
Deferred inflows of resources in the governmental funds is susceptible to full accrual on the government-wide statements.		260,078
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the		
statement of net position.		2,604,234
Net position of governmental activities		\$ 24,603,680

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

#### For the Year Ended June 30, 2020

D.		General		Major Street
Revenues	¢	2767256	¢	
Property taxes	\$	3,767,356	\$	-
Licenses and permits		75,493		1 171 240
State revenue		2,001,002		1,171,340
Federal revenue		81,275		-
Local grant revenue		1,132,578		-
Charges for services		2,742,044		2 251
Investment income and rents		156,721		2,251
Fines and forfeitures		18,045		-
Other		121,286		338
Total revenues		10,095,800		1,173,929
Expenditures				
Current operations:				
General government		1,959,538		-
Public safety		6,105,401		-
Public works		845,831		1,282,724
Recreation and culture		481,606		-
Debt service:				
Principal retirement		-		-
Interest and fees				_
Total expenditures		9,392,376		1,282,724
<b>Excess (Deficiency) of Revenues Over Expenditures</b>		703,424		(108,795)
Other Financing Sources (Uses)				
Transfers in		250,000		_
Transfers out		(366,974)		(175,000)
Total other financing sources (uses)		(116,974)		(175,000)
Net Change in Fund Balances		586,450		(283,795)
Fund Balances, beginning of year		2,746,203		726,632
Fund Balances, end of year	\$	3,332,653	\$	442,837

Other Governmental Funds	Total Governmental Funds		
\$ -	\$ 3,767,356		
569,439	644,932		
374,994	3,547,336		
3/4,224	81,275		
_	1,132,578		
13,011	2,755,055		
48,788	207,760		
-0,700	18,045		
17,418	139,042		
1,023,650	12,293,379		
1,023,030	12,273,377		
15,143	1,974,681		
198,557	6,303,958		
663,044	2,791,599		
126,488	608,094		
90,000	90,000		
30,872	30,872		
1,124,104	11,799,204		
(100,454)	494,175		
474,470	724,470		
(250,000)	(791,974)		
224,470	(67,504)		
124,016	426,671		
2,010,862	5,483,697		
\$ 2,134,878	\$ 5,910,368		



# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the Government-Wide Statement of Activities

## For the Year Ended June 30, 2020

Net change in fund balances - total governmental funds	\$ 426,671
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.	
Capital outlay\$ 1,322,417Depreciation expense(2,084,255)Loss on disposal of capital assets(48,415)	(810,253)
The borrowing of and repayment of bond and land purchase loan principal is an other financing source and expenditure in the governmental funds, but the borrowings increase long-term liabilities and the repayments reduces long-term liabilities in the statement of net position.	
Bond principal payments90,000Installment contract payments5,512Accrued installment purchase agreement2,115Proceeds from new debt(5,418)	92,209
Some revenues (costs) reported in the statement of activities do not provide current financial resources and therefore are not reported as revenues in governmental funds.	
Change in deferred inflow of resources - unearned revenue	68,389
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in accrued interest payable708Change in long-term compensated absences(3,858)Change in net pension liability(666,927)Change in long-term OPEB obligations354,119	(315,958)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.	(19,516)
Change in net position of governmental activities	\$ (558,458)

# Statement of Net Position - Proprietary Funds

# June 30, 2020

	Business-type Activities - Enterprise Funds			
	Sewage		Water	
Assets		<u> </u>		_
Current assets:				
Cash and cash equivalents	\$	2,579,377	\$	643,972
Investments, at fair value		-		-
Accounts receivable, net		931,588		2,203,095
Interest receivable		-		-
Due from other funds Advance to other funds		-		-
Inventories		-		_
Prepaid expenditures		787		430
Total current assets		3,511,752		2,847,497
Noncurrent assets:				
Capital assets not being depreciated		67,777		25,303
Capital assets being depreciated, net		15,944,383		13,330,966
Total noncurrent assets		16,012,160		13,356,269
Total assets		19,523,912		16,203,766
Liabilities				
Current liabilities:				
Accounts payable		20,280		22,160
Accrued payroll		1,422		1,288
Accrued interest payable		9,785		11,410
Due to other funds		692		422
Bonds and notes payable, current portion  Total current liabilities		185,000 217,179		185,000 220,280
		217,179		220,200
Noncurrent liabilities:				
Bonds and notes payable		1,800,659		1,698,160
Total liabilities		2,017,838		1,918,440
Net Position				
Net investment in capital assets		14,026,501		11,473,109
Restricted for:				
Debt service		30,469		30,469
Unrestricted		3,449,104		2,781,748
Total net position	\$	17,506,074	\$	14,285,326

Enterprise Funds Current Year Tota	
\$ 3,223,34 3,134,68 1,21 6,359,24	568,616 3 5,653 - 2,191 - 21,634 - 28,000 - 249,258 7 923
93,08 29,275,34 29,368,42 35,727,67	9 662,767 9 662,767
42,44 2,71 21,19 1,11 370,00 437,45	0 2,016 5 - 4 - 0 -
3,498,81	
25,499,61 60,93 6,230,85	8 2 1,941,467
\$ 31,791,40	0 \$ 2,604,234

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds

# For the Year Ended June 30, 2020

	 Business-type Activities - Enterprise Funds			
	 Sewage		Water	
Operating Revenues	 _		_	
Charges for services	\$ 3,012,931	\$	3,238,607	
Other services	 18,789		36,068	
Total operating revenues	 3,031,720		3,274,675	
Operating Expenses				
Salaries and wages	48,574		46,638	
Employee benefits	22,297		24,177	
Supplies and durable goods	27,972		154,704	
Gas and oil	-		-	
Professional and contractual	1,027,870		954,010	
Administrative services	225,423		225,422	
Insurance	22,738		19,377	
Utilities	302,186		131,093	
Repairs and maintenance	27,331		167,296	
Equipment rental	57,844		15,456	
Miscellaneous	3,574		11,590	
Other operating expenses	9,548		12,025	
Depreciation	613,112		414,862	
Total operating expenses	 2,388,469		2,176,650	
Operating Income (Loss)	 643,251		1,098,025	
Nonoperating Revenues (Expenses)				
Investment income and rents	12,862		6,508	
Gain (loss) on sale of assets	_		_	
Interest expense	(40,591)		(47,312)	
Total nonoperating revenues (expenses)	(27,729)		(40,804)	
Net income (loss) before transfers and special item	 615,522		1,057,221	
Transfers				
Transfers in	 			
Change in Net Position	615,522		1,057,221	
Net Position, beginning of year	 16,890,552		13,228,105	
Net Position, end of year	\$ 17,506,074	\$	14,285,326	

erprise Funds - ent Year Totals	Governmental Activities - Internal Service Funds
\$ 6,251,538 54,857	\$ 1,180,210
6,306,395	1,180,210
95,212	68,304
46,474	48,920
182,676	400,173
-	58,443
1,981,880	1,954
450,845	396,302
42,115	27,947
433,279	-
194,627	113,639
73,300	2,319
15,164	263
21,573	-
1,027,974	191,999
4,565,119	1,310,263
1,741,276	(130,053)
_	
19,370	34,268
-	8,765
(87,903)	, <u> </u>
(68,533)	43,033
<u> </u>	
 1,672,743	(87,020)
	67,504
1,672,743	(19,516)
 30,118,657	2,623,750
\$ 31,791,400	\$ 2,604,234

## Statement of Cash Flows Proprietary Funds

### For the Year Ended June 30, 2020

	Business-type Activities - Enterprise Funds					
		Sewage		Water		
Cash Flows from Operating Activities		_	,			
Receipts from customers and users	\$	3,083,572	\$	3,092,933		
Receipts from interfund service provided		-		-		
Payments to suppliers		(1,475,284)		(1,453,438)		
Payments to employees		(71,231)		(71,545)		
Payments for interfund services used		(226,035)		(205,372)		
Net cash provided (used) by operating activities		1,311,022		1,362,578		
Cash Flows from Noncapital Financing Activities						
Transfers from other funds		_		_		
Net cash provided (used) by noncapital financing activities						
Cash Flows from Capital and Related Financing Activities						
Proceeds from sale of capital assets		-		-		
Acquisition and construction of capital assets		(570,496)		(1,518,873)		
Principal paid on capital debt		(180,000)		(185,000)		
Interest paid on capital debt		(41,495)		(48,436)		
Net cash provided (used) by capital and		· · · · · ·		<u> </u>		
related financing activities		(791,991)		(1,752,309)		
Cash Flows from Investing Activities						
Purchase of investments		-		-		
Interest and dividends received		12,862		6,508		
Net cash provided (used) by investing activities		12,862		6,508		
Net increase (decrease) in cash and						
cash equivalents		531,893		(383,223)		
Cash and Cash Equivalents, beginning of year		2,047,484		1,027,195		
Cash and Cash Equivalents, end of year	\$	2,579,377	\$	643,972		

Enterprise Funds - Current Year Totals	Governmental Activities - Internal Service Funds
\$ 6,176,505 (2,928,722) (142,776) (431,407) 2,673,600	\$ 1,175,893 (596,776) (117,880) (319,637) 141,600
<u>-</u>	67,504 67,504
(2,089,369) (365,000) (89,931)	8,765 (152,394)
(2,544,300)	(143,629)
19,370 19,370	(250,000) 22,276 (227,724)
148,670	(162,249)
3,074,679 \$ 3,223,349	1,236,197 \$ 1,073,948

### Statement of Cash Flows Proprietary Funds (continued)

### For the Year Ended June 30, 2020

	Business-type Activities - Enterprise Funds			
		Sewage		Water
Reconciliation of operating income to net cash provided (used) by operating activities				
Operating income (loss)	\$	643,251	\$	1,098,025
Adjustments to reconcile operating income to net cash provided (used) by operating activities:				
Depreciation		613,112		414,862
Book value of disposed assets		9,548		12,025
(Increase) decrease in accounts receivable		51,852		(181,742)
(Increase) decrease in due from other funds		-		20,564
(Increase) decrease in advance to other funds		_		20,201
(Increase) decrease in inventories		_		_
(Increase) decrease in prepaid expenditures		(459)		3
Increase (decrease) in accounts payable		(5,310)		85
Increase (decrease) in accrued payroll		(360)		(730)
Increase (decrease) in due to other funds		(612)		(514)
Net cash provided (used) by operating activities	\$	1,311,022	\$	1,362,578
Non-Cash Investing, Capital and Financing Activities Increase (decrease) in fair value of investments	\$	<u> </u>	\$	

rprise Funds - nt Year Totals	mental Activities - al Service Funds
\$ 1,741,276	\$ (130,053)
1,027,974 21,573 (129,890) 20,564 - (456) (5,225) (1,090) (1,126)	191,999 (4,317) (1,335) 78,000 10,929 (212) (2,967) (444)
\$ 2,673,600	\$ 141,600
\$ 	\$ 14,848

# Statement of Fiduciary Net Position Fiduciary Funds

June 30, 2020

	Emp	Pension and Other loyee Benefit) Trust Funds	Agency Funds
Assets			
Cash and cash equivalents	\$	-	\$ 44,866
Investments, at fair value:			
Short-term investment funds		239,031	-
Brokerage certificates		250,205	-
Corporate bonds		7,947,119	-
Equity securities		19,855,771	-
Taxes receivable		-	257,245
Interest receivable		80,450	- 106
Due from other governmental units			 6,196
Total assets		28,372,576	308,307
Liabilities			
Accounts payable		21,984	43,734
Due to other governmental units		,,, -	264,573
	-	-	 
Total liabilities		21,984	 308,307
Net Position			
Net position restricted for pension/OPEB	\$	28,350,592	\$ -

# Statement of Changes in Fiduciary Net Position Fiduciary Funds

### For the Year Ended June 30, 2020

	Pension (and Other Employee Benefit) Trust Funds		
Additions			
Contributions:			
Employer	\$	1,314,121	
Employees		220,058	
Total contributions		1,534,179	
Investment income:			
Net increase (decrease) in fair value of investments		(731,987)	
Gain (loss) on securities sold		375,381	
Interest and dividends		702,575	
		345,969	
Less investment expense		121,204	
Net investment income		224,765	
Total additions		1,758,944	
Deductions			
Benefits		2,145,883	
Lump-sum retirement payments		313,369	
Administrative expense		57,049	
Miscellaneous		(3,406)	
Total deductions		2,512,895	
Change in Net Position		(753,951)	
Net Position, beginning of year		29,104,543	
Net Position, end of year	\$	28,350,592	

### Statement of Net Position - Component Units

# June 30, 2020

	Dow Devel Aut N	Downtown Development Authority No. 5		
Assets	Φ.	200.044	Φ.	
Cash and cash equivalents	\$	290,811	\$	6,512
Taxes receivable		-		170
Loans receivable		-		-
Due from primary government		26,389		- 40
Prepaid items		229 93,756		40
Capital assets not being depreciated Capital assets being depreciated, net		95,736 150,724		-
Capital assets being depreciated, het		130,724		
Total assets		561,909		6,722
Liabilities				
Accounts payable		29,000		140
Accrued payroll		4,209		1,606
Unearned revenue		-		121
Long-term liabilities:				
Due within one year				
Bonds and loans		45,164		
Total liabilities		78,373		1,867
Net Position				
Net investment in capital assets		199,316		-
Unrestricted		284,220		4,855
Total net position	\$	483,536	\$	4,855

Red	rownfield levelopment Authority	Dev	conomic elopment rporation		Total	
\$	215,302	\$	3,711	\$	516,336	
	-		-		170	
	9,184		-		9,184	
	-		-		26,389	
	-		-		269	
	-		-	93,75		
					150,724	
	224,486		3,711		796,828	
	_		_		29,140	
	_		-		5,815	
	9,184		-		9,305	
			_		45,164	
	9,184		_		89,424	
	2,104				02,127	
	-		-		199,316	
	215,302		3,711		508,088	
\$	215,302	\$	3,711	\$	707,404	

### Statement of Activities - Component Units

### For the Year Ended June 30, 2020

			 ]	Progra	m Revenue	S	
	E	Expenses	arges for ervices	Gr	perating ants and tributions	Gra	apital nts and ributions
Downtown Development Authority No.2	\$	165,025	\$ 9,633	\$	-	\$	-
Downtown Development Authority No.5		46,550	722		-		-
Brownfield Redevelopment Authority		140,967	1,020		75,114		-
Economic Development Corporation			 _	·			
	\$	352,542	\$ 11,375	\$	75,114	\$	

General revenues:

Property taxes

Unrestricted state shared revenues

Investment earnings

Total general revenues

### **Change in Net Position**

Net Position, beginning of year

Net Position, end of year

	Net (Ex	xpense) Revenue ai	nd Chai	nges in Net Po	sition		
D	Oowntown	Downtown					
De	evelopment	Development	В	rownfield	Econo	mic	
A	Authority	Authority		Redevelopment Developme			
	No. 2	No. 5		Authority	Corpora	ation	 Total
\$	(155,392)	\$ -	\$	-	\$	-	\$ (155,392)
	-	(45,828)		-		-	(45,828)
	-	-		(64,833)		-	(64,833)
	_					_	_
	(155,392)	(45,828)		(64,833)			 (266,053)
	121,030	21,459		91,558		_	234,047
	9,333	-		-		_	9,333
	3,520	10,505		_		2	14,027
	133,883	31,964		91,558		2	257,407
	(21,509)	(13,864)		26,725		2	(8,646)
	505,045	18,719		188,577		3,709	716,050
\$	483,536	\$ 4,855	\$	215,302	\$	3,711	\$ 707,404

#### Notes to Financial Statements

### Note 1--Summary of Significant Accounting Policies.

The accounting policies of the City of Alpena, Michigan (the "City") conform to accounting principles generally accepted in the United States of America ("GAAP") as applicable to governmental units. Accounting and financial pronouncements are promulgated by the Governmental Accounting Standards Board ("GASB"). The following is a summary of the significant accounting policies used by the City of Alpena, Michigan:

### A. Reporting Entity.

The City was incorporated in 1871 and covers an area of approximately 8.4 square miles. The City operates under an elected Municipal Council (consisting of the Mayor and four members) and provides services to approximately 10,483 residents (2010 census) in many areas including law enforcement, fire, water, sewer, community enrichment and development, and human services.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government, although the government has the ability to impose its will over the entities. The criteria established by GASB for determining the reporting entity includes financial accountability and whether the financial statements would be misleading if data were not included.

Blended component units - A blended component unit is a legally separate entity from the City, but is so intertwined with the City that it is, in substance, the same as the City of Alpena. It is reported as a part of the City and blended into the appropriate fund types.

Building Authority - The City of Alpena Building Authority is governed by a three-member board appointed by the City's governing body. Although it is legally separate from the City, the Building Authority is reported as if it were a part of the primary government because its sole purpose is to finance and construct the City's public buildings.

Discretely presented component units - The component units' columns in the government-wide combined financial statements include the financial data of the City's four component units. These units are reported in a separate column to emphasize that they are legally separate from the City.

City of Alpena Downtown Development Authority (DDA) No. 2 and No. 5 – (governmental fund type)

- City approves operating budget
- City appoints governing board
- City issues bonds to finance Authority projects
- Surplus funds existing at termination of Authority vest to the City

The Downtown Development Authorities were organized to promote and rehabilitate the downtown area. The Authorities also sponsor downtown events.

Brownfield Redevelopment Authority – (governmental fund type)

The City of Alpena Brownfield Redevelopment Authority was created under Act 381, of P.A. 1996 of the State of Michigan to promote the revitalization, redevelopment, and reuse of contaminated, blighted and functionally obsolete properties within the City of Alpena through the use of Tax Increment Financing and State Single Business Tax credits. The Authority is governed by a six-member board appointed by the Mayor with approval of the City Council. In addition, the City Council is responsible for approving the Authority's budget.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

City of Alpena Economic Development Corporation (EDC) - (governmental fund type)

- · City appoints governing board
- City approves issuance of bonds to finance projects
- Surplus funds existing at termination of the EDC vest to City

The EDC was created to encourage business development and job creation within the City. The EDC provides loans to start up or expanding businesses.

Separate financial statements for the four discretely presented component units are not prepared. Questions about these organizations may be directed to the City of Alpena Clerk-Treasurer.

### B. Government-Wide and Fund Financial Statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds, fiduciary funds, and component unit financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds are custodial in nature (assets equal liabilities), and do not involve the measurement of results of operations.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

Property taxes, state-shared revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. Grants with eligibility requirements imposed by the provider are also susceptible to accrual when the requirements are met. All other revenue items are considered to be available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

The government reports the following major governmental funds:

**General Fund.** This fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Major Street Fund.** This fund accounts for the resources of state gas and weight tax revenues that are restricted for use on City streets that have been designated as major by the Michigan Department of Transportation. This fund is deemed to be a major fund due to its importance to financial statement users.

The government reports the following major proprietary funds:

**Sewage Fund.** Accounts for the activities associated with the collection and purification of wastewater.

Water Fund. Accounts for the activities related to water production, purification, distribution and billing.

Additionally, the City of Alpena reports the following fund types:

**Special Revenue Funds.** Account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified services.

Capital Project Funds. These funds are used to account for the acquisition or construction of capital facilities.

**Debt Service Funds.** Account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**Internal Service Funds.** Account for major machinery and equipment purchases and maintenance, as well as supply inventory services provided to other departments of the government on a cost reimbursement basis.

**Pension and Other Employee Benefit Trust Funds**. These account for the activities of the City of Alpena's employee retirement system which accumulates resources for pension benefit payments to qualified employees and funding of employee health care benefits.

**Agency Funds.** These funds are used to account for property and payroll taxes collected and distributed to other governments in an agency capacity.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the government. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

When an expense is incurred for purposes for which both restricted and unrestricted net position of fund balances are available, the City's policy is to first apply restricted resources. When an expense is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it is the City's policy to spend funds in this order: committed, assigned, and then unassigned.

### D. Assets, Liabilities, and Net Position or Equity.

Cash and Investments. The City maintains and controls two cash and investment pools in which the primary government and component unit's share. Each fund's or component unit's portion of a pool is displayed on its respective balance sheet. Cash and cash equivalents are considered to be cash on hand, demand deposits, pooled cash, certificates of deposit and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value which is determined using selective bases. Securities traded on a national exchange are valued at the last reported sales price.

**Receivables and Payables.** In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes are levied on each July 1st and December 1st on the taxable valuation of property as of the preceding December 31st. Taxes are considered delinquent on March 1st of the following year, at which time penalties and interest are assessed.

**Inventories and Prepaid Items.** Inventories are valued at the lower of cost or net realizable value, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

**Deferred Outflows of Resources.** In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government reports deferred outflows of resources for changes in expected and actual investment returns, assumptions, and benefits provided in its pension and OPEB plans as well as for the deferred loss on refunding. A deferred refunding loss results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Capital Assets. Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation.

Property, plant and equipment are depreciated using the straight-line method over the following useful lives:

Land improvements	20 to 25 years
Buildings	40 to 45 years
Building improvements	15 to 45 years
Machinery and equipment	3 to 45 years
Infrastructure	10 to 75 years

Compensated Absences (Vacation and Sick Leave). City employees are granted vacation and sick leave in varying amounts based on length of service and union contracts. Vacation pay is fully vested when earned; upon termination, employees are paid accumulated vacation at their regular pay rates to a limit of 100% of their current annual earned vacation.

Administrative and non-union employees hired prior to May 19, 2003 are granted 120 days of sick leave at the time of hire. If after using some or all of his/her sick leave, an employee goes six (6) months without missing a scheduled day of work, his/her sick leave bank is restored to 120 days. For employees hired on or after May 19, 2003, the number of sick days is 75. At termination, death, or retirement, no payment is made to an administrative or non-union employee (or heirs) for unused sick leave.

Clerical employees, Public Works employees, Police Patrol and Police Command Officers hired prior to July 1, 1989 earn sick leave at the rate of one day for each full month worked, up to the following caps:

	Days
Clerical employees	90
Public Works employees	65
Police Patrol	130/90*/75**
Police Command Officers	130/90*/75**

- \* Police Patrol and Police Command Officers hired after September 1, 1989.
- \*\* Police Patrol and Police Command Officers hired after August 1, 2002.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

Upon retirement, these employees are paid for one-half of their accumulated sick leave based on their hourly straight-time rate of pay at the time of retirement. No payments for unused sick leave are made at termination or death. Clerical employees hired after July 1, 1989 earn sick leave at the rate of ½ day for each full month worked. Public Works employees hired after July 1, 2001 earn sick leave at the rate of ½ day for each full month worked. Police Patrol and Police Command Officers hired after August 1, 2002 earn sick leave at a rate of ½ day for each full month worked.

Fire Department employees earn sick leave at the rate of 12 hours for each full month worked with no cap. Upon either retirement or death, Fire Department employees, or heirs, are paid for one-half of their accumulated sick leave based on their regular straight-time hourly rate of pay at the time of retirement or death. The payoff is limited to 13 weeks' pay.

It is the City's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is no liability for nonvested accumulated sick leave. All vacation pays, and vested sick leave is accrued when incurred in the government-wide, proprietary and fiduciary fund financial statements. The General Fund has been used to liquidate the liability for compensated absences in prior years.

**Deferred Inflows of Resources.** In addition to liabilities, the statement of net position and/or statement of revenues, expenditures and changes in fund balances will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds also report unavailable revenues, which arise only under a modified accrual basis of accounting, that are reported as deferred inflows of resources. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Long-Term Obligations. In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the period incurred. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Net Other Postemployment Benefit (OPEB) Liability.** Beginning in fiscal year 2018, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, requires governments providing defined benefit post-employment benefits (other than pensions) to recognize the net OPEB liability and the OPEB expense on their financial statements. The net OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position. The OPEB expense recognized each fiscal year is equal to the change in the net OPEB liability from the beginning of the year to the end of the year, adjusted for deferred recognition of the liability and investment experience. The net OPEB liability is recorded on the government-wide statements and is computed differently than the prior unfunded actuarial accrued liability, using specific parameters set forth by the GASB.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

**Net Pension Liability.** Beginning in fiscal year 2015, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, requires governments providing defined benefit pensions to recognize the net pension liability and the pension expense on their financial statements. The net pension liability is the difference between the total pension liability and the plan's fiduciary net position. The pension expense recognized each fiscal year is equal to the change in the net pension liability from the beginning of the year to the end of the year, adjusted for deferred recognition of the liability and investment experience. The net pension liability is recorded on the government-wide statements and is computed differently than the prior unfunded actuarial accrued liability, using specific parameters set forth by the GASB.

**Net Position.** Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

**Fund Equity.** In the fund financial statements, governmental funds report various components of fund balance. Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance-amounts that are not in a spendable form (such as inventory and prepaid expenditures) or are legally or contractually required to be maintained intact;
- Restricted fund balance-amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance-amounts constrained and formally set aside to specific purposes by a government itself, using its highest level of decision-making authority the City Council. To be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;
- **Assigned fund balance**-amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by the city manager or clerk/treasurer/finance director, who are authorized by a resolution approved by the governing body to make assignments;
- Unassigned fund balance-amounts that are available for any purpose; positive amounts are reported only in the General Fund.

The City establishes (and modifies or rescinds) fund balance commitments by passage of a resolution.

In the General Fund, the City strives to maintain a minimum unassigned fund balance to be used for unanticipated emergencies of approximately 10% of the actual GAAP basis expenditures and other financing uses. When unassigned fund balance approaches its minimum threshold, the following measures will be considered:

- Cut or delay pay-as-you-go capital improvements from the Capital Improvement Plan;
- Cut general operating expenses;
- Increase rates and charges funding specific revenues to make them self-sufficient where possible.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

The City has not established a policy for its use of unrestricted fund balance amounts. Therefore, in accordance with GASB Statement 54, committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. When both restricted and unrestricted resources are available for use, it is the City's intent to use restricted resources first, then unrestricted resources as they are needed.

**Budget Stabilization.** In accordance with P.A. 30 of 1978 (MCL141.441 et seq., MSA 5.3230(1) et seq.), City Council established the Budget Stabilization Fund. The Budget Stabilization Fund is considered part of the General Fund for financial reporting purposes. By a two-thirds vote of City Council members, all or part of a surplus in the General Fund may be appropriated for budget stabilization. At June 30, 2019, the amount committed for budget stabilization was \$30,000. The City Council may appropriate the committed funds by resolution of a two-thirds vote for the following purposes:

- To cover a General Fund deficit, when the City's annual audit reveals such a deficit;
- To prevent a reduction in the level of public services or in the number of employees at any time in the
  fiscal year when the City's budgeted revenue is not being collected in an amount sufficient to cover
  budgeted expenses;
- To prevent a reduction in the level of public services or in the number of employees when, in preparing
  the budget for the next fiscal year, the City's estimated revenue does not appear sufficient to cover
  estimated expenses;
- To cover expenses arising because of a natural disaster, including a flood, fire, or tornado, unless federal or state funds are received to cover such expenses.

**Contracted Services.** On July 1, 1988 the City turned over operation of its Water and Sewage Treatment Plants to a private contractor, who is also responsible for billings and collection of payments. Except for certain equipment, ownership of these plants remains with the City. Various other maintenance services previously performed by the City are now being provided by independent contractors.

**Proprietary Funds Operating Classification.** Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the water and sewer fund and the internal service fund is charges to customers for sales and services. The water and sewer fund also recognize as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administration, expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

**Statements of Cash Flows.** The City presents statements of cash flows for all proprietary fund types. These statements, which have been prepared utilizing the direct method, analyze the net increase or decrease in cash and cash equivalents by source. For purposes of the statements of cash flows, the City considers all highly liquid investments purchased with an original maturity of three months or less and the deposits in the investment funds to be cash equivalents.

**Use of Estimates.** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Notes to Financial Statements

### **Note 1--Summary of Significant Accounting Policies.** (continued)

Comparative Data / Reclassifications. Comparative total data for the prior year have been presented in only the management discussion and analysis and in the certain individual fund financial statements (which are considered supplementary information) in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**Special Item.** Special items are transactions or events that are within the control of the City and that are either unusual in nature or infrequent in occurrence. There were no transactions that were considered special items during the current fiscal year.

### Note 2--Stewardship, Compliance and Accountability.

**Budgetary Information.** Annual budgets are adopted on a basis consistent with generally accepted accounting principles and State of Michigan Public Act ("P.A.") 2 of 1968, as amended, for the General Fund and each special revenue fund. Budgets are not required for debt service, capital project, enterprise, and internal service funds. Prior to adoption of the budgets, City departments prepare and submit their proposed operating budgets for the period commencing July 1. A public hearing is conducted the second meeting in May to obtain taxpayer comments. Prior to July 1, the budget is adopted by the Council. Budgeted amounts shown are as originally adopted and as amended by the Council during the year. Unused appropriations lapse at June 30 and are not carried forward to the following year.

After the budget is adopted, the City Manager and the Clerk/Treasurer are authorized to transfer budgeted amounts between accounts within a department. However, any revisions that alter the total expenditures of a department or fund must be approved by the City Council. Activities of the General Fund and special revenue funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriation amount) is established by department within the individual funds. Detail at the activity level is presented in the General Fund - Comparative Schedule of Revenues, Expenditures and Fund Balances – Budget and Actual for the benefit of management.

Individual budget amendments were not material in relation to the original appropriations.

Excess of Expenditures Over Appropriations in Budgeted Funds. The Uniform Budgeting and Accounting Act, P.A. 2 of 1968, as amended, (MCL 141.421 et seq.) provides that a local governmental unit shall not incur expenditures in excess of the amount appropriated. The City of Alpena's budgeted and actual expenditures for the funds budgeted have been shown on a departmental basis by function.

#### Notes to Financial Statements

### Note 2--Stewardship, Compliance and Accountability. (continued)

During the year, the City incurred expenditures in certain budgeted funds, which were in excess of the amounts appropriated, as follows:

Budget Item	Appropriated	Expended	Variance
General Fund General government General government	\$ 1,507,083	\$ 1,562,456	\$ (55,373)
Major Street Fund Public works			
Administration and engineering Bridges	46,600 74,731	47,790 83,391	(1,190) (8,660)

**Accumulated Fund Deficits.** The City of Alpena had no funds with an accumulated fund balance deficit at June 30, 2020.

#### Note 3--Cash and Investments.

Michigan Compiled Laws, Section 129.91, authorizes the City of Alpena to deposit and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or federal agency obligation repurchase agreements; banker's acceptance of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

The Pension Trust Fund is also authorized to invest in certain reverse repurchase agreements, equity securities, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate (limited to 5 percent of the trust fund's assets if total assets are less than \$250 million), debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The investment policy adopted by the City Council has authorized investments to those listed under the State's statutory authority as noted above. The City of Alpena's deposits and investments are in accordance with statutory authority.

### Notes to Financial Statements

### Note 3--Cash and Investments. (continued)

At year end, the City of Alpena's cash and investments were reported in the accompanying financial statements in the following categories:

	Primary Government	Component Units	Total
Statement of net position			
Cash and cash equivalents	\$ 8,226,984	\$ 516,336	\$ 8,743,320
Investments, at fair value	1,973,166	-	1,973,166
Statement of fiduciary net position			
Cash and cash equivalents	44,866	-	44,866
Investments, at fair value	28,292,126		28,292,126
Total	\$ 38,537,142	\$ 516,336	\$ 39,053,478

Cash and investments as of June 30, 2020 consisted of the following:

	Primary  Government	Component Units	Total
Bank deposits (demand accounts)	\$ 7,169,080	\$ 516,336	\$ 7,685,416
Certificates of deposit due within one year	1,100,000	-	1,100,000
Cash on hand	2,770	-	2,770
Investments, at fair value			
Short-term investment funds	239,031	-	239,031
Brokerage certificates	959,824	-	959,824
Municipal bonds	952,576	-	952,576
Treasury bonds	310,971	-	310,971
Fixed income:			
Corporate bonds	3,280,566	-	3,280,566
Treasury bonds	2,150,303	-	2,150,303
Agency bonds	702,224	-	702,224
ETF - fixed income	54,370	-	54,370
Mutual funds - fixed income	1,359,696	-	1,359,696
Mortgages	127,427	-	127,427
Asset backed	272,533	-	272,533
Equity securities	19,855,771		19,855,771
	\$ 38,537,142	\$ 516,336	\$ 39,053,478

The City's cash and investments are subject to several types of risk, which are examined in more detail below.

#### Notes to Financial Statements

### **Note 3--Cash and Investments.** (continued)

Custodial Credit Risk of Bank Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy does not directly address a deposit policy for custodial credit risk. At year end, the City had demand bank deposits (certificates of deposit, checking, and savings accounts) with a carrying amount of \$8,785,416 and a bank balance of \$9,696,643. FDIC insurance provides \$250,000 coverage for aggregated interest and noninterest bearing accounts per insured bank. From the bank balance, \$9,305,797 was covered by federal depository insurance and \$390,846 was uninsured and uncollateralized. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

	Carrying Amount	Bank Balance		
Cash and cash equivalents	\$ 7,175,592	\$ 8,083,230	\$ 7,783,230	\$ 300,000
Certificates of deposit	1,100,000	1,103,554	1,053,554	50,000
Downtown Development Authority No. 2	290,811	290,846	250,000	40,846
Brownfield Redevelopment Authority	215,302	215,302	215,302	-
Economic Development Authority	3,711	3,711	3,711	
Totals	\$ 8,785,416	\$ 9,696,643	\$ 9,305,797	\$ 390,846

Custodial Credit Risk of Investments. For investments this is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Michigan law and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: Michigan law (MCL 129.33) requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The fair value of the pledged securities in the collateral pool must equal at least 100% of the total amount deposited by the public agencies.

At year end, none of the City's investments were subject to custodial credit risk due to one of the following:

- Investments were part of an insured pool
- Investments were book-entry only in the name of the City and were fully insured
- Investments were part of a mutual fund
- Investments were held by an agent in the City's name

**Interest Rate Risk.** The risk that changes in market interest rates will adversely affect the fair value of an investment. The City through its investment policy, manages its exposure to interest rate risk by purchasing a combination of shorter term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The City monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. The City has no specific limitations with respect to this metric. At year end, the average maturities of investments are as follows:

### Notes to Financial Statements

Note 3--Cash and Investments. (continued)

	Fair	Investment Maturities (Fair Value by Years)					
Investment Type	Value	<1	1-5	6-10	>10		
Short-term investment funds	\$ 239,031	\$ 239,031	\$ -	\$ -	\$ -		
Brokerage certificates	959,824	250,205	709,619	-	-		
Municipal bonds	952,576	-	211,436	741,140	-		
Corporate bonds	3,280,566	256,061	1,810,133	1,124,407	89,965		
Treasury bonds	2,461,274	-	1,181,503	1,279,771	-		
Agency bonds	702,224	-	-	95,686	606,538		
ETF - fixed income	54,370	54,370	-	-	-		
Mutual funds - fixed income	1,359,696	1,359,696	-	-	-		
Mortgages	127,427	-	-	127,427	-		
Asset backed	272,533		272,533				
	\$ 10,409,521	\$2,159,363	\$4,185,224	\$3,368,431	\$ 696,503		

**Concentration of Credit Risk.** The City places no limits on the amount the City may invest in any one issuer.

**Credit Risk.** In compliance with State law, the City's investment policy limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. As of year-end, the credit quality ratings of debt securities (other than the U.S. government securities) are as follows:

#### Notes to Financial Statements

**Note 3--Cash and Investments.** (continued)

Investment Type	Fair Value of Investments	Rating	Rating Organization
City investment pool:			
Municipal bonds	\$ 507,530	Aa	Moody's
Municipal bonds	233,610	A+	Moody's
Municipal bonds	211,436	Baal	Moody's
Treasury bonds	310,971	Aa+	Moody's
	\$ 1,263,547		
Pension trust fund:			
Fixed income:			
Corporate bonds	\$ 20,422	Aa1	Moody's
Corporate bonds	59,011	Aa2	Moody's
Corporate bonds	57,516	Aa3	Moody's
Corporate bonds	293,590	A1	Moody's
Corporate bonds	374,374	A2	Moody's
Corporate bonds	763,829	A3	Moody's
Corporate bonds	856,237	Baa1	Moody's
Corporate bonds	717,046	Baa2	Moody's
Corporate bonds	138,542	Baa3	Moody's
Treasury bonds	2,121,783	Aaa	Moody's
Treasury bonds	28,520	Not rated	Moody's
Agency bonds	702,224	Not rated	Moody's
ETF - fixed income	54,370	Not rated	Moody's
Mutual funds - fixed income	1,359,695	Not rated	Moody's
Mortgages	85,762	Aaa	Moody's
Mortgages	41,665	Not rated	Moody's
Asset backed	216,550	Aaa	Moody's
Asset backed	55,983	Not rated	Moody's
	\$ 7,947,119		

**Foreign Currency Risk.** Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value, as a result of changes in foreign currency exchange rates.

The pension fund has exposure to the international asset class in order to increase diversification and reduce risk. The investments held by the pension fund are protected from foreign currency risk through the use of ADRs (American Depository Receipts).

**Fair Value.** The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs and are based on estimates and assumptions. These levels are determined by the investment manager.

### Notes to Financial Statements

### Note 3--Cash and Investments. (continued)

In instances whereby, inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

		Fair Value Measurements Using					
		Quoted Price in	Significant Other	Significant			
		Active Markets for	Observable	Unobservable			
	Balance at	<b>Identical Assets</b>	Inputs	Inputs			
	June 30, 2020	(Level 1)	(Level 2)	(Level 3)			
General Investments:							
Debt Securities:							
Brokerage certificates	\$ 709,619	\$ -	\$ 709,619	\$ -			
Treasury bonds	310,971	310,971	-	-			
Municipal bonds	952,576		952,576				
Total investments by fair value level	\$ 1,973,166	\$ 310,971	\$ 1,662,195	\$ -			
Pension and Employee Health Care Tru	st Funds:						
Equity Securities:							
ETF	\$ 9,678,784	\$ 9,678,784	\$ -	\$ -			
Mutual funds	10,176,987	10,176,987					
Total equity securities	19,855,771	19,855,771					
Debt Securities:							
Brokerage certificates	250,205		250,205				
Fixed Income:							
Corporate bonds	3,280,566	-	3,280,566	-			
Treasury bonds	2,150,303	-	2,150,303	-			
Agency bonds	702,224	-	702,224	-			
ETF - fixed income	54,370	-	54,370	-			
Mutual funds - fixed income	1,359,696	-	1,359,696	-			
Mortgages	127,427	-	127,427	-			
Asset backed	272,533		272,533				
Total fixed income	7,947,119		7,947,119				
Other:							
Short-term investment funds	239,031	239,031					
Total investments by fair value level	\$ 28,292,126	\$ 20,094,802	\$ 8,197,324	\$ -			

### Notes to Financial Statements

### **Note 3--Cash and Investments.** (continued)

Equity and debt securities classified in Level 1 are valued using prices quoted in active markets for those securities.

The fair value of collateralized debt obligations for brokerage certificates and the fixed income investments at June 30, 2020 was determined primarily based on Level 2 inputs. The City estimates the fair value of these investments using other inputs such as interest rates and yield curves that are observable at commonly quoted intervals.

Short-term investment funds are held by equity managers as a temporary investment vehicle for cash prior to entrance into the equity market.

Note 4--Receivables.

Receivables for the primary government and component units at June 30, 2020 are as follows:

	 P						
	 Governmental Business-type Activities Activities		• •		Component Units		
Receivables (net of allowance							
for uncollectables)	\$ 794,846	\$	3,134,683	\$	3,929,529	\$	-
Taxes receivable	260,367		-		260,367		170
Loans receivable	-		-		-		9,184
Interest receivable	22,370		-		22,370		-
Due from governmental units	247,690		_		247,690		-
	\$ 1,325,273	\$	3,134,683	\$	4,459,956	\$	9,354

#### Notes to Financial Statements

### Note 5--Interfund Receivables, Payables, Advances and Transfers.

The composition of interfund receivable/payable balances at June 30, 2020 are as follows:

	Interfund Receivable	Interfund Payable	
Governmental Activities			
General Fund	\$ 229,089	\$	10,016
Special revenue funds:	•		
Major Street Fund	-		3,619
Local Street Fund	-		6,629
Marina Fund	-		256
Building Inspection Fund	-		227,791
Permanent fund:			
Perpetual Lot Care Fund	-		1,298
Internal service fund:			
Equipment Fund	21,634		-
Business-type Activities			
Enterprise funds:			
Sewage Fund	-		692
Water Fund	 		422
	\$ 250,723	\$	250,723

Interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The composition of interfund advances to/from other funds outstanding at June 30, 2020 are as follows:

	Advances to Other Funds			Advances from Other Funds		
General Fund D.P.W. Construction Fund Equipment Fund	\$	\$ - 126,432 28,000		154,432		
	\$	154,432	\$	154,432		

The D.P.W. Construction Fund advanced \$86,432 to the General Fund in fiscal year 2020 for equipment. The General Fund will repay the D.P.W. Construction Fund \$44,216 on an annual basis. The outstanding balance of this advance at June 30, 2020 is \$86,432.

The D.P.W. Construction Fund advanced \$80,000 to the General Fund in fiscal year 2019 for an ambulance remount. The General Fund will repay the D.P.W. Construction Fund \$40,000 on an annual basis. The outstanding balance of this advance at June 30, 2020 is \$40,000.

The Equipment Fund advanced \$150,000 to the General Fund for the repurchase of land in fiscal year 2007. The General Fund will repay the Equipment Fund \$10,000 on an annual basis. The outstanding balance of this advance as of June 30, 2020 is \$10,000.

#### Notes to Financial Statements

### Note 5--Interfund Receivables, Payables, Advances and Transfers. (continued)

The Equipment Fund advanced \$180,000 to the General Fund for the purchase of an ambulance in fiscal year 2011. The General Fund will repay the Equipment Fund \$18,000 on an annual basis. The outstanding balance of this advance as of June 30, 2020 is \$18,000.

For the year ended June 30, 2020, interfund transfers consisted of the following:

	Transfer In			
General Fund Building Inspection Fund	\$	250,000	\$	250,000
Marina Fund General Fund		105,000		105,000
Local Street Fund Major Street Fund General Fund		250,000		175,000 75,000
Building Authority Debt Fund General Fund		119,470 -		- 119,470
Stores Fund General Fund		67,504		67,504
	\$	791,974	\$	791,974

The transfers from the General Fund to the Local Street Fund represents the transfer of unrestricted resources for current road projects; the transfers to the Local Street Fund from the Major Street Fund represents the transfer of restricted resources for local road projects; the transfer from the General Fund to the Building Authority Debt Fund represents the amount transferred to pay the bond payments; the transfer from the Building Inspection Fund to the General Fund represents funds transferred to subsidize the General Fund; and the transfer from the General Fund to the Marina and Stores Funds represent cash flow assistance for the purpose of purchasing materials and supplies.

### Notes to Financial Statements

Note 6--Capital Assets.

Capital asset activity of the primary government for the current year was as follows:

	Balance July 1, 20		Additions		Disposals and Additions Adjustments			
<b>Governmental Activities</b>	-							
Capital assets not being depreciated:								
Land	\$ 3,237	,864	\$	-	\$	-	\$	3,237,864
Construction in progress	1,712	,740		90,084	(1,6	67,873)		134,951
	4,950	,604		90,084	(1,6	67,873)		3,372,815
Capital assets being depreciated:								
Land improvements	6,707	,323		6,267		(1,987)		6,711,603
Buildings and improvements	10,132	,447		148,684	(	38,631)		10,242,500
Machinery and equipment	8,597	,244		409,929	(1	95,692)		8,811,481
Infrastructure	48,965	,348		2,487,720	(2	(60,506)		51,192,562
	74,402	,362		3,052,600	(4	96,816)		76,958,146
Accumulated depreciation:								
Land improvements	(3,425	,220)		(190,649)		1,292		(3,614,577)
Buildings and improvements	(4,838,	,628)		(211,214)		36,245		(5,013,597)
Machinery and equipment	(6,910	,832)		(426,271)	1	95,692		(7,141,411)
Infrastructure	(33,314	,442)	(	(1,448,120)	2	15,172	(	(34,547,390)
	(48,489	,122)	(	(2,276,254)	4	48,401	(	(50,316,975)
Net capital assets being depreciated	25,913	240		776,346	(	(48,415)		26,641,171
Net governmental capital assets	\$ 30,863	,844	\$	866,430	\$ (1,7	(16,288)	\$	30,013,986

### Notes to Financial Statements

### Note 6--Capital Assets. (continued)

	Balance July 1, 2019 Additions		Disposals and Adjustments	Balance June 30, 2020	
<b>Business-Type Activities</b>					
Capital assets not being depreciated:					
Land	\$ 12	\$ -	\$ -	\$ 12	
Construction in progress	1,231,097	28,247	(1,166,276)	93,068	
	1,231,109	28,247	(1,166,276)	93,080	
Capital assets being depreciated:					
Land improvements	566,355	-	-	566,355	
Buildings and improvements	6,988,103	317,664	-	7,305,767	
Machinery and equipment	2,741,390	174,119	(34,686)	2,880,823	
Infrastructure	41,226,178	2,735,614	(97,639)	43,864,153	
	51,522,026	3,227,397	(132,325)	54,617,098	
Accumulated depreciation:					
Land improvements	(285,232)	(15,035)	-	(300,267)	
Buildings and improvements	(3,246,484)	(140,698)	-	(3,387,182)	
Machinery and equipment	(1,954,665)	(100,864)	34,685	(2,020,844)	
Infrastructure	(18,938,147)	(771,377)	76,068	(19,633,456)	
	(24,424,528)	(1,027,974)	110,753	(25,341,749)	
Net capital assets being					
Depreciated	27,097,498	2,199,423	(21,572)	29,275,349	
Net business-type capital assets	\$ 28,328,607	\$ 2,227,670	\$ (1,187,848)	\$ 29,368,429	

Depreciation was charged to programs of the primary government as follows:

Governmental activities:

General government	\$ 79,267
Public safety	288,473
Public works	1,706,009
Recreation and culture	202,505

2,276,254

Business-type activities:

613,112 Sewage \$ 414,862 Water

> 1,027,974 \$

### Notes to Financial Statements

### Note 6--Capital Assets. (continued)

At year end the City has active construction projects in process. The remaining commitments with contractors for these projects as of June 30, 2020 are as follows:

	_	Contract Amount		Commitment Remaining	
Merchant Street MacArthur Construction	\$	223,038	\$	9,934	
2020 Asphalt Patching Goodrich Trucking		85,485		85,485	
2020 Carbon Changeout Calgon Carbon Corporation		194,160		194,160	
Street Resurfacing Monchilov Sewer Services		38,600		34,100	
Harbor Drive Bathroom Demolition Bedrock Contracting		17,898		17,898	
Total	\$	559,181	\$	341,577	

### Note 7--Long-Term Debt.

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. City contractual agreements and installment purchase agreements are also general obligations of the government. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

### Notes to Financial Statements

# Note 7--Long-Term Debt. (continued)

Bond and contractual obligation activity can be summarized as follows:

	Balances, July 1, 2019	Additions	(Deductions)	Balances, June 30, 2020	Due Within One Year
Governmental Activities	July 1, 2017	Additions	(Deductions)	June 30, 2020	One rear
Direct borrowings and direct placements:					
2020 installment debt: Amount of issue - \$5,418 Maturing through 2022 Interest rate: N/A Principal maturity range: (\$1,806)	\$ -	\$ 5,418	\$ (3,612)	\$ 1,806	\$ 1,806
2019 installment debt: Amount of issue - \$9,004 Maturing through 2023 Interest rate: (8.38%) Principal maturity range: (\$1,515 - \$2,115)	6,885	-	-	6,885	3,162
2016 installment debt: Amount of issue - \$13,600 Maturing through 2019 Interest rate: (2.70%) Principal maturity range: (\$1,900 - \$3,900)	1,900		(1,900)		
Total direct borrowings and direct placements	8,785	5,418	(5,512)	8,691	4,968
Other debt - general obligation bonds:					
2013 Building Authority Bonds: Amount of issue - \$1,525,000 Maturing through 2030 Interest rate ranges: (1.20%-3.15%) Principal maturity range: (\$15,000 - \$125,000)	1,120,000		(90,000)	1,030,000	85,000
Accumulated compensated absences	339,412	102,116	(98,258)	343,270	82,916
Total governmental activities	\$ 1,468,197	\$ 107,534	\$ (193,770)	\$ 1,381,961	\$ 172,884

### Notes to Financial Statements

# Note 7--Long-Term Debt. (continued)

	Balances, July 1, 2019	Additions	(Deductions)	Balances, June 30, 2020	Due Within One Year
Business-type Activities					
Direct borrowings and direct placements:					
2007 Sewage disposal system, State of Michigan revolving fund: Amount of issue - \$3,215,659 Maturing through 2030 Interest rate range: (1.625%) Principal maturity range: (\$140,000 - \$185,659)	\$ 1,890,659	\$ -	\$ (155,000)	\$ 1,735,659	\$ 160,000
2007 Water supply system, State of Michigan revolving fund: Amount of issue - \$3,163,160 Maturing through 2030 Interest rate range: (2.125%) Principal maturity range: (\$150,000 - \$170,000)	1,793,160		(160,000)	1,633,160	160,000
Total direct borrowings and direct placements	3,683,819		(315,000)	3,368,819	320,000
Other debt - revenue and other obligation bonds:					
2007 Capital improvement bonds: Amount of issue - \$995,000 Maturing through 2028 Interest rate range: (4.73%) Principal maturity range: (\$20,000 - \$100,000)	550,000		(50,000)	500,000	50,000
Total business-type activities	\$ 4,233,819	\$ -	\$ (365,000)	\$ 3,868,819	\$ 370,000

### Notes to Financial Statements

Note 7--Long-Term Debt. (continued)

**Debt service requirements.** Annual debt service requirements to maturity for the above debt obligations are as follows:

	Governmental Activities								
	Di	rect borrow	ings and	direct					
		place	ments			Other	r debt		
Year Ended June 30,	Pr	Principal Interest		Principal		Interest			
2021	\$	4,968	\$	468	\$	85,000	\$	27,851	
2022		1,791		325		85,000		26,003	
2023		1,932		169		85,000		23,878	
2024		-		-		105,000		21,503	
2025		-		-		105,000		18,694	
2026 through 2030						565,000		45,783	
	\$	8,691	\$	962	\$	1,030,000	\$	163,712	
				Business-ty	уре Ас	tivities			
	Di	rect borrow	ings and	direct	•				
	placements Other de					r debt			

	Direct borrowings and direct									
		placements				Other	debt			
Year Ended June 30,		Principal	Interest		P	Principal		Interest		
		_				_				
2021		320,000		59,909		50,000		21,875		
2022		325,000		53,869		50,000		19,688		
2023		325,000		47,788		50,000		17,500		
2024		330,000		41,666		50,000		15,313		
2025		330,000		35,503		50,000		13,125		
2026 through 2030		1,738,819		81,935		250,000		24,063		
	\$	3,368,819	\$	320,670	\$	500,000	\$	111,564		

#### Notes to Financial Statements

### Note 7--Long-Term Debt. (continued)

On May 15, 2013, the City of Alpena Building Authority issued \$1,525,000 in Limited Tax General Obligation Refunding Bonds with an average interest rate of 2.67% to advance refund \$1,425,000 of outstanding 2004 Building Authority Bonds with an average interest rate of 4.87%. The net proceeds of \$1,532,964 (after payment of \$60,242 in underwriting fees, insurance, and other issuance costs) were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the advance-refunded portion of the 2004 Building Authority Bonds. This issue was called and paid in 2014 and no further liability exists for the 2004 bonds. As a result, the 2004 Building Authority Bonds are considered to be defeased and the liability for those bonds has been removed from the long-term debt of the City.

The City of Alpena advance refunded the 2004 Building Authority Bonds to reduce its total debt service payments for 2016 through 2030 by \$143,082 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$110,700.

**Legal debt margin.** The City of Alpena, Michigan is subject to a debt limit per state statute that is ten percent of the total taxable valuation of real and personal property. At June 30, 2020 that amount was \$243,215,587. As of June 30, 2020, the net total outstanding debt applicable to the limit was \$4,895,318 which is 20.13% of the total debt limit.

### Note 8--Risk Management.

The City of Alpena is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees. The City has purchased commercial insurance for medical benefits claims, and workers compensation coverage from the Michigan Municipal Workers Compensation Fund. The City currently has comprehensive general liability, comprehensive employee benefits, employment practices liability, law enforcement liability, commercial excess liability, commercial auto liability, public official liability, commercial property coverage (equipment, buildings and contents), commercial inland marine, electronic data processing (computers), and equipment breakdown through Tokio Marine, administrated through Lappan Agency Inc. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Michigan municipal corporations in the State of Michigan established and created a trust fund known as the Michigan Municipal Liability and Property Pool in accordance with the provisions of Section 7, 1951 P.A. 35, as amended by 1988 P.A. 36. The pool is to provide for joint and cooperative action relative to members' financial and administrative resources for the purpose of providing risk management services along with property and liability protection. Membership is restricted to local units and related local unit activities with the State. The City of Alpena became a member of the pool in January 1978 for workers compensation insurance and from December 1996 to December 2000 for liability and property coverage.

#### Notes to Financial Statements

#### Note 9--Governmental Fund Balances.

The detail of the various components of governmental fund balances is as follows:

	General Fund	Major Street Fund	Other Nonmajor Governmental Funds	Total
Fund balances:				
Nonspendable:		_		
Perpetual care lot	\$ -	\$ -	\$ 984,274	\$ 984,274
Prepaids	46,358	1,170	3,273	50,801
	46,358	1,170	987,547	1,035,075
Restricted for:				
Shoreline erosion	5,000	-	-	5,000
Mich-E-Ke-Wis Park pavilion	5,000	-	-	5,000
Building inspection	-	-	135,557	135,557
Debt service	-	-	12,192	12,192
Perpetual care lot	-	-	161	161
Streets and highway	-	441,667	408,687	850,354
Tree/Park improvement			20,757	20,757
	10,000	441,667	577,354	1,029,021
Committed for:				
Budget stabilization	30,000	-	-	30,000
Capital outlay	114,914	-	-	114,914
Capital projects	-	-	386,522	386,522
Marina			183,455	183,455
	144,914		569,977	714,891
Unassigned	3,131,381			3,131,381
Total governmental funds	\$ 3,332,653	\$ 442,837	\$ 2,134,878	\$ 5,910,368

#### Note 10--Property Taxes.

The City's property tax is levied on each July 1st on the taxable valuation of property located in the City as of the preceding December 31st of the preceding year for all taxable real and personal property located in the City. On July 1, the property tax attach as an enforceable lien on the property and is payable, without penalty, by July 31. On March 1 of the subsequent year unpaid taxes are returned to the County Treasurer as delinquent.

The City's 2019 ad valorem tax is levied and collectible on July 1, 2019. It is the City's policy to recognize revenues from the current tax levy in the current year when the City proceeds of this levy are budgeted and made available for the financing of City operations.

The 2019 taxable valuation of the City of Alpena amounted to \$219,681,787 on real property and \$23,533,800 on personal property for a total of \$243,215,587 on which ad valorem taxes of 16.1066 mills were levied for City operating purposes.

The 2019 tax levy raised \$3,767,356 for City General Operations. This amount is recognized in the General Fund financial statements as property taxes.

#### Notes to Financial Statements

### **Note 10--Property Taxes.** (continued)

In addition, specific taxes are levied under the Industrial Facilities Tax Act, Tax Increment Financing Authority, Brownfield Redevelopment Authority, and the Downtown Development Authority. City residents are also assessed 9.0324 mills for County operations, .6450 mills for Dial-A-Ride transportation, 2.5000 mills for the community college, 2.1882 mills for the Educational Service District, 6.000 mills for the State Education Tax, 1.8000 mills for school debt, and non-homesteaded properties are assessed an additional 18.0000 mills for public schools.

## Note 11--Property Tax Abatements.

The City of Alpena provides tax abatements under several different programs:

Industrial property tax abatements are granted in the State of Michigan under Public Act 198 to promote economic development, creation of jobs, and new or improved facilities. The Industrial Facilities Tax (IFT) Exemption must be approved by both the City (after a public hearing is held) and the State of Michigan. IFT exemptions can cover real and/or personal property. By State law, the exemption must be applied for no later than six months after commencement of the project and must be accompanied by a written agreement between the taxpayer and the local unit. An exemption allows for taxation on IFT property at 50% of the local property tax millage rate for up to 12 years. A certificate may be revoked, and taxes recaptured for noncompliance with the terms of the agreement. Property taxes abated by the City under this program for fiscal year 2020 amounted to \$1,365.

The State of Michigan allows for Commercial Rehabilitation Exemption under Public Act 210 if making substantial improvements to a business or multi-family residential facility. The City had Commercial Rehabilitation Exemptions for fiscal year 2020 of \$29,459.

The Brownfield Redevelopment Authority encourages environmental cleanup and economic development through its Brownfield Redevelopment Plan under Public Act 318. A developer performs redevelopment and cleanup activities at a site that is obsolete or blighted. The increased tax revenues resulting from the increase in taxable value are captured by the City and used to repay the developer for qualifying expenses. There is no provision for recovery of abated taxes because the developer is only paid for eligible expenses on a reimbursement-basis. Property taxes abated by the City under this program for fiscal year 2020 amounted to \$9,409.

PA 147 (Neighborhood Enterprise Zone Act) provides property tax exemptions for properties that provide for the development and rehabilitation for residential housing and meet the requirements of the Act. Properties must be in a designated neighborhood enterprise zone. Exemptions may range from 6 to 17 years dependent on the type of property. The City abated \$5,857 related to PA 147 during fiscal year 2020.

## Note 12--Perpetual Lot Care Fund.

The Perpetual Lot Care Fund (PLCF) is a permanent trust fund authorized by M.C.L. 128 and the City of Alpena code of ordinances.

The PLCF is used to hold and manage funds for the purpose of maintenance and upkeep of cemetery property, inclusive of maintenance of grounds and capital assets, monuments, and infrastructure. To this end, the PLCF provides support to the City's General Fund Cemetery Department, which manages the day-to-day operations and maintenance of the City's cemetery system.

Income for the PLCF is derived primarily from investments, charges for services, as well as from 25% of the fee for sale of each cemetery lot.

#### Notes to Financial Statements

#### Note 13--Defined Contribution Pension Plan.

Effective July 1, 2009 the City will provide pension benefits to Administration and DPW employees through defined contribution (DC) plans administered by the City of Alpena through a third-party plan administrator. Administration and DPW employees hired on or after July 1, 2009 will no longer be eligible to participate in the City's defined benefit pension plan. Clerical employees hired on or after July 1, 2010 will no longer be eligible to participate in the City's defined benefit pension plan.

**Administration.** The City will contribute 6% of the prior calendar year gross wages. Affected employees shall participate in a defined contribution plan with a mandatory 2% employee contribution.

**DPW.** The City will contribute 7% for 2019-20 and 2020-21 (regular, non-overtime wages for hours actually worked, plus holiday, sick, and vacation pay) in the prior calendar year. In order to receive the City contribution, the participating employee must contribute 2%. The 2% employee contribution shall be mandatory for the affected employees and cannot exceed 2% unless agreed upon by all employees affected.

**Clerical.** The City will contribute 4% (regular, non-overtime wages for hours actually worked, plus holiday, sick leave, and vacation pay) of prior calendar year gross wages. In order to receive the City contribution, the participating employee must contribute 2%. The 2% employee contribution shall be mandatory for the affected employees and cannot exceed 2% unless agreed upon by all employees affected.

All contributions are remitted to a third-party plan administrator. The DC plans maintain a schedule of vesting, with the participants becoming fully vested upon making the contribution. The requirements of plan members are established and may be amended by the City Council in accordance with city policies and union contracts. There were 15 employees participating in DC plans as of June 30, 2020. The City's contributions to the plans for calendar year 2019 wages were calculated based on covered payroll of \$602,377 resulting in an employer contribution of \$36,031 and employee contributions of \$12,048.

#### Note 14--Defined Benefit Pension Plan.

**Plan Description.** The City reporting entity participates in and administers one single-employer defined benefit pension plan - City of Alpena Employees' Retirement System (the "Plan"). The Plan provides retirement, disability and death benefits to plan members and their beneficiaries and was established in 1945 by City Council Ordinance. Assets are held separately and may be used only for the payment of benefits to the members of the City's retirement plan. Actuarial valuations are performed annually.

Management of the retirement system is vested in the City of Alpena Retirement Board, which consists of seven trustees-two members of the City municipal council, the city manager, a police officer, a firefighter, a general member, and a city retiree appointed by the municipal council.

The Plan's activity is accounted for in an irrevocable trust and the activity is reported in the fiduciary fund financial statements. The plan is reported within Pension (and Other Employee Benefit) Trust Funds in the accompanying financial statements on the accrual basis of accounting. The Plan is a single-employer defined benefit plan administered by the City of Alpena. The Plan does not issue a separate stand-alone financial statement. For the pension plan financial statements refer to Note 16.

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on the City's balance sheet date. Securities without an established market value are reported at estimated fair value.

**Plan Membership.** At June 30, 2020, pension plan membership consisted of the following:

Retirees and beneficiaries currently receiving benefits	95
Inactive plan members	4
Active plan members	63
	162

Effective July 1, 2009 the City provides pension benefits to non-union and DPW employees through a defined contribution plan administered by the City of Alpena. Non-union and DPW employees hired on or after July 1, 2009 will no longer be eligible to participate in the City's defined benefit pension plan. Clerical employees hired on or after July 1, 2010 will no longer be eligible to participate in the City's defined benefit pension plan.

**Benefits Provided.** The Pension Plan provides retirement, disability and death benefits to eligible plan members. Retirement benefits are calculated by multiplying the plan member's Final Average Compensation (FAC) times the member's years of services times the multiplier applicable to the member's employee group. The benefits per employee group are as follows:

### General

## **Eligibility:**

<u>Non-Union and City Manager</u> - Age 60 with 5 years of service, or age 55 with 15 years of service; and non-union hired after July 1, 2009 are not eligible for membership in this retirement system.

**Police Chief** - Same as non-union but mandatory retirement at age 70.

<u>DPW Union</u> - Age 60 with 10 years of service and effective July 1, 2009, or age 55 with 15 years of service; and DPW Union hired after July 1, 2009 are not eligible for membership in this retirement system.

<u>Clerical Union</u> - Age 60 with 10 years of service; and Clerical Union hired after July 1, 2010, are not eligible for membership in this retirement system.

## **Annual Amount:**

<u>Non-Union (including City Manager)</u> - 2.25% of final average compensation times total service through July 1, 2003 plus 2.5% times total service after July 1, 2003.

<u>**DPW Union**</u> - Total service times the sum of a) 1.3% of the first \$4,800 of final average compensation plus b) 2.0% of final average compensation in excess of \$4,800.

<u>Clerical Union</u> - Total service times the sum of a) 1.3% of the first \$4,800 of final average compensation plus b) 1.8% of final average compensation in excess of \$4,800.

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

**Police Chief** - 2.5% of final average compensation times total service through July 1, 2002 plus 3.0% times total service after July 1, 2002.

## **Type of Final Average Compensation:**

<u>Non-Union</u> (including Police Chief, Deputy Fire Chief / Fire Marshal and City Manager) - Highest 24 months out of last 10 years, need not be consecutive, but must be in units of 12 consecutive months each.

*Clerical Union* - Highest 36 consecutive months out of last 5 years.

**DPW Union** - Highest 3 out of last 5 years, in 12 month increments, need not be consecutive years.

#### Fire

**Eligibility:** Age 55 with 10 years of service. Mandatory retirement at age 60.

**Annual Amount:** Hired before July 1, 2011, 2.5% of final average compensation times service to July 1, 2001 plus 3.0% of final average compensation times service after July 1, 2001. Hired on or after July 1, 2011, 2.25% of final average compensation times total service.

**Type of Final Average Compensation:** Highest 36 months out of last 5 years, need not be consecutive, but must be in units of 12 consecutive months each.

#### Police

**Eligibility:** Age 55 with 10 years of service, or 25 years of service regardless of age. Mandatory retirement at age 60.

**Annual Amount:** Hired before July 1, 2011, 2.4% (2.5% for Command) of final average compensation times total service through July 1, 2002 plus 3.0% of final average compensation times service after July 1, 2002. Hired on or after July 1, 2011, 2.25% of final average compensation times total service. Maximum benefit is 85% of final average compensation for all police members.

**Type of Final Average Compensation:** Highest 36 months out of last 5 years, need not be consecutive, but must be in units of 12 consecutive months each.

#### **Deferred Retirement (vested benefit)**

**Eligibility:** 10 years of service, or 5 years of service for General Non-Union and Police Chief.

General Union, Police and Fire - Benefit begins at age 62.

<u>General Non-Union and Police Chief</u> - Benefit begins at age 60 or age 55 with 15 years of service for General Non-Union; Surviving spouse entitled to an Option II benefit beginning when the deceased vested member would have attained age 60.

**Annual Amount:** Computed as regular retirement but based upon service and final average compensation at time of termination.

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

## **Duty Disability Retirement**

Eligibility: No age or service requirement.

**Annual Amount:** Computed as regular retirement. Minimum benefit is the greater of \$50 per month or 10% of final average compensation. Upon termination of worker's compensation, or attainment of age 65, whichever occurs first, additional service credit is granted for period in receipt of worker's compensation and benefit is recomputed.

## **Non-Duty Disability Retirement**

Eligibility: 10 years of service.

**Annual Amount:** Computed as regular retirement. Minimum benefit is the greater of \$50 per month or 10% of final average compensation.

## **Duty Death Before Retirement**

Eligibility: No age or service requirement.

**Annual Amount:** A benefit of 33-1/3% of final compensation is paid to the widow. Unmarried children under the age of 18 receive an equal share of 25% of final compensation. Maximum benefit of all benefits paid must not exceed \$250 per month. Worker's compensation payments are offset.

#### **Non-Duty Death Before Retirement**

Eligibility: 10 years of service.

**Annual Amount:** Computed as regular retirement but actuarially reduced in accordance with a 100% joint and survivor election.

## **Member Contribution Withdrawal Option**

Police, Fire and General members may elect to withdraw their accumulated contributions in a lump sum at retirement. The regular retirement benefit will be reduced by the actuarial equivalent of the amount withdrawn based on the Pension Benefit Guaranty Corporation interest rate in effect at time of retirement.

#### **Normal Form of Payment**

The form of payment available to new retirees from City employment without any cost to the retiree is as follows:

**Firefighters:** If married at the time of retirement: 60% joint and survivor annuity. If single at the time of retirement: straight life annuity.

All Others: Straight life annuity.

### Post-Retirement Cost-of-Living Adjustments (COLA)

COLA payments may be made annually to eligible retirees by allocating an amount of money (adjusted for inflation) among all retirees using a formula based on years of City service and years retired as well as other variables. Annual COLA payments are not guaranteed.

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

**Contributions.** The State of Michigan constitution requires that financial benefits arising on account of employee service rendered in each year be funded during that year. Accordingly, the Pension Board retains an independent actuary to determine the annual contribution. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. Contribution requirements of plan members are established and may be amended by the Pension Board in accordance with the City ordinance, union contracts and plan provisions. The City's average contribution rate was 24.83% of annual payroll and the actuarially determined contribution was \$942,781. System administrative costs are financed through investment earnings.

For the year ended June 30, 2020, the member contribution rates were as follows:

<u>General - Union</u> - 3.0% of the first \$4,800 of annual compensation plus 5.0% of annual compensation in excess of \$4,800. <u>Non-Union</u> - 5.0% of annual compensation. <u>Police Chief and City Manager</u> – 3.5% of annual compensation.

Police Patrol and Command Officers - Contribute 6.0% of annual compensation.

*Fire -* Contribute 6.5% of annual compensation.

**Investment Policy.** The City of Alpena Employees' Retirement System authorized the system's investment consultant to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes in accordance with Michigan Public Act 314 of 1965, as amended. The Plan's target asset allocations are summarized in the following table:

Asset Class	Target Allocation
Equity Real estate Fixed income Cash	66% 4% 29% 1%
	100%_

**Rate of Return.** For the year ended June 30, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was .80% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Reserves.** In accordance with state law, the balance in the plan's legally required reserves to be set aside within the pension plan at June 30, 2020, 2019, 2018, and 2017, respectively were \$26,913,326, \$27,851,681, \$27,354,482, and \$25,700,239.

## Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

There are no assets legally reserved for purposes other than the payment of plan member benefits. The plan held no individual investments (other than U.S. government obligations) whose fair value exceeds five percent or more of net position available for benefits. There are no long-term contracts for contributions. The City has no financial derivative instruments or products as a part of their pension investment portfolio.

The individual balances of the reserve accounts at June 30 were as follows:

	Fiscal Year Ended June 30,			
Reserves For	2020	2019	2018	2017
Employees' contributions (Annuity Savings Fund)	\$ 3,458,301	\$ 3,615,834	\$ 3,689,083	\$ 3,315,960
Employer contributions (Pension Reserve Fund)	5,286,043	4,542,936	5,508,920	4,352,415
Retired benefit payments (Retirement Reserve Fund)	17,464,279	18,991,690	17,456,983	17,332,368
Undistributed investment income (Income Fund)	704,703	701,221	699,496	699,496
	\$26,913,326	\$27,851,681	\$27,354,482	\$25,700,239

**Net Pension Liability of the City.** Effective July 1, 2014, the City adopted GASB Statement No. 68 which requires the measurement of pension expense as it is earned, rather than as it is funded. The City has chosen to use June 30, 2020 as its measurement date for the net pension liability. The June 30, 2020 total pension liability was determined by an actuarial valuation performed as of June 30, 2019. The components of the net pension liability of the City at June 30, 2020 were as follows:

Total pension liability	\$36,228,413
Plan fiduciary net position	26,913,326
Net pension liability	\$ 9,315,087
Plan fiduciary net position as a percentage of the total pension liability	74.29%
Covered payroll	\$ 3,796,811
Net pension liability as a percentage of covered payroll	245.34%

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

Changes in the net pension liability during the measurement year were as follows:

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at June 30, 2019	\$ 35,290,751	\$ 27,851,681	\$ 7,439,070
Changes for the year:			
Service cost	645,964	-	645,964
Interest on the total pension liability	2,411,182	-	2,411,182
Changes in benefit terms	(5,386)	-	(5,386)
Differences between expected			
and actual experience	204,361	-	204,361
Changes of assumptions	18,094	-	18,094
Contributions - employer	-	942,781	(942,781)
Contributions - employees	-	233,722	(233,722)
Net investment income	-	254,536	(254,536)
Benefit payments, including refunds	(2,336,553)	(2,336,553)	-
Pension plan administrative expense	-	(36,323)	36,323
Other		3,482	(3,482)
Net changes	937,662	(938,355)	1,876,017
Balances at June 30, 2020	\$ 36,228,413	\$ 26,913,326	\$ 9,315,087

**Actuarial Assumptions.** The total pension liability was determined by an actuarial valuation as of June 30, 2019 and a measurement date of June 30, 2020 using the entry age cost method. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a four-year period. The unfunded actuarial liability is being amortized as a level percentage of payrolls on an open basis. The remaining amortization period for the general and police groups is 23 years and 21 years for the fire group for unfunded accrued liabilities.

Inflation	3.50%
Salary increases, (average, including inflation)	3.50% - 7.34%
Investment rate of return (net of pension plan investment expense, including inflation)	7.00%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table, as appropriate, adjusted for mortality improvements to 2020 using projection scale BB for both males and females.

Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions. For the year ended June 30, 2020, the City recognized pension expense of \$1,609,708. At June 30, 2020, the City reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

#### Notes to Financial Statements

Note 14--Defined Benefit Pension Plan. (continued)

					Ne	t Deferred
	Ι	Deferred	Γ	Deferred	(	Outflows
	O	utflows of	Iı	nflows of	(I:	nflows) of
	R	Resources	R	esources	R	Resources
Difference between expected and actual experience	\$	153,754	\$	(146,495)	\$	7,259
Changes in assumptions	Ψ	13,613	Ψ	(140,475)	Ψ	13,613
Net difference between projected and actual earnings on pension plan investments		1,374,849		_		1,374,849
	Φ.	1542216	<b>c</b>	(146 405)	Φ.	1 205 721
Total	\$	1,542,216	<u> </u>	(146,495)	\$	1,395,721

Amount reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Def	erred Outflows		
Year Ended June 30,	of 1	of Resources		
2021	\$	334,791		
2022		258,649		
2023		469,512		
2024		332,769		
	\$	1,395,721		

**Discount Rate.** A single discount rate of 7.00 percent was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.00 percent. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Projected Cash Flows.** Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Notes to Financial Statements

## Note 14--Defined Benefit Pension Plan. (continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of June 30, 2020 is 2.45% for municipal bonds, 0% for cash, and 7.00% for the aggregate remaining investment categories.

\* The 7% long-term expected real rate of return is a composite percentage for the overall long-term expected real rate of return and not the expected rate of return per investment category. This amount was calculated by the City of Alpena's actuary.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	Current			
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)	
Total pension liability Plan fiduciary net position	\$ 40,380,402 26,913,326	\$ 36,228,413 26,913,326	\$ 32,698,567 26,913,326	
Net pension liability / (asset)	\$ 13,467,076	\$ 9,315,087	\$ 5,785,241	

#### Note 15--Other Post Employment Benefit Disclosures.

**Plan Description**. The City of Alpena through the City of Alpena Retiree Health Care Plan (the "Plan") provides other postemployment benefits (OPEB) to retirees of the City who are eligible to receive a retirement benefit from the City of Alpena Employees Retirement System. The Retiree Health Care Fund was created under the authority of the State of Michigan Public Employee Health Care Fund Investment Act, Public Act 149 of 1999. The plan is a single employer defined benefit health care plan administered by the City of Alpena. Administrative costs are paid by the plan through employer contributions. The plan was adopted and established by action of the City Council, effective July 1, 2002. Actuarial valuations are performed biennially; the latest was an actuarial evaluation as of December 31, 2018.

Management of the Retirement System is vested in the City of Alpena Retirement and Health Care Plan Board, which consists of seven trustees-two members of the City Municipal Council, the City Manager, a police officer, a firefighter, a general member, and a city retiree appointed by the municipal council.

#### Notes to Financial Statements

## Note 15--Other Post Employment Benefit Disclosures. (continued)

The Plan's activity is accounted for in an irrevocable trust and the activity is reported in the fiduciary fund financial statements. The plan is reported within Pension (and Other Employee Benefit) Trust Funds in the accompanying financial statements on the accrual basis of accounting. The Plan is a single-employer defined benefit plan administered by the City of Alpena. The Plan does not issue a separate stand-alone financial statement. For the other postemployment benefit plan financial statements refer to Note 16.

Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value.

**Plan Membership.** At June 30, 2020, plan membership consisted of the following:

Retired members and beneficiaries currently receiving benefits	25
Active plan members	74
	99

Eligibility requirements vary between bargaining groups. Health insurance coverage is provided by the City outside of the Retirement System on the following basis:

- Retired members (individuals who retire directly from City employment) of the Retirement System except for members of the Housing Division receive benefits.
- As of July 1, 2011, spouses of retired members do not have access to the retiree health plan.
- Eligibility requirements for health benefits are the same as those for retirement except that deferred vested members do not receive coverage.
- Retirees pay their own Medicare Part B premiums and are required to elect coverage when eligible.
- Eligible members of the City's defined contribution pension plan may elect to receive retiree health benefits from this plan.
- Administrative employees hired after July 1, 2009 are not eligible to participate in this plan.

#### Notes to Financial Statements

## Note 15--Other Post Employment Benefit Disclosures. (continued)

The City provides retiree health care premiums to eligible members of the program who meet the following conditions:

Employment Division Retiree Health Benefit Eligibility

General Non-Union Age 60 with 5 years of service, or age 55 with 15

years of service

DPW Age 60 with 10 years of service, or age 55 with 15

years of service (Effective July 1, 1999)

Clerical Age 60 with 10 years of service

Fire Age 55 with 10 years of service

Police Age 55 with 10 years of service, or 25 years of

service regardless of age

Police Chief, Fire Chief, and Deputy Fire Chief Age 55 with 10 years of service

**Funding Policy.** The City has no obligation to make contributions in advance of when insurance premiums are due for payment (in other words, this may be financed on a "pay-as-you-go" basis). However, as shown below, the City has made contributions to advance-fund a portion of these benefits, as determined by the City Council through annual budget resolutions.

**Contributions.** A July 2002, City Council Resolution grants the authority to establish and amend the contribution requirements of the City and plan members to the City of Alpena Retirement and Health Care Plan Board. The Investment Committee establishes contribution rates based on an actuarially determined rate per a funding valuation. For the year ended June 30, 2020, the City's contribution was \$371,340.

**Investment Policy.** The Plan has no specific investment policy in regard to the allocation of invested assets and may be amended by the City Council by a majority vote of its members. The committee has currently invested the funds of the plan in a short-term money market account and brokerage certificates.

**Rate of Return.** For the year ended June 30, 2020, the annual money weighted rate of return on plan investments, net of investment expense, was (2.21) percent. The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Net OPEB Liability**

The City's total OPEB liability shown in this report is based on an actuarial valuation performed as of December 31, 2018 and a measurement date of June 30, 2020.

## Notes to Financial Statements

# Note 15--Other Post Employment Benefit Disclosures. (continued)

The components of the net OPEB liability at June 30, 2020 were as follows:

Total OPEB liability	\$ 3,647,056
Plan fiduciary net position	 1,437,266
City's net OPEB liability	\$ 2,209,790
Plan fiduciary net position as a percentage of the total OPEB liability	39.41%
Covered payroll	\$ 4,157,173
Net OPEB liability as a percentage of covered-employee payroll	53.16%

Changes in the net OPEB liability during the measurement year were as follows:

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balance at June 30, 2019	\$ 4,675,982	\$ 1,252,862	\$ 3,423,120
Changes for the year:			
Service cost	183,976	-	183,976
Interest on the total OPEB liability	147,103	-	147,103
Changes in benefit terms	-	-	-
Difference between expected and actual experience			
of the total OPEB liability	(37,915)	-	(37,915)
Changes of assumptions	(1,185,727)	-	(1,185,727)
Contributions - employer	-	371,340	(371,340)
Net investment income	-	(29,772)	29,772
Administrative expense	-	(20,726)	20,726
Miscellaneous other change	-	(75)	75
Benefit payments, including refunds			
of employee contributions	(136,363)	(136,363)	-
Net changes	(1,028,926)	184,404	(1,213,330)
Balance at June 30, 2020	\$ 3,647,056	\$ 1,437,266	\$ 2,209,790

#### Notes to Financial Statements

## Note 15--Other Post Employment Benefit Disclosures. (continued)

**Actuarial Assumptions**. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018 and a measurement date of June, 30, 2020. The valuation used the following actuarial assumptions, applied to all periods includes in the measurement, unless otherwise specified:

Inflation	3.50%
Salary increases, (average, including inflation)	3.5% - 7.3%
Investment rate of return (net of pension plan investment and administrative expenses)	6.00%
Health care trend rates	8.25% - 3.50%

**Changes in assumptions.** The actuarial assumption for the investment rate of return increased from 3.13% as of the June 30, 2019 measurement date to 6.00% as of the June 30, 2020 measurement date. The assumption for health care trend rates was also changed from 8.25% - 4.50% as of June 30, 2019 to 8.25% - 3.50% as of June 30, 2020.

**OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB.** For the year ended June 30, 2020, the City recognized OPEB expense of \$17,221. At June 30, 2020, the City reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	Net Outflows (Inflows) of Resources
Differences between expected and actual experience Assumption changes Net difference between projected and actual earnings on OPEB plan	\$	313,720	\$ 1,344,292 1,062,691	\$ (1,344,292) (748,971)
investments		87,307		87,307
	\$	401,027	\$ 2,406,983	\$ (2,005,956)

Amount reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	 eferred Outflows f Resources
2021	\$ (292,093)
2022	(292,095)
2023	(300,256)
2024	(304,629)
2025	(319,095)
Thereafter	(497,788)
	\$ (2,005,956)

#### Notes to Financial Statements

## Note 15--Other Post Employment Benefit Disclosures. (continued)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate. The following presents the net OPEB liability, calculated using the discount rate of 6.00%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point-lower (5.00%) or 1-percentage-point-higher (7.00%) than the current rate:

	1% Decrease (5.00%)	Discount Rate (6.00%)	1% Increase (7.00%)	
City's net OPEB liability	\$ 2,568,010	\$ 2,209,790	\$ 1,898,020	

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the net OPEB liability, calculated using the healthcare cost trend rate of 8.25%, decreasing to 3.50%, as well as what the net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point-lower (7.25%, decreasing to 2.50%) or 1-percentage-point-higher (9.25%, decreasing to 4.50%) than the current rate:

			Hea	althcare Cost			
	19	6 Decrease	T	rend Rates	1% Increase		
	(7.25	(7.25% decreasing to 2.50%)		5% decreasing	(9.25% decreasing		
	t			to 3.50%)		to 4.50%)	
City's net OPEB liability	\$	1,820,492	\$	2,209,790	\$	2,668,124	

**Discount Rate.** The discount rate used to measure the total OPEB liability was 6.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rates.

**Projected Cash Flows.** Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Benefits Provided.** In addition to the healthcare benefits described above, the City of Alpena provides postretirement life insurance benefits, in accordance with council resolution for non-union employees and negotiated labor agreements for union employees, to all covered employees who retire from the City. The City provides a City-paid \$2,000 life insurance policy for administrative and police retirees. DPW employees who retire after July 1, 2015, will receive City-paid \$2,000 life insurance, and select fire department retirees, hired before July 1, 2007, will receive City-paid \$2,000 life insurance. During the year, the City's share of expenditures was \$501 for retiree life insurance. Expenditures for postretirement benefits are recognized when incurred by the City.

## Notes to Financial Statements

## **Note 16--Trust Fund Combining Statements.**

Financial statements for the individual pension and other postemployment benefit plans are as follows:

## Combining Statement of Plan Net Position

	Pension		Employee Health			
	Trust Fund		Care Fund		Totals	
Assets						
Investments, at fair value:						
Short-term investment funds	\$	211,602	\$	27,429	\$	239,031
Brokerage certificates		-		250,205		250,205
Fixed income		7,619,616		327,503		7,947,119
Equity securities		19,023,764		832,007		19,855,771
Interest receivable		80,328		122		80,450
Total assets	,	26,935,310		1,437,266		28,372,576
Liabilities						
Accounts payable		21,984				21,984
		21,984				21,984
Net Position						
Net position restricted for pension/OPEB	\$	26,913,326	\$	1,437,266	\$	28,350,592

## Notes to Financial Statements

Note 16--Trust Fund Combining Statements. (continued)

Combining Statement of changes in Plan Net Position

	7	Pension Frust Fund	Employee Health Care Fund		Totals
Additions					
Contributions:					
Employer	\$	942,781	\$	371,340	\$ 1,314,121
Employees		220,058			220,058
Total contributions		1,162,839		371,340	 1,534,179
Investment income:					
Net increase (decrease) in					
fair value of investments		(679,707)		(52,280)	(731,987)
Gain (loss) on securities sold		375,381		-	375,381
Interest and dividends		680,067		22,508	702,575
		375,741		(29,772)	345,969
Less investment expense		121,204		-	121,204
Net investment income		254,537		(29,772)	224,765
Total additions		1,417,376		341,568	 1,758,944
Deductions					
Benefits		2,009,520		136,363	2,145,883
Lump-sum retirement payments		313,369		-	313,369
Administrative expense		36,323		20,726	57,049
Miscellaneous		(3,481)		75	 (3,406)
Total deductions		2,355,731		157,164	 2,512,895
Change in Net Position		(938,355)		184,404	(753,951)
Net Position, beginning of year		27,851,681		1,252,862	 29,104,543
Net Position, end of year	\$	26,913,326	\$	1,437,266	\$ 28,350,592

#### Notes to Financial Statements

## Note 17--Deferred Compensation Plan.

The City of Alpena offers a deferred compensation plan created in accordance with the Internal Revenue Code, Section 457. All general non-union employees are eligible to enroll in the deferred compensation plan and clerical union employees who were hired prior to July 1, 2010 were eligible to enroll in the plan. The assets of the plans were held in trust, (custodial account or annuity contract) as described in IRC Section 457(g) for the exclusive benefit of the participants (employees) and their beneficiaries. The custodian thereof of the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The Administrators are agents of the employer for purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the City of Alpena's financial statements.

## **Note 18--Contingencies And Claims.**

**Sewage and Water Litigation.** The City of Alpena has been involved in litigation with the Charter Township of Alpena regarding protested sewage and water rates charged by the City to the Township from June 2014 through the date of issuance of these financial statements. The City of Alpena has been seeking delinquent sewer and water charges of approximately \$5,840,788 (through June 30, 2020), in addition to late charges of approximately \$4,585,113.

A bench trial commenced February 27, 2018. Settlement negotiations occurred, and a settlement was tentatively reached. On September 19, 2018, the Court issued its final order. The Court awarded the City of Alpena \$1,374,294 of the charges from June 2014 through October 1, 2018 based upon a formula. In addition, the Court awarded the City judgment interest of \$164,143. Since this judgment, the City and the Township have both appealed the settlement.

On March 17, 2020, the Michigan Court of Appeals ruled that the parties had not reached a settlement, even on the rates through 2018 that the Circuit Court had previously issued, and the Court of Appeals sent the case back to the Circuit Court to continue the trial. Subsequent to the ruling, the Township requested reconsideration, which was denied on July 9, 2020. The Township has appealed the case to the Michigan Supreme Court. The Michigan Supreme Court will determine whether to accept the case. If the case is not accepted by the Michigan Supreme Court the case will revert to the Circuit Court.

In fiscal year 2018, the City of Alpena adjusted the receivable and revenue with the Township to the amount awarded in the judgment. For the years ended December 31, 2019 and 2020, the City recorded the revenue from the Township based upon the formula utilized in the judgement.

**Other Litigation.** During the ordinary course of its operation, the City is a party to various claims, legal actions and complaints. The majority of these matters are covered by the City's Risk Management Program. Those which are not covered involve construction contract claims.

In the opinion of the City's management and legal counsel, that while possible, it is not probable that the City will receive unfavorable rulings in the other lawsuits. These matters are not anticipated to have a material financial impact on the City.

**Other Contingencies.** The City of Alpena, like many municipalities, previously owned and operated a solid waste landfill. Should the Michigan Department of Natural Resources (MDNR) determine that environmental contamination exists, the City, as well as other parties, could be required to share in any associated clean-up costs. However, at this point in time, the City is not incurring nor expects to incur in the future any additional costs associated with this landfill.

## Notes to Financial Statements

## Note 19--Component Unit Disclosures.

**Loans Receivable.** The Brownfield Redevelopment Authority has a loan receivable from local a business of \$9,184 that has been reflected in the accompanying fund financial statements with offsetting unearned revenue to be applied upon future collections.

**Capital Assets.** The following table summarizes the changes in the Downtown Development Authority No. 2's capital assets:

		Balance ly 1, 2019	A	dditions	•	als and tments	Balance e 30, 2020
Capital assets not being depreciated:							
Land	\$	93,756	\$	-	\$	-	\$ 93,756
Construction in progress							 
		93,756					93,756
Capital assets being depreciated:							
Land improvements		159,251		14,300		-	173,551
Buildings and improvements		88,030		-		-	88,030
Machinery and equipment		4,880					 4,880
		252,161		14,300			 266,461
Accumulated depreciation:							
Land improvements		(97,443)		(5,490)		-	(102,933)
Buildings and improvements		(6,163)		(1,761)		-	(7,924)
Machinery and equipment		(4,880)					(4,880)
		(108,486)		(7,251)			(115,737)
Net capital assets being depreciated		143,675		7,049			 150,724
Net component unit capital assets	\$	237,431	\$	7,049	\$	-	\$ 244,480
eciation was charged to programs of the	ne co	omponent ur	its as	follows:			

The Downtown Development Authority No. 5, Brownfield Redevelopment Authority and Economic Development Corporation had no capital assets.

Downtown Development Authority No. 2

7,251

#### Notes to Financial Statements

## Note 19--Component Unit Disclosures. (continued)

**Long-term Debt.** Contractual obligation of the Downtown Development Authority No.2 can be summarized as follows:

Balances,		Balances,	Due Within	
July 1, 2019	Additions	(Deductions)	June 30, 2020	One Year

Direct borrowings and direct placements:

2016 Commercial real estate loan, Amount of issue - \$56,516 Maturing through 2021 Interest rate ranges: (4.75%) Principal maturity range:

| Second Frincipal maturity range: | | Second Fr

**Debt service requirements.** Annual debt service requirements to maturity for the above debt obligations are as follows:

	Direct borrowings and direct				
	placements				
Year Ended June 30,	Principal		In	iterest	
2021	¢.	45 164	Φ.	2.110	
2021		45,164		2,119	

The Downtown Development Authority No. 5, Brownfield Redevelopment Authority and the Economic Development Corporation had no long-term debt.

## Note 20--Prior Period Adjustment.

The City of Alpena received a grant for infrastructure, in which the grantor paid the contractor the grant funds directly. During year ended June 30, 2019, the grant revenue and capital asset were recorded as a governmental activity in the government-wide financial statements. The report received to recognize the grant was missing two payments that were made to the contractor, resulting in an understatement of capital assets and grant revenue within the June 30, 2019 financial statements. Due to this, there was a restatement to increase capital assets and net position of the government-wide statements for governmental activities in the amount of \$377,172 as of July 1, 2019.

## Note 21--Subsequent Events.

Management has evaluated subsequent events through December 18, 2020, the date on which the financial statements were available to be issued.

#### Notes to Financial Statements

## Note 21--Subsequent Events. (continued)

In March 2020, the World Health Organization declared the novel coronavirus outbreak (COVID-19) to be a global pandemic. The extent of the ultimate impact of the pandemic on the City's operational and financial performance will depend on various developments, including the duration of the spread of the outbreak and its impact on employees, vendors, and taxpayers, all of which cannot be reasonably predicted at this time. In addition, it may place additional demands on the City for providing emergency services to its citizens. While management reasonably expects the COVID-19 outbreak to negatively impact the City's financial position, change in financial position, and where applicable, the timing and amounts of cash flows, the related financial consequences and duration are highly uncertain.

#### Note 22--Upcoming Reporting Changes.

In May 2020, the Governmental Accounting Standards Board issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The objective of this Statement is to provide temporary relief as a result of the COVID-19 pandemic to governments and other stakeholders by delaying the effective dates of certain provision in Statements and Implementation Guides that would have become effective for period beginning after June 15, 2018, and later. The following upcoming reporting changes have taken GASB Statement No. 95 into account for the effective dates for the City's financial statements.

In January 2017, the Governmental Accounting Standards Board issued GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying fiduciary activities of governments and improves guidance for accounting and financial reporting related to how these activities should be reported. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2021.

In June 2017, the Governmental Accounting Standards Board issued GASB Statement No. 87, *Leases*, which improves accounting and financial reporting for leases by governments. This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2022.

In June 2018, the Governmental Accounting Standards Board issued GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, which establishes requirements for interest costs incurred before the end of a construction period. This statement improves the relevance and comparability of information related to capital assets and the cost of borrowing for a reporting period. In addition, this statement simplifies the accounting for interest cost incurred before the end of a construction period. Under this statement, the cost of interest that is incurred prior to the end of the construction period will be an expense in the period in which the cost is incurred for financial statements prepared under the economic resources measurement focus. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2022.

In August 2018, the Governmental Accounting Standards Board issued GASB Statement No. 90, *Majority Equity Interests*, which improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2021.

#### Notes to Financial Statements

## Note 22--Upcoming Reporting Changes. (continued)

In May 2019, the Governmental Accounting Standards Board issued GASB Statement No. 91, *Conduit Debt Obligations*, which provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2023.

In March 2020, the Governmental Accounting Standards Board issued GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment arrangements*, which addresses accounting and financial reporting for arrangements in which a government contracts with an operator to provide public services by conveying control of the right to operate or use a nonfinancial asset (such as infrastructure or other capital asset) for a period of time in exchange or exchange-like transaction. This statement also provides guidance for accounting and financial reporting for availability payment arrangements in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2023.

In May 2020, the Governmental Accounting Standards Board issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, which expands on the new guidance for leases (GASB Statement No. 87) and applies it to subscription-based information technology arrangements ("SBITAs). Governments that have agreements that meet the definition of a SBITA will report a right-to-use subscription asset, with a corresponding subscription liability and be required to disclose additional information. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2023.

In June 2020, the Governmental Accounting Standards Board issued GASB Statement No. 97, *Certain Component Unit Criteria and IRC Section 457 Deferred Compensation Plans*, which amends GASB Statements No. 14 and No. 84, and is a supersession of GASB Statement No. 32. The new statement amends the requirements for when to report defined contribution pension plans (such as 401k and 403b plans) as fiduciary component units and how to account for Section 457 deferred compensation plans. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the fiscal year ending June 30, 2022.



# Required Supplementary Information Budgetary Comparison Schedule - General Fund

For the Year Ended June 30, 2020

	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Revenues				
Property taxes	\$ 3,876,373	\$ 3,774,649	\$ 3,767,356	\$ (7,293)
Licenses and permits	68,000	71,400	75,493	4,093
State revenue	1,720,300	1,991,995	2,001,002	9,007
Federal revenue	281,000	81,275	81,275	-
Local revenue	1,079,401	1,115,602	1,132,578	16,976
Charges for services	2,877,027	2,710,108	2,742,044	31,936
Investment income and rents	80,231	81,269	156,721	75,452
Fines and forfeitures	18,000	18,000	18,045	45
Other	86,250	129,183	121,286	(7,897)
Total revenues	10,086,582	9,973,481	10,095,800	122,319
Expenditures				
General government:				
General government	1,778,188	1,507,083	1,562,456	(55,373)
Information technology	280,027	293,526	255,833	37,693
Cemetery	226,891	155,289	141,249	14,040
	2,285,106	1,955,898	1,959,538	(3,640)
Public safety:				
Police	2,286,092	2,219,578	2,059,325	160,253
Fire	4,136,734	4,281,585	4,046,076	235,509
5	6,422,826	6,501,163	6,105,401	395,762
Public works:	(52 (50	700.016	602.545	15 460
Public works	653,679	708,016	692,547	15,469
Highways, streets and lights	242,175	170,832	153,284	17,548
Recreation and culture:	895,854	878,848	845,831	33,017
Parks and recreation	571,314	693,983	481,606	212,377
Total expenditures	10,175,100	10,029,892	9,392,376	637,516
Excess (Deficiency) of Revenues				
Over Expenditures	(88,518)	(56,411)	703,424	759,835
Other Financing Sources (Uses)				
Transfers in	250,000	336,432	250,000	(86,432)
Transfers out	(441,974)	(366,974)	(366,974)	-
Total other financing sources (uses)	(191,974)	(30,542)	(116,974)	(86,432)
<b>Net Change in Fund Balances</b>	(280,492)	(86,953)	586,450	673,403
Fund Balances, beginning of year	2,724,575	2,746,203	2,746,203	
Fund Balances, end of year	\$ 2,444,083	\$ 2,659,250	\$ 3,332,653	\$ 673,403

# Required Supplementary Information Budgetary Comparison Schedule - Major Street Fund

# For the Year Ended June 30, 2020

	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Revenues				
State revenue	\$ 1,244,835	\$ 1,147,307	\$ 1,171,340	\$ 24,033
Investment income and rents	1,200	5,000	2,251	(2,749)
Other	800	800	338	(462)
Total revenues	1,246,835	1,153,107	1,173,929	20,822
Expenditures				
Public works:				
Administration and engineering	81,594	46,600	47,790	(1,190)
Construction	562,460	621,780	588,627	33,153
Maintenance:				
General	493,498	19,459	18,810	649
Trunkline	105,076	128,619	108,495	20,124
Bridges	-	74,731	83,391	(8,660)
Traffic control	-	49,161	48,743	418
Snow and ice	-	230,790	194,904	35,886
Streets		223,209	191,964	31,245
Total expenditures	1,242,628	1,394,349	1,282,724	111,625
Excess (Deficiency) of Revenues				
Over Expenditures	4,207	(241,242)	(108,795)	132,447
Other Financing Sources (Uses)				
Transfers out	(175,000)	(175,000)	(175,000)	_
Total other financing sources (uses)	(175,000)	(175,000)	(175,000)	
Net Change in Fund Balances	(170,793)	(416,242)	(283,795)	132,447
Fund Balances, beginning of year	220,689	726,632	726,632	
Fund Balances, end of year	\$ 49,896	\$ 310,390	\$ 442,837	\$ 132,447

#### CITY OF ALPENA

Notes to Required Supplementary Information

## NOTE 1--STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY.

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for certain governmental funds, including the General Fund, special revenue funds, and the debt service fund.

**Budgetary Information.** Prior to adoption of the budgets, City departments prepare and submit their proposed operating budgets commencing July 1. A public hearing is conducted the second meeting in May to obtain taxpayer comments. Prior to July 1, the budget is adopted by the Council. Budgeted amounts shown are as originally adopted, or as amended by the Council during the year. Unused appropriations lapse at June 30 and are not carried forward to the following year.

After the budget is adopted, the City Manager and the Clerk/Treasurer are authorized to transfer budgeted amounts between accounts within a department. However, any revisions that alter the total expenditures of a department or fund must be approved by the City Council. Activities of the General Fund, and special revenue funds are included in the annual appropriated budget. Project-length financial plans are adopted for capital projects. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriation amount) is established by department within the individual fund.

Budgeted amounts of the revenues and expenditures presented for the general and other budgeted governmental funds are a summarization of the budgeted amounts as originally adopted or as amended by the City Council. Individual amendments were not material in relation to the original appropriations that were adopted. Budget appropriations lapse at year end; encumbrances are not included as expenditures. During the current year, the budget was amended in a legally permissible manner. A comparison of the budget with statements of actual revenues and expenditures, including budget variances, for the General Fund and major special revenue funds are presented as required supplemental information.

# Required Supplementary Information Defined Benefit Pension System Trust Schedule of Changes in the City's Net Pension Liability and Related Ratios

For the Year Ended June 30,

	 2020	 2019	 2018
<b>Total Pension Liability</b>			
Service cost	\$ 645,964	\$ 637,164	\$ 666,365
Interest on the total pension liability	2,411,182	2,360,340	2,308,694
Benefit changes	(5,386)	(4,644)	-
Difference between expected and actual			
experience of the total pension liability	204,361	(94,044)	(253,404)
Changes of assumptions	18,094	-	-
Benefit payments and refunds	 (2,336,553)	 (2,017,258)	(1,921,258)
Net change in total pension liability	937,662	881,558	800,397
Total pension liability, beginning of year	 35,290,751	34,409,193	 33,608,796
Total pension liability, end of year (a)	\$ 36,228,413	\$ 35,290,751	\$ 34,409,193
Plan Fiduciary Net Position			
Employer contributions	\$ 942,781	\$ 847,999	\$ 796,584
Employee contributions	233,722	282,250	216,055
Pension plan net investment income (loss)	254,536	1,433,405	2,615,086
Benefit payments and refunds	(2,336,553)	(2,017,258)	(1,921,258)
Pension plan administrative expense	(36,323)	(40,872)	(40,024)
Other	 3,482	(8,325)	(12,200)
Net change in plan fiduciary net position	(938,355)	497,199	1,654,243
Plan fiduciary net position, beginning of year	27,851,681	 27,354,482	25,700,239
Plan fiduciary net position, end of year (b)	\$ 26,913,326	\$ 27,851,681	\$ 27,354,482
City's net pension liability, end of year (a) - (b)	\$ 9,315,087	\$ 7,439,070	\$ 7,054,711
Plan fiduciary net position as a percentage of total pension liability	74.29%	78.92%	79.50%
Covered payroll	\$ 3,796,811	\$ 3,945,127	\$ 3,847,552
Net pension liability as a percentage of covered payroll	245.34%	188.56%	183.36%

Note: Governmental Accounting Standards Board (GASB) Statement No. 67 was implemented in fiscal year 2014 and Statement No. 68 in fiscal year 2015. This schedule is being built prospectively. Ultimately, ten years of data will be presented.

	2017		2016		2015
\$	643,778	\$	639,140	\$	681,104
Ф	2,245,552	Ф	2,213,262	Ф	2,146,300
	2,243,332		2,213,202		2,140,300
	_		_		_
	(116,263)		(496,231)		140,728
	-		-		-
	(1,843,385)		(1,951,044)		(2,030,031)
	929,682		405,127		938,101
	32,679,114		32,273,987		31,335,886
\$	33,608,796	\$	32,679,114	\$	32,273,987
\$	722 219	¢	720 026	¢	670 715
Э	722,318	\$	738,836	\$	679,715 210,742
	211,925 1,138,147		210,403 (233,064)		
	(1,843,385)		(1,951,044)		(87,422) (2,030,031)
	(39,007)		(37,541)		(36,507)
	(39,007)		(37,341)		(30,307)
	189,606		(1,272,410)		(1,263,503)
	102,000		(1,272,410)		(1,203,303)
	25,510,633		26,783,043		28,046,546
	, , ,		, , ,		, , ,
\$	25,700,239	\$	25,510,633	\$	26,783,043
\$	7,908,557	\$	7,168,481	\$	5,490,944
	76 470/		70.060/		02.000/
	76.47%		78.06%		82.99%
\$	3,788,940	\$	3,940,937	\$	3,826,833
Φ	3,700,940	Ф	3,740,737	Ф	3,020,033
	208.73%		181.90%		143.49%
	200.75/0		101.70/0		173.7770

## Required Supplementary Information Defined Benefit Pension System Trust Schedule of Contributions

June 30, 2020

Fiscal Year Ending June 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
2014	\$ 659,411	\$ 659,411	\$ -	\$ 3,812,921	17.29%
2015	679,715	679,715	_	3,826,833	17.76%
2016	738,836	738,836	_	3,940,937	18.75%
2017	722,318	722,318	-	3,788,940	19.06%
2018	796,584	796,584	-	3,847,552	20.70%
2019	847,999	847,999	-	3,945,127	21.49%
2020	942,781	942,781	-	3,796,811	24.83%

## **Notes to Schedule of Contributions:**

Valuation date Actuarially determined contribution amounts are calculated as of

December 31 each year, which is six months prior to the beginning

of the fiscal year in which contributions are reported.

## Methods and assumptions used to determine contributions for the fiscal year ended June 30, 2020:

Actuarial cost method	Individual entry age normal
Amortization method	Level percent of pay for "open" groups Level dollar for closed groups
Remaining amortization period	23 years for the General and Police groups 21 years for the Fire group
Asset valuation method	4-year smoothed market
Price inflation	3.50%
Salary increases	3.50% to 7.34%, including inflation
Investment rate of return	7.00%
Retirement age	Experienced-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2000 Combined Healthy Mortality Table, adjusted for mortality improvements to 2020 using projection scale BB for both males and females.

Note: This schedule is being built prospectively. Ultimately, ten years of data will be presented.

Required Supplementary Information Defined Benefit Pension System Trust Schedule of Investment Returns

June 30, 2020

Fiscal Year Ending June 30,	(1) Annual Return
2015	-0.14%
2016	-0.70%
2017	4.44%
2018	9.86%
2019	5.55%
2020	0.80%

(1) Annual money-weighted rate of return, net of investment expenses.

Note: This schedule is being built prospectively. Ultimately, ten years of data will be presented.

## Required Supplementary Information Other Post Employment Benefits (OPEB) Schedule of Changes in the City's Net OPEB Liability and Related Ratios

For the Year Ended June 30,

	 2020	2019	2018
Total OPEB Liability			
Service cost	\$ 183,976	\$ 191,628	\$ 207,582
Interest on the total OPEB liability	147,103	205,337	198,002
Difference between expected and actual experience due to benefit payments	(27.015)	(1,638,914)	(116 262)
Changes of assumptions	(37,915) (1,185,727)	416,550	(116,263) (35,336)
Benefit payments	(136,363)	(150,199)	(120,960)
Net change in total OPEB liability	 (1,028,926)	 (975,598)	 133,025
Total OPEB liability, beginning of year	 4,675,982	5,651,580	5,518,555
Total OPEB liability, end of year (a)	\$ 3,647,056	\$ 4,675,982	\$ 5,651,580
Plan Fiduciary Net Position			
Employer contributions	\$ 371,340	\$ 277,033	\$ 91,828
Employee contributions	- (20, 772)	-	(107)
OPEB plan net investment income (loss) Benefit payments and refunds	(29,772) (136,363)	20,688 (150,199)	(187) (120,960)
OPEB plan administrative expense	(20,726)	(130,199) $(12,700)$	(17,000)
Other	(75)	(12,700)	(3,853)
Net change in plan fiduciary net position	184,404	134,822	(50,172)
Plan fiduciary net position, beginning of year	 1,252,862	1,118,040	1,168,212
Plan fiduciary net position, end of year (b)	\$ 1,437,266	\$ 1,252,862	\$ 1,118,040
City's net OPEB liability, end of year (a) - (b)	\$ 2,209,790	\$ 3,423,120	\$ 4,533,540
Plan fiduciary net position as a percentage of total OPEB liability	39.41%	26.79%	19.78%
Covered payroll	\$ 4,157,173	\$ 4,157,173	\$ 4,377,658
Net OPEB liability as a percentage of			
covered employee payroll	53.16%	82.34%	103.56%

Note: Governmental Accounting Standards Board (GASB) Statement No. 74 was implemented in fiscal year 2017 and Statement No. 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, ten years of data will be presented.

## Required Supplementary Information Other Post Employment Benefits (OPEB) Schedule of Contributions

June 30, 2020

Fiscal Year Ending June 30,	De	ctuarially etermined entribution	Co	Actual entribution	D	entribution eficiency Excess)	Covered Payroll	Actual Contribution as a Percentage Covered Payroll		
2017 2018 2019 2020	\$	470,550 - 365,287 374,520	\$	271,501 91,828 277,033 371,340	\$	199,049 (91,828) 88,254 3,180	\$ 4,377,658 4,377,658 4,157,173 4,157,173	6.20% 2.10% 6.66% 8.93%		

## **Notes to Schedule of Contributions**

Valuation date Actuarially determined contribution amounts are calculated

as of December 31, 2018, which is six months prior to the beginning of the fiscal year in which contributions are

reported.

## Methods and assumptions used to determine contributions for the fiscal year ended June 30, 2020:

Actuarial cost method	Individual entry age normal
Amortization method	Level dollar
Asset valuation method	Market value of assets
Price inflation	3.50%
Salary increases	3.5% to 7.3%, including inflation
Investment rate of return	3.13%
Mortality	RP-2000 Combined Healthy Mortality Table, adjusted for mortality improvements to 2020 using projection scale BB for both males and females
Health care trend rates	Trend starting at 8.25% and gradually decreasing to an ultimate trend rate of 3.50%.

Note: This schedule is being built prospectively. Ultimately, ten years of data will be presented.



#### CITY OF ALPENA

## Nonmajor Governmental Funds

## Description of Funds

## **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

**Marina Fund.** This fund is responsible for maintaining the City Marina and associated dockage and launching facilities.

**Tree/Park Improvement Fund.** This fund accounts for the resources to be used for the planting of trees and the improvement of the City of Alpena parks.

**Local Street Fund.** This fund accounts for the resources that are utilized for repairs, maintenance and construction of the City's local streets.

**Building Inspection Fund.** This fund accounts for charges for services and expenditures related to building inspections for the City of Alpena.

#### **Debt Service Fund**

Debt service funds are used to record the funding and payment of principal and interest on debt.

**Building Authority Debt Fund.** This fund is used to record the servicing of the Building Authority of the City of Alpena debt.

## **Capital Project Funds**

Capital project funds are used to record the acquisition and construction of major capital facilities other than those financed by proprietary fund operations.

Capital Improvement Fund. This fund is used to record construction activity of the City of Alpena.

**Building Authority Construction Fund.** This fund is used to record construction activity of the Building Authority of the City of Alpena.

**Department of Public Works (D.P.W.) Construction Fund.** This fund is used to record construction activity of the D.P.W.

#### **Permanent Fund**

Permanent funds are used to account for and report amounts in which only earnings from investments can be utilized by the City, while the remaining principle is permanently restricted.

**Perpetual Lot Care Fund.** Investment earnings in this fund are utilized to help fund the City of Alpena's Evergreen Cemetery.

# Combining Balance Sheet - Nonmajor Governmental Funds

# June 30, 2020

	Nonmajor Special Revenue Funds							
		Tree/Park Improvement						
Assets Cash and cash equivalents Accounts receivable, net Due from other governmental units Interest receivable Advance to other funds Prepaid expenditures	\$	182,676 5,000 - - - 321	\$	20,757				
Total assets	\$	187,997	\$	20,757				
Liabilities and Fund Balances Liabilities: Accounts payable Accrued payroll Due to other funds	\$	2,319 1,646 256	\$	- - -				
Total liabilities		4,221						
Fund balances: Nonspendable Restricted Committed		321 - 183,455		20,757				
Total fund balances		183,776		20,757				
Total liabilities and fund balances	\$	187,997	\$	20,757				

Nonmajor Capital Project Funds

				Nonnajor Capitar Project Punds							
				Building							
	Building		Building	Ca	pital	Au	thority	D.P.W.			
Lo	ocal Street	I	nspection	Impro	ovement	Cons	truction	Construction			
\$	376,008	\$	_	\$	108	\$	433	\$	257,878		
'	-	,	372,050	,	-		_		-		
	49,009		_		-		-		-		
	-		-		-		-		1,671		
	-		-		-		-		126,432		
	2,113		839						-		
\$	427,130	\$	372,889	\$	108	\$	433	\$	385,981		
\$	4,532	\$	5,187	\$	_	\$	-	\$	_		
	5,169		3,515		-		-		-		
	6,629		227,791								
	16,330		236,493		_		-		_		
	2,113		839		_		-		_		
	408,687		135,557		-		-		-		
	-		-		108		433		385,981		
	410,800		136,396		108		433		385,981		
\$	427,130	\$	372,889	\$	108	\$	433	\$	385,981		

(continued)

# City of Alpena Combining Balance Sheet - Nonmajor Governmental Funds (continued)

June 30, 2020

		Nonmajor Debt Service Fund		· ·		Nonmajor Permanent Fund		
	Building Authority Debt			Perpetual Lot Care	Total Nonmajor Governmental Funds			
Assets								
Cash and cash equivalents	\$	12,192	\$	984,325	\$	1,834,377		
Accounts receivable, net		-		1,200		378,250		
Due from other governmental units Interest receivable		-		208		49,009		
Advance to other funds		-		208		1,879 126,432		
Prepaid expenditures				<u> </u>		3,273		
Total assets	\$	12,192	\$	985,733	\$	2,393,220		
Liabilities and Fund Balances Liabilities:								
Accounts payable	\$	_	\$	-	\$	12,038		
Accrued payroll		-		-		10,330		
Due to other funds		-		1,298		235,974		
Total liabilities				1,298		258,342		
Fund balances:								
Nonspendable		-		984,274		987,547		
Restricted		12,192		161		577,354		
Committed						569,977		
Total fund balances		12,192		984,435		2,134,878		
Total liabilities and fund balances	\$	12,192	\$	985,733	\$	2,393,220		



# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds

	Nonma	ijor Special R	Revenue Funds		
	Marin	a	Tree/Park Improvement		
Revenues Licenses and permits	\$	5,329	2		
State revenue	Ψ	3,329 q	- -		
Charges for services		_	_		
Investment income and rents		26,767	129		
Other		3,352	<u> </u>		
Total revenues		35,448	129		
Expenditures					
Current operations:					
General government		-	-		
Public safety		-	-		
Public works		-	-		
Recreation and culture		126,488	-		
Debt service:					
Principal retirement		-	-		
Interest and fees					
Total expenditures		126,488			
Excess (Deficiency) of Revenues					
Over Expenditures		(91,040)	129		
Other Financing Sources (Uses)					
Transfers in		105,000	-		
Transfers out					
Total other financing sources (uses)		105,000			
<b>Net Changes in Fund Balance</b>		13,960	129		
Fund Balances, beginning of year		169,816	20,628		
Fund Balances, end of year	\$	183,776	\$ 20,757		

Nonmajor Capital Project Funds Building Building Capital Authority D.P.W. Construction Local Street Inspection Improvement Construction \$ \$ \$ \$ 564,110 \$ 374,994 3 2,455 66 5,343 2,017 12,049 377,449 566,193 3 17,392 198,557 663,044 663,044 198,557 (285,595) 367,636 17,392 250,000 (250,000) 250,000 (250,000)3 17,392 (35,595) 117,636 18,760 108 430 368,589 446,395 136,396 108 433 410,800 385,981

(continued)

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (continued)

For the Year Ended June 30, 2020

		najor Debt rice Fund		onmajor anent Fund			
		Building Authority Debt		erpetual ot Care	Total Nonmajor Governmental Funds		
Revenues Licenses and permits State revenue Charges for services Investment income and rents Other	\$	- - 83	\$	13,011 13,942	\$	569,439 374,994 13,011 48,788 17,418	
Total revenues		83		26,953		1,023,650	
Expenditures Current operations: General government Public safety Public works Recreation and culture Debt service: Principal retirement Interest and fees		90,000 30,872		15,143 - - - -		15,143 198,557 663,044 126,488 90,000 30,872	
Total expenditures		120,872		15,143		1,124,104	
Excess (Deficiency) of Revenues Over Expenditures		(120,789)		11,810		(100,454)	
Other Financing Sources (Uses) Transfers in Transfers out		119,470		<u>-</u>		474,470 (250,000)	
Total other financing sources (uses)		119,470				224,470	
Net Changes in Fund Balance		(1,319)		11,810		124,016	
Fund Balances, beginning of year		13,511		972,625		2,010,862	
Fund Balances, end of year	\$	12,192	\$	984,435	\$	2,134,878	

(concluded)

#### Budgetary Comparison Schedule - Nonmajor Special Revenue Funds

	Budgeted Amounts Original Final		Actual Amounts	Variance with Final Budget
Marina				
Revenues				
Licenses and permits	\$ 4,000	\$ 4,000	\$ 5,329	\$ 1,329
State revenue	42,500	-	-	-
Investment income and rents	26,000	27,300	26,767	(533)
Donations	200	-	-	-
Other		230	3,352	3,122
Total revenues	72,700	31,530	35,448	3,918
Expenditures Recreation and culture Total expenditures	176,200 176,200	164,973 164,973	126,488 126,488	38,485 38,485
Excess (deficiency) of revenues over expenditures	(103,500)	(133,443)	(91,040)	42,403
Other financing sources (uses) Transfers in	105,000	105,000	105,000	
Net change in fund balances	1,500	(28,443)	13,960	42,403
Fund balances, beginning of the year	136,641	169,816	169,816	
Fund balances, end of the year	\$ 138,141	\$ 141,373	\$ 183,776	\$ 42,403

#### Budgetary Comparison Schedule - Nonmajor Special Revenue Funds

	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Tree/Park Improvement				
Revenues				
Investment income and rents Total revenues	\$ - -	\$ 260 260	\$ 129 129	\$ (131) (131)
Expenditures				
Other financing sources (uses)				
Net change in fund balances		260	129	(131)
Fund balances, beginning of the year	19,516	20,628	20,628	
Fund balances, end of the year	\$ 19,516	\$ 20,888	\$ 20,757	\$ (131)
Local Street				
Revenues State revenue Investment income and rents Other	\$ 361,373 2,400 400	\$ 338,929 5,100	\$ 374,994 2,455	\$ 36,065 (2,645)
Total revenues	364,173	344,029	377,449	33,420
Expenditures Public works Total expenditures	814,662 814,662	768,313 768,313	663,044 663,044	105,269 105,269
Excess (deficiency) of revenues over expenditures	(450,489)	(424,284)	(285,595)	138,689
Other financing sources (uses) Transfers in	425,000	250,000	250,000	
Net change in fund balances	(25,489)	(174,284)	(35,595)	138,689
Fund balances, beginning of the year	380,564	446,395	446,395	
Fund balances, end of the year	\$ 355,075	\$ 272,111	\$ 410,800	\$ 138,689

#### Budgetary Comparison Schedule - Nonmajor Special Revenue Funds

	Budgeted Amounts Original Final		Actual Amounts	Variance with Final Budget
<b>Building Inspection</b>				
Revenues Licenses and permits	\$ 465,000	\$ 600,000	\$ 564,110	\$ (35,890)
Investment income and rents Other	150 1,705	66 2,000	66 2,017	- 17
Total revenues	466,855	602,066	566,193	(35,873)
Expenditures Public safety	213,088	217,769	198,557	19,212
Total expenditures	213,088	217,769	198,557	19,212
Excess (deficiency) of revenues over expenditures	253,767	384,297	367,636	(16,661)
Other financing sources (uses) Transfers out	(250,000)	(250,000)	(250,000)	
Net change in fund balances	3,767	134,297	117,636	(16,661)
Fund balances, beginning of the year	15,706	18,760	18,760	
Fund balances, end of the year	\$ 19,473	\$ 153,057	\$ 136,396	\$ (16,661)

#### Budgetary Comparison Schedule - Nonmajor Capital Project Fund

	 Budgeted Amounts Original Final			ctual nounts	Variance with Final Budget	
Capital Improvement						
Revenues Investment income and rents	\$ 	\$		\$ 	\$	_
Expenditures	 					
Excess (deficiency) of revenues over expenditures	-		-	-		-
Other financing sources (uses)	 			 		
Net change in fund balances	-		-	-		-
Fund balances, beginning of the year	107		108	 108		
Fund balances, end of the year	\$ 107	\$	108	\$ 108	\$	

#### Budgetary Comparison Schedule - Nonmajor Debt Service Fund

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget
<b>Building Authority Debt</b>				
Revenues Investment income and rents	\$ 140	\$ 100	\$ 83	\$ (17)
Expenditures Debt Service:				
Principal	90,000	90,000	90,000	-
Interest and fees	29,820	30,873	30,872	1
Total expenditures	119,820	120,873	120,872	1
Excess (deficiency) of revenues over expenditures	(119,680)	(120,773)	(120,789)	(16)
Other financing sources (uses) Transfers in	119,820	119,470	119,470	
Net change in fund balances	140	(1,303)	(1,319)	(16)
Fund balances, beginning of the year	14,365	13,511	13,511	
Fund balances, end of the year	\$ 14,505	\$ 12,208	\$ 12,192	\$ (16)



#### CITY OF ALPENA

**Internal Service Funds** 

Description of Funds

Internal service funds are used to account for the financing of special activities or services performed by a designated unit within the City for other units of the City. These funds are supported entirely by the sale of goods or services to other funds.

**Equipment Fund.** This fund is used to account for the rental charges of City owned equipment to other City departments.

**Stores Fund.** This fund is used to account for the movement of stockpiled materials and supplies.

#### Combining Statement of Net Position - Internal Service Funds

#### June 30, 2020

	<u> </u>	Equipment		Stores		Totals
Assets						
Current assets:						
Cash and cash equivalents	\$	1,046,641	\$	27,307	\$	1,073,948
Investments, at fair value		568,616		-		568,616
Accounts receivable, net		5,653		-		5,653
Interest receivable		2,191		-		2,191
Due from other funds		21,634		-		21,634
Advance to other funds		28,000		-		28,000
Inventories		-		249,258		249,258
Prepaid expenditures		923		_		923
Total current assets		1,673,658		276,565		1,950,223
Noncurrent assets:						
Capital assets being depreciated, net		662,767		-		662,767
Total noncurrent assets		662,767		-		662,767
Total assets		2,336,425		276,565		2,612,990
Liabilities						
Current liabilities:						
Accounts payable		6,740		-		6,740
Accrued payroll		2,016				2,016
Total current liabilities		8,756				8,756
Net Position						
Net investment in capital assets		662,767		_		662,767
Unrestricted		1,664,902		276,565		1,941,467
Total net position	\$	2,327,669	\$	276,565	\$	2,604,234

#### Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds

	E	Equipment		Stores		Totals
<b>Operating Revenues</b>						
Charges for services	\$	822,529	\$	357,681	\$	1,180,210
Total operating revenues		822,529		357,681		1,180,210
<b>Operating Expenses</b>						
Salaries and wages		68,304		-		68,304
Employee benefits		48,920		-		48,920
Supplies and durable goods		1,685		398,488		400,173
Gas and oil		58,443		-		58,443
Professional and contractual		1,954		-		1,954
Administrative services		328,798		67,504		396,302
Insurance		27,947		-		27,947
Repairs and maintenance		113,639		-		113,639
Equipment rental		2,319		-		2,319
Miscellaneous		263		-		263
Depreciation		191,999		-		191,999
Total operating expenses		844,271		465,992		1,310,263
<b>Operating Income (Loss)</b>		(21,742)		(108,311)		(130,053)
Nonoperating Revenues (Expenses)						
Investment income and rents		34,268		-		34,268
Gain (loss) on sale of assets		8,765		-		8,765
Total nonoperating revenues (expenses)		43,033		-		43,033
Net Income (Loss) Before Transfers		21,291		(108,311)		(87,020)
Transfers						
Transfers in				67,504		67,504
<b>Change in Net Position</b>		21,291		(40,807)		(19,516)
Net Position, beginning of year		2,306,378		317,372		2,623,750
Net Position, end of year	\$	2,327,669	\$	276,565	\$	2,604,234

#### Combining Statement of Cash Flows Internal Service Funds

For the Year Ended June 30, 2020

	Equipment		Stores			Totals
<b>Cash Flows from Operating Activities</b>						
Receipts from interfund service provided	\$	818,212	\$	357,681	\$	1,175,893
Payments to suppliers		(206,334)		(390,442)		(596,776)
Payments to employees Payments for interfund services used		(117,880) (252,133)		(67,504)		(117,880) (319,637)
1 ayments for interfund services used		(232,133)		(07,304)		(319,037)
Net cash provided (used) by						
operating activities		241,865		(100,265)		141,600
<b>Cash Flows from Noncapital Financing Activities</b>						
Transfers from other funds				67,504		67,504
Net cash provided (used) by						
noncapital financing activities		-		67,504		67,504
Cash Flows from Capital and Related Financing Activities Proceeds from the sale of capital assets Acquisition of capital assets		8,765 (152,394)		- -		8,765 (152,394)
Net cash provided (used) by						
capital and related financing activities		(143,629)				(143,629)
<b>Cash Flows from Investing Activities</b>						
Purchases of investments		(250,000)		-		(250,000)
Interest and dividends received		22,276		_		22,276
Net cash provided (used) by						
investing activities		(227,724)		-		(227,724)
Net increase (decrease) in cash and cash equivalents		(129,488)		(32,761)		(162,249)
Cash and Cash Equivalents, beginning of year		1,176,129		60,068		1,236,197
				· · · · · · · · · · · · · · · · · · ·	_	· · · · ·
Cash and Cash Equivalents, end of year	\$	1,046,641	\$	27,307	\$	1,073,948

(continued)

#### Combining Statement of Cash Flows Internal Service Funds (continued)

	Equipment		ment Stores		 Totals
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:	1				
Operating income (loss)	\$	(21,742)	\$	(108,311)	\$ (130,053)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:  Depreciation (Increase) decrease in receivables (Increase) decrease in due from other funds (Increase) decrease in advance to other funds (Increase) decrease in inventories (Increase) decrease in prepaid expenditures Increase (decrease) in accounts payable Increase (decrease) in accrued payroll		191,999 (4,317) (1,335) 78,000 - (212) (84) (444)		10,929 - (2,883)	191,999 (4,317) (1,335) 78,000 10,929 (212) (2,967) (444)
Net cash provided (used) by operating activities	\$	241,865	\$	(100,265)	\$ 141,600
Non-Cash Investing, Capital and Financing Activity	ies				
Increase (decrease) in fair value of investments	\$	14,848	\$		\$ 14,848

#### CITY OF ALPENA

#### General Fund

#### Description of Fund

The General Fund is used to account for all financial transactions not properly accounted for in another fund. The transactions relating to the general governmental activities of the City, which are financed by property tax levies, by distribution of State revenues, and by revenues from various municipal activities and services, are recorded in this fund. Costs for City administration are accounted for in this fund. Other operating funds make contributions to the General Fund for overhead or administrative costs which are allocated to each fund.

#### General Fund

#### Comparative Balance Sheet

	June	e 30,	
	2020		2019
Assets			
Cash and cash equivalents	\$ 1,808,040	\$	1,924,468
Investments, at fair value	1,404,550		860,303
Accounts receivable, net	410,943		474,261
Taxes receivable	260,367		192,689
Interest receivable	18,300		21,480
Due from other governmental units	30,360		29,550
Due from other funds	229,089		-
Prepaid expenditures	 46,358		50,276
Total assets	\$ 4,208,007	\$	3,553,027
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities			
Accounts payable	\$ 205,471	\$	179,382
Accrued payroll	218,968		179,353
Due to component units	26,389		37,455
Due to other funds	10,016		32,945
Advance from other funds	 154,432		186,000
Total liabilities	 615,276		615,135
Deferred inflows of resources			
Unavailable revenue, property taxes	 260,078		191,689
Fund balances			
Nonspendable	46,358		50,276
Restricted by donor for:			•
Shoreline erosion	5,000		-
Mich-E-Ke-Wis Park pavilion	5,000		-
Committed for:			
Capital outlay	114,914		111,259
Budget stabilization	30,000		30,000
Unassigned	 3,131,381		2,604,944
Total fund balances	 3,332,653		2,746,203
Total liabilities, deferred inflows of resources and fund balances	\$ 4,208,007	\$	3,553,027

# General Fund Comparative Schedule of Revenues, Expenditures, and Fund Balances Budget and Actual

	For the \forall	Year Ended June 3	0, 2020	
	Budgeted	Amounts	Actual	2019
	Original	Final	Amounts	Actual
Revenues				
Taxes:				
Current property	\$ 3,790,373	\$ 3,687,649	\$ 3,685,845	\$ 3,663,595
Other	86,000	87,000	81,511	84,393
	3,876,373	3,774,649	3,767,356	3,747,988
Licenses and Permits	68,000	71,400	75,493	57,957
State Revenue:				
State shared revenue	1,700,000	1,958,622	1,967,759	1,832,274
Grants	20,300	33,373	33,243	60,420
	1,720,300	1,991,995	2,001,002	1,892,694
Federal Revenue	281,000	81,275	81,275	7,350
Local Revenue	1,079,401	1,115,602	1,132,578	859,882
Charges for Services:				
Ambulance	1,750,000	1,600,000	1,621,938	1,714,277
Cemetery	76,200	48,550	56,250	68,833
Sidewalks and trees	3,000	4,000	5,960	4,030
Other	49,650	50,330	44,347	50,002
Administrative-equipment fund	328,797	328,797	328,798	319,218
Administrative-water fund	222,923	222,923	222,923	216,430
Administrative-sewage fund	222,924	222,924	222,924	216,431
Administrative-stores fund	67,504	67,504	67,504	65,537
Administrative-perpetual lot care fund	6,000	8,800	15,117	11,255
Administrative-retirement fund	36,323	36,323	36,323	35,266
Administrative-taxes	100,000	108,522	108,525	-
Administrative-other	13,706	11,435	11,435	9,421
	2,877,027	2,710,108	2,742,044	2,710,700
Investment Income and Rents	80,231	81,269	156,721	113,421
Fines and Forfeitures	18,000	18,000	18,045	17,716

General Fund

# Comparative Schedule of Revenues, Expenditures, and Fund Balances - Budget and Actual

		Year Ended June 3 ed Amounts	Actual	2019
	Original	Final	Amounts	Actual
Revenues				
Other:				
Sale of assets	\$ -	\$ -	\$ -	\$ 1,900
Scrap and salvage sales	250	250	-	392
Donations	26,000	30,630	40,005	39,825
Reimbursements and refunds	30,700	71,635	50,720	103,269
Miscellaneous	29,300	26,668	30,561	29,977
	86,250	129,183	121,286	175,363
Total revenues	10,086,582	9,973,481	10,095,800	9,583,071
Expenditures				
<b>General Government</b>				
General Government:				
Salaries and wages	720,736	714,010	756,880	742,029
Employee benefits	382,631	379,032	378,923	345,560
Supplies and durable goods	31,000	35,000	39,324	39,165
Professional and contractual	180,280	162,298	156,625	162,514
Administrative services	541	714	714	525
Continuing education	12,000	14,000	10,830	14,686
Community promotion	62,000	59,000	58,184	58,649
Insurance and bonds	12,000	10,750	8,251	6,652
Utilities	40,000	30,000	31,066	39,074
Repairs and maintenance	12,000	13,000	12,127	57,787
Equipment rental	5,000	9,000	7,795	7,040
Miscellaneous	269,000	19,000	50,458	39,882
Capital outlay	40,000	50,279	50,279	-
Debt service	11,000	11,000	1,000	1,500
	1,778,188	1,507,083	1,562,456	1,515,063

(continued)

General Fund

# Comparative Schedule of Revenues, Expenditures, and Fund Balances - Budget and Actual (continued)

	Budgeted	Ended June 3 ounts		Actual	 2019
	Original	Final		mounts	 Actual
Expenditures (continued)					
Information Technology:					
Salaries and wages	\$ 21,217	\$ 21,305	\$	22,240	\$ 22,425
Employee benefits	15,116	14,809		14,748	11,884
Supplies and durable goods	48,000	39,775		26,510	42,798
Professional and contractual	96,600	96,600		96,522	94,524
Insurance and bonds	5,800	4,643		4,643	4,517
Utilities	2,300	2,400		1,959	2,405
Repairs and maintenance	62,000	85,000		86,180	51,481
Miscellaneous	1,260	1,260		500	1,259
Capital outlay	25,250	25,250		2,115	41,884
Other operating	2,484	2,484		416	2,484
· ·	 280,027	293,526		255,833	275,661
Cemetery:					
Salaries and wages	66,375	62,775		60,030	66,808
Employee benefits	35,418	35,010		33,711	28,845
Supplies and durable goods	3,000	3,000		2,369	3,127
Professional and contractual	200	200		280	245
Continuing education	350	-		-	-
Insurance and bonds	4,650	3,804		3,804	4,291
Utilities	13,600	9,000		7,243	10,797
Repairs and maintenance	10,800	7,000		3,698	10,888
Equipment rental	22,298	22,298		17,912	21,695
Miscellaneous	200	-		-	1
Capital outlay	 70,000	12,202		12,202	 68,311
	226,891	 155,289		141,249	 215,008
Total general government	2,285,106	1,955,898	1	1,959,538	2,005,732

General Fund

Comparative Schedule of Revenues, Expenditures, and Fund Balances - Budget and Actual

		For the Year Ended June 30, 2020				
		Amounts	Actual	2019		
T. W.	Original	Final	Amounts	Actual		
Expenditures						
<b>Public Safety</b>						
Police:						
Salaries and wages	\$ 1,332,845	\$ 1,306,153	\$ 1,208,144	\$ 1,217,396		
Employee benefits	700,347	677,713	636,083	511,007		
Supplies and durable goods	13,700	15,700	16,856	14,420		
Professional and contractual	18,000	18,000	12,201	10,435		
Continuing education	9,500	9,500	4,343	9,158		
Insurance and bonds	46,000	43,247	43,247	47,712		
Utilities	39,650	39,650	36,686	40,619		
Repairs and maintenance	52,150	52,650	46,949	45,871		
Equipment rental	1,900	1,900	1,309	1,236		
Miscellaneous	5,500	5,500	3,562	3,725		
Capital outlay	66,500	49,565	49,945	4,691		
	2,286,092	2,219,578	2,059,325	1,906,270		
Fire:						
Salaries and wages	1,955,904	2,050,000	1,985,491	2,004,232		
Employee benefits	1,084,250	1,079,366	1,076,950	934,925		
Supplies and durable goods	109,300	103,500	244,722	73,426		
Professional and contractual	132,500	132,500	118,476	121,150		
Continuing education	26,500	26,500	13,288	28,024		
Insurance and bonds	82,000	76,025	76,279	86,169		
Utilities	52,000	35,000	41,332	45,057		
Repairs and maintenance	101,000	95,000	90,740	95,678		
Equipment rental	169,000	172,000	169,537	168,432		
Miscellaneous	-	5,000	5,607	8,234		
Capital outlay	311,000	393,414	218,374	144,038		
Debt service	113,280	113,280	5,280	4,800		
	4,136,734	4,281,585	4,046,076	3,714,165		
Total public safety	6,422,826	6,501,163	6,105,401	5,620,435		

(continued)

#### General Fund

# Comparative Schedule of Revenues, Expenditures, and Fund Balances - Budget and Actual (continued)

		Budgeted Amounts				80, 2020 Actual		2019	
	-	Original		Final	A	Amounts		Actual	
Expenditures (continued)									
Public Works									
Public Works:									
Salaries and wages	\$	161,780	\$	205,250	\$	228,076	\$	193,724	
Employee benefits		189,999		136,566		143,584		87,855	
Supplies and durable goods		29,000		30,100		29,209		24,960	
Professional and contractual		45,300		45,600		45,975		44,424	
Continuing education		800		200		-		5,995	
Insurance and bonds		5,200		5,200		8,439		5,486	
Utilities		43,000		43,000		39,013		42,747	
Repairs and maintenance		53,600		56,000		28,545		27,705	
Equipment rental		83,000		156,600		139,607		108,484	
Miscellaneous		-		-		1,586		(1,388)	
Capital outlay		42,000		29,500		28,513		18,020	
		653,679		708,016		692,547		558,012	
Highways, Streets and Lights:									
Salaries and wages		13,770		3,500		2,973		11,834	
Employee benefits		2,626		2,053		1,813		6,414	
Supplies and durable goods		3,500		2,000		1,777		3,253	
Professional and contractual		15,000		15,000		6,879		14,099	
Insurance and bonds		279		279		10		306	
Utilities		110,000		105,000		100,211		100,398	
Repairs and maintenance		42,000		40,000		38,030		29,918	
Equipment rental		10,000		3,000		1,591		10,433	
Miscellaneous		-		-		-		-	
Capital outlay		45,000		-		-		-	
		242,175		170,832		153,284		176,655	
Total public works		895,854		878,848		845,831		734,667	

General Fund

Comparative Schedule of Revenues, Expenditures, and Fund Balances Budget and Actual

	For the Y			
	Budgeted	Amounts	Actual	2019
	Original	Final	Amounts	Actual
Expenditures				
<b>Recreation and Culture</b>				
Parks and Recreation:				
Salaries and wages	\$ 140,480	\$ 102,800	\$ 97,490	\$ 123,650
Employee benefits	89,250	68,551	68,727	84,012
Supplies and durable goods	8,000	9,500	8,904	9,644
Professional and contractual	7,500	1,500	565	364
Insurance and bonds	11,564	11,056	11,056	13,003
Utilities	117,020	92,500	77,364	96,038
Repairs and maintenance	56,000	151,000	32,547	71,490
Equipment rental	78,000	135,000	80,057	83,973
Miscellaneous	20,500	20,100	20,000	20,003
Capital outlay	35,000	93,976	84,896	93,561
Debt service	-	· -	-	520
Community promotion	8,000	8,000		
Total recreation and culture	571,314	693,983	481,606	596,258
Total expenditures	10,175,100	10,029,892	9,392,376	8,957,092
Excess (Deficiency) of Revenues				
Over Expenditures	(88,518)	(56,411)	703,424	625,979
Other Financing Sources (Uses)				
Transfers in:				
Building Inspection Fund	250,000	250,000	250,000	24,985
Tree/Park Improvement Fund	-	-	-	8,550
DPW Construction Fund	-	86,432	-	-
Transfers out:				
Building Authority Debt Fund	(119,470)	(119,470)	(119,470)	(121,735)
Marina Fund	(105,000)	(105,000)	(105,000)	(90,000)
Local Street Fund	(150,000)	(75,000)	(75,000)	(150,000)
Stores Fund	(67,504)	(67,504)	(67,504)	(74,263)
Total other financing sources (uses)	(191,974)	(30,542)	(116,974)	(402,463)
<b>Net Changes in Fund Balance</b>	(280,492)	(86,953)	586,450	223,516
Fund Balances, beginning of year	2,724,575	2,746,203	2,746,203	2,522,687
Fund Balances, end of year	\$ 2,444,083	\$ 2,659,250	\$ 3,332,653	\$ 2,746,203

(concluded)

#### CITY OF ALPENA

#### **Enterprise Funds**

#### Description of Funds

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the City is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

**Sewage Fund.** This fund is used to account for the cost of collecting and treating wastewater. Revenues are primarily from service charges to customers.

**Water Fund.** The cost of providing water services to City residents is accounted for by this fund. Revenues are primarily from charges to customers for water usage.

#### Sewage Fund

#### Comparative Schedule of Net Position

	June	e 30,
	2020	2019
Assets		
Current assets:		
Cash and cash equivalents	\$ 2,579,377	\$ 2,047,484
Accounts receivable, net	931,588	983,440
Prepaid expense	787	328
Total current assets	3,511,752	3,031,252
Noncurrent assets:		
Capital assets not being depreciated	67,777	444,588
Capital assets being depreciated, net	15,944,383	15,619,736
Total noncurrent assets	16,012,160	16,064,324
Total assets	19,523,912	19,095,576
Liabilities Current liabilities:		
Accounts payable	20,280	25,590
Accrued payroll	1,422	1,782
Accrued interest payable	9,785	10,689
Due to other funds	692	1,304
Bonds and notes payable - current portion	185,000	180,000
Total current liabilities	217,179	219,365
Noncurrent liabilities:		
Bonds and notes payable	1,800,659	1,985,659
Total liabilities	2,017,838	2,205,024
Net Position		
Net investment in capital assets	14,026,501	13,898,665
Restricted for:		
Debt service	30,469	31,016
Unrestricted	3,449,104	2,960,871
Total net position	\$ 17,506,074	\$ 16,890,552

#### Sewage Fund

# Comparative Schedule of Revenues, Expenses and Changes in Net Position

	For the Years	Ended June 30,
	2020	2019
<b>Operating Revenues</b>		
Charges for services	\$ 3,012,931	\$ 3,097,220
Other services	18,789	11,472
Total operating revenues	3,031,720	3,108,692
<b>Operating Expenses</b>		
Treatment plant:		
Salaries and wages	16,060	-
Employee benefits	1,239	10
Supplies and durable goods	27,972	33,088
Professional and contractual	712,633	691,556
Administrative services	222,924	216,431
Insurance	22,738	29,802
Utilities	280,699	261,749
Repairs and maintenance	12,333	4,531
Equipment rental	3,964	3,848
Miscellaneous	3,199	8,688
Depreciation	235,023	233,584
	1,538,784	1,483,287
Collection system:		
Salaries and wages	32,514	39,146
Employee benefits	21,058	16,637
Professional and contractual	315,237	319,757
Administrative services	2,499	1,838
Utilities	21,487	18,301
Repairs and maintenance	14,998	19,222
Equipment rental	53,880	52,596
Miscellaneous	375	492
Other operating expenses	9,548	-
Depreciation	378,089	379,670
	849,685	847,659
Total operating expenses	2,388,469	2,330,946
Operating Income (Loss)	643,251	777,746
Nonoperating Revenues (Expenses)		
Investment income and rents	12,862	17,391
Interest expense	(40,591)	(44,832)
Total nonoperating revenues (expenses)	(27,729)	(27,441)
Change in Net Position	615,522	750,305
Net Position, beginning of year	16,890,552	16,140,247
Net Position, end of year	\$ 17,506,074	\$ 16,890,552

#### Sewage Fund

#### Comparative Schedule of Cash Flows

	For the Years Ended June 30,			
		2020		2019
Cash Flows from Operating Activities				
Receipts from customers and users	\$	3,083,572	\$	3,104,573
Payments to suppliers		(1,475,284)		(1,452,004)
Payments to employees		(71,231)		(130,295)
Payments for interfund services used		(226,035)		(216,965)
Net cash provided (used) by operating activities		1,311,022		1,305,309
Cash Flows from Capital and Related Financing Activities				
Acquisition and construction of capital assets		(570,496)		(777,343)
Principal paid on capital debt		(180,000)		(312,500)
Interest paid on capital debt		(41,495)		(46,360)
Net cash provided (used) by capital and related financing activities		(791,991)		(1,136,203)
Cash Flows from Investing Activities				
Interest and dividends received		12,862		17,391
Net cash provided (used) by investing activities		12,862		17,391
Net increase (decrease) in cash and cash equivalents		531,893		186,497
Cash and Cash Equivalents, beginning of year		2,047,484		1,860,987
Cash and Cash Equivalents, end of year	\$	2,579,377	\$	2,047,484

Sewage Fund

#### Comparative Schedule of Cash Flows (continued)

		For the Years l	Ended	June 30,		
	2020			2019		
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:						
Operating income (loss)	\$	643,251	\$	601,986		
Adjustments to reconcile operating income						
to net cash provided (used) by operating activities						
Depreciation		613,112		597,506		
Book value of disposed assets		9,548		874		
(Increase) decrease in accounts receivable		51,852		966,565		
(Increase) decrease in prepaid expense		(459)		-		
Increase (decrease) in accounts payable		(5,310)		(18,517)		
Increase (decrease) in accrued payroll		(360)		74,400		
Increase (decrease) in due to other funds		(612)		-		
Increase (decrease) in unearned revenue				(414,516)		
Net cash provided (used) by operating activities	\$	1,311,022	\$	1,808,298		
Non-Cash Investing, Capital and Financing Activities						
Increase (decrease) in fair value of investments	\$	-	\$	-		
				(concluded)		

(concluded)

# Water Fund Comparative Schedule of Net Position

	Jun	e 30,
	2020	2019
Assets		
Current assets:		
Cash and cash equivalents	\$ 643,972	\$ 1,027,195
Accounts receivable, net	2,203,095	2,021,353
Due from other funds	-	20,564
Prepaid expense	430	433
Total current assets	2,847,497	3,069,545
Noncurrent assets:		
Capital assets not being depreciated	25,303	786,521
Capital assets being depreciated, net	13,330,966	11,477,762
Total noncurrent assets	13,356,269	12,264,283
Total assets	16,203,766	15,333,828
Liabilities		
Current liabilities:		
Accounts payable	22,160	22,075
Accrued payroll	1,288	2,018
Accrued interest payable	11,410	12,534
Due to other funds	422	936
Bonds and notes payable - current portion	185,000	185,000
Total current liabilities	220,280	222,563
Noncurrent liabilities:		
Bonds and notes payable	1,698,160	1,883,160
Total liabilities	1,918,440	2,105,723
Net Position		
Net investment in capital assets	11,473,109	10,196,123
Restricted for:		
Debt service	30,469	31,016
Unrestricted	2,781,748	3,000,966
Total net position	\$ 14,285,326	\$ 13,228,105

#### Water Fund

# Comparative Schedule of Revenues, Expenses and Changes in Net Position

		Ended June 30,
	2020	2019
Operating Revenues		
Charges for services	\$ 3,238,607	\$ 3,354,209
Other services	36,068	19,465
Total operating revenues	3,274,675	3,373,674
Operating Expenses		
Production:		
Supplies and durable goods	154,704	133,952
Professional and contractual	650,876	636,155
Utilities	131,093	126,017
Repairs and maintenance	4,366	9,834
Miscellaneous	11,196	10,308
Depreciation	115,819	108,579
	1,068,054	1,024,845
Distribution:	46.620	42.020
Salaries and wages	46,638	43,029
Employee benefits	12,739	10,711
Professional and contractual	256,495	266,951
Administrative services	2,499	1,838
Repairs and maintenance	162,930	166,069
Equipment rental	15,456	23,295
Miscellaneous	394	511
Loss on disposal of assets	12,025	1,260
Depreciation	299,043	274,294
	808,219	787,958
Commercial and general:	11 420	0.012
Employee benefits	11,438	9,013
Professional and contractual	46,639	46,253
Administrative services	222,923	216,430
Insurance	19,377	27,047
Total anauting auranas	300,377	298,743
Total operating expenses	2,176,650	2,111,546
Operating Income (Loss)	1,098,025	1,262,128
Nonoperating Revenues (Expenses)		
Investment income and rents	6,508	5,953
Interest expense	(47,312)	(52,406)
Total nonoperating revenues (expenses)	(40,804)	(46,453)
Change in Net Position	1,057,221	1,215,675
Net Position, beginning of year	13,228,105	12,012,430
Net Position, end of year	\$ 14,285,326	\$ 13,228,105

#### Water Fund

#### Comparative Schedule of Cash Flows

	For the Years Ended June 30,			
	2020	2019		
Cash Flows from Operating Activities				
Receipts from customers and users	\$ 3,092,933	\$ 3,030,003		
Payments to suppliers	(1,453,438)	(1,471,586)		
Payments to employees	(71,545)	(61,664)		
Payments for interfund services used	(205,372)	(237,896)		
Net cash provided (used) by operating activities	1,362,578	1,258,857		
Cash Flows from Capital and Related Financing Activities				
Acquisition and construction of capital assets	(1,518,873)	(1,120,834)		
Principal paid on capital debt	(185,000)	(312,500)		
Interest paid on capital debt	(48,436)	(54,129)		
Net cash provided (used) by capital and related financing activities	(1,752,309)	(1,487,463)		
Cash Flows from Investing Activities				
Interest and dividends received	6,508	5,953		
Net cash provided (used) by investing activities	6,508	5,953		
Net increase (decrease) in cash and cash equivalents	(383,223)	(222,653)		
Cash and Cash Equivalents, beginning of year	1,027,195	1,249,848		
Cash and Cash Equivalents, end of year	\$ 643,972	\$ 1,027,195		
		(continued)		

(continued)

Water Fund

#### Comparative Schedule of Cash Flows (continued)

	For the Years Ended June 30,			
	2020		2019	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	\$	1,098,025	\$	892,054
Adjustments to reconcile operating income				
to net cash provided (used) by operating activities				
Depreciation		414,862		359,061
Book value of disposed assets		12,025		79,461
(Increase) decrease in accounts receivable		(181,742)		(926,940)
(Increase) decrease in due from other funds		20,564		-
(Increase) decrease in prepaid expenditures		3		-
Increase (decrease) in accounts payable		85		8,584
Increase (decrease) in accrued payroll		(730)		101
Increase (decrease) in due to other funds		(514)		-
Increase (decrease) in unearned revenue				(414,516)
Net cash provided (used) by operating activities	\$	1,362,578	\$	(2,195)
Non-Cash Investing, Capital and Financing Activities				
Increase (decrease) in fair value of investments	\$	_	\$	_
				(concluded)

#### CITY OF ALPENA

Fiduciary Funds

Description of Funds

#### **Pension Trust Funds**

**Pension Trust Fund.** This fund is a trust fund used to record the activity of the City's pension plan. It was created and is operated under guidance of the Charter of the City of Alpena. The pension plan is financed by contributions from both the employees and the City.

**Employee Health Care Fund.** This fund is a trust fund used to record employee health care costs. The fund is financed by contributions from the City.

#### **Agency Funds**

General Trust. This fund is used to account for taxes collected on behalf of other governmental units.

**Special Trust.** This fund is used to account for all other trust activity.

### Combining Statement of Net Position - Fiduciary Funds

June 30, 2020

	Pen	Pension (and Other Employee Benefit) Trust Funds				
	Pension		Employee Health			
		Trust Fund		Care Fund		Totals
Assets						
Investments, at fair value:						
Short-term investment funds	\$	211,602	\$	27,429	\$	239,031
Brokerage certificates		-		250,205		250,205
Fixed income		7,619,616		327,503		7,947,119
Equity securities		19,023,764		832,007		19,855,771
Interest receivable		80,328		122		80,450
Total assets		26,935,310		1,437,266		28,372,576
Liabilities						
Accounts payable		21,984		-		21,984
		21,984				21,984
Net Position						
Net position restricted for pension/OPEB	\$	26,913,326	\$	1,437,266	\$	28,350,592

#### Combining Statement of Changes in Net Position - Fiduciary Funds

	Pension (and other employee benefit)						
	Trust Funds						
	Pension		Employee Health				
A 3 3242		Trust Fund		Care Fund		Totals	
Additions							
Contributions:	\$	042 791	\$	271 240	\$	1 214 121	
Employees	Э	942,781	Þ	371,340	Þ	1,314,121	
Employees Total contributions		220,058		271 240		220,058	
Total contributions		1,162,839		371,340		1,534,179	
Investment income:							
Net increase (decrease) in							
fair value of investments		(679,707)		(52,280)		(731,987)	
Gain (loss) on securities sold		375,381		-		375,381	
Interest and dividends		680,067		22,508		702,575	
		375,741		(29,772)		345,969	
Less investment expense		121,204		-		121,204	
Net investment income		254,537		(29,772)		224,765	
Total additions		1,417,376		341,568		1,758,944	
Deductions							
Benefits		2,009,520		136,363		2,145,883	
Lump-sum retirement payments		313,369		-		313,369	
Administrative expense		36,323		20,726		57,049	
Miscellaneous		(3,481)		75		(3,406)	
Total deductions		2,355,731		157,164		2,512,895	
Change in Net Position		(938,355)		184,404		(753,951)	
Net Position, beginning of year		27,851,681		1,252,862		29,104,543	
Net Position, end of year	\$	26,913,326	\$	1,437,266	\$	28,350,592	

# Combining Statement of Changes in Assets and Liabilities - All Agency Funds

For the Year Ended June 30, 2020

	Balances, July 1, 2019	Additions	Deductions	Balances, June 30, 2020
General Trust Fund				
Assets Cash and cash equivalents Taxes receivable	\$ 3,689 188,473		\$ 6,763,414 8,773	\$ 7,328 257,245
	\$ 192,162	\$ 6,844,598	\$ 6,772,187	\$ 264,573
Liabilities  Due to other governmental units	\$ 192,162	\$ 6,840,766	\$ 6,768,355	\$ 264,573
	\$ 192,162	\$ 6,840,766	\$ 6,768,355	\$ 264,573
Special Trust Fund				
Assets Cash and cash equivalents Due from other governmental units	\$ 72,179	\$ 1,025,722 6,196	\$ 1,060,363	\$ 37,538 6,196
-	\$ 72,179	\$ 1,031,918	\$ 1,060,363	\$ 43,734
Liabilities Accounts payable Due to other governmental units	\$ 61,045 11,134 \$ 72,179	22,746	\$ 1,046,870 33,880 \$ 1,080,750	\$ 43,734 - \$ 43,734
Totals, All Agency Funds	φ 72,179	\$ 1,032,303	\$ 1,000,750	\$ 45,754
Assets Cash and cash equivalents Taxes receivable Due from other governmental units	\$ 75,868 188,473		\$ 7,823,777 8,773	\$ 44,866 257,245 6,196
	\$ 264,341	\$ 7,870,320	\$ 7,832,550	\$ 308,307
Liabilities Accounts payable Due to other governmental units	\$ 61,045 203,296		\$ 1,046,870 6,802,235	\$ 43,734 264,573
	\$ 264,341	\$ 7,893,071	\$ 7,849,105	\$ 308,307

#### CITY OF ALPENA

#### Component Units

#### Description of Funds

Discretely presented component unit funds are entities for which the City is considered to be financially accountable. These funds are reported in a separate column to emphasize that they are legally separate from the City. They do not issue a separate financial report. These statements reconcile modified accrual fund financial statements to the full accrual presentation financial section of the report.

**Downtown Development Authority No. 2 and No. 5.** Organized to promote and rehabilitate the downtown area. The Authorities also sponsor downtown events.

**Brownfield Redevelopment Authority Fund.** This fund accounts for the administration and redevelopment of contaminated, blighted and functionally obsolete properties within the City of Alpena.

**Economic Development Corporation**. This fund was created to encourage business development and job creation within the City.

## Component Units - Fund Based Statements Balance Sheet / Statement of Net Position

June 30, 2020

	Modified Accrual	ll Accrual justments	Net Position Full Accrual		
Downtown Development Authority No. 2					
Assets					
Cash and cash equivalents	\$ 290,811	\$ -	\$	290,811	
Due from primary government Prepaid item	26,389 229	-		26,389 229	
Capital assets not being depreciated		93,756		93,756	
Capital assets being depreciated, net	 	 150,724		150,724	
Total assets	\$ 317,429	 244,480		561,909	
Liabilities and Fund Balance					
Liabilities					
Accounts payable	\$ 29,000	-		29,000	
Accrued payroll Long-term liabilities:	4,209	-		4,209	
Due within one year					
Bonds and loans	 	45,164		45,164	
Total liabilities	 33,209	45,164		78,373	
Fund Balance					
Unassigned	 284,220	(284,220)		-	
Total fund balance	 284,220	(284,220)			
Total liabilities and fund balance	\$ 317,429				
Net Position					
Net investment in capital assets		199,316		199,316	
Unrestricted		 284,220		284,220	
Total net position		\$ 483,536	\$	483,536	

## Component Units - Fund Based Statements Statement of Revenue, Expenditures, and Changes in Fund Balance / Statement of Activities

## For the Year Ended June 30, 2020

	Modified Accrual			l Accrual justments	Net Position Full Accrual	
Downtown Development Authority No. 2						
Revenues						
Property taxes	\$	121,030	\$	-	\$	121,030
State shared revenue		9,333		-		9,333
Investment income and rents		3,520		-		3,520
Other		9,633				9,633
Total revenues		143,516				143,516
Expenditures						
Current operations		175 117		(10.002)		165.025
Community and economic development	-	175,117	-	(10,092)		165,025
Total expenditures		175,117		(10,092)		165,025
<b>Change in Net Position</b>		(31,601)		10,092		(21,509)
Net Position, beginning of year		315,821		189,224		505,045
Net Position, end of year	\$	284,220	\$	199,316	\$	483,536

# Component Units - Fund Based Statements (continued) Balance Sheet / Statement of Net Position

June 30, 2020

	odified ccrual		Accrual ustments	Net Position Full Accrual	
Downtown Development Authority No. 5					
Assets					
Cash and cash equivalents	\$ 6,512	\$	-	\$	6,512
Taxes receivable	170		-		170
Prepaid items	40				40
Total assets	\$ 6,722				6,722
Liabilities and Fund Balance					
Liabilities					
Accounts payable	\$ 140		-		140
Accrued payroll	1,606		-		1,606
Unavailable revenue - property taxes	 121				121
Total liabilities	1,867				1,867
Fund Balance					
Unassigned	 4,855		(4,855)		_
Total fund balance	 4,855	-	(4,855)		-
Total liabilities and fund balance	\$ 6,722				
Net Position					
Unrestricted			4,855		4,855
Total net position		\$	4,855	\$	4,855

# Component Units - Fund Based Statements (continued) Statement of Revenue, Expenditures, and Changes in Fund Balance / Statement of Activities

## For the Year Ended June 30, 2020

	odified ccrual	Full A Adjust		Net Position Full Accrual	
Downtown Development Authority No. 5					
Revenues					
Property taxes Investment income and rents Other	\$ 21,459 10,505 722	\$	- - -	\$	21,459 10,505 722
Total revenues	32,686				32,686
Expenditures Current operations					
Community and economic development	46,550				46,550
Total expenditures	46,550		<u>-</u>		46,550
<b>Change in Net Position</b>	(13,864)		-		(13,864)
Net Position, beginning of year	 18,719				18,719
Net Position, end of year	\$ 4,855	\$		\$	4,855

# Component Units - Fund Based Statements (continued) Balance Sheet / Statement of Net Position

June 30, 2020

	Modified Accrual	l Accrual justments	Net Position Full Accrual	
<b>Brownfield Redevelopment Authority</b>				
Assets Cash and cash equivalents Loan receivable	\$ 215,302 9,184	\$ - -	\$	215,302 9,184
Total assets	\$ 224,486			224,486
Liabilities and Fund Balance				
Liabilities Unearned revenue	\$ 9,184	 <u>-</u> _		9,184
Fund Balance Unassigned	 215,302	(215,302)		
Total fund balance	 215,302	 (215,302)		
Total liabilities and fund balance	\$ 224,486			
Net Position Unrestricted		 215,302		215,302
Total net position		\$ 215,302	\$	215,302

# Component Units - Fund Based Statements (continued) Statement of Revenue, Expenditures, and Changes in Fund Balance / Statement of Activities

## For the Year Ended June 30, 2020

		Modified Accrual	accrual tments	Net Position Full Accrual	
<b>Brownfield Redevelopment Authority</b>					
Revenues					
Taxes	\$	91,558	\$ -	\$	91,558
Federal revenue		75,114	-		75,114
Other		1,020	 		1,020
Total revenues		167,692			167,692
Expenditures Current operations					
Community and economic development		140,967	 		140,967
Total expenditures		140,967			140,967
<b>Change in Net Position</b>		26,725	-		26,725
Net Position, beginning of year		188,577			188,577
Net Position, end of year	\$	215,302	\$ _	\$	215,302

# Component Units - Fund Based Statements (continued) Balance Sheet / Statement of Net Position

June 30, 2020

		odified ccrual	Accrual ustments	Net Position Full Accrual		
<b>Economic Development Corporation</b>						
Assets Cash and cash equivalents	_\$	3,711	\$ 	\$	3,711	
Total assets	\$	3,711			3,711	
Liabilities and Fund Balance						
Liabilities	\$					
Fund Balance Unassigned		3,711	(3,711)			
Total fund balance		3,711	 (3,711)			
Total liabilities and fund balance	\$	3,711				
Net Position Unrestricted			3,711		3,711	
Total net position			\$ 3,711	\$	3,711	

## Component Units - Fund Based Statements Statement of Revenue, Expenditures, and Changes in Fund Balance / Statement of Activities

## For the Year Ended June 30, 2020

	Modified Accrual		Full Accrual Adjustments		Net Position Full Accrual	
<b>Economic Development Corporation</b>						
Revenues Investment income and rents	\$	2	\$		\$	2
Total revenues		2				2
Expenditures Current operations Community and economic development		<u>-</u>		<u>-</u>		<u>-</u>
Total expenditures						-
Change in Net Position		2		-		2
Net Position, beginning of year		3,709				3,709
Net Position, end of year	\$	3,711	\$		\$	3,711



# III. STATISTICAL SECTION

This part of the City of Alpena's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
Financial Trends	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	182
Revenue Capacity	
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	192
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	198
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	203
Operating Information.	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	206

**Sources.** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### Net Position by Component (accrual basis of accounting)

#### Last Ten Fiscal Years Ended June 30,

	2020	2019	2018	2017
Governmental activities:				
Net investment in capital assets	\$ 28,975,295	\$ 29,357,887	\$ 29,130,937	\$ 26,846,092
Restricted	2,013,295	2,193,935	3,035,026	2,508,760
Unrestricted (deficit)	(6,384,910)	(6,766,856)	(7,206,268)	(4,711,433)
Total governmental activities net position	\$ 24,603,680	\$ 24,784,966	\$ 24,959,695	\$ 24,643,419
Business-type activities:				
Net investment in capital assets	\$ 25,499,610	\$ 24,094,788	\$ 22,568,997	\$ 20,689,973
Restricted	60,938	62,032	350,631	227,050
Unrestricted	6,230,852	5,961,837	5,233,049	7,449,577
Total business-type activities net position	\$ 31,791,400	\$ 30,118,657	\$ 28,152,677	\$ 28,366,600
Primary government:				
Net investment in capital assets	\$ 54,474,905	\$ 53,452,675	\$ 51,699,934	\$ 47,536,065
Restricted	2,074,233	2,255,967	3,385,657	2,735,810
Unrestricted	(154,058)	(805,019)	(1,973,219)	2,738,144
Total primary government net position	\$ 56,395,080	\$ 54,903,623	\$ 53,112,372	\$ 53,010,019

Source: City of Alpena's annual financial statements.

- (1) Discretely presented component units are not reflected.
- (2) GASB Statement No. 68 was implemented for the fiscal year ended June 30, 2015. This resulted in the presentation of the City's net pension liability on the statement of net position. Prior years were not restated.
- (3) GASB Statement No. 75 was implemented for the fiscal year ended June 30, 2018. This resulted in the presentation of the City's net OPEB liability on the statement of net position. Prior years were not restated.

Table 1

2016	2015	2014	2013	2012		2011
\$ 26,865,755 3,011,227 (2,759,674)	\$ 22,427,381 3,235,956 (1,883,488)	\$ 22,654,358 3,220,811 2,746,139	\$ 22,941,089 3,318,030 3,181,073	\$ 24,422,397 3,359,648 3,408,727	\$	25,785,814 2,945,213 3,512,184
\$ 27,117,308	\$ 23,779,849	\$ 28,621,308	\$ 29,440,192	\$ 31,190,772	\$	32,243,211
\$ 19,657,320 227,050 6,416,536	\$ 19,769,556 236,932 4,187,213	\$ 19,524,442 281,374 2,756,908	\$ 19,185,172 1,081,374 2,116,301	\$ 18,985,864 1,246,586 1,980,723	\$	18,681,182 1,546,586 2,104,069
\$ 26,300,906	\$ 24,193,701	\$ 22,562,724	\$ 22,382,847	\$ 22,213,173	\$	22,331,837
\$ 46,523,075 3,238,277 3,656,862	\$ 42,196,937 3,472,888 2,303,725	\$ 42,178,800 3,502,185 5,503,047	\$ 42,126,261 4,399,404 5,297,374	\$ 43,408,261 4,606,234 5,389,450	\$	44,466,996 4,491,799 5,616,253
\$ 53,418,214	\$ 47,973,550	\$ 51,184,032	\$ 51,823,039	\$ 53,403,945	\$	54,575,048

City of Alpena

## Changes in Net Position (accrual basis of accounting)

Last Ten Fiscal Years Ended June 30,

	2020	2019	2018	2017
Expenses:				
Governmental activities:				
General government	\$ 3,333,847	\$ 3,245,641	\$ 3,357,377	\$ 4,069,620
Public safety	6,574,287	6,495,399	6,533,086	6,766,066
Public works	3,439,234	3,557,186	3,338,349	3,410,282
Recreation and culture	765,937	583,812	990,632	779,257
Interest on long-term debt	30,164	32,351	34,090	35,029
Total governmental activities	14,143,469	13,914,389	14,253,534	15,060,254
Business-type activities:				
Sewage	2,429,060	2,375,778	2,526,104	2,277,385
Water	2,223,962	2,163,952	2,297,564	2,011,412
Total business-type activities	4,653,022	4,539,730	4,823,668	4,288,797
Total primary government expenses	18,796,491	18,454,119	19,077,202	19,349,051
Program Revenues:				
Governmental activities:				
Charges for services:				
General government	2,157,205	1,988,411	1,738,227	1,805,609
Public safety	2,330,203	2,049,239	2,058,064	1,860,565
Public works	277,152	272,992	342,806	354,552
Recreation and culture	54,647	106,129	283,775	53,280
Operating grants and contributions	2,587,738	2,515,409	2,758,757	2,971,115
Capital grants and contributions	205,692	1,072,018	191,778	13,661
Total governmental activities	7,612,637	8,004,198	7,373,407	7,058,782
Business-type activities:				
Charges for services:				
Sewage	3,031,720	3,108,692	3,077,140	3,133,993
Water	3,274,675	3,373,674	3,130,296	3,205,054
Total business-type activities	6,306,395	6,482,366	6,207,436	6,339,047
Total primary government program revenues	13,919,032	14,486,564	13,580,843	13,397,829
Net (Expense) Revenue:				
Governmental activities	(6,530,832)	(5,910,191)	(6,880,127)	(8,001,472)
Business-type activities	1,653,373	1,942,636	1,383,768	2,050,250
Total net expense	(4,877,459)	(3,967,555)	(5,496,359)	(5,951,222)

										Table 2
	2016		2015		2014		2013		2012	2011
\$	3,838,100	\$	3,351,040	\$	3,776,182	\$	3,497,482	\$	3,230,508	\$ 3,908,791
·	6,415,452	·	5,954,321	·	5,300,599	·	5,101,481	·	4,792,773	4,897,726
	2,512,624		2,801,754		2,875,197		2,806,364		2,785,725	2,925,851
	772,420		554,321		652,101		727,117		968,657	548,128
	42,702		41,405		42,394		164,734		87,962	105,588
	13,581,298		12,702,841		12,646,473		12,297,178		11,865,625	12,386,084
	2,245,516		2,236,402		2,293,358		2,197,641		2,156,398	2,124,986
	1,941,631		1,986,621		1,961,415		2,058,101		2,042,470	 2,042,856
	4,187,147		4,223,023		4,254,773		4,255,742		4,198,868	 4,167,842
	17,768,445		16,925,864		16,901,246		16,552,920		16,064,493	 16,553,926
	1,945,973		1,819,769		1,788,728		1,651,058		1,869,049	1,748,453
	1,958,438		1,839,835		1,611,281		1,801,501		1,519,167	1,484,685
	276,385		493,200		316,994		14,516		44,027	68,801
	50,803		56,286		226,079		37,623		41,808	161,079
	3,028,615		2,021,808		2,353,912		2,048,395		1,750,608	2,265,840
	7,835		21,243		531,882		6,770		160,529	 163,923
	7,268,049		6,252,141		6,828,876		5,559,863		5,385,188	5,892,781
	2 227 592		2 907 912		2 205 112		2 274 420		2 200 450	2 110 224
	3,237,582 3,046,528		2,897,812 2,949,849		2,305,112 2,119,726		2,374,420 2,025,051		2,209,450 1,860,186	2,118,334 1,741,591
	6,284,110		5,847,661		4,424,838		4,399,471		4,069,636	 3,859,925
	0,204,110		3,047,001		4,424,636		4,377,471		4,002,030	 3,037,723
	13,552,159		12,099,802		11,253,714		9,959,334		9,454,824	 9,752,706
	(6.212.240)		(6 450 700)		(F. 017, F07)		(6.727.215)		(6.400.427)	(6.402.202)
	(6,313,249)		(6,450,700)		(5,817,597)		(6,737,315)		(6,480,437)	(6,493,303)
	2,096,963 (4,216,286)		1,624,638 (4,826,062)		170,065 (5,647,532)		143,729 (6,593,586)		(129,232) (6,609,669)	 (307,917) (6,801,220)
	(4,210,200)		(4,020,002)		(3,0+1,332)		(0,373,300)		(0,007,007)	 (0,001,220)

(continued)

## Changes in Net Position (accrual basis of accounting) - continued

## Last Ten Fiscal Years Ended June 30,

	2020	2019	2018	2017
General Revenues:				
Governmental Activities:				
Property taxes, levied for general purposes	\$ 3,835,745	\$ 3,800,880	\$ 3,760,951	\$ 3,811,792
Property taxes, levied for debt service	-	-	-	-
Unrestricted state revenue	1,967,759	1,832,274	1,689,706	1,682,923
Investment earnings	160,105	101,808	43,855	32,068
Miscellaneous	-	-	-	-
Gain on sale of capital assets	8,765	500	45	800
Total Governmental Activities	5,972,374	5,735,462	5,494,557	5,527,583
Business-type Activities:				
Investment earnings	19,370	23,344	179,355	15,444
Special item - revenue adjustment			(1,777,046)	
Total Business-type Activities	19,370	23,344	(1,597,691)	15,444
Total primary government	5,991,744	5,758,806	3,896,866	5,543,027
<b>Change in Net Position</b>				
Governmental activities	(558,458)	(174,729)	(1,385,570)	(2,473,889)
Business-type activities	1,672,743	1,965,980	(213,923)	2,065,694
Total primary government	\$ 1,114,285	\$ 1,791,251	\$ (1,599,493)	\$ (408,195)

Table 2

2016		2015	2014		2013	 2012	 2011
\$ 3,917,618	\$	3,808,509	\$ 3,830,486	\$	3,837,297	\$ 4,103,798	\$ 4,270,183
1,239,267 39,115		1,157,360 42,524	1,126,128 38,055		1,090,489 42,368	123,312 1,153,459 47,429	133,634 1,138,191 65,002
8,300		<del>-</del>	4,044		16,581	- -	-
5,204,300		5,008,393	4,998,713		4,986,735	 5,427,998	5,607,010
10,242		6,339	9,812		25,945	10,568	15,865
10,242		6,339	9,812		25,945	 10,568	 15,865
 5,214,542	·	5,014,732	 5,008,525	·	5,012,680	 5,438,566	 5,622,875
(1,108,949)		(1,442,307)	(818,884)		(1,750,580)	(1,052,439)	(886,293)
\$ 2,107,205 998,256	\$	1,630,977 188,670	\$ 179,877 (639,007)	\$	169,674 (1,580,906)	\$ (118,664) (1,171,103)	\$ (292,052) (1,178,345)

Fund Balances of Governmental Funds (modified accrual basis of accounting)

For the Last Ten Years June 30,

	2020	2019	2018	2017
General Fund:				
Nonspendable	\$ 46,358	\$ 50,276	\$ -	\$ -
Restricted	10,000	-	-	-
Committed	144,914	141,259	127,604	147,093
Unassigned	3,131,381	2,554,668	2,395,083	2,615,457
Total General Fund	3,332,653	2,746,203	2,522,687	2,762,550
All other governmental funds:				
Nonspendable-permanent fund	984,274	971,263	950,282	933,179
Nonspendable-special revenue funds	4,443	5,015	-	-
Restricted-special revenue funds	1,006,668	1,207,799	1,431,788	894,144
Restricted-debt service	12,192	13,511	14,235	14,855
Restricted permanent fund	161	1,362	-	-
Committed-capital projects	386,522	369,127	354,420	519,489
Committed-special revenue funds	183,455	169,417	156,697	
Total all other governmental funds	2,577,715	2,737,494	2,907,422	2,361,667
Total governmental funds	\$ 5,910,368	\$ 5,483,697	\$ 5,430,109	\$ 5,124,217

Table 3

 2016	2015	 2014	2013	 2012	2011
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
 172,270 3,043,593	 216,330 2,715,810	 300,090 2,684,308	 393,337 2,738,391	414,980 2,680,758	 398,433 2,076,532
 3,215,863	 2,932,140	 2,984,398	 3,131,728	3,095,738	 2,474,965
918,495	910,113	900,625	889,577	887,971	881,694
1,309,190 15,597	1,264,876 18,641	723,645 19,348	989,664 20,430	713,490 17,653	812,600 20,024
595,675	825,996	777,002	774,762 250,000	767,520 291,805	616,782
2,838,957	3,019,626	2,920,620	2,924,433	2,678,439	2,331,100
\$ 6,054,820	\$ 5,951,766	\$ 5,905,018	\$ 6,056,161	\$ 5,774,177	\$ 4,806,065

# Changes in Fund Balances, Governmental Funds (modified accrual basis of accounting)

For the Last Ten Years June 30,

		2020	2019	2018	 2017
Revenues					
Property taxes	\$	3,767,356	\$ 3,747,988	\$ 3,720,159	\$ 3,725,689
Licenses and permits		644,932	276,173	263,315	235,823
State revenue		3,547,336	4,227,469	3,557,495	3,003,534
Federal revenue		81,275	332,350	229,977	807,701
Local grant revenue		1,132,578	859,882	852,771	856,464
Charges for services		2,755,055	2,736,409	2,628,470	2,623,058
Investment income and rents		207,760	163,745	120,414	237,685
Fines and forfeitures		18,045	17,716	22,151	20,748
Other		139,042	212,963	492,187	144,863
Total revenues		12,293,379	12,574,695	11,886,939	11,655,565
Expenditures					
Current:					
General government		1,974,681	2,017,135	2,291,002	2,854,048
Public safety		6,303,958	5,816,464	5,812,048	5,965,724
Public works		2,791,599	3,756,297	2,297,586	2,688,806
Recreation and culture		608,094	734,367	1,179,900	877,618
Capital outlay		-	-	-	-
Debt service:					
Principal retirement		90,000	90,000	90,000	95,000
Interest and fees		30,872	 32,581	 33,798	 34,972
Total expenditures		11,799,204	12,446,844	11,704,334	12,516,168
Excess (Deficiency) of Revenues					
Over Expenditures		494,175	 127,851	 182,605	 (860,603)
Other Financing Sources (Uses)					
Bond and loan proceeds		-	-	-	-
Payment to escrow agent		-	-	-	-
Transfers from other funds		724,470	415,951	538,079	534,097
Transfers to other funds		(791,974)	 (490,214)	 (610,179)	 (604,097)
Total other financing sources (uses)		(67,504)	 (74,263)	 (72,100)	(70,000)
<b>Net Change in Fund Balances</b>	\$	426,671	\$ 53,588	\$ 110,505	\$ (930,603)
Debt service as a percentage					
of noncapital expenditures		1.15%	 1.23%	 1.24%	 1.23%
Debt service expenditures		120,872	 122,581	 123,798	 129,972
Total expenditures		11,799,204	12,446,844	11,704,334	12,516,168
Capital Outlay (Reconciliation)	_	(1,322,417)	 (2,520,730)	 (1,730,395)	(1,920,693)
		10,476,787	9,926,114	9,973,939	 10,595,475

Table 4											
2011		2012		2013		2014		2015		2016	
4,405,734	\$	4,225,091	\$	3,837,569	\$	3,836,046	\$	3,809,318	\$	3,915,140	\$
127,927	·	166,285	·	198,329	·	174,175	·	147,919	·	168,531	·
2,693,659		2,262,436		2,149,179		2,702,127		2,183,325		2,712,098	
131,894		23,813		50,291		451,233		2,825		495,317	
742,401		778,347		946,183		858,562		1,014,261		1,068,302	
2,064,428		2,184,978		2,333,103		2,302,485		2,551,843		2,668,974	
156,699		122,903		249,398		246,302		264,180		282,313	
21,255		20,251		16,589		16,581		24,272		20,755	
297,179		446,244		124,669		378,764		627,213		181,835	
10,641,176		10,230,348		9,905,310		10,966,275		10,625,156		11,513,265	
2,456,152		1,947,995		2,250,956		2,351,816		2,017,603		2,474,655	
5,001,581		4,598,400		5,061,295		5,219,945		5,454,878		5,815,908	
1,971,549		1,583,102		1,489,438		2,011,874		2,342,653		2,093,688	
986,986		725,109		569,142		1,326,553		548,908		750,763	
-		-		-		-		-		-	
370,563		370,914		81,290		125,185		121,582		179,923	
109,330		92,048		175,755		41,541		42,784		43,874	
10,896,161		9,317,568		9,627,876		11,076,914		10,528,408		11,358,811	
(254,985)		912,780		277,434		(110,639)		96,748		154,454	
_		_		1,525,000		-		-		13,600	
_		-		(1,425,000)		_		_		, -	
704,074		710,955		287,616		324,500		312,254		480,000	
(645,019)		(655,623)		(383,066)		(365,004)		(362,254)		(545,000)	
59,055		55,332		4,550		(40,504)		(50,000)		(51,400)	
(195,930)	\$	968,112	\$	281,984	\$	(151,143)	\$	46,748	\$	103,054	\$
5.21%		5.20%		2.74%		1.76%		1.81%		2.34%	
479,893		462,962		257,045		166,726		164,366		223,797	
10,896,161		9,317,568		9,627,876		11,076,914		10,528,408		11,358,811	
(1,682,284)		(413,334)		(260,737)		(1,597,199)		(1,460,977)		(1,793,165)	
9,213,877		8,904,234		9,367,139		9,479,715		9,067,431		9,565,646	

### Assessed and Estimated Actual Value of Taxable Property (1)

#### Last Ten Fiscal Years Ended June 30

			Real Property				Personal	Prope	erty
Fiscal	Tax				Estimated				Estimated
Year	Year		Taxable		True Cash		Taxable		True Cash
Ended	Roll	_	Value		Value		Value		Value
		-					_		
06/30/11	2010	\$	227,622,617	\$	472,682,800	\$	47,565,000	\$	95,130,000
06/30/12	2011		219,073,355		441,318,800		47,605,300		95,210,600
06/30/13	2012		201,196,355		407,699,000		48,527,800		97,055,600
06/30/14	2013		199,934,022		404,689,400		47,592,400		95,184,800
06/30/15	2014		201,389,451		410,242,000		44,655,300		89,330,600
06/30/16	2015		204,757,450		422,850,000		49,834,600		99,669,200
06/30/17	2016		205,853,419		430,580,600		30,081,000		60,162,000
06/30/18	2017		209,249,826		449,021,400		28,542,800		57,085,600
06/30/19	2018		213,143,284		454,441,600		26,630,000		53,260,000
06/30/20	2019		219,681,787		481,155,800		23,533,800		47,007,000

<sup>(1)</sup> Includes industrial and commercial facilities tax and renaissance zones.

Source: City Assessor's office

Property Tax Levies and Collections

Last Ten Fiscal Years Ended June 30

Fiscal	Tax	Total	Collected within of the I		Col	lections
Year Ended	Year Roll	Tax Levy	Amount	Percentage of Levy		ibsequent Years
Lilucu	Kon	 Levy	 Amount	Of Levy	-	i cais
06/30/11	2010	\$ 4,336,901	\$ 4,143,981	95.55%	\$	2,503
06/30/12	2011	4,160,752	3,999,835	96.13%		3,847
06/30/13	2012	3,885,773	3,882,794	99.92%		3,156
06/30/14	2013	3,877,367	3,870,538	99.82%		4,640
06/30/15	2014	3,854,962	3,852,086	99.93%		2,225
06/30/16	2015	3,950,378	3,946,172	99.89%		3,909
06/30/17	2016	3,770,926	3,681,232	97.62%		35,734
06/30/18	2017	3,758,013	3,679,858	97.92%		4,414
06/30/19	2018	3,803,575	3,738,674	98.29%		322
06/30/20	2019	3,836,030	3,681,699	95.98%		0

Source: City Clerk/Treasurer/Finance Director's office from recap sheet

To	otal		
	Estimated	Taxable Value	Total
Taxable	True Cash	To Estimated	Direct
Value	Value	Actual Value	Tax Rate
\$ 275,187,617	\$ 567,812,800	48.46%	17.3816
266,678,655	536,529,400	49.70%	17.3616
249,724,155	504,754,600	49.47%	16.8816
247,526,422	499,874,200	49.52%	16.8816
246,044,751	499,572,600	49.25%	16.8816
254,592,050	522,519,200	48.72%	16.8816
235,934,419	490,742,600	48.08%	16.8816
237,792,626	506,107,000	46.98%	16.7516
239,773,284	507,701,600	47.23%	16.7516
243,215,587	528,162,800	46.05%	16.7516

## Table 6

Total Collect	ions to Date
	Percentage
Amount	of Levy
\$ 4,146,484	95.61%
4,003,682	96.22%
3,885,950	100.00%
3,875,178	99.94%
3,854,311	99.98%
3,950,081	99.99%
3,716,966	98.57%
3,684,272	98.04%
3,738,674	98.29%
3,681,699	95.98%

# Direct and Overlapping Property Tax Millage Rates (1) (per \$1,000 of assessed value)

### Last Ten Fiscal Years Ended June 30

Fiscal	Tax					Alpena
Year	Year	General	Dial-a-Ride	Debt	<b>Total City</b>	Public
Ended	Roll	Fund	Fund	Service	Tax Rate	Schools
06/30/11	2010 (A)	16.2316	0.6500	0.5000	17.3816	1.7500
06/30/11	2010 (B)	16.2316	0.6500	0.5000	17.3816	19.7500
06/30/12	2011 (A)	16.2316	0.6500	0.4800	17.3616	1.7500
06/30/12	2011 (B)	16.2316	0.6500	0.4800	17.3616	19.7500
06/30/13	2012 (A)	16.2316	0.6500	-	16.8816	1.7500
06/30/13	2012 (B)	16.2316	0.6500	-	16.8816	19.7500
06/30/14	2013 (A)	16.2316	0.6500	-	16.8816	1.7500
06/30/14	2013 (B)	16.2316	0.6500	-	16.8816	19.7500
06/30/15	2014 (A)	16.2316	0.6500	-	16.8816	1.8000
06/30/15	2014 (B)	16.2316	0.6500	-	16.8816	19.8000
06/30/16	2015 (A)	16.2316	0.6500	-	16.8816	1.8000
06/30/16	2015 (B)	16.2316	0.6500	-	16.8816	19.8000
06/30/17	2016 (A)	16.2316	0.6500	-	16.8816	1.8000
06/30/17	2016 (B)	16.2316	0.6500	-	16.8816	19.8000
06/30/18	2017 (A)	16.1066	0.6450	-	16.7516	1.8000
06/30/18	2017 (B)	16.1066	0.6450	-	16.7516	19.8000
06/30/19	2018 (A)	16.1066	0.6450	-	16.7516	1.8000
06/30/19	2018 (B)	16.1066	0.6450	-	16.7516	19.8000
06/30/20	2019 (A)	16.1066	0.6450	-	16.7516	1.8000
06/30/20	2019 (B)	16.1066	0.6450	-	16.7516	19.8000

<sup>(1)</sup> In addition, the Downtown Development Authority No. 5 levies 1.99 mills in the Downtown District.

Source: City Treasurer

<sup>(</sup>A) Homestead Property

<sup>(</sup>B) Non-Homestead Property

Alpena Community College	Educational Service District	Alpena County	State Education Tax	Total Millage Rate
2.5000	2.1882	8.6911	6.0000	38.5109
2.5000	2.1882	8.6911	6.0000	56.5109
2.5000	2.1882	8.6931	6.0000	38.4929
2.5000	2.1882	8.6931	6.0000	56.4929
2.5000	2.1882	8.6931	6.0000	38.0129
2.5000	2.1882	8.6931	6.0000	56.0129
2.5000	2.1882	8.6931	6.0000	38.0129
2.5000	2.1882	8.6931	6.0000	56.0129
2.5000	2.1882	8.9474	6.0000	38.3172
2.5000	2.1882	8.9474	6.0000	56.3172
2.5000	2.1882	8.9474	6.0000	38.3172
2.5000	2.1882	8.9474	6.0000	56.3172
2.5000	2.1882	7.9474	6.0000	37.3172
2.5000	2.1882	7.9474	6.0000	55.3172
2.5000	2.1882	7.9474	6.0000	37.1872
2.5000	2.1882	7.9474	6.0000	55.1872
2.5000	2.1882	9.0324	6.0000	38.2722
2.5000	2.1882	9.0324	6.0000	56.2722
2.5000	2.1882	9.0324	6.0000	38.2722
2.5000	2.1882	9.0324	6.0000	56.2722

#### Principal Taxpayers - Top Ten

#### Current Year and Nine Years Ago

#### Taxpayer

Type of Business

LafargeHolcim

Alpena Power Company

American Process Energy Recovery

**Decorative Panels International** 

Sabra Alpena, LLC Besser Company Dynafab Inc. Darkon LLC

Macaulay Alpena Properties LLC

Rachee Lodging Inc.
Panel Processing, Inc.
ATI Casting Services, LLC
Conveyor Systems, Inc.
Alpena Wholesale Grocery

Alpena Hotel, LLC Alpena Marc, LLC

Ten largest taxpayers

Other taxpayers

Cement production Electric power utility

Biorefinery

Hardboard manufacturing Elderly Assisted Living Facility Concrete block making machines

**Industrial** products

Commerical Real Estate Management

Developer Lodging

Hardboard processing plant Machine shop and foundry Conveyor manufacturer Wholesale groceries Motel and restaurant Commercial rental

(1) Percentages are based on the Ad Valorem and Special Act rolls.

Source: City Assessor's office.

	J	une 30, 2020	)		June 30, 201	1
-	Total		Percentage of Total	Total		Percentage of Total
	Taxable		Taxable	Taxable		Taxable
	Value	Rank	Value	Value	Rank	Value
	-					
\$	16,969,206	1	6.98%	\$ 38,525,470	1	14.00%
	6,627,161	2	2.72%	5,206,931	3	1.89%
	4,146,700	3	1.70%	-	-	
	2,716,147	4	1.12%	4,607,173	4	1.67%
	2,523,722	5	1.04%	-	-	
	2,334,889	6	0.96%	7,021,923	2	2.55%
	2,178,222	7	0.90%	-	-	
	1,858,312	8	0.76%	-	-	
	1,708,800	9	0.70%	-	-	
	1,557,300	10	0.64%	-	-	
	-	-		3,258,358	5	1.18%
	-	-		2,992,547	6	1.09%
	-	-		2,280,300	7	0.83%
	-	-		2,217,700	8	0.81%
	-	-		1,986,800	9	0.72%
	-	-		 1,896,043	10	0.69%
	42,620,459		17.52%	69,993,245		25.43%
	200,595,128		82.48%	205,194,372		74.57%
\$	243,215,587		100.00%	\$ 275,187,617		100.00%

## Ratios of Outstanding Debt by Type

### Last Ten Fiscal Years Ended June 30

	G	overnr	nental Activi	ctivities			Business-type Activities		
Fiscal	General			Inst	tallment		General		_
Year	Obligation	Land	l Purchase	Pι	ırchase	O	bligation		Revenue
Ended	Bonds		Loans	Obl	igations		Bonds		Bonds
06/30/11	\$ 2,020,000	\$	126,014	\$	-	\$	925,000	\$	-
06/30/12	1,695,000		80,100		-		900,000		1,925,000
06/30/13	1,610,000		33,810		-		850,000		1,655,000
06/30/14	1,720,000		13,625		-		800,000		1,405,000
06/30/15	1,540,000		7,043		53,090		750,000		1,110,000
06/30/16	1,395,000		-		38,810		700,000		820,000
06/30/17	1,300,000		-		9,700		650,000		540,000
06/30/18	1,210,000		-		5,800		600,000		265,000
06/30/19	1,120,000		-		8,785		550,000		-
06/30/20	1,030,000		-		8,691		500,000		-

## Ratios of General Bonded Debt Outstanding

### Last Ten Fiscal Years Ended June 30

		Governmer	ntal Ac	tivities				siness-type activities
Fiscal Year Ended	Inlimited Refunding	Building Authority		Other Debt	A	Amounts Available in Debt vice Funds	O	General bligation Bonds
06/30/11	\$ 245,000	\$ 1,775,000	\$	126,014	\$	(20,024)	\$	925,000
06/30/12	-	1,695,000		80,100		(17,653)		900,000
06/30/13	-	1,610,000		33,810		(20,430)		850,000
06/30/14	-	1,720,000		13,625		(19,348)		800,000
06/30/15	-	1,540,000		7,043		(18,641)		750,000
06/30/16	-	1,395,000		-		(15,597)		700,000
06/30/17	-	1,300,000		-		(14,855)		650,000
06/30/18	-	1,210,000		-		(14,235)		600,000
06/30/19	-	1,120,000		-		(13,511)		550,000
06/30/20	-	1,030,000		-		(12,192)		500,000

<sup>(1) -</sup> Per Table 13

<sup>(2) -</sup> Per Table 5

		(1)				
	State of	Total	F	Personal	Percentage	
	Michigan	Primary	-	Income	of Personal	(1)
Re	volving Fund	Government	(In T	Γhousands)	Income	Population
\$	8,338,819	\$ 11,409,833	\$	195,167	5.85%	10,483
	5,798,819	10,398,919		196,822	5.28%	10,410
	5,503,819	9,652,629		197,701	4.88%	10,340
	5,208,819	9,147,444		204,675	4.47%	10,295
	4,908,819	8,368,952		205,975	4.06%	10,247
	4,603,819	7,557,629		197,736	3.82%	10,175
	4,298,819	6,798,519		207,380	3.28%	10,122
	3,993,819	6,074,619		215,035	2.82%	9,997
	3,683,819	5,362,604		214,304	2.50%	9,963
	3,368,819	4,907,510		227,057	2.16%	9,956

Table 10

G	Total Primary Sovernment	 Taxable Value (2)	Percentage of Actual Taxable Value of Property	(1) Population	Per Capita
\$	3,050,990 2,657,447 2,473,380 2,514,277	\$ 275,187,617 266,678,655 249,724,155 247,526,422	1.11% 1.00% 0.99% 1.02% 0.93%	10,483 10,410 10,340 10,295	\$ 291 255 239 244 222
	2,278,402 2,079,403 1,935,145 1,795,765 1,656,489 1,517,808	246,044,751 254,592,050 235,934,419 237,792,626 239,773,284 243,215,587	0.93% 0.82% 0.76% 0.69% 0.62%	10,247 10,175 10,122 9,997 9,963 9,956	222 204 191 180 166 152

## Legal Debt Margin Information

## Last Ten Fiscal Years Ended June 30

	2020	2019	2018	2017
Debt limit	\$ 24,321,559	\$ 23,977,328	\$ 23,245,276	\$ 23,593,442
Total net debt applicable to limit	4,895,318	5,349,093	6,060,384	6,783,664
Legal debt margin	\$ 19,426,241	\$ 18,628,235	\$ 17,184,892	\$ 16,809,778
Total net debt applicable to the limit as a percentage of debt limit	20.13%	22.31%	26.07%	28.75%

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2016	2015	2014	2013	2012	2011
\$ 25,459,205	\$ 24,604,475	\$ 24,752,642	\$ 24,972,416	\$ 26,356,336	\$ 27,518,762
7,542,032	8,350,311	9,128,096	9,632,199	10,381,266	11,389,809
\$ 17,917,173	\$ 16,254,164	\$ 15,624,546	\$ 15,340,217	\$ 15,975,070	\$ 16,128,953
29.62%	33.94%	36.88%	38.57%	39.39%	41.39%

Legal Debt Margin Calculation for Fisc	), 2020	
Total taxable assessed valuation		\$ 243,215,587
Charter debt limit - 10% of total taxable value Total debt applicable to the limit Less: amount available in debt funds	\$ 4,907,510 12,192	24,321,559
Total net debt applicable to limit		4,895,318
Legal debt margin		\$ 19,426,241

### Computation of Direct and Overlapping Governmental Activities Debt

June 30, 2020

Table 12

Jurisdiction	Debt Outstanding		(1) Percentage Applicable to City of Alpena	Amount Applicable to City of Alpena	
Direct Debt					
City of Alpena					
Building Authority Bonds	\$	1,030,000	100.00%	\$	1,030,000
Installment loans		8,691	100.00%		8,691
					1,038,691
Overlapping Debt					
Alpena County	\$	13,245,000	25.34%		3,356,283
Alpena Public Schools		21,765,000	22.00%		4,788,300
Alpena Community College		645,000	22.00%		141,900
					8,286,483
Total direct and overlapping debt				\$	9,325,174

(1) Percentage of overlapping debt applicable to the City of Alpena is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the City's boundaries and dividing it by overlapping government's total taxable assessed value.

Source: City Treasurer and Assessor's offices.

#### Demographic and Economic Statistics

#### Last Ten Fiscal Years Ended June 30

Table 13

Fiscal	(1)	Personal	(3)	•					
Year	(1)	Income	Per Capita	Median	School or	School	Unemployment		
Ended	Population	(In Thousands)	Income	Age	Above	Enrollment	Rate		
06/30/11	10,483	195,167 (2)	18,617	42.5	89.6%	1,627	13.0%		
06/30/12	10,410	196,822 (2)	18,907	42.5	89.3%	1,415	9.9%		
06/30/13	10,340	197,701 (2)	19,120	42.5	89.3%	1,232	8.8%		
06/30/14	10,295	204,675 (2)	19,881	42.5	89.3%	1,373	8.5%		
06/30/15	10,247	205,975 (2)	20,101	45.6	88.6%	1,443	6.1%		
06/30/16	10,175	197,736 (2)	19,434	46.2	89.9%	1,476	5.5%		
06/30/17	10,122	207,380 (2)	20,488	41.6	90.9%	1,474	5.6%		
06/30/18	9,997	215,035 (2)	21,510	42.1	91.9%	1,406	4.1%		
06/30/19	9,963	214,304 (8)	21,510	42.1	91.9%	1,390 *	\$ 3.3%		
06/30/20	9,956	227,057 (8)	22,806	42.2	92.0%	1,253	6.4%		

Northeast Michigan Community Service Agency compiled with data from the following:

<sup>(1) (2) (3) (5) 2016</sup> Estimate People QuickFacts Alpena (city), MI, quickfacts.census.gov/qfd/states/26/2601749.html

<sup>(4) 2012-16</sup> Amerian Community Survey 5-yr Estimate; factfinder2.census.gov

<sup>(6)</sup> Alpena Public Schools

<sup>(7)</sup> MILMI.org Michigan Labor Market Information-Alpena County. Not seasonally adjusted.

<sup>(8)</sup> Based on average income per person and population

<sup>\*</sup> Based on an estimate

#### **Principal Employers**

#### Current Year and Nine Years Ago

Taxpayer

MidMichigan Medical Center

Alpena Public Schools

Northeast Michigan Community Mental Health

LafargeHolcim

Decorative Panels, Intl.

Besser Company

Tendercare Michigan Inc.

County of Alpena, Michigan Alpena Community College

North Eastern Michigan Rehabilitation and Opportunity Center, Inc.

**Devere Construction Company** 

Largest employers

Other employers

Total employment

Source: Direct phone call to companies

 $Source\ for\ total\ employment:\ data us a. io/profile/geo/alpena-county-mi$ 

Most recent data is for 2017.

Type of Business

Hospital

Education

Multi-county authority

Cement production

Hardboard manufacturing

Concrete block making machines

Long term care facility

Local government Community college

Manufacturing

Construction contractor

Table 14

	June 30, 202	0	June 30, 2011				
Employees	Rank	Percentage of County of Alpena Employment	Employees	Rank	Percentage of County of Alpena Employment		
807	1	6.37%	960	1	7.21%		
358	2	2.83%	463	3	3.48%		
313	3	2.47%	550	2	4.13%		
233	4	1.84%	212	5	1.59%		
185	5	1.46%	190	6	1.43%		
150	6	1.18%	94	9	0.71%		
134	7	1.06%	162	8	1.22%		
125	8	0.99%	253	4	1.90%		
118	9	0.93%	180	7	1.35%		
94	10	0.74%	-	-	-		
	-		31	10	0.23%		
2,517		19.87%	3,095		23.26%		
10,148		80.13%	10,212		76.74%		
12,665		100.00%	13,307		100.00%		

City of Alpena

# Full-Time Equivalent City Government Employees by Function

# For the Last Ten Years June 30

<u>Function</u>	2020	2019	2018	2017
General government	17	17	19	20
Police protection				
Officers	16	17	16	16
Civilians	2	2	2	2
Crossing Guard	1	1	1	1
Fire protection				
Firefighters and officers	28	28	28	28
DPW	15	12	15	15
Total	79	77	81	82

Source: City Manager's Office

# Operating Indicators by Function

# For the Last Ten Years June 30

<u>Function</u>	2020	2019	2018	2017
Police protection				
Physical arrests	474	688	541	613
Traffic violations	584	488	633	625
Traffic violations - O.W.I.	40	41	50	39
Parking violations	1,011	879	1,276	1,179
Fire protection				
Calls answered (City EMS & Fire)	1,400	1,420	1,987	1,309
Inspections conducted	225	616	182	200
Ambulance runs	4,420	4,602	5,020	4,926
Sewage system				
Number of service connections	4,643	4,639	4,574	4,659
Average daily treatment-in gallons	3,490,000	3,500,000	2,980,000	2,000,000
Water system				
Number of service connections	4,646	4,640	4,578	4,665
Average daily treatment-in gallons	2,140,000	1,690,000	1,536,000	1,530,000

Sources: Various City departments

Note: Indicators are not available for the general government function.

Table 15

2016	2015	2014	2013	2012	2011
17	17	17	21	20	23
17	17	17	16	16	15
2	2	2	-	-	-
1	1	1	-	-	-
29	29	29	26	25	24
15	15	15	13	12	13
81	81	81	76	73	75

Table 16

2016	2015	2014	2013	2012	2011
605	592	620	580	575	507
566	574	494	459	477	455
55	30	45	49	47	44
1,485	1,184	690	326	428	862
1,227	1,076	1,067	1,197	1,225	1,178
200	200	219	250	292	307
5,183	5,213	5,216	5,195	5,071	4,470
4,798	4,798	4,774	4,774	4,774	4,774
2,895,082	2,914,166	2,590,000	2,590,000	2,590,000	2,590,000
4,798	4,798	4,770	4,770	4,770	4,770
2,020,000	2,169,166	2,190,000	2,190,000	2,190,000	2,190,000

City of Alpena

# Capital Assets Statistics by Function

For the Last Ten Years June 30

<u>Function</u>	2020	2019	2018	2017
Public works				
Major streets (miles)	25.80	25.80	25.80	25.80
Local streets (miles)	44.04	44.04	44.04	44.04
Streetlights	1210	1210	1210	1210
Culture and recreation				
Community centers	1	1	1	1
Parks	16	16	16	16
Tennis courts	6	6	6	6
Volleyball courts	6	6	6	6
Marina	1	1	1	1
Playgrounds	4	4	4	4
Park shelter buildings	2	2	2	2
Ballfields	7	7	7	7
Horseshoe courts	5	5	5	5
Beaches	4	4	4	4
Boat Launches	3	3	3	3
Nature preserve	1	1	1	1
Civic Theatre	1	1	1	1
Skateboard parks	1	1	1	1
Bi-Path (miles)	18.53	18.53	18.53	18.53
Fish cleaning stations	1	1	1	1
Public restrooms	2	3	3	3
Public squares	1	1	1	1
DDA parks	2	2	2	2
Fire stations	1	1	1	1
Police protection				
Stations	1	1	1	1
Marked patrol units	8	8	8	7
Unmarked patrol units	2	4	4	3
Sewage system				
Sanitary sewers (miles)	82.60	82.60	82.60	82.60
Storm sewers (miles)	35.90	35.90	35.90	35.90
Treament capacity (gallons)	15,200,000	15,200,000	15,200,000	15,200,000
Water				
Water mains (miles)	81.32	81.32	81.32	81.31
Fire hydrants	610	610	610	610
Treament capacity (gallons)	6,000,000	6,000,000	6,000,000	6,000,000

Sources: Various City of Alpena departments

2016	2015	2014	2013	2012	2011
25.80	25.80	25.80	25.80	25.80	25.80
44.04	44.04	44.04	44.04	44.04	44.04
1210	1210	1210	1210	1210	1210
1	1	1	1	1	1
16	16	16	16	16	16
6	6	6	6	6	6
6	6	6	6	6	6
1	1	1	1	1	1
4	4	4	4	4	4
2	2	2	2	2	2
7	7	7	7	7	7
5	5	5	5	5	5
4	4	4	4	4	4
3	3	3	3	3	3
1	1	1	1	1	1
1	1	1	1	1	1
1	1	1	1	1	1
18.53	18.53	18.53	18.53	18.53	16.45
1	1	1	1	1	1
2	2	2	2	2	2
1	1	1	1	1	1
2	2	2	2	2	2
1	1	1	1	1	1
1	1	1	1	1	1
6	6	7	7	7	7
7	3	3	3	3	3
82.60	82.60	82.60	82.60	82.60	82.60
35.90	35.90	35.90	35.90	35.90	35.90
15,200,000	15,200,000	15,200,000	15,200,000	15,200,000	15,200,000
81.31	81.31	81.31	81.31	81.31	81.31
610	610	610	610	610	610

# City of Alpena

#### Miscellaneous Statistics

June 30, 2020

Table 18

Date of Incorporation: 1871

Form of Government: Council/Manager

Area in square miles: 8.8

Facilities and Services Not Included in the Reporting Entity

Education

Number of Elementary Schools

School District: 6

City: 3

Number of Elementary School Instructors

School District: 110

City: 65

Number of Secondary Schools

School District: 3

City: 2

Number of Secondary School Instructors

School District: 117

City: 71

Number of Community Colleges: 1

Number of Universities: 0

Hospitals

Number of Hospitals: 1 Number of Patient Beds: 139

Source: Various City of Alpena Departments

#### **PROCLAMATION**

**WHEREAS,** the Friends of the Thunder Bay National Marine Sanctuary was established October 2010, to support the mission of the Thunder Bay National Marine sanctuary – to identify, protect, conserve, and enhance the natural and maritime heritage resources, values, and qualities of the National Marine Sanctuary system for this and future generations throughout the nation; and

**WHEREAS,** the Thunder Bay International Film Festival, brought to the residents of Alpena through a joint effort of the International Ocean Film Festival and the Thunder Bay National Marine Sanctuary, hopes to bring a larger ocean awareness, an environment for interactive learning, and inspiration for local filmmakers; and

**WHEREAS,** the Thunder Bay International Film Festival will utilize the powerful form of film to communicate ocean and Great Lakes issues and inspire a shared vision of conservation of ocean and Great Lakes environments through stunning, sometimes controversial, and always conversation-starting films; and

**WHEREAS,** the Great Lakes Region, often considered the "Third Coast," is a vital part of global waterways, thus making global issues our issues too; and

**WHEREAS,** the Thunder Bay International Film Festival explores water issues through some of the most impressive ocean and Great Lakes films from around the world, complemented by social events, educational opportunities, and discussions with award winning, nationally recognized filmmakers.

**NOW, THEREFORE,** I, Matthew J. Waligora, by virtue of the authority vested in me as Mayor of the City of Alpena, **DO HEREBY PROCLAIM**: the week of January 20<sup>th</sup> – 31<sup>st</sup>, 2021 as:

#### THUNDER BAY INTERNATIONAL FILM FESTIVAL WEEK

in the City of Alpena and virtually available online to residents at thunderbayfriends.org.

Signed at Alpena, Michigan this 19<sup>th</sup> day of January 2021.

# Memorandum



Date: January 7, 2021

To: Mayor Waligora and Municipal Council Members

From: Anna Soik, Clerk/Treasurer/Finance Director

Subject: Costs and Voter Turnout November 3, 2020 Election

The costs for the November 3<sup>rd</sup> General Election totaled \$13,732 after reimbursement from the State for postage on absentee ballot return envelopes. Over half of the total cost was to compensate the election workers for election day work and training.

The City had 8,718 registered voters at the time of the election, which is an increase of exactly 300 voters since the August election. The voter turnout was 62% which equals 5,427 votes cast. Of that total, 2,803 votes or 51% were absentee ballots.

The largest group of voters at 1,359 (25%) was once again comprised of females aged 60 and older. Precinct 1, located at the APlex, had the highest turnout among the precincts with 1,484 votes or 27% of total votes cast. Precinct 1 has the highest number of registered voters at 2,750. Interestingly though, Precinct 5, located at First United Methodist Church, had the highest voter turnout at 70%. This precinct has 1,400 registered voters and 987 of them voted in November.

# Election Costs 11/03/20

GBS, Inc. (ballot printing/memory card)
Board of Canvassers (milage/wages)
Building costs:
Alpena News Ads

Certified mail costs

Postage after reimbursement

\$2,135.00 \$0.00 \$500.00 \$78.01 \$0.00 \$1,664.24

	DPW Labor					
Regular Hrs		Hourly Rate	Total	OT Hrs	<b>Hourly Rate</b>	Total
	13.5	\$16.10	\$217.35	1.5	\$24.15	\$36.23
	15	\$18.67	\$280.05	0	\$28.01	\$0.00
	0	\$19.32	\$0.00	1.5	\$28.98	\$43.47
	28.5		\$497.40	3		\$79.70

	DPW Truck Expense	
Van #3	14 \$10.92 \$152.8	8
Truck #21	1.5 \$10.11 \$15.3	7

\$168.05

Clerical Workers					
Saturday OT Hrs			Election	Week OT	Hrs
8 \$	26.10	\$208.80	5 \$	26.10	\$130.50
8 \$	29.45	\$235.60	6.25 \$	29.45	\$184.06
8.5 \$	29.22	\$248.37	4 \$	29.22	\$116.88
24.5		\$692.77	15.25		\$431.44
Training Hrs					
0	26.10	\$0.00			
0	29.45	\$0.00			
0	29.22	0			
0		\$0.00			

**Election Workers Payroll w/Training Costs:** 

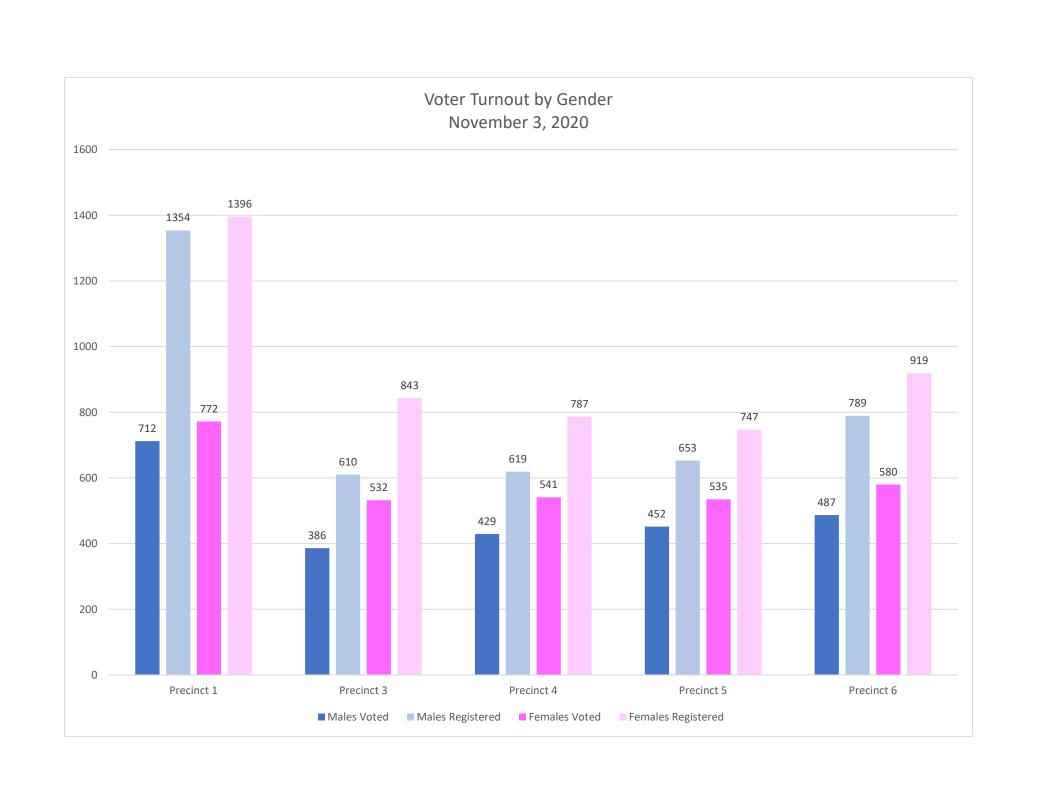
\$7,485.12

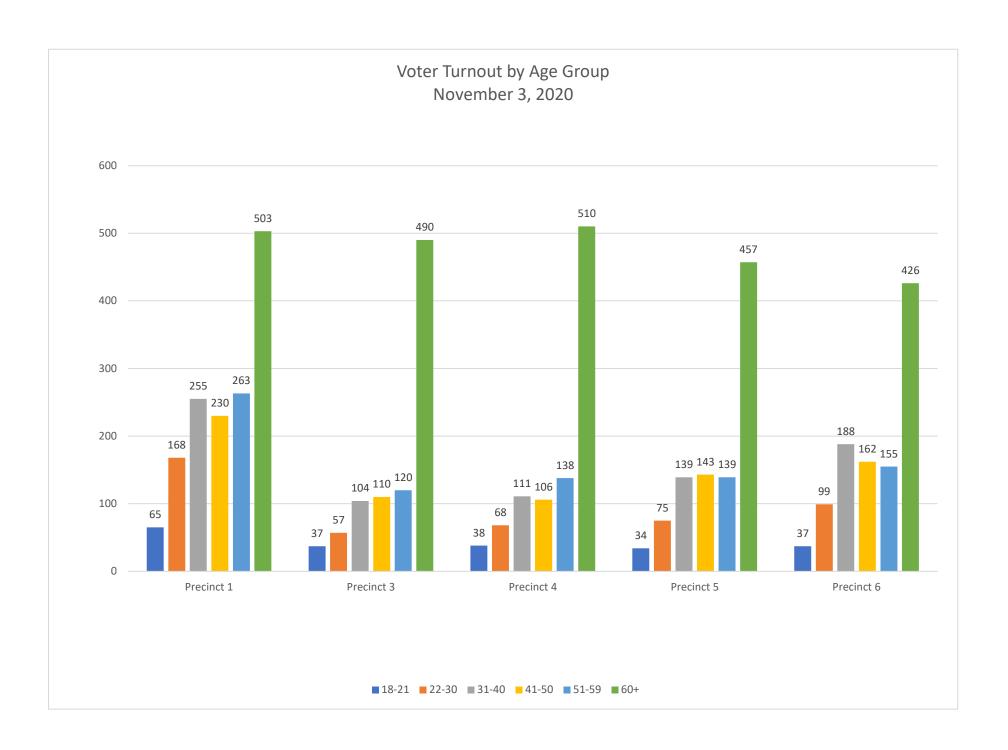
Grand Total: \$13,731.72

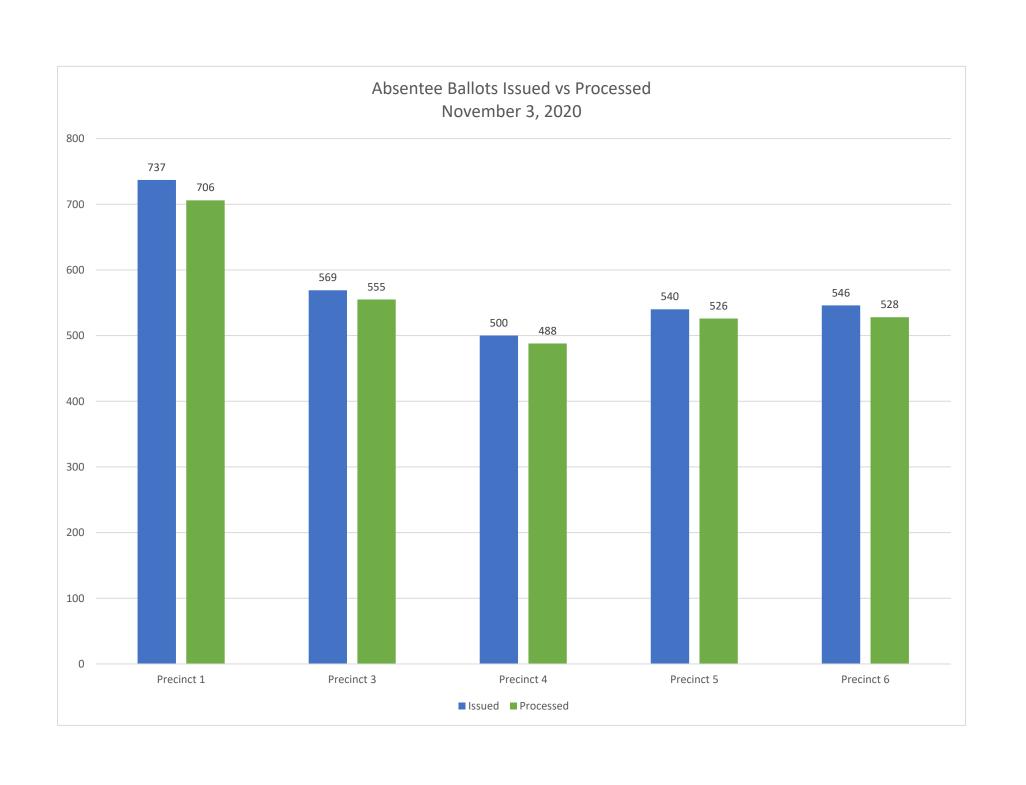
#### Not Included in this breakdown:

Administrative Assistants time to assemble the chair packets/precinct supply boxes/setting up-tear down voter booths, clean-up boxes/supply boxes after election, Clerk & Deputy Clerk's time out to test election equipment, prepare ballot distribution, load laptops, visit each precinct on election day.

<b>Total Registers Voters</b>	8,740
Absent Voters	2,804
Voted at the Polls	2,623
Total Voted	5,427
Percentage Voted	62%







# Memorandum



Date: January 14, 2021

To: Mayor and City Council Members

Copy: Rachel Smolinski, City Manager

Anna Soik, City Clerk/Treasurer/Finance Director

From: Rich Sullenger, City Engineer

Subject: Cemetery Regulations

The attached modified regulations for the Evergreen Cemetery are being presented for review and approval by the City Council. These regulations are the culmination of the previously approved cemetery regulations and recent input from City Council.

Staff has strived to incorporate the suggested changes and still provide cemetery staff the controls necessary to maintain the solemn nature of the cemetery. Your review, input, and ultimate approval of these changes is requested.

Attachments



# 2011 ALPENA EVERGREEN CEMETERY REGULATIONS

#### I. DEFINITIONS

- **A. Lot.** A cemetery lot is any Cemetery space purchased for burials. The number of burials allowed on a particular lot will vary and will be as denoted in the Cemetery regulations or as authorized by the Cemetery Division Head.
- **B. Burial Space.** A burial space is an unoccupied area set aside for the burial of one person's remains or cremains within one purchased lot.
- **C. Gravesite.** A gravesite is the area occupied by one person's remains within a purchased lot.
- **D.** Headstone Line. A line common to the front and back of all adjacent headstones.
- **E. Marker.** A marker is a stone or plaque either rising above the ground or flush with it indicating the given and family name(s) of the deceased.
- **F. Monument.** A monument is a stone rising above the ground that does not indicate the given name(s) of the deceased.
- **G. Immediate Family.** Immediate family is described as spouse, parent, grandparent, children, and grandchildren. The term is to include "great-" where applicable.
- **H. Cemetery Division Head.** The Cemetery Division Head is that employee of the City of Alpena who serves in the Department of Public Works as the person officially charged with supervising the day-to-day operations of the Cemetery.
- I. Designated Assistant. The person herein described as the "designated assistant" is that employee of the City of Alpena who serves in the Department of Public Works as the chief assistant to the Cemetery Division Head and who is charged with the Cemetery Division Head's duties in his absence.

#### II. GENERAL INFORMATION and REGULATIONS

- **A. Cemetery Hours:** 7 a.m. to 9 p.m. Entry at other times is prohibited.
- **B. Records.** The City Clerk's Office maintains records primarily concerning the finances of the Cemetery and the ownership of lots within it. The Cemetery Division Head maintains records relating to the platting of Cemetery property and burials within it. Any person seeking particular information should contact the office best suited for the information desired.

## C. Fees and Payments

- 1. A copy of current fees and rates of payment for Cemetery services is attached.
- 2. The Municipal City Council of the City of Alpena reserves the right to periodically alter fees by Resolution, and to waive fees at its discretion.

## **D. Traffic on Cemetery Grounds**

- 1. All vehicle operators, including those on bicycles off the City's Bi-Path, must obey the posted speed limit and be on official or personal cemetery business.
- 2. Vehicles and motorized equipment not belonging to the City of Alpena shall not be operated or parked on a burial lot.
- 3. During a funeral procession, vehicles not part of the procession must yield the right-of-way until the procession passes.
- 4. Vehicles not belonging to the City of Alpena shall not be left unattended without permission from the Cemetery Division Head or his designated assistant. For individuals wishing to utilize the Cemetery for walking shall park their vehicle in close proximity to the Cemetery Chapel building or at the undeveloped area at the northwest corner of the Cemetery property.
- 5. Snowmobiles, ATVs, motorcycles, skateboards off from the designated bike path, and other such recreational vehicles and equipment are prohibited.
- 6. Pets are allowed, providing they are on a maximum 6' leash and under the control of the owner. This shall not apply to service and police dogs. Owners shall be responsible for cleaning up after their pet.
- 7. Persons who are not Cemetery Division personnel shall avoid walking on or across burial lots unless it becomes necessary to gain access to a particular lot.
- **E. Assemblies.** Cemetery grounds may only be used for assemblies that are hosted by the Cemetery Division or held as part of an authorized funeral or memorial service or preparation for the same. Exceptions to this rule can only be made by the Cemetery Division Head, the City Manager, or the City Council.

# F. Conduct on Cemetery Grounds. No Person Shall:

1. Pick or mutilate any flower or disturb any tree, shrub, or other plant material.

- 2. Deposit trash, except in receptacles provided. Debris collected in the care of a burial lot may be placed in receptacles or left on the edges of drives for pick-up by Cemetery Division personnel.
- 3. Carry or consume alcoholic beverages on cemetery property.
- 4. Use profane, obscene or boisterous language, or act in a disorderly manner.
- **G. Admittance of Children.** Persons under 16 years of age must be accompanied by adults. In special circumstances, this rule may be waived by the Cemetery Division Head or his designated assistant.

#### **III. BURIAL LOTS**

**A. Purpose.** Cemetery lots are sold for only two purposes: the burial of human remains and/or the placing of memorials for the deceased. Purchase for any other intent requires the written consent of the City Council.

#### **B. Purchase Restrictions**

- 1. A person must be at least eighteen (18) years of age before he or she may purchase a cemetery lot.
- 2. The deed for a particular lot will not be issued prior to the receipt by the City Clerk of full payment for that lot.
- 3. In order to avoid speculative purchases, no one person shall be allowed to purchase lots for more than eight (8) burial spaces in his or her lifetime.

# C. Ownership Rights

- 1. The person named on the deed for a particular lot shall be considered the owner of the burial rights for that lot.
- Cemetery lots and burial spaces are exempt from property taxation and cannot be seized from or forfeited by the owner through bankruptcy or other legal proceedings nor attached to any mortgage or other encumbrance transaction.
- 3. Burial space ownership may be transferred to another person by registering the change with the City Clerk's Office, paying the applicable fee(s), and obtaining a new deed. (Note: Transfers from grandparents to children or grandchildren shall be without charge.)
- 4. If the owner of a particular lot dies without having designated the person(s) to be buried in his or her remaining burial space(s), the City of Alpena will allow the burial of heirs at the direction of a court of competent jurisdiction. Or, if so directed by the same court, the City will refund the original purchase

price of the remaining burial space(s)—minus any payment for Perpetual Lot Care, if applicable - to the estate of the deceased and will thereby reclaim ownership and right of sale.

- **D. Change of Address.** It shall be the responsibility of the lot owner to notify the City Clerk's Office of any change of address. The City of Alpena will not be responsible for any change, error, lack of communication, or other circumstance arising from its not being in possession of a lot owner's current address.
- **E.** Forfeiture through Vacancy. Lots or burial spaces remaining vacant for sixty (60) years or more from the time of purchase shall revert back to the ownership of the City of Alpena upon the occurrence of both of the following:
  - 1. After the passing of the sixty-year period of vacancy, the City Clerk's Office sends notice by first-class mail to the last known address of the last owner of the vacant or partially vacant lot informing him or her of the impending forfeiture if the City Clerk does not receive written indication within sixty (60) days of his or her desire to retain burial rights; and
  - 2. No written response is received by the City Clerk from the last owner of record or his or her heirs or legal representative within sixty (60) days of said notice.

# F. Perpetual Care

- 1. The costs of Perpetual Care must be paid in full before a lot may be used for burial.
- 2. Perpetual Care shall consist of the mowing of lots on a schedule determined by the Cemetery Division Head or his designated assistant, the raising of sunken graves, and the application of seed or sod over the surface of lots lacking sufficient groundcover.
- 3. Perpetual Care shall not include the watering of particular lots or gravesites or the watering or trimming of anything planted or placed on a lot by anyone other than Cemetery Division personnel. It shall also not include the maintenance, repair, or replacement of any marker, monument, planter, or other structure placed on a lot, except in the case of damage caused by an employee of the City. (Nothing in this rule shall prevent the Cemetery Division from exceeding Perpetual Care services at its own discretion.)

#### IV. BURIALS

#### A. Hours.

- 1. The Cemetery will be open for burials from 8 a.m. to 4 p.m. daily, Monday through Friday. Burials performed on Saturdays, holidays, or after 4 p.m. on weekdays will include an additional charge in accordance with the most current fees established by the City.
- 2. No burials shall be performed on Sundays except by order of the designated health officer or with the permission of the Cemetery Division Head or his designated assistant. Sunday burials shall include an additional charge in accordance with the most current fees established by the City.
- **B. Notice.** Notice of burials, with the exact location of the lot and the burial space to be used, must be provided to the Cemetery Division Head or his designated assistant at least two working days prior to burial. The Cemetery Division Head has the authority to waive this requirement when circumstances dictate
- **C. Supervisor in Charge.** All funeral services and burials on Cemetery grounds shall be under the direction of the Cemetery Division Head or his designated assistant. This shall include use of the Evergreen Chapel and/or the Mausoleum.
- **D. Burial Permit.** A burial permit from the local Health Office signed by proper authorities shall be required before a burial is performed.
- **E. Multiple Burials per Site.** Burial of the remains or cremains of more than one person in one burial space is not permitted except as authorized by the Cemetery Division Head or outlined herein.
  - **1.** Two Cremations may be permitted on an individual burial lot.
  - **2.** Additional family member cremations may be allowed for special circumstances but shall not be allowed as standard practice.
- **F. Burial Containers.** All full burials shall be in steel or concrete receptacles or vaults.

#### **H. Grave Sizes**

- 1. Spaces for child graves shall be not more than six feet in length.
- 2. Spaces for infant graves shall be not more than four feet in length.
- **I. Placing of Graves.** Graves shall be placed in a regular appearance relative to graves on the same or adjoining lots.
- **J. Placement of Cremains.** Cremains shall be buried after being sealed inside a durable container. They may not be scattered over the surface of the ground.

**K.** Attendance Area. The Cemetery Division Head or his designated assistant may, at his discretion, establish an area in which only persons attending a funeral or burial service may enter.

#### L. Errors

- a. The City of Alpena will not be held financially liable for errors including gravesite location errors caused by misinformation provided to Cemetery management by persons who are not Cemetery Division personnel.
- b. Cemetery management reserves the right to correct any errors made in making interments, disinterments, or removals.
- c. Cemetery management reserves the right to correct any error in the description and/or transfer of ownership of any interment property, either by canceling such transfer and substituting in its place other interment property of equal value and similar location or by refunding through the City Clerk's Office the amount of money paid on account by the purchaser.

#### V. GRAVE MARKERS and MONUMENTS

- **A. Approval**. No grave markers, monuments, or any other structure may be placed on a lot without prior approval from the Cemetery Division Head or his designated assistant.
- **B. Temporary Markers.** Individual, temporary burial markers (such as supplied by funeral directors) shall be permitted to remain at a gravesite for a maximum of thirty (30) days after burial.

#### C. Foundations

- 1. Foundations will be of poured concrete, four (4) inches thick unless otherwise specified by the Cemetery Division Head or his designated assistant.
- 2. In the case of raised markers (rising above the level of the lawn), foundations shall be poured level with the ground surface, extending approximately four inches from the marker on all sides.
- 3. In the case of flush markers (level with the lawn), a foundation shall not be required.
- 4. In all cases, foundations shall be installed by the monument company setting the monument and upon approval by the Cemetery Division personnel.
- **D. Material and Construction.** All grave markers and monuments shall be of quarried stone or other material that is solid and considered, for all practical

purposes, permanent and indestructible. This shall include marble, stainless steel, bronze plaques, and similar materials. Markers shall be moveable if necessitated for other burials. They shall also consist of not more than two parts or pieces unless pre-authorized by the Cemetery Division Head.

**E. Placement.** All markers, monuments, urns, and other structures that are allowed on a burial site shall be placed in line with the edge considered the headstone line of the lot. The headstone line shall be determined by the Cemetery Division Head or his designated assistant. Government and other flush markers shall be allowed at the foot of the burial space

#### G. Raised Markers

- 1. One raised marker—considered the headstone—is permitted per lot. Additional markers shall be installed flush with the ground surface.
- 2. For a raised marker embracing more than one gravesite, the lot owner shall bear the cost of removing and resetting the marker, if necessary, for burials beyond the first.
- 3. Size. A marker for a single gravesite shall be between 8 and 16 inches wide and between 18 and 36 inches long. A marker embracing more than one gravesite shall be between 8 and 16 inches wide and between 36 and 84 inches long.

#### H. Flush Markers

- 1. One flush marker is permitted for each gravesite within a lot.
- 2. For a flush marker embracing more than one gravesite, the lot owner shall bear the cost of removing and resetting the marker for burials beyond the first, if necessary.
- 3. Size. A marker for a single gravesite shall be between 8 and 16 inches wide and between 18 and 36 inches long. (An exception is made for markers on infants' gravesites, which may be 8 inches wide and 10 inches long.) A marker embracing more than one gravesite shall be between 8 and 16 inches wide and between 36 and 84 inches long.
- **J. Memorials and Monuments**. Approval for any memorial, monument, or other structure that does not conform to the size restrictions on grave markers must be sought from the Cemetery Division Head or his designated assistant.
- **K. Mausoleums and Crypts.** Evergreen Cemetery operates a mausoleum on the premises. Individual mausoleums and crypts are prohibited.

#### VI. LOT DECORATIONS

- **A. Location.** Decorations are permitted only on lots containing at least one gravesite. All allowable decorations shall be placed in line with what is considered the headstone line of the lot and are restricted to a width of 16 inches, in accordance with the maximum allowable width of a grave marker.
- **B. Floral.** Non-artificial flowers or plantings with pots or in urns may be placed at gravesites beginning May 1 and may be maintained there until October 1 of the same year.
- C. Winter Decorations. Winter decorations such as grave blankets, wreaths, Christmas in nature type decorations which can easily be removed, etc. The City does reserve the rights to not allow a winter decoration if it creates a hazard or concern for the cemetery property. must be approved in advance by the Cemetery Division Head or his designated assistant. Approved decorations may be maintained on graves until April 15, and shall then be disposed of by the owner. Those remaining beyond that date shall be disposed of by Cemetery Division personnel.

# D. Plantings

- Authority. Plantings on cemetery graves or lots shall be permitted only under the direction of the Cemetery Division Head or his designated assistant.
- Flower Beds. Beds of non-artificial flowers may be planted on the grave side
  of the grave marker, provided the flower beds shall be within the limits of
  the lot, be within 12" of the grave marker, and shall not interfere with lawn
  care.
- 3. Hedges. No hedge planting shall be permitted.
- 4. Trees and Shrubs. All plantings of trees and shrubs must be approved in advance by the Cemetery Division Head or his designated assistant.
- **E. Artificial.** Artificial grave decorations resembling allowable non-artificial decorations are permitted in pots or urns.

#### F. Prohibited Items and Materials

- Fences, curbing, steps, arches, toys, signs, and other non-living decorations are prohibited. Temporary exceptions in particular circumstances may be made by the Cemetery Division Head or his designated assistant.
- 2. Benches are prohibited except in the case of a bench set and engraved as the headstone of a lot. In that case, the bench must be made of material

- that is solid and considered, for all practical purposes, permanent and indestructible.
- 3. Decorations or structures made of wood or other perishable materials are prohibited.
- 4. For lawn-care reasons, decorations containing glass or clay are prohibited.
- 5. Decorations, other than as identified in E above, containing metal (including wire) are prohibited except for military service-related decorations at the gravesites or memorials of veterans.

#### F. Ground Work and Elevations

- 1. No grading, leveling, or other landscaping is permitted without the prior permission of the Cemetery Division Head or his designated assistant.
- 2. No elevated mounds shall be permitted above the grade determined by the Cemetery Division Head.

#### VII. REMOVAL OF ITEMS

- A. Cemetery Division personnel reserve the right to remove and dispose of any existing decoration, structure, or enclosure when it hinders lot care, when it has become unsightly by reason of neglect or age, or if it was placed without proper authorization. Such removal may occur without notice.
- B. The City Council reserves the right to disallow and/or remove any marker, engraving, etching or decoration which, in its opinion, is openly or suggestively profane or obscene.

## **VIII. DISINTERMENTS**

- A. The disinterment of remains or cremains shall not be performed without due cause and the written consent of the lot owner, the Cemetery Division Head or his designated assistant, and the City Manager. The City of Alpena reserves the right to also require the permission of the Alpena County Health Department.
- B. Disinterment of remains or cremains for legal inspection or investigative purposes shall require an order signed by a court of competent jurisdiction.
- C. No disinterment shall be performed by persons who are not Cemetery Division personnel.

#### IX. DAMAGE

- A. The City shall not be financially responsible for any damage to lots or to structures or objects thereon, or for flowers or articles removed from any lot or gravesite.
- B. Costs to repair damage caused on Cemetery property may, at the discretion of the City Manager, be charged to the person(s) found responsible for the damage. In all cases involving a vehicle, the operator shall be responsible.

#### X. EXCEPTIONS and TEMPORARY REGULATIONS.

The Cemetery Division Head or his designated assistant shall have the right to make exception to any existing regulation and/or to establish a temporary regulation whenever, in his judgment, the best interests of the Cemetery require it. Such exception or temporary regulation shall not amend or repeal any existing regulation, but must be reported immediately to the City Manager.

#### XI. IMPLEMENTATION.

The regulations shall take effect with adoption by the Alpena City Council. Past practice or existing similar variances shall not be a basis for allowing deviation from these regulations

# Memorandum



Date: January 14, 2021

To: Mayor and City Council Members

Copy: Rachel Smolinski, City Manager

Anna Soik, City Clerk/Treasurer/Finance Director

From: Rich Sullenger, City Engineer

Subject: Farmers Market Lease Agreement

After input from City Council and interaction with the Farmers Market Group, the attached lease agreement is being presented to City Council for approval. Under this revised lease agreement, the following is proposed:

- The City shall oversee all other rentals of the warming shelter building.
- The Farmers Market Group shall have use of the office area but shall not restrict access to other users of the building.
- The Farmers Market Group shall have access to two storage areas within the building.
- The Farmers Market Group shall rent the building on Saturdays and Wednesdays from 12:00 AM to 11:59 PM.
- Rent shall be \$400 per month.

It is my recommendation, as City Engineer, that City Council authorize the attached lease agreement with the Alpena Farmers Market for the period covering 2021 through 2025.

**Attachments** 



# AGREEMENT Between The CITY OF ALPENA And ALPENA FARMERS MARKET

This agreement entered this 19th day of January, 2021, between the City of Alpena and Alpena Farmers Market for the operation of a non-profit enterprise within the Mich-e-kewis Warming Shelter and adjoining park areas adjacent to the Mich-e-ke-wis Warming Shelter presently utilized for current Farmers Market events located at US-23 South, Alpena, MI 49707. This agreement shall run from the date of signature through December 31, 2025. The agreement can be extended and/or the pricing modified upon both parties agreement and the execution of a contract amendment.

- I. Alpena Farmers Market through the life of this agreement or as amended shall have the right to:
  - a. Operate a Farmers Market on Saturdays and Wednesdays within the Miche-ke-wis Warming Shelter and the common park area adjacent to the Miche-ke-wis Warming Shelter presently utilized for current Farmers Market events. Rental hours shall be from 12:00 AM until 11:59 PM each day of operation. Operations shall be on a weekly year-round basis or as established by Alpena Farmers Market and approved by the City of Alpena.

# II. Alpena Farmers market:

- a. Shall be responsible for cleaning, of the facility or furnishings after each use.
  - i. If the property under this lease agreement is not being cleaned, the City reserves the right to have the cleaning done with the cost passed onto the Farmers Market group.
- b. Shall have shared use of the office and may place filing cabinets in the office. Access to the office space and lighting controls for other renters must be maintained.
- c. Shall store equipment within the building.
  - i. Shall have use, throughout the life of the lease, to utilize one of the four old locker rooms for storage, or as agreed upon with City staff.
  - ii. Shall have use of the room next to the office for storage.
  - iii. No other renters shall have access to these rooms.
- d. The Farmers market kiosk may be stored outside. Any other outside storage shall only be permitted with approval from the City of Alpena. Inside storage for a snowblower to be owned by the Farmers Market Group, shall be made available.

- e. Shall maintain insurance as required by the operation, as detailed in an attachment to this document, and within the amounts stipulated in those requirements throughout the life of the contract.
- f. Shall keep the area utilized for the outdoor activities clean and free of debris.
- g. Shall be responsible for snow removal from the sidewalks and doorways from the parking lot to the building and any egress exits on market days as the City may be committed at other locations prior to the market opening.
- h. Shall be responsible for trash removal.
- i. Shall comply with all City ordinances, state, and Federal laws.
- j. Shall not use the facility for a place of residence or allow habitation.
- k. Shall maintain insurance as required by the operation as detailed in an attachment to this document, and within the amounts stipulated in those requirements throughout the life of the contract.

# III. The City of Alpena:

- a. Shall be responsible for major repairs to the structure and permanently mounted accourrements to the structure unless the damage is caused by the Farmers Market, renters, or patrons of the Market.
- b. Shall plow the parking lots and access drives for access to the site as fast as reasonably possible based on snow events and staffing.
- c. Shall supply 2 non-reproducible keys for the use by the Farmers Market group. If lost or need for additional keys arise, the cost would be \$25 per key.

#### IV. Rent shall be as follows:

- i. \$400/month (includes utilities for the first year of the contract).
- ii. This payment shall be due in advance and by the 5th of each month.

#### V. Miscellaneous

- a. Any uses of the facility shall comply with all state and local laws including, but not limited to, liquor use, gambling activities, parking, cooking, etc.
- b. Any group using the facility shall comply with occupancy requirements for the facility based on the use at the time.
- c. Any modifications, alterations, expansions, or deletion of services shall be coordinated with and approved by the City of Alpena.
- b. This agreement may be terminated by either party with 60 days written notice for cause and with a minimum 4 months advance notice without cause.

# **Agreement Execution**

 ${\hbox{\underline{IN~WITNESS~WHEREOF}}},$  the parties have made and executed this agreement, the day and year first above written.

City of Alpena		Alpena Farmers Market
OWNER		CONTRACTOR
Ву:		By:
Matthew J. Waligora, Mayor	Date	Title: J. B. Cook, Market Master
Ву:		By:
Anna M. Soik, City Clerk	Date	Title
208 N. First Avenue		
Business Address		Business Address
Alpena, MI 49707		
City, State, Zip		City, State, Zip
William Pfeifer, City Attorney (approved as to form only)	Date	Business Telephone Number

## Contractor's Liability Insurance

Alpena Farmers Market, hereinafter referred to as contractor shall maintain at its own expense during the term of this Contract the insurance coverage(s) where indicated by an [X]:

# A. [X] Workers Compensation Insurance:

- 1. Contractor shall maintain statutory workers compensation and employers liability insurance. Limits shall be no less than \$1,000,000 for bodily injury by accident or \$1,000,000 each employee for bodily injury by disease, and \$1,000,000 disease policy limits.
- 2. [ ] U. S. Longshore and Harborworkers Compensation Act endorsement shall be attached to the policy, exposure on an "if any" basis.
- 3. Contractor waives all rights against the City of Alpena, its agents, public officials, employees, and volunteers for recovery of damages to the extent these damages are covered by workers compensation and employers liability insurance obtained by the Contractor.
- 4. If Contractor is self-insured for purposes of workers compensation, the Contractor must submit a copy of a current letter, permit, or certification issued by the appropriate state agency.

## B. [X] Commercial General Liability and Umbrella/Excess Liability Insurance:

- Contractor shall maintain commercial general liability (CGL), and, if necessary, commercial umbrella/excess insurance with a limit of not less than \$2,000,000 each occurrence. If the CGL insurance contains a general aggregate limit, such limit shall apply separately to this project.
- CGL insurance shall be written on ISO occurrence form or a substitute form providing equivalent coverage and shall cover liability arising from premises, operations, independent contractors, products-completed operations, personal injury and advertising injury, and liability assumed under an insured contract, including this contract and all contracts relative to this project.
- City of Alpena shall be included as an additional insured under the CGL, using ISO additional insured endorsement CG 20 26 11/85, if available, or a substitute endorsement providing equivalent coverage, and under the commercial umbrella, if any. This insurance

shall apply as primary insurance with respect to any other insurance or self-insurance program afforded to the City of Alpena. A copy of the endorsement shall be provided to the City prior to the execution of the contract.

- 4. There shall be no endorsement or modification of the CGL insurance coverage limiting the scope of coverage for completed operations.
- 5. Contractor waives all rights against the City of Alpena and its agents, public officials, employees, and volunteers to the extent these damages are covered by the CGL or commercial umbrella liability maintained pursuant to this agreement.
- 6. Contractor shall maintain CGL and/or umbrella coverage with a limit of not less than \$2,000,000 each occurrence for at least 1 year following the substantial completion of the work. Continuing CGL insurance shall be written under the same terms and conditions as outlined above.

# [X] <u>Business Auto and Umbrella/Excess Liability Insurance</u>:

- 1. Contractor shall maintain business auto liability and, if necessary, commercial umbrella liability insurance with a limit of not less than \$2,000,000 each accident.
- 2. Such insurance shall cover liability arising out of any auto, including owned, non-owned, and hired.
- 3. Business auto coverage shall be written on ISO form CA 00 01, CA 00 12, CA 00 20, as it may pertain, or substitute forms providing equivalent coverages. If necessary, the policy shall be endorsed to provide for contractual liability coverage, including defense costs arising out of the assumed contractual obligations.
- 4. City of Alpena shall be included as an additional insured under the Business Auto Policy, and under the commercial umbrella, if any.
- 5. Business auto policy shall be endorsed to provide statutory Michigan No-Fault coverages.
- Contractor waives all rights against the City of Alpena and its agents, public officials, employees, and volunteers for recovery of damages to the extent these damages are covered by the business auto liability or commercial umbrella/excess insurance obtained pursuant to this agreement.

# D. [ ] Builder's Risk Insurance:

- Contractor shall purchase and maintain builder's risk insurance on the entire project. Such insurance shall be written in an amount equal to the contract sum. Insurance shall be written on a replacement costs basis. All approved change orders must be accompanied by an increase in the builder's risk limit of insurance at the time the change order is approved.
- 2. The insurance shall name as insureds the Owner, General Contractor, Construction Manager, and all contractors and subcontractors undertaking the work. The insurance shall contain a provision that the insurance shall not be cancelled or allowed to expire until at least 30 days' prior written notice has been given to the City of Alpena.
- 3. The insurance shall cover the entire work at the site identified in this agreement, including reasonable compensation for architect's fees made necessary by an insured loss. Insured property shall include property on the site but not yet a part of the building, portions of the work located away from the site but intended for use at the site, and shall also cover portions of the work in transit. The policy shall include as insured property scaffolding and temporary buildings located at the site. The policy shall cover the cost of removing debris, including demolition as may be legally made necessary by operation of building laws and ordinances.
- 4. Contractor shall purchase and maintain boiler and machinery insurance, BM 0031 or an equivalent coverage form, required by the contract documents. Object definitions no. 6 Comprehensive Coverage (including production machinery) should be used or an equivalent form of coverage designation. The insurance shall name as insured the Owner, General Contractor, Construction Manager, and all contractors and subcontractors undertaking the work.
- 5. The insurance required in this section shall be written to cover "all risk" of physical loss except those specifically excluded in the policy.
- E. All the above insurance policies shall contain the following wording: 
  "It is agreed that this insurance shall not be canceled, materially changed, or nonrenewed without at least a thirty (30) day written notice to the City of Alpena at
  their principal mailing address."
- F. <u>Insurance Company Approval and Certificates of Insurance</u>: Insurance Companies, additional insured endorsements, and policy forms shall be

subject to the approval of the City of Alpena. Such approval shall not be unreasonably withheld. Contractor shall furnish the City Clerk of the City of Alpena with certificates of insurance or a certified copy of the policy if requested by the City Clerk.

# II. HOLD HARMLESS CLAUSE

The Contractor shall defend, pay on behalf of, and hold harmless the City of Alpena, its employees, agents, public officials, and volunteers from and against any and all losses, damages, expenses, claims, suits, and demand of whatever nature resulting from damages or injuries, including death, to any persons or property, and including any claim for losses incurred by reason of project delay, impact (soft) costs, or other intangible losses that might result from Contractor's late or defective performance, caused by or arising out of any action, omission, or operation performed in connection with work attributable to the Contractor, any Sub-contractor, any Sub-subcontractor, any material men, any of their respective employees, agents, servants, or representatives; provided, however, the Contractor shall not be required to indemnify the City of Alpena, its employees, agents, public officials, and volunteers for any damages or injuries, including death, to any person or property caused solely and exclusively by the negligence of the City of Alpena, its employees, public officials, and volunteers.

# Memorandum



Date: January 13, 2021

To: Mayor and City Council Members

Copy: Rachel Smolinski, City Manager

Stephen J. Shultz, Assistant City Engineer

From: Joel W. Jett, Chief of Police

Subject: Summary of Traffic Incidents related to the intersection at N. Second & Miller

During the regular meeting of the municipal Council on December 21<sup>st</sup>, Council members requested additional information regarding the documented traffic crashes at the intersection of N. Second Avenue and Miller Street. The request was made as part of ongoing discussions centered primarily on the effectiveness of a fully signaled intersection versus a flashing light, and the perceived impact on traffic flow and community safety.

Although the initial goal was to review crash reports from approximately the year 2000 onward, it was subsequently discovered both State and local databases purge any information beyond ten years. Nevertheless, I believe available data was able to provide a sufficient overview for the matter at hand.

Documentation previously furnished by Thunder Bay Electric indicate the traffic signal at the intersection was changed from the standard 3-light rotation to a red/yellow "flash" mode on February 5, 2016. Using several search parameters, records revealed 27 traffic crashes were investigated by officers at the noted intersection between October 2011 and October 2020. Of the 27 reported events, 14 occurred while the signal was operating in a standard 3-light configuration, and the remaining 13 happened after the signal was changed to its current flash mode.

Similarly, 13 collisions which resulted in injuries were split as well. Six injuries occurred between October 2011 and December 2015, while 7 reports indicated injuries during the last five years. Following are summaries of those incidents:

October 3, 2011 @ 13:53 hours – A bicyclist, travelling SE on Miller, entered
the crosswalk when the signal displayed a green light. A motorist making a
right turn from SE bound Miller onto Second Avenue, also having a green light,
reportedly did not see the cyclist and a collision ensued. The motorist was at
fault.

- April 30, 2012 @ 16:37 hours A pedestrian, travelling SE on Miller and reportedly having a "Walk" signal displayed, entered the crosswalk. A motorist, making a right turn on red onto Second Avenue moments later, did not see the pedestrian and a collision ensued. The motorist was at fault.
- October 19, 2012 @ 1:48 hours A vehicle, travelling SE on Miller, entered the intersection and then struck a nearby tree and fence. After receiving medical treatment, the driver was arrested for Operating While Intoxicated.
- June 17, 2013 @ 16:06 hours A vehicle, travelling SE on Miller and having a green light displayed, commenced to make a right turn onto Second Avenue. A bicyclist entered the crosswalk for NE Second Avenue and collided with the vehicle. The cyclist was at fault for improperly entering the roadway and failing to yield the right of way.
- September 25, 2013 @ 13:47 hours A vehicle pulling a trailer, travelling SE on Miller and having a green light displayed, was in the process of completing a left turn onto NW Second Avenue when a bicyclist travelling NW on Second Avenue struck the trailer. The cyclist was at fault for improperly entering the roadway and failing to yield to the other vehicle.
- November 9, 2013 @ 1931 hours A vehicle with heavily tinted windows turned left from NE Second Avenue and struck a child that was in the crosswalk. The driver of the vehicle was subsequently arrested for Operating Under the Influence of Drugs.
- July 28, 2016 @ 18:28 hours A bicyclist travelling NE on the sidewalk for Second Avenue struck the front end of a vehicle that was stopped on SE Miller for the flashing red light. The bicyclist was at fault.
- February 28, 2017 @ 09:26 hours A vehicle travelling SE on Miller Street disobeyed the flashing red light and was subsequently struck by a vehicle travelling NE on Second Avenue. The driver of vehicle that disobeyed the flashing red was cited.
- January 17, 2018 @ 12:13 hours A vehicle travelling NW on Miller Street disobeyed the flashing red light and struck a vehicle that was travelling NE on Second Avenue.
- September 17, 2018 @ 17:24 hours Although an injury resulted, this crash occurred on N. Second Avenue approximately 70 feet NE of Miller Street. The intersection was only used as a reference point.
- December 26, 2018 @ 17:25 hours A pedestrian, dressed in dark clothing and not using the cross walk, reportedly darted out into the roadway and was

- struck by a vehicle that was travelling NW on Second Avenue. Witnesses reported they narrowly missed the pedestrian as well.
- January 17, 2020 @ 08:05 hours A vehicle was stopped on SE Miller Street for the flashing red light and waiting for a vehicle that was approaching from SW bound Second Avenue. After the vehicle on Second passed by, the vehicle on Miller entered the intersection. Unfortunately, the driver of the vehicle on Miller did not see a second vehicle travelling SW on Second and was struck in the side.
- October 26, 2020 @ 14:22 hours A vehicle travelling NW on Miller Street stopped at the flashing red light, but then proceeded through the intersection into the oncoming path of a vehicle travelling SE on Second Avenue. The resulting collision caused the at-fault vehicle to roll over. The driver of the atfault vehicle reportedly commented she thought she had enough time to make it through the intersection. There was also no indication the other vehicle was exceeding the speed limit.

The following 14 summaries are crashes that did not involve any injuries:

- January 3, 2012 @ 09:15 hours A vehicle was turning left from SE Miller onto NW Second Avenue when the turn went wide causing the vehicle to strike a fire hydrant. Although the crash report indicated the vehicle was travelling too fast for conditions, the officer opted not to cite the driver due to the minor damage.
- July 11, 2012 @ 12:37 hours The intersection was only used as a reference point in the report and was not a factor in the crash.
- November 27, 2013 @ 15:09 hours A vehicle travelling NW on Second Avenue disobeyed the red light and was struck by a vehicle travelling SW on Miller.
- January 7, 2014 @ 14:27 hours The driver of a vehicle travelling NW on Miller Street reported the light turned red as he was approaching the intersection. The driver claimed he attempted to stop but instead slid into the intersection due to slick road conditions. Another driver, travelling SW on Second, saw the other vehicle enter the intersection, but also started to slide when he abruptly applied the brakes. The two vehicles collided midintersection as a result.
- February 18, 2014 @ 11:06 hours A vehicle making a right turn from SE Miller onto SW Second Avenue, reportedly loss control of the vehicle in the slushy road conditions (due to very poor tire tread) and struck a vehicle that was stopped in the left-hand turn lane on Second. Witnesses also reported the at-fault vehicle's windshield was extremely snow covered suggesting his vision was obstructed as well.

- May 16, 2015 @ 14:06 hours A vehicle travelling SW on Second Avenue disobeyed the red light. Another vehicle travelling SE on Miller, and that had a green light, struck the right rear corner of the first vehicle as it was passing through the intersection.
- June 12, 2015 @ 14:21 hours A vehicle travelling NW on Miller Street had
  just entered the intersection on a green light, when a vehicle travelling SW
  Second disobeyed the red light and struck the vehicle on Miller. The at-fault
  driver first claimed his brakes had failed, but later admitted he had approached
  the intersection "hot" or too fast. He was cited.
- December 4, 2015 @ 12:04 hours A wheel of a vehicle travelling SW on Second fell off causing it to suddenly swerve and strike two vehicles that we stopped and waiting to turn left onto NW Miller.
- November 5, 2016 @ 14:25 hours As a vehicle was travelling SW on Second Avenue, another vehicle suddenly turned left from NW Second Avenue and struck the first vehicle. The at-fault vehicle then fled the scene.
- May 13, 2017 @ 20:51 hours A vehicle travelling NW on Miller disobeyed the flashing red light and improperly entered the intersection. It was then struck by a vehicle travelling SW on Second Avenue. The impact caused the at-fault vehicle to spin and eventually roll onto its side. Despite the dramatic collision, no one was injured.
- October 20, 2017 @ 19:14 hours A vehicle was stopped on Miller facing SE when it was rear-ended by a vehicle travelling SE on Miller. The collision caused the vehicle that was rear-ended to suddenly enter the intersection. A third vehicle that was approaching SW on Second Avenue had to take evasive action to avoid the vehicle that had been knocked into the intersection. The at-fault driver fled the scene on foot.
- October 10, 2018 @ 18:34 hours The intersection was only used as a reference point in the report and was not a factor in the crash.
- September 25, 2019 @ 07:16 hours The intersection was only used as a reference point in the report and was not a factor in the crash.
- August 19, 2020 @ 09:48 hours A tow truck travelling SW on Second Avenue reportedly suffered numerous simultaneous equipment failures which caused damage to the vehicle, cargo, and a nearby light pole. No other vehicles were involved.

In addition to the above summaries, I have provided a separate sheet with all the incidents listed in chronological order. Crashes highlighted in red indicate an injury was involved. See Addendum "A".

As always, I will be available to answer any questions you may have about the above data.

# ALPENA POLICE DEPARTMENT 2011 - 2020 Second/Miller Accidents

Report Number	Location	Date/Time
20-142	North 2nd Avenue & West Miller Street	1/17/2020 8:05
20-1995	North 2nd Avenue & West Miller Street	8/19/2020 9:48
20-2778	West Miller Street & North 2nd Avenue	10/26/2020 14:22
19-2831	North 2nd Avenue & West Miller Street	9/25/2019 7:16
18-133	North 2nd Avenue & East Miller Street	1/17/2018 12:13
18-2787	North 2nd Avenue & West Miller Street	9/17/2018 17:24
18-3062	North 2nd Avenue & West Miller Street	10/10/2018 18:34
18-3731	North 2nd Avenue & West Miller Street	12/26/2018 17:25
17-525	North 2nd & West Miller	2/28/2017 9:26
17-1266	East Miller & North 2nd	5/13/2017 20:51
17-3296	West Miller Street & North 2nd Avenue	10/20/2017 19:14
16-2474	North 2nd & West Miller	7/28/2016 18:28
16-3666	North 2nd & East Miller	11/5/2016 14:25
15-1427	North 2nd & East Miller	5/16/2015 14:06
15-1766	North 2nd & East Miller	6/12/2015 14:21
15-3889	North 2nd & West Miller	12/4/2015 12:04
14-76	N 2nd Ave & W Miller St	1/7/2014 14:27
14-480	N 2nd Ave & W Miller St	2/18/2014 11:06
13-1909	W Miller St & N 2nd Ave	6/17/2013 16:06
13-3301	W Miller St & N 2nd Ave	9/25/2013 13:47
13-3824	N 2nd Ave & W Miller St	11/9/2013 19:31
13-4020	W Miller St & N 2nd Ave	11/27/2013 15:09
12-0021	N 2ND Ave & W Miller St	1/3/2012 9:15
12-1339	W Miller St & N 2nd Ave	4/30/2012 16:37
12-2391	N 2nd Ave & W Miller St	7/11/2012 12:37
12-3854	N 2nd Ave & W Miller St	10/19/2012 1:48
11-03694	N 2nd Ave & W Miller St	10/3/2011 13:53

# Memorandum



Date: January 6, 2021

To: Mayor and City Council Members

Copy: Rachel Smolinski, City Manager

Anna Soik, City Clerk/Treasurer/Finance Director

From: Rich Sullenger, City Engineer

Subject: 2021 City Concrete Program Bid Recommendation

On January 5, 2021, the City of Alpena received and opened bids for the annual City Concrete Program. Bid documents were sent to seven (7) firms as well as posted on the City Website with two (2) bids received, per the attached bid results.

Bidder	As Read	As Tabulated
Bedrock Contracting	\$63,357.85	\$63,357.85
Ryan Brothers Inc.	\$87,847.50	\$91,447.50

After reviewing the proposed prices, it is my recommendation, as City Engineer, that we award the City Concrete Program to Bedrock Contracting for the 2021 construction season at the unit prices outlined on the attached bid tabulation. This contract has an option of a single one (1) year renewal.

The resident cost for sidewalk replacement under this program is established at sixty percent of the cost for installation of 4" replacement sidewalk. This cost would include both the contractor cost of \$4.04 and engineering costs of \$0.35 per square foot totaling \$4.39. Sixty percent of this cost would be \$2.63. It is my recommendation, as City Engineer, that the property owner sidewalk rate be established at \$2.63. This represents a \$0.39 per square foot increase over the 2020 rate per square foot.

### Attachments

						(1) Bedrock Contract	cting &		
	•	ntity	Units	(0) ENGINEER'S E		Excavating, LLC		(2) Ryan Brothers Inc	
	iption			Bid Price	Total	Bid Price	Total	Bid Price	Total
	1047040	100	Hr	\$35.00	\$3,500.00	\$25.00	\$2,500.00	\$40.00	\$4,000.00
_ Add	litional Labor								
0002	2057021	50	Cyd	\$1.50	\$75.00	\$1.35	\$67.50	\$1.00	\$50.00
_Exc	avation and Grading								
0003	2057021	50	Cyd	\$1.50	\$75.00	\$1.35	\$67.50	\$1.00	\$50.00
_ Fill I	Material, LM								
0004	6020106	10	Syd	\$85.00	\$850.00	\$84.88	\$848.80	\$70.00	\$700.00
Conc	Pavt, Nonreinf, 9 inch Air-Entrained,	9 Sack	, New						
0005	6020106	20	Syd	\$100.00	\$2,000.00	\$96.88	\$1,937.60	\$80.00	\$1,600.00
	Pavt, Nonreinf, 9 inch Air-Entrained,	9 Sack	i <b>.</b>		İ				
Repla		1,000	Ft	\$17.50	\$17,500.00	\$20.21	\$20,210.00	\$24.50	\$24,500.00
	b and Gutter, Conc	1,000	• •	<b>\$17.50</b>	\$17,500.00	<b>420.21</b>	<b>\$20,210.00</b>	<b>\$24.30</b>	<b>\$24,500.00</b>
	6027021	40	Cyd	\$150.00	\$6,000.00	\$140.77	\$5,630.80	\$200.00	\$8,000.00
	nc, Grade HE	-10	O,u	1 4100.00	\$5,555.55	Ψ1-10.77	\$0,000.00	Ψ200.00	Ψ0,000.00
	8010005	200	Syd	\$35,00	\$7,000.00	\$31.08	\$6,216.00	\$53.00	\$10,600.00
	way, Nonreinf Conc, 6 inch	200	0,0		41,000.00	401.00	\$6,210.00	₩00.00	<b>\$10,000.00</b>
	8030002	400	Sft	\$4.00	\$1,600.00	\$3.51	\$1,404.00	\$5.50	\$2,200.00
	valk, Conc, 4 inch New, 100 sft and g				.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	****	<b>V</b> .,	44.55	<b>V</b> =,=00.00
	8030002	100	Sft	\$3.50	\$350.00	\$3.71	\$371.00	\$6,25	\$625.00
	valk, Conc, 4 inch New, less than 100		•		755555	<b>V</b> • · · · ·	•	45.20	<b>4020</b> .00
0011		1.300	Sft	\$4.00	\$5,200.00	\$4.04	\$5,252.00	\$6.75	\$8,775.00
	valk, Conc, 4 inch Replace, 100 sft ar	nd grea	ter					••••	V0[
0012	8030002	2.000	Sft	\$4.50	\$9,000.00	\$4.59	\$9,180.00	\$7.25	\$14,500.00
	valk, Conc, 4 inch Replace, less than	100 sf	t					•	,,
0013	8030003	250	Sft	\$4.50	\$1,125.00	\$4.01	\$1,002.50	\$6.00	\$1,500.00
	valk, Conc, 6 inch New, 100 sft and g	reater			·			• • • • •	* **********
0014	8030003	80	Sft	\$5.00	\$400.00	\$4.08	\$326.40	\$6.75	\$540.00
	valk, Conc, 6 inch New, less than 100	sft		·				•	•
0015	8030003	800	Sft	\$5.50	\$4,400.00	\$4.21	\$3,368.00	\$6.90	\$5,520.00
	valk, Conc, 6 inch Replace, 100 sft ar		-	,,,,,	. ,	· ····································		*****	,
	8030003	350	Sft	\$6.00	\$2,100.00	\$4.67	\$1,634.50	\$7.25	\$2,537.50
	valk, Conc, 6 inch Replace, less than					<b></b>	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	··	Ţ_,3 <b>030</b>

Contract # 2021-01 (City Sidewalk Program)
MERL: 2017.9.0

Line Pay Item Code	Quantity	Units	(0) ENGINEER'S E	STIMATE	(1) Bedrock Contract Excavating, LLC	ting &	(2) Ryan Brothers Inc	
Description			Bid Price	Total	Bid Price	Total	Bid Price	Total
0017 8030010 Sidewalk Ramp	250	Sft	\$10.00	\$2,500.00	\$8.88	\$2,220.00	\$13.00	\$3,250.00
0018 8037010 _ Sidewalk, Colored Conc, 6 in	125 nch, Stenciled	Sft	\$20.00	\$2,500.00	\$8.97	\$1,121.25	\$20.00	\$2,500.00
Bid Totals:				\$66,175.00		\$63,357.85		\$91,447.50

Contract # 2021-01 (City Sidewalk Program) MERL: 2017.9.0



# City of Alpena

Bid Name: 2021 City Concrete Program Bid Open Date: 01/05/2021 @ 2:00 p.m.

Bidder	Addendum	Bid Security	Base Bid	Remarks
ZYAN EROS	_	4	\$ 87847.50	.50
BORDCK		Y	\$ 63,357.85	
			\$	
			\$	
			s	
			s	

Bids Due: January 5, 2021

Time: 2:00 p.m.

# BID LIST 2021 City Concrete Program

Zann Brothers Construction 2325 Gordon Road Alpena, MI 49707 Ph: 989-464-8114 zannbros@charter.net

Ryan Brothers 14314 Pratt Road Ossineke, MI 49766 Ph: 989-370-1358 ryanbrosinc@hotmail.com

Hunt Brothers 5828 M-55 Whittemore, MI 49770 Ph: 989-362-2457 office@huntbrosconcrete.com

Bedrock Contracting 2040 Hamilton Road Alpena, MI 49707 Ph: 989-358-2400 office@bedrockcon.com

DeRocher Masonry 12272 US 23 South Ossineke, MI 49766 Ph: 989-474-9165 jim@derochermasonry.com

Tervo Concrete Alpena, MI 49707 crtervo@gmail.com MacNeill Contracting 7598 Metzke Road Alpena, MI 49707 Ph: 989-657-4600

macneillcontracting2020@gmailcom

# Memorandum



Date: January 19, 2021

To: Mayor, and City Council

Copy: Rachel Smolinski, City Manager

Anna Soik, City Clerk

From: Andrea Kares, Director of Planning, Development, and Zoning

Subject: Adoption of 2021-2025 Recreation Plan

The current City of Alpena Recreation Plan covers the years 2016 through 2020. This plan is required to be updated every five years if the City wishes to be eligible to apply for grants through the DNR. Due to this the updated, and approved 2021-2025 Recreation Plan needs to be submitted to the DNR no later than February 1<sup>st</sup> of 2021.

A notice of hearing, and 30 day comment period were posted in the Alpena News on the 10<sup>th</sup> of December, and the draft recreation plan was made available on the City of Alpena website, as well as the NEMCOG website for review on or before the 10<sup>th</sup> of December. Once the comment period ended a public hearing was held on the 12<sup>th</sup> of January 2021 by the City of Alpena Planning Commission. Following the hearing the City of Alpena Planning Commission approved the Recreation Plan with the condition that their comments be addressed before final approval by Council.

As all Planning Commission comments have been addressed it is the recommendation of staff that the Mayor, and City Council pass resolution 2021-01 adopting the 2021-2025 Recreation Plan for the City of Alpena.















#### ALPENA CITY RECREATION PLAN

#### 2021-2025

# Alpena City Council:

Matt Waligora, Mayor Cindy Johnson, Mayor Pro Tem Amber Hess Danny Mitchell Mike Nowak

# City of Alpena Planning Commission:

Paul Sabourin, Chair Randy Boboltz, Vice Chair Vacant, Secretary Steve Gilmore Mathew Wodja Clayton VanWagoner Gretchen Kirschner Diane Bauer

# City of Alpena Recreation Advisory Board:

Dave Kuznicki, Chair Tony Skiba, Vice-Chair Phil Heath Vacant Vacant Jessica Hatch Thomas Dowd

Rachel Smolinski, City Manager Andrea Kares, Planning & Development Director Rich Sullenger, City Engineer



PREPARED WITH THE ASSISTANCE OF:
Northeast Michigan Council of Governments
PO Box 457
Gaylord, MI 49734
989.705.3730
www.discovernortheastmichigan.org

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# CITY OF ALPENA RECREATION PLAN CHAPTER 1: COMMUNITY DESCRIPTION

# Extent of Plan Focus

This Recreation Plan addresses recreational facilities and plans within the boundaries of the City of Alpena. The plan will evaluate the surrounding recreational opportunities as well as the socioeconomic status of the City and the surrounding area to determine recreational needs of the population and to plan for improvements which fit those needs.

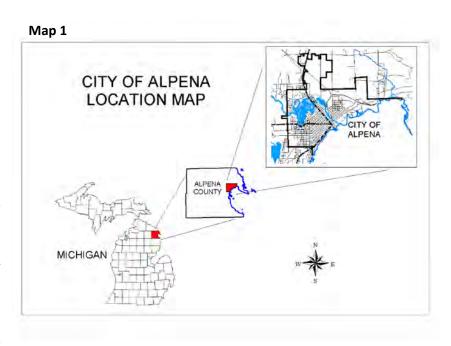
# Location

The City of Alpena is situated along the shore of Lake Huron (Thunder Bay) in Alpena County in Northeastern Lower Michigan (See **Map 1**). With a population of 10,483 residents (2010 Census), it is the largest city in Northeast Michigan, as well as the only incorporated place within the County. The nearest city of larger population is Bay City, 129 miles to the south. The City of Alpena is surrounded on three sides by Alpena Township with Thunder Bay situated to the east. Alpena Township, with a population of 9,060 (2010 Census), has a concentration of commercial and residential areas. The City, the Township of Alpena, seven other townships, the unincorporated village of Ossineke, as well as several other unincorporated places combine to make up the County of Alpena with a total population of 29,598.

# Background

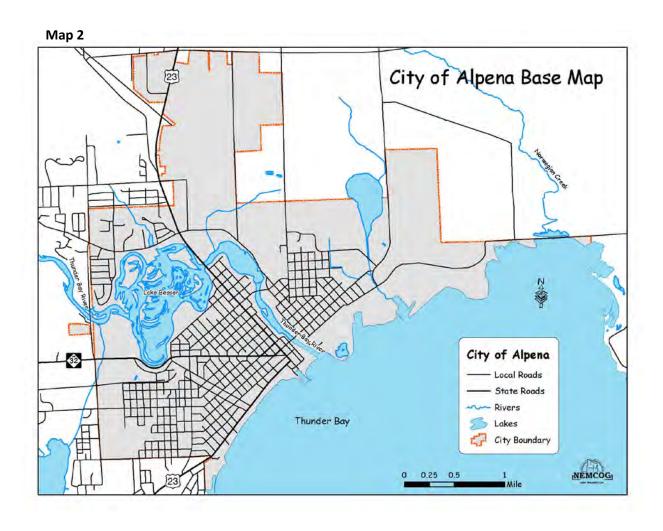
The City of Alpena has the unique characteristic of having both a lake and a river within the city limits. The Thunder Bay River divides the city which flows through Besser Lake, located in the northwest section of the City (See Map 2). The river was influential in the development of the community and continues to be a primary force in the social, economic, and recreational life of the area.

The City of Alpena is considered a popular destination for visitors of



all types. The City's position in northeastern Lower Michigan affords its citizens easy access to four seasons of recreation. The area offers hunting, camping, hiking, snowmobiling, cross-

country skiing, snow shoeing, and golfing for the outdoor enthusiast. Several day-parks offer a pleasant place to relax over a picnic lunch or to take a quick break in the middle of a hectic day. Abundant perch, northern pike, bass, and other pan fish lure avid fisherman to the Thunder Bay River and its many tributaries. Indoor recreational opportunities include bingo, ice skating, roller skating, swimming, movies, and bowling. Stores and businesses located in the City's downtown area offer a wide variety of goods and services, and the major buying opportunities draw shoppers from all over the northeastern Michigan region.



# **Population**

According to the U.S. Census Bureau, the population for Alpena in 2010 was 10,483 persons. In reviewing the 2010 Census data, the figures presented for housing characteristics show 5,278 total units and 70 units as seasonal, recreational, or occasional use homes. Based on the average household size in Alpena of 2.13, the expected seasonal increase would be approximately 149 persons. However, there are many more seasonal homes within a 30-mile radius of Alpena many of whom use recreational facilities in the city. In addition, many seasonal or recreational visitors stay at private lodging places or at the homes of family or friends.

# Land Use Patterns

In December 1985, a land use inventory of the County was prepared by the Michigan Department of Natural Resources, Division of Land Resource Programs. This data was updated in 2018 using aerial imagery and revealed a total area of 5,741 acres made up the City of Alpena. The land area of Alpena is made up of 5,247 acres, while 494 acres is water. The overall land use pattern for the City of Alpena is closely related to major transportation links and the Thunder Bay River. US-23 forms the City's central spine, carrying traffic north and south through the city. M-32 allows access to the City from the west and intersects US-23 just south of the Thunder Bay River. The Thunder Bay River meanders through the Wildlife Sanctuary in the northwest section of the City, then flows southeast through the City to discharge into Lake Huron. Descriptions of Land Use types found in the City of Alpena are listed below:

#### Urban Land

Urban and Built-up land comprises 3,660 acres of City land. This category consists of areas of intensive use with much of the land covered by structures. Included in this category are strip developments along highways, transportation, power and communication facilities, and areas occupied by shopping centers, industrial and commercial complexes, institutions, and residential areas. When the land use inventory was updated in 2018, approximately one-quarter of the City's land was used for single and multi-family residential housing.

#### Wetlands

Wetlands comprise 228 acres within the City. This category consists of areas between terrestrial and aquatic systems where the water table is at, near, or above the land surface for a significant portion of most years. Examples of wetlands include marshes, mud flats, wooded swamps and floating vegetation situated on the shallow margins of bays, lakes, rivers, ponds, streams, and reservoirs. The Thunder Bay River Area, especially Island Park, comprises much of this wetland area. Aerial photography used in the Michigan Resource Information System (MIRIS) mapping reveals wetlands and lowlands in a generalized sense. To determine whether potential construction sites are located within such an area, an EGLE inspection is necessary.

# Open Land

Open land makes up 342 acres of the City. This category consists of land and structures used for outdoor cultural, public assembly, and recreational purposes. Examples would be fairgrounds, golf courses, athletic fields, and parks. This category may include incidental buildings such as shelters, toilets, beach change areas and similar supporting structures on these lands. Also included in this category are cemeteries, as well as the chapels, mausoleums, and maintenance building associated with the cemeteries.

#### Forest Land

Approximately 16 percent (922 acres) of City land is considered forest land. This category is comprised of areas that are at least ten percent stocked by forest trees of any size, or formerly have had such tree cover and are not currently developed for non-forest use.

#### Barren Land

In the City, 3.8 acres are considered barren land. This land has limited ability to support life and has little or no vegetation. Beaches and riverbanks are included in this category.

#### Water

Nearly ten percent of City acreage is comprised of water. This category includes rivers, streams, creeks, and other linear bodies of water, as well as lakes.

# **Topography**

The City of Alpena is situated on the northwest shore of Thunder Bay, eight miles from the open waters of Lake Huron. Lake Huron and Thunder Bay lie at an elevation of 580 feet above sea level. Generally, the land slopes up westward from the lake shore to 689 feet at the airport. Farther to the west and southwest the land becomes higher and more rolling. A range of hills with tops 1,000 to 1,350 feet is found northwest to southeast of the City.

## Climate

The climate is greatly influence by its topography and its proximity to Lake Huron. Temperature data from the Midwest Regional Climate Center indicates the climate along the immediate Lake Huron shore is semimarine in nature and lacks many of the temperature extremes found only a few miles inland.

Summer months are pleasant with considerable sunshine and a daily average of more than 15 hours of daylight for outdoor activities. Summer temperatures as high as 104 degrees have been recorded but are unusual. The following weather data reflects 30-year average (1981-2010) data

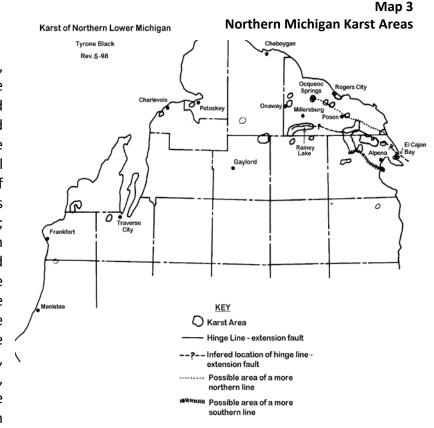
collected at the Alpena Wastewater Treatment Plant. According to the Michigan State Climatologist's Office the 30-year average July temperature is 68.4 degrees Fahrenheit, which is .5 degrees higher than the last 30-year average.

Winters have comparatively uniform day-to-day temperatures. Sub-zero temperatures have been recorded as early as November 22 and as late as April 2 but have their highest frequency during February. Thunder Bay and the Thunder Bay River are usually free of ice by the first week in April, but water temperatures remain low enough to produce diurnal sea breezes during the middle of the day with subsequent reduction in maximum temperatures on many days during the spring and summer. The 30-year average January temperature is 20.5 degrees Fahrenheit, which is 0.6 degrees warmer than the last 30-year average.

Precipitation is well distributed throughout the year. Most winter precipitation is in the form of snow. Most of the summer precipitation is the result of showers or thundershowers, which occur most often during the months of June, July, and August. The 30-year annual average precipitation is 30.03 inches which is 1.71 inches higher than the last 30-year average of 28.59 inches. The precipitation includes the snowfall liquid equivalent. The 30-year average annual snowfall is 57.6 inches, which is 9.6 inches less than the last 30-year average. Prevailing winds are from the northwest except for May and June when southeasterly winds predominate. Generally speaking, the climate is getting warmer with more rain and less snow.

# Geology

The Geology of the City of Alpena, Alpena County and, in fact, the entire State of Michigan and surrounding states, was defined by glacial activity. Each advance and retreat of the continental glaciers took tens of thousands of years. This reoccurring process shaped and reshaped the land; obliterating first and then creating hills, valleys, rivers and lakes, swamps, and marshes. The last glacial period, called the Wisconsin era, created the landscape we know today. The glacier left behind boulders, rocks, cobble, sand, gravel, silt, clay, and loam. In some areas the material was deposited



unsorted masses called till plains, ground moraines and end moraines. Water flowing from the melting glaciers also sorted materials, creating outwash channels, sand deltas, kames, and eskers.

Fine materials, captured in the fast-moving glacial meltwater, settled to the bottom of expansive glacial lakes creating lacustrine clay and silt plains.

The City of Alpena is situated on the northeastern flank of the Michigan Basin; a depressional bedrock feature centered in Gratiot County. The general dip in this area is toward the center of the basin at less than one degree, or 70 feet per mile. The basin consists of over 5,000 feet of sedimentary rocks that formed sediments that were deposited as ancient seas slowly entered and ebbed from the basin some 400 million years ago. Sand, silt, and clays were carried to the seas. Animals took lime from the sea water to make their shells and build reefs. When they died, their shells were added to the lime mud. At times life was scarce and little sediment was brought from the land. The climate was arid and chemical actions caused the deposition of calcium carbonate, dolomite, salt, gypsum, and anhydrite. As layer upon layer of sediments accumulated, they squeezed together and eventually compacted to solid rock; sandstone from the sands; shale's from the silt; limestone and dolomites from the limy muds; as well as mixtures of these various sediments. Thus, the bedrock of Alpena County formed.

Arguably, the most interesting geologic feature of Alpena County is the karst topography. Karst is defined as a type of topography that is formed over limestone, dolomite, or gypsum by dissolving or solution. Karst is characterized by closed depressions or sinkholes, caves, and underground drainage. Sinkholes are perhaps the most dramatic karst features. Sinkholes and sinkhole lakes are found throughout the northeast part of the county. New sinkholes are constantly being formed, taking several decades to appear on the surface. Where underlying rock dissolves more readily than surface rock, underground cavities form. As erosion continues, the roof rock is weakened and eventually collapses into the cavity forming a steep sided collapse sink. Sinkholes in Alpena County range in size from less than ten feet to more than 1300 feet in diameter.

Karst features are most prevalent in the northern portion of the county (Map 3). Geologists believe that a hinge-line fault, serving as a pathway for subterranean drainage, interconnects several sinkholes and sinkhole-controlled lakes before emptying into Lake Huron at El Cajon Bay.

# Soils

In the development of a recreation plan, consideration of soil suitability is an important factor. Soil characteristics help define the lands capacity to support certain types of land uses and the ability to support various types of vegetation. Soils most suitable for development purposes are well drained and not subject to a high water table. Adequate drainage is important to minimizing storm water impacts and the efficient operations of septic drain fields. Adequate depths to the water table are necessary to prevent ground water contamination from septic systems. A high water table also limits the construction of basements. Though civil engineering techniques can be employed to improve drainage and maintain adequate separation from the water table, such techniques are expensive to construct and maintain.

Although some areas in the City of Alpena, especially north and west of Lake Besser are not yet mapped, the following preliminary results have been supplied by the Soil Conservation Office.

The dominant soil type mapped in the City is the "Urbanland-Udipsamments, deep water table, 0 to 3 percent slopes." The Urban-land part of this map unit consists of impermeable surfaces such as paved areas and buildings. The Udipsamments, deep water table part of these areas are sandy soils that have been altered in some way, usually by leveling. In most places the surface layer is very dark gray sand four inches thick. Below this is brownish yellow fine sand and mottled fine sand and sand to more than 80 inches. The water table is usually between 3.5 to 5 feet below the surface year-round. An escarpment or steep slope is adjacent to the Thunder Bay River in most places.

These soils are found in the most populous areas of the City, both north and south of the River, and to the east of Lake Besser. These same soils are found between Long Rapids Road and northern City boundaries, as well as being the predominant soil found south of Lake Besser, between Ripley and Hobbes. The major limitation of Udipsamments for recreational uses is the sandy characteristic of the entire soil profile. Areas may not withstand intensive usage and traffic.

Some scattered areas of the City have soils differing from those described above. At the Island Park, soil limitations are severe because of slope and the soils being too sandy. An area of approximately 80 acres in the southwest corner of the City is an undeveloped area of "Deford muck." This soil type has a four to six inch muck surface overlying fine sand to a depth of 80 inches. The water table is between one foot above and one foot below the surface most of the year. The major limitation of this soil for recreation uses is due to the high water table.

# Vegetation

Forests cover approximately 60 percent of the land area in Alpena County and constitute the largest single land use in the county. In addition to using the forest resources for timber and fiber, woodlands are also used for all types of outdoor recreation. Large expanses of different forest types offer habitat for a wide variety of species. Forest types include northern hardwood, aspen-birch, northern white cedar, and white, red and jack pine.

Historically, the predominate forest types in the area that is now the City of Alpena were northern white cedar and aspen-birch. Today these species, along with elm, cottonwood and several species of oak and maple trees can be found scattered throughout the City, particularly in the City's many parks. Wetland areas in the western portion of the city support healthy variety of vegetation. Species here include cattails, bulrushes, sedges, sweetflag, arrowhead and pickerelweed, as well as tamarack and white cedar.

## Water Resources

# Surface Water

The most significant surface water resources in the City are Lake Huron, Thunder Bay and Thunder Bay River. A large portion of the City's eastern border follows the shoreline of Lake Huron, which is the second largest Great Lake and the fifth largest freshwater lake in the world. This water resource is used for residential, commercial, and institutional facilities, as well as agricultural operations, industrial processes, electric power generation, sanitation, and recreation. Lake Huron also serves as habitat for fish, waterfowl, and other aquatic organisms, and offers many fishing opportunities. Brown Trout, Lake Trout, and Rainbow Trout are all plentiful. The Small Boat Harbor provides access for boats. Fishing from shore is also possible at this point, as well as from Blair Street Pier. An abundance of boating and other water-related recreation opportunities are also available through this resource. In addition, the portion of Lake Huron adjacent to Alpena County is included in an area that has been designated as *Thunder Bay National Marine Sanctuary and Underwater Preserve*. The preserve runs between South Point and Middle Island and includes all bottomland and water from the ordinary high watermark along the shoreline out to the 150-foot depth contour. The area within the preserve contains about 288 square miles.

Thunder Bay has one of the highest densities of shipwrecks per square mile of any spot on the Great Lakes. This is due, in part, to the numerous rock shoals and islands in the area. The high number of wrecks gives divers many opportunities for exploring. The local dive club has buoyed some diving sites for offshore diving, while dive boat charter service is available to others. Local divers have applied for a grant to increase the number of buoyed sites.

In 1981, the Thunder Bay was designated as the first State of Michigan Underwater Preserve. In October 2000, the preserve was designated a National Marine Sanctuary and Preserve. The responsibility for the management and protection of its underwater cultural resources is being shared equally by the State of Michigan and the National Oceanic and Atmospheric Administration (NOAA). The sanctuary encompasses most of the State preserve lands, with the boundaries extending from the northern to the southern county lines of Alpena County. This area encompasses over 100 shipwrecks. The sculptured limestone bottomland of the Sanctuary forms a complex system of geologic features. A variety of unique birds, fishes, and plants are found there.

In addition to the Lake Huron (including Thunder Bay) shoreline, there are a total of 7.6 miles of Thunder Bay River frontage located in the City. The river is used for recreation and transportation. The greatest use designated for the river is as *parkland*. The next largest use of this river frontage is *residential*, with residential dwellings occupying 12,247 feet. The remaining 15,352 feet are occupied by *institutional*, *industrial*, and *commercial* uses.

According to the City's 1992 River Plan, the water quality of this river can "be considered fair to good and of a quality that will support intensive urban fishing programs and urban recreation."

The Thunder Bay River includes a small impoundment of 45 acres at the Ninth Street Dam known as Lake Besser and another larger area known as the Wildlife Sanctuary. The Sanctuary is actually a bayou or lake surrounded by the Thunder Bay River. It is visually not apparent where the lake ends and the river begins. Long Rapids, Chisholm, Eleventh/Washington Avenues, and Bagley St. bound this water area. Several islands are located here; Island Park, Cow Island, several smaller islands, and a thin strip of land in the river along Washington Avenue shoreline, which extends for almost a mile. The lake area includes approximately 190 water acres, and the river, 160 acres, for an approximate total water area of 350 acres.

The Thunder Bay Power Company currently operates the Ninth Street hydroelectric dam. The power company has converted to a system, which adopts a "run of the river" operation rather than a "peak flow" operation. This type of operation generally keeps a more consistent water level, which benefits recreational usage, such as docks, fishing platforms, and bridges.

### Groundwater

In many areas of Alpena County, the depth to groundwater is within a matrix of sand, gravel and clay that is less than 50 feet below the soil surface. Near lakes, streams, and wetlands the depth to ground water is much shallower and commonly can be found a few feet below the soil surface. Because of the abundance of shallow groundwater in the County, many drinking water wells are also shallow; just deep enough to reach the uppermost region of the aquifer. This special combination of factors places the ground water of Alpena County at risk of contamination. For groundwater protection planning it should be assumed that the entire County, including the City of Alpena, is vulnerable to contamination. A wide variety of contaminants have already been discovered in the ground water at sites throughout the County and City, and it is likely that there are a few other sites that have not yet been discovered.

Sinkhole areas are often conduits to groundwater pollution. Historically, many sinkholes have been used as dump sites and some continue to be used in this manner. Agricultural drainage from pastures, feedlots, bean, potato, corn, and small grain fields enters the aquifers through karst features such as swallow holes, sinkholes, and fractures at the ground surface. Water contamination from agricultural byproducts, nitrates, infectious disease, septic systems, and sediment has been documented in this unique karst terrain. These non-point sources of pollution could adversely impact the quality of the City's water in the future and should be monitored closely. The storage and use of pesticides and fossil fuels can also be a threat to groundwater. If stored and used properly, these substances do not pose a serious threat to groundwater. Spills, leaking storage tanks, accidental discharge or misapplication are the greatest concerns. Because of its high solubility in water, road salt is another significant and common threat to ground water. Tons of rock salt are applied to the roads each year. The primary sources of contamination here are from unprotected salt storage facilities and road runoff that infiltrates through recharge zones into ground water.

# **Transportation**

#### Roads

Alpena County has no interstate highway but is served by US-23 which follows the shoreline of Lake Huron from Mackinaw City to Standish, and by M-32 which runs east-west, connecting Alpena with I-75 and the City of Gaylord. M-65 heads north and south, which bisects the western portion of the County. State and federal highways include approximately 72 miles of M-32, M-65, and US-23. The county also supports approximately 200 miles of local primary roads and 450 miles of local secondary roads.

In and around the City of Alpena, four bridges cross the Thunder Bay River. The bridges are located on Bagley Street, US-23, Ninth Avenue and Second Avenue (**Map 4**, below). The limited number of river crossings in this densely populated area of the county has created heavy traffic volumes on all the bridges but most notably on the Bagley Street Bridge and the US-23 Bridge. These roads are the primary and secondary truck routes through and around the City of Alpena. Significant traffic congestion and delays would develop if one or more of the river crossings were unavailable. The bridges in the County are in better condition than many other Michigan counties. However, the US-23 Bridge restricts the flow of the Thunder Bay River by 3,000 to 4,000 cubic feet per second during river flows of 17,000 cubic feet per second or greater.

# Air Transportation

Regional air service is available at Alpena County Regional Airport (Phelps Collins), located in Wilson Township. There is a 9,001 foot and a 5,028 foot runway and state of the art communications and radar systems. The airport can accommodate any type of commercial or military aircraft and is a U.S. Customs Port of Entry. The airport is also home to the Combat Readiness Training Center (CRTC) of the Michigan National Guard. Passenger service connecting to Detroit and Pellston is provided by Skywest an affiliate of Delta. Charter, airfreight, and medivac services, as well as flight training and aircraft rentals are available from a variety of companies.

In 2019, construction was completed on the new airport terminal, parking lot, and ramp improvements. The new terminal is 12,900 square feet and vastly improves the passenger experience. The new terminal improves baggage handling, reduces airliner ground time, more efficient TSA screen and baggage x-ray, and a passenger boarding bridge. The new facility is also energy efficient with all power lines being underground. The former terminal building will be renovated for airport offices and meeting space as well as the airport restaurant.

#### Rail Service

Freight rail service is provided by the Lake State Railroad Company. Rail service is used to deliver raw materials and products to and from the heavy industrial users in the area. Lake State Railway also services a number of customers via transloading (truck-to-rail and rail-to-truck reloading) at their rail yard in Alpena. No passenger service is offered. Alpena is at the end of the rail line, and Lake State Railroad has only one in-bound and one out-bound train per day, Monday through Saturday. Although the volume of freight is expected to increase, no extension or expansion of the line is anticipated. The rail bridge over the Thunder Bay River was replaced in July 2002, financed partially through a loan from the Michigan Department of Transportation. Additionally, Lake State Railway was a recipient of an FY19 Consolidated Rail Infrastructure & Safety Improvement (CRISI) grant to strategically replace 30 miles of rail on the line. This allows rail users to utilize 286,000 lb. GRL capacity railcars for shipments. Lake State Railway also helps rail customers leverage the Michigan Department of Transportation's Freight Economic Development Program (FEDP) grant, which is a grant program that pay 50% of the costs to construct a rail spur or siding for rail users.

#### Marine Facilities

The City of Alpena has two channels used for great lakes shipping. One channel is for the port of Alpena, and the other for the Lafarge Corporation. The annual shipping season for Alpena Harbor is from mid-March to mid-December.

#### **Transit**

A variety of public transportation options are available in Alpena County and the City of Alpena. Bus transportation is an important service locally for the disabled, as well as other persons needing public transportation. In addition to the public transportation, there are also several automobile rental agencies and charter buses available in the City.

The Thunder Bay Transportation Authority (TBTA) provides scheduled public transportation services to the residents of Alpena, Alcona, and Montmorency Counties, and a small portion of Presque Isle County. The authority operates with a fleet of 40 vehicles and 4 hybrid trolley buses. In 2017, the TBTA completed its new garage and maintenance facility. Alpena Dial-A-Ride Transportation (DART) is operated as an on-demand transportation service by TBTA, which consists of seven wheelchair lift equipped buses.

Indian Trails provides statewide public transportation services on a daily basis. The bus route follows US-23 through Alpena County. Buses operate seven days a week, with a southbound run in the morning and northbound run in the afternoon. Buses are wheelchair lift equipped and have space set aside to accommodate wheelchairs. The Michigan Department of Transportation (MDOT) subsidizes this transportation service for areas in northern Michigan. This system serves as a daily link between select cities and allows people to travel outside the area to other parts of the state and country.

Charter bus service is provided by Country Line Tours. The services provided vary by company.

Car rental companies are located within the Alpena County Regional Airport, Cliff Anscheutz Chevrolet, and Thunder Bay Chrysler. These companies offer local, state, and national rentals.

CITY OF ALPENA COMPREHENSIVE PLAN Map produced by the **City of Alpena Transportation System Bridges Road Types** Bagley Street Bridge County Roads George Washington Bridge State Trunkline Lake State Rail Bridge Major Streets Ninth Avenue Bridge Local Streets Second Avenue Bridge → Railroad Miles

**Map 4: Alpena Transportation System** 

# CITY OF ALPENA RECREATION PLAN CHAPTER 2: ADMINISTRATIVE STRUCTURE

# Staff Description and Role of City Council, Planning Commission, and Recreation Advisory Board

The Alpena City Council serves as the policy-making body with respect to recreation services and facilities. It authorizes the financial resources and manpower for the development and maintenance of the municipal parks and recreation facilities. The development, maintenance and administration of these recreational services and facilities are the responsibility of the City administration. The City staff is under the direct supervision of the City Manager. Those positions most directly involved with recreational services along with their specific functions are listed below.

- 1. City Planning and Development Director: Serves as planning staff for the City Planning Commission, staff liaison to Wildlife Sanctuary Board, is responsible for the preparation and updating of various planning studies, including the City Recreation Plan, and solicits funding alternatives, including grants, for the financing of recreational improvements. Coordinates the development of the City's six-year Capital Improvement Program (CIP).
- 2. City Engineer: Responsible for the design, engineering, and construction for the physical improvements to the municipal parks and recreational facilities. In the capacity of a department head, directly oversees the Department of Public Works, which directly handles many of the operational and maintenance needs of the parks and recreational facilities. Responsible for the overall operation and maintenance of the City parks and recreational facilities. Serves as liaison to the Alpena Recreation Advisory Board. Also, administers and monitors contracts with private service providers for operational and maintenance activities related to the City's recreational system, including the City Marina.

The organizational structure for the City park system and recreation facilities is also supplemented by two advisory bodies to City Council. These include the Alpena Recreation Advisory Board and the City Planning Commission.

The Alpena Recreation Advisory Board is a seven-person advisory body which makes recommendations to Council on matters of general recreation policy, studies and reports its findings regarding recreation needs, and monitors the recreation programs of the community.

The City of Alpena Planning Commission is a nine-member statutory advisory body to the Council responsible for the long-range planning of the overall community. In addition, the Planning Commission is involved in the review and implementation of the City's Capital Improvement Plan, which serves as the mechanism for translating multi-year recreational improvement needs into the annual budget process.

Plan Commission; Wildlife Sanctuary Board; Downtown Development Authority; Harbor Advisory Committee; Retirement Board; Recreation Advisory Board; Zoning Board of Appeals; Authority for Brownfield Re-development; Rental Housing Committee; Historic District Commission; Housing Commission, Historic Study District Committee Mayor and City Council **Elected by Voters** City Assessor \* City Manager \*\* Clerk/Treasurer/Finance Director \* City Attorney \* Human Resources Administrator \*\*\* Deputy Clerk/Treasurer/ Finance Director\*\*\* Planning and Development Director \*\*\* City Engineer Building Official Fire Chief Police Chief Assistant Building Official \*\* Fire Marshal Ass't. City Engineer \*\*\* Sewer & Water Building Inspector Light Division \* Division Head Marina/Marina Contractor

Figure 1: City of Alpena Organizational Chart

Contracted Operations Appointed by City Council Appointed by City Manager

# Programming

With respect to recreational programming, the City provides the facilities from which a range of recreational services is provided to the community. The actual recreation programs are primarily offered through the various non-profit organizations, volunteer groups, and educational institutions within the City. Some of these groups are the Alpena Babe Ruth Baseball Association, Alpena Men's Slow Pitch Softball Association, McRae Park Association, Alpena Youth Club, and Alpena Huron Shores Little League.

## Parks & Recreation Maintenance

The Department of Public Works (DPW) maintains approximately 100 acres of land that constitutes the City's park system and approximately 1-1/2 miles of Lake Huron shoreline. There are fifteen parks within the City of Alpena including: Avery, Bay View, Blair Street, Duck, Island, LaMarre, McRae, Mich-e-ke-wis, North Riverfront, South Riverfront, Starlite Beach, Thomson, Veterans, Washington Avenue, and Water Tower. In addition, City crews maintain both the City of Alpena's Marina.

The City also has an agreement with the Alpena Rotary Club whereas the Department of Public Works maintains Rotary Island Mill, a private park owned by the Rotary Club but open to the public. Another park, Sytek Park, is owned by the City of Alpena, but managed and maintained by the Alpena County Road Commission through a written agreement. The McRae Park Association is a private service club that also assists the City in the operation and maintenance of McRae Park.

The DPW has been given the maintenance responsibilities to improve the City park system to a showcase level. Irrigation, landscaping and amenities within and throughout the parks are programmed to facilitate these responsibilities. The DPW's goal is to reduce total maintenance costs while improving the general appearance of all parks.

# Parks & Recreation Funding

Capital improvements and maintenance activities are funded on an ongoing basis from the City's General Fund. A separate division of the General Fund has been established for this purpose known as Parks and Recreation. Capital improvements and maintenance activities for the City Marina are funded separately from the City's Marina Fund.

The annual and projected budgets and expenditures for projects, operations, maintenance, and capital improvements are detailed in **Tables 1 and 2**.

# **Current Funding Sources**

Funding sources for parks and recreation projects of the City of Alpena include the City General, Equipment, and Marina funds, the Michigan Department of Transportation (MDOT), Michigan Department of Natural Resources (MDNR), the Michigan Department of Environment, Great lakes & Energy (EGLE), and private contributions.

Table 1: Parks and Recreation Fund						
Current and Proposed Budgets 2019-20 AMENDED 2020-21 PROPOSED						
DESCRIPTION	BUDGET	BUDGET				
Revenue	BODGET	BODGET				
STATE GRTS - MISC	0	400,000				
MICH-E-KE-WIS PAVILION	13,200	400,000				
STARLITE PAVILION	1,300	1,300				
MISC. FACILITIES	400	400				
DONATIONS	5,000					
OTHER REIMBURSEMENTS		0				
	1,000					
MISCELLANEOUS	1,000	1,000				
TOTAL REVENUES	20,900	402,700				
Expenses						
SALARIES & WAGES	140,480	144,004				
RETIREE HEALTH CARE-OPEB	10,025	11,744				
HSA CONTRIBUTION	6,075	6,075				
HEALTH INSURANCE	26,308	28,939				
DENTAL INSURANCE	2,000	2,060				
LIFE INSURANCE	191	193				
FICA	10,956	11,230				
RETIREMENT	28,676	30,397				
RETIREMENT - DEF CONT	181	184				
UNIFORMS	1,650	1,650				
LONG TERM DISABILITY	475	490				
SUPPLIES	8,000	8,000				
DEFERRED COMP CITY CONTRI	2,713	2,796				
PROF & CONTRACTUAL	7,500	500				
BEAUTIFICATION COMMITTEE	8,000	8,000				
INSURANCE & BONDS	11,564	11,564				
UTILITIES	110,000	110,000				
UTILITIES - ICE RINK	7,020	7,580				
REPAIRS & MAINTENANCE	55,000	56,000				
MAINT - PARK SHELTER/ICE	1,000	1,000				
EQUIPMENT RENT	78,000	79,000				
MISCELLANEOUS	500	500				
PARK FOUNDATION REC CENT	20,000	20,000				
CAP - RIVERFRONT PARK	0	0				
CAP - STARLITE BEACH	10,000	0				
CAP - BAYVIEW PARK	0	0				
CAP - MICH-E-KE-WIS PARK	0	0				
CAP - GENERAL PARKS IMP	5,000	0				
CAP - ISLAND PARK	5,000	5,000				
CAP - BIKE PATH	15,000	15,000				
EQUIP FUND ADVANCE - PRIN	0	0				
EQUIP FUND ADVANCE - INT	0	0				
TOTAL EXPENDITURES	571,314	561,906				

Table 2: Marina Fund Current and Proposed Budgets				
	2019-20 AMENDED	2020-21 PROPOSED		
DESCRIPTION	BUDGET	BUDGET		
Revenue				
BUSINESS LIC/PER	4,000	4,000		
STATE GRTS - MISC	42,500	42,500		
INVESTMENT INCOME	500	500		
MARINA	25,500	25,500		
DONATIONS	200	200		
INSURANCE REIMBURSEMENTS	0	0		
MISCELLANEOUS	0	0		
FR GENERAL FUND	105,000	130,000		
TOTAL REVENUES	177,700	202,700		
Expenses				
SALARIES & WAGES	27,732	28,287		
RETIREE HEALTH CARE-OPEB	1,999	2,331		
HSA CONTRIBUTION	825	825		
HEALTH INSURANCE	2,799	3,079		
DENTAL INSURANCE	247	254		
LIFE INSURANCE	34	35		
FICA	2,185	2,229		
RETIREMENT	5,550	5,883		
UNIFORMS	0	0		
LONG TERM DISABILITY	94	97		
SUPPLIES	3,000	3,000		
DURABLE GOODS	0	0		
DEFERRED COMP CITY CONTRI	823	840		
PROF & CONTRACTUAL	0	0		
CONTINUING EDUCATION	100	200		
BEAUTIFICATION	4,000	3,500		
INSURANCE & BONDS	4,500	4,500		
UTILITIES	42,000	44,000		
REPAIRS & MAINTENANCE	17,500	19,500		
EQUIPMENT RENT	8,169	8,334		
FIBER OPTIC RENT	1,243	1,281		
MISCELLANEOUS	1,400	1,400		
CAPITAL OUTLAY	27,000	67,000		
CAP – MARINA/REMOVE UST	25,000	25,000		
TOTAL EXPENDITURES	176,200	221,575		

# Relationships with Other Agencies

Whenever possible, the City of Alpena pools resources with other agencies and organizations when undertaking community projects. This has the dual effect of maximizing resources, while at the same time benefiting a greater share of the population. Some of the agencies the City is currently working in partnership with include, but are not limited to the Alpena Rotary Club, the Alpena Kiwanis Club, the Alpena Optimists Club, the McRae Park Association, the Alpena County Recreation Authority, the Alpena County Road Commission, the Alpena Yacht Club, the Alpena Huron Shores Little League, the Thunder Bay Arts Council, the Michigan Brown Trout Festival, the Alpena Downtown Development Authority, and the Thunder Bay National Marine Sanctuary and Underwater Preserve, and the Besser Museum for Northeast Michigan.

# CITY OF ALPENA RECREATION PLAN CHAPTER THREE: THE PLANNING PROCESS

# Schedule:

August, 2020	The City of Alpena contacts the Northeast Michigan Council of Governments (NEMCOG) and asks for assistance in updating their Recreation Plan.
August, 2020	NEMCOG staff created a draft community survey to collect public input on recreation within the City.
September 15, 2020	The City of Alpena Planning Commission met and reviewed the draft online survey to provide comments to NEMCOG staff. Input from the Recreation Advisory Board was also received. The online survey was updated to incorporate comments received.
September 23, 2020	The recreation survey was released online. The survey was advertised in The Alpena News and was available on both the City of Alpena website and the NEMCOG website.
October 8, 2020	The online survey received additional publicity over the True North Radio network and on the TRN website.
November 10, 2020	The recreation survey was closed after 116 responses were received. The results are included in Appendix C.
November, 2020	NEMCOG staff reviewed expiring plan and made corrections with information publicly available.
November 10, 2020	The Alpena Recreation Advisory Board and City of Alpena Planning Commission held a joint meeting to review the survey results and discuss changes to the Action Plan.
December 10, 2020	The draft plan is posted for 30-day public review at Alpena City Hall, and the City of Alpena and NEMCOG websites.
December 10, 2020	Notice of a public hearing on the draft recreation plan appeared in the <i>Alpena News</i> .
January 12, 2021	The Planning Commission held a public hearing on the recreation plan. The Planning Commission also reviewed the draft plan and recommended adoption by the City Council pending any final edits from comments received.

January 19, 2021

The Alpena City Council met and adopted the recreation plan by resolution at their regularly scheduled council meeting.

# Public Input: Survey

The City of Alpena feels that the community that utilizes City recreational facilities was well represented in the survey process. Community members from the City, surrounding areas of the county, and also from neighboring counties responded to the survey. Complete survey results can be found in Appendix C.

The Bi-Path, Island Park/Duck Park, Mich-e-ke-wis Park, Bayview Park, the City Marina, Starlite Beach, Sytek Park, and Washington Avenue Park were reported as the most utilized facilities in the city. The survey also provides information on the activities that citizens are engaging in at each facility. In addition, survey respondents were provided the opportunity to comment on the improvements needed at each of the recreational facilities in the City. Written comments were received for each facility.

# Online Survey Publicity (September 23, 2020)

# The Alpena News

WEDNESDAY, SEPTEMBER 23, 2020



Alpena is requesting public input to help with the update of its five-year Recreation Plan.

Recreation Plan.
To qualify for grants
from the Michigan Department of Natural Resources, the city must have a
DNR-approved plan.
The survey is available
at the city's website, or a

printed copy can be picked up at the Clerk's Office.

## Presque Isle County board meets Friday

The Presque Isle County Board of Commissioners will meet at 9:30 a.m. Friday via file videoconferencing software Zoom and via telephone. Login information is on the county's website.

# Regional gov't meeting

# CITY/STATE

Neiman's checks out

News Photo by Julie Riddle Brenda Donajkowski rings up groceries on the last day of business at Nelman's Family Market on Tuesday, Business was brisk on the last day, even as shelves emptied in the nearly bare store. Employees are sad to see the store go, even though many have been offered new positions, Donajkowski said. "It's kind of like a family," she said, affectionately teasing a coworker. "You come every day, and, all of a sudden, you're going to get up and not see these people in the morning."

Voters registered at ACC

Thank you for a ng us a part of yo

Local court ROUNDUP

By JULIE RIDDLE News Staff Writer

## Accommodations sought for young girl

Accommodations sour ROGERS CITY — A girl suffering from psychological trauma requires special accommodations at the upcoming trial of her alleged attacker, Presque Isle County Prosecutor Ken Radzibon told the 53rd Circuit Court on Monday. Thomas Petiti, of Rogers City, is accused of multiple first- and second-degree sexual assaults involving a 6-to 12-year-old girl. The News does not identify alleged victims of sexual assault. The girl suffers from depression, post-traumatic stress disorder, and other debilitating conditions and will need a one-way screen Woman iailed for privi

between he and her alleged attacker if she is to testify at trial, Radzibon said.

Judge Aaron Gauthier agreed to hear testimony from counselors as to the girl's mental state — a hearing which will not be open to the public because of its sensitive nature, he said.

A similar screen was re-

A similar screen was requested for use by a young victim in the recent trial of Michael Rigot in Presque Isle County.

That request was denied by Gauthier, who said it stood in the way of a defendant's constitutional right to look an accuser in the eyes.

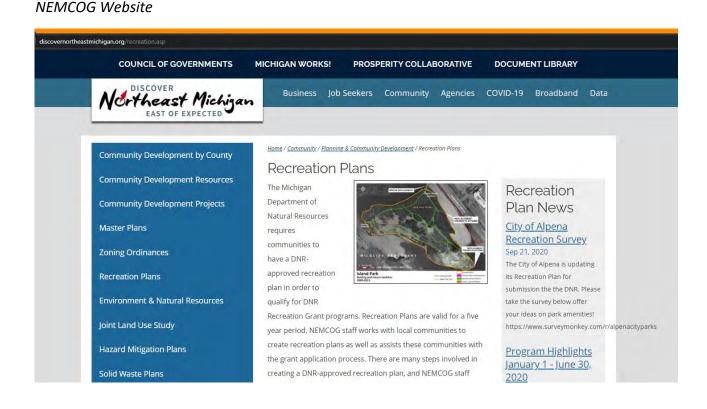
#### Woman jailed for giving booze to minors

An Alpena woman who gave prescription drugs and alcohol to minors is headed for jail after accepting a plea agreement in court on Monday.

Stacie Elswick was sensement in sensement in court of the seriousness of the incident, Alpena County Prosecutor Cyuthia

State diswick was series tenced to nine months in jail and 18 months' probation after an Aug. 11 incident in which she took four underage youth for a ride in her truck, bought them

Muszynski said. "You understand," Judge "You understand," Judge Benjamin Bolser told Els-wick, "if one of these chil-dren had died, you'd be going to prison for a long



# City of Alpena Press Release

#### PRESS RELEASE

#### For Immediate Release

#### City of Alpena Releases Survey for Parks Planning

September 21, 2020 – The City of Alpena, with assistance from the Northeast Michigan Council of Governments (NEMCOG), is updating its Recreation Plan.

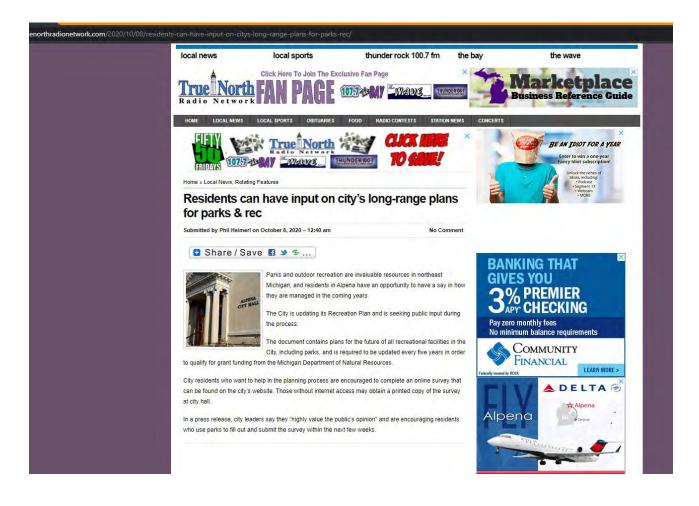
A Recreation Plan contains plans for the future of all recreational facilities in the city and is required to be updated every five years. Communities are required to have MDNR-approved Recreation Plans in order to qualify for grant funding from the Michigan DNR.

The planning process incorporates a community participation element that encourages input from citizens. The City of Alpena has chosen to gather this public input in an online survey. The survey takes approximately 5-10 minutes to complete and is available on the City website or at <a href="http://www.discovernortheastmichigan.org/recreation.asp">http://www.discovernortheastmichigan.org/recreation.asp</a>. Those without internet access may obtain a printed copy from City Hall to complete and return.

#### https://www.surveymonkey.com/r/alpenacityparks

The City of Alpena highly values the public's opinion and is encouraging citizens that utilize its parks to fill out and submit this survey within the next few weeks.

# October 8 Survey Publicity: True North Radio Network Website



#### **Public Review Period Notice**

6B ■ Thursday, December 10, 2020 ■ THE ALPENA NEWS

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Real Estate For Rent	3002-3028

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News

hours available.

**Applications** 

available at the Front Office.

Production Department

has evening

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Help Wanted	1518-1522
<b>Business Opportunity</b>	
Work Wanted	1524 - 1536

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Tuesday, Noon
Wednesday, Noon

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# **Announcements**

1000 - Legal Notices City of Alpena Recreation Plan

The City of Alpena is in the Process of updating their Recreation Plan. The Recreation Plan is used as a blueprint to guide the development and improvement of recreational facilities within the City of Alpena

provide the public an op-portunity to review and comment on the draft plan, the City is making the plan available for a 30-day pub-lic review and comment period. The draft plan can be downloaded from the City's website at

alpena.mi.us

or the NEMCOG website at discovernortheastmichigan, org/recreation.

mments can be submitted by January 8, 2021 to:

Andrea Kares, Planning and Development Director City of Alpena 208 N. First Ave Alpena,MI 49707

# 10 **Announcements**

1000 - Legal Notices

period, the City of Alpena Planning Commission will hold a Public Hearing on the final Recreation Plan on Monday, January 12, 2021 at 7:00 pm. in the City Hall Council Chambers, 208 N. First Avenue, or online via Go To Meeting pending CO-VID requirements. Co To Meeting can be accessed

commission-meeting-8.

pu can also dial in using your phone by calling +1 (872) 240-3212 and entering ac-cess code: 729-045-205. December 10)

NOTICE OF PUBLIC HEARING

Alpena City Planning Commission

Lorimission

Alpena City Planning
Commission will conduct
two public hearings on
Tuesday, January 12,
2021 at 7:00 p.m. in the
Clip Health Council
Chambers, 208 N. First
Avenue, or online video
Video Podering pending Co-

# 10 Announcements 1004 - Notices

seconded by Coun-cilmember Nowak, to approve the agen-da. Motion carried 5-0.

#### MODIFICATION OF

MODIFICATION OF AGENDA
Moved by Mayor Pro Tem Johnson, seconded by Councilmember Nowak, to add Property at 402 Washington Avenue to the Report of Officers section of the agenda.
Motion carried 5-0.

#### MINUTES

MINUTES
The minutes of the regular and closed sessions of November 2, 2020 and the special session of November 10, 2020 meetings were approved as printed.

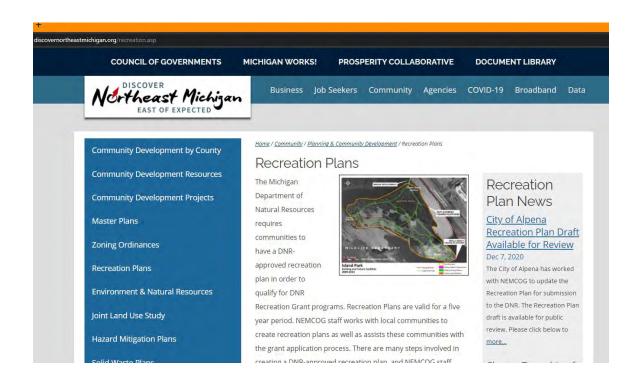
CONSENT AGENDA

Monday - Friday 8am to 5 pm

### **Public Review Period Publicity**







### **Insert Planning Commission Meeting Minutes**

## **Insert** Planning Commission Resolution

### **Notice of Public Hearing**

6B ■ Thursday, December 10, 2020 ■ THE ALPENA NEWS



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Real Estate Financing	.2012
Real Estate For Sale3506 -	3544
Real Estate For Rent3002	-3028

**OFFICE HOURS:** 8:00 a.m. to 5:00 p.m. Monday thru Friday

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Business Opportunity	2000
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for Ken. ALPENA NEV 130 Park Place, Alpena

Monday - Friday 8am to 5 pm

### 10 **Announcements**

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alpena.mi.us

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ou can also dial in using your phone by calling +1 (872) 240-3212 and entering ac-cess code: 729-045-205. December 10)

NOTICE OF PUBLIC HEARING

Alpena City Planning Commission

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Commission will conduct
Truescubile Truesc

### 10 Announcements 1004 - Notices

seconded by Coun-cilmember Nowak, to approve the agen-da. Motion carried 5-0.

### MODIFICATION OF

MODIFICATION OF AGENDA Moved by Mayor Pro Tem Johnson, seconded by Coun-cilmember Nowak, seconded by Coun-cilmember Nowak, to add Property at 402 Washington Avenue to the Re-port of Officers sec-tion of the agenda, Motion carried 5-0.

#### MINUTES

MINUTES
The minutes of the regular and closed sessions of November 2, 2020 and the special session of November 10, 2020 meetings were approved as printed.

CONSENT AGENDA

## **Insert** City Council Meeting Minutes

## **Insert** City Council Resolution of Adoption

## **Insert** Copies of Submittal Letters

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# CITY OF ALPENA RECREATION PLAN CHAPTER 4: RECREATION INVENTORY

An inventory of recreation facilities available in the City of Alpena was completed and is presented in this chapter. The inventory includes City owned facilities, township and county owned facilities, state and organization owned facilities, and privately owned facilities. City of Alpena owned facilities were evaluated for barrier-free accessibility. A description of the barrier-free accessibility rating criteria is provided below.

**Accessibility Assessments** - An assessment of the accessibility of each park to people with disabilities. This assessment must consider the accessibility of both the facilities themselves (as appropriate), as well as the access routes to them. At a minimum, use the following ranking system for each park:

- 1 = none of the facilities/park areas meet accessibility guidelines
- 2 = some of the facilities/park areas meet accessibility guidelines
- 3 = most of the facilities/park areas meet accessibility guidelines
- 4 = the entire park meets accessibility guidelines
- 5 = the entire park was developed/renovated using the principals of universal design

### City-Owned Recreation Property

1. Alpena Regional Trailhead is located on Woodward Avenue on the north side of Alpena, and at the southern terminus of the North Eastern State Trail. The 2.25-acre site features barrier free modern restrooms, barrier free pavilion, paved parking, bike racks, trail maps and kiosk, and picnic tables and benches. Drinking water is available prior to heading out on the trail. Alpena County owns the property and the City developed and maintains the trailhead on a permanent lease. The trailhead is connected to town by the City Bi-Path.

#### Type:

### Service Area:











2. Arthur Sytek Park located on the Thunder Bay River at the bridge on Bagley Street. This one-half acre wildflower park was developed by the Thunder Bay Watershed Council. The park has a canoe launch site, a barrier free fishing platform with a roof, a shelter and off-street parking, and serves as a trailhead for the City's Bi-Path. The property is leased by the City to the Alpena County Road Commission, which maintains the park.

**Type**: Mini-Park

Service Area: City of Alpena

**Barrier Free Accessibility = 4.** This facility is barrier-free.









**3. Avery Park** located on N. Second Avenue, north of the Second Avenue Bridge. This 0.4-acre open green space showplaces a large historic four-faced bronze clock, historic gaslights and historic park benches. The park complements the aesthetics of the adjacent Olde Town Alpena and the historic downtown area.

**Type**: Mini-Park

Service Area: City of Alpena







4. Bay View Park located on State Avenue on Lake Huron, adjacent to the Municipal Small Boat Harbor. This is one of the City's largest developed parks with multiple year-round uses. It contains four tennis courts, three basketball courts, and a multipurpose open lawn area. There is an area of shoreline, space for picnics and an open field for low profile activity. There is the Fine Arts Band shell, which is used for summer band concerts, community celebrations and by various groups for other occasions. A fenced, fully equipped young children's playground, developed by and maintained in partnership with the Alpena Kiwanis Club, is another of the facilities available at this site. Public restrooms are located on Harbor Drive. The Bi-Path runs through the park and connects the park to other recreation areas. The Alpena Yacht Club is located within the Park on property leased from the City.

**Type**: Community Park **Service Area**: Alpena County

**Barrier Free Accessibility = 3.** This facility is generally barrier-free. Much of the park, including the band shell is barrier-free. There are no barrier-free picnic tables, and the tennis courts and basketball courts are not easily accessible from the paved parking lot.













5. **Bi-Path** is a bicycle and pedestrian pathway system which has been developed throughout the City. This marked bikeway connects with the Alpena Township section that parallels US- 23 from the city limits at Thunder Bay Avenue to Bare Point Road. Inside the City limits, residents and visitors are able to bike, walk, roller blade and skateboard on the 18.53 miles of 8-10' wide paved pathway and can access all the waterfront parks in the city. In a cooperative city/county effort, a section of the bikeway follows the shore of the Thunder Bay River through the Alpena County Fairgrounds.

Type: Integrated Type II Park Trail and Type II Connector Trail System

Service Area: City of Alpena







Map 5: Bi-Path Map



**6. Blair Street Park** located at the end of Blair Street on Lake Huron. This 0.4-acre park contains 173 feet of Thunder Bay frontage and a refurbished handicapped-accessible pier for fishing, a picnic area with tables and grills, concrete bike paths connecting the State Avenue bike path to the pier and off-street parking.

Type: Mini-Park

Service Area: City of Alpena

**Barrier Free Accessibility = 3.** This facility is mostly barrier-free.







7. City Marina is located at 400 East Chisholm Street, adjacent to Bay View Park. The City contracts with a private company, Thunder Bay Shores Marine, for day-to-day operations of the Marina.

The City Marina is the only full-service marina in the area. It provides visitors and residents with all necessary, boating-related services, including a full-time staff, a fueling station, 35-ton boat hoist,



fish cleaning station, boaters' restrooms, a marina store, and marine repair facilities. A portion of the City bi-path system has been constructed along the top of the break wall.

The City Marina contains 58 seasonal and 77 transient boater slips. Courtesy docks, a launch ramp, and broadside moorage are also available. The Marina also acts as a communications center for boaters in the waters of Thunder Bay and posts severe weather warnings. Dockage is also provided for a MDNR law enforcement boat and the U.S. Coast Guard.

The City participates in the state Central Reservation System. Under this system, transient boaters are able to reserve dockage at the Marina on specific dates via a centralized, statewide system. Twenty-seven (27) transient slips are available for reservation through this system.







**Type**: Special Use Facility **Service Area**: Variable

**Barrier Free Accessibility = 3.** This facility is mostly barrier-free. Hardware at the Boaters Restrooms needs to be changed and barrier-free signage needs to be installed on both doors at the proper height. There is no barrier-free access to the east side of the fixed dock basin. The Breakwall bi-path is barrier-free. The Fish Cleaning Station is not barrier-free.

**8. Culligan Plaza** is a small public space located on Chisholm St. at Second Ave. It contains a water fountain and a large public fountain.

Type: Mini-Park

**Service Area**: City of Alpena **Barrier Free Accessibility** = **3.** This facility is partially barrier-free. There is barrier-free access from the sidewalk along the perimeter of the plaza, but there is no barrier free access to the fountain.





9. **Downtown Parks:** Downtown Alpena contains two small "pocket parks" which are maintained by the Downtown Development Authority (DDA).

a. Chisholm Street Park is located between Second and Third Ave. It contains a walkway, benches, and plantings. A small portion of this park is leased by a local restaurant to provide outdoor dining.

b. Waterfront Park is located between River and Carter St. It contains benches, trees and plantings. Currently privately owned open space, the Alpena DDA is attempting to acquire.

Type: Mini-Parks

Service Area: City of Alpena

**Barrier Free Accessibility = 3.** Chisholm Street Park is barrier-free Waterfront Park is mostly barrier-free but lacks barrier-free priority to be a

free picnic tables.





**10. Duck Park** adjoins Island Park and the Wildlife Sanctuary. This 2.5-acre park has 1,200 feet of Thunder Bay River frontage. It complements the natural setting of Island Park by offering an area for more developed recreational uses and vehicular parking. It is also the proposed site of the River Center and adjoining boardwalk from which a range of recreational and educational activities relating to the river area can be provided. The site includes picnic tables, an area for rest, as well as off-street parking. Ducks, swan, geese, and other wildfowl gather at this site.

Recent improvements to this park include a covered pedestrian bridge to Island Park and a water tower (photo shown within the Island Park description).

Type: Community Park
Service Area: City of Alpena
Barrier Free Accessibility = 2









**11. Eleventh Avenue Boat Launch** is located at the end of Eleventh Avenue on the Thunder Bay River/lake Besser. It serves as a small craft boat launch but has few amenities at this time.

**Type**: Special Use Area **Service Area**: City of Alpena

**Barrier Free Accessibility = 1.** This facility is not barrier-free

12. Island Park located on the Thunder Bay River, at the corner of US-23 and Long Rapids Road. This 17-acre island is owned by the City and developed and maintained by the Alpena Wildlife Sanctuary Board with the help of the Alpena Volunteer Center. The island has 4,400 feet of water frontage. This natural area preserves the rich ecosystems with the flora and the fauna natural to the area. Access to this area is gained by way of a concrete bridge, which is closed to vehicles (a key may be obtained to drive to a handicapped-accessible viewing area). Nature/hiking trails crisscross the Island, providing abundant opportunity for observation and study of nature and wildlife. The opportunity for fishing is provided by fishing platforms at the water's edge. The City of Alpena developed a comprehensive River Plan in 1995, which includes Island Park and the Thunder Bay River Corridor. The Wildlife Sanctuary is located adjacent to the Island Park. It consists of 600 acres and is home to a variety of native fauna and flora.



**Type**: 11, 11a, 11b - Natural Resource Areas

Service Area: Alpena County

**Barrier Free Accessibility = 2.** This facility has some barrier-free facilities. The parking lot is paved and access to the City bi-path is possible from Duck Park. Many viewing opportunities exist to view the water and wildlife. Barrier-free fishing opportunities exist along the pedestrian bridge and in two areas along the bi-path at the island side of the pedestrian bridge. The majority of the viewing and fishing platforms on the island are not barrier free. There are no barrier-free picnic tables and no barrier free access to cooking grills.







**13. LaMarre Park** located at Eighth and River Street intersection on the Thunder Bay River, was acquired by the City of Alpena from Alpena County in 1997. This 1.5-acre site includes 367 feet of river frontage and is a popular fishing location and is frequently used as a trailhead to access the City bi-path system.

In 2004, the City, with the assistance of MDEQ Coastal Management Program grant funds, installed a large barrier free concrete walkway and fishing platform along the river's edge. In 2008, the City purchased and removed a residential home at the corner entrance to the park in order to open the view of the park, increase open space, and visibility.

Other amenities at this park include picnic tables, benches, off-street parking, and passive recreation.

**Type**: Mini-Park

Service Area: City of Alpena

**Barrier Free Accessibility = 4.** This facility is barrier-free.



**14. McRae Park** located at the intersection of North Second Avenue and Hueber Street. This park includes four fenced youth/women's ball fields (three 60-foot base fields and one 90-foot base field); two T-ball fields; a children's play area; four tennis courts; two basketball courts; two paved parking lots; a small concession/restroom building; and a park shelter which is used for meetings and social events. General oversight and maintenance of this park is conducted by the McRae Park Association.



In 2008, construction finished on a new 90-foot basepath baseball field. This field was constructed to replace an old Babe Ruth field that was closed when Oxbow Park was abandoned by the City. Some new playground equipment was purchased through grant funds obtained in partnership with the Northeast Community Service Agency (NEMCSA). Funds for installation were obtained from a MSHDA Neighborhood Preservation grant; accessed through the City's participation in a community Vision 2020 program.

**Type**: Community Park

Service Area: County of Alpena

Barrier Free Accessibility = 2. This facility has some barrier-free facilities. The parking lot is paved but there is no barrier-free access to the playground, basketball courts, or ballfield bleachers. The restrooms at the Concession Stand are not barrier-free. The driveway to the new Babe Ruth field is not paved and access to the bleachers is limited. The only access ramp to the community building is in poor condition and needs repair. The community building entrance door threshold needs to be lowered to 5/8". Neither restroom in the community building is compliant; each entrance door must be widened, the restrooms enlarged, and barrier-free hardware installed.

15. Mich-e-ke-wis Park is an approximately 20-acre park located on Lake Huron along State Avenue, between Thunder Bay Avenue and Mason Street. The park includes two youth/women's ball fields, playground equipment, a BMX bike park (designed for younger riders), volleyball courts, horseshoe pits, a beach area, picnic area, an enclosed warming/general park shelter building, and off street parking. The park is revered for the natural beauty of its shoreline and scenic views of Lake Huron. Sections of the City's Bi-Path rung through the park along the Lake Huron Shoreline. The warming shelter has been leased to a private business offering fitness programs and recreational equipment rentals.

In 2020 the City of Alpena completed the development of a Mich-e-ke-wis Park Master Plan. The plan was developed with thorough public input and makes recommendations for many park improvements. Some of the new improvements identified include: A multi-use pavilion, quiet area with pedestrian pathway, additional volleyball courts, and a bike pump-track. The plan also calls for rearranged and paved parking areas, upgraded playground equipment, and improved amenities such as picnic tables, benches, bike racks, and site lighting and landscaping. The Miche-ke-wis Park Master Plan can be seen in **Appendix D**.

**Type**: Community Park **Service Area**: Alpena County

**Barrier Free Accessibility = 2.** Some of this facility is barrier free. The parking areas are not paved and there are no barrier free pathways leading to park features.













**16. North Riverfront Park** located off Fletcher Street near the mouth of the Thunder Bay River within the City's downtown area, behind the Post Office. This park has 570 feet of river frontage. A parking lot and boat launch is provided on this site. A section of the park is also fenced and dedicated as the Thomas Safford Dog Park.

In 2007-2008, the City implemented a number of improvements at North Riverfront Park aided by a grant from the MDNR. The improvements include the installation of a cantilevered walkway with barrier free access and rail sections allowing fishing for all parties. The improvements also included flower, shrub, and tree plantings and the installation of an irrigation system to ensure the livelihood of plant material and reduce runoff to the river. Amenities were also installed in the park including benches, picnic tables, walkways, water and power access and a drinking fountain. These improvements have opened up this previously unimproved park for expanded and enhanced activities. The project, due to available funding, had to be curtailed and elements originally planned for were deleted from the project with hopes of being able to fund them in the future. These include the resurfacing and restriping of the parking lot, parking lot lighting, and installation of water and power access points throughout the park.

**Type**: Special Use Park

**Service Area**: City of Alpena; boat launch serves wider area. **Barrier Free Accessibility = 4.** This facility is barrier-free.











17. Riverside Skate Park/Water Tower Park is located on Ninth Avenue near the Ninth Avenue Bridge. A collaborative effort between a skateboarding/in-line skating group, concerned citizens, and the City resulted in the development of this community recreational skateboarding park. The project began in 1997 by a group of area youth involved in Get Excited And Rally (GEAR), with the help of many community supporters. As the proposal gained recognition, committees were formed and public information sessions were held. In the spring of 1998, this well-planned project resulted in the selection of Water Tower Park on Ninth Avenue as the location for the skateboarding facility. With youth and adults working together, the central location of Water

Tower Park provides recreational opportunities for skateboarding and in-line skating. Stunt bikes are not allowed at the facility. Although the park is youth-oriented, it provides all residents of the City of Alpena with the opportunity to participate in this popular activity in a safe and user-friendly environment. A second mini-skate park for beginners was constructed in 2006.

In 2006, with the assistance of a grant from the MDEQ, improvements to Water Tower Park were installed. A 10' wide section of lighted Bi-Path was extended across the park from Ninth Avenue (which connected to a section of the Great Lakes Maritime Heritage Trail that extends to Second Avenue). Additional park improvements undertaken during this project included the construction of a barrier free fishing pier along the waters edge, the installation of an irrigation system and terraced rain garden (to control runoff to the river), landscaping upgrades, and the installation of new picnic tables.

**Type**: Special Use Park **Service Area**: City of Alpena

**Barrier Free Accessibility = 4.** This facility is barrier-free.











18. Rotary Island Mill Park is located in the Thunder Bay River between Sixth and Seventh Streets. Owned by the Rotary Club of Alpena, this park was developed for recreational use with fishing sites and pathways. In 2007, a pedestrian bridge linking the island to the Great Lakes Maritime Heritage Trail was installed. This bridge established a connected, non-motorized pathway to both sides of the Thunder Bay River. It also effectively integrated the island into the City park system. In 2008, the Rotary Club signed a maintenance agreement with the City of Alpena whereas the City will maintain specified improvements on the island in exchange for a public access easement across the island.

Type: Mini-Park (Private Park with Granted Public Access)

Service Area: City of Alpena

19. Starlite Beach is an approximately 8.5-acre park located along State Avenue between Mason and Bingham Streets. It is one of the premier, and most popular, parks in the City of Alpena. The park offers many features such as: a large sandy beach on Lake Huron, with a beach ramp to offer barrier free access, a beach promenade with sitting wall, three large barrier free playground structures and two small children's playground structures, new modern barrier free restroom facility, new barrier free pavilion, and a barrier free splash pad. There is paved off street parking and sections of the City's Bi-Path run through the park along the Lake Huron Shoreline. There is also a large picnic/open area and benches, picnic tables, and sun shelters throughout the park.

Many of the recent facilities and amenities were installed as part of an approximately \$4-million improvement project designed to make Starlite Beach a premier all-season destination. The park is within easy walking distance of several restaurants and fast food establishments, many retail stores, a miniature golf course, and several other City parks.

**Type**: Community Park **Service Area**: Alpena County



















20. South Riverfront Park located on the south side of the River within the City's downtown area, behind the former Alpena Power Company building, Federal Building, and Memorial Hall. With approximately 850 feet of Thunder Bay River frontage, the site consists of three parcels of land.

The first parcel, owned by the City, is located directly behind Memorial Hall. Uses of this site include dock fishing, passive recreation and broadside moorage for larger watercraft. The second parcel, owned by a private individual, is directly behind the Federal Building. A partial easement has been granted to the City for passive recreational use; including dock fishing, and an open green space area. Broadside moorage exists for federally-operated vessels. The third parcel, owned by the City, is located directly behind the former Alpena Power Company building.

In 2005, the amenities of the entire park were upgraded with grant funds received from the state's *Cool Cities Pilot Program*. A colored, stenciled concrete walkway, the first phase of the City's historic Riverwalk, was constructed. Wrought iron safety railing was installed along the head pier and an irrigation system was installed throughout the park. Historic-style pedestrian lights, gazebo, drinking fountain, and wrought iron benches were also installed. Historic markers detailing the history and use of the Thunder Bay River were developed in partnership with the Thunder Bay National Marine Sanctuary and Underwater Preserve and installed along the new walkway.

Recreational uses of this park include dock fishing, broadside moorage of watercraft and passive recreation. It is also used as the venue for local festivals.

**Type**: Mini-Park

Service Area: City of Alpena

**Barrier Free Accessibility = 4.** This facility is barrier-free.







**21. Thomson Park** located on State Avenue on Lake Huron, midway between Starlite Beach and Bay View Park. With 160 feet of Thunder Bay frontage, this park has an excellent swimming beach, which is used quite heavily. Several picnic tables and a bike rack are available. A portable restroom facility is placed at the park during the summer months.

**Type**: Neighborhood Park **Service Area**: City of Alpena

**Barrier Free Accessibility = 1.** This facility is not barrier-free. No barrier-free picnic tables are present within the park and there is no barrier-free access to the beach or lake.









**22. Veteran's Memorial Park** is another small "pocket park" located at Washington and Second Avenue in downtown Alpena. It contains benches and a memorial to local veterans.

Type: Mini-Park

Service Area: City of Alpena

**Barrier Free Accessibility = 4.** This facility is barrier-free.



**23. Washington Avenue Park** located on Washington Ave., at Eleventh Ave. This 3.8-acre park has 1,650 feet of scenic frontage on the Thunder Bay River. Picnic tables, an area for rest, fishing access and off-street parking are available. This park is also a gathering place for wildfowl.

**Type**: Neighborhood Park **Service Area**: City of Alpena









TABLE	TABLE 3: DNR RECREATION GRANT INVENTORY						
YEAR	GRANT #	PARK NAME	ITEMS	STATUS	<b>Grant Amount</b>		
1977	26-00985	Mich-e-ke-wis Park	7,000 ft <sup>2</sup> Park Shelter	Closed	\$116,500		
1978	26-01060Y	McRae park	Little league field, paved parking, restroom and concession building, landscaping	Closed	\$32,000		
1978	26-00842	Riverfront Park	Acquire 2.28 acres of land for public outdoor recreation.	Closed	\$37,288		
1982	TF596	Wildlife Sanctuary	Acquire 17-acre island on the Thunder Bay River within the 500 acre Wildlife Sanctuary.	Closed	\$237,500		
1983	26-01265	Starlite Beach	Develop entrance area, roadside park, entrance road and paved parking lot, bicycle/pedestrian trail, picnic area, landscaping.	Closed	\$65,000		
1984	TF768	Thunder Bay River mouth	Acquire 6.5 acres at the mouth of the Thunder Bay river and Lake Huron. Staging area for underwater park.	Withdrawn	\$720,000		
1985	26-01379	North Riverfront Park	Boat launch with paved parking and landscaping	Closed	\$84,000		
1987	TF87-016	Small Boat Harbor	Construct new floating dock main pier with 12 finger piers.	Closed	\$80,000		
1989	BF89-642	Bay View Park	New parking area, concrete picnic tables, park id and directional signs, concrete sidewalks/bike path, trees, lawn area in front of Bandshell to provide slope.	Closed	\$75,000		
1992	TF92-299	Thunder Bay River	Develop hard surface nature trails and pathways, boardwalks, docks, bridge, landscaping and picnic tables.	Closed	\$195,000		
1995	TF95-180	River Plan – Phase 2	Pathway system along south side of river, improvements to Island Park and adjoining roadside park.	Closed	\$279,800		

YEAR	GRANT #	PARK NAME	ITEMS	STATUS	<b>Grant Amount</b>
1999	TF99-353	Harbor Breakwall Walkway Extension	Develop 700 linear foot extension of walkway atop the harbor break wall, including railing, pedestrian lighting, fishing platform, and benches.	Closed	\$155,685
2000	TF00-275	Harbor Breakwall Walkway Extension	650 linear foot extension of concrete walkway atop the harbor break wall to its terminus, including railing, pedestrian lighting, fishing platform, and benches.	Closed	\$153,481
2005	TF05-014	North Riverfront Park Heritage Improvements	Walkways, parking, pavilions, lighting, irrigation, and site amenities.	Closed	\$214,500
2007	TF07-023	Starlite Beach Promenade Facilities Project	Picnic pavilion, restroom/storage/ concession building, walkway, utilities, landscaping, & site amenities at Starlite Beach on Thunder Bay	Closed	\$443,300
2013	TF13-022	NEST Alpena Regional Trailhead	Develop year-round trailhead along North Eastern State Trail. Restroom/ storage building, pavilion, paved parking lot, snowmobile parking, access paths, drinking fountain, landscaping, all necessary site amenities, security lighting & camera.	Closed	\$245,000
2016	TF16-0174	Starlite Beach Splash Pad and Beach Improvements	Develop a new splash park, access pathways, sun shelters with picnic tables, shoreline sitting wall, landscaping, and a beach ramp to allow persons with mobility issues to access the beach and shoreline. The splash park consists of a number of water features designed for visitors from toddlers to adults.	Closed	\$430,000

### Other Public Recreational Properties

### Thunder Bay National Marine Sanctuary and Underwater Preserve

In October 2000, the Thunder Bay National Marine Sanctuary and Underwater Preserve was designated as the nation's first freshwater sanctuary. The 4,300-square mile sanctuary and underwater preserve is located in Thunder Bay off the coast of Alpena, Alcona and Presque Isle Counties. Its boundaries extend from the north Presque Isle county line to south Alcona County line and from the shoreline to the international boundary. Not only is the Sanctuary/Preserve the first freshwater sanctuary, but it is also the first sanctuary to focus solely on a large collection of underwater cultural resources and the first sanctuary to be located entirely within state waters.

The focus of Thunder Bay National Marine Sanctuary and Underwater Preserve is on understanding the region's "maritime cultural landscape." While the shipwrecks of the Thunder Bay region are the most obvious underwater cultural resource, the sanctuary puts the shipwrecks in the larger context of the region's lighthouses, lifesaving stations, shipwreck salvage operations, and maritime economic activities.

Thunder Bay National Marine Sanctuary and Underwater Preserve encourages and promotes recreational activities that include:

- Diving: charter, recreational and commercial
- Fishing: charter, recreational, and commercial
- Boating: recreational and commercial
- Research
- Education

The NOAA protects and manages sanctuaries through the National Marine and Sanctuary System (NMSS). Because the Thunder Bay Marine Sanctuary and Preserve is entirely within Michigan waters, a Joint Management Committee was established with NOAA and the State participating as equal partners. The involvement of communities and the development of a stewardship ethic in the community is vitally important to the protection of sanctuary resources. To help facilitate community stewardship, a Sanctuary Advisory Council (SAC) is established which is supported by NMSS. The 15-member council consists of local members from the community representing a variety of disciplines, interests and political subdivisions. Members are appointed by the director of NMSS and mutually agreed upon by NOAA and the State of Michigan. The primary duties of the SAC are to provide recommendations to NOAA and the State of Michigan concerning sanctuary development and to advise the Sanctuary/Preserve manager about management issues. Sanctuary/Preserve activities will focus on resource protection, education, and research. Priority activities include placing mooring buoys at identified shipwrecks, initiating an inventory and documentation of shipwrecks, and developing a maritime heritage education program.

The Thunder Bay Sanctuary/Preserve Maritime Heritage Center has been developed in a refurbished building within the old Fletcher Paper Mill property along the Thunder Bay River. The museum, education and research center generate considerable activity and has become a focal point in the City of Alpena.

### Thunder Bay Island

Thunder Bay Island sits 4 miles offshore from North Point in Alpena County at the northern edge of Thunder Bay. The Island is the outermost island in a group of islands connected to the north point of Thunder Bay by a shallow bank of numerous rocks, most of which are submerged. This 215-acre Island is composed of limestone bedrock and is covered with large boulders and gravel. A thin layer of soil supports a wide variety of plants and the absence of deer allows vegetation to grow without being browsed. The island is an important nesting site for a variety of bird species. Free from major carnivores, except the raccoon, large colonies of ring-billed gulls, common terns, herring gulls and caspian terns can be found raising their young on the island. Federal land use regulations apply to the island and wildlife and wildlife habitats are managed by the U.S. Fish and Wildlife Service. The Island has been part of the Michigan Islands National Wildlife Refuge since 1965.

One of the oldest light stations on Lake Huron is located on Thunder Bay Island. The light tower was first constructed in 1832 and was built to warn mariners of the dangerous reefs extending from the island. The lighthouse was built on the SE tip of the island with a tower of stucco covered brick, and a spiral staircase. In 1857 it was raised 10 feet and a fog signal added. The light keepers' quarters are attached. From 1832 to 1939 the Station was run by the U. S. Lighthouse Service, thereafter the U. S. Coast Guard manned it until it was automated in 1983. The lighthouse and accompanying buildings have long been abandoned and signs of deterioration are showing. The facility is currently undergoing restoration by the Thunder Bay Island Lighthouse Preservation Society.

Squatters were attracted to the federally-owned island and by 1845; a large fishing community thrived there. One hundred and sixty people lived on the island with thirty-one fishing boats harvesting twelve thousand barrels of fish each year. Faced with government action to remove them from the island, the trespassers picked up their belongings and relocated to nearby Sugar Island, where they stayed for years. Currently the Island is owned by the U.S. Coast Guard and is leased to the Thunder Bay Island Preservation Society. Access to the island is limited to the U S Coast Guard, U S. Fish and Wildlife Service, and members of the Thunder Bay Island Preservation Society. At the present time, the most immediate concern for the Island is the rehabilitation of the lighthouse. Repairs are needed to keep the structure sound and restoration would be needed prior to public viewing. Alpena Township is working to acquire the property around the lighthouse and foghorn house to facilitate the restoration of structures.

#### *Multipurpose Rail-Trails*

Rail-Trail Corridors provide the foundation of a non-motorized dedicated trail system in the region. The North Eastern State Trail (NEST) and Alpena to Hillman Trail are part of a larger network of regional trails that cover over 280 miles throughout Northern Michigan. These trails connect multiple communities, parks, public forests, private forests and water features.

The NEST was completed in 2011. Users can walk, bicycle, horseback ride or snowmobile 71 miles from Alpena to Cheboygan. The trail runs from Woodward Avenue in the City of Alpena to the Lincoln Street in City of Cheboygan where it merges with the North Central State Trail which runs south 45 miles to Gaylord or northwest 16 miles to Mackinaw City. The NEST has a 10' wide packed crushed limestone surface with two-foot shoulders, new safety signs, access control features and mile marker posts. The trail use, determined by the DNR, is for all non-motorized users year-round and snowmobiles from December 1 through March 31. This project was collaboration between two state departments, local governments and a non-profit organization. The Top of Michigan Trails Council (TOMTC) led the effort to help assemble a 3.1 million dollar funding package which included gaining 5% of the project costs from local governments,

individuals and organizations. The Michigan Department of Transportation completed the engineering and project oversight while the Michigan Department of Natural Resources oversaw the project implementation and will continue to manage and maintain the facility. The trail now creates a link across northeast Michigan on the former Detroit to Mackinaw Railroad connecting Alpena, Posen, Hawks, Millersburg, Onaway, Aloha and Cheboygan.

The Alpena to Hillman Trail (also known as the Paxon Spur) is an abandoned rail grade that is 22.3 miles long connecting the City of Alpena to the Village of Hillman. The trail is primarily used by snowmobiles in the winter, although all non-motorized users may use the trail. The surface is dirt, cinder and ballast, and not currently ADA accessible. There are gates on the trail, and they are closed and locked during the summer months. The trails are still opened for non-motorized use, but the user must enter around the gates. There is a private elk farm right along the trail where users can view the elk.

- Improvements and surfacing of the Alpena to Hillman Rail-Trail to allow for expanded year-round non-motorized transportation. This would mirror the North Eastern State Trail, which still supports snowmobile usage during months with adequate snow cover.
- Add amenities and access points along the NEST.
- Improve the surface and accessibility for the Alpena to Hillman Trail.
- Add amenities, trailhead and access points along the Alpena to Hillman Trail.

### Natural Features

Alpena County is blessed with an abundance and variety of natural resources. There are 67 lakes, ponds and rivers covering over 13,000 acres in Alpena County and the County has over 50 miles of Lake Huron shoreline. Forested lands cover almost 60 percent of the county of which over 85 percent is owned privately. The geology and karst features found in Alpena County is unique to northeast Michigan and the County is home to a large number of sinkholes and sinkhole lakes.

While there is a relatively large amount of sensitive and unique natural features in the County, it is recognized that protection and conservation is needed to ensure these natural resources are protected and preserved for future generations. Alpena County supports public and private efforts to preserve and protect unique and sensitive natural resources through the use of smart growth design, conservation easements and procurement. Acquisition of properties to improve public access onto Misery Bay will expand recreational opportunities and complement the Thunder Bay National Marine Sanctuary and Underwater Preserve.

#### MidMichigan Medical Center-Alpena Grounds

The MidMichigan Medical Center Grounds are located at 1501 W. Chisholm Street directly adjacent to the hospital parking area. This 2.3-acre site is mostly open grassy area and includes 625 feet of Thunder Bay River frontage. A portion of the Bi-Path is also located along this section of the river.

### Alpena City Housing Commission

The Alpena City Housing Commission has two neighborhood parks under its jurisdiction.

**The Kurrasch Park** is a 1.48-acre neighborhood park located on Fourth Ave. Only partially developed, the park has limited playground equipment and an open field area. The housing

commission office building is situated on the property and has a community room that is suitable for many indoor recreational activities.

**The Eleventh Avenue Park** has a playground utilized by area children.

### Alpena County Recreational Facilities:

Alpena County Fairgrounds are located on Eleventh Avenue between Charlotte Street and Tawas Street. Situated on 33 acres, this property includes 2,700 feet of Thunder Bay River frontage. Water and sewer services are provided by the City of Alpena. Livestock barns are available for annual fair events. Campground facilities include 69 licensed campsites, with electricity, picnic tables, and a sanitary dump station. A children's playground is equipped with one slide, two swing sets, one merry-go-round, climbing bars, one rocking horse, one bench, one picnic table, and a sand box area. A four foot high chain link fence with a gate encloses the entire playground and protects the children from the River. Maintained by the Alpena Optimist Club, this activity area is available to all children for recreational purposes. Restrooms and showers are available for use by campers and those attending events. An indoor shelter and a storage building for boats and motor homes are also located at this site. Other recreation facilities include a grandstand which seats approximately 5,000 spectators, portable bleachers used to increase seating capacity for major events, an arena and barn for horse riding events, a racetrack, a green park for picnics, two horseshoe courts, a fishing area, and two boat launches. The grandstand area is available year-round for events.

Alpena Plaza Pool is located at Alpena High School, 3303 South Third Avenue. The pool building measures 130 feet x 110 feet. The pool can accommodate six lanes, 25 yards long, for swim competition. This pool is located in a centrally accessible area and is the only municipal indoor swimming pool in the County. In addition to being used by high school students and the public, it is a major source of school training and team competition. Senior citizens and area youth also use the pool for family-oriented activities. The pool can be rented for birthday parties. A full-time director schedules and/or supervises the following pool activities some of which include: Red Cross swimming and lifesaving training sessions; Infant/Toddler water adjustment classes; Senior citizen physical therapy programs; and family swimming programs. Specific targeted programming include: Senior Fitness, Splash Aerobics, Aqua Chi, Water Walking/Running, Rehabilitation and Social Swimming, Lap and Exercise Swimming, Open Swims, Learn to Swim Instruction, Aerobic Sculpt, Robotic Competition (underwater ROV), Boot Camp and Poolates.

**Tennis Courts** are located on the grounds of Alpena High School next to the pool building. These four courts are used by students and the public for casual recreation and organized team competition. Recent updates include resurfacing and spectator seating installed.

Long Lake Park/Campground is located ten miles north of Alpena, one-half mile off U.S. 23. Situated on the east side of Long Lake, this county park occupies 68 acres. A total of 105 campsites are adjacent to the 5,652 acres of water that make up Long Lake. Water and electricity are available at 80 of these sites with the other 25 sites considered primitive. Park facilities include restrooms/showers, dumping station, concession stand, concrete boat ramp, three docks nature trails, two pavilions (with electricity), picnic tables, two playgrounds, two swimming beaches, and outdoor trailer storage. Long Lake Park is open May 15 to October 15. Camping is permitted after October 1st until November 1st on a daily rate schedule. A park caretaker is on-site.

**Sunken Lake Park/Campground** is located on Fletcher Park Road at the Presque Isle County line. Adjacent to Sunken Lake's 50 acres of water, this 160-acre county park offers camping, fishing, boating, swimming, and a children's playground. A day use area has picnic tables, grills, playground equipment, and a pavilion. A covered footbridge provides access to an island with nature trails. The camping area offers 60 trailer campsites with water and electricity available. All campsites have picnic tables. There are two bathrooms with showers, a dumping station, a boat ramp and dock, a fish cleaning station, a concession stand, and playground equipment. A park caretaker is on-site.

Beaver Lake Park/Campground is located 1.2 miles west of M-65 on Beaver Lake Park Road. This county park is situated on 8.19 acres adjacent to Beaver Lake. With a dam to control lake levels, this natural lake covers 665 acres and offers area residents many water-related recreational opportunities. Swimming, boating, and fishing for pike, bass, and pan fish are popular summertime activities. A pavilion, children's playground, and a fenced-in spring separate the boat launch and camping area from the day use area. The day use area provides an open space with picnic tables, swings, and a swimming beach. Overnight camping is available, and a park caretaker is on-site.

Manning Hill Park is located in Lachine on M-32 near the junction of M-65. Situated on one of the highest points in Alpena County, this two-acre site offers a scenic area with a panoramic view of the surrounding countryside. The historic lookout tower has been removed and an easily accessible observation deck was constructed on the former tower pad. A pavilion, three picnic tables, and two grills provide area residents and visitors with summer recreational opportunities. Sledding is a popular winter activity at this park.

**Northern Lights Arena** is a twin-sheet ice facility adjacent to the APlex. It has two NHL regulation-size ice surfaces and is home to the Alpena High School Wildcats, Alpena Hockey Association, Alpena Speed Skating Club, Alpena General Men's Hockey League, Alpena Men's Senior Hockey League, Carhardt Senior Hockey League, Alpena Figure Skating Club, Alpena Thunder Bay Wrecks, and NLA R/C Vehicle Club. The arena has seating for 900, has two concession stands, a pro shop, an indoor walking/jogging track, exercise/fitness rooms and common areas in the lobby. The 85' x 200' ice rink is large enough to host American Speed Skating Union sanctioned events and will have enough space for figure skaters to practice and perform in front of an audience. The Thunder Bay Soccer Association soccer fields are located north of the Arena.

### **School Properties**

**Alpena Senior High School** located at 3303 S. Third Ave. This 50-acre site, owned by the Alpena School District, has an auditorium with a stage, a dance studio, a wrestling and weight room, gymnasium, a football stadium, men's hardball fields, two multipurpose fields, an outdoor track, and off-street parking. A natatorium and five tennis courts are also located there, both of which are owned by the County.

**Besser Elementary School** located at 375 Wilson Street. The four-acre property, owned by the Alpena School District, has a gymnasium, two youth/women's ball fields, a multi-purpose ball field, a playground and off-street parking.

**Ella White Elementary School** located at 201 N. Ripley. This two and one/half acre site, owned by the Alpena School District, has a gym, one ball field for unorganized play, a basketball court, a playground, off-street parking, and a nature study area.

**Lincoln Elementary School** located at 309 W. Lake Street. This two-acre site, owned by the Alpena School District, has a gym, a basketball court, a playground, and off-street parking.

**Sunset Elementary School** located at 1421 Hobbs Drive. The Alpena School District owns this 40-acre site. It has a gym, an area available for nature study, hiking and biking, a youth/women's ball field, a playground and off-street parking. This school is currently closed.

**Hinks Elementary School** is situated on 39 acres on U.S. 23 North at the south end of Long Lake, is owned by the Alpena Public School District. Recreational facilities on the site include a gymnasium, nature trails, baseball diamond, basketball hoops soccer field, and a playground. Although these recreational facilities are principally intended for school use, they are open for public use after school hours.

**Wilson School** is located at 4999 Herron Road. Owned by the Alpena Public School System, the property has a school gymnasium, playground and athletic fields. These recreational facilities are primarily intended for school use, but are available for public use after school hours. Many of the playground structures have been upgraded and safety bark has been installed. Playground structures include: three sets of swings, two wooden climbing structures, two metal climbing structures, several slides, a large play structure, tires, a seating area, hanging loops, a funnel ball game, a four-person teeter-totter, learning stations, and a basketball court.

Sanborn Elementary School Pukwegee Little League Baseball Diamond/School is located at the intersection of U.S. 23 and Nicholson Hill Road. The ball field is fenced and includes a backstop, dugouts, one set of bleachers, two restrooms, a concession stand and a storage building. Playground equipment includes a jungle gym, a slide, a teeter-totter, two basketball hoops, two swing sets and a merry-go-round. Double tennis courts with nets and backstops are also provided. Convenient off road parking invites heavy daytime use during the peak summer season and moderate use, mostly by families and community groups during the off-season.

**Thunder Bay Jr. High School** located at 3500 S. Third Ave. The junior high school has a gym, track, tennis courts, ball fields and a football field for school use.

**Aces Academy** is located at 700 Pinecrest and owned by the Alpena School district. Previously used as an elementary school building, this two-acre site has one ball field for unorganized play.

Alpena Community College, Main Campus located on Johnson Street, contains 704 acres of property belonging to Alpena Community College. Presently, the central campus buildings are located on this property as well as a 400-acre section devoted to field resource study. Granum Theater is located on campus for performing arts and other events. An athletic campus features softball fields and some nature trails. The property includes 1,600 feet of Thunder Bay frontage and encompasses a portion of the present Bi-Path system. Between Long Lake Avenue and Woodward exists a large area of property, part of that is woodland; the rest is open meadow. There is also a Wellness Center that is open to the public and contains various exercise machines and programs.

Alpena Community College extends its philosophy of shared partnership with the community to its land uses and the functions such land should carry out. The potential uses of these lands present the opportunity for joint planning with other community partners who share ACC's vision of what is most needed and what can best utilize the recreational resources of this property.

The City Bi-Path follows the 1,600 feet of Thunder Bay River frontage along Johnson Street and adjoins the college's main campus. The possibility for other developments utilizing this river frontage is great. Among other options are canoeing, dockage, and other river recreation. The athletic campus contains two

men's softball fields, a skeet range, and some nature trails. Expansion of this area offers many possibilities, as does the 400-acre field resource study area.

Alpena Community College, East Campus (Currently Closed) located at the intersection of Ninth Avenue and Walnut Street. This four-acre site contains a gym and five soccer fields, as well as off-street parking. Alpena Community College moved all of its programs to the main campus. The Alpena Youth Soccer still utilize the soccer fields and a Baptist Church utilizes a portion of the space. Planning and fundraising is underway for this site to be renovated and become the Boys and Girls Club of Alpena.

**Pied Piper Opportunity Center** located at 444 Wilson. This two-acre site, owned by the Alpena-Montmorency-Alcona Educational Service District, offers a playground and off-street parking.

**All Saints School** located on N 2<sup>nd</sup> Ave. A fully equipped, fenced children's playground, a basketball court, and off-street parking is available.

**Immanuel Lutheran School** located at 355 Wilson. The property includes a children's playground, a volleyball court, a youth/women's ball field, a soccer field, and off-street parking.

### Alpena Township

Alpena Township is the largest geographical subdivision in Alpena County. It is comprised of 112.6 square miles of 72,033.0 acres that surround the City of Alpena. Located in the northeast section of the county, it is bordered by Presque Isle County to the north and Lake Huron to the east.

Alpena Huron Shores Babe Ruth League Fields is located behind the township municipal building at 4385 U.S. 23 North. The Alpena Huron Shores Babe Ruth League Fields are located behind the municipal building. The site is classified as a sports complex. Current facilities consist of four regulation Babe Ruth League ball diamonds, bleachers, dugouts, scoreboards, restroom/concession building, picnic tables, storage building, well house, two automatic sprinkling systems to maintain the fields, and an enlarged parking area with handicap accessibility. Alpena Huron Shores Babe Ruth League maintains the ball fields, and the Township pays the utilities. The facility is not only used for local Babe Ruth League activities, but is a site for regional tournament games.

**A forty-acre plot** of public land is located on West Long Lake Road in Section 8 of T32N, R8E. This property was formerly used as the Township landfill and is now undeveloped.

A public access site is located on .8 acre of land at the Weiss Road bridge in Section 23 of T32N, R8E. The Narrows of Long Lake Creek flow beneath this bridge and the Township Fire Department uses this site to fill water tanks on the fire trucks. An informal boat launch is formed by a graveled slope to the water.

**Alpena Township Office Building** is located at 4385 U.S. 23 North. It contains offices of the Township Building Inspector, Assessor, Clerk, Treasurer and Supervisor. The Township Water Department and Northside Station of the Township Fire Department are also located at this facility. A barrier-free ramp makes entrance to the building readily accessible. Restrooms are also accessible.

Alpena Township Nature Preserve is located in Section 15 of T31N-R9E and consists of approximately 140 acres with 10,000 feet of Lake Huron Shoreline. The Nature Conservancy partnered with Alpena Township in acquiring this property to preserve it from extensive lakeshore development and to provide public access to unique natural resources. Alpena Township acquired the property with grant support from The

Nature Conservancy, Michigan Natural Resources Trust Fund and Michigan Coastal Management Program. The property is used for low impact outdoor recreation and enjoyment of the rich coastal resources. Alpena Township received funding to develop a park management plan from the Michigan Coastal Management Program and completed the plan in the fall of 2008. Important natural resources on the property include karst geologic features in and around El Cajon Bay, coastal fens, coastal marshes, dwarf lake iris, shore birds and migratory birds. The Michigan Natural Features Inventory has identified a number of threatened and endangered plants and animals on the property. Future uses for the property include nature and interpretive trails, water access for canoes or kayaks. In addition, the waters off this property are important for diving and are part of the Thunder Bay National Marine Sanctuary and Underwater Preserve. The Township is planning to acquire small parcels to provide parking facilities and more direct access to Misery Bay for launching kayaks and canoes.

**VanWormer Field** is located on the corner of Bloom Road and Long Lake Road in Section 27 of T32N-R8E, this 5.46-acre site was the home to the old township hall. The building was sold and removed, and the ball field remains the only use of the site. Huron Shores Little League uses and maintains the field. There is no water on-site, but port-a-potties are provided during the season.

**Rockport Picnic Area** provides gravel parking for use of picnic tables and grills, an access gate, observation benches, signage, and landscaping. This two-acre site was recently developed in partnership with DNR and is adjacent to the Rockport boat launch site in Section 6 of T32N-R9E. Alpena Township has a long-term lease from the DNR for this picnic site.

Other Publicly Owned Recreation Property within Alpena Township:

**Mackinaw State Forest** covers 8,500 acres in several areas of Alpena Township. The largest acreage is in the southern section of the township. This State-owned land is used for forestry and is designated for multipurpose recreational use. Hunting is the primary recreational use with hiking and nature observation opportunities also available.

**Norway Ridge Pathway** is located 3.5 miles southwest of the City of Alpena on Werth Road. As part of the Mackinaw State Forest, the pathway is maintained by the Michigan Department of Natural Resources (MDNR). It has 4.5 miles of groomed trails in section 6 of T30N, R8E. Recreation opportunities include cross-country skiing during the winter months and mountain biking/hiking during the spring, summer and fall.

**Devil's Lake Snowmobile and ORV Trails/Devils Swamp Snowmobile Trail** are located off Werth Road. The trail circles the length of Devil's Lake and includes 26 miles of the Mackinaw State Forest. MDNR owns this land and has developed it for recreational use. The snowmobile trails are maintained by the Alpena Snowmobile Association.

**Devil's Lake Wildlife Flooding Area** is located around Devil's Lake. This site is owned by the MDNR and although it remains undeveloped, it is of interest to those who enjoy nature and wildlife observation in a quite setting.

**A Public Access Site** is located at Partridge Point in Sections 10 and 11 of T30N, R8E. Owned by the MDNR, this site provides access to the waters of Thunder Bay in Lake Huron.

**Thunder Bay Island and Lighthouse** is located in sections 33 and 34 of T31N, R10E and section 3 of T30N, R10E of Alpena Township. Owned by the U.S. Government, this island is situated in Lake Huron's Thunder

Bay and is used as a wildlife refuge. The Thunder Bay Island Lighthouse is being restored by the Thunder Bay Island Lighthouse Preservation Society. Alpena Township is working to acquire the land around the lighthouse to enable the community to pursue grants for restoration and management.

**Middle Island Lighthouse** is located on Middle Island in Lake Huron, approximately 1.5 miles east of Rockport and is operated by the Coast Guard. The rest of the island, the lighthouse keeper's quarters, two privies, and a tool shed are privately owned and are currently being restored.

**Bike Paths:** 1.4-mile paved pathway runs along the east side of U.S. 23 South from the Michigan Department of Transportation to Mich-e-ke-wis Park. Another pathway is located on the north and south side of M-32 from Bagley Street, west one mile to Walter Road. The trail also extends into the City of Alpena with recreational opportunities for bicycling, walking and jogging. The bike paths are owned by the Michigan Department of Transportation and Alpena Township is responsible for the maintenance.

**Gordon School Building** is located south of the City on Gordon Road. Owned by Alpena Public School District, this site has one baseball diamond. A portion of the building serves as administrative offices for the school system and the remaining part of the facility is leased to the Northeast Michigan Community Services Agency.

**Rockport Property** is located about ten miles north of the City of Alpena on Lake Huron. Situated on the Alpena/Presque Isle County line, east of U.S. 23, the property covers nearly six square miles. The DNR maintains a public access/boat launch facility. The Township of Alpena has a lease agreement with the Michigan DNR for 2 acres to provide a picnic site. Site features include and inactive limestone quarry, a deepwater harbor with boat launch, trails, parking and picnic areas, eight large and several small sinkholes, several square miles of forested land and historic sites.

**North Eastern State Trail (N.E.S.T)** is located throughout the Township and offers year-round recreation opportunities such as snowmobiling, skiing, hiking and horseback riding.

### Green Township

Green Township is located in the west central portion of Alpena County. Bordered to the west by Montmorency County, Green Township consists of 51,316 acres or 80.2 square miles.

**Green Township Ball Park** is located at the junction of M-32 and M-65 and adjoins the Township Hall. The ball field is fenced and has backstops and two dugouts. It is regularly used for T-Ball, Little League and softball.

**Green Township Fire Hall** is situated on 10 acres at the intersection of M-65 and Moore's Landing Road. A small meeting room is available at this site.

**Green Township Hall** is located on 5 acres at the junction of M-32 and M-65 adjacent to the ball field. The hall has cooking facilities, restrooms and a meeting room. The Hall has the capacity to accommodate 100-150 people and is available for rent year-round. A small outdoor recreational area is located outside the Hall.

Other Publicly Owned Recreation Property within Green Township

**Manning Hill Park** is located on M-32 near the M-65 junction. This 2-acre site is owned by Alpena County and offers an outlook on one of the highest points in the county. Picnic table, grills, and a pavilion are available for year-round use.

**DNR Public Access** to Fletcher Pond is located off Jack's Landing Road on Fishing Site Road. This site consists of approximately 10 acres and is owned by the Michigan Department of Natural Resources. It has a boat launching ramp, a fishing site, a comfort station and a parking area.

**Mackinaw State Forest** is located in several areas of the township. Approximately 1,377 acres of State Forest are in Green Township. These State Forest lands are designated for multipurpose recreational use as well as forestry. Although hunting is the primary recreational use, hiking and nature observation opportunities are also available.

## Long Rapids Township

Long Rapids Township is located in the north central portion of Alpena County. Bordered on the north by Presque Isle County, the township is comprised of 35,129 acres or 54.9 square miles.

**Gleason Ball Field** is located three miles north of M-32 on M-65. Situated on the Township Hall property, the field has bleachers, a backstop and limited fencing.

**Long Rapids Park** is located on the Thunder Bay River just south of Long Rapids Road off M-65. The 10-acre natural area is primarily used as a canoe launch. Is also serves as a scenic roadside park with a picnic site and outdoor toilet facilities.

**Long Rapids Township Hall** is located on M-65 in Long Rapids approximately 3 miles north of M-32. This building has a capacity of 400-500 people with meeting rooms, cooking facilities and a gymnasium with a basketball court. In the winter months an area outside the building is flooded for use as an ice rink. For more convenient use of the facility, an elevator is being considered to allow easier handicapped access. The hall is available for rent by community residents for social and recreational activities.

#### Other Publicly Owned Recreation Property within Long Rapids Township

**Mackinaw State Forest** is located in the eastern and southeastern parts of Long Rapids Township. Approximately 5,731 acres of this forest are located in the township. Classified as forestland, it is also designated as a multipurpose recreational area. Although the primary recreational use is hunting, opportunities for hiking and nature observation are also available.

**Sunken Lake Campground** is located on Fletcher Park Road at the Presque Isle County line. Adjacent to Sunken Lake's 50 acres of water, this 160-acre county park offers camping, fishing, boating, swimming, and a children's playground. A day use area has picnic tables, grills, playground equipment, a pavilion, and a ball diamond. A covered footbridge provides access to an island with nature trails. The camping area offers 60 trailer campsites with water and electricity available. All campsites have picnic tables. There are two bathrooms with showers, a dumping station, a boat ramp and dock, a fish cleaning station, a concession stand, and playground equipment. A park caretaker is on-site.

## Maple Ridge Township

Maple Ridge Township is located in the north central section of Alpena County and is bordered on the north by Presque Isle County. The township consists of 34,519 acres or 53.9 square miles.

Maple Ridge Township Park is located on the west end of LaComb Road on the North Branch of the Thunder Bay River. It is comprised of 45 rustic acres with picnic grounds, hiking trails, and a canoe launch. A popular attraction is the picturesque wooden bridge that leads to an island area. Recent improvements to the park include a newly constructed pavilion and additional playground equipment. Other playground equipment includes a teeter-totter and a large sanded area. A storage building is located on site and outdoor toilet facilities are available. Although there is no electricity at the park, improvement plans include the addition of power lines.

**Maple Ridge Ball Park** is located on Cathro Road in Cathro. This township ballpark is used by residents and ball clubs. The facility includes a dugout, backstop, bleachers and fencing.

A River Access site is located in section 12 T31N, R7E of the township in lot 5 of the Thunder Bay Village East Shore Subdivision. This property was purchased from the Michigan Department of Natural Resources and includes approximately 50 feet of frontage on the Thunder Bay River. Although it is undeveloped, Township plans have targeted it for improvement.

**A River Access** is located at the end of Mabel Avenue in section 15 T32N, R7E provides access to the South Branch of the Thunder Bay River. The access is basically unimproved but small boats or canoes can be launched from this location.

Maple Ridge Township Hall is located at 6010 LaComb Road at the intersection of Dietz Road. Facilities include a meeting room, restrooms and a basement kitchen/eating area. A bar area and separate dance floor are located on the ground floor. The hall is available for rent and can accommodate 150-200 people. Maple Ridge Township offices are located at 6000 LaComb Road. The office is attached to the Township Hall and provides office space for Township officials.

#### Other Publicly Owned Recreation Property within Maple Ridge Township

**Mackinaw State Forest** is located in the southwest part of the township. With approximately 4,500 acres of land, the State forest is described as forestland with multipurpose recreational use. The land is used primarily for hunting with opportunities for hiking and nature observation also available.

**Norway Point (Seven Mile Dam)** is located in section 12, T31N, R7E in the township. Although the property is owned by Thunder Bay Power Company, there are three sites available for use by the public.

**Site 1** is a one-acre site located upstream from the Dam and offers access to the impoundment. This area is accessible off Long Rapids Road to the west of the Dam on the north side of the Thunder Bay River. This site includes a boat ramp, a restroom, and an area for parking. Thunder Bay Power plans to improve the restroom facilities and the parking area. In addition, a shoreline fishing area is being considered as an addition to the existing boat launch. In 2003 a boat launch and small parking area will be developed on the south side of the impoundment.

**Site 2** is a one-acre site on the north side of the Thunder Bay River at the Dam and offers public access and canoe portage

**Site 3** is a two-acre site on the south side of the Thunder Bay River at the Dam and offers tail water access and a parking area. In 2005 Thunder Bay Power Company plans to enlarge the parking area, provide handicapped accessible restroom and fishing area and improve canoe portage to include car top launch.

## Ossineke Township

Ossineke Township is located in the lower western and central sections of Alpena County. It is bordered to the west by Montmorency County and to the south by Alcona County. Ossineke Township is the second largest township in Alpena County with 68,938 acres or 107.7 square miles.

**Ossineke Township Hall** is located on 1.86 acres at the intersection of Wolf Creek Road and Nicholson Hill Road. Although it is used for public meetings and other community functions, the Hall is also available for private rental. Complete kitchen facilities are available for banquets and social activities. Folding tables and chairs are included in the rental charges.

**Hubbard Lake Lion's Park** is located .3 miles north of Hubert Road on Hubbard Lake Road. The 8.1-acre park has ball fields, a horseshoe pit, playground, basketball courts, tennis courts, picnic tables, restrooms, walk-in cooler, water well, concession stand, and pavilion.

## Other Publicly Owned Recreation Property in Ossineke Township

**Beaver Lake Campground/Park** is located 1.2 miles west of M-65 on Beaver Lake Park Road. This county park is situated on 8.19 acres adjacent to Beaver Lake. With a dam to control lake levels, this natural lake covers 665 acres and offers area residents many water-related recreational opportunities. Swimming, boating, and fishing for pike, bass, and pan fish are popular summertime activities. A pavilion, children's playground, and a fenced-in spring separate the boat launch and camping area from the day use area. The day use area provides an open space with picnic tables, swings, and a swimming beach. Overnight camping is available and a park caretaker is on-site.

Mackinaw State Forest is located in the central section of the township at the intersection of Widner Creek and Wolf Creek. This State forest covers approximately 5,000 acres and includes lands formerly designated as the Wolf Creek Public Hunting Grounds. Chippewa Hills Pathway occupies most of the upland parcels within this State forestland. The remaining land includes forested wetlands that are primarily cedar swamps. These lands are managed for wildlife fiber, not commercial timber production. Although deer hunting is the primary use, these State lands are also open for other recreational uses. Fishing, hiking, and wildlife observation opportunities area limited due to the dense growth, wet terrain and a lack of access roads.

Chippewa Hills Pathway is located southwest of Ossineke on Kissau Road. With three groomed trails, it is one of Alpena County's major hiking and cross-county ski areas. Trail #1 is 1.3 miles, trail #2 is 2.5 miles and trail #3 is 4.5 miles. These trails have four loops with rolling to hilly terrain and are designated novice to expert. The Michigan Department of Natural Resources has proposed improvements at the site, including a track for skate-skiers.

## Sanborn Township

Sanborn Township is located in the southeast corner of Alpena County. Consisting of 28,267 acres, the township covers 44.2 square miles of land. It is bordered to the south by Alcona County and the east by Lake Huron. The large Paul Bunyan and Babe the Blue Ox are two recognizable US-23 roadside features in the Township.

**Ossineke Park** is located east of U.S.23 South on the Lake Huron shore. Also known as Sanborn Park, it has a day use area with picnic tables, grills and pavilion, playground equipment, changing rooms, restrooms and newly paved parking lot that meets ADA accessibility standards. The park has a sandy beach for swimming, but there is no boat launch.

**Sanborn Township Launching Site** is located off Washington Avenue near the mouth of the Devil's River. The site has a parking area, pit toilets and a paved boat launch. It is a cooperative effort between the Township and the DNR.

Babe Ruth Ball Field and Ossineke Ball Field are located at the intersection of U.S. 23 and Ossineke Road. Maintained by Huron Shores Little League and Ossineke Baseball Association, they are used by the Alpena County Baseball leagues and casual baseball teams. The Babe Ruth field is fenced, while temporary fencing is used for the Ossineke Ball Field. Both fields include a backstop, dugouts and bleachers. Other site amenities include a storage building, batting cage, a concession stand and a broadcast booth. Off road parking and two restrooms are provided. This area receives heavy use by the baseball leagues and also by family/friends groups during the summer season.

**Shin-ga-ba Shores Playground** is located on Ossineke Road off of U.S. 23 South and adjacent to the Baseball Fields. The playground was constructed in 1998 by community support and donations. The playground consists of 8,500 square feet of playground equipment that was designed by the children and is a real asset to the Ossineke area. A 26-foot totem pole was added along with picnic tables and a brick walkway with names was installed in 2002. The community maintains the equipment on a yearly basis to keep it looking new.

**Sanborn Township Hall** is located on .32 acres of land at the corner of Nicholson Hill Road and U.S. 23. It has a barrier free entry, barrier free restrooms, a large meeting room and a modern kitchen. There are also two and one-half fire bays attached to the building.

**Sanborn Annex Building** is located adjacent to the township hall. The combined lot size is  $236' \times 120' \times 217.52' \times 247.7'$ . Adjoining property, lot 22 of Ranger Subdivision, is  $60' \times 107.5'$  and is also owned by the township.

Other Publicly Owned Recreation Property in Sanborn Township

**Mackinaw State Forest** is located in the eastern part of the township. These State forestlands are classified as forestry and used for multipurpose recreational activities. Hunting is the primary recreational use with hiking and nature observation opportunities also available.

**Ossineke State Forest Campground** is located on the shore of Lake Huron. It has 42 campsites, picnic tables, fire pits, water pumps and eight toilets. A small picnic area has four tables, fire pits and grills. The campground also has a non-motorized hiking trail and a sandy beach. There is no boat launch site.

**Negwegon State Park** is located in sections 27, 27, 34 and 35 of T29N, R8E in the township. The park consists of approximately 1,720 acres in Alpena County and an additional 1,265 acres is located in Alcona County. The park is a day-use facility with hiking trails, parking and pit toilets, which are located in Alcona County.

Michigan Department of Natural Resources (MDNR) Boat Launch Site is located off of East Nicholson Hill Road on the shore of Lake Huron. Owned by the MDNR, this four-acre site has one concrete ramp for shallow draft boats. With a parking area for 30 cars, this site would normally receive medium to heavy use, however, Due to the low water levels, this launch has not been used.

Ossineke Sports Park is located adjacent to the Sanborn School ball diamond in the northwest corner of section 23 T29N, R8E. Alpena Public Schools owns the property and it is currently leased to the Ossineke Chamber of Commerce. With a grant from Michigan's Neighborhood Builder's Alliance Program, improvements were made that included a soccer field, fenced ball diamond, dugouts, a broadcast booth and restroom facilities.

Sanborn Elementary School Pukwegee Little League Baseball Diamond/School is located at the intersection of U.S. 23 and Nicholson Hill Road. The ball field is fenced and includes a backstop, dugouts, one set of bleachers, two restrooms, a concession stand and a storage building. Playground equipment includes a jungle gym, a slide, a teeter-totter, two basketball hoops, two swing sets and a merry-go-round. Double tennis courts with nets and backstops are also provided. Convenient off road parking invites heavy daytime use during the peak summer season and moderate use, mostly by families and community groups during the off-season.

## Wellington Township

Wellington Township is located in the northwest corner of Alpena County. It is bordered to the north by Presque Isle County and to the west by Montmorency County. The township has the smallest population in the county and is 34,210 acres and covers 53.5 square miles of land.

**Wellington Township Hall** is located on .5 acres of land at the intersection of Long Rapids Road and Collins Road. Used for public meeting and social events, the hall is available for rent.

Other Publicly Owned Recreation Property in Wellington Township

**Mackinaw State Forest** is located in the eastern portion of Township. Covering of 6,600 acres of land, this State forest is designated for multipurpose recreational use in addition to forestry use. Hunting is the primary recreation with hiking and nature observation opportunities also available.

#### Wilson Township

Wilson Township is located in the central portion of Alpena County and covers 80 square miles of land with 1,177 acres.

**Wolf Creek Park:** Located off Wolf Creek Road, the Wolf Creek property was acquired by Wilson Township from the Alpena County Road Commission. The property consists of the old Wolf Creek Road right-of-way which varies in width. There are two areas where the right-of-way widens to 100' X 100' both north and south of Wolf Creek. The property leads to Wolf Creek and a portion of an old bridge which formerly spanned Wolf Creek.

Wilson Township Fire Hall and Township Offices are located three miles south of M-32 on King Settlement Road. The Township Hall is open all year for community and social functions; the Hall is available for rent with banquet facilities and a dance floor.

#### Other Publicly Owned Recreation Properties within Wilson Township

**Mackinaw State Forest** is located in the north and mid-sections of the east side of the township. These 7,000 acres of State forest land are designated for multipurpose recreational use as well as forestry. Hunting is the primary recreational use with hiking and nature observation opportunities available as well.

**Devil's Lake Snowmobile Trail** is located in the eastern portion of Wilson Township in the Mackinaw State Forest. The trail is 21 miles long with 11 miles of which are located in the Township. The snowmobile trails are maintained by the Alpena Sno-Drifters.

Alpena to Hillman Trail traverses the northern portion of Wilson Township south of M-32 until the trail crosses M-32 immediately east of Emerson Road. The trail head is located just outside the City of Alpena. The Alpena to Hillman Trail follows State land and is managed by the Michigan Department of Natural Resources. The trail offers opportunities for snowmobiles, hiking, and mountain biking (some sections impassable for mountain bikers). The trail is groomed in the winter months by the Alpena Sno-Drifters.

**Indian Reserve Devils Lake Parking Lot** provides parking for trail users in the area (snowmobile, hiking, biking, skiiing, and horse).

**Norway Ridge Pathway** is located in the eastern portion of Wilson Township and the western portion of Alpena Township. As part of the Mackinaw State Forest, the pathway has 4.5 miles of groomed trails and is owned by the Michigan Department of Natural Resources (MDNR). The Thunder Bay Trails Association assists with trail maintenance and improvement. Recreation opportunities include cross country skiing during the winter months and mountain biking/hiking during the spring, summer and fall. The trailhead for the Norway Ridge Pathway is off Werth Road.

Thunder Bay River State Forest Campground is located six miles south of M-32 on Indian Reserve Road. Owned by the State of Michigan, this campground is situated in the Mackinaw State Forest on the Thunder Bay River. It covers 20 acres of land and has 17 rustic campsites, well water, picnic tables, fire rings, toilets and a picnic area. This campground offers opportunities for canoeing, fishing, and wildlife viewing. Also, hiking and mountain biking are available on the 1.5-mile Wah-Wah-Tas-See Pathway.

**Wilson School** is located at 4999 Herron Road. Owned by the Alpena Public School System, the property has a school gymnasium, playground and athletic fields. These recreational facilities are primarily intended for school use, but are available for public use after school hours. Many of the playground structures have been upgraded and safety bark has been installed. Playground structures include: three sets of swings, two wooden climbing structures, two metal climbing structures, several slides, a large play structure, tires, a seating area, hanging loops, a funnel ball game, a four-person teeter-totter, learning stations, and a basketball court.

# Private Recreational Property

City of Alpena

APlex is located on Woodward Avenue across the street from Alpena Community College's student housing and the World Center for Concrete Technology. The facility has a gymnasium, four indoor tennis courts, a fitness facility, conference space, aerobic areas, as well as a spa & sauna. Initially owned by Besser Company, APlex was gifted in 2005 to the Community Foundation for Northeast Michigan. In 2007, Community Foundation for Northeast Michigan granted the facility to the Park Family Foundation, and the Park Family Foundation remains the owner to this day. APlex is home to the Alpena Tennis Association, and has numerous gym rentals for cheerleading/tumbling, karate, basketball, volleyball, baseball, softball and soccer. APlex hosts numerous events, such as trade shows, as well social occasions. In spring of 2009, construction of 4 outdoor beach volleyball courts was completed to accommodate and enhance the growing league that utilizes courts at Mich-E-ke-wis.

Besser Museum for Northeast Michigan is located on Johnson Street adjacent to Alpena Community College and is an intricate part of many of Alpena's cultural/recreational opportunities. The Besser Museum for Northeast Michigan is an educational institution dedicated to providing unique and enriching cultural experiences in art, history and science. The museums 8-acre campus offers a 42,000 square foot facility, an outdoor area, a short interpretive nature trail, an historic village with five original structures over 100 years old, and the Lafarge Fossil Park where visitors can dig and keep Devonian period fossils. The indoor facility features a large collection of exhibits and artifacts, the 1890's Avenue of Shops, a full dome planetarium and a two-story Foucault pendulum. The Great Lakes Fisheries Heritage Exhibit recently received a retired Department of Natural Resources vessel, the Chinook, to add to their collection. Th exhibit with its collection of artifacts tells the story of the Great Lakes commercial and recreational fishing industry and it began, grew and matured along the northeast Michigan shores and eaters of Lake Huron. The museum offers many shows, classes and events throughout the year that highlight the unique heritage of northeast Michigan and the Alpena area.

**Alpena Civic Theatre (ACT)** is located at 401 River Street. This community-based group presents live theater for area residents from September through May. Special summertime presentations are designed for audiences with children. Children are included in the cast. The building is owned by the City and leased to ACT.

**Thunder Bay Theatre (TBT)** is located at 400 North Second Avenue. Situated in Alpena's "Old Town" area, this professional theater group presents live productions on a year round basis. As the only resident professional ensemble in northeast Michigan, the TBT Company ranges in size from eight to thirty actors. The building was recently damaged by a fire that destroyed an adjacent restaurant. Plans for renovating and re-opening are unknow at this early stage.

**Creative Arts Center** is located in the Thunder Bay Theatre. As a part of Alpena's cultural community, it offers professional instruction in drama, ballet, tap, jazz and piano to area residents.

**GKC/Royal Knight Cinema** is located at 101 South Second Avenue. With three movie screens, this theater offers residents many entertainment choices all year round. *This theater closed in 2018 but was recently purchased and the new owner plans to start renovations immediately and hopes to open in the spring of 2021.* 

**GKC/State Cinema** is located at 204 North Second Avenue. With five movie screens, this theater offers residents many entertainment choices all year round. This site closed at the onset of the coronavirus pandemic and has not reopened. It was recently purchased, and the new owner has plans to restore the building to its original look. The site was originally known as the Maltz Opera House and housed an 800-plus seat venue for live performances.

**Alpena Youth Club** is located on Long Rapids Plaza. As a private, non-profit agency, this facility offers the youth of Alpena a variety of specialized entertainment options. A flexible programming schedule allows for time, space and equipment to be available for unscheduled recreational activities.

**Boys and Girls Club** of Alpena is located at 601 River Street. This private, non-profit organization offers programming, space and equipment for youth recreational and educational activities. *They have recently launched a capital campaign to raise funds for renovating and relocating to a larger facility in order to provide more services and serve more youth.* 

**Sky Theater Planetarium** is a permanent part of the Jesse Besser Museum. It offers regularly scheduled, as well as special, showings in a theater-like setting. Available to all area residents over five years of age, the Planetarium is accessed with an admission fee.

**Alpena Yacht Club** is located at 250 Prentiss Street on the Lake Huron shoreline. Situated across from the Small Boat Harbor on leased property within the City's Bay View Park, this private club provides recreational activities for members/guests.

**Thunder Bay Shores Marina** is located at 400 East Chisholm Street at the Small Boat Harbor. The facility provides boating related services for residents and visitors to the Alpena area. Acting as a communications center for boaters in the waters of Thunder Bay, the marina cooperates with the U.S. Coast Guard during search and rescue missions. It also posts severe weather warnings.

**Thunder Bay Scuba** is located on Ripley Street. It offers charter services for recreational shipwreck diving. Dockside air stations and rental diving gear is available. Scuba gear sales and service are on-site with scuba diving lessons available.

Charter Fishing boats are available through several private contractors from April through October.

**Lee's Miniature Golf** is located at 1016 South State Avenue. It has a mini-golf course with putting green. Game machines are provided in the small rental equipment area. This recreational opportunity is available from Memorial Day to Labor Day and is well lit for evening players.

**Ninth Avenue Dam** is located at the Ninth Avenue Bridge on the Thunder Bay River. Owned by Thunder Bay Power Company, this one acre site offers fishing access and parking area.

**Bay Athletic Club** is located in the Alpena Regional Medical Center. The center offers numerous exercise, training, fitness, and therapy classes in partnership with ARMC.

**Bay Urban Fitness** is located at 106 River Street in downtown Alpena. The center offers numerous exercise, training, fitness, and therapy classes.

**Lafarge Ball Field** is located at the corner of Ford Avenue and Wessel Road. It is a youth/womens sized field. The site has not been used in recent years but Lafarge Corporation has plans to refurbish the field.

Alpena Township

**The Sand Bar and Grill** is located at 9027 Long Lake Road at the south end of Long Lake. While not a true recreational facility, they support recreational users with a deck overlooking Long Lake, and boat docks offering dining access directly from the water.

**Dodge Marina and Storage** is located at 10782 Long Lake Park Road on the southeast side of Long Lake. Recreational opportunities at this facility include paddleboat and outboard motor rentals, fuel, bait, a game room and snack bar.

**Thunder Bowl, Inc.** is located at 2192 U.S. 23 South just outside the City limits of Alpena. It features 24 bowling lanes, a snack bar and bar/grill with billiards tables. League times and open bowling opportunities are available all year long.

**Alpena Golf Club** is located at 1135 Golf Course Road on 150 acres of land. Although this club is owned by its members, it is open to the public. It features and 18 hole regulation golf course with irrigated fairways, a driving range, a practice putting green and rental electric and pull carts. The clubhouse includes a fully equipped kitchen an enlarged dining room and pro shop. A PGA golf professional is on site and available for lessons for the beginner and advanced golfer.

**Four Mile Dam** is located on the Thunder Bay River in T31N, R8E of section 17 of Alpena Township. It is owned by Thunder Bay Power Company and has three recreation areas in the vicinity of the Dam and all of them are accessible to the public.

Access Site #1 is located adjacent to the Dam at the end of Four Mile Road. This 2-acre site provides access to fishing with ample parking near the powerhouse. There is canoe portage around the left end of the Dam. Thunder Bay Power Company Plans to improve the parking and portage areas and provide handicapped accessible toilet facilities

Access Site #2 is located across the Thunder Bay River form the Dam and provides an informal access to the impoundment for fishing opportunities and nature observation

Access Site #3 is located .6 mile to the west of both Site #1 and Site #2. This 6-acre site is accessible to the public from Long Rapids Road and offers fishing opportunities with a gravel boat launch. Occasionally this site is used for overnight camping. Thunder Bay Power Company plans to improve the boat launch and parking area.

The Arzo Sports and Fun Park is located at the intersection of US-23 North and Bloom Road just north of Alpena. Amenities include go-kart track, sky high bungee, full-sized indoor carousel, bumper cars, 18 holes mini golf, driving range, 5 multi speed batting cages, ferris wheel, arcades and more. Open Memorial Day through Labor Day, seven days a week.

Green Township

**Bradley's Paradise Lodge Resort** is located at 16991 Taylor Hawks Road in Lachine. This privately owned facility offers access to the waters of Fletcher Pond, 75 camping sites (25 with electricity), bathroom facilities, boat rentals, cabin rentals, a playground and a restaurant.

**Upper South Dam\*** is located on the Thunder Bay River in T30N, R5E in section 2 of the township. The Thunder Bay Power Company owns the property and provides two sites for public access.

**Moore's Landing Campground** is located at 17120 Moore's Landing Road and offers 20 primitive individual sites.

Killions Landing is located at 5428 Emils Landing Road and offers 30 modern individual sites.

**Jacks Landing Resort** is located at 20836 Tennis Road and offers a restaurant, 30 modern individual sites and has access to Fletchers Pond.

**Fletchers Landing** is located at 5614 Emils Landing Rd. Fletcher's Landing offers waterfront cabins located on the shores of the 9,000 acre fishing paradise that is Fletcher Pond. Accommodations consist of 14 waterfront cabins and duplexes that sleep three to six persons. Each features its own kitchen and private bathroom. Included is dock space, a campfire pit and picnic table. A boat launch is available or you can rent boats and motors. A tackle shop is also on site for fishing supplies.

**Anglers Hideaway** is located at 5883 Miller Road and has access to Fletchers Pond. The resort has nine cabins and is open year round.

#### **Public Access on Fletchers Pond**

**Site A** is located on 1 acre of land north of the dam. It offers fishing access and parking in the tail water (downstream) section. There is also a canoe portage around the dam. Thunder Bay Power Company has continued plans to organize the parking area, provide handicapped accessible toilet facilities and fishing area, and improve the portage area.

**Site B** is located on 1 acre of land to the south (upstream) from the dam. It offers an informal boat launch and access to Fletchers Pond. The parking area and toilet facilities that were developed in 1997 at Site A also provide services for Site B.

\*The information for Thunder Bay Power facilities (both in this township and in other townships within the county) was obtained from sections of their Recreation Plan dealing with these properties. Information was also supplied by AR Blystra & Associates, Ltd. Consulting Engineers, Valparaiso Indiana.

**Thunder Bay River** access is located at the corner of M 32 and Calcut Rd.

Long Rapids Township

**Sinkholes** are located west of the intersection of Leer Road and Maple Lane. There are two sinkholes located side-by-side at this site and they are referred to as the Stevens Twin Sinks. Purchased by the Michigan Karst Conservancy through donations and membership dues, both of these sinkholes are approximately 200 feet in diameter. One sinkhole is approximately 60 feet deep and the other is about 80 feet deep. Bruski Sink across Leer Road was donated to the Conservancy and made part of the Thunder Bay Karst Preserves.

The Michigan Karst Conservancy has spearheaded a volunteer effort to clean up debris and refuse which has been dumped into these sinkholes. Long-range goals include signs and parking facilities when the sites are opened for limited viewing by the public. In order to protect the unique vegetation and insure safety of viewers, access will be somewhat restricted and prior permission will be necessary before entering the area. Besser Museum of Northeast Michigan is acting as the point of contact since accessibility will likely be gained through guided tours in conjunction with the museum. The Karst Conservancy also owns other

property in the Township, which encompasses part of another sinkhole that is privately owned. The Karst group may decide to acquire property that encompasses the entire sinkhole and eventually make available for supervised public viewing. The sinkholes are just a few of over 200, which are found in a 50-mile line from Thunder Bay to Black Lake. Alpena Township's Long Lake is actually a sink. Some of the dry sinkholes in Alpena County range from 100 to 300 feet in diameter and up to 150 feet deep. Because these formations are rare in most areas, they are of interest to geologist and geographers as well as to casual visitors. Botanists are intrigued by the unusual flora, especially ferns and mosses that occur in cool and dark climate of the sinks. Since many of the sinkholes are located on private property, visitors should obtain permission from owners before entering the area.

## Maple Ridge Township

**Campers Cove Campground** is located at 5055 Long Rapids Road on the Thunder Bay River. It offers campsites for tents and recreational vehicles. Some of the sites have electrical hook-ups. This facility has an indoor pool, sauna, game room, mini-golf and shuffleboard courts. Canoe/paddle boat/kayak rentals, fishing and swimming opportunities are available. Restrooms and laundry facilities are also on site.

**Wes Point Shore** is located at 5315 Long Rapids Road on the Thunder Bay River. The facility offers cabins, camping, boat rental, fishing canoeing and boating.

**Norway Point (Seven Mile Dam)** is located in section 12, T31N, R7E in the township. Although the property is owned by Thunder Bay Power Company, there are three sites available for use by the public.

**Site 1** is a one-acre site located upstream from the Dam and offers access to the impoundment. This area is accessible off Long Rapids Road to the west of the Dam on the north side of the Thunder Bay River. This site includes a boat ramp, a restroom, and an area for parking. Thunder Bay Power plans to improve the restroom facilities and the parking area. In addition, a shoreline fishing area is being considered as an addition to the existing boat launch. In 2003 a boat launch and small parking area will be developed on the south side of the impoundment.

**Site 2** is a one acre site on the north side of the Thunder Bay River at the Dam and offers public access and canoe portage

**Site 3** is a two-acre site on the south side of the Thunder Bay River at the Dam and offers tail water access and a parking area. In 2005 Thunder Bay Power Company plans to enlarge the parking area, provide handicapped accessible restroom and fishing area and improve canoe portage to include car top launch.

#### Ossineke Township

**Hubbard Lake Lions Park** is located .3 miles north of Hurbert Road on Hubbard Lake Road. The 8.1-acre park has the following facilities: two ball diamonds, horseshoe pit, playground, 2 basketball courts, a double tennis court, picnic tables, restrooms, walk-in cooler, water well, concession stand, pavilion and asphalt driveway.

The Lions Park is used for family picnics, organized softball, and children's sports activities. A 99-year lease between the township and the Lions Club has made and additional 5.2 acres adjacent to the park available for park use. Reservations for community and social events are accepted for the pavilion.

**Turtle Lake Club** is the largest landowner in the township. With more than 9,300 acres, the Club owns more property in the township than the State of Michigan. This land covers 14 whole sections in T29N, R5E, and two half sections and one quarter section. In addition to the entire shoreline of Turtle Lake, the Club owns property in Montmorency County and Oscoda County. As a nonprofit corporation, Turtle Lake Club is the oldest hunting club east of the Mississippi River.

#### Sanborn Township

**Dinosaur Gardens** is located at 11160 U.S. 23 South. Situated on 40 acres, the property is split by the Devil's River. This prehistoric zoo features life size reproductions of over 25 dinosaurs, birds and other prehistoric animals in a natural outdoor setting. During the warm summer months, an abundance of ferns, wildflowers and many types of trees native to Michigan are found along the picturesque woodland trail. An 18-hole miniature golf course, snack bar and gift shop are also located at this site.

#### Wilson Township

Camp Woodlands Girl Scout Camp is located three miles south of M-32 on Indian Reserve Road and is surrounded by the Mackinaw State Forest. The camp, owned by the Mitten Bay Girl Scout Council, was completed in 1958 and has facilities for 36 people including a complete kitchen, three flush toilets, bunk beds and a large activity room with a fireplace. Camp Woodlands is available for rental and is used for various activities such as Cub Scout Day Camps. It consists of a main lodge building which has restroom facilities.

Alpena Sportsmen's Club is located at 4260 W. M-32. This 120 acre site is privately owned and includes Zim Lake. The 9,000 square foot club house is barrier free and is equipped with a 16 point indoor shooting range with an approved ventilating/air exchange system. The building also contains a meeting area, kitchen facilities and indoor rest rooms. A maintenance garage, a 100 yard shooting range, a 600 yard rifle range, and sporting clays are also located on the grounds. In addition to club members, the indoor range is also used by local police organizations, 4-H groups, rifle/pistol leagues, and archery league. The clubhouse is available for rent for community and social functions with a non-member fee.

**Rivers Edge County Club/Golf Course** is located 0.5 mile east of the intersection of Werth Road and Hubbard Lake Road at 6373 Werth Road. This facility is open to the public and offers an 18-hole golf course with water hazards and wooded terrain. Electric and pull carts are available for rent. A clubhouse with a restaurant, lounge and private banquet area is situated on this site as well as a driving range, putting green, pro shop, tennis court and swimming pool.

The Alpena Sno-Drifters office is located at the intersection of Herron Road and M-32 (description contained in Chapter 2 – Administrative Structure).

**Alpena Cycle Club** is located three miles south of Werth Road on Spruce Road. The Alpena Cycle Club will have been in existence 60 years in 2018. It began as a road riding motorcycle club but has expanded to include events such as a Motocross, garden tractor pulls, and a Bump and Run.

**Opal's Landing** is located on M-32 West on the Thunder Bay River. It offers fishing and boat rentals. This property and business is currently for sale.

**Paxton Shale Quarry** is located at the intersection of M-32 and King Settlement Road. The former quarry is owned by Lafarge and future plans are to continue to develop the 600-acre area as a wildlife habitat.

The former quarry is now a lake which has been stocked with fish. Lafarge employees use the site, and the general public can use the area by making advance arrangements. In 2001, the area received certification from the Wildlife Habitat Council, a nonprofit that promotes habitat preservation on corporate lands.

Alpena Optimist Club has established "Optimist Acres" on M-32 at the junction of Herron Road. Located on 43 acres of land donated by LaFarge Corporation, this recreation area is youth oriented and designed to provide year-round activities. With the Optimist motto "Friend of Youth", this facility offers recreation opportunities that include a 100' x 100' ice skating rink, a pavilion and a ball diamond. The five-year plan includes an ATV trail, a cross county running/ski track, a campground area, modern restrooms, portable bleachers and perimeter fencing.

**PK Fletcher Gun Club:** A privately owned Skeet Range located two miles south of M-32 on Indian Reserve Road.

**Horse Facilities:** Two private horse facilities exist within Wilson Township – A horse riding stable is located on Werth Road and an Arabian ranch is located on Spruce Road.

# CITY OF ALPENA RECREATION PLAN CHAPTER 5: GOALS & OBJECTIVES, CAPITAL IMPROVEMENTS, BASIS FOR ACTION

The coastal City of Alpena offers a wide variety of cultural, historical and natural resources. At the heart of the City's aesthetic appeal are Thunder Bay, the Thunder Bay River, and the City's maritime heritage. With well over a dozen scenic parks scattered throughout the City, Alpena provides ample opportunity for visitors and residents alike to enjoy the unique combination of recreation and maritime resources. Maintaining a healthy park system by implementing improvements, in addition to regular maintenance will enhance the City's popularity as a great place to spend leisure-time hours.

The following goals and objectives were originally developed in 2009 by the Alpena City Planning Commission and the City Recreation Advisory Board, with additional valuable input from the public. The goals and objectives were reviewed and reaffirmed in 2020 by the Alpena City Planning Commission and the City Recreation Advisory Board.

## City of Alpena Recreation Goals

- 1. Provide a park and recreation system representative of the broad recreational needs and preferences of all segments of the community's population.
- 2. Focus upon the long-term maintenance and preservation of existing park infrastructure. Undertake park expansion only when fiscally prudent and supported by park development plans.
- 3. View parks and recreation as a vital component of the City's overall economic development strategy. Projects should be evaluated as to their contribution to the area's economic development efforts.
- 4. Investigate ongoing water quality issues at City parks to ensure the public can fully access and appreciate the unique and special natural features of the area.
- 5. Explore the development of new financing sources for future park improvements (i.e. a land acquisition fund).
- 6. Provide non-motorized linkages between City parks and recreation facilities utilizing the City Bi-Path system.
- 7. Promote safety and universal accessibility to the City's parks and recreation facilities by persons of all ages and varied physical and emotional capabilities.
- 8. Acquire new recreation land, focusing primarily upon in-fill expansion at Bay View and McRae parks, and develop existing parks and facilities so as to take advantage of the

special and unique natural resources and features of the area (Thunder Bay and its shoreline, Thunder Bay River, Wildlife Sanctuary, etc.).

- 9. Increase the green canopy (trees) within the City park system.
- 10. Promote and expand the City's Adopt-a-Park program
- 11. Seek opportunities for public/private partnerships to improve the City's park System.

#### **Development Objectives**

The following objectives define general actions to be taken relative to the development, redevelopment, or upgrade of recreation facilities on a citywide basis that are necessary to meet the City recreation goals.

- 1. Promote projects and/or facilities, which best meet the recreational desires and usage patterns of the overall general population of the community.
- 2. Upgrade all park and recreation facilities according to approved plans.
- **3.** Research solutions to reduce or eliminate the build-up of organic sediment on City beaches.
- **4.** Fund and promote the development of the Land Acquisition and the McClay Trust funds in order to provide resources for future acquisition, expansion, and development projects.
- **5.** Minimize the duplication of recreation services and facilities.
- **6.** Upgrade or expand existing facilities if physically and financially more practical than acquiring or developing new facilities.
- 7. Design and operate parks and facilities in a manner that promotes efficient operation, minimizes conflicts, is consistent with the existing development plans for these facilities, and is consistent with the community's ability to support on an ongoing basis.
- **8.** Develop or redevelop parks and recreation facilities so as to reduce general maintenance costs and the potential impact of vandalism.
- **9.** Develop and upgrade facilities that promote and enhance the area's tourism sector, are coordinated with other area tourism/recreation projects, and enhance the community's quality of life.
- **10.** Promote expanded use of the park system to tourists and local residents through improved wayfinding, improved internal signage, and promotion and coordination with

non-local resources (i.e. local marinas, US-23 North Heritage Route, water trails, and state and regional trails and parks).

- **11.** Make full use of all available grant programs to assist in financing recreation development consistent with the recreation goals and objectives of the City.
- **12.** Seek alternative and creative funding for the development, operation and maintenance of City recreational facilities.
- **13.** When practical, encourage local service clubs, user groups, non-profit organizations, etc. to implement approved elements of the recreation plan and discourage inconsistent projects.
- **14.** Promote recreation programming by volunteer recreation organizations.
- **15.** Acquire additional lands or facilities for recreation purposes based on the following criteria. The acquisition:
  - a. Promotes an integrated and complementary system of municipal recreation facilities;
  - b. Enhances public access, use and preservation of the unique and special natural resources of the community; or
  - c. Satisfies an unmet recreational need which cannot be met through existing City or other non-City recreation facilities, adaptive reuse of existing City parks or facilities.

With input from City officials and community members, a list of proposed improvements for park and recreation facilities in the City of Alpena was developed. The proposed developments and improvements will maximize the utilization of the natural resources in the City, meet the recreational requirements of residents, and increase the recreational opportunities for tourists visiting the area. A timetable was developed to guide the implementation process of the recreation plan, and to gauge the progress of the projects over the next six years.

In developing a proposed park improvement schedule, the City of Alpena utilizes a five-year projected project schedule. This project schedule is concurrent with the City's six-year Capital Improvements Plan (CIP) and is designed to ensure that all projects receive resource allocation and are implemented in a manner consistent with other, non-park related City projects. This five-year project schedule is a planning document, which is implemented by the City via an annual, multi-tiered capital improvement and budget planning process.

All projected projects are categorized across each fiscal year of the schedule into four possible priority zones: *On-Going, Higher, Moderate*, and *Lower*. On-going projects are those projects that are or will be implemented across several fiscal years. On-going projects have no specific priority since they are implemented across multiple fiscal years. The classifications of *Higher, Moderate*, and *Lower* are rudimentary classifications of all remaining proposed projects. These

classifications allow for some categorization of long-range projects without restricting the flexibility of the City to respond to and re-prioritize projects based upon unforeseen developments.

Actual project prioritization occurs annually when all proposed projects are reviewed for inclusion in the City's annual CIP plan. Projects included within the CIP are prioritized based upon a number of factors, including, but not limited to, established City goals and objectives, available funding, implementation schedule, and coordination with other projects. All CIP projects are consecutively reviewed and approved by City staff, the City Planning Commission, and the City Council. Proposed projects not included within the CIP are re-projected and re-prioritized for upcoming years within the improvement schedule.

## Basis for Action

There are several important factors to consider when planning for recreational activities and development in the City of Alpena.

- 1. The City of Alpena is the largest city in the northeast Michigan region. The City largely serves as the economic hub of the region.
- 2. Tourism is a vital component to the economy of Alpena and the surrounding areas. Recreational planning needs to consider the influx of people looking to relax and recreate in the area.
- 3. The City population age distribution varies from 23% aged 19 and under, to 21.3% age 65 and older. The highest percentage of City residents are of adult working age (20 to 54). The age distribution in surrounding communities largely mirrors that of the City of Alpena. However, surrounding areas generally have slightly higher percentages of those aged 65 and older. Recreational facilities need to appeal to a very diverse age group.
- 4. The issue of improving the local economy by establishing the area as a recreation destination is of utmost importance. Unemployment rates in the City are reported at 6.7% (2018), and all of northeast Michigan remained significantly higher than the State average. The City strives to create a community with a defined sense of place and a high quality of life which will attract young families and entrepreneurs. This quality of life will also help to retain local youth who would otherwise leave the area upon reaching adulthood.
- 5. The City's median household income is \$37,706 compared with the State's median of \$59,584. In addition, twenty percent of households live at or below the poverty level. To be truly accessible, recreation must also be affordable.
- 6. Approximately 19% of the City of Alpena population lives with some form of disability. This is largely true for surrounding communities as well, with many having an even higher rate. All recreational development and improvements should strive to be as inclusive and barrier free as possible.

Figures obtained from U.S. Census Bureau, American Community Survey 2018 5-year estimates.

# City of Alpena Proposed Improvements City Parks and Recreation Facilities

The following justifications are being offered for each project listed in the Proposed Park Improvement Schedule for the City of Alpena Master Recreation Plan. It should also be noted that prior to implementation, each proposed project undergoes thorough staff review and is approved by the City Council as an item in the City's annual Capital Improvements Plan (CIP) and the City's annual budget.

## 1. General Park System Improvements

This category focuses upon improvements that will impact all parks and recreation facilities within the system or administrative changes that will enhance the efficient operation or expansion of park lands and facilities.

Development and financing of a Land Acquisition Fund has been proposed to set aside funds for the future acquisition of new park lands.

The City has established a goal of increasing the green canopy within the park system.

The City has established an objective to improve overall amenities within the park system; including the installation of bike racks in all City parks, increased use of City logos and information to better inform park users, and the installation of public art within the park system.

The City Council has established another objective actively pursuing property acquisition opportunities for the expansion of all City parks. This objective also includes pursuing properties for waterfront expansion and opening views of the water.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Land Acquisition Fund	TBD	Ongoing
Development		
Tree Planting Program	\$20,000	Ongoing
General Site Amenity	TBD	Ongoing
Improvements (Bike Racks;		
Landscaping; Increased use of		
City Logo & Promotional		
Material)		
Public Art Installation	TBD	Ongoing
PROJECT TOTALS	\$20,000	

## 2. Alpena Regional Trailhead

The Alpena Regional Trailhead serves as both a local and regional trailhead on the southern terminus of the Northeastern State Trail. The trailhead sits on Alpena County owned property but was developed and maintained by the City through a permanent recreational lease.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvements will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements call for the continued maintenance and upgrades to site amenities such as signage, picnic tables, benches and trash receptacles.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Upgraded Site Amenities (Sign;	TBD	2025+
Picnic Tables; Trash Cans)		
PROJECT TOTALS		

## 3. Arthur Sytek Park

Sytek Park is a City-owned roadside park along the shore of the Thunder Bay River that is maintained by the Alpena County Road Commission under an agreement with the City.

Administratively, the maintenance agreement with the Alpena County Road Commission should be reviewed upon its expiration in order to consider raising the maintenance level of the park to that of other City-owned parks.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvements will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements include shelter upgrades, upgraded site amenities, and improvements to the pedestrian bridge along the Bi-Path that extends to Evergreen Cemetery.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Cancel Sytek Park Agreement	N/A	2021
Shelter Upgrades	TBD	2025+
Upgraded Site Amenities (Sign;	TBD	2025+
Picnic Tables; Trash Cans)		
PROJECT TOTALS		

## 4. Avery Park

Avery Park is an underutilized, Victorian-style park in the heart of the City's Downtown Development Authority district. General improvements will continue to enhance the appearance, character, and quality of this park.

Another City Council objective calls for the continued improvement, maintenance, and beautification of all City parks.

Proposed improvements include installation of an irrigation system, general landscaping, construction of a decorative perimeter wall, and installation of a water fountain.

Other improvements include the construction of a decorative gazebo, installation of decorative sidewalk, and improvements of other general amenities.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Decorative Wall Construction	TBD	2022/2023
Gazebo Construction	TBD	2022/2023
Decorative Park Sign Installation	TBD	2022/2023
Brick Paver Sidewalk Installation	TBD	2022/2023
Decorative Water Fountain	TBD	2022/2023
Installation		
PROJECT TOTALS		

#### 5. Bay View Park

Bay View Park is the City's primary multi-use park, located in the City's Downtown Development Authority district, adjacent to the City Marina and is heavily utilized for community events and festivals, such as Art-on-the-Bay and summer music concerts.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvements will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements include upgrades to the tennis court lighting system, general site work, installation of a picnic pavilion, upgrades to existing playground equipment, and construction of a restroom/concession building.

The construction of a new restroom/concession facility will provide additional facilities needed with increased usage of the park for special events as well as by general users.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Tennis Court Lighting Upgrades	\$31,300	2021/2022
Playground Equipment Upgrades	TBD	2024/2025
Picnic Pavilion Construction	TBD	2024/2025
Restroom/Concession Building	\$200,000	2024/2025
Construction		
PROJECT TOTALS	\$231,300	

## 6. <u>Bi-Path System</u>

Proposed improvements include upgrading, expanding, and lighting of the system.

The Alpena City Council has established an objective of expanding the Bi-Path system through all areas of the City. The City has also established as an objective the upgrading of those portions of the system that are less than 8 feet in width.

The City has an objective of improving amenities along the Bi-Path system. Immediate improvements call for installation of informational kiosks at all City parks along the system; installation of recycling bins along the system; and installation of improved wayfinding and informational signage along the system.

Lighting of the system will permit extended use by the general public. The City has also established an objective of performing preventative maintenance upon the Bi-Path system to extend its use. Resurfacing of Bi-Path segments will occur on an as-needed basis.

A specific project, the Paxton Spur on the west side of the City) includes obtaining an easement from the MDNR on an abandoned rail spur and the construction of a new segment of the City Bi-Path. The construction of this Bi-Path segment on the easement will provide an additional route through residential neighborhoods and another direct connection to the local high school and its recreational facilities.

Another project will improve the shoreline and open the view of Besser Lake along Bi-Path segments as it parallels Johnson Street between Oldfield and Chisholm streets.

# a. Pedestrian Lighting

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Downtown Riverfront – 2 <sup>nd</sup> to 9 <sup>th</sup>	\$100,000	2021/2022
Avenue (3,300'/44 lights)		
Starlite Beach/Water Plant	\$ 60,000	2022/2023
(1,800'/25 lights)		
Washington Avenue Park to	\$200,000	2022/2023
Sytek Park (7,000'/94 lights)		
County Fairgrounds (4,000'/54	\$120,000	2024/2025
lights)		
US-23 North – George	\$ 60,000	2025+
Washington Bridge to Long		
Rapids Road (1,900'/25 lights)		
PROJECT TOTALS	\$540,000	

# b. General Bi-Path Upgrades

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Informational Kiosk Installation	TBD	Ongoing
Directional & mileage signage	TBD	Ongoing
Recycling Bin Installation	TBD	Ongoing
System Resurfacing	\$30,000	Ongoing
Paxton Spur Easement	\$90,000	2021
Acquisition & Bi-Path		
Construction		
Besser Lake Shoreline	\$450,000	2025+
Improvements		
PROJECT TOTALS	\$570,000	

# 7. Blair Street Park

Blair Street Park is a waterfront mini park located on the shore of Lake Huron between Starlite Beach and Thomson Park.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

Improvements include repair of the existing pier (new decking) and lighting of the pier and adjoining sidewalk.

Planned lighting will enhance the visual character of the pier and park, and provide increased hours of use by the public.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Pier Repair and New Decking	\$130,000	2023/2024
Lighting Upgrades	\$20,000	2023/2024
PROJECT TOTALS	\$70,000	

## 8. City Marina

The City Council has established an objective calling for the development of the City Marina into a showcase for the community and all of Northeast Michigan.

The City currently contracts the day-to-day operation of the marina to a private company, Thunder Bay Shores Marine. Administratively, this contract should be reviewed upon its expiration in order to consider raising the maintenance level of the park to that of other Cityowned parks.

The City Marina is heavily utilized, not only by boaters, but also for community events, such as the Brown Trout Festival and several community-fishing tournaments. The Marina is also located within the City's Downtown Development Authority district and is adjacent to Bay View Park and the City Bi-Path.

The proposed improvements will continue to enhance the use, appearance, character, and quality of the City Marina.

Proposed improvements include replacement of the fixed dock system, light pole replacement and upgrades, safety ladder and fire extinguisher installation on the dock system, sidewalk repairs, installation of a new marina sign and informational kiosk, construction of a picnic pavilion, and maintenance dredging.

Replacement of the fixed dock system will reduce maintenance costs and improve the facility for boaters. Instillation of this system has been supported by the Michigan Waterway's Commission.

Planned maintenance dredging at the Marina entrance will reduce the time between extensive dredging of the overall Marina basin.

Construction of a picnic pavilion will provide a needed amenity to the Marina and increase use of the facility by boaters and the general public.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Fixed Dock Replacement	\$449,240	2021/2022
Light Pole Replacement	\$60,000	2021-2025
Sidewalk Installation and Repairs	\$11,000	2021/2022
Breakwall Bi-Path Lighting	\$30,000	2022/2023
Upgrades		
Sign and Kiosk Installation	\$15,000	2022/2023
Picnic Pavilion Installation	\$35,000	2022/2023
Harbor Dredging	\$70,000	Ongoing
Resurface Parking Lots	TBD	2022/2023
PROJECT TOTALS	\$670,240	

## 9. Duck/Island Park

Duck Park adjoins Island Park and the Wildlife Sanctuary. It is a 2.5-acre park with 1,200 feet of Thunder Bay River frontage. It complements Island Park and provides more developed recreational uses than the island. Island Park is a 17-acre island located on the Thunder Bay River. It is owned by the City and developed and maintained by the Alpena Wildlife Sanctuary Committee.

The Wildlife Sanctuary Committee has established an objective of developing the River Center interpretive center to provide environmental education opportunities for the public relative to Island Park and the Wildlife Sanctuary.

Replacement of the Island Park fishing platforms to facilitate easier access to the water.

Other improvements in Duck Park include upgrades to existing site amenities and parking lot upgrades.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
River Center Construction	\$3,000,000	2023-2025
Site Amenities (Cooking Grills;	\$20,000	2023/2024
Drinking Fountain; Trash		
Receptacles)		
Parking Lot Lighting Upgrades	TBD	2023/2024
Replace Island Park Fishing	TBD	2021-2025
Platforms		
PROJECT TOTALS	\$3,020,000	

#### 10. <u>LaMarre Park</u>

LaMarre Park is located along the Thunder Bay River and the City Bi-Path. This park is often used as a trailhead for accessing the Bi-Path.

The proposed improvements will continue to enhance the appearance, character, and quality of this park.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks. The City Council has established another objective of installing irrigation systems in all City parks.

Proposed improvements include upgraded site amenities, and construction of a picnic pavilion.

Another improvement calls for the terracing and stabilization of a slope that leads down to the Thunder Bay River. This improvement will provide better erosion control and improve the appearance of the park.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Slope Stabilization & Terracing	\$88,000	2022-2024
Site Amenities (Park Sign	TBD	2022-2024
Relocation; Benches; Trash		
Receptacles		
Picnic Pavilion Construction	TBD	2023/2024
PROJECT TOTALS	\$88,000	

#### 11. McRae Park

This neighborhood park is well utilized by the public for recreational and community activities.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvement will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements include picnic pavilion construction, upgrades to the community building, upgrades to the ballfield concession stand, and general site and equipment improvements.

Construction of a picnic pavilion will provide a needed amenity to the park and increase use of the facility by the general public.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Upgraded Playground Equipment	TBD	2021/2022
Installation		
Upgraded Site Lighting	TBD	2021/2022
Parking Lot Lighting Upgrades	TBD	2024/2025
Parking Lot Improvements	TBD	2024/2025
Picnic Pavilion Construction	TBD	2025+
Community Building Upgrades or	TBD	2025+
Replacement		
Upgraded Site Amenities	\$20,000	2021/2022
(Benches; Picnic Tables; Park		
Sign)		
Concession Stand Improvements	TBD	2023/2024
Basketball & Tennis Court	TBD	2022/2023
Resurfacing and Fencing		
PROJECT TOTALS	\$20,000	

## 12. Mich-e-ke-wis Park

In 2020 the City of Alpena completed the development of a Mich-e-ke-wis Park Master Plan. The plan was developed with thorough public input and makes recommendations for many park improvements. Some of the new improvements identified include: A multi-use pavilion, quiet area with pedestrian pathway, additional volleyball courts, and a bike pump-track. The plan also calls for rearranged and paved parking areas, upgraded playground equipment, and improved amenities such as picnic tables, benches, bike racks, and site lighting and landscaping. The City has set a goal to implement the recommendations identified in the Mich-e-ke-wis Park Master Plan which can be seen in **Appendix D**.

#### 13. North Riverfront Park

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvements will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements include site amenity upgrades, installation of historic signage, parking lot improvements and installation of water and power access points throughout the park.

The City Council has established an objective of supporting historic preservation efforts. Establishment of an 8' wide, 1850 LF walkway, connecting North Riverfront Park to the historic light station at the entrance to the Thunder Bay River, will facilitate the preservation of this historic light and make it a more accessible cultural resource for the community. The City is also currently investigating the preservation of the light station as a historic/cultural community resource.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Parking Lot Improvements	\$25,500	2025+
Electrical & Utility Upgrades	\$5,000	2025+
Decorative Parking Lot Lights	\$30,000	2025+
Upgraded Site Amenities	TBD	2025+
(Banners; Benches; Park Sign;		
Tree Planting)		
Lighthouse Walkway	\$37,000	2022/2023
Construction		
PROJECT TOTALS	\$97,500	

## 14. South Riverfront Park

South Riverfront Park is located in the heart of the City's Downtown Development Authority district. It is located along the Thunder Bay River and broadside moorage is available for boaters.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvement will continue to enhance the appearance, character, and quality of this park.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Upgraded Site Amenities (Trash	\$9,000	2022/2023
Cans; Park Sign)		
PROJECT TOTALS	\$9,000	

## 15. Starlite Beach

Starlite Beach is one of the City's premier, and most heavily used, parks and hosts community events such as the 4<sup>th</sup> of July fireworks.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvements will continue to enhance the use, appearance, character, and quality of this park.

Proposed improvements call for the continued maintenance and upgrades to site amenities such as signage, picnic tables, benches and trash receptacles, and continued upgrades to the pathways within and connecting to the park.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Pathway Improvements and	TBD	2025+
Connections		
Upgraded Site Amenities (Sign;	TBD	2025+
Picnic Tables; Benches; Grills;		
Trash Cans)		
PROJECT TOTALS	\$1,290,000	

## 16. Thomson Park

This small park is located on the shore of Lake Huron and contains one of the primary swimming beaches in the City.

Upgrades are necessary to adequately accommodate the large number of users at this small beach park.

The proposed improvements will continue to enhance the appearance, character, and quality of this park.

Improvements include upgraded site amenities and construction of a new pedestrian walkway entrance to the park.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Upgraded Site Amenities (Grills)	\$5,000	2024/2025
Pedestrian Sidewalk Construction	\$10,000	2024/2025
PROJECT TOTALS	\$15,000	

## 17. Veterans Memorial Park

Veterans Memorial Park is located in the heart of the City's Downtown Development Authority district. This small pocket park contains a memorial to American veterans.

The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

The proposed improvement will continue to enhance the appearance, character, and quality of this park.

IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Upgraded Site Amenities (Sign; Benches)	\$5,000	2025+
PROJECT TOTALS	\$5,000	

## 18. Washington Avenue Park

Washington Avenue Park is located along M-32, near the City's primary western entry corridor. This park is a scenic park, adjacent to both the City's Bi-Path system and the Thunder Bay River.

This park is often used as a trailhead for access to the City's Bi-Path system. The proposed improvement will continue to enhance the appearance, character, and quality of this park.

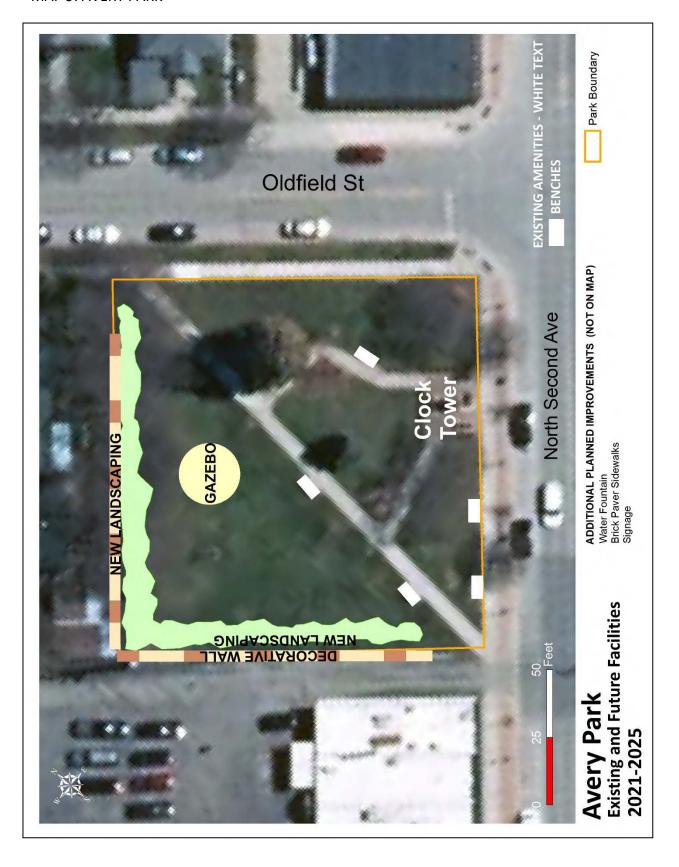
The City Council has established an objective that calls for the continued improvement, maintenance, and beautification of all City parks.

Proposed improvements include installation of a fishing pier along the Thunder Bay River, parking lot and site amenity upgrades, lighting upgrades, and installation of a gazebo.

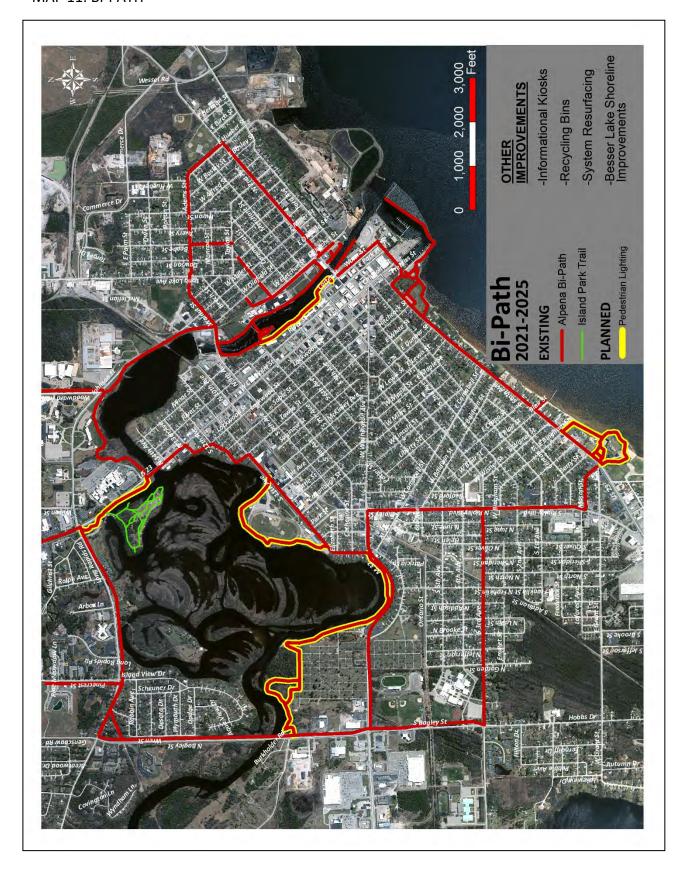
IMPROVEMENT	COST	IMPLEMENTATION
		YEAR
Fishing Pier Installation	TBD	2022/2023
Parking Lot Upgrades	TBD	2022/2023
Lighting Upgrades	TBD	
Upgraded Site Amenities (Water	TBD	2022/2023
Fountain; Picnic Tables; Benches;		
Two-Person Swings)		
Gazebo Installation	\$20,000	2022/2023
PROJECT TOTALS	\$20,000	

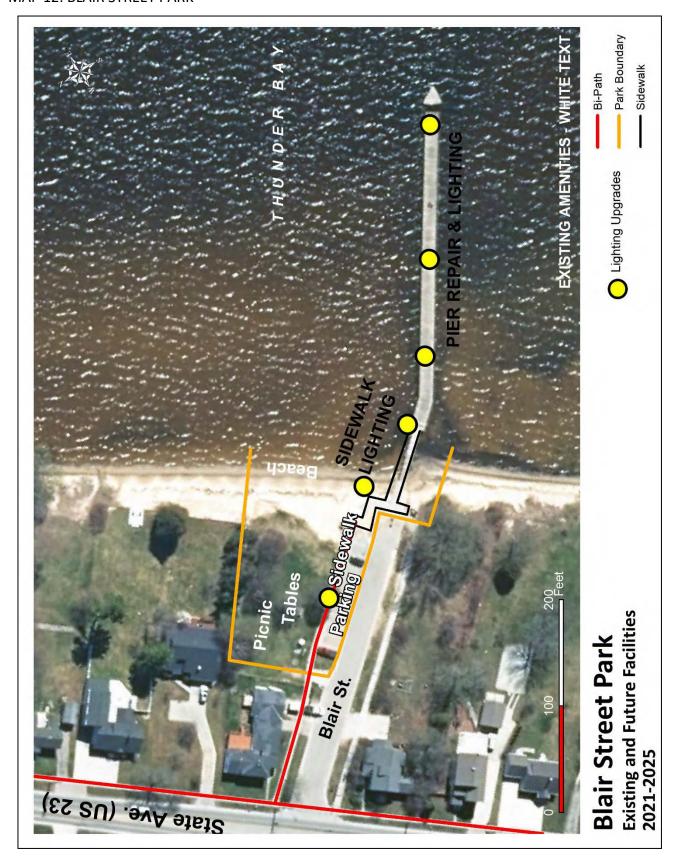


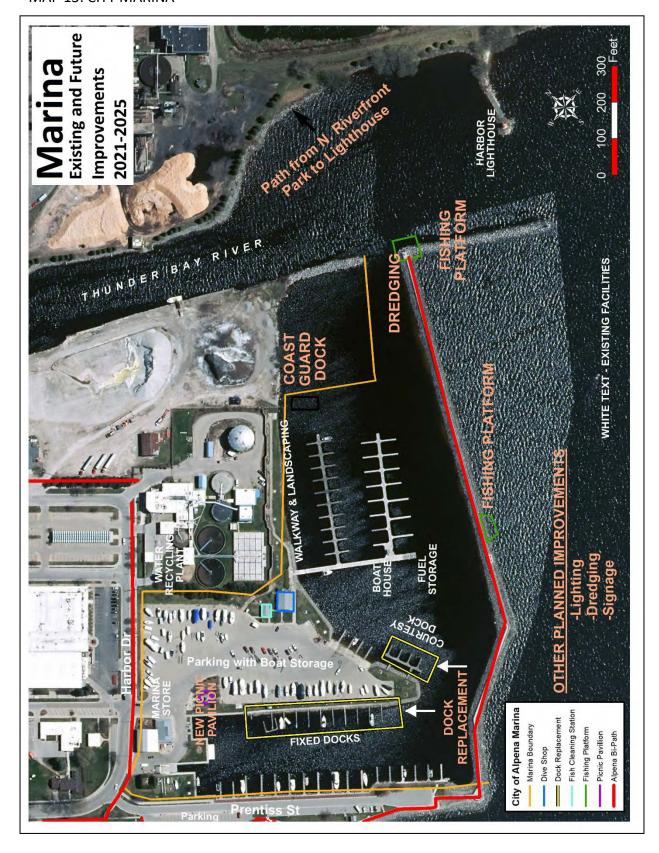




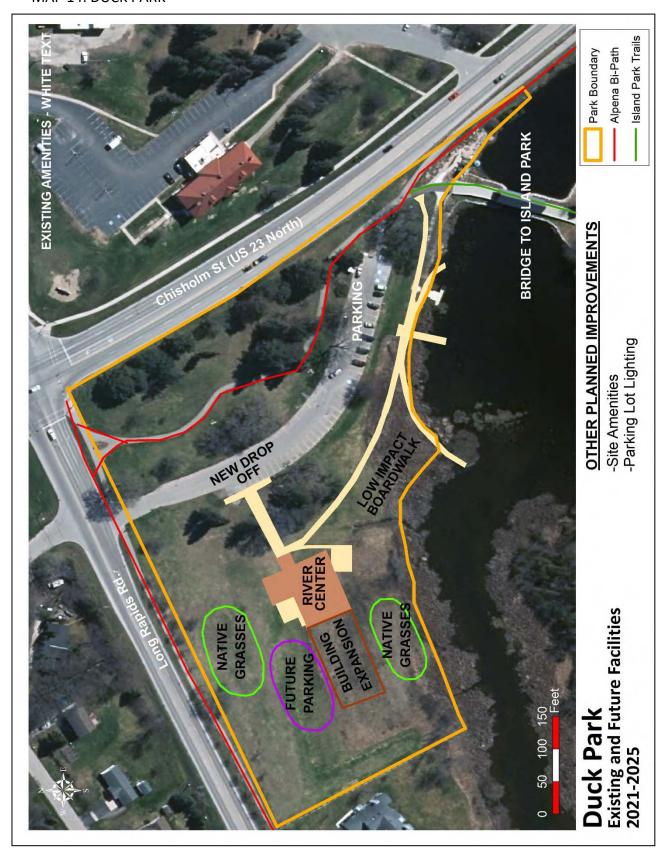


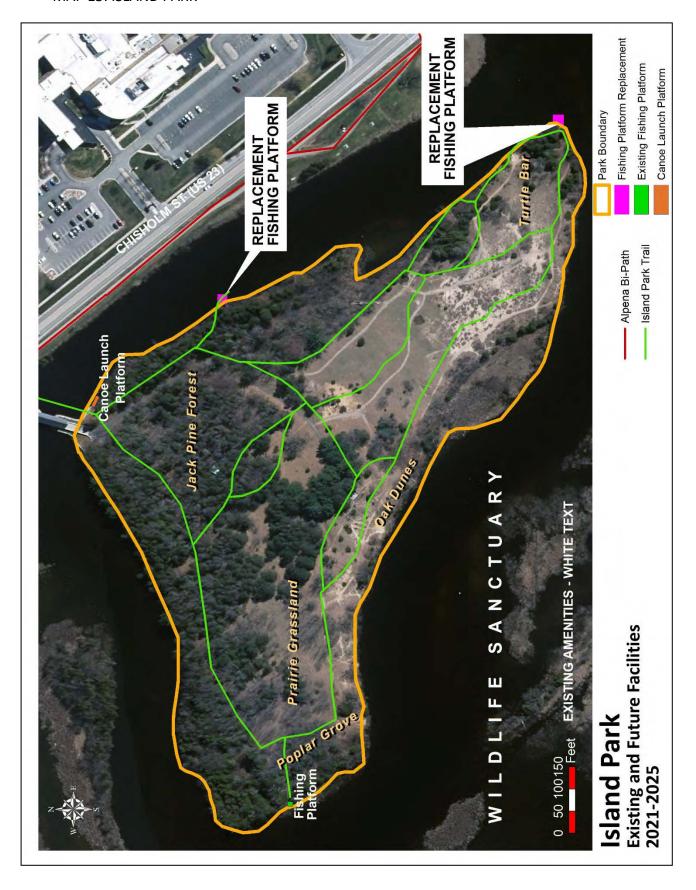






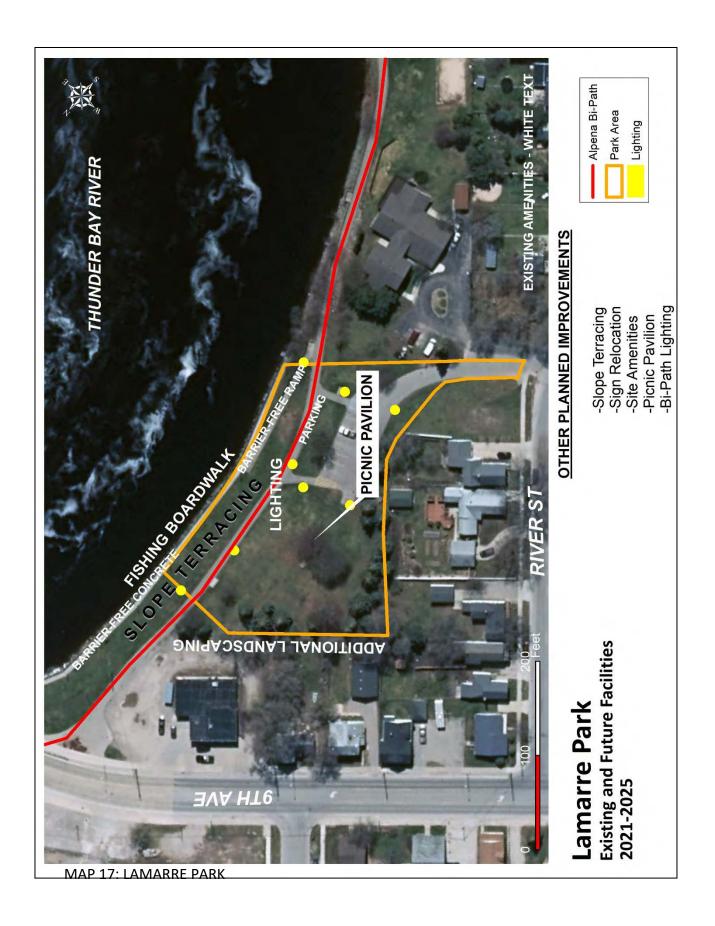
MAP 14: DUCK PARK

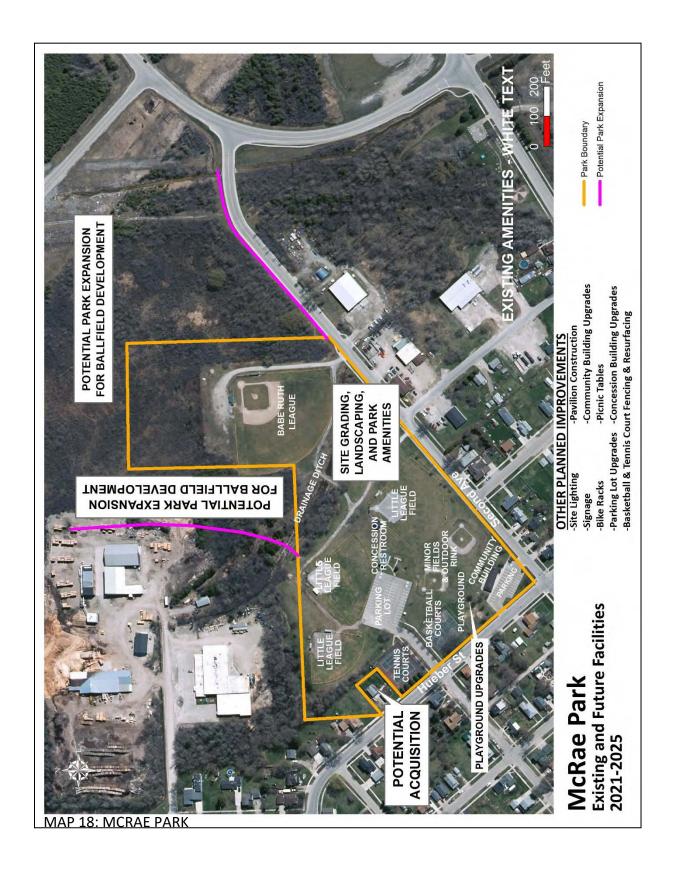




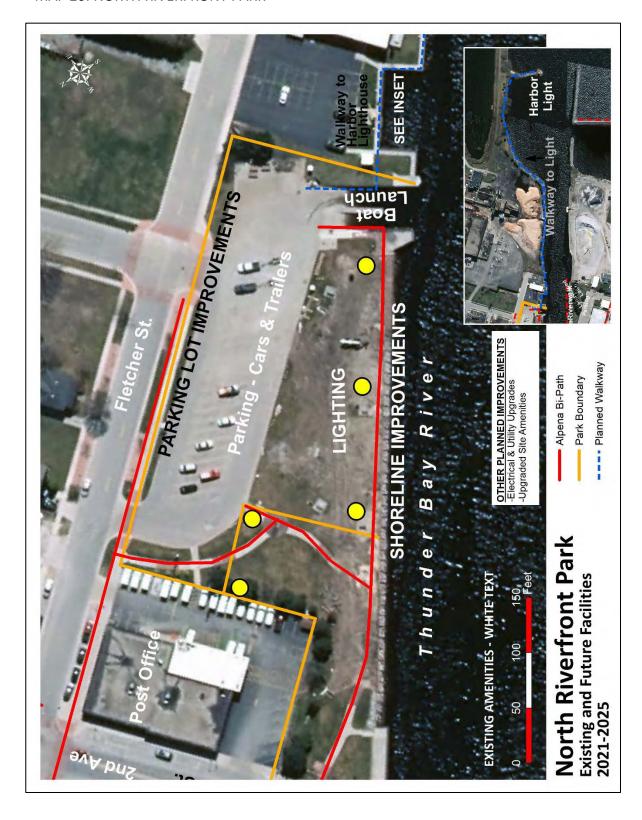


# ELEVENTH AVENUE BOAT LAUNCH Existing Facilities 2021-2025

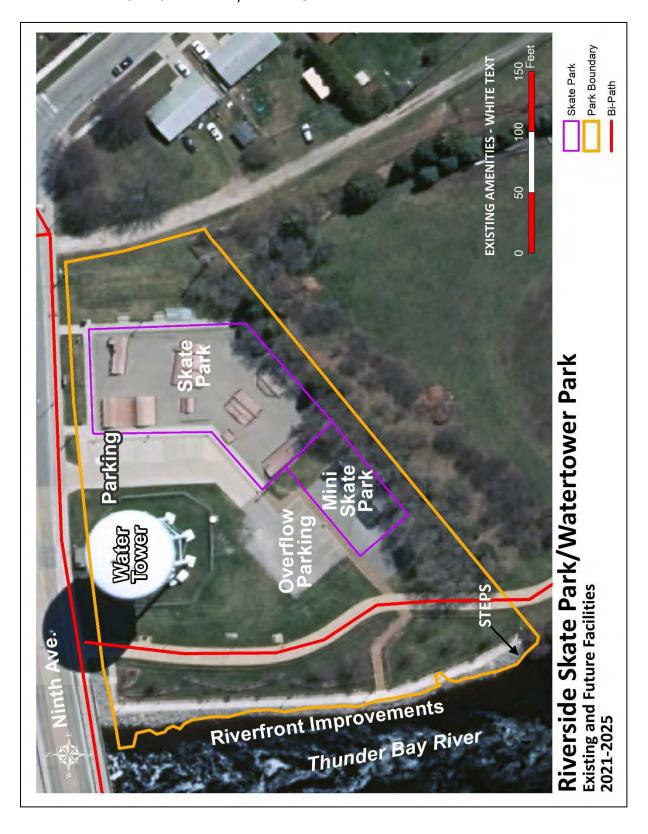


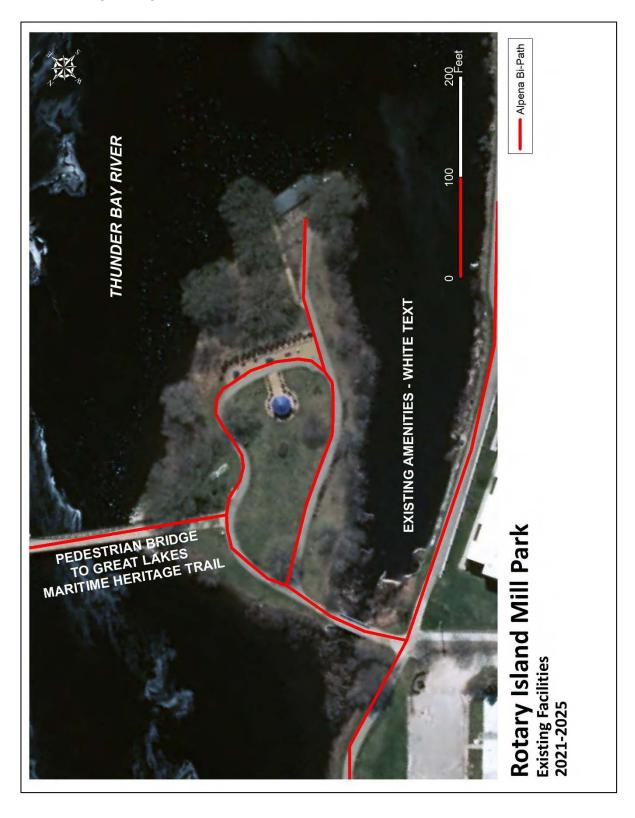


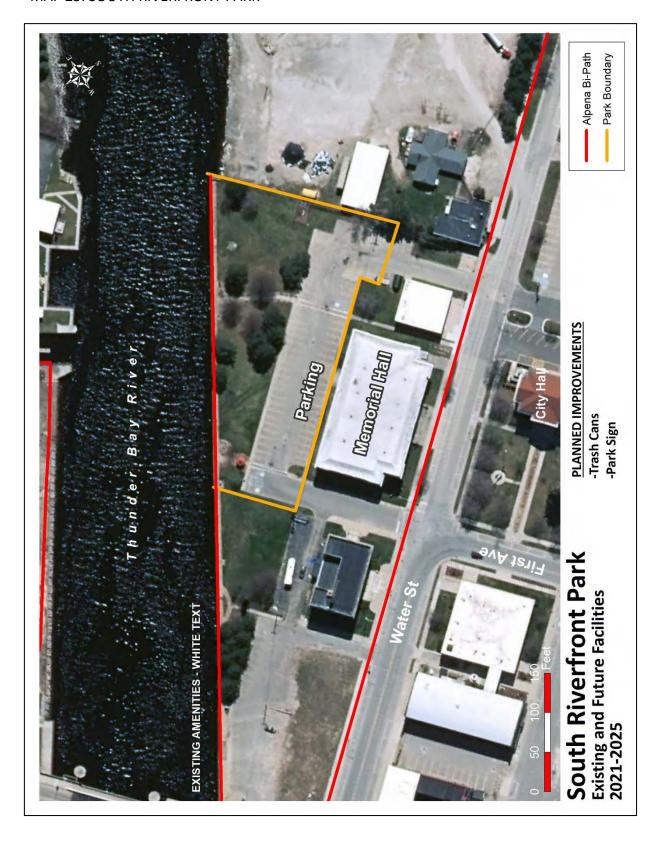




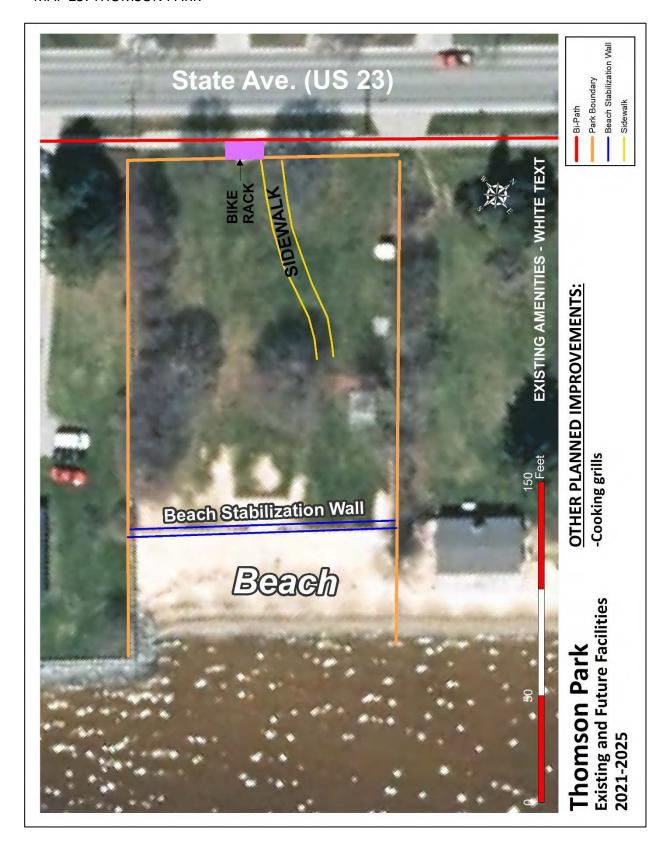
MAP 21: RIVERSIDE SKATE PARK/WATERTOWER PARK

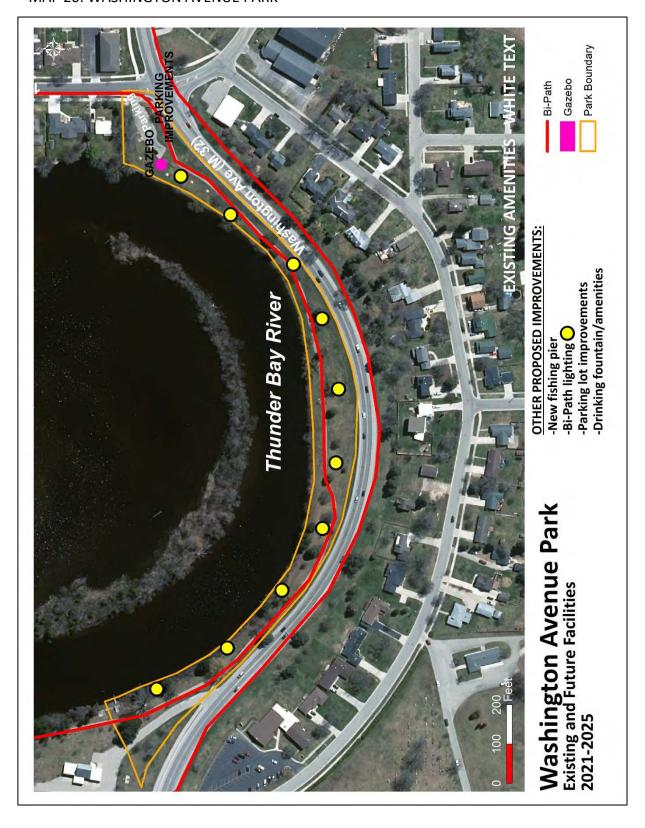












### **APPENDIX A**

# CITY OF ALPENA PARKS & REC POLICIES & PROCEDURES

- Parks, Recreational Facilities and City Property Ordinance
- Parks Use Policy
- Large Event Application & Fee Schedule
- Small Event Application & Fee Schedule
- Marina Regulations Ordinance
- Marina Regulations

### ARTICLE III. - USE OF PARKS, RECREATIONAL FACILITIES AND CITY PROPERTY

Sec. 58-61. - Duty of persons using grounds and facilities generally.

Each person using the public parks, beaches and city property shall clean up all debris, extinguish all fires when such fires are permitted, and leave the premises in good order and the facilities in a neat and sanitary condition.

(Code 1971, § 23-1)

Sec. 58-62. - Prohibited acts.

It shall be unlawful for any person using such city parks, beaches and city property to either perform or permit to be performed any of the following acts:

- (1) Willfully mark, deface, disfigure, injure, tamper with, or displace or remove any buildings, bridges, tables, benches, fireplaces, railings, paving or paving material, waterlines or other public utilities or parts or appurtenances thereof, signs, notices or placards whether temporary or permanent, monuments, stakes, posts, or other boundary markers, or other structures or equipment, facilities or city property or appurtenances whatsoever, either real or personal.
- (2) Throw, discharge, or otherwise place or cause to be placed in the waters of any fountain, pond, lake, stream, bay or other body of water in or adjacent to any park or any tributary, stream, storm sewer, or drain flowing into such waters, any substance, matter or thing, liquid or solid, which will or may result in the pollution of such waters.
- (3) Bring in or dump, deposit or leave any bottles, broken glass, ashes, paper, boxes, cans, dirt, rubbish, waste, garbage or refuse or other trash. No such refuse or trash shall be placed in any waters in or contiguous to any park or city property, or left anywhere on the grounds thereof but shall be placed in the proper receptacles where these are provided. Where receptacles are not so provided, all such rubbish or waste shall be carried away from the park or city property by the person responsible for its presence, and properly disposed of elsewhere.
- (4) Disturb the peace or use any profane, obscene or vulgar language.
- (5) Endanger the safety of any person by any conduct or act.
- (6) Commit any assault, battery or engage in fighting.
- (7) Violate any rule made for the use of the park or city property or approved by the city manager.
- (8) Prevent any person from using any park or city property or any of its facilities or interfere with such use in compliance with this chapter and the rules applicable to such use.
- (9) Swim, bathe or wade in any waters or waterways in or adjacent to any park or city property, except in such waters and at such places as are provided therefor, and in compliance with such regulations as are set forth in this chapter or as may be hereafter adopted.
- (10) Animals. It shall be unlawful to bring any dangerous animal into any park or on city property, and it shall be unlawful to permit any dog to be in any park or on city property unless such dog is on a leash and under the reasonable control of its owner.
- (11) Sales. It shall be unlawful for any person, other than employees and officials of the city acting on behalf of the city, to vend, sell, peddle or offer for sale any commodity or article within any park or on city property.
- (12) Signs. It shall be unlawful for anyone to paste, glue, tack or otherwise post any sign, placard, advertisement or inscription whatever, nor shall any person erect or cause to be erected any sign whatever on any city property or highways or roads.
- (13) Smoking of tobacco in any form, including vaping, except as noted below:

- a. Two posted designated areas at the City Marina;
- b. Woodward Avenue Trailhead.

This subsection specifically applies to City parks, beaches and recreation areas.

A person who violates this subparagraph is responsible for a municipal civil infraction, and shall be subject to a civil fine of not more than \$50.00 for the first infraction, \$100.00 for the second infraction and \$200.00 for each subsequent infraction.

(Code 1971, § 23-2; Ord. No. 15-433, 7-20-15; Ord. No. 19-444, 6-3-19)

Sec. 58-63. - Violators of sections 58-61 and 58-62 to leave park or beach upon request of authorized personnel.

Any person found in violation of sections 58-61 and 58-62 shall, upon direction of the city manager or any authorized city police officer of the city, or any other authorized person, leave the specific park, beach or city property.

(Code 1971, § 23-3)

Sec. 58-64. - Penalty for violation.

Violation of any of the provisions of this article shall be a misdemeanor punishable by a fine of not more than \$500.00 and/or imprisonment in the county jail for not more than 90 days.

(Code 1971, § 23-4)

Sec. 58-65. - Authority of city manager to promulgate rules and regulations.

The city manager for the city shall have the power and authority to make any and all necessary rules and regulations necessary to implement the purposes and provisions of this article, to regulate the hours such parks, beaches and city property shall be open to the public and to regulate the activities for which such parks, beaches and city property may be used. Any rule or regulation prescribed by such city manager shall be enforceable as a part of this article.

(Code 1971, § 23-5)



## City Of Alpena Parks Use Policy

The City of Alpena Park System consists of approximately 100 Acres of land with nearly 16.5 miles of bike path, and approximately 1-1/2 miles of Lake Huron Shoreline. There are 18 Parks within the City of Alpena including the following:

Avery Park	North Riverfront Park
Bay View Park	South Riverfront Park
Blair Street Park	Starlite Beach
Culligan Plaza	Sytek Park
Duck Park	Thomson Park
Eleventh Avenue Boat Launch	Washington Avenue Park
Island Park	Water Tower Park
LaMarre Park	Veteran's Memorial Park
McRae Park	Alpena City Hall
Mich-e-ke-wis	

These Parks are intended for use and enjoyment by residents of the City of Alpena and visitors to our area. The City reserves the right to establish capacities for each park outlined herein. The following standards and requirements have been established by which activities, special events, and large gatherings may be permitted within the Alpena Park System when the requirements have been met and approved by the Alpena City Council or City staff.

### **DEFINITIONS**

- A. "Applicant" means a person who applies for a use permit.
- B. "Capacity" shall mean the number of people that are allowed to attend an event and remain within the confines of the rental area
- C. "Deposit" shall mean an amount of money paid in advance to the City by the event sponsor and held by the City until the conclusion of the event and inspection by the City of the facilities utilized. The cost of any damages to the facilities or costs of any cleanup required by the City not performed per the policy shall be deducted from the monies held. In the event that the deposit held does not cover all costs incurred, the event sponsor shall be billed for the additional costs.
- D. "Event" means any activity or gathering to be held in a City of Alpena Park, all or any of which includes a theatrical or musical exhibition, public exhibition, public show, display, entertainment, amusement or exhibition including but not limited to, large picnics; reunions; family, club, fraternity or sorority gatherings; races; walking events; youth and adult sporting events; fishing tournaments; day camps or similar gatherings; but does not mean:
  - a. An event which is conducted or sponsored by the City of Alpena on publicly owned land;
  - b. An event, with a valid reservation, held entirely within the confines of a picnic shelter and within the limits of the shelter's rated capacity; or
  - c. Volunteer groups working within the park, with advanced permission from City staff.
- E. "Fees" means any cost, as established by the City, for rental or use of a park, portion of a park, or facilities within a park.
- F. "Large Event" means an event where the expected or actual number of participants is greater than 100. This is not intended to include events not open to the public and family in nature, ie family reunions, weddings, etc. The City does however; reserve the right to incorporate large event requirements upon any event if deemed appropriate by City staff.
- G. "Person" means any individual, partnership, corporation, association, group or organization.
- H. "Sponsor" means any person or group of persons who organizes, promotes, conducts, or causes to be conducted, any event or a large outdoor assembly.
- I. "Youth Group" means a group organized for, and whose membership comprises of children 0-18 years of age. The term 'youth group' shall not include any college or university youth group.

### **APPLICATION FOR A USE PERMIT**

- A. A person shall not sponsor, operate, maintain, conduct, or promote an event in any City of Alpena Park unless the person shall have first made application for, and obtained as hereinafter prescribed, a permit for each such event.
- B. Any person making application for a use permit who is not current in paying City property taxes, is in default to the City, or is in litigation with the City shall have that application denied with no appeal process.
- C. A person shall not conduct an event in any City of Alpena Park unless a permit has been issued for that
- D. Application for a permit to conduct any event must be made in writing on such forms and in such a manner as prescribed by the City of Alpena. For small events the initial application shall be made at least thirty (30) days prior to the date of the proposed event. For large events the initial application

shall be made at least sixty (60) days prior to the date of the proposed event. The City of Alpena reserves the right to allow City staff to waive this requirement provided all information is provided in a timely manner.

### **FEES AND DEPOSITS**

- A. For events taking place within the confines of a park building (within the buildings rated capacity), the normal rental fee and deposit, as established in the fee schedule within the City of Alpena budget document, shall apply and be due upon application for the reservation.
- B. If an event causes any building or facility to be unavailable for rent to the general public, the event shall be responsible for the normal rental fees as established in the fee schedule for that building or facility. The rental fee shall be due upon application for the reservation, regardless of whether the building or facility is being used by the event.
- C. An additional deposit, per the City of Alpena's fee schedule, may be required for a person reserving a shelter or park area, if that person or group has failed to abide by City of Alpena rules and regulations for use of the parks in the past or violated this policy during a previous event at a City of Alpena Park. Deposits, when required, are due upon application for the reservation. Failure to pay any required deposit may result in forfeiture of the reservation and any fees paid to date for the event.
- D. Any deposits required will be retained by the City Clerk's Office to cover any costs incurred for repair or maintenance of the area utilized by the event. In the event the applicant does not comply with cleanup requirements or causes damages to the City owned facilities, the cost for repairs or performing the work shall be deducted from the deposit. The balance of the deposit shall be returned. If costs exceed the deposit amount, the sponsor shall be billed for the difference.
- E. A waiver of fees may be considered by City staff for events that are charitable in nature.
- F. If the event is canceled the deposit and fees paid can be refunded up until two (2) weeks prior to the event.
- G. For Profit entities, those charging a fee to attend the event, payment for services rendered, or those selling goods reserving and utilizing a park or facility shall be required to pay twice the published fee as established in the annual budget.

### **ACTION BY THE CITY**

- A. The application shall be reviewed by City staff for consideration.
- B. The City Manager or his or her designee shall make decisions regarding approval or disapproval of an event permit.
- C. An applicant may appeal a denial of an application by the City Manager within five (5) days of the notice of denial, by submitting a written appeal to the City Clerk's Office. The City Council shall review the appeal at its next regularly scheduled session and shall advise the applicant of its decision in writing, within five (5) days of the meeting at which the appeal was addressed.

### **PERMIT DENIAL – The permit may be denied if:**

A. The application fails to comply with any requirements of this policy, existing park rules and regulations, or any conditions imposed pursuant hereto, or with any other applicable provisions of state law or local ordinances.

- B. The applicant has knowingly made a false, misleading, or fraudulent statement in the application or in any supporting document.
- C. City staff or the Alpena Municipal Council may deny the permit for any of the following reasons, including but not limited to:
  - prior commitments
  - scheduling conflicts
  - facility capacities
  - prior performance of the applicant, person, or sponsor
  - failure to follow park rules and regulations
  - exceeding shelter or area capacities or exceeding the limits of a previous permit
  - A lack of adequate City staff for the protection of the parks and their visitors.

### APPEAL

Any individual applicant may appeal a denial by petitioning the Alpena Municipal Council.

### **SOUND PRODUCING EQUIPMENT**

Where the event involves the use of mechanically or physically amplified sounds, the use of such equipment shall not constitute a nuisance or produce excessive amplification which will unduly interfere with the rights and privileges of other park users and/or neighboring residents, or violate the City's Noise Ordinance 54-1. The Alpena Municipal Council shall be the only body with authority to waive any portion of Ordinance 54-1.

### **ALCOHOLIC BEVERAGES**

When an event sponsor sells or furnishes beer, wine, or other spirits, a temporary license to do so shall have been obtained from the Michigan Liquor Control Commission.

### **OTHER PERMITS AND LICENSES**

For events that might include such items as tents, caterers, or open fires local permits and/or licenses may be required. The sponsor shall be responsible for acquiring those permits or licenses and providing a copy to the City of Alpena Clerk at least ten (10) days prior to the event.

### WAIVER

The sponsor of the event may petition the City, or its designated representative, for a waiver of one or more of the requirements for a permit under these rules. Upon receipt of such petition, if it appears to the City, or its designated representative, that one or more of the requirements of the policy creates an unnecessary hardship, not created by the action of the sponsor, or that a genuine hardship exists because of the unusual circumstances with regards to the particular activity, such requirement or requirements may be waived. The need to obtain a permit may be waived by the City, or its designated representative, if it is determined it is unreasonable for the size or nature of the activity taking place.

The nature of the event, the number of attendees anticipated, and the past history of similar events and/or sponsoring organizations are factors that will be considered in determining whether a waiver is granted.

### **REVOCATION**

The City, or its designated representative, may revoke a permit whenever the sponsor, its employees, or agents fail, neglect, or refuse to fully comply with any and all provisions and requirements set forth herein or with any and all provisions, regulations, ordinances, statutes, or other laws incorporated herein by reference.

### **VIOLATIONS**

Any violations of this policy shall cause the immediate suspension of any uses, activities, or events authorized by any permit issued. Further penalties may be invoked as violations of State Law or City Ordinances as applicable.

### **TRANSFERABILITY**

No license or permit issued shall be transferable unless specifically authorized.

### **SEVERABILITY**

If any word, clause, sentence, or section of this policy or the application thereof to any person or circumstances shall be found to be invalid by a court, such invalidity shall not affect the remaining portions or applications of this policy.

### RESERVATIONS

Scheduling of all park facility rentals shall be coordinated through the City Clerk's Office, which shall maintain a master calendar for all parks and facilities. Rentals or use of the park facilities may be granted on a tiered priority basis with long standing events having priority over new or occasional events. Reservations are not transferable. Events submitting their request by the date indicated shall have priority over other events submitted later. Subsequent requests shall be reviewed on a first come first serve basis. The tiers shall be as follows:

### TIER I (Requests received prior to February 1 of each year)

All established entities, which have previous permission from the City Council for use of the park facilities, ie, the Michigan Brown Trout Festival, Art on the Bay, True North Radio Summer Concert Series, McRae Park Association, Huron Shores Little League, etc.

### TIER II (Requests received prior to March 1 of each year)

Other non-profit groups or organizations, family reunions, weddings, etc. and those for profit entities holding free events for clients, employees, or the public.

### TIER III (Requests received prior to April 1 of each year)

Other for profit groups or organizations.

Vendors and businesses wishing to operate within the City parks.

### **RESERVATION ANNOUNCEMENTS**

All reservations, committed uses, and unavailable times for facilities shall be posted at City Hall and on the City of Alpena website; <a href="www.alpena.mi.us">www.alpena.mi.us</a>. Reservations shall also be posted at the facility, if applicable, in advance of the event to ensure availability on the day of the event.

### **CITY OF ALPENA NOISE ORDINANCE**

### Sec. 54-1. Noise generally.

- (a) Findings and declarations. It is hereby found and declared that:
  - (1) The occurrence of loud noises in the city constitutes a detriment to public health, comfort, safety, and welfare of the residents of the city.
  - (2) As a matter of legislative determination and public policy, the provisions, regulations and prohibitions of this section are in pursuance of and for the purpose of securing and promoting the public health, comfort, convenience, safety and welfare and the peace and quiet of the city and its inhabitants.
- (b) *Definitions*. As used in this section all acoustical words and terms shall have the meanings set forth in the publication of the United States of American Standards Institute, New York, New York, entitled "Acoustical Terminology," USASI S1. 1-1960; all equipment used in making acoustical measurements shall meet or exceed the requirements set forth in the publication of such institute entitled "Specification for General Purpose Sound Level Meters," USASI S1. 4-1961, and all such measurements so made shall be made in full accordance with the methods and procedures set forth in USASI S1. 2-1962 entitled "Methods for the Physical Measurement of Sound."
- (c) *Prohibited sound levels*. No person shall cause to be made, directly or indirectly, by any means whatsoever except vehicles whether mechanical or not, any sound that exceeds the limits set forth for the receiving and use category in table I when measured at or within the property boundary of the receiving land use, which source of sound shall be deemed prima facie to be a noise disturbance.

Table I. Sound Levels by Receiving Land Use

### TABLE INSET:

Receiving Land Use Category	Time	A-Weighted Sound Level Limit, dBA
Residentially zoned property	10:00 p.m. to 7.00 a.m. 7:00 a.m. to 10:00 p.m.	60 70
Office zoned property	10:00 p.m. to 7.00 a.m. 7:00 a.m. to 10:00 p.m.	62 72
Business and parking zoned property	10:00 p.m. to 7:00 a.m. 7:00 a.m. to 10:00 p.m.	64 74
Industrially zoned property	10:00 p.m. to 7:00 a.m. 7:00 a.m. to 10:00 p.m.	66 76

<sup>(</sup>d) Specific noise prohibitions.

<sup>(1)</sup> Unless exempted under the provisions of this section, no person shall cause to be made, directly or indirectly, any loud noise which disturbs, injures or endangers the health, comfort, safety or welfare of others within the city.

<sup>(2)</sup> The following specific acts are declared to be loud, disturbing and unnecessary noises in violation of this section, but such enumeration shall not be deemed to be exclusive:

a. *Horns, signaling devices, etc.* The sounding of any horn or signaling device on any automobile, motorcycle, bus, truck or other vehicle on any street, road or public place, except as a warning pursuant to the provisions of section 706 of the Michigan Vehicle

Code (MCL 257.706, MSA 9.2406); whistle or other device operated by engine exhaust; and the use of any such signaling device when traffic is for any reason held up.

- b. Radio and television sets, phonographs, etc. The use of radio or television receiving sets, musical instrument, phonograph or other audio equipment for the producing or reproducing of sound in such a manner as to disturb the peace, quiet and comfort of the neighboring inhabitants or at any time with volume louder than is necessary for convenient hearing for the person or persons who are in the structure in which such audio equipment is operated and who are voluntary listeners thereto. The operation of any such set, instrument, phonograph or audio equipment between the hours of 10:00 p.m. and 7:00 a.m. in such a manner as to be plainly audible at a distance of 50 feet from the building or structure in which it is located shall be prima facie evidence of a violation of this section.
- c. Loudspeakers, amplifiers for advertising. The use of any radio receiving set, musical instrument, phonograph, loudspeaker, sound amplifier or other machine or device for the producing or reproducing of sound which is cast upon the public streets for the purpose of commercial advertising.
- d. Animals, birds, etc. The keeping of any animal or bird which by causing frequent or long-continued noise shall disturb the comfort and repose of persons residing in the vicinity.
- e. *Exhausts*. The discharge into the open air of the exhaust of any internal combustion engine except through an adequate muffler or other device which will effectively prevent loud or explosive noises therefrom. This includes by way of example and not by way of limitation, internal combustion engines powering motor vehicles, lawn mowers and chain saws.

State law references: Mufflers, MCL 257.707, MSA 9.2407.

- f. Loading and unloading. The creation of a loud and excessive noise in connection with loading and unloading any vehicle or the opening or destruction of bales, boxes, crates and containers.
- g. Construction or repairing of buildings. The erection (including excavating), demolition, alteration, or repair of any building other than between the hours of 7:00 a.m. and 6:00 p.m. on weekdays, except in case of urgent necessity in the interest of public health and safety, and then only with a permit from the building inspector, which permit may be granted for a period not to exceed three days or less while the emergency continues and which permit may be renewed for a period of three days or less while the emergency continues.
- h. *Blowers, fans, pumps*. The use of any blower, fan or pump or engine or motor in connection therewith, including by way of example and not by way of limitation, air conditioning systems, compression devices and pool filter systems, if such use creates loud, penetrating or continuous noises that disturb the comfort or repose of persons residing in the vicinity.
- i. Schools, courts, churches, hospitals. The creation of any excessive noise, adjacent to any school, institution of learning, house of worship or judicial court while such schools, courts, churches or hospitals are in use, or adjacent to any hospital which unreasonably interferes with the workings of such institution, or which disturbs or unduly annoys patients in the hospital, provided conspicuous signs are displayed on the adjacent streets indicating that the street is a school, hospital, church, or court street.

State law references: Disturbing public gatherings, MCL 750.169, 752.525, MSA 28.366, 28.133.

- j. *Hawkers*, *peddlers*. The shouting and crying of peddlers, hawkers and vendors which disturbs the peace and quiet of the neighborhood.
- k. *Drums, bell and the like*. The use of any drum, bell, horn, loudspeaker or other instrument or device for the purpose of attracting attention to any performance show or sale or display of merchandise by any creation of noise or sound.
- 1. *Mobile loudspeakers*. The use of mechanical loudspeakers or amplifiers on vehicle or aircraft for commercial advertising purposes.
- m. Yelling, shouting and the like. Yelling, shouting, hooting, whistling or singing on the public streets at any time or place so as to annoy or disturb the quiet, comfort or repose of persons in any office, dwelling, hotel, motel or other type of residence or of any persons in the vicinity.
- (3) If any person who is not exempted under the provisions of this section shall cause to be made any of the noises prohibited under this subsection (d), and if such noises shall be proved to be in violation of the sound levels prescribed under this section, such proof shall be sufficient to prove a violation under this section.
- (e) *Exceptions*. The prohibitions contained in this section shall not apply to persons who are engaged in:
  - (1) The performance of any public or governmental function such as the sounding of a church or school bell, or a police, fire, ambulance, air raid or like disaster warning, alert or alarm, whether such alarm be for an actual emergency purpose or for practice or drilling purposes.
  - (2) A religious, charitable, recreational, civil or political activity by means of a sound truck or other amplifying device, for nonprofit purposes, provided that such persons shall have first filed with the city council an application for a permit setting forth the sponsorship, date, hours and routes of such activity and the council shall have issued a permit after having ascertained that such activity is not

in conflict in terms of hours, route, traffic volume and like factors, with any other previously scheduled activity.

- (3) Any activity specifically permitted or required by any ordinance, resolution, statute or governmental regulation.
- (f) Audio equipment in motorized vehicles. The use of any radio, audio equipment, or other machine or device for the producing or reproducing of sound in any motorized vehicle between the hours of 10:00 p.m. and 7:00 a.m. in such a manner as to be audible at a distance of 100 feet from the said motorized vehicle is prohibited and shall be prima facia evidence of a violation of this section. Any person violating this section shall be responsible for a civil infraction and shall be assessed a civil fine not to exceed \$500.00.

(Code 1971, § 22-1; Ord. No. 02-330, §§ 1, 2, 11-4-2002)



### City of APPLICATION FOR PERMIT/RESERVATION

### **LARGE EVENT APPLICATION (More than 100 People)**

City of Alpena 208 N. First Avenue, Alpena, MI 49707 (989) 354-1720 – fax (989) 354-1709

	(909) 334-17	20 - 16	X (909) 334-1709	
Facility Neede	ed:		Beginning Time	<u> </u>
J	Day Date			
Approximate Number of People in Party			Ending Time	am/pm
Event Descript	tion			
Name of Orga	nization:			
Name of Appl	icant:		Phone Number:	
Address Applicant:			Email:	
Applicant's Si	gnature:		Date:	
*************	Reservation of a facility does not guard	antee j	full use of other park facilities.	*******
	Mark ALL facilities you a	re req	uesting the use of	
	Parks Available f	or Re	servation	
	Bay View Park		Mich-e-ke-wis Park	
	our Tennis Courts - \$5/court/hr		Building - \$125 plus \$100 deposit	(includes
Tì	hree Basketball Courts - \$5/court/hr		8 tables & refuse receptacles)	
Ba	and Shell - \$200 deposit			
			Starlite Beach	
	McRae Park		Pavilion - \$50 plus \$100 deposit (in	
	uilding – Fees/Rentals through McRae Park ssociation		20 picnic tables & 4 refuse receptar	eles)
T	wo Tennis Courts - \$5/court/hr		Culligan Plaza	
T	wo Basketball Courts - \$5/court/hr		Open gathering area - \$50 per max	4 hour
		II		

Return completed form with fee (by check) to City of Alpena Clerk's Office, 208 N. First Avenue, Alpena, MI, 49707. All questions can be directed to the City Clerk at (989) 354-1720, Monday through Friday, from 8 a.m.to 5 p.m.

The purpose and character of the proposed Event is as follows:
The proposed Event is to be conducted at (address):
The dates and hours during which the proposed Event is to be conducted are as follows:
Applicant estimates that the maximum number of persons expected at the Event for each day is conducted is:
The applicant hereby agrees to observe and obey the minimum requirements contained in this pol
and the laws of the City of Alpena, County of Alpena, and the State of Michigan. The application furthermore agrees to cooperate in all manners with law enforcement officials as the need may arise
HOLD HARMLESS CLAUSE: The Person shall defend, pay on behalf of, and hold harmless the City Alpena, its employees, agents, public officials, and volunteers from and against any and all loss damages, expenses, claims, suits, and demand of whatever nature resulting from damages or injuri including death, to any persons or property, and including any claim for losses incurred by reason project delay, impact (soft) costs, or other intangible losses that might result from Person late defective performance, caused by or arising out of any action, omission, or operation performed connection with work attributable to this contract; provided, however, the Person shall not required to indemnify the City of Alpena, its employees, agents, public officials, and volunteers

the negligence of the City of Alpena, its employees, public officials, and volunteers.

any damages or injuries, including death, to any person or property caused solely and exclusively by

Date:	
	Applicant's Signature
Received by City Clerk's Office:	
Ву:	Date:
Approved	
By:	Date:

Contact DPW at (989) 354-1780 to make arrangements to pick up the key (Bandshell and Mich-e-ke-wis rentals). Office hours for DPW are Monday – Friday, 7 a.m. to 3:30 p.m.

IF YOU DO NOT PICK UP THE KEY PRIOR TO YOUR RENTAL DATE, THERE WILL BE A CHARGE FOR A CITY EMPLOYEE TO BE CALLED OUT TO GET YOU A KEY. THE AMOUNT CHARGED WILL BE APPROXIMATELY \$70.00, AND IT WILL BE DEDUCTED FROM YOUR DEPOSIT.

### LARGE EVENT STAFF REVIEW AND COMMENT

(STAFF USE ONLY)

### CITY STAFF SHALL MARK THE APPROPRIATE ITEMS TO BE PROVIDED BY THE APPLICANT

Police and fire protection

Food and water supply and facilities

Health and sanitation facilities

Medical facilities and services, including emergency vehicles and equipment

Vehicle access and parking

Camping and trailer facilities

Illumination facilities

Communication facilities

Noise control and abatement

Facilities for clean-up and waste control

Barrier locations and type

Insurance and bonding agreement

Attach a detailed map or maps of the overall site of the proposed assembly

Waiver of Liability

Emergency contact information including name, telephone number, address, and email address

Attach a detailed explanation, including drawings and diagrams where applicable, of the applicants plan to provide for all of the above checked items.

### LARGE EVENT MINIMUM REQUIREMENTS

Applications for large events are subject to subsections A through L, and such additional requirements as may be imposed. The information for all those items checked must be submitted to the City Clerk's Office four (4) weeks prior to the event.

**A. SECURITY PERSONNEL** – The sponsor shall employ, at its own expense, such security personnel as are necessary and sufficient to provide for the adequate security and protection of the maximum number of persons at the event and for the preservation of order and protection of property in and around the site of the event. No permit shall be issued unless the City of Alpena Police Department is satisfied that such necessary and sufficient security personnel will be provided by the sponsor for the duration of the event.

**B. RESTROOM FACILITIES** – The sponsor shall provide additional restroom facilities as needed beyond those regularly provided by the City of Alpena. The numbers and types of facilities required shall be determined, on the basis of the number of persons to attend the event, in the following manner:

<u>Facilities</u>	<u>Male</u>	<u>Female</u>
Toilets	1:200	1:75
Urinals	1:150	N/A

If Unisex facilities are to be provided, the following ratio is to be followed: 1:75

The sponsor shall provide for liquid waste disposal in accordance with all rules and regulations pertaining thereto by the Alpena County Health Department. An executed agreement shall be provided to the City between the sponsor and a licensed pumper or hauler, which agreement will assure proper, effective, and frequent removal of liquid waste from the premises so as to neither create a nuisance nor menace to the public health.

**C. FOOD SERVICE**: If food service is made available on the premises, it shall be delivered only through caterers or vendors licensed and in accordance with provisions of the local health department being District Health Department #4, (989) 356-4507.

**D. MEDICAL PERSONNEL/FACILITIES**: The sponsor shall provide for medical personnel and facilities. The kind, location, staff strength, medical and other supplies and equipment of such facilities shall be approved by the Fire Chief for the City of Alpena. An ambulance may be required for events including, but not limited to, running races and triathlons. Such ambulance will be located with unencumbered access to the persons in attendance at the event and a clear route of egress from the event conducive to rapid travel shall be maintained at all times.

- **E. GARBAGE & TRASH DISPOSAL**: The sponsor shall provide for solid waste storage on, and disposal from, the premises. Storage shall be in covered, fly tight and rodent-proof containers, provided in sufficient quantity to accommodate the number of persons attending the event. An executed agreement shall be provided to the City between the sponsor and a licensed solid waste collector, which agreement will assure proper, effective, and frequent removal of solid waste from the premises so as to neither create a nuisance nor menace to the public health.
- **F. ACCESS AND TRAFFIC CONTROL**: The sponsor shall provide for ingress and egress from the premises so as to ensure an orderly flow of traffic onto and off from the premises. Traffic lanes and other space shall be provided and kept open for access by ambulance, fire equipment, and other emergency services as required by the City of Alpena Fire Chief and Police Chief.
- **G. PARKING**: At each park either on-street or off-street parking is provided. Parking shall only be allowed in designated and maintained parking areas. The sponsor shall provide for and ensure orderly parking and shall maintain such parking and traffic patterns within the parking area as to assure that each vehicle shall have a clear route by which to leave the parking area at all times.
- **H. ILLUMINATION**: The sponsor shall provide additional electrical illumination of all occupied areas to ensure the safety and comfort of all event attendees if required by the Police Chief.
- **I. INSURANCE**: Any sponsor, individual, applicant, or entity holding an event in the City of Alpena's Parks shall be required to have liability insurance in the amount of at minimum one million dollars (\$1,000,000) and shall name the City of Alpena as an additional insured.
- **J. BARRIER:** The sponsor may be required to erect a barrier completely enclosing the site. Such barrier shall have sufficient height and strength as will preclude persons in excess of the maximum permissible persons from gaining access and such barrier shall have sufficient gates, properly located, so as to provide ready and safe ingress and egress. The sponsor shall insure that public sidewalks, streets, alleys, and rights-of-way are not blocked or obstructed by the participants at the event, their vehicles, or their activities. The City reserves the right to establish a capacity for the area requested to be utilized by an event.
- **K. MISCELLANEOUS:** Prior to issuance of a permit, the City of Alpena may impose any other condition(s) reasonably calculated to protect the health, safety, welfare, and property of persons attending the event, persons visiting the park, or citizens of the City of Alpena.
- **L. COST RECOVERY:** The City reserves the right to recover costs from the applicant for any and all work incurred by the City resultant from the event and failure on the part of the applicant to comply with this policy. If warranted by City staff, a bond may be required in advance of the event.

### CITY OF ALPENA EVENT RULES AND REGULATIONS

- 1. Reservations for use of the parks and facilities may be taken for the current calendar year or the following calendar year.
- 2. Reservations may be made by mail or in person at the City Clerk's Office, City Hall, 208 N. First Avenue, Alpena, MI 49707, (989) 354-1720.
- 3. Reservations are not confirmed nor considered until payment and deposit is received with reservation application or confirming letter is sent.
- 4. All applications will be considered on a first received basis, per the appropriate tier.
- 5. Persons must be 18 years old or older to reserve a facility.
- 6. Patrons are responsible for keeping the parks clean by leaving the surrounding grounds free of litter after the event. Trash generated by the event at the pavilion or Mich-e-ke-wis warming shelter may be deposited in the dumpster located near the warming shelter. Additional bags are located in the bottom of the trash receptacle. Further fees may be assessed and/or future access to park facilities through reservations may be prohibited. Any deposit collected is to be returned if patrons have cleaned their area and taken additional refuse with them and no damages are evident.
- 7. If picnic tables are relocated for the event, they must be returned to their original location.
- 8. All advertising shall be limited to identification and/or location of the event. All sales of merchandise or other material is prohibited unless allowed by permit.
- 9. Use of the parks or facilities for profit by any individual, entity, or organization shall be prohibited or allowed by permit only.
- 10. The permit holder further agrees to pay the City of Alpena for damages to the property caused by any person during the permitted event.
- 11. The City of Alpena Parks are open from 8 AM to 11 PM, unless otherwise posted at the main vehicle entrance to the park. Variance to this shall be authorized as outlined in the permit.

### **GENERAL PARK RULES**

- 1. Alcohol is not permitted in City Parks unless the City Manager promulgates rules to the contrary.
- 2. Glass is prohibited in City Parks.
- 3. Owners must ensure that their pets are controlled per City of Alpena ordinances and the owners shall be responsible for cleaning up any droppings.
- 4. All motorized vehicles must remain in designated parking areas unless expressly approved in the application.
- 5. Park Hours are from 8:00 AM until 11:00 PM each day unless amended by the City Manager.



City of Alpena 208 N. First Avenue, Alpena, MI 49707 (989) 354-1720 – fax (989) 354-1709

(989) 354-172	20 – fax (989) 354-1709
Facility Needed:	Beginning Time am/p.
Day Date	
Approximate Number of People in Party	Ending Time am/p
Event Description	
Name of Organization:	
Name of Applicant:	Phone Number:
Address Applicant:	Email:
Applicant's Signature:	Date:
Reservation of a facility does not gua Mark ALL facilities you	are requesting the use of
Parks Available	e for Reservation
Bay View Park	Mich-e-ke-wis Park
Four Tennis Courts - \$5/court/hr	Building - \$125 plus \$100 deposit (includes 8 tables & refuse receptacles)
Three Basketball Courts - \$5/court/hr  Band Shell - \$200 deposit	8 tables & feruse receptacies)
Band Shen - \$200 deposit	Starlite Beach
McRae Park	Pavilion - \$50 plus \$100 deposit (includes
Building – Fees/Rentals through McRae Park	20 picnic tables & 4 refuse receptacles)
Association	
Two Tennis Courts - \$5/court/hr	Culligan Plaza
Two Basketball Courts - \$5/court/hr	Open gathering area - \$50 per max 4 hour
	event

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The purpose and character of the proposed Event is as follows:
The proposed Event is to be conducted at (address):
The dates and hours during which the proposed Event is to be conducted are as follows:
Applicant estimates that the maximum number of persons expected at the Event for each day it conducted is:
The applicant hereby agrees to observe and obey the minimum requirements contained in this pol
and the laws of the City of Alpena, County of Alpena, and the State of Michigan. The application furthermore agrees to cooperate in all manners with law enforcement officials as the need may arise.
HOLD HARMLESS CLAUSE: The Person shall defend, pay on behalf of, and hold harmless the City Alpena, its employees, agents, public officials, and volunteers from and against any and all loss damages, expenses, claims, suits, and demand of whatever nature resulting from damages or injurie

any damages or injuries, including death, to any person or property caused solely and exclusively by

the negligence of the City of Alpena, its employees, public officials, and volunteers.

Date:	
	Applicant's Signature
Received by City Clerk's Office:	
Ву:	Date:
Approved	
By:	Date:

Contact DPW at (989) 354-1780 to make arrangements to pick up the key (Bandshell and Mich-e-ke-wis rentals). Office hours for DPW are Monday – Friday, 7 a.m. to 3:30 p.m.

IF YOU DO NOT PICK UP THE KEY PRIOR TO YOUR RENTAL DATE, THERE WILL BE A CHARGE FOR A CITY EMPLOYEE TO BE CALLED OUT TO GET YOU A KEY. THE AMOUNT CHARGED WILL BE APPROXIMATELY \$70.00, AND IT WILL BE DEDUCTED FROM YOUR DEPOSIT.

### **SMALL EVENT MINIMUM REQUIREMENTS**

Applications for events are subject to subsections A through E, and such additional requirements as may be imposed. This information must be submitted to the City Clerk's Office two (2) weeks prior to the event.

- **A. SOLID WASTE DISPOSAL**: The sponsor shall provide for solid waste storage on, and disposal from, the premises. Storage shall be in covered, fly tight, and rodent-proof containers, provided in sufficient quantity to accommodate the number of persons attending the event.
- **B. PARKING**: At each park either on-street or off-street parking is provided. Parking shall only be allowed in designated and maintained parking areas. The sponsor shall provide for and ensure orderly parking and shall maintain such parking and traffic patterns within the parking area as to assure that each vehicle shall have a clear route by which to leave the parking area at all times.
- **C. MISCELLANEOUS:** Prior to issuance of a permit, the City of Alpena may impose any other condition(s) reasonably calculated to protect the health, safety, welfare, and property of persons attending the event, persons visiting the park, or citizens of the City of Alpena. The sponsor shall insure that public sidewalks, streets, alleys, and rights-of-way are not blocked or obstructed by the participants at the event, their vehicles, or their activities. The City reserves the right to establish a capacity for the area requested to be utilized by an event.
- **D. HOLD HARMLESS AGREEMENT**: The applicant must provide a completed and signed indemnification and hold harmless agreement with the application.
- **E. COST RECOVERY:** The City reserves the right to recover costs from the applicant for any and all work incurred by the City resultant from the event and failure on the part of the applicant to comply with this policy.

#### CITY OF ALPENA EVENT RULES AND REGULATIONS

- 1. Reservations for use of the parks and facilities may be taken for the current calendar year or the following calendar year.
- 2. Reservations may be made by mail or in person at the City Clerk's Office, City Hall, 208 N. First Avenue, Alpena, MI 49707, (989) 354-1720.
- 3. Reservations are not confirmed nor considered until payment and deposit is received with reservation application or confirming letter is sent.
- 4. All applications will be considered on a first received basis, per the appropriate tier.
- 5. Persons must be 18 years old or older to reserve a facility.
- 6. Patrons are responsible for keeping the parks clean by leaving the surrounding grounds free of litter after the event. Further fees may be assessed and/or future access to park facilities through reservations may be prohibited. Any deposit collected is to be returned if patrons have cleaned their area and taken additional refuse with them and no damages are evident.
- 7. If picnic tables are relocated for the event, they must be returned to their original location.
- 8. All advertising shall be limited to identification and/or location of the event. All sales of merchandise or other material is prohibited unless allowed by permit.
- 9. Use of the parks or facilities for profit by any individual, entity, or organization shall be prohibited or allowed by permit only.
- 10. The permit holder further agrees to pay the City of Alpena for damages to the property caused by any person during the permitted event.
- 11. The City of Alpena Parks are open from 8 AM to 11 PM, unless otherwise posted at the main vehicle entrance to the park. Variance to this shall be authorized as outlined in the permit.

#### **GENERAL PARK RULES**

- 1. Alcohol is not permitted in City Parks unless the City Manager promulgates rules to the contrary.
- 2. Glass is prohibited in City Parks.
- 3. Owners must ensure that their pets are controlled per City of Alpena ordinances and the owners shall be responsible for cleaning up any droppings.
- 4. All motorized vehicles must remain in designated parking areas unless expressly approved in the application.
- 5. Park Hours are from 8:00 AM until 11:00 PM each day unless amended by the City Manager.

#### ARTICLE II. - MARINA REGULATIONS

Sec. 110-3. - Management.

- (a) The marina will be operated under the jurisdiction of the city manager.
- (b) The city manager shall appoint a department head to be the harbormaster. It shall be the duty of the harbormaster to enforce the provisions of this article.
- (c) The city manager may appoint another city staff to assist the harbormaster with the operation of the marina and harbor as may be necessary.
- (d) The assignment of seasonal and transient vessel slips, docks and mooring buoys and anchorage space will be made by the harbormaster or his designee subject to the provisions of this article.

(Ord. No. 07-374, § 1, 5-7-07; Ord. No. 14-426, 5-5-14)

Sec. 110-4. - Motor vehicles.

- (a) All vehicles servicing or used in connection with any type of vessel must remain in regularly established roads or parking areas. When not in actual use, all cars, trailers, trucks and other motor vehicles must be parked in designed parking areas.
- (b) All cars, trailers, trucks and other motor vehicles shall not park more than a 48-hour period without permission from the harbormaster. Any of the aforesaid vehicles found in violation will be impounded. The owner of the impounded vehicle shall pay all costs involved in removing the vehicle to the impound lot.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-5. - Vessels.

- (a) All vessels shall be assigned dock mooring space or storage space by the harbormaster or his designee. Any vessel moored, beached or stored within the marina and/or harbor without permission of the harbormaster or his designee will be impounded. The owner of such impounded vessel shall pay all costs associated with the impoundment.
- (b) Permit holders shall be permitted to moor small auxiliary vessels within the confines of the slip, dock or mooring space allocated to the permit holder by the harbormaster or his designee, upon the condition the auxiliary craft is towed and/or placed aboard the primary vessel when away from the marina for more than 24 hours. In the event any auxiliary craft is left in a seasonal slip or other mooring facility while the primary vessel is away, the permit holder will be assessed applicable transient vessel fees for each day the auxiliary vessel occupies the space.
- (c) The harbormaster, at his discretion, shall require the permit holder to remove any auxiliary craft from the permit holder's assigned slip/dock space if the auxiliary craft fails to comply with subsection 110-5(b), and/or if the auxiliary craft is untransportable or if the auxiliary vessel exceeds the permit holder's slip/dock space.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-6. - Launching.

(a) Establishment, collection, administration of fees. The city, from time to time, shall establish, by resolution of the municipal council, a schedule of fees for boat or watercraft launching at any city-

- owned or operated boat launch facility. The collection and administration of fees shall be in the manner prescribed by the city manager.
- (b) Failure to pay launch fees. Any person or persons who shall fail to pay the established boat launch fee shall be subject to a penalty set forth by the municipal council in the annual fee schedule for each and every violation thereof. Penalties shall be payable at the traffic violations bureau in accordance with section 94-2, subsections 9.6(a) through (e).
- (c) Violation notice. Upon issuance of such violation notice, a copy of such notice shall be placed in a conspicuous place on the vehicle attached to the boat trailer or on the boat trailer itself, which conveyed the boat so launched.
- (d) Parking of vehicle or boat trailer—Payment of launch fee prerequisite. It shall be unlawful for any person to park on any city-owned property or privately owned property open to the public, a vehicle and/or boat trailer which has launched a boat from any city-owned launching area, without first having paid the establishing launching fee for such launching.
- (e) Same—Prima facie evidence of violation. In any proceeding for a violation of this section, proof that the particular vehicle and/or boat trailer described in the complaint or violation notice was parked in violation of this section as recited in subsection (d) of this section, together with proof that the person named in the complaint or violation notice was at the time of such parking, the registered owner of such vehicle, and/or boat trailer, shall constitute prima facie evidence that the registered owner of such vehicle and/or boat trailer was the person who parked or placed such vehicle at the point where, and for the time during which, such violation occurred.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-7. - Marking.

All vessels shall be marked with the owner's identification and shall be registered with the harbormaster or his designee.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-8. - Equipment.

All trailers, cradles and other equipment used by the permit holder to transport and/or store the vessel must be immediately removed from the marina and/or harbor by the permit holder after the vessel is launched or retrieved.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-9. - Speed limit in harbor—Maximum speed on Thunder Bay River and certain flood waters.

It shall be unlawful for the operator of a vessel or a motor boat to exceed a slow no-wake speed on the waters of Thunder Bay River and flood waters within the corporate city limits and 300 feet in any direction from the mouth of the Thunder Bay River.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-10. - Commercial activity.

No commercial activity shall be permitted within the marina or on the lands adjacent thereto unless permission in writing is obtained from the city. This permission will only be granted upon proof that the city

shall not be liable for any bodily injury, property damage, worker's compensation, or other claims arising from or related to the commercial activity. The city may assess charges for any commercial activity, and all revenues shall accrue to the benefit of the marina and or harbor fund.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-11. - Fire prevention.

No activity shall be conducted, and no materials will be stored of such a nature, or in such a manner so as to constitute a fire hazard. The harbormaster or his designee shall be the judge of what constitutes a fire hazard. When approved activity is being conducted which could constitute a fire hazard, it shall be the responsibility of the party involved to have proper fire prevention equipment as specified by the harbormaster or his designee.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-12. - Marina charges.

The city council, by resolution, will determine the charges and fees for the use of the marina services and facilities. Marina charges shall comply with the minimum and maximum state waterways commission fee schedule. A specific list of charges may be obtained from the harbormaster or designee.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-13. - Release of liability.

- (a) Anyone who utilizes, or authorizes someone to utilize marina or harbor facilities will sign a waiver of liability exempting the city from liability from property damage or personal injury resulting from the use of such marina facilities. Failure to execute a waiver will not constitute an assumption of liability by the city. The city assumes no liability for property damage, or personal injury resulting from the use of marina facilities.
- (b) Permit holders shall execute the permit agreement, prior to the vessel occupying the permit holder's assigned mooring space, indemnifying the city against all liability claims. The permit holder shall also have the vessel covered by a marine insurance policy (hull coverage and protection and indemnity liability coverage), provide identification of the permit holder's insurance company, policy number, effective dates of insurance and provide the city with a copy of said policy on demand.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-14. - Allocation of space.

- (a) The assignment of seasonal and transient dock, slip mooring or anchorage space will be made by the harbormaster or his designee pursuant to the provisions of this section.
- (b) Permit holders will have year to year priority for their dock, slip or mooring space provided that the permit holder submits payment for all fees and charges and executes the permit agreement no later than dates set by the harbor master or his designee.
- (c) The harbormaster or his designee shall maintain a waiting list for the future allocation of slip, dock and mooring space within the marina. Vessel owners desiring future slip, dock and mooring space shall notify the harbormaster and complete a waiting list registration form. The harbormaster or his designee shall date receipt of the registration and allocate vacant space in the order registrations are

received by date and by compatible space available. Allocation of space procedures shall be in compliance with state waterways commission regulations.

- (d) In the event of the sale of a vessel occupying a slip, dock or mooring buoy, the new vessel owner will not have priority for the space occupied by the purchased vessel. The permit holder, who originally leased the space, will have priority for the space and shall not transfer space assignment to another individual. Slip, dock and mooring space may only be allocated by the harbormaster or his designee, utilizing the allocation of space procedure described within this section.
- (e) Permit holders may not sublease slip, dock or mooring space. The permit holder must notify the harbormaster or his designee, if the assigned space will be vacated 48 hours or more. The harbormaster or his designee may fill the temporary vacancy at his discretion with the city benefiting from all compensation.
- (f) Allocation of space in the marina will only be made to persons who are the principle owner and user of the vessel.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-15. - Payments of accounts.

Payments for the use of marina services and facilities are due and payable in advance. Any vessel, vessel owner or permit holder delinquent in payment shall not be served by the harbor master or his designee, nor shall the vessel be eligible for the use of marina facilities and the vessel shall be impounded.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-16. - Marina regulations.

The city shall have the authority to promulgate rules, regulations and policies for the safe and efficient operation of the marina, the dispensation of services, use of the marina facilities and hours of operations. These rules and regulations will be posted in a conspicuous place at the marina.

(Ord. No. 07-374, § 1, 5-7-07)

Sec. 110-17. - Restricted activities.

- (a) Fishing activities within the boundaries of the marina or the harbor are permitted subject to rules, regulations and policies to insure adequate public access and permit holder's security and privacy. Fishing activities rules, regulations and policies shall be posted where appropriate.
- (b) The use of bicycles, skateboards, in-line skates and other like equipment are prohibited on docks, piers and slips.

(Ord. No. 07-374, § 1, 5-7-07)

#### **Marina Regulations**

Anchoring/Mooring: For the safety of boaters, no anchoring or mooring is allowed in or around themarina area.

Auxiliary Craft: One dinghy or other auxiliary craft shall be a size suitable to be carried on board the boat leasing the slip. No more than one auxiliary craft per boat is permitted to water store in the slip so long as storage of such watercraft does not extend beyond the limits of the assigned slip or in any other way interfere with the flow of traffic in the marina. Auxiliary craft shall be removed from the slip when the boat is out of the marina for more than one day. No slips shall be leased, or dockage permitted, solely to any auxiliary craft or personal watercraft. The "NO WAKE" speed shall be observed at all times.

Bicycles, In-Line Skates, Skateboards: For the safety of all guests and boaters, bicycles, in-line skates, and skateboards are not permitted on the main docks or finger docks.

Boat Size and Placement: All boats should be inside the outer piling out of the fairway, and will be assigned accordingly.

Camping: Is not permitted on premises.

Cleanliness of Pier: everyone shall be asked to keep the pier area clean and free of litter. Nothing shall be stored on the docks or piers without first obtaining permission from the Dock master.

Cooking on Open Flames: Charcoal burners are not allowed on any dock. Open flames are prohibited except while cooking on a standard galley stove aboard a vessel. If you wish to cook with a charcoal fire, we have charcoal grills/picnic tables for your convenience, located on the shore near the ends of the docks.

Cruising the Marina: Please operate your boat in a safe manner. No "cruising" is allowed in the marina (including auxiliary craft). Boats are expected to leave the marina immediately after checking out. Sail craft are required to enter or leave the marina under auxiliary power only (inboard or outboard motor), no "UNDER SAIL" in the marina.

Fishing: Fishing is allowed within the harbor - except where posted. Fish cleaning allowed only in the Fish Cleaning Station.

Maintenance: Ordinary light maintenance performed on your vessel is permitted. Boat owners must notify the Dock master in advance of the employment of outside commercial labor to be used on their boat.

Noise: Loud music, noises, or other disturbances are strictly forbidden. Persons creating a disturbance or nuisance will be asked to leave immediately.

On-Board Toilet Facilities: Shall not be used while the boat is in the marina. Pump-out facilities are available at the fuel dock and toilet/shower facilities are located at the Dock master's office. Keys are available at the fuel dock.

Parking: Due to limited parking, please respect the posted regulations governing parking in the marina area. A dockhand can assist you in securing long-term parking if required.

Proper Lines: All boats must be equipped with a minimum 1/2 inch diameter twisted or braided nylon line (or approved equal). Boats that do not have this type of mooring line cannot stay overnight, until proper lines are obtained.

Swimming/Diving: No swimming/diving is allowed in the marina. Should an emergency arise requiring diving in the marina, check with the dock master first. It's the boater's responsibility to ensure that all proper safety precautions have been taken to protect both the diver and boater.

# APPENDIX C

POST COMPLETION SELF CERTIFICATION FORMS





### Public Outdoor Recreation Grant Post-Completion Self-Certification Report

GRANT TYPE: ☐ MICHIGAN NATURAL RESOURCES TO (Please select one) ☐ LAND AND WATER CONSERVATION F			
GRANTEE: City of Alpena			
PROJECT NUMBER: 26-00985 Project Number: 26-00985	ROJECT TYPE: Development		
PROJECT TITLE: Mich-e-ke-wis Park Shelter			
	61		
PROJECT SCOPE: Construction of new 7000 squ	<del></del>	ty & LWCF sign.	
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRAN Name of Agency (Grantee)	Contact Person	Title	
City of Alpena	Andrea Kares	Planning/Dev Director	
Address 208 N First Ave	Telephone 989-354-1771		
City, State, ZIP	Email		
Alpena, MI 49707	andreak@alpena.mi.us		
SITE DEVELOPMENT			
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	⊠Yes	
Ice rink is no longer used so shelter is use	d for a farmers market	and was leased to a	
recreation equipment rental business that re			
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, please describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)			
As noted, the shelter building no supports a farmers market. Plans for the future of the			
building and how it is used are underway.			
Are any of the facilities obsolete? If yes, please explain.		⊠Yes ∏No	
Yes, the warming shelter is obsolete as the	ice rink no longer exis	<del>_</del> _	
renovations needed to better accommodate the			
SITE QUALITY			
Is there a park entry sign which identifies the property or facil If yes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No	
_			
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No	
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism. □Yes ⊠No	

#### POST COMPLETION SELF-CERTIFICATION REPORT - CONT'D Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain. ⊠Yes □No Site is inspected regularly and maintenance performed as needed. **GENERAL** Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants) ⊠Yes □No □N/A Is any segment of the general public restricted from using the site or facilities? ☐Yes ☐No (i.e. resident only, league only, boaters only, etc.) If yes, please explain. Is a fee charged for use of the site or facilities? If yes, please provide fee structure. ⊠Yes □No General use of park facilities is free. Potential fees for use of the shelter building will be determined as planning conintues. What are the hours and seasons for availability of the site? Shelter hours are dependent upon schedule of events. Park open Dawn to Dusk year around COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)

PUST CUMPLETION SELF-CERTIFICATION REPOR	II - GONT D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





### **PUBLIC OUTDOOR RECREATION GRANT**

GRANT TYPE: ☐ MICHIGAN NATURAL RESOURCES TR (Please select one) ☐ LAND AND WATER CONSERVATION F		
GRANTEE: City of Alpena		
PROJECT NUMBER: <u>26-01060 Y</u> P	ROJECT TYPE: Development	
PROJECT TITLE: McRae Park		THE
LL field, paved lot, restroce PROJECT SCOPE: sign	m & concession buildi	ng, lanscape LWCF
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRA	NTEE)	
Name of Agency (Grantee)	Contact Person	Title
City of Alpena	Andrea Kares	Planning/Dev Director
Address 208 N First Ave	Telephone 989-354-1771	
City, State, ZIP  Alpena, MI 49707	Email andreak@alpena.mi.us	
SITE DEVELOPMENT		
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	∐Yes ⊠No
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)		
Are any of the facilities obsolete? If yes, please explain.  Facilities were constructed in the late 1970	's and do not meet toda	⊠Yes □No y's standards.
SITE QUALITY		
Is there a park entry sign which identifies the property or facil If yes, please provide a photograph of the sign. If no, please		⊠Yes
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism. □Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.  General use of park is free. Pavilioin can be rented for private events.	⊠Yes ⊡No
What are the hours and seasons for availability of the site?  Open Dawn to Dusk year around	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

CERTIFICATION  CERTIFICATION	KT - GONT B	
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to	d/or authorized by the Grantee named above the best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Hathlea awe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425





GRANT TYPE: ☐ MICHIGAN NATURAL RESOURCES TO (Please select one) ☐ LAND AND WATER CONSERVATION F		
GRANTEE: City of Alpena		
PROJECT NUMBER: <u>26-00842</u> P	ROJECT TYPE: Acquisition	1
PROJECT TITLE: North Riverfront Park Acquis	sition	
PROJECT SCOPE: Acquisition of 2.28 acres of	land for public outd	oor recreation.
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRA		I
Name of Agency (Grantee) City of Alpena	Contact Person  Andrea Kares	Title Planning/Dev Director
Address	Telephone	Flamming/Dev Director
208 N First Ave	989-354-1771	
City, State, ZIP	Email	
Alpena, MI 49707	andreak@alpena.mi.us	
SITE DEVELOPMENT		
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	⊠Yes
A section of the park has been fenced to cre	ate a dog park.	
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)		
Are any of the facilities obsolete? If yes, please explain.		∐Yes ⊠No
SITE QUALITY		
Is there a park entry sign which identifies the property or facilifyes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimiz	e vandalism. □Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open from Dawn to Dusk year around	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

POST COMPLETION SELF-SERVICION REFOR	1 00111 0	
CERTIFICATION		THE REPORT OF THE PARTY.
I do hereby certify that I am duly elected, appointed and, and answers provided herein are true and accurate to the	/or authorized by the Grantee named above ne best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





GRANT TYPE:   MICHIGAN NATURAL RESOURCES TRUST FUND  CLEAN MICHIGAN INIT  (Please select one)   LAND AND WATER CONSERVATION FUND  RECREATION PASSPO	_
GRANTEE: City of Alpena	
PROJECT NUMBER: TF00-275 PROJECT TYPE: Acquisition	
PROJECT TITLE: Wildlife Sanctuary  Acquire 17 ac island on Thunder Bay R. within Alpena Wi	- 11411fp
PROJECT SCOPE: Sanctuary	
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANTEE)	
Name of Agency (Grantee)  City of Alpena  Contact Person  Title  Plann	ing/Dev Director
Address Telephone 989-354-1771	<u> </u>
City, State, ZIP  Alpena, MI 49707  Email andreak@alpena.mi.us	
SITE DEVELOPMENT	
Any change(s) in the facility type, site layout, or recreation activities provided?  If yes, please describe change(s).	□Yes ⊠No
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, ple describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)	ease □Yes ⊠No
Are any of the facilities obsolete? If yes, please explain.	□Yes ⊠No
Is there a park entry sign which identifies the property or facility as a public recreation area? If yes, please provide a photograph of the sign. If no, please explain.	⊠Yes
Are the facilities and the site being properly maintained? If no, please explain.	⊠Yes ⊡No
Is vandalism a problem at this site? If yes, explain the measures being taken to prevent or minimize vandal	lism.  □Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes □No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a	
photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	□Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open from Dawn to Dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

POST COMPLETION SELF-CERTIFICATION REPO	OKI - CONI D	
CERTIFICATION	· 等于(主义是)和文化性(主动)代表的企业在企业的	
I do hereby certify that I am duly elected, appointed a and answers provided herein are true and accurate to	nd/or authorized by the Grantee named above o the best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathley Sauce	12/11/2020

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

Date '

PO BOX 30425





GRANT TYPE: MICHIGAN NATURAL RESOURCES TRUST FUND CLEAN MICHIGAN INITIATIVE				
(Please select one)	$^{ m )}$ $igwid$ Land and Water Conservation F	FUND RECREATION	Passport [	BOND FUND
GRANTEE:	City of Alpena			
PROJECT NUMBER:	26-01265 P	ROJECT TYPE: Development	<u>:                                    </u>	
PRO IECT TITI E	Starlite Beach			
T NOOLOT TITLE.	Entrance, roadside park, pay	ved lot, bike/walk tra	il, picnic	area,
PROJECT SCOPE:				
To Be Completed	BY LOCAL GOVERNMENT AGENCY (GRA	ANTEE)		
Name of Agency (Grantee		Contact Person	Title	
City of Alpena		Andrea Kares	Planning/De	v Director
Address <b>208 N First Ave</b>		Telephone 989-354-1771		
City, State, ZIP		Email		
Alpena, MI 4970		andreak@alpena.mi.us		
SITE DEVELOPMENT				
Any change(s) in the lf yes, please desc	he facility type, site layout, or recreation a	ctivities provided?		⊠Yes ∏No
• •	ents and expansions have occurr	red over the years Most	•	<u> </u>
		.ca over the years. Nobe	receilery we	
	of a splash pad			
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, please describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)  ☐Yes ☐No				
Are any of the facil	ities obsolete? If yes, please explain.			∐Yes ⊠No
SITE QUALITY				
	y sign which identifies the property or faci de a photograph of the sign. If no, please			⊠Yes ⊡No
Are the facilities an	d the site being properly maintained? If	no, please explain.		⊠Yes
Is vandalism a proble	em at this site? If yes, explain the measures	being taken to prevent or minimiz	e vandalism.	∐Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.  General use of park is free. Pavilioin can be rented for private events.	⊠Yes ⊡No
What are the hours and seasons for availability of the site?  Open Dawn to Dusk year around	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

CERTIFICATION	Self-result of the self-result o	THE THE POLICE WAS THE THE PARTY OF
SERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to t	d/or authorized by the Grantee named above the best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kares Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425





GRANT TYPE: ☐ MICHIGAN NATURAL RESOURCES TO (Please select one) ☐ LAND AND WATER CONSERVATION F		_
GRANTEE: City of Alpena		
PROJECT NUMBER: 26-01379 P	ROJECT TYPE: Development	
PROJECT TITLE: North Riverfront Park		
PROJECT SCOPE: Boat launch, paved lot, land	dscaping, LWCF sign	
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANN Name of Agency (Grantee)	NTEE)	Title
City of Alpena	Andrea Kares	Planning/Dev Director
Address	Telephone	
208 N First Ave	989-354-1771	
City, State, ZIP	Email	
Alpena, MI 49707 SITE DEVELOPMENT	andreak@alpena.mi.us	
SITE DEVELOPMENT		
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	⊠Yes
A portion of the park has been fenced to cre	ate a dog park.	
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)		
Are any of the facilities obsolete? If yes, please explain.		∐Yes ⊠No
SITE QUALITY		
Is there a park entry sign which identifies the property or facilif yes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimiz	e vandalism. □Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes □No
GENERAL	
Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	Yes ⊠No
What are the hours and seasons for availability of the site?  Open Dawn to Dusk year around	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION SELF-SERTIFICATION REFOR	T COM D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





GRANT TYPE:   ☐ MICHIGAN NATURAL RESOURCES TR  (Please select one) ☐ LAND AND WATER CONSERVATION F		<u></u>
GRANTEE: City of Alpena		
PROJECT NUMBER: TF87-106 PI	ROJECT TYPE: Development	
PROJECT TITLE: Small Boat Harbor		
PROJECT SCOPE: Construct new floating dock	main pier with 12 fing	ger piers
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANGE Name of Agency (Grantee)	ANTEE) Contact Person	Title
City of Alpena	Andrea Kares	Planning/Dev Director
Address 208 N First Ave	Telephone 989-354-1771	
City, State, ZIP	Email	
Alpena, MI 49707	andreak@alpena.mi.us	
SITE DEVELOPMENT		
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	□Yes ⊠No
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)		
Are any of the facilities obsolete? If yes, please explain.		∐Yes ⊠No
SITE QUALITY		
Is there a park entry sign which identifies the property or facil If yes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism. □Yes ⊠No

# POST COMPLETION SELF-CERTIFICATION REPORT - CONT'D Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain. ⊠Yes □No Site is inspected regularly and maintenance performed as needed. **GENERAL** Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants) ⊠Yes □No □N/A Is any segment of the general public restricted from using the site or facilities? ☐Yes ☐No (i.e. resident only, league only, boaters only, etc.) If yes, please explain. Is a fee charged for use of the site or facilities? If yes, please provide fee structure. ☐Yes ☐No Boat launch \$7.00 per day or \$50 annually. Dockage fees and other boating services in accordance with waterways commission schedule. What are the hours and seasons for availability of the site? 8:00 am to 8:00 pm daily during season, shortened hours in very early and late season. COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)

FOST COMPLETION SELF-SERTIFICATION REFOR	T COM D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





GRANT TYPE: ☐ MICHIGAN NATURAL RESOURCES TR (Please select one) ☐ LAND AND WATER CONSERVATION F	<u>=</u>		⊠ BOND FUND
GRANTEE: City of Alpena			
PROJECT NUMBER: BF89-642 P	ROJECT TYPE: Development		
PROJECT TITLE: Bay View park Improvement	1.11.1	··	
Prentiss St parking, picnic PROJECT SCOPE: landscapin	tables, signage, conci	rete patns	,
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRA	,		
Name of Agency (Grantee)  City of Alpena	Contact Person  Andrea Kares	Title Planning/De	nirector
Address	Telephone	Plaining/De	in Director
208 N First Ave	989-354-1771		
City, State, ZIP  Alpena, MI 49707	Email andreak@alpena.mi.us		
SITE DEVELOPMENT	andreavearbeng.mr.ap		
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?		□Yes ⊠No
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)			□Yes ⊠No
Are any of the facilities obsolete? If yes, please explain.			⊠Yes □No
Playgorund Equipment (which was not a part o	f this grant).		
SITE QUALITY			
Is there a park entry sign which identifies the property or facilifyes, please provide a photograph of the sign. If no, please			⊠Yes □No
Are the facilities and the site being properly maintained? If	no, please explain.		⊠Yes
	_		
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism.	∐Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes □No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	□Yes □No ⊠N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.  General park use is free. Band shell can be rented for private events.	□Yes ⊠No
What are the hours and seasons for availability of the site?  Open Dawn to Dusk year around	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

PUST CUMPLETION SELF-CERTIFICATION REPOR	II - GONT D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

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**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





GRANT TYPE:   MICHIGAN NATURAL RESOURCES T  (Please select one)   LAND AND WATER CONSERVATION			BOND FUND
GRANTEE: City of Alpena			
PROJECT NUMBER: TF92-299 F	PROJECT TYPE: Development		
PROJECT TITLE: Thunder Bay River Plan Hard surface nature trails,	boardwalks.docks.bridg	e.landscape	picnic
PROJECT SCOPE: are			, F = 0===0
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GR			
Name of Agency (Grantee)	Contact Person	Title	Dimestan
City of Alpena Address	Andrea Kares Telephone	Planning/Dev	Director
208 N First Ave	989-354-1771		
City, State, ZIP	Email		
Alpena, MI 49707	andreak@alpena.mi.us		
SITE DEVELOPMENT			
Any change(s) in the facility type, site layout, or recreation a If yes, please describe change(s).	activities provided?		]Yes ⊠No
Has any portion of the project site been converted to a use describe what portion and describe use. (This would includ buildings.)		ation	]Yes ⊠No
Are any of the facilities obsolete? If yes, please explain.			 ]Yes ⊠No
SITE QUALITY			
Is there a park entry sign which identifies the property or fact If yes, please provide a photograph of the sign. If no, please		5	⊠Yes
Are the facilities and the site being properly maintained?	f no, please explain.		 ⊠Yes
Is vandalism a problem at this site? If yes, explain the measures	s being taken to prevent or minimiz	e vandalism. [	_Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes □No
GENERAL	
Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	□Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

POST COMPLETION SELF-SERVICION REFOR	1 00111 0	
CERTIFICATION		THE REPORT OF THE PARTY.
I do hereby certify that I am duly elected, appointed and, and answers provided herein are true and accurate to the	/or authorized by the Grantee named above ne best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

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POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





GRANT TYPE:  ☐ MICHIGAN NATURAL RESOURCES TRUST FUND ☐ CLEAN MICHIGAN INITIATIVE ☐ (Please select one) ☐ LAND AND WATER CONSERVATION FUND ☐ RECREATION PASSPORT ☐ BOND FUND				
GRANTEE: City of Alpena				
PROJECT NUMBER: TF92-299	PROJECT TYPE: Development			
PROJECT TITLE: Thunder Bay River Plan Hard surface nature trails,	boardwalks.docks.bridg	e.landscap	e.picnic	
PROJECT SCOPE: are				
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GR				
Name of Agency (Grantee)	Contact Person	Title	n. Dimoston	
City of Alpena Address	Andrea Kares Telephone	Planning/De	ev Director	
208 N First Ave	989-354-1771			
City, State, ZIP	Email			
Alpena, MI 49707	andreak@alpena.mi.us			
SITE DEVELOPMENT				
Any change(s) in the facility type, site layout, or recreation a lf yes, please describe change(s).	activities provided?		□Yes ⊠No	
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, please describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)			∐Yes ⊠No	
Are any of the facilities obsolete? If yes, please explain.			Yes ⊠No	
SITE OHALITY				
SITE QUALITY				
Is there a park entry sign which identifies the property or fac If yes, please provide a photograph of the sign. If no, pleas			⊠Yes □No	
Are the facilities and the site being properly maintained?	f no, please explain.			
	· ·			
Is vandalism a problem at this site? If yes, explain the measure	s being taken to prevent or minimiz	e vandalism.	∐Yes ⊠No	

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL	
Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION OFFI -OF KILL ON	T CONT. D	
CERTIFICATION	是《在我说》的《文····································	
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

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POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425





# Public Outdoor Recreation Grant Post-Completion Self-Certification Report

(Please select one) LAND AND WATER CONSERVATION FUND RECREATION PASSPORT	Bond Fund
GRANTEE: City of Alpena	
PROJECT NUMBER: TF99-353 PROJECT TYPE: Development	_
PROJECT TITLE: Harbor Breakwall Walkway Extension	
PROJECT SCOPE: 700' extension of walkway on breakwall, railing, lighting, bend	ches,fishin
To Be Completed By Local Government Agency (Grantee)	
Name of Agency (Grantee) Contact Person Title	
City of Alpena Andrea Kares Planning/De	ev Director
Address Telephone	
208 N First Ave         989-354-1771           City, State, ZIP         Email	
Alpena, MI 49707 andreak@alpena.mi.us	
SITE DEVELOPMENT	
Any change(s) in the facility type, site layout, or recreation activities provided?  If yes, please describe change(s).	∐Yes ⊠No
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, please describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)	∐Yes ⊠No
Are any of the facilities obsolete? If yes, please explain.	□Yes ⊠No
SITE QUALITY	
Is there a park entry sign which identifies the property or facility as a public recreation area? If yes, please provide a photograph of the sign. If no, please explain.	⊠Yes □No
Are the facilities and the site being properly maintained? If no, please explain.	⊠Yes □No
Is vandalism a problem at this site? If yes, explain the measures being taken to prevent or minimize vandalism.	□Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

POST COMPLETION SELF-CERTIFICATION REPO	ORI - CONT D	
CERTIFICATION	· 是是有关。但是一个人的人,但是是一个人的人的人。	THE REPORT OF THE PARTY.
I do hereby certify that I am duly elected, appointed a and answers provided herein are true and accurate to	nd/or authorized by the Grantee named above o the best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kothley Laure	12/11/2020

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

Date '

PO BOX 30425





# Public Outdoor Recreation Grant Post-Completion Self-Certification Report

GRANT TYPE:   MICHIGAN NATURAL RESOURCES T  (Please select one)   LAND AND WATER CONSERVATION		GAN INITIATIVE PASSPORT BOND FUND	
GRANTEE: City of Alpena			
PROJECT NUMBER: TF00-275 PROJECT TYPE: Development			
PROJECT TITLE: Harbor Breakwall Pathway Ex 650' extension on breakwall			
PROJECT SCOPE: terminus, railing, lighing, be	nches,fishing		
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GR	ANTEE)		
Name of Agency (Grantee)	Contact Person	Title	
City of Alpena	Andrea Kares	Planning/Dev Director	
Address 208 N First Ave	Telephone 989-354-1771		
City, State, ZIP	Email		
Alpena, MI 49707	andreak@alpena.mi.us		
SITE DEVELOPMENT			
Any change(s) in the facility type, site layout, or recreation activities provided?  If yes, please describe change(s).   ☐Yes ☑No			
Has any portion of the project site been converted to a use describe what portion and describe use. (This would includ buildings.)			
Are any of the facilities obsolete? If yes, please explain.		□Yes ⊠No	
SITE QUALITY			
Is there a park entry sign which identifies the property or fac If yes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No	
Are the facilities and the site being properly maintained?	f no, please explain.	⊠Yes ⊡No	
Is vandalism a problem at this site? If yes, explain the measures	s being taken to prevent or minimiz	re vandalism. □Yes ⊠No	

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION OFFI -OF KILL ON	T CONT. D	
CERTIFICATION	是《在我说》的《文····································	
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

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POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425





# Public Outdoor Recreation Grant Post-Completion Self-Certification Report

GRANT TYPE:  ☐ MICHIGAN NATURAL RESOURCES TRUST FUND ☐ CLEAN MICHIGAN INITIATIVE  (Please select one) ☐ LAND AND WATER CONSERVATION FUND ☐ RECREATION PASSPORT ☐ BOND FUND			
GRANTEE: City of Alpena			
	ROJECT TYPE: Development		
PROJECT TITLE: North Riverfront Park Herita	age Improvements		
PROJECT SCOPE: Walkways, parking, pavillions,	lighting,irrigation,s	ite amenities	
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANAMENT AGENCY)	ANTEE) Contact Person	Title	
City of Alpena	Andrea Kares	Planning/Dev Director	
Address	Telephone		
208 N First Ave	989-354-1771		
City, State, ZIP	Email		
Alpena, MI 49707	andreak@alpena.mi.us		
SITE DEVELOPMENT			
Any change(s) in the facility type, site layout, or recreation as If yes, please describe change(s).	ctivities provided?	⊠Yes	
A portion of the park has been fenced to cre	ate a dog park.		
Has any portion of the project site been converted to a use other than outdoor recreation? If yes, please describe what portion and describe use. (This would include cell towers and any non-recreation buildings.)  □Yes □No			
Are any of the facilities obsolete? If yes, please explain. ☐Yes ☑No			
SITE QUALITY			
Is there a park entry sign which identifies the property or facility as a public recreation area?  If yes, please provide a photograph of the sign. If no, please explain.   ☐Yes ☐No			
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No	
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism. □Yes ⊠No	

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION SELF-SERTIFICATION REFOR	T COM D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





# Public Outdoor Recreation Grant Post-Completion Self-Certification Report

GRANT TYPE:   MICHIGAN NATURAL RESOURCES TO SERVATION FOR THE PROPERTY OF THE		GAN INITIATIVE PASSPORT BOND FUND
GRANTEE: City of Alpena		
PROJECT NUMBER: TF07-023 P	ROJECT TYPE: Development	:
PROJECT TITLE: Starlite Beach Promenade Fac	cilities Project	
	-	
PROJECT SCOPE: Pavillion, restroom/storage,		pe, site amenities.
TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRA	,	7.0
Name of Agency (Grantee)  City of Alpena	Contact Person  Andrea Kares	Title
Address	Telephone	Planning/Dev Director
208 N First Ave	989-354-1771	
City, State, ZIP	Email	
Alpena, MI 49707	andreak@alpena.mi.us	
SITE DEVELOPMENT		
Any change(s) in the facility type, site layout, or recreation a lf yes, please describe change(s).	ctivities provided?	⊠Yes
A splash pad has been added.		
Has any portion of the project site been converted to a use of describe what portion and describe use. (This would include buildings.)		
Are any of the facilities obsolete? If yes, please explain.		∐Yes ⊠No
SITE QUALITY		
Is there a park entry sign which identifies the property or facilifyes, please provide a photograph of the sign. If no, please		⊠Yes ⊡No
Are the facilities and the site being properly maintained?	no, please explain.	⊠Yes
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimiz	re vandalism.

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

1 031 OOM LETION OLL! GERTHIOATION IXE! GI		
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and and answers provided herein are true and accurate to t	I/or authorized by the Grantee named above the best of my personal knowledge, information	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Hathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

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POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425





# PUBLIC OUTDOOR RECREATION GRANT POST-COMPLETION SELF-CERTIFICATION REPORT

GRANT TYPE:   MICHIGAN NATURAL RESOURCES TR  (Please select one)   LAND AND WATER CONSERVATION F			Bond Fund
GRANTEE: City of Alpena			
PROJECT NUMBER: TF13-022 Pr	ROJECT TYPE: Development		
			- 4
PROJECT SCOPE: lot, paths	:.Restroom/storage,pav	iiiion,pav	ea 
			av Director
Address		Fiaming/De	ev Director
208 N First Ave	989-354-1771		
City, State, ZIP  Alpena, MI 49707	Email andreak@alpena.mi.us		
SITE DEVELOPMENT	_		
	ctivities provided?		□Yes ⊠No
		<del></del>	
			∐Yes ⊠No
Are any of the facilities obsolete? If yes, please explain.			□Yes ⊠No
SITE QUALITY			
PROJECT TITLE: NEST_Alpena Regional Trailhead  Year-round trailhead on NEST.Restroom/storage,pavillion,paved  PROJECT SCOPE: lot,paths  DBE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANTES)  Interest of Agency (Grantee)  Lity of Alpena Contact Person Andrea Kares Planning/Dev Director  Idress Telephone 989-354-1771  Email Andrea Marea Marea Planning/Dev Director  Telephone 989-354-1771  Email Andreak@alpena.mi.us  TEDEVELOPMENT  Any change(s) in the facility type, site layout, or recreation activities provided?  If yes, please describe change(s).			
Are the facilities and the site being properly maintained?	no, please explain.		⊠Yes ∐No
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	vandalism.	☐Yes ⊠No

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL  Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION SELF-SERTIFICATION REFOR	TOOK! D	
CERTIFICATION		
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Hathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

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**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

Witness Signature

PO BOX 30425





# Public Outdoor Recreation Grant Post-Completion Self-Certification Report

GRANTEE: City of Alpena					
PROJECT NUMBER: TF16-0174 Pr	ROJECT TYPE: Development				
PROJECT TITLE: Starlite Beach Splash Pad an	nd Beach Improvements				
PROJECT SCOPE: Construct splash pad, walkway	s,paths,sitting wall,	landscaping,lighting.			
		I Tur.			
	Telephone	1 1411111111111111111111111111111111111			
	989-354-1771				
• • • • • • • • • • • • • • • • • • • •	Email				
PROJECT NUMBER: TF16-0174 PROJECT TYPE: Development  PROJECT TITLE: Starlite Beach Splash Pad and Beach Improvements  PROJECT SCOPE: Construct splash pad,walkways,paths,sitting wall,landscaping,lighting.  TO BE COMPLETED BY LOCAL GOVERNMENT AGENCY (GRANTE) Name of Agency (Grantee) City of Alpena Indicases City of Alpena Indicases City of Alpena Indicases City of Alpena Indicases Tolephone 208 N First Ave 989-354-1771 Email andreak@alpena.mi.us  SITE DEVELOPMENT  Any change(s) in the facility type, site layout, or recreation activities provided? If yes, please describe change(s).					
SITE DEVELOPMENT					
	ctivities provided?	□Yes ⊠No			
describe what portion and describe use. (This would include		ation			
Are any of the facilities obsolete? If yes, please explain.		□Yes ⊠No			
SITE QUALITY					
Is there a park entry sign which identifies the property or facil		⊠Yes ⊡No			
Are the facilities and the site being properly maintained? If	no, please explain.	⊠Yes ⊡No			
Is vandalism a problem at this site? If yes, explain the measures	being taken to prevent or minimize	e vandalism. □Yes ⊠No			

Is maintenance scheduled on a regular basis? If yes, give schedule. If no, please explain.  Site is inspected regularly and maintenance performed as needed.	⊠Yes ⊡No
GENERAL CONTRACTOR OF THE PROPERTY OF THE PROP	
Is a Program Recognition plaque permanently displayed at the site? If yes, please provide a photograph. (Not required for Bond Fund Grants)	⊠Yes □No □N/A
Is any segment of the general public restricted from using the site or facilities? (i.e. resident only, league only, boaters only, etc.) If yes, please explain.	∐Yes ⊠No
Is a fee charged for use of the site or facilities? If yes, please provide fee structure.	∐Yes ⊠No
What are the hours and seasons for availability of the site?  Open dawn to dusk year around. Spalsh pad available seasonally.	
COMMENTS (ATTACH SEPARATE SHEET IF MORE SPACE IS NEEDED)	

FOST COMPLETION OFFI -OF KILLION INC.	. • • • • • • • • • • • • • • • • • • •	
CERTIFICATION	· 经有关的 (1) 10 10 10 10 10 10 10 10 10 10 10 10 10	
I do hereby certify that I am duly elected, appointed and answers provided herein are true and accurate to the	l/or authorized by the Grantee named above he best of my personal knowledge, informatio	and that the information on and belief.
Andrea Kaves Please print	Grantee Authorized Signature	12/11/2020 Date
Kathleen Sauve	Kathlea Jawe Witness Signature	12/11/2020 Date

Send completed report to:

Please print

POST COMPLETION GRANT INSPECTION REPORTS

**GRANTS MANAGEMENT** 

MICHIGAN DEPARTMENT OF NATURAL RESOURCES

PO BOX 30425

#### 026-00985 Mich-e-ke-wis Park 1977





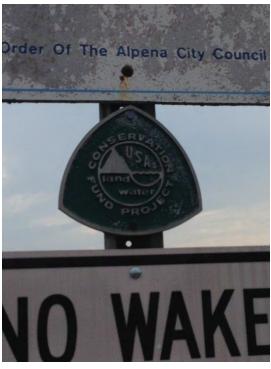
026-01060 Y McRae Park 1977





#### 026-00842 North Riverfront Park 1978





TF 596 Wildlife Sanctuary 1982





#### 026-01265 Starlite Beach 1983



#### 026-01379 North Riverfront Park 1985





TF87-016 Small Boat Harbor 1987







BF89-642 Bayview Park 1989



#### TF95-180 River Plan (Thunder Bay River and Island Park) 1995



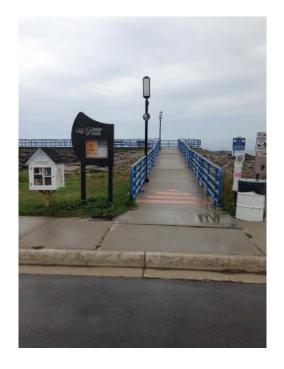


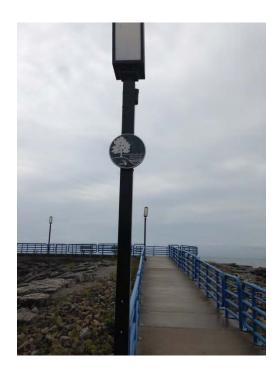
TF92-299 Thunder Bay River Plan 1992





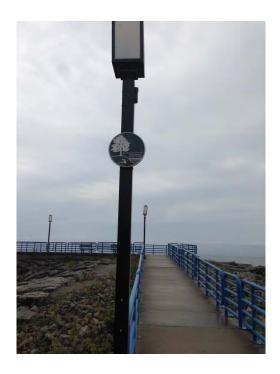
TF99-353 Harbor Breakwall Extension 1999





TF00-275 Harbor Breakwall Extension 2000





TF05-014 North Riverfront Park Heritage Improvements 2005



TF07-023 Starlite Beach 2007





TF13-022 NEST Alpena Regional Trailhead 2013





TF16-0174 Starlite Beach 2016



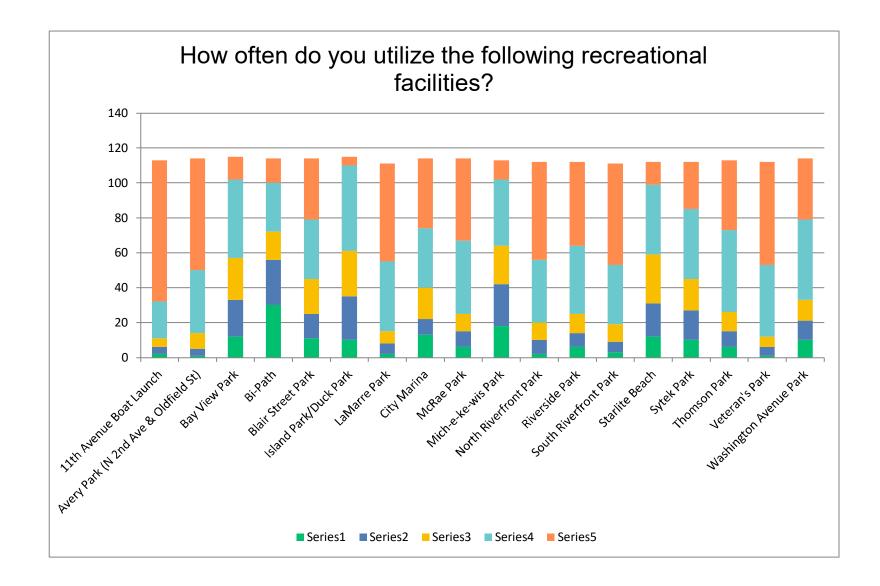


## **APPENDIX C**

# CITY OF ALPENA ONLINE RECREATION SURVEY RESULTS

### Q1: How often do you utilize the following recreational facilities?

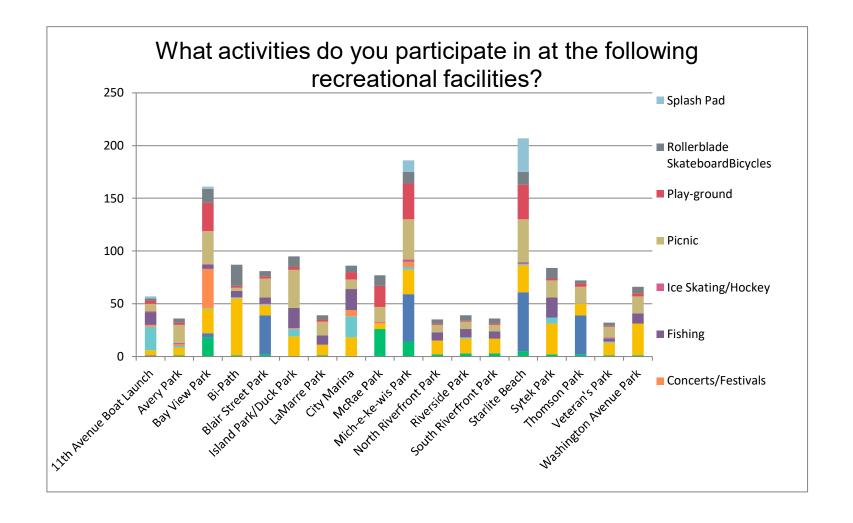
	2+ Times Per Week	Weekly	Monthly	Occasionally	Never	Response Count
11th Avenue Boat Launch	2	4	5	21	81	113
Avery Park (N 2nd Ave & Oldfield St)	1	4	9	36	64	114
Bay View Park	12	21	24	45	13	115
Bi-Path	30	26	16	28	14	114
Blair Street Park	11	14	20	34	35	114
Island Park/Duck Park	10	25	26	49	5	115
LaMarre Park	2	6	7	40	56	111
City Marina	13	9	18	34	40	114
McRae Park	6	9	10	42	47	114
Mich-e-ke-wis Park	18	24	22	38	11	113
North Riverfront Park	2	8	10	36	56	112
Riverside Park	6	8	11	39	48	112
South Riverfront Park	3	6	10	34	58	111
Starlite Beach	12	19	28	40	13	112
Sytek Park	10	17	18	40	27	112
Thomson Park	6	9	11	47	40	113
Veteran's Park	1	5	6	41	59	112
Washington Avenue Park	10	11	12	46	35	114
					Answered	115
					Skipped	1



#### ဂ ဒ

#### Q 2: What activities do you participate in at the following recreational facilities?

Q 2. Wilat activities	Dasenall/	our cicipe	ite iii a	t tile lo	ilowing i	ccicat	ionai raci	iitics:				
	Softball/ Basketbal I/Tennis/ Volleybal	Beach/S wim	Biking	Boat Launch	Concerts/ Festivals	Fishing	Ice Skating/H ockey	Picnic	Play- ground	Rollerbla de Skate boardBic ycles	Splash Pad	Total
11th Avenue Boat Launch	0	1	5	22	2	12	1	7	3	2	2	36
Avery Park	1	0	7	2	2	1	0	17	2	4	0	31
Bay View Park	18	4	23	1	37	4	1	31	27	13	2	70
Bi-Path	1	0	54	1	0	6	0	3	2	20	0	64
Blair Street Park	2	37	9	1	1	6	0	18	2	5	0	51
Island Park/Duck Park	0	0	19	7	1	19	0	36	3	10	0	52
LaMarre Park	1	0	10	0	0	9	0	13	2	4	0	28
City Marina	0	0	18	20	6	20	0	9	7	6	0	43
McRae Park	26	0	5	0	1	0	1	14	20	10	0	42
Mich-e-ke-wis Park	14	45	23	3	5	1	1	38	34	11	11	69
North Riverfront Park	2	0	13	0	0	8	0	7	1	4	0	23
Riverside Park	3	0	14	1	0	8	0	7	1	5	0	27
South Riverfront Park	3	0	14	0	0	7	0	6	1	5	0	27
Starlite Beach	5	56	25	1	1	1	0	41	33	12	32	65
Sytek Park	2	0	29	6	0	19	0	16	2	10	0	46
Thomson Park	2	37	11	0	0	0	0	16	3	3	0	47
Veteran's Park	1	0	12	1	0	3	1	10	1	3	0	21
Washington Avenue Park	1	0	30	0	0	10	0	16	3	6	0	38
Other (please specify)												33
											Answered	82
											Skipped	34



#### Q 2: Comments

- 1 I walk with my family at many of these parks.
- 2 mainly use them for natural photography backgrounds as my wife and I run a photography business
- 3 Walking was not an option most of the parks I walk through and enjoy while I'm out getting exercise.
- 4 I do as much walking as biking. Walking/hiking should have been listed.
  - My family and I enjoy walking, hiking, and riding bikes around all of the parks in town. Would love to see safer road crossings and a more clearly
- delineated Bi-Path. Some of the shared spaces or corridors located close to the roadways make me nervous having my small children on. Other towns have painted and/or protected bike infrastructure that is much more enjoyable to ride on.
- 6 Walking. Either on the bike path, or at Sytek park or Island park. Or as a resting point while I am out walking.
- This is a very poorly designed survey. Including activities not present at a park will yield bad data. Also, not including the location of the park and only giving the official name of the park is not enough information.
- 8 walking, daily one or more places.
- 9 Walking
- 10 Birding, walking, trash pick up, invasive species pulls
- 11 I walk with my daughter often
  - As a senior who doesn't get into all the athletic stuff much anymore, I drive to the park, get out & walk the beach, or the trails, sometimes park &
- bring a snack & eat it while I watch the Big lake (Parking lot behind Min. Golf; Blair Street, Marina, Mich e ke wis) or like Sytek Park, just sit & enjoy watching the river flow by or walking the trails.
  - Many of the parks and pathways, such as the Bi-path, Sytek Park, and Washington Ave. park, I use primarily for walks! during the summer, my
- friends and I use Michekewis park a few times a week for grilling, picnicking, and swimming. We own a sailboat and use the marina to dock there.

  Any other "boat launch" indicated refers to kayaks or SUP boards.
- 14 Keep lights on in riverside skate park. It is alot cooler in the evenings rather than skating in the direct sun.
- 15 Just walking around and enjoying nature with my family
- 16 Walking
- 17 Simple maintainence at skatepark would save thousands in repairs but I can see that was neglected and its upsetting.
- 18 Walking bi-path
- 19 We enjoy walking through many of the parks on a regular basis
- I own a sailboat at the marina and visite there often. Wish there were better amenities a quality in infrastructure (I.e. marina lights staying on when dark outside 7pm to 10pm, water levels, better communication from city to boaters, bike racks)
- 21 Many are used for walking
- 22 Walking/hiking for all that are blank
- 23 Running and walking
- 24 Generally visit parks just to get outside.
- 25 We use them to for walking or running, just to hang out and gather with friends.
- 26 Island park hiking not biking no choice for walking hiking

- 27 Walking. (That should have been an option for all of these)
- 28 Walking
- 29 Picnic in the car.
- 30 Park and eat.
- Run on the Bike Path everyday -passing through Washington St. Park, Sytek Park, Maritime Heritage Trail, LaMarre Park, Bi-path along Johnson & Long Rapids.
- 32 I use parks for walking or running.
- 33 Don't like your survey because on this page I have to keep scrolling UP to see which column I need to check for that reason I quit

# Q 3: Please provide us with your general opinion/impressions of recreation within the City of Alpena (be as specific as possible):

Answered 64

Skipped 52

Alpena is beautiful and we love all the different options to play and walk and enjoy nature . Everything is well maintained and labeled and 'decorated' VERY well (4)

With three little kids, more options for kids would always be welcomed.

- There are many parks in the City that are easy to access, and have good amenities. Some of the parks in the City are old and dated, and need to be updated.
- I think most of the areas are rather nice but there are a few that are under developed or are lacking in attractions. that is where I would like to see a 9 hole free public disc golf course added to the island / duck park
- I would like to see upgrades to the volleyball courts as well as the entire Michekewis Park area. Not only will it benefit our community but it has the potential to bring in people from other parts of the state.
- 5 Needs some work. I think the scooters have been a nice addition. Possible add some more scenic trails like the ones on the river behind cemetery.
- Regular trash cleanup is needed there is often liter. Trash receptacles as well as recycling bins are needed. Water fountains where you can refill water bottles would be wonderful.
- 7 Bike path is excellent! I would like to see a RV park at Michi-ke-wis.
- 8 Need more safety for bikes/ pedestrians. Love the bike paths in Alpena!
- We love the variety of small parks located throughout town, but would love to see more emphasis placed on the routes connecting them. Getting from place to place with our small children is difficult and dangerous.
- 10 Needs to be more things to do
- 11 bayview is the hangout spot and the courts should get updated
- 12 A good combo of nature and activities
- 13 McRae park needs a face lift. There should be more equitable and accessible activities in areas where children live.
- great facilities and opportunities for activities all through Alpena. One of the crowning jewels of the City is her park systems. One of the reasons we chose to live here over many other options. Access to trails and nature is a gift to city residents.
- 15 There are things to do, and beautiful parks. I really miss an outdoor skating rink and shelter.
  - I think for the most part Alpena provides plenty of recreational activities. For family, including our dog, we utilize beaches and walking/hiking areas the most. Personally I would like to see city ordinances actually placed into effect...ie: the leashing of dogs in public spaces, I cannot tell you how
- many times my dog has had loose dogs attack her on our public beaches/parks. People do not follow the leash law and it makes it difficult for those of us that do.
- 17 It seems to be adequate. However, there could be more youth focused activities: a sledding sight/hill would be great.
- 18 Easy access
- 19 The number of parks is ok but some could use some TLC and upkeep but for the most part it works well

20 have a lot of facilities that seem to have improved in some areas while slipping in others. Maybe just a COVID year perception.

More focus should be given to providing publicly available recreation options for older youth. The Skate parks are a great example but require some maintenance. Removing the unsightly fence and everything but the apple and pine trees would improve the visual appeal considerably as well as making it feel more open and accessible. The popularity of Concerts in the Park is very nice to see. Overall, the city does well with park maintenance and upkeep. Having several playgrounds around town is very nice for entertaining young kids but older kids seem to find absurd ways to occupy themselves in the absence of common entertainment options.

the north end of Starlite beach is best for wave/lake watching; Mich-e-ke-wis is most challenging - avoiding the potholes at the area near the
waterworks/volleyball courts & south end of the park. Beach walking is good there however. The little parks (Sytek, Island MIII & along the river are quiet little sites that are gems in unexpected places.

These areas are gems, crowning jewels of the city. They need to be kept as natural, preserved and protected as possible. No development and building on them.

Living in the City, my partner and I use the bi-path and sidewalks nearly every day. We try vary where we walk, such as Sytek Park and by the cemetery, Washington Park, or to downtown around the river. Since water levels have raised so much, we primarily use Michekewis park for any beach days and use the grill almost once a week with friends. It is such a gorgeous view, we love the willow trees and how private it feels (especially compared to Starlite). It would be great to get rid of the automobile traffic through that park (the loop area), it can be quite awkward when you're trying to relax or swim and there are people just staring at you (and the lake) in their cars. Besides that, it's one of our favorite parks. We also purchased a sailboat this year, and we keep it at the marina in town. Living in the City, it is truly amazing that we are within five minutes of great recreational opportunities: sailing, going to the beach, grilling at the beach, walking on trails, and having access for SUP boarding. We also use Blair Street or Michekewis to SUP board probably once a week in the summer months.

Alpena needs more activities for the youth. The skatepark was a great idea. But no one has kept up on it and has gone to waste. It would be nice to have a permanent park that would stand up to the weather and years. Concrete would be a good solution. Alpena being known for its concrete production would be a good way to show off our resources. And it could be designed to blend in with the landscape making it more visually appealing. Instead of wooden boxes dry rotting looking like an eye sore....

The ones that are well maintained are really nice. The duck island's paths can be a little dangerous if you aren't paying attention, but overall are nice. The tennis courts at Bay View Could be resurfaced. I'd like to see an out door ice rink back at Mich-e-ke-wis. I used to use it all the time and it would be nice to have it back, especially for pond hockey tournaments and tourism. Additionally I would like to see more investment made to that property. I remember it as a winter wonderland when the old ice rink was there and now it just exists.

- 27 We love going for walks in the parks
- 28 Beautiful water and great places to see nature.
- If you put thousands of dollars into a skatepark it should be maintained better than it is. The lights arent on at night. Why is that? Now that its ideal skating season I cant see after 9pm but theres lights. Turn them on please!
- 30 We need outdoor activities for winter time.
- 31 There is an adequate amount of activities for the residents.
- 32 All the parks are nice done could use some sprucing up, but for the most part are usable and pleasant

In terms of parks I use Michekewis and the marina a lot. The Marina I visit/ use around 3-4 times a week. I'd like to see better maintenance of the marina infrastructure I do have to say I'm much more impressed with the marinas that the state operates. Alpena marina adds two-three hours to any boaters travels when sailing north or south on Lake Huron. Therefore boaters have to want to go to alpena and add that extra time to get there. Michekewis is more like 2-3 times a week. Ever since the rising water levels impacted star lite Ive really learned to love Michekewis. I hope to see more development in that area. I will say if the loop drive towards the southeast end of the beach was taken out that would be amazing as manyof the cars park there just to look at the beach I've had a couple of friends mention how uncomfortable it is to be there by yourself with them looking at you in a bathing suit. Also a lot of people rip through the parking areas in their trucks. If there was a way to maintain the parking near the now empty building while creating a flow that restricts the ability to drift and race down those gravel areas that would be amazing!

- 34 There are many opportunities for outdoor recreation. Mostly biking, walking, boating and swimming.
- 35 We need a longer bike path.
- Our family enjoys many of the local parks, mostly our daughter rides her bike and we take family walks in many of the areas listed

  I feel it is important to have places where families can get together and enjoy the weather and have amenities to use. It is important for the children in the area to have places to play at that are safe and they can burn up their energy! The splash park is a great asset and a nice way for them to cool off without having to go into the water. The bike paths are very nice and offer safe riding without being in traffice. I do feel that porta potty's along the route would be beneficial. Bringing back the ice skating rink at Mich-e-ke-wis would be amazing! I remember skating there when I was young and had hot chocolate from the building we kept our shoes in, it was such a nice seasonal way to appreciate the cold wintery days/nights. Sometimes the old fashioned ways of doing things were the best way. Technology is great but simplicity is always appreciated.
- 38 Love the art sculptures added near the bi path. Disappointed in the downtown fountain area.
- Looking to improve the areas of high us in Alpena the tennis courts at bay view have needed to be redone for years now with it being such a high traffic spot the should be a high priority with quality in mind when trying to remodel them and not rush to get them done.
- I love having the many parks and places to walk and explore. I like that there are quite a few park benches if you just want to sit and read or people watch. We use the Heritage Trail at least 3 times a week for walking and playing Pokemon Go
- 41 Nice variety of parks and bike/walking paths.
- 42 Great opportunities to walk, bike, fish, boat, enjoy beach and my grandchildren Love the Splash pad at Starlight!
- 43 Great
- 44 Solid options for those who look a little deeper. I think we need to maintain/improve better what we have opposed to adding new
- Like having lots of outdoor places to go. Why is Island Park not included in this survey?

  There is still limited recreation for kids. It seems events that are brought in under 'family' events always have alcohol which isn't for children.
- Playgrounds are fine for littles but what about tweens/teens? And true family events. Updates to the playground parks are needed too. Some equipment isn't fun for kids or it gets damaged. Having more nature areas/education will always be a plus.
- 47 Theres not very many for kids around
  - I think all of the parks that I've utilized are wonderful. I'm disappointed that the marina/harbor lights aren't ever on and it is dangerous navigating a
- boat into the marina after dark. I do wish the no smoking policies were enforced as well and that dog owners were ticketed for leaving animal waste wherever.
- Hunting license fees are ridiculous, and fishing license fees as well. To much garbage at beaches and parks due to constant overflowing garbage cans. People cleaning out their cars into garbages need to be fined. Cameras need installed and monitored for vandals and litter violators.

- 50 I think there is a good mix of things to do for everyone. Wish bike path by harbour was kept cleaner.
- Good biggest issue is crossing State st US23 during summer to get to splash park swimming Starlite, and Thompson. UNSAFE no more fixes at mishikewis until that gets figured out
- My family enjoys the canoe/kayak launch at the duck park. We would utilize more launches if installed at other sites along the river. I think there is alot of opportunity for outdoor recreation and that the city maintains it well.
- 53 Could be updated a little more and more equipment for younger and older kids to use
- 54 It beautiful and very welcoming.
- 55 Love all the parks... Wish they were more utilized. Maybe more activities in the parks such as demos or concerts
- Lots of general spaces for biking, picnics, walking, etc. but less specifics like concert/festival spaces or specific activities at Mich-E-Ke-Wis. Good playgrounds for kids but less for young adults apart from a couple sports areas.
  - I love so many parks to choose from some of them could use some modernization. Im 46 years old and some of the parks haven't changed in my
- 57 lifetime. Just basic outdoor areas nothing special very bland and boring. Like restrooms instead of porta-potties. No one likes using porta-potties unless they have no other option. Just something to make them more inviting.
- Michikiwas park ( where the seagulls hang out) could be leveled and more parking with up to date bathrooms and playground equipment. There are very few places to park where you don't have to walk thru the soggy grass to get to a nice quiet beach.
- 59 It's getting much better, continue the good work.
  - Unhealthy pet rules such as "Mutt Mits".
  - Kids playing where pets relieved themselves while owners ignored. Watched everyone walking through those areas unaware of the presents left
- behind. About half of the pet owners picked up. Nothing to be used on the urine? Often the urine was deposited under picnic tables.
  - I cannot imagine how anyone could think this was a good policy?
  - Haven't been to any of the parks recently so I'm not aware of any change.
- Never used the parks for picnics other than under the covered areas where the ground is paved due to the pet policies. We saw babies crawling
- through areas where a dog urinated and other children as well as adults walking through like areas.
  - Hopefully you no longer allow pets in the eat and playing areas of the parks.
- Overall vastly improved over the past 20 years but still could be better (always room for improvement). Would love to see the bicycle pump track plan implemented soon.
- Lots of opportunity throughout the City to get out and enjoy our lakefront and riverfront. I'd recommend adding an extension of the Bi-path along Bagley north of the bridge to get users off of the Bagley shoulder.
- OK, could be better. Well maintained, but not a lot of variety.

# Q 4: What improvements do you and your family feel are needed at the 11th Avenue Boat Launch?

Answered 26 Skipped 90

1	None		
2	rebuild docks improve parking Bathrooms need to be rebuilt modern.		
3	Paving the area would be helpful.  With the dog park being there there has been a few times that people have there dogs playing in the boat launch and it causes hazardous		
4			
5	5 It really gets little use compared to duck park. I suppose if there was a canoe and kayak launch there it would see a lot more use.		
6			
7	Never use.		
8	8 None		
9	Never use it.		
10	10 Never use it		
11	We don't use this facility		
12	It is very rustic and not to appealing.		
13	None		
14	A new dock. It's falling apart and a little scary to walk on		
15	NA NA		
16	Dock needs repair.		
17	N/A		
18	None		
19	Ot sure. I use dont use it often.		
20	More benches		
21	More fishing platforms.		
22	Paved parking lot		
23	Pets out.		
24	Don't really use it.		

None as we don't use it except to pass through on the Bi-Path

to much goose poop, not ample parking to get to the water. i kayak there daily

# Q 5: What improvements do you and your family feel are needed at Avery Park (N 2nd Ave & Oldfield St)?

Answered 22 Skipped 94

- 1 None
- Great park as it is currently. Concrete ping pong tables were prototyped at the WCCT in Alpena; it would be a lot of fun to include on at this park for a little physical activity.
- 3 None
- 4 It's a nice park
- 5 None
- This is a nice place to enjoy nature. I'd not do much to "improve it" as sometimes just a place to sit & just Be is all we need. It is not intended as a playground for kids. Rather a place to enjoy being outside & where you can sit & visit with others or just be there.
- 7 This is such a gorgeous park, I don't think it needs any improvements.
- 8 None
- 9 Never use it.
- 10 More greenery
- The park is small, but more seating might be beneficial. My daughter's best friend lives two houses from the park and they enjoy just sitting around and talking.
- 12 Nothing; this place is perfect
- 13 NA
- 14 None. Maybe some events.
- 15 More seating for music
- 16 Not sure
- 17 Engagement with the space through community events that are marketed because it's such a pretty and underrated park!
- 18 Is it really used by anyone?
- 19 Pets out.
- 20 None
- 21 Night lighting
- 22 parking could be different

# Q 6: What improvements do you and your family feel are needed at Bay View Park?

Answered 33 Skipped 83

- 1 Soccer field with nets. Look to expand the park by buying the three houses near Bayview. Restrooms are needed. Possible look to add kayak stable.
- The park itself is great, but the connection to the south end of town could be upgraded to an HMA path rather than a concrete sidewalk to emphasize mobility between the two areas.
- 3 updated courts and places to plug stuff in
- 4 I love Bay View, we live near there. Improvement is needed on cleaning up the shore flooding.
- 5 Parking
- 6 Bathroom facilities remain the need for the larger venues.
  - I think it's under utilized. when the rocks were placed along the entire shoreline, it removed the option of walking along the shore & wading into the water. Granted the sludge (sawdust/bark etc) that washed ashore from its source was unsightly. But it was not always that way. as a kid I swam there often & it was clear. SO it should go away if the source of the stuff goes away. Perhaps a long dock out into the lake? People could
- walk to the end, toss in a fishing line? Walk to the end & jump in for a swim? But that would mean a place to change. At one time there were shuffleboard courts not far from the shoreline. They are buried in the sand. They were there from the original Bay View Park tha was tucked in between the Woelk (now Currier) property & the house with tourist cabins in the back yard. Bay View was about 1/4 the size it is today. Anyhow, these shuffleboard courts could still be there. IDK Picnic tables & benches are always welcome. It's nice to walk along & sit a spell or have a picnic.
- landscaping next to the basketball courts, since that large grassy area seems rarely used for anything. Maybe a walkway/garden would be used more?
- 9 None
- 10 Never use it.
- 11 Look into grants to move the bike path back from the water or build it up and a sledding hill in the winter
- 12 Find a way to keep the sidewalks clear of debris
- 13 More trees
- 14 Public bathrooms...not portapotties
- 15 New updated basketball court
- 16 Some of the play equipment is outdated. It could also benefit from more seating closer to the band shell and near the tennis and basketball courts.
- 17 More bbq pits/grills and picnic tables also a pavilion would be great with restrooms
- 18 Tennis courts are a must and should be done at a high quality in hopes to get an even higher use
- 19 A breakwall to prevent the amount of flooding there was the last couple years
- 20 Flooding needs to be addressed
- 21 Seating. Stands. Picnic tables. Shelter
- 22 Enforcing the no smoking, more regular litter cleanup.
- 23 Bathrooms

- 24 Permanent rest rooms
- 25 More places for family picnics
- 26 More benches seating areas
- 27 Bandshell repairs and weather proofing/maintenance as some materials are peeling toward the top
- 28 A swim area would be nice
- 29 Restrooms
- 30 Pets out.
- 31 More erosion protection
- 32 None except repair the shoreline erosion caused by high water levels
- 33 Rest rooms

# Q 7: What improvements do you and your family feel are needed to the Bi-Path?

Answered 32 Skipped 84

- 1 Just more paths, maybe consider something out near the Aplex.
- 2 Better and safer bathrooms.
- Connect the Bi-Path into a usable network without any shared road routes. These are too dangerous for small children. Increase signage and wayfinding as well. There are many parts of this Bi-Path in which the route is unclear.
- 4 None
- 5 Signage

Signage and a lot of it. Directions for the route as well as activities along the way. Ask businesses to sponsor signs that benefit there business. It will

- have to be a comprehensive plan. Also in some areas it is very apparent where the path is , while in others it can be difficult to navigate. This detracts from the path and its potential.
- 7 IDK I haven't used it. No bike.
- 8 None, we love it as is. Some signage along the bi-path could be updated in places, it appears very faded.
- 9 None
- 10 New maps posted
- 11 Repave bad spots
- 12 A way to avoid biking on Bagley. This is of utmost importance.
- 13 Seems good as it is.
- "Watch for pedestrians" signs near the roads
- Is there a way to petition the fletcher family do create an easement to establish a memorial trail with a fence to allow for walkers to stay near the river rather than solely in the cemetery
- 16 Longer connected path
- 17 Longer
- 18 Parts of the bi-path that run through town are not consistently and clearly marked.
- 19 Porta potties
- 20 Some bush trimming really needs to happen
- 21 Nothing whatsoever--it is perfect!
- 22 Pretty darn good. Lets just maintain it
- 23 None
- 24 Signage safe way to cross 23
- 25 It could be expanded further west along M-32 and south on us-23.
- 26 Expand it
- 27 Plow the city sidewalks in the winter before the big path is plowed.

- 28 No pets
- 29 Maintenance needed behind the fair grounds
- Bi-path needs an extension from the Bagley Street Bridge north to get users off of the Bagley Street shoulder. Very unsafe. It would have been nice to have the Bi-path go under the Chisholm St bridge so users could utilize the complete Bi-path without navigating getting across US-23.
- 31 Repave
- 32 lighting at night

# Q 8: What improvements do you and your family feel are needed at Blair Street Park?

Answered 32 Skipped 84

- 1 The pier is in great disrepair
- 2 None
- 3 Other than pier reconstruction, this is a great little park. Some extra-large Adirondack chairs fastened to the ground would be fun too.
- 4 Please keep the pier if at all possible!
- 5 None other than repairing the pier...that is a landmark and should be restored.
- 6 Pier is closed
- 7 Rebuild the pier Great little park that gets a lot of use.

Blair Street Park is what I call a Pocket Park. It's where I would go to swim, except the last time I did I ended up with an E-coli infection. After all it IS where the storm water runs out into the lake. We'll have to fix up the 'walk' out into the lake. People enjoyed walking out into the water & it

- 8 was a good use for that storm sewer pipe. Maybe attaching the picnic tables to spaces back from the water, so folks don't haul them down to the water's edge. (!?!!) & maybe a bench or so not far from the water so those brave souls could sit at the edge of the water... but not so close that the benches get washed out into the lake. IDK would angle parking be useful?
- 9 The deck might need to be raised in smidgen
- 10 Leave it as natural as possible.
- 11 The pier definitely needs to be fixed.
- 12 More picnic tables
- 13 New pier
- 14 Fix the pier with something that can tolerate ice shift.
- 15 never use it.
- 16 Fix the pier
- 17 Fix the pier
- 18 Less parking more park
- 19 With the high water level, the pier doesn't seem safe and much of the beach is gone. It's not actually something the city can do, but is a concern.
- 20 Nothing; we like it:)
- 21 The pier needs to be fixed
- 22 The pier
- 23 Fixing the pier
- 24 Fix pier so can walk on it again
- 25 The pier needs to be repaired and maintained. It would be better to have a small permanent bathroom even if its unisex.
- 26 Repair and expand the pier

- Obviously pier repair but understandably this may not be possible for a while with high water levels. Could look a little nicer too compared to other beaches.
- 28 Fix the pier so it can be used again
- 29 Repair the pier
- 30 No pets.
- 31 Damage to the pier and board walk from water erosion
- 32 High water has reduced the lake front and submerged the pier making it unsafe.

# Q 9: What improvements do you and your family feel are needed at Island Park/Duck Park?

Answered 32 Skipped 84

- 1 Nothing! It is beautiful!
- I think a 9 hole disc golf course would do great here. many other cities across America have free public courses within their city parks and this space would be the most fitting.
- 3 None
- 4 Properly maintain the invasive species. This park would be a great back drop for a wide array of community projects.
- 5 None
- 6 I'd like to see the river center be built. when will they do it?
- 7 Better trails
- A plan for continued tree replacement. And further steps to develop the island as a resource. No sure what the status of the river center is but have not seen much lately about it.

Change the name. Alpena is going to have to reinvent itself. With all the Victorian building facades downtown, it's a natural. SO let's go back to ourginal names. The island was Oxbow Island. The land abutting it was the Ox-bow Dairy farm. (when the river was lowered to facilitate repairs on the RR bridge MANY old glass milk bottles were found from Ox Bow Dairy. There's an Island Park in every county it seems. How many Ox-Bow

- Islands are there? It is beauty & unique. Duck Park? Sad. That is what the kids called it when they were parking there & buying & selling & sharing marijuana. At that time you could drive in off Long Rapids Road & drive out onto US-23. Too many families lost children to drugs in this town & that name has to be salt in an open wound. After all the giving by so many to re-awaken our little island, let's give the park a name that reflects the goodness & kindness & sharing of the people. Hmmm, I wonder what the Ojibway word is for Caring?
- 10 More pathway signs
- 11 More picnic tables
- 12 Garbage cans on the island are needed
- 13 Stop doing erosion projects ruining all the sledding hills and start quelling the beaver pop becaause thats the cause.
- 14 The freedom to have ONE sledding hill on the island.
- 15 OK as it is.
- 16 Allow sledding in the winter

We really love Island Park. The main path is accessible for my husband with limited mobility and the smaller paths around the outside of the island

- provide much enjoyment for my daughter and myself. It would be nice if some of the smaller paths were more accessible for my husband, but I recognize that this would ruin some of the beauty of the park.
- 18 enclosed playground and picnic area
- 19 A private business should not be operating on the property
- 20 Not a thing!
- 21 Redo the fishing stands and make them larger

- 22 Be great if there was more educational oppurtunities.
- 23 None
- 24 Better hiking areas more environmental education so people stop biking and sledding on it. It's not the 70s any more
- 25 Permanent restroom installed
- 26 Update the bird feeders
- 27 More paved paths
- 28 Just taking measures to ensure protection from erosions
- 29 Real Restrooms
- 30 No pets.
- 31 None
- 32 Keep mountain bikes off the Island, make it used by pedestrian traffic only. Work on reducing invasive species an algae blooms.

# Q 10: What improvements do you and your family feel are needed at LaMarre Park?

Answered 17 Skipped 99

1	the water to free up all the miles and miles of snagged lines and lures	We lose a lure nearly every cast! Same with the other side of the bridge at
	the dam.	

- 2 None
- 3 General site cleanup and emphasize the connection to Riverside Park.
- 4 None
- 5 Limited parking

Not much to do there, with the steep water access its a challenge to develop. It would take a fair amount of money to develop it right now as a

- spot where you could access the water with canoes and kayaks and paddle boards, and have some kind of seating right at river level. Have seen it done in other cities and it would be a great way to go.
- La Marre park is another one of our pocket parks. Granted it is adjacent to our little Mill Island. But it seems to be another spot for people to go to the bi-path & walk up or down river, or fish.
- 8 None
- 9 never use it.
- 10 nothing
- 11 NA
- 12 None
- 13 No idea
- 14 Not sure.
- 15 No pets.
- 16 None
- 17 None perhaps better geese control

# Q 11: What improvements do you and your family feel are needed at the City Marina?

Answered 24 Skipped 92

- 1 Boat rentals, wave runner rentals some time of ice cream sandwich shop.
- 2 None
- General site cleanup and maintenance would make the marina more enjoyable for non-boaters to frequent. Upgraded public bathrooms that are properly maintained would be great. We'd love to see the big ALPENA letters out there to generate more social media activity. Some extra-large Adirondack chairs fastened to the ground would be fun too.
- 4 new bathrooms public access to them better parking lot
- 5 Because of high water road needs to be raised so people can get to the break wall.
- 6 None
- 7 Slip pricing needs to be similar to others....(RC,etc.)
- 8 The fish cleaning station could use some updates and with the high water getting to the docks can be wet through private dollars. IE the concession. I have told Don I would be interested in doing a long term contract for the concession that would have

certain percentage of the profits ear marked for development. That concession has been run into the ground. It could be so much more but we need the right plan and people in place. If I had it there would be a place to eat. The store would be so much more. Shower facilities. Shared space for the Charters to operate in. All this could be done by someone motivated to develop it. But without a long term contract it will never happen. The fear is if you make it into a profitable enterprise, the work will go to waste when someone else comes in and lowballs your bid. You going to have to put some serious thought into what you expect from the person thats comes in next. Or if you run it yourself, find someone that is energetic enough to really run with the development of the sight. But right now it looks like that is not going to happen anytime in the next ten years.

Where to start? Because of Nature, serious work is needed at the Marina. the entire road by the Yacht Club is threatened? But the rock berm seems to be holding so that the adjacent stage etc are not endangered. Public Restrooms? Removing the existing plumbing & sandblasting the inside should clean it out. Then seal it with KILZ or another paint & put in new sinks, toilets & urinals. Shouldn't cost as much as building a new one. We all do not have the luxury of starting from scratch. Go back to what our grandparents did Make do, make over, do without. We do not need Cadillac's. The materials being used today are often far less durable than what was used before. ... note the Original City restrooms are still sitting at the corner of Third & Sable Street (Offices & such).

We just purchased a sailboat, so this is our first year using the marina as a boat owner. Overall, our experience has been great. It would be nice for it to be cleaned more regularly- especially all the goose droppings that always seem to be on the docks and sidewalks near the docks. Also, having the area closed due to high water levels made it difficult to get to our boat, even on foot. Sailing at night was difficult since none of the marina lights near our boat (or breakwall) were turned on-- assuming that was because of the water levels.

- 12 None
- 13 Never use it.
- 14 Clean up the flower area behind the sewage treatment plant it used to be beautiful and now it's over grown
- 15 Lighting, water rising issues, electrical and plumbing issues, better cleaning of docks

- 16 Reinforced/raised docks to represent water level change
- 17 Flooding issues
- 18 maintenance
- 19 Lights for after dark. Regular clean up of the goose feces.
- 20 No comment
- 21 Not sure
- 22 Haven't looked.
- 23 Boat lift is in need of repairs
- repair damage done by high lake levels. Make the public restrooms useable. Improve management of the Marina store make it attractive and a retail must stop.

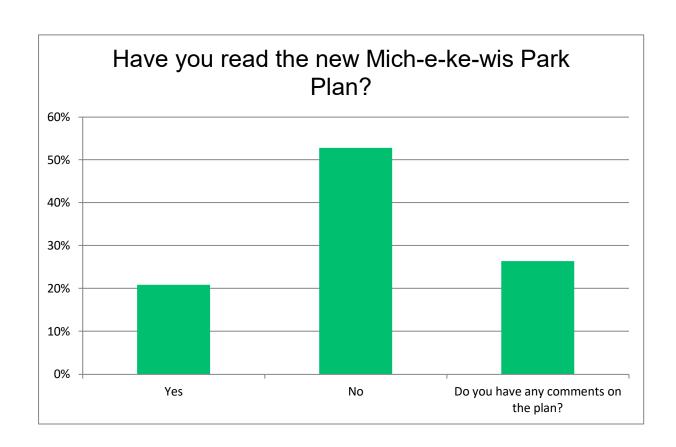
# Q12: What improvements do you and your family feel are needed at McRae Park?

Answered 21 Skipped 95

4	N I
1	None
	140110

- This property needs a lot of maintenance, including the playground equipment and building. An interesting mural could make this area more vibrant as well.
- 3 Bathroom and kitchen need updates
- 4 The Baseball building needs paint, dugouts need paint.
- 5 Not applicable
- 6 Small playground
- McRae park is one I only used as a kid when I wanted to go skating. It was as far from home as Mich e ke wis. I usually sought some place closer to home to use. I don't have much to say about it.
- 8 The playground equipment could use a little attention and one of the dugouts is pretty heavily damaged.
- 9 More picnic tables
- 10 Never use it.
- 11 courts
- 12 power wash the outside of the bunker building
- 13 Maintenance
- 14 Updatinf
- 15 No idea
- 16 The equipment needs to be fixed especially several of the swings.
- 17 More playground equipment
- 18 Newer playground equipment and a bigger building for get togethers.
- 19 No pets.
- 20 None
- 21 None.

Yes	21%	15
No	53%	38
Do you have any comments on the plan?	26%	19
	Answerec	72
	Skipped	44



#### Q 13: Mich-e-ke-wis Pak Plan Comments

- 1 I would like a RV park included!
- 2 No, where is this located? The Alpena News should run a comprehensive story on this to generate public engagement.
- Mother Nature may have more to say about it than others, high water/lake levels and erosion already taking its toll on "improvements" in many places there.
- I think the plan, once completed, will draw in more tourism, which is great for our community... however, I like the more natural feel of that area.

  I think Mich-e-ke-wis has floundered enough, twenty years of good ideas and very slow development. We need to realize that our water front
- development is what most people measure our city by. And charge into some serious big projects to get it done and done right. I look at Tawas and what they have done in the last twenty years and think why the heck cant we do that.
  - I'd really like to be able to get involved with the plan. I had to leave town for a while because of family issues & must have missed the opportunity to be involved. I hope the door is not nailed shut. As a member of the community who has always sought to be involved in any way I can to aid &
- abet 'my town'; I view working on Mich e ke wis as dear to my heart. I was there summers & winters growing up. I watched it go from a fine park to its current state over my 70+ years of using it. I know what it was and what it could be. I also know we must consider everyone in our community when we start making changes.
  - Just leave Mich-e-ke-wis alone and allow it to be a natural area.
- Why do you have to develop everything and destroy natural beauty?
- I wasn't able to find it online.
- 9 I haven't been able to find it would it be possible to have it emailed to me dlabarre@alpenalibrary.org
- It seems like a large investment and I'm not sure how much of return the citizens will see. There are many other parks nearby with beach access and outdoor amenities likes public restrooms, the splash park, playground and beach access
- The volleyball courts should be moved further away from the water than the existing plan shows. The area that it is specified to be located to is very water logged. https://www.sportsimports.com/how-to-build-a-beach-volleyball-court/
- Do not like proposed changes to the peaceful end, where you can park, or have lunch.
- 13 I think anything that boosts revenue and brings entertainment and or education for kids and families is great as long as nature is respected and disturbed as little as possible.
- 14 I think it's great! I love that park and I do hope the feeling of being away from the city and in more of a natural environment is kept.
- Lots too many for this space make it accessible and insure a way to cross 23 safely
- 16 I thinks its awesome, might want to reconsider the horseshoe pits, don't think they get used
- 17 Will read.
- 18 None it is the go-to beach now that the lake levels are up. Improve the roadways huge potholes.
- 19 Make it a campground.

- 1 None
  - 2 None
- 3 Not much its a dog park now and a boat launch.
- 4 Now I am getting confused. Is North riverfront park the skate park on 9th street beyond the bridge (walnut)?
- 5 None
- 6 Never use it.
- 7 Expand the dog park there.
- 8 If this is the skate park i would say i love it but it needs more police presence
- 9 Na
- 10 Not sure
- 11 More benches maybe signage about the areas history
- 12 No pets.
- 13 None
- 14 None

#### Q 15: What improvements do you and your family feel are needed at Riverside Park?

Answered 15 Skipped 101

- 1 None
- 2 Great park! Would love to see community organizers hold competitions, etc. here to attract more attention.
- 3 None
- 4 Its a blank slate that should be developed in the same way the other parks are when we get a contiguous plan.
- 5 Where is Riverside Park? The Dog Park?
- Lights on til park is closed and desperate need of repairs. Or possibly a new design. I would love to see a concrete bowl design or a snake run would be the best. Something that other cities in the area don't have. Which would bring other skaters to the city to skate.
- 7 None
- Turn the lights on at night because why not? Unplug the sewer every spring. Appoint someone to remove ice during melts. Do simple repairs and save the skatepark from going to waste.
- 9 Never use it.
- 10 If this is the skate park i would say i love it but it needs more police presence
- 11 Na
- 12 Not sure
- 13 No pets.
- 14 None
- 15 None

# Q 16: What improvements do you and your family feel are needed at South Riverfront Park?

Answered 13 Skipped 103

- 1 None
- Would like to see the old Power Co lot cleaned up into a grassy area for people to enjoy. The old asphalt and gravel parking lot is not conducive to play or eating your lunch.
- 3 None
- 4 To be honest now that the buildings are privately owned and falling into disrepair it will be difficult to do much with them other than the bike path.
- 5 Where is South Riverfront Park? Behind the Old Post Office/Memorial Hall?
- 6 None
- 7 Never use it.
- 8 Picnic tables
- 9 Na
- 10 Not sure
- 11 No pets.
- 12 None
- 13 None

# Q 17: What improvements do you and your family feel are needed at Starlite Beach?

Answered 24 Skipped 92

- 1 None
- 2 Great park!
- 3 none this park is amazing
- 4 None
- 5 Again look at what Traverse City, Tawas, Elk Rapids and others have done.
  - & playground equipment & the pavilion. But how many cars can park near the pavilion? Near the playground equipment? IF you are going to
- keep the huge lawn & not use any of it for vehicle parking, then add some trees so that in ten years there will be shady places for people to sit & picnic.
- 7 Since the water line is incredibly high, is there anyway to get more beach?
- Since water levels are so high, I rarely use Starlite Beach. The splash pad has been a great addition, even though I don't have kids, it seems like it is always used.
- 9 More picnic tables trash cans
- 10 OK as it is.
- 11 Another pavilion or 2 would be great!
- 12 Fix the sidewalk. Run a skidsteer down it and clean up the sand
- 13 Nothing; we like Starlite quite a bit
- 14 Maintenance. Drainage for the pools that form
- 15 Enforcing the no smoking policies.
- Stop paying for water at splash park. Not much you can do with high water at this point. Save beach as much as possible lost big dune this year...never to return sad
- 17 Another restroom added at the north end
- 18 More playground
- 19 Trash cans along the beach walkway.
- 20 maybe food truck lot
- 21 More beach, sand area
- 22 Absolutely no pets.
- 23 Save the beach!
- 24 None approve addition of a Born Learning Trail

# Q 18: What improvements do you and your family feel are needed at Sytek Park?

Answered 18 Skipped 98

- 1 None
- 2 General maintenance and upkeep on the boardwalk.
- 3 Since we walk there all year round, as many do, it would be helpful to have at least 1 garbage can left out in the winter for pet waste.
- 4 Wooden structure could use paint and boat launch could use some work too
  - I Love Sytek Park. It is such a peaceful place that one can go & walk, sit or ride a bike through. Not a lot of parking, but one can park at the cemetery end of the path & walk to the park. ALI parks do not have to have fifty car parking lots. especially when the park is a "Pocket Park" I'd keep an eye on growth. Kudzu or other invasive stuff is busy trying to take over. I have seen what it can do if left unattended. Kill the vegetation along the shore of the river. The trees & their roots are important to hold the riverbank. The vines kill the trees & we all lose.
- 6 It would be great to have a kayak launch at Sytek.
- 7 Picnic tables and bemches
- 8 OK as it is.
- 9 Kayak launch
- 10 nothing
- 11 Maintenance
- 12 None
- 13 Add a restroom
- 14 Update the fishing pad
- 15 No pets. No pets.
- 16 None
- 17 Add a kayak launch pad same as at the Duck Park at Island Park
- 18 easier access to get your kayak in

# Q 19: What improvements do you and your family feel are needed at Thomson Park?

Answered 19 Skipped 97

- 1 Clean up beach
- 2 Another great location for the concrete ping pong tables that were developed at the WCCT. Or perhaps the extra large Adirondack chars.
- 3 This area doesn't have much beach left, but it's a beautiful park.
  - Hope to see it continue ask it has, as a swimming beach its a gem. It gets crowded there sometimes. The trees where put in for the adjacent houses
- 4 privacy just with they would have picked a variety better suited to the purpose. Something more upright along the borders would have been better. A wider path would be better. If you want it pretty put a boulevard sidewalk in. It works well for the Detroit Zoo.
- Thompson Park is such a nice clean little park! It's biggest problem is NO PARKING. I really cannot see much that can be done about that. I understand the property adjacent to it (south of it?) is on the market. But that is a lot of money for a little land. IDK about any other suggestions.
- 6 None
- Off street parking. State street is too narrow for on street parking. Purchase the property next to the park which is for sale now. Make it a parking lot for Thompson park and eliminate on street parking.
- The beach is pretty much completely gone. Again, I'm not sure how the city could address this, but it is a loss to the city. I would also appreciate picnic tables or other seating closer to the water.
- 9 A pavilion
- 10 nothing
- 11 NA
- 12 Bathroom
- 13 Restrooms
- 14 Benches
- 15 Parking
- 16 Restrooms
- 17 No pets.
- 18 Save the beach
- 19 Perhaps close it due to parking issues on State Street that are unsafe when it is a hot day.

# Q 20: What improvements do you and your family feel are needed at Veteran's Park?

Answered 13 Skipped 103

1	None			
2	Great park, but not many know it is even there, actually.			
3	None			
4	As a Veteran I guess I should know where it is. I don't.			
5	None			
6	None at this time.			
7	nothing			
8	NA			
9	Na			
10	Unsure			
11	No pets.			
12	None			
13	None			

#### Q 21: What improvements do you and your family feel are needed at Washington Avenue Park?

Answered 20 Skipped 96

- 1 None
- Great park, please leave this as-is. This is a great area to maintain the natural feel and not let it get overbuilt. This park is one of the main attractions to the Alpena area.
- 3 None
- Continue as is , just upkeep. Seems that in the last few years the amount of trees along the park has really diminished. Managing to sustain it as it is currently will be a challenge.
- We used to enjoy going out there & drinking the water. We can still SMELL the water, but the faucet has been turned off. It's a nice place to wander through.
- 6 A water valve for filling bottles and watering the dog
- More trees between the sidewalk and the street would be great. I love walking along the river, but with cars zooming by on the highway it isn't always the most relaxing. More trees may help with this.
- 8 More picnic tables and benches
- 9 Get rid of the geese.
- 10 Would be nice to have bathrooms as this is in the bi path also and many people use this section
- 11 nothing
- 12 NA
- 13 None
- 14 Unsure
- Maybe flowers or lights along the winding road or something highlighting the curved road to make the waterfront look nice to spruce up this area of town
- 16 A few more benches or picnic tables
- 17 No pets.
- 18 None
- 19 Keep the river open by continuing to remove undergrowth.
- 20 more parking

# Q 22: What new or expanded recreational facilities do you and your family feel are needed in the City of Alpena?

Answered 50

Skipped 66

- 1 Maybe an additional park?
- 2 Would love to see the improvements at Mich-e-ke-Wis park!
- A community center would be nice where people of all ages can gather and engage in activities such as games, puzzles, etc. COVID allowing that is. a disc golf course at the island / duck park would be great! not only would it bring more people into the city for business but the added income into
- the city would be great. on top of having yet more to do within the city of alpena.
- 5 Outdoor ice rink needs to return and Michekewis. Smaller rink with hockey nets and warming shelter open.
- 6 RV park
- Increased walkability and cycling facilities in the city. There are many road crossings and pathways that are not safe for our small children to be on. Would like to see an emphasis placed on the safety of our children and our elderly population.
- 8 The improvements at Michekewis Plan needs to be top priority
- 9 Winter activities. Tubing/sledding hill; outdoor ice rink
- 10 More access to clean public bathrooms. Native pollinator gardens for landscaping.
- Keeping up in these days of needed economies will be difficult enough, the parks are already well kept and heavily used, over development can be a problem too. leave some nature for people who can't easily get out of town or even from one side of town to the other. Parks and Rec do a great
- a problem too, leave some nature for people who can't easily get out of town or even from one side of town to the other. Parks and Rec do a great job, something for almost everybody. Keep up the good work.
- 12 More winter activities, skating, sledding.
- 13 An indoor walking track that is dog friendly would be awesome in the winter time.
- 14 Again, I think the river center would be a great addition. It would provide (as I understand) more outdoor walkways near the water.
- Some fishing locations alone the bike paths in the winter leaving some place to get on the river to ice fish a easier way to get involved with the city goose hunt
- 16 Parks please continue to develop them in earnest.
- 17 Outdoor ice skating rink

Good Question. Each group of residents needs a place to go to. Youth, adults, older adults. We have a pet park. We have skateboard parks, tennis parks, volleyball parks, the little pocket parks downtown. I recall watching my folks hop in their car & drive to the small boat harbor (the Old SBH) & park & watch the waves beat against the rocks. The new one is not built so people in auto's can do that. Many older people are not able to walk a city block to get up on the walkway (but I love it) at the harbor. Others are not able to walk our great paths. So they must rely on being able to drive & park as long as they are able. I am no longer able to ice skate, but personally, skating at the old football field that bordered Mich e ke wis was THE BEST. We'd skate, go inside & warm up or use the 'loo' & go bavck outside & skate. Perhaps todays people are no longer interested? Somehow, I'd still like to see more 'park like' spaces south of our city. between us & squaw bay. that whole area is just so full of nature goodies & we need to enjoy it. We also must be mindful that Nature still OWNS it all & in high water years, it is not accessible & in low water years we should not build things that will be under water in 20 years. I've lived long enough to have experienced the ebb & flow of our lake cycles to swap stories with the best of 'em. & no our highs & lows cannot all be blamed on Global Warming. It's life.

The plans discussed for a park on the river at the former Fletcher Paper site is an excellent idea. The city is encouraged the city to consider NOT cutting down the apple trees as kids are often seen looking for good apples to eat. A disc golf course would likely be popular and there could likely be made a place for one near one of the existing parks. Mcrae has some open tract around it (on that topic, there is a used syringe on the culvert at the east end of 2nd Avenue on the north side of the road) and the nice flower park that Lafarge had going seems to have been abandoned or behind the ballfield at Wessel and Ford. I'm aware that these are likely privately owned tracts of land but loan usage agreements are fairly common.

20 None

It's not so much of a facility as it is winter events. I would love to see the mich-e-me-wis property turned into outdoor winter event space. Have a real winter carnival, Outdoor beer festivals, have a clear top tent with hot chocolate and board games set up like a cabin during Christmas time-similar to the Cadillac lounge in Detroit. I think we could really create amazing opportunities for jobs and use of the space if it is done correctly. Alpena has amazing recreational options that are so close to the residential areas. So often-whether it's SUP boarding on the lake, grilling at

Michekewis, or going out for a sail- we have the whole beach or lake to ourselves! I'm definitely not complaining, but it seems like many of our resources are underutilized even though Alpena is promoted as a recreational destination. Getting rid of the automobile loop at Michekewis would

be huge to make that park feel more secluded from cars. More grills and tables could be useful. Also, a public restroom facility near that beach (like Starlite) would also be great.

I LOVED the outdoor rink at Michekewis when I was younger. I understand that is expensive to do, but it would be incredible to have a facility like that again for people of all ages, considering how long winters can be here.

- 23 More stuff for handicapped children and young adults
- 24 I really feel most ammenities are adequate but the Starlite bathrooms need regular bleaching so that the smell is tolerable.
- 25 As stated previously outdoor winter activity.
- 26 Can't think of any at this time.
- 27 Bicycle rentals
- 28 More kayak launches for Thunder Bay and the river. Maybe a kayak launch in the marina.
- 29 Maybe a few more pavilions that people can reserve for gatherings
- 30 Indoor play area for winter for young kids. Roller skating rink drive in theatre
- 1'm happy with the parks and facilities in alpena, but a few areas could use public restrooms. It's not so difficult now that my daughter is older, but when enjoying the area when she was younger, I can't even guess at the number of times we could have used a nearby restroom.
- Amusement park would be Awesome! I feel it would do a generate a lot of income and give people something to do as a family and for tourists that come through Alpena. Also a Zoo maybe worth thinking about as well.
- An affordable pool! The prices are prohibitively high; we also worry that the Aplex may go under in which case we'd very much like a place to still go ice and roller skating
- 34 An outdoor ice rink would be nice
- 35 Can't think of any?
- Lights on baseball/softball fields. Bring more kids tournaments to town, these events bring a good clean family atmosphere and a substantial amount of money.

- Buy the parking lot and Alpena Marc building at corner of State on Chisholm, so there is adequate parking for concerts at band shell, marina, and
  Brown Trout Festival. People do not like getting tickets for parking close but illegally near these locations. Older persons and handicapped have trouble using these sites during events held there. Do not worry about Alpena Marc, they are going to end up owning most of the downtown anyway,
- 38 Some outdoor autumn/winter activities. A education nature center would be awesome too for the lake, river, and forrest.
- 39 An outdoor ice rink, more public art, safer pedestrian crosswalks. More green spaces.
- 40 We need more ATV trails, hiking trails, and allow road use for ATV owners on all roads.
- 41 Bathrooms that are handicapped outfitted in marina bayview area...we have facilities not being used.. increase use access if needed
- 42 An outdoor ice rink
- 43 Expand the bike path... Have more people utilize the space by holding events and concerts
- 44 Concert venues or festival spaces, outdoor skating rink, things for young adults, plaza square with stage was an exciting idea because people naturally gather in areas like that and socialization would be fun. Could be flexible for setting up events, festivals, more musicians.
- 45 A free outdoor ice skating rink like we used to have
- 46 More kayak launches
- 47 A quality RV park with strict rules of use in one or more of the current facilities. Initially close to downtown and the Sanctuary .
- 48 Pump track
- 49 Expansion of the Bi-Path on the northside and other areas away from the river.
- be nice to have open gyms for people to use

# Q 23: What recreational activities do you and your family enjoy (check all that apply)?

47

43

44

15

15

5 17

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13

60

12

52

19

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6

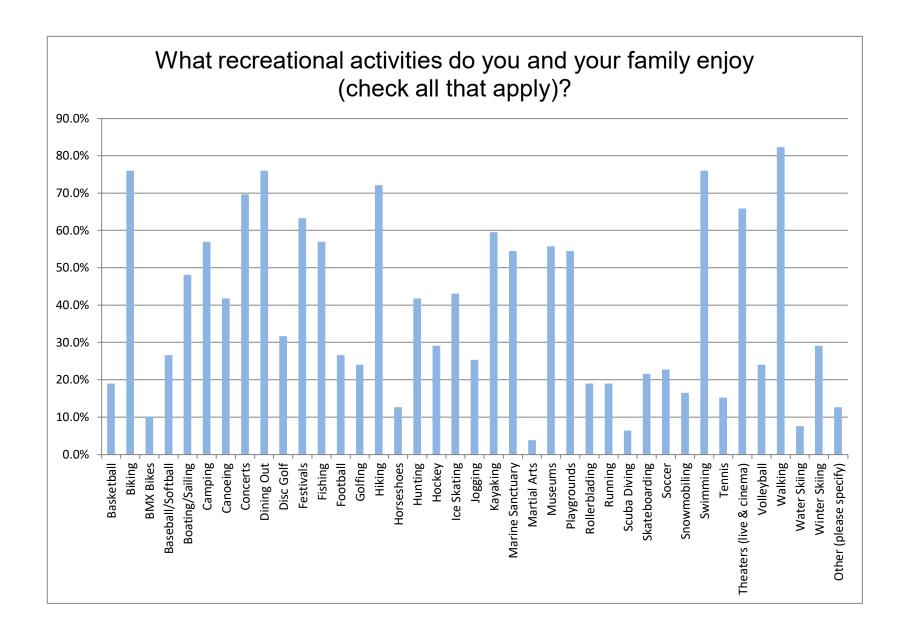
23

10

Q =0	ional activities a	o you ame	your running crijoy (criccin a	
Basketball	19.0%	15	Kayaking	59
Biking	76.0%	60	Marine Sanctuary	54
BMX Bikes	10.1%	8	Martial Arts	3
Baseball/Softball	26.6%	21	Museums	55
Boating/Sailing	48.1%	38	Playgrounds	54
Camping	57.0%	45	Rollerblading	19
Canoeing	41.8%	33	Running	19
Concerts	69.6%	55	Scuba Diving	(
Dining Out	76.0%	60	Skateboarding	2:
Disc Golf	31.7%	25	Soccer	22
Festivals	63.3%	50	Snowmobiling	16
Fishing	57.0%	45	Swimming	76
Football	26.6%	21	Tennis	15
Golfing	24.1%	19	Theaters (live & cinema)	65
Hiking	72.2%	57	Volleyball	24
Horseshoes	12.7%	10	Walking	82
Hunting	41.8%	33	Water Skiing	7
Hockey	29.1%	23	Winter Skiing	29
Ice Skating	43.0%	34	Other (please specify)	12
Jogging	25.3%	20		

#### Other

- 1 paddle boarding
- 2 Engaging with other locals by walking and otherwise 'hanging out' downtown.
- 3 prefer to be in nature rather than fancy manmade facilities, keep the parks natural!
- 4 Picnics and public festivals
- 5 Rock collecting
- 6 Kite flying
- 7 Pokemon Go
- 8 Dogs
- 9 Just getting out to the outdoors.
- 10 Kiteboarding



# Q 24: What other public or private recreational facilities do you use in Alpena(example: school playground, township/county park, church recreational facility)?

Answered 36 Skipped 80

- 1 School playgrounds, Aplex
- 2 Lincoln school playground, Besser school playground
- 3 the aces disc golf course
- 4 Northern Lights Arena, Alpena City Golf Course, Thunder Bay jr High
- School playground hiking trails in county
- 6 County parks.
- 7 Trampoline facility.

Culligan Plaza is great. We enjoy walking around downtown and would love to see a downtown loop developed. For example, the small park by Mangos could be connected to the Centre Building alley, which crosses 2nd Ave and then goes behind the State Theatre to the river and loops back.

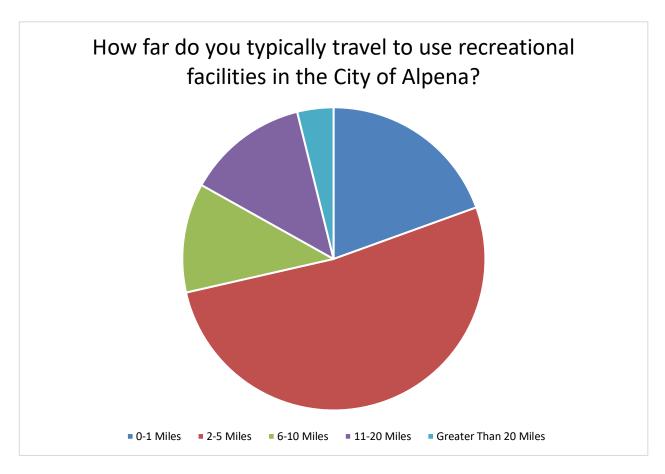
- With proper emphasis, this could be a great circle for locals to walk on with their family or on their lunch break. It would provide foot traffic for local businesses and also have a decent amount of 'natural' aspects mixed in as well.
- 9 School playground. Township/county park. Thunder Bay River. Campgrounds.
- 10 rails to trails /bipath/ snowmobile paths for hiking/walking.
- We live in Lake Huron next to a nature preserve
- the township and county parks near the river.
- 13 Rockport, Besser Bell, Norway Ridge
- 14 Township/county parks

We use school playgrounds and the NEST trail often. It would be cool to see a playground at the college. Exposing kids to the facility and the

- environment early on will make the place less foreign and intimidating later. We used to enjoy the Lafarge flower garden on the regular but that doesn't seem to be a thing anymore. Some of the appartment facilities have fun playgrounds but some are also particular about non-tennant usage.
- 16 Long lake park, rockport
- We use a lot of the trails outside of the City, such as Norway Ridge and the Golf Course for cross country skiing in the winter.
- 18 NOAA museum Jesse besser and rockport is our absolute favorite
- 19 School playgrounds, township parks, county parks, state parks, plaza pool, NLA
- 20 Golf courses.
- 21 Snowmobile trails.
- 22 Aplex church school playgrounds
- 23 Playground

- Since we live very near to Lincoln school my daughter and her friends tend to congregate there to play on the swings, jump rope and just talk and they are all near enough to use our house for snacks and restrooms when needed
- 25 Besser school playground, Lincoln school playground, Shingoba (sp?) Shores playground, skate park on the north side, heritage trail
- 26 School play grounds, pool at high school, inland lakes in the area
- 27 School gyms. Partridge point. Baseball complex. School playgrounds. PUBLIC LAND! High school fields. Junior High fields
- 28 We take our grandkids to school playgrounds
- 29 school playground
- 30 The library.
- 31 Playground county parks
  - Alpena township park for
- softball; Hinks school playground, skate park
- 33 School playgrounds, fair grounds
- 34 APlex/Northern Lights, Tractor Club, Knaebe's
- 35 Norway Ridge Pathway
- APlex, Northeast Michigan State Trail, Alpena to Hillman Trail, Norway Ridge, Gentry Trail behind APlex, Plaza Pool, ACC Johnson Wellness Center, Park Arena, Chippewas Hills, ACC disc golf course.

0-1 Miles	19%	15
2-5 Miles	52%	40
6-10 Miles	12%	9
11-20 Miles	13%	10
Greater Than 20 Miles	4%	3
Answered		
Skipped		



#### Q 26: What recreational activities do you leave the Alpena area for?

Answered 59 Skipped 57

- 1 Sightseeing, hiking
  - 2 Ocqueoc
- 3 ATV trails, swimming in a pool
- 4 disc golf, camping
- 5 Competitive sports such has travel hockey, soccer, baseball.
- 6 Hiking
- 7 Hunting, sometimes fishing, sometimes biking
- 8 Skiing/ snowboarding.

Better cycling network ((paved and unpaved) and safely walkable city centers with interesting touchstones. Petoskey, has a large pedestrian-only

- g corridor that cuts through the heart of the city, for example. Many bigger cities have pedestrian-only circles around their downtowns, similar to the Dutch woonerf philosophy. Would love to see something like this in Alpena, especially given our aging population.
- 10 Camping. Exploring new scenery.
- 11 Concerts festivals
- 12 Concerts
- 13 Camping
- 14 Sledding, skiing, tubing, camping
- 15 Lighthouses, dining, upscale grocery, children's activities
- trails in state and county parks, ability to walk in undeveloped areas and more contact with nature
- 17 Down hill skiing, golfing
- 18 Dog friendly hiking areas, lighthouses, restaurants
- 19 None
- 20 Fishing, hunting, canoeing/kayaking, hiking and biking.
- 21 Hunting fishing
- 22 Hiking, Hunting, Boating, Snowmobiles, Skiing, Golf
- 23 Hiking
- Traveling: day trips, 3 day trips & longer trips. Theater trips; Apple orchard or other seasonal trips (corn Maze at Hillman for example) Trips to nearby parks, campgrounds (we don't camp anymore) & cottages.
  - Water park activities (the splash pad is supplementary but the SportsPlex in Gaylord has a great facility for both skating and swimming). An octagon
- at Northern Lights arena would be cool. We like to watch fights (we have a couple of fighters in the family) but don't often get to because of how far we have to travel to do so.
- 26 Beaches, sightseeing, festivals, concerts, food truck courts (traverse city)

skiing, mountain biking softball, kayaking, biking

More hiking options and cross-country skiing. 27 If dining out and cultural festivals count as recreational activities, we travel frequently for those (Traverse City, Detroit, Bay City). Fishing, beaches, exploration 29 Roller derby We say in alpena mostly 31 Snowboarding 32 Camping Golf 33 Mountain biking 34 Cross country skiing and hiking 36 Now movies( when they are allowed again) Roller skating rink long bipath Concerts, theater and the cinema, and DEFINITELY shopping, since there are very little to almost no clothing stores left in Alpena Zoo, Water park, Amusement park Hiking, nature walks 40 Camping, hunting, 41 playgrounds with unusual equipment (like the big seagull slide); mini golf Mountain biking. Hunting. Dog training. Paddle boarding. Concerts 44 Nature hikes, museums, concerts, nature centers, camping, fishing, and playgrounds. 45 Hiking. Eating ethnic food, shopping 46 To presquisle for hiking, nature trails and swimming. Beach, disc golf, hiking 48 49 None Shopping, movie theater, skiing, camping, kayaking The falls 52 Shopping Concerts, festivals, camping, freighter watching, sight seeing, shopping Hiking, fall trails and festivities Dinosaur gardens, Connie's cafe and shingabashore. Also harrisville and Roger city boat harbor, Norway ridge for photo shoots Camping, kayaking and hiking 56 Mountain Biking, Camping, Alpine Skiing kayaking, tubing/float trips, hiking, sailing, backpacking, stand up paddleboarding, concerts, theatre, dining, running races, triathlons, cross country 58

#### Q 27: Do you have family or friends who travel to the area who use recreational facilities? If so, which facilities?

Answered 41

Skipped 75

- 1 Parks for walking and playing with my kids, beach volleyball/softball
- 2 Splash pad
- 3 Family travels to the area for fishing, and use the boat launches when doing so
- 4 yes and campgrounds in the surrounding areas
- 5 no
- 6 Starlight Beach, bike paths
- Not many people come to Alpena specifically for recreation facilities, other than for organized events, because there isn't much that sets Alpena apart from other locations. A fun, walkable ring around downtown would draw people in.
- 8 Yes starlike beach
- 9 Splash bad and beach
- 10 we love Rockport for rock and fossil hunting.
- 11 Yes, starlight water park, mini golf
- 12 Island and Duck Park mostly.
- 13 Dnr boat launch and other places to duck hunt and fish
- 14 Beaches, Marina, Bike path, Bayview Park
- 15 Yes

no

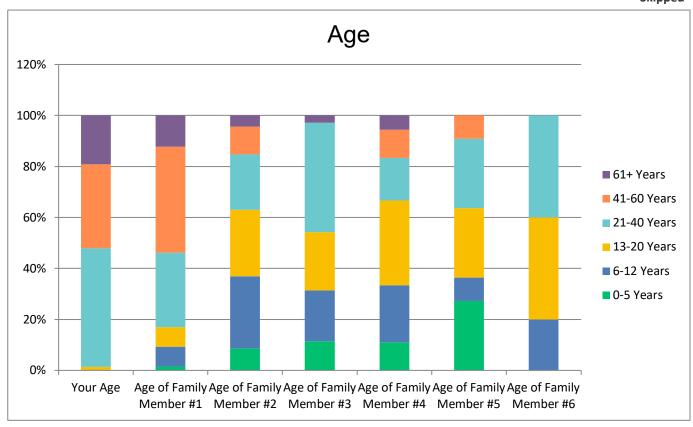
16

- 17 My family came from out of state to use the beach
- 18 Beach , playground, splash park
- 19 Splash pad
- 20 Beaches (Starlite & Thomson), Sytek Park (for walking and biking), Marina (for walking and sailing with us).
- 21 Grandchildren use the aforementioned places
- 22 Duck park and Island park.
- 23 Hiking & sailing. Marina and Michekewis
- 24 No
- 25 Swimming, fishing, snowmobiling
- 26 no
- 27 no
- 28 Inland lakes, hunting and fishing, bike paths, beaches

29	Mostly baseball and basketball facilities
30	Yes. Beaches, splash pad, river to kayak, walking on Island and parks.
31	Just hunters or fishermen
32	No
33	No
34	No
35	Ski in Rockies and out west
36	Softball diamonds, rivers and lakes for boating and kayaking
37	Yes, Starlite Beach splash pad and playground and beach
38	Splash pad and playground behind KFC
39	None
40	Yes, all listed.
41	hockey rink, softball fields

Q 28: What are the ages of you and your family members?

	0-5 Y	ears	6-12 \	/ears	13-20	Years	21-40	Years	41-60	Years	61+ Y	ears	Total
Your Age	0%	0	0%	0	1%	1	47%	34	33%	24	19%	14	73
Age of Family Member #1	2%	1	8%	5	8%	5	29%	19	42%	27	12%	8	65
Age of Family Member #2	9%	4	28%	13	26%	12	22%	10	11%	5	4%	2	46
Age of Family Member #3	11%	4	20%	7	23%	8	43%	15	0%	0	3%	1	35
Age of Family Member #4	11%	2	22%	4	33%	6	17%	3	11%	2	6%	1	18
Age of Family Member #5	27%	3	9%	1	27%	3	27%	3	9%	1	0%	0	11
Age of Family Member #6	0%	0	20%	1	40%	2	40%	2	0%	0	0%	0	5
											Answered	ł	73
											Skipped		43



### Q 29: Where is your residence located?

City of Alpena	56%	41
Alpena Township	30%	22
Green Township	1%	1
Long Rapids Township	1%	1
Maple Ridge Township	3%	2
Ossineke Township	4%	3
Sanborn Township	0%	0
Wellington Township	0%	0
Wilson Township	0%	0
Other (please specify)	4%	3
	Answered	73
	Skipped	43

#### Other

- 1 Presque Isle
- 2 Just over Presque Isle line
- 3 Alpena County

# **APPENDIX D**

MICH-E-KE-WIS PARK MASTER PLAN

# Mich-e-ke-wis Park MASTER PLAN





# Mich-e-ke-wis Park Plan 2020

# City of Alpena, Michigan

Prepared for:

The City of Alpena

Prepared by:

Northeast Michigan Council of Governments 80 Livingston Boulevard, Suite U-108 P.O. Box 457 Gaylord, Michigan 49734

**Adopted INSERT DATE** 

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#### Introduction

The City of Alpena is the steward of some of the most beautiful and cherished public park systems in the region. Mich-e-ke-wis Park is especially revered because of the natural beauty of its shoreline, sandy beach, and peaceful setting. Nearby is another incredibly special park, Starlite Beach. The approximate 20-acre Mich-e-ke-wis Park is the quiet alternative right next door to the splash park and excitement of Starlite Beach. The City recognizes the importance of these parks and their unique characters and believes that a new planning effort was needed to focus on Mich-e-ke-wis Park. This plan provides a framework, with thorough public input, that gives guidance to decision making on park improvements. This plan is intended to supplement the most recently adopted Alpena City Recreation Plan.

In a previous plan for this park, it was lamented that the receding water levels were causing issues with beach quality. In 2019, the area has experienced some of the highest water levels ever recorded. Obviously, change is all that we can count on in this regard and all recommendations in this plan must be sustainable.

#### **Public Involvement**

The City recognizes effective planning involves thorough public involvement to ensure a great community park for the residents. The City sought public input and ideas from area citizens to create this plan and its recommendations for Mich-e-ke-wis Park's future.

The City hosted an event on March 12, 2019 at the Thunder Bay National Marine Sanctuary. Approximately 60 people attended and provided valuable insight into why they like the park and what they would like to see the park look like in the future. The session was well attended, and many great ideas were shared.

#### THE ALPENA NEWS



Questions were posed to facilitate discussion and the responses were noted on the board in the room. The four questions were:

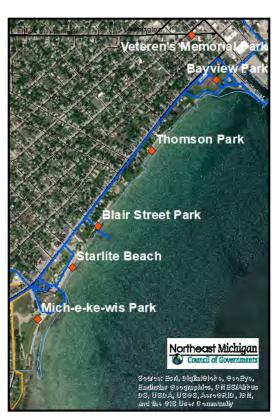
- 1. What do you like about Mich-e-ke-wis Park now?
- 2. What is a challenge at the Park right now?
- 3. What is the best thing that could be done to improve the Park?
- 4. What should not occur at the Park?

At the end of the event, the participants were asked to indicate the one response they felt was most important to them for each of the four questions. Those responses clearly showed an interest in the quiet experience that the Park provides. The top three "likes" were water view, trees, and simplicity. People enjoy the outdoor sports opportunities that exist in the park and the farmers' market. Some people mentioned this might be a good park to include some historic displays. The top three challenges were roads, shoreline preservation, and beach maintenance. Desired additions included overwhelming support for a pavilion especially for the farmers' market. Also, there was strong support for improvements that allowed for more accessibility to the waterfront and views of the water. Overall, keeping it simple seemed to be the theme.

On November 13, 2019, the City hosted another public involvement evening at the Thunder Bay National Marine Sanctuary for input on the draft plan drawings and suggested improvements. The public response was incredibly positive, and the final recommendations reflect the comments from each of these public involvement sessions.

#### **Neighboring Parks**

When considering how to make the suggested improvements, it was important to review the existing recreational opportunities in the other city parks. The City of Alpena is rich in recreational resources, such as bike paths, water trails, parks, and shoreline. The parks most similar to Mich-e-ke-wis Park are those along the Lake Huron shoreline to the north that are located within the City limits. These neighboring parks are Bayview Park, Thomson Park, Blair Street Park, and Starlite Beach. Starlite Beach is immediately adjacent to Mich-e-ke-wis Park and many of these parks are a hub of activity on a summer day.



Many of the neighboring parks have their own character and are desired by visitors for different reasons. One of the most desirable waterfront parks along Lake Huron is Starlite Beach. This park includes a splash park that was installed in 2018, which has become a noticeably big attraction. A visit on a summer day will make it clear that Starlite has become a favorite of the Huron shore parks. In 2019, TripAdvisor.com, a popular travel website, listed Starlite Beach as the #5 most popular thing to do in Alpena. It is the third most popular park next to Rockport State Park (#4) and Island Park & Wildlife Sanctuary (#2). Mich-e-ke-wis Park is listed as #11 of the 27 destinations featured. The current status and planned improvements of each of these parks are included at the end of this plan.

The unique nature of Mich-e-ke-wis Park should be considered when planning park improvements. This park is clearly desired for its quiet enjoyment of the outdoors, farmers' market, volleyball, and waterfront viewing. The Park has larger open spaces closer to the heavily traveled state highway.



The view was mentioned as a desirable attraction to the site and a quality to be preserved. Clearly, the view from the main road through the park to the water is limited. However, the view from *within* the park across the water is very appealing. The views that will be the focus of improvements at Mich-e-ke-wis Park will be internal views for visitors within the park.

The adjacent photo is from Google Maps, taken in July 2018. The water is visible but is a small part of the overall viewshed in this area. The traffic along this road is busy and leads to very

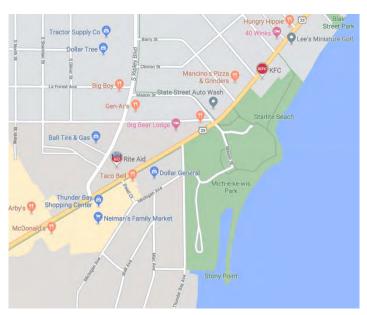
little sightseeing except to see there is a park in this location. The amenities of Mich-e-ke-wis Park that are located along the road are much more visible.

When compared with the viewshed of Starlite Beach, it is clear that Starlite Beach has more waterfront access. In addition, the splash park is clearly visible and even more visible when the crowds enjoying the splash park are present.



#### Park Access

Although this plan does not propose any changes to park access, this plan makes note of the opportunities and challenges. As mentioned, the park is accessible by motorized and non-motorized means of transportation. It is located along the Alpena Bi-Path, which is a multi-user



non-motorized pathway connecting many destinations throughout the City for both recreational and daily transportation needs.

U.S. 23, also called the Huron Shores Heritage Route, is well traveled and an excellent means of motor vehicle access to the park. The annual average daily traffic (AADT) along the park's frontage on U.S. 23 in 2018 was 8,930. However, there are limited protected crosswalks. The closest crosswalk to the northeast is approximately 1,100 feet away and 1,200 feet to the southwest. Working with the Michigan Department of

Transportation on possible improvements to park access would be worthwhile. As you can see from the Google map showing other attractions in the area and the proximity of the park, the addition of crosswalks would better connect residents to these potential destinations.

#### Recommendations

Although this plan provides a number of recommendations for potential improvements to Mich-e-ke-wis Park, any steps taken will involve additional public input from the City Council, City Staff, and other stakeholders. For instance, a new pavilion was a favorite park addition since it could be used by the farmers' market and other organizations. The design and final location of such a structure would include additional and final planning with engineers and stakeholders. Other improvements should involve similar stakeholder input.

Improvements to parks are often done incrementally. This plan recommends being ready to make any of the improvements listed here by immediately starting dialog with stakeholders for each of the specific improvements. This will allow for immediate action when funding sources are identified.

Specific improvements and potential stakeholders and partners for fundraising efforts are listed in this plan.



#### **Proposed Amenities**

#### 1. Multi-use Pavilion

The multi-use pavilion was the highest rated improvement from the first public input session. The pavilion can be used for year-round programming and social events, including festivals, family gatherings, school events, class reunions, concerts and performances, and a potential ice rink. Currently, the Alpena Farmers' Market is a top-rated aspect of the Park and operates two days a week from July through the first week of October. Dependent on design and available funding, the pavilion would provide comfort for merchants and customers, potentially attract more customers, and possibly extend the market's operating season.

#### 2. Quiet Area/Pedestrian Pathway

It was clear from the public input sessions that the quietness, simplicity, and water view are some of the most favored aspects of the park. This quiet area proposed, as shown on the map on page 5, provides a pedestrian/non-motorized area of the park for quiet reflection and exercise. In this area, there are many trees and quality views of the water. The pedestrian path replaces a gravel drive, which was one of the criticisms listed at the public input session. Instead of paving the gravel in this section of the park, it is converted to a quiet space for recreation and relaxation. Picnic tables, benches, horseshoe courts, and a play structure could be placed in this area.

#### 3. Additional Volleyball Courts

Currently, the beach volleyball courts are in high demand and are in need of protection from rising water levels. Mich-e-ke-wis is already a popular destination for volleyball compared to other parks. There is an opportunity to build on this by creating more and better volleyball opportunities. A new location will be necessary to ensure long-term protection from rising waters but will need to retain the preferred proximity to the beach. There are currently six volleyball courts and four more are proposed.

#### 4. Bike Pump-Track

Typically, these types of riding facilities receive high utilization when complemented by additional infrastructure, such as picnic tables, playground equipment, and other developed park facilities, that already draw children and families. An ideal area for a pump track is approximately 0.5-acres. The track could be created with imported clay or purchased prefabricated. The advantages of the former are lower cost (\$35,000 labor plus materials/transport), malleability, and the ability to remove the track easily through regrading. The disadvantages are a need for regular maintenance and, to some, the aesthetics of piles of clay/dirt. For a prefabricated pump track, the advantages are a much lower level of maintenance and polished aesthetics that can be easily landscaped,

while the disadvantages include a higher cost (\$15-20,000 labor and \$75,000-\$100,000 for the track components) and a lack of the ability to alter the design over time.

This type of park pairs well with the skate park that exists at Mich-e-kewis Park and would attract similar users.

#### 5. Horseshoe Courts

Horseshoe pitching is one of the few sports that has a national champion for men, women, boys, and girls and can still be played



in one's backyard. In this day of weight watching, what better way to exercise than walking, bending, and reaching? These are integral parts of this sport. Game-related injuries are rare, and doctors have repeatedly stressed the beneficial aspects of this sport. Multiple horseshoe courts can be constructed and create an opportunity for league or individual play for all ages. An area of 55'x75' is needed to have six horseshoe courts.



#### 6. Picnic Tables/Benches

These improvements can provide additional comfortable seating to enjoy the water view from inside the park. Locations will be inside the pedestrian quiet area and other specific locations to be determined.

#### 7. Bike Racks

These can be placed around the park near the bike path's intersection with a feature in the park, such as the volleyball courts and proposed pavilion. They are relatively inexpensive and encourage people to ride their bike to the park and know there is a place to secure it.

#### 8. Lighting

A lighting plan is needed for this site to maximize security and convenience and to ensure dark sky lighting practices are followed. The International Dark Sky Association (https://www.darksky.org/) is a helpful resource for choosing proper lighting to limit light pollution and protect the night skies.

#### 9. Play Structure

This type of addition can improve a park experience by keeping youth involved in exercise. The type of play structure that is eventually chosen will depend on the number of children expected at any given time, the location and size available for the structure, as well as the budget. The budget for such a structure has been estimated for \$1000 times the number of children that are expected to be playing on it at any given time. The need for proper playing surface and maintenance is also a consideration of such an improvement.



#### 10. Parking Area - rearranged

This new design will improve the southern section of the park and its dusty gravel road as well as the undefined, wider maneuvering space, which has a lot of wasted space and a lack of clarity as to how motor vehicles and pedestrians should move through the space. This should increase parking opportunities and park user safety.

#### 1<sup>st</sup> Public Input Session Summary

Meeting Date: March 12<sup>th</sup>, 2019

The City of Alpena has been listening to the needs of their community and is seeking input on Mich-e-ke-wis Park. The City wants to know what could be improved upon at this favorite park. To start this process the City requested assistance from the Northeast Michigan Council of Governments to seek input from the public and, with the public's guidance, provide some recommendations for the park.

The first step of the process was a public input session, held on March 12<sup>th</sup>, 2019, to gather information on what people liked about the park, what they don't like, what they want and what they don't want to see happen at the park. This session was held at the Thunder Bay National Marine Sanctuary. There were approximately 60 people in attendance at the first public input session.

Questions were posed to facilitate discussion and the responses were noted on the board in the room. The four questions were:

- 1. What do you like about Mich-e-ke-wis Park now?
- 2. What is a challenge at the Park right now?
- 3. What is the best thing that could be done to improve the Park?
- 4. What should not occur at the Park?

At the end, the participants were asked to indicate the one response to each of the 4 questions which they felt was the most important to them. Those responses are documented exactly as they were documented during the public input session and shown on the following pages. Each item shows the number of stars that were drawn by the participants on each item, indicating the general level of importance of each item to the audience. This information is being used to create site drawings of the park representing different potential development scenarios. NEMCOG is working with staff to draft them.

#### **Next Steps**

Various Park development scenarios will be provided for review by the public. These will be discussed at the 2<sup>nd</sup> public input session, which will be announced very soon. At that time, we will be asking for input on the various drafts of future Park site plans. This will most likely be scheduled to occur by June.

#### **How to Learn More and Keep in Touch**

Information will be updated on the Park planning process at the following web address: http://www.discovernortheastmichigan.org/michekewis.asp.

What do you like about Mich-e-ke-wis Park now?	# of Stars
Water View	6
Trees	5
Simplicity	4
Farmers' market	3
Sand beach, few rocks	2
Quiet	2
Legacy/history/memories	2
Wildlife	1
Outdoor sports	1
Access to lake (wide open view)	1
Not over-developed (partners/contrasts well with Starlite	
Beach)	
Open space	
Picnic space	
Sunrise	
Night view	
Volleyball	
Gateway from south	
Continuous use of shore	

What is a challenge at the park right now?	# of Stars
Roads, need for pavement	6
Preservation of natural shoreline, challenges	6
Beach maintenance	4
Unfinished bike path	2
Restrooms	1
Different definitions of development	1
Costs (of maintaining and developing park)	1
Racing (of vehicles)	
Universal access	
Safety	
General maintenance	
Lack of parking	
Proper traffic flow	
No traffic? (restrict all traffic)	
Invasive species	
Flooding	

What is the best thing that could be done to improve the park?	# of Stars	
Pavilion (esp. for farmers' market, with power, possible ice rink)		8
Boardwalk along beach (ADA compatible)		5
Balance of uses without obstructing views		3
Improved water access: docks/movable structures		3
Historic interpretative displays		3
Natural vegetation		2
Paved parking, well-defined		2
Dark sky lighting		2
Bike parking		1
Healthy youth destination		1
Portable ice rink		1
Define what people want		
Unobstructed use by kiteboarders		
Education/Natural interpretative displays		
City employees involved in improvements		
More volleyball courts		
Remove old willows		
Quiet area		
Outdoor winter use		
Year-round use		
Scenic overlook		
The "oval", flexibility for events		
Worldwide examples of park improvements		
Cover up ditch on Thunder Bay Avenue (for more parking?)		
Ensure driveway access from Thunder Bay Avenue		
Gathering space (food truck, garden, etc.)		
Leave it alone		
Fireplace		
Improve safety of playground		
Canoe/kayak storage		
Labyrinth for meditative walk		
Toboggan run		
Pickleball courts		
Curling		

What should not occur at the park?	# of Stars
Duplicate Starlite	8
Over-develop	7
RV park	6
Short sightedness	2
Unintended consequences	1
Community garden	
Flower gardens (unnatural)	

#### Other Ideas Shared After the Public Input Session and on Posters at the Session

Keep it simple and natural as possible

Keep it open

Leave it alone - as it is!!

Sledding Hill

Basketball court to go along with baseball & volleyball

Yurts

Fire pits on the beach

Add room for more volleyball courts if needed (big league in-town

Sledding hill

clean bathrooms

Area near volleyball courts, in front of parking area, for kiteboarders/windsurfer launch area Beach activities (Sandcastles, swim, walk, picnic, various games with balls etc.)

Kite flying

Launching sail boards, kayaks, small watercraft

Family-friendly activities

Shuffleboard

Croquet and other lawn games

Dog park for small dogs

Dog park for large dogs

Handicap walk to the water

Volleyball

Bike Park

Clear view of Lake Huron from US 23

Winter activities

Ice skating rink

Small sledding hill built so it does not obstruct the view. Could be used for rolling down hill in the summer.

(Could it be built of snow cleared from city property? If a season of little snow, the hill would be small. If a lot of snowfall, a bigger hill.)

# RESOLUTION 2021-01 BY THE ALPENA CITY COUNCIL ADOPTING THE 2021-2025 ALPENA CITY RECREATION PLAN

**WHEREAS**, the City of Alpena has undertaken the development of a five-year Parks and Recreation Plan, which describes the physical features, existing recreation facilities and the desired actions to be taken to improve and maintain its recreation facilities during the period 2021-2025; and

**WHEREAS**, the City has solicited public input during the preparation of the Plan through an online survey and public meetings, and the City of Alpena Planning Commission and City of Alpena Recreation Advisory Board met jointly on November 10, 2020 to provide input and address public comments regarding the Plan; and

**WHEREAS**, the public was provided a 30-day period to review and submit comments on the Plan; and

**WHEREAS**, the City of Alpena developed the plan for the benefit of the entire community and intends to adopt the plan as a document to assist in meeting the recreation needs of the community during the period 2021-2025; and

**WHEREAS**, the City of Alpena Planning Commission held a public hearing on January 12, 2021 to reveal the final draft plan and allow citizens to express opinions, ask questions, and discuss all aspects of the Recreation Plan.

**NOW THEREFORE, BE IT RESOLVED**, that the Alpena City Council does hereby adopt the 2021-2025 Alpena City Recreation Plan as the official Recreation Plan for the City of Alpena to serve as a guideline for improving recreation for its residents.

Councilperson	moved to adopt the above resolution, seconded by
Councilperson	
Ayes:	
Nays:	
Absent:	

Resolution 2021-01 declared adopted by the City of Alpena Planning Commission at a meeting held January 19, 2021.