# Streetlight Municipalization: The First Step Towards Building Your Smart City Infrastructure



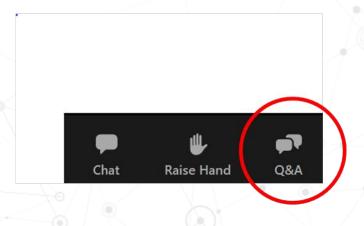






#### Welcome!

- Our webinar should take around 45 minutes.
   We will have time for questions at the end.
- Please use the Q&A button in the center of your screen to submit your questions.
- This webinar is being recorded.
- Your microphone has been muted and will remain so for the duration of the webinar.









#### Introduce Panel



Brandon Dittman

Partner, Kissinger & Fellman P.C

- 9 years experience litigating Public Utilities
   Commission (PUC) cases in multiple states
- Lead counsel for local government coalition in Proceeding 20AL-0432E
- Representing Golden, Aurora, Eire, Centennial, and Boulder in streetlight acquisition projects.



Paul Vesel
Directory of Intelligent Infrastructure, RealTerm Energy

- 25+ years leading municipal infrastructure and energy efficiency projects
- Led 50 streetlight municipalization projects in 4 states
- Former CEO of Omniwatt and Poderco, renewable energy and energy efficiency companies
- Currently Rocky Mountain regional Director for RealTerm Energy



Dave Zelenok

Local Government Services Manager, HR Green

- 34 years experience in Colorado local government, public works and telecommunications management
- Overseen the operation/maintenance of 30,000 Colorado municipal streetlights
- Installed hundreds of miles of municipal fiber, traffic and smart city infrastructure
- Former President American Public Works Association Colorado Chapter
- Public Works Director Colorado Springs and Centennial Colorado, engineering faculty at the US Air Force Academy







## Municipalization and Taking Ownership of Your Streetlights

- What is <u>municipalization</u> As cities move towards municipalization by taking ownership of their streetlights, there are many benefits:
  - ✓ Converting streetlights from "must pays" (liabilities) to new "revenue sources"
  - ✓ Significant savings moving from utility-owned to municipally-owned tariff
  - ✓ Smart LED streetlights with controls and sensors open opportunities for public Wi-Fi, 5G, traffic controls, cameras, air quality sensors, and more
  - ✓ Improved safety for its citizens through smart technology
  - ✓ Improved service levels taking ownership of your streetlights gives you control over ongoing maintenance
  - ✓ Energy only tariff that results in 90% reduction in costs







#### Municipalization and Smart City Update

## Much progress has been made regarding municipalization

- New legal advancements regarding separation
- Smart city infrastructure and network expansion
- More critical mass of cities that have either municipalized or are on the path towards municipalization. There is now a clear roadmap.









#### Streetlights: From Cost Center to Revenue Generator

## Current Situation: (Per 1,000 lights) - Annual cost ~\$250,000 PLUS....

- + Knockdowns (less insurance recoveries)
- + Corrosion replacements
- + Area Lighting & Signals
- + LED, system upgrades and new installations

#### Limited ability to meet:

- Aesthetic, repair or maintenance levels
- Energy goals (HPS 1930's)
- Opportunities for Innovating (e.g., P3's)
- System upgrades / Repurposing infrastructure
- Potential to Convert from a "Must Pay" Cost to Potential long term Revenue Source
- Related / Broader Issues Telecommunications, Small Cell, Smart City Initiatives: Imminent

**Cost savings** ~ **55%** (**\$150,000**) potential per 1,000 lights



**Poorly Maintained Streetlight** 









## Brief History of Municipal Street Light Acquisition in Colorado

- The Colorado Public Utilities Commision (PUC) approves the rules and regulations for streetlighting with concern to Investor-Owned Utilities (IOUs).
- For many years municipalities understood the benefits of streetlight ownership, but there was no rate class for municipally-owned streetlights or mechanism for acquisition.
- Coalition of local governments argue for energy-only rate class in Proceeding No. 09AL-299E.
- "Energy Only" or "ESL" tariff approved in Proceeding No. 11AL-768E.
- Pre-2021, ESL tariff ambiguous on method of electrical "separation" of streetlights.
- Xcel interpreted ESL tariff to require costly method of pull box separation and immediate takedown of streetlights attached to distribution poles.









### PUC Proceeding 20AL-0432E

- Local Government Coalition intervenes in an Xcel Phase II Electric Rate Case
- Two Principal Arguments:
  - Pull box method of separation is unnecessary and unreasonable.
  - Requirement that distribution pole attached streetlights be taken down and removed not supported by the tariff and is also unjust and unreasonable.
- Xcel fights hard against Local Government Coalition participation in the rate case and the merits of Local Government Coalition arguments.
- Settlement reached the day before the hearing on the rate case.















## Proceeding 20AL-0432E - Settlement





#### COLORADO

Department of Regulatory Agencies

Public Utilities Commission



#### Settlement Terms

- Initial separation may be accomplished by a fuse.
- Within 15 years of acquisition, all streetlights must be separated by a pull box.
- All new streetlights served under ESL tariff to be separated by a pull box, including replacement streetlights. If maintenance requiring the streetlight to be deenergized is performed, then a pull box will also be installed.
- New schedule for removal of streetlights from distribution poles based on number of streetlights.









## Removal Schedule for Streetlights on Distribution Poles

Number of street lights on Company distribution poles	Period (years) to complete removal and relocation from Company distribution poles
0-500	5
501-1,000	8
1,001-2,000	10
2,001-3,000	12
More than 3,000	15









# Legal Steps and Documentation for Acquisition by Voluntary Sale (Xcel Energy)

- 1) Notice of Intent to Acquire (may be governed by Franchise Agreement)
- 2) Non-Disclosure Agreement
- 3) Separation Study Scope of Work Agreement
- 4) Letter of Intent
- 5) Purchase and Sale Agreement
- 6) Resolution Approving Purchase and Sale Agreement
- 7) PUC Approval of Acquisition
- 8) Various Agreements for Operation of Municipally-Owned System (Maintenance, Upgrades, etc.)

<sup>\*</sup>Note if acquisition is done via condemnation different steps may apply.



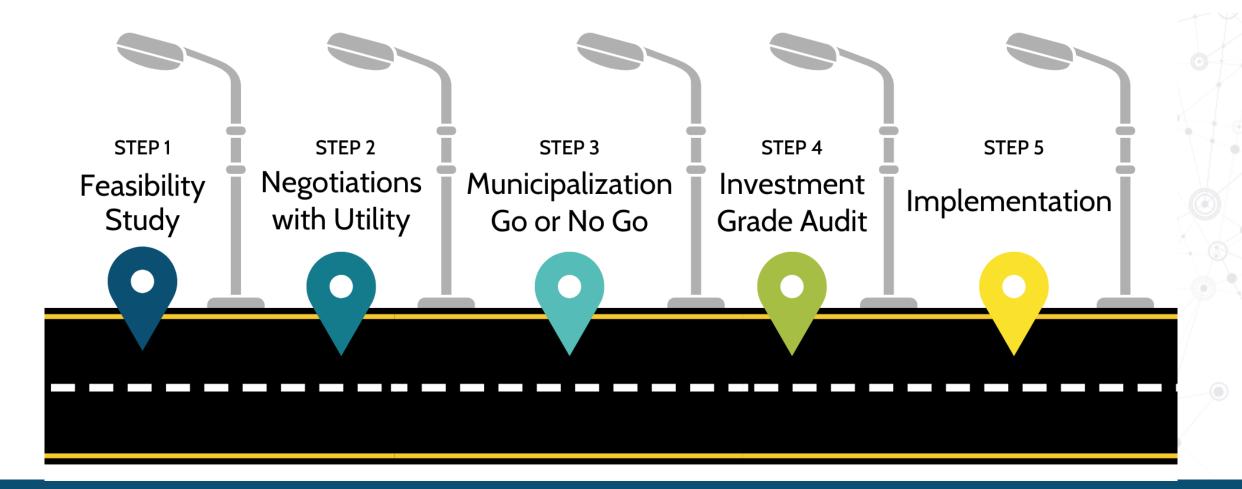








RTE: Roadmap Towards Municipalization



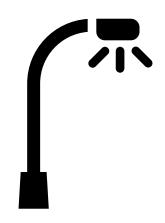






# Evaluate Municipalization Opportunity With a Comprehensive Feasibility Study

Elements of feasibility study:







**Smart City Integration** 



**Economic Analysis** 











#### Inventory



- ✓ Analyze streetlight bills
- ✓ Field audit of representative sample
- ✓ Main data points are:
  - ✓ Fixture types,
  - ✓ Quantities,
  - ✓ Wattages











#### Smart City Integration

- Discuss service needs
- Streetlight <u>integrated</u> or <u>independent</u>
  - EV Charging,
  - Small cell densification,
  - Public WiFi,
  - Air quality sensors,
  - Cameras, etc.







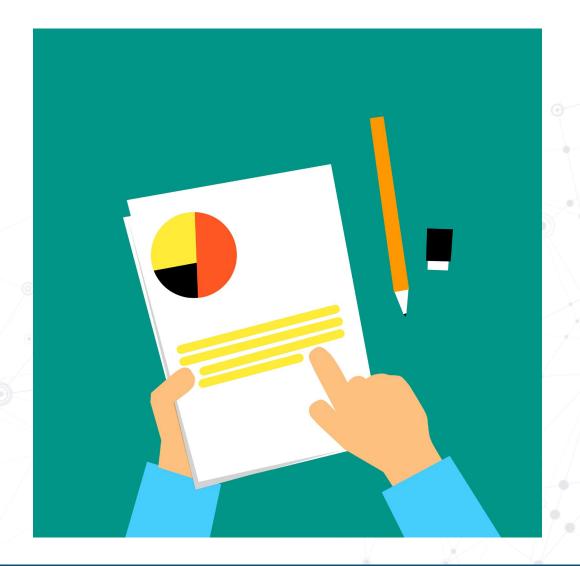






## **Economic Analysis**

- Project cost
- > Savings analysis, both energy and cost
- ➤ Operations and Maintenance Analysis
- > Financing Options













#### Municipalization Go or No Go



**Step One:** Review and discuss feasibility report

**Step Two:** Discuss financing options

**Step Three:** Set timeline







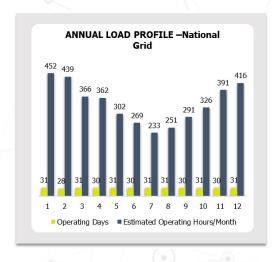


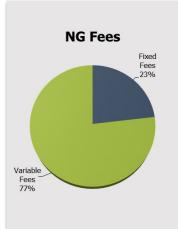


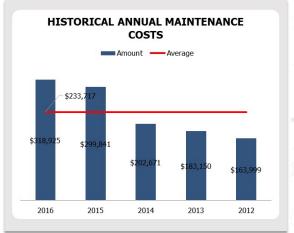
#### Investment Grade Audit (IGA)

- ☐ Complete GIS Audit and Separation Study
- ☐ Competitively bid labor and materials
- ☐ Photometric design based on selected fixtures
- ☐ Refined cost/savings analysis based on conversion



















#### Lessons Learned: Boulder and Thornton

- Separation plan and analysis critical to success
- Take advantage of separation grace periods
- Potential opportunity for future III. rate case to revisit separation requirements













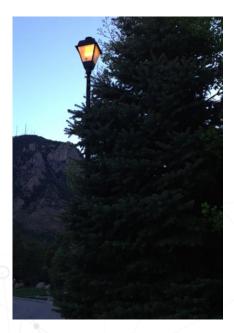
## Streetlight Municipalization





## Reasons Vary

- Cost Savings
- New Revenue Potential
- Energy Savings / Sustainability
- Smart Cities & Sensors
- Utility Metering & SCADA
- Fiber / "Wireline" Telecom
- Small Cells / Wireless Telecom
- Property Values (~3-8%)
- Aesthetics Streetscapes
- New Developments
- "Future Proofing"















#### Why Bother?

- Current Situation: Annual cost ~\$250,000 (<u>Per</u> 1,000 lights)
   <u>PLUS....+ Knockdowns</u> (less insurance recoveries)
  - + Corrosion replacements
  - + Area Lighting & Signals
  - + LED, system upgrades and new installations
- Limited ability for Innovating -
  - P3's, GHG reduction, Telecommunications, Smart City Initiatives



- Potential to Convert from a "Must Pay" <u>Cost</u> to
- Potential long term <u>Revenue</u> Source



Poorly Maintained Streetlight











#### Colorado Street Lighting Executive Overview

#### ~\$20+/month typical per light

- Profit / Maintenance, etc. ~\$16 / month
- Power Costs (HPS)
   ~ \$2 4/month
- LED's: reduce <u>power</u> expenses ~ \$1 2/month
- Power is often only ~ 10-20% of total expenses
   Many cities now municipalizing lighting
- Paying separately for energy
- Up-front capital & conversion costs
- R.O.I. ~ 3-6 years (varies)
- R.O.I. LED Conversions alone: ~20+ years



Conduit Can be even more valuable (~\$20-\$100/LF)









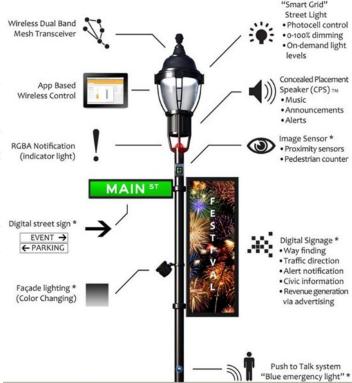


#### It's Just a Streetlight.. Or is it?

- Lighting now <u>PLATFORMS</u>
  - "Smart" (Dimming) Streetlights
  - 5G / Wireless Telecom Antennas
  - Signage / Wayfinding
  - Environmental Sensors
  - Public Address / Video Streaming
  - Change detection / Surveillance
  - Electric vehicle charging ports
  - Visual banners

## **Effectively ALL PROHIBITED**





Graphic by IntelliStreets, Inc.









#### Pathway to Smart Cities and Intelligent Communities

Streetlight Infrastructure - IDEAL for Interconnecting:

- Utilities, Energy and "GHG" Management
- Traffic Signals, Parking, Roads
- Emergency Management & Operations
- Transit, Mobility, Logistic Systems
- Sensors: Fire, Wearables, Cameras, Drones

<u>Technology Applications</u> are the **enablers** <u>Communications</u> are the **common thread** 









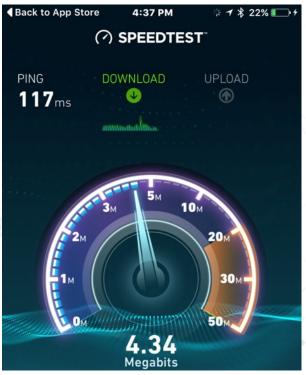




# What are Others Doing – and Why? Vail, Colorado

#### Streetlighting and FREE WiFi









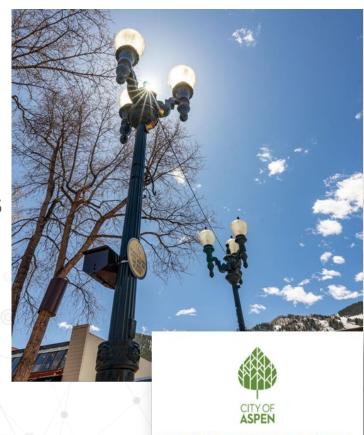






## Aspen, Colorado

- Managing private sector 5G wireless deployments
- Focusing on:
  - Health concerns
  - 5G Radiation reviews
  - Aesthetic compliance
- "Plug and Play" locations
- 5G + Fiber + Power + Streetlights









Wireless



#### 5G and Small Cell "Densification"

#### Not all 5G Is Created Equal

- Carriers ~ 50 mbps 1,000 mbps
- Vastly Different Frequencies & Towers
- ~ 600 50,000 MHz (50 GHz)
- US Laws vs Laws of Physics
- ~ 300 feet (gigabit goal)



- Small Cell Antennas ~ Every Block
- •Fiber Optic Backbones
- At full deployment (mm wave)...
- •100+ Small cells per Sq Mile
- •2X small cells as street lights (?)
- •Two street cuts per tower
  - ~200 cuts per square mile
  - ~ \$1,000 = \$200K/sq mile
- \$270 per tower "FCC Safe Harbor"
  - X 100 = \$27,000/Sq mi/year





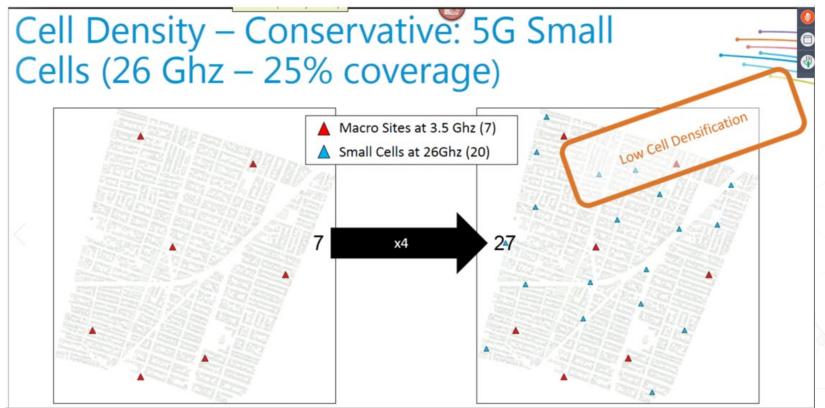






#### Small Cell "Densification"

5G: Small Cells – Really 300 Feet?



Source: Fiber Broadband Association Technology Committee:

- Kevin Wynne, Head of Comsof Americas, Comsof
- Joe Jensen, Director, Americas FTTH Market Development, Corning





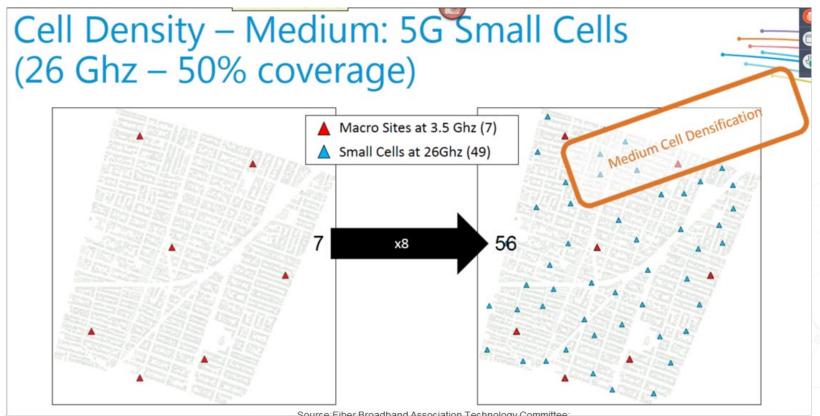






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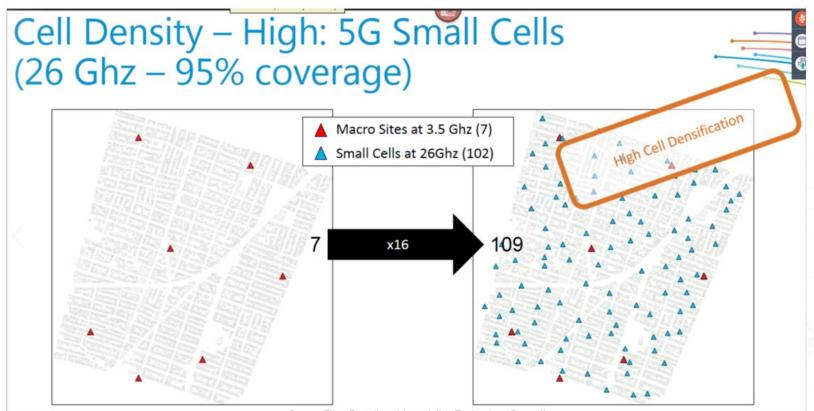






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## Repurposing Your Streetlighting Infrastructure

- Do you own pipes in the ground?
- Do you control how they are placed?
- Do you have room in the
   Street Light Conduit for fiber optics?
- Important to understand:
  - Complex inter-relationships
  - Revenue opportunities
  - How the commercial "fiber game" is really played
  - Changes Daily New FCC Rules











## Next Steps / How Can We Help?



- Detailed Analysis of Network Infrastructure
- Develop offer
- Engage in negotiations
- Consider Inter-relationships with
  - Small Cells
  - 5G
  - Broadband
  - Fiber
  - Traffic Signals
  - Conduit
  - Asset Management

Source: "Governmental Services", https://www.hrgreen.com/markets-projects/governmental-services/









#### Recap: So, why municipalize?





Create revenue stream opportunities

Increase control of streetlight assets







Improve safety for its citizens

Energy only tariff can Improve service levels reduce costs by 90%

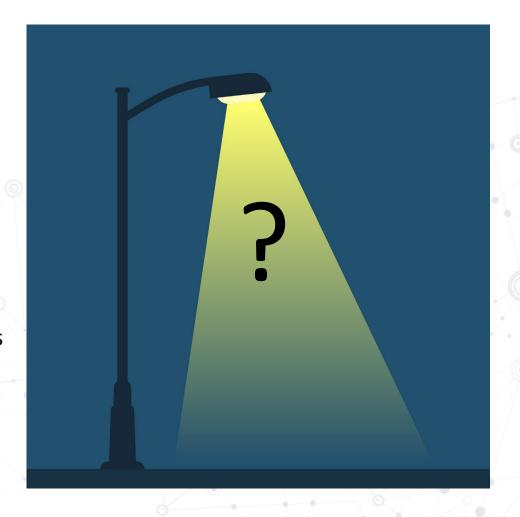








Open up opportunities for public Wi-Fi, 5G, traffic controls, cameras, air quality sensors, and more









#### Interested in learning more? Contact Us!



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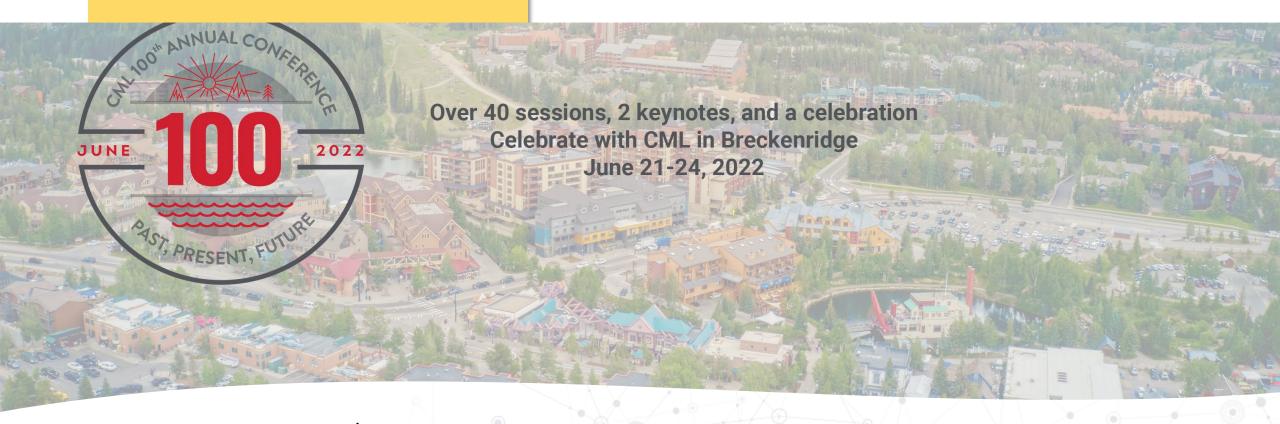
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Join Us at our Hospitality Suite on Tuesday, 6/21!

Come visit us at Booth Numbers #33 and #34 and join us especially at our hospitality suite to continue the conversation!





