Comprehensive Annual Financial Report



City of Elmhurst, Illinois For the Year Ended December 31, 2020

CITY OF ELMHURST, ILLINOIS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2020

Prepared by Department of Finance

Thomas W. Trosien Director of Finance

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Firefighters' Pension Fund

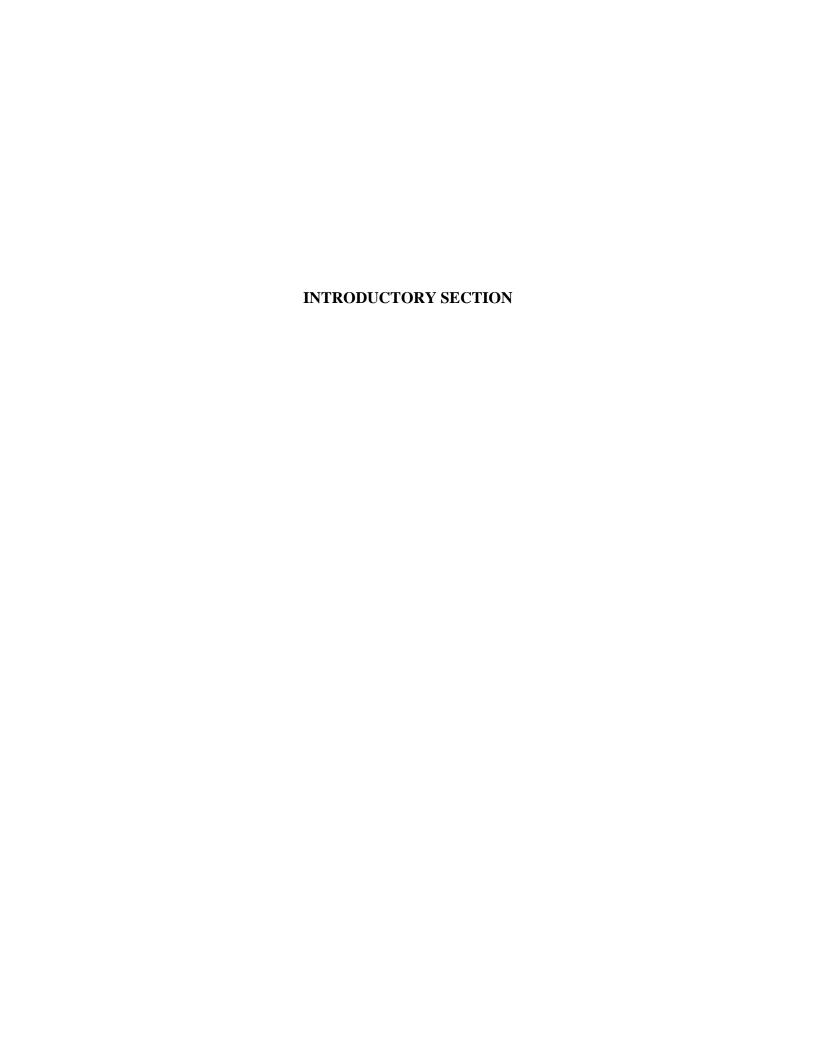
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CITY OF ELMHURST, ILLINOIS

Principal Officials December 31, 2020

LEGISLATIVE

Steven M. Morley, Mayor

Jennifer Veremis	Alderman – 1 st Ward
Marti Deuter	Alderman – 1 st Ward
Bob Dunn	Alderman – 2 nd Ward
Jacob Hill	Alderman – 2 nd Ward
Dannee Polomsky	Alderman – 3 rd Ward
Michael J. Bram	Alderman – 3 rd Ward
Noel P. Talluto	Alderman – 4 th Ward
Brian P. Cahill	Alderman – 4 th Ward
Scott M. Levin	Alderman – 5 th Ward
Tina Park	Alderman – 5 th Ward
Michael Honquest	Alderman – 6 th Ward
Jim Kennedy	Alderman – 6 th Ward
Mark A. Mulliner	Alderman – 7 th Ward
Mike Brennan	Alderman – 7 th Ward

Jackie Haddad-Tamer, City Clerk

Elaine Libovicz, City Treasurer

ADMINISTRATIVE

James A. Grabowski, City Manager/Budget Officer

Director of Finance Director of Public Works

Thomas W. Trosien Stan Balicki

Fire Chief History Museum Director

Thomas K. Freeman David M. Oberg

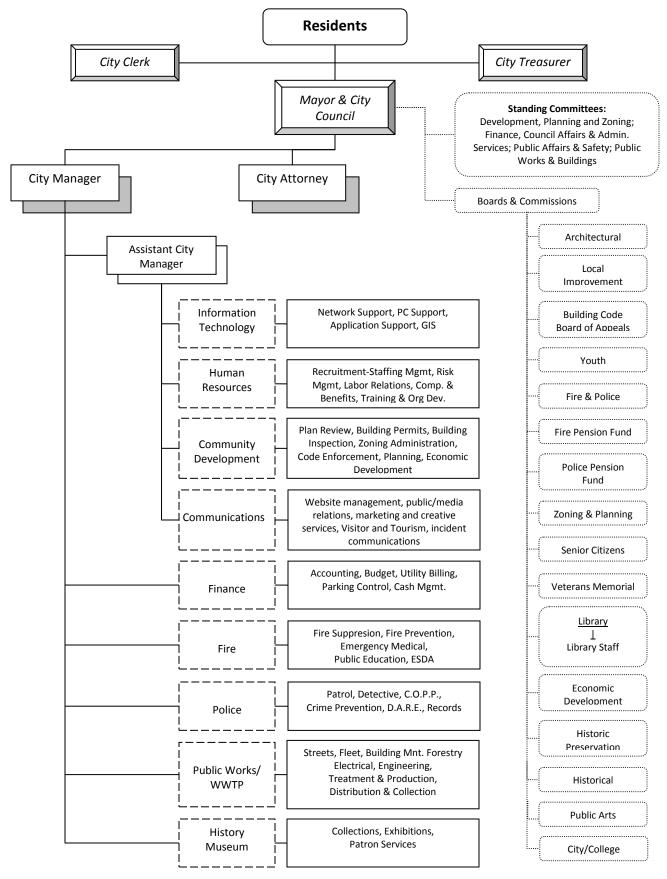
Police Chief Building Commissioner

Michael R. Ruth Bruce Dubiel

City Planner Library Director Eileen Franz Mary Beth Harper

Assistant City Manager City Attorney
Mike Kopp Donald J. Storino

City of Elmhurst, Illinois





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Elmhurst Illinois

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO



CITY OF ELMHURST

209 NORTH YORK STREET ELMHURST, ILLINOIS 60126-2759

(630) 530-3000 www.elmhurst.org SCOTT M. LEVIN
MAYOR
JACKIE HADDAD-TAMER
CITY CLERK
DAN CURRAN
CITY TREASURER
JAMES A. GRABOWSKI
CITY MANAGER

June 10, 2020

To the Citizens of the City of Elmhurst

The comprehensive annual financial report of the City of Elmhurst, Illinois for the fiscal year ended December 31, 2020, is hereby submitted. The City is required to issue annually a report on its financial position and activity presented in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with generally accepted auditing standards by an independent firm of certified public accountants within six months of the close of the fiscal year.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City.

Providing a reasonable basis to make this representation is an internal control system established by the City's management. The internal control system is designed to safeguard the assets of the City against loss, theft, or misuse. The internal control system also assures that the accounting system compiles reliable financial data for the preparation of financial statements in conformity with generally accepted accounting principles. Internal accounting controls are designed to provide reasonable, but not absolute, assurance that these objectives will be met. The concept of reasonable assurance recognizes that (1) the cost of control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits require estimates and judgments by management. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City's financial statements have been audited by Sikich LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Elmhurst for the fiscal year ended December 31, 2020 are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the

amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Elmhurst's financial statements for the fiscal year ended December 31, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

Profile of the City of Elmhurst

The City is ideally located approximately 16 miles west of downtown Chicago on the eastern border of prestigious DuPage County. The City has a land area of approximately ten square miles and a population of 44,454 based on the 2015 special census. Founded in 1836 by German settlers, it was incorporated as a village in 1881 and as a city in 1910. Elmhurst was the 14th community in the state to be named as an Illinois Certified City and the first in DuPage County. Elmhurst has been named a 'Tree City, U.S.A." every year since 1981.

The City operates under the council-manager form of government. Policy making and legislative authority are vested in the governing City Council, which consists of a mayor and a fourteen-member council. The City Council is responsible, among other things, for passing ordinances, adopting the budget, and establishing policy. The City Manager is responsible for carrying out the policies and ordinances of the City Council, and for overseeing the day-to-day operations of the City. Council members are elected to four-year staggered terms with seven council members elected every two years. The Mayor, Treasurer, and City Clerk are elected for concurrent four-year terms. Two council members are elected from each of seven wards; the Mayor, Treasurer, and City Clerk are elected at large.

The financial reporting entity (the City) includes all the funds of the primary government (i.e., the City of Elmhurst as legally defined), as well as its component unit. Component units are legally separate entities for which the primary government is financially accountable. The City provides a full range of services. These services include police and fire protection; storage and distribution of potable water; sewerage collection and treatment; sanitation services; construction and maintenance of highways, streets, and infrastructure; code enforcement; planning and zoning; and the parking system. The City owns and operates its'

own water and sewerage facilities with water supplied from Lake Michigan through the DuPage Water Commission, a separate unit of government.

The discretely presented component unit is reported in a separate column in the combined financial statements to emphasize that it is legally separate from the primary government and to differentiate its financial position and results of operations from those of the primary government. The Elmhurst Public Library is reported as a discretely presented component unit.

The functions of education, recreation, township, and county government, as well as special service districts such as the DuPage Water Commission and the DuPage Airport Authority are performed by separate governmental entities and, accordingly, are excluded from this report.

Budgeting Controls

The annual budget serves as the foundation for the City of Elmhurst's financial planning and control. Current citizen's survey results are taken into consideration as the City prepares the budget. Beginning in July of each year the City prepares a five-year capital improvement plan. The department heads are required to submit proposed capital improvements for the next five years to the City Manager. The City Manager, along with the department heads and the budget review team, reviews the requests and develops a proposed five-year capital improvement plan. The proposed five-year capital improvement plan is submitted to the City Council in August. The City Council reviews the five-year Capital Improvement Plan by the second council meeting in September of each year. The annual budget process starts in August when the department heads are required to submit to the City Manager a proposed budget for the next fiscal year. The City Manager uses these requests and the five-year capital expenditure plan as a starting point for developing a proposed budget. After reviewing the department budget requests with each department head and the budget review team, the City Manager presents the proposed budget to the City Council by the first meeting in November. The City Council is required to hold a public hearing on the proposed budget and to adopt the final Budget no later than December 31st of each year.

In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual budget approved by the City Council. Activities of the General, Special Revenue, Debt Service, Capital Projects, Enterprise, and Police and Firefighter's Pension Trust Funds are included in the annual budget. Interim financial statements are distributed to management and elected officials monthly to provide information on the status of actual revenues and expenditures as compared to the budgeted amounts. The level of budgetary control (that is, the level at which expenditures cannot exceed the budgeted amount) is established at the individual fund level. The City also maintains an encumbrance system as one technique of

accomplishing budgetary control. Encumbered amounts lapse at year-end. However, encumbrances generally are reappropriated as part of the following year's budget.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Elmhurst operates.

Local economy

The City of Elmhurst's overall economic outlook is bright. Although primarily residential, the City's close proximity to O'Hare International Airport has contributed to the development of several national and even international corporate headquarters within the City's boundaries. The 2015 - 2019 American Community Survey 5-year estimate figures indicate that approximately ninety percent of the City's work force are employed in either professional, managerial, sales, or technical positions. The City's current unemployment rate, provided by the Illinois Department of Employment Security - Economic Information Division, (not adjusted for seasonal employment) of 6.7% compares favorably with the statewide rate of 7.9%. The City attributes the increase in unemployment rates to the COVID 19 pandemic. Following statewide and national trends, the City's net assessed value decreased from 2011 - 2014, but began increasing in 2015. The City's net assessed value increased 7.6% in 2018, 7.0% during 2019, and 4.1% in 2020. In the last five years, the net assessed valuation has increased 30.1% to today's figure of \$2,645,775,754. Elmhurst is ranked second in DuPage County in new construction value over the past five years, and had total new construction net assessed value of \$36,020,760 in 2020. Although significant infrastructure improvements have been completed recently, general obligation debt remains a modest 3.4% of 2019 assessed valuation.

Always strong in retail sales, Elmhurst ranked fourth in DuPage County and twentieth in the State for Retailers' and Service Occupation Tax collections.

Long-term Financial Planning

Examples of projects that are currently part of the City's five-year capital improvement plan include the following:

- Continuing response to widespread flooding experienced throughout the City in the summer of 2010, through the comprehensive flood plan that was developed by Christopher B. Burke Engineering Ltd. and RJN Group, Inc., which has been used by City staff and the City Council to assist in determining storm water improvement projects. Additional study areas and improvement projects were added after the 2013 storm event. Several projects have been approved, started and/or completed and additional projects are planned. The five-year capital plan provides for \$10.7 million for stormwater infrastructure/flood mitigation projects, with approximately \$7.7 million budgeted in 2021 and 2022. General obligation bonds will likely fund these projects.
- The five-year capital plan provides for significant building improvements to the Police Station (\$23.1 million). A study of the existing Police Station conditions was completed and the City continues to review alternatives and funding options.
- The five-year capital plan provides for additional major replacement projects at the Wastewater Treatment Plant. A significant portion of the equipment that had been in service over twenty years, in a harsh 24/7 environment, has been replaced. The remaining projects include replacement of 1989 influent flow meter (2021), north digester cover (2021), remodeling of the current laboratory (2021), rehabilitation of all clarifiers, disinfection processes, sludge drying beds, and boiler systems in multiple buildings (2021-2023) and mandates to update the facility for phosphorus removal (2023-2025). Illinois EPA loans have been issued to fund a significant portion of these projects.
- The five-year capital plan provides for significant funding for storm sewer repairs and maintenance (\$3.7 million) and rehabilitation of the storm stations and storm station pumps (\$12.2 million).
- The five-year capital plan provides for significant funding for the sanitary sewer lining and repair program of \$3.2 million annually in 2021-2025.
- The five-year capital plan also provides for significant funding for water main improvements and replacement. A comprehensive water system infrastructure study was completed in 2018. A recommendation of that study was an increase in the annual replacement of water mains due to changes in the replacement cycle, age of the water mains and the higher than average incidence of water main breaks. The capital plan provides for a phased in approach over the next few years to reach the recommended funding of \$3.0 million to \$3.4 million annually. The water system infrastructure study also recommended the complete rehabilitation of the City's three (3) pumping stations.

The five-year capital plan provides funding for the north and south pumping stations in the amount of \$9,000,000 (2021-2025). The rehabilitation of the third (west) pumping station is scheduled for 2026-2027.

Major Initiatives

The most significant of these projects are discussed below:

- Several major roadway improvements are in progress as part of the City's street resurfacing program. Significant grant funds have been approved to improve the intersection of Butterfield Road and York Street with engineering beginning in 2021 and construction scheduled for 2023. Roadway projects budgeted for 2022 construction with Motor Fuel Tax (MFT) funds include Van Buren (along Salt Creek to Spring Road), Crescent Avenue (from Poplar to I-290), and Brush Hill Road (from Euclid Avenue to Commonwealth Lane). The rehabilitation of these roadways will consist of patching failed pavement, curb and gutter, and resurfacing the roadway with asphalt and the intersection improvement will include traffic signal modernization and turn lane modifications. In 2020, the annual asphalt street resurfacing program was increased from \$2.1 million to an average of \$2.7 million annually to stay current with the life cycle replacement cost of the City's roadways. Funding for additional maintenance of concrete streets was also included in the capital budget.
- The City continues to focus on development of property throughout the City and within the Tax Increment Financing (TIF) Districts. Within the Downtown TIF, the City is developing plans for significant upgrades to the existing train station, including the replacement of the station, the construction of a second underground pedestrian tunnel, and platform improvements with the anticipation that federal and local grants will provide funding for the majority of the related project costs. Additionally, the City has planned improvements to the Lift Station Force Mains, installation of a North York Street sidewalk, and North York Roadway improvements within the TIF IV District.
- Four major sanitary lift stations projects were started in 2017 and one was completed in 2020. Two of the lift stations were completely rebuilt, land improvements and a flood wall were added to the third lift station to prevent flooding and improvements to the fourth lift station include electrical upgrades and the addition of a permanent generator. Illinois EPA low interest loans funded the construction costs of these projects.
- Preliminary engineering work started in 2018 for the rehabilitation of several storm stations throughout the City. Evaluations for the rehabilitation of the building, electrical and pumping ability have been completed for the Utley and McKinley storm stations. General obligation bonds and TIF funds will fund these projects.

Awards

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This was the thirty-first year the City received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine eligibility for another certificate.

In addition, the City of Elmhurst received the GFOA's Distinguished Budget Presentation Award for its annual budget for the fiscal year ended December 31, 2020. This was the fourteenth year that the government achieved this award. In order to qualify for the Distinguished Budget Presentation Award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

Acknowledgements

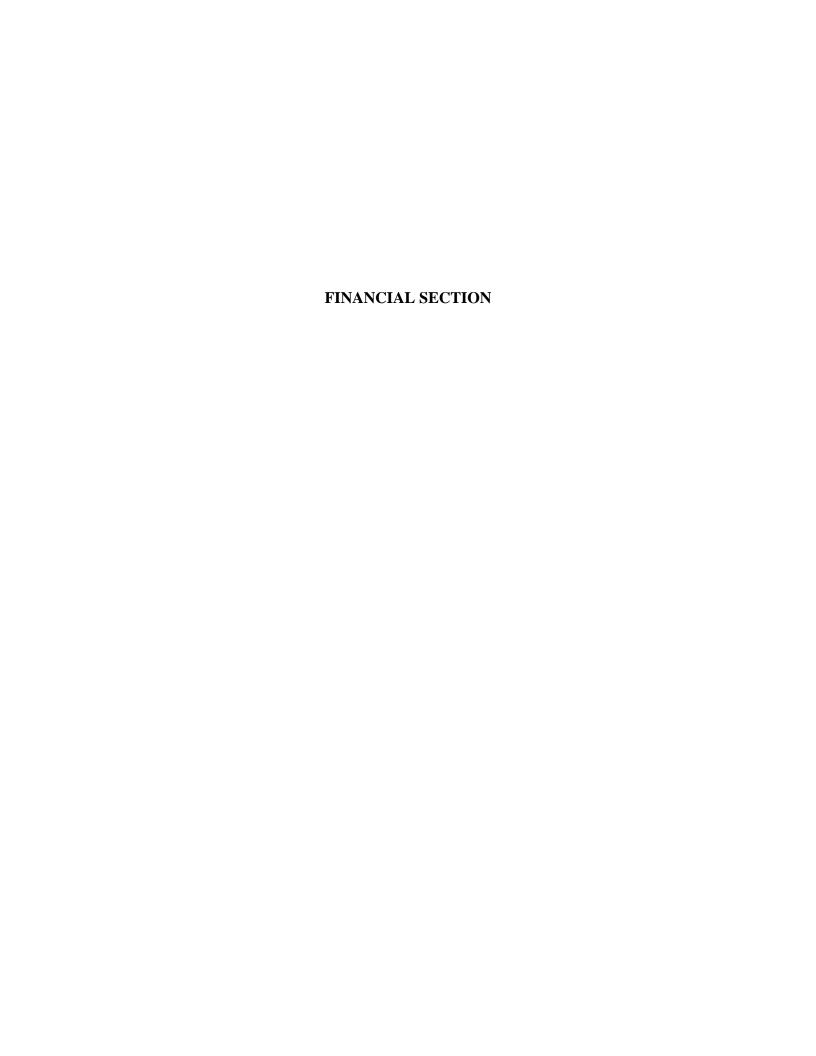
The preparation of this report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Particular credit should be given to Lia Lopez, Ryan Bruns, Lynette Zurawski and Matthew Plyman for their outstanding efforts in coordinating and completing this report. I would also like to express my appreciation to the accounting firm of Sikich LLP for their expertise, professionalism, and their assistance in the preparation of this report.

Finally, I would like to thank the members of the City Council for their support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Thomas W Trasier

Thomas W. Trosien Director of Finance





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SIKICH.COM

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor Members of the City Council City of Elmhurst, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Elmhurst, Illinois (the City) as of and for the year ended December 31, 2020, and the related notes to financial statements which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Elmhurst Public Library were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Elmhurst, Illinois, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We have previously audited the basic financial statements of the City of Elmhurst, Illinois as of and for the year ended December 31, 2019 and our report dated June 18, 2020, expressed unmodified opinions on those audited financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2019, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, the City's basic financial statements for the year ended December 31, 2019, which are not presented with the accompanying financial statements and we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund

information. That audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The major and combining and individual nonmajor fund financial statements, related to the 2019 financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2019 basic financial statements. The information has been subjected to the auditing procedures applied in the audit of those basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the major and combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements from which they have been derived.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The introductory section, combining and individual fund financial statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Governmental Auditing Standards*, we have also issued our report dated June 10, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Sikich LLP

Naperville, Illinois June 10, 2021

GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

City of Elmhurst, Illinois

Management's Discussion and Analysis

As the management of the City of Elmhurst, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iv - x of this report.

USING THE FINANCIAL SECTION OF THIS COMPREHENSIVE ANNUAL REPORT

In accordance with generally accepted accounting principles, the City presents two kinds of statements, each with a different snapshot of the City's finances. The government-wide financial statements present financial information on the City as a whole. The focus of the fund statements is on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the City's accountability.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets, deferred outflow of resources, liabilities and deferred inflows of resources with the aggregate difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type) activities. The governmental activities of the City include general governmental, public safety, streets, rubbish disposal, public health and welfare, culture, and redevelopment. The business-type activities of the City include a water and sewer system and a parking system.

The government-wide financial statements include not only the City itself (known as the primary government), but also the Elmhurst Public Library (the Library). The City is financially accountable for the Library, but the Library has a separate governing board. Because the Library is a component unit, its financial information is reported separately from the financial information of the City.

The government-wide financial statements can be found on pages 4 through 7 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Stormwater Detention Project Fund, which are considered to be major funds. Data from the other nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. The City did not adopt any budget amendments for the fiscal year ended December 31, 2020.

The basic governmental fund financial statements can be found on pages 8 - 12 of this report.

Proprietary Funds. The City maintains only one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer systems and its parking system.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Municipal Utility Fund and the Parking System Revenue Fund, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 13 - 17 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City maintains three fiduciary funds: the Police and the Firefighters' Pension Trust Funds, and the Special Assessment Fund.

The basic fiduciary fund financial statements can be found on pages 18 - 19 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 - 79 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits and other post-employment benefits to its employees. Required supplementary information can be found on pages 80 - 94 of this report.

Schedules for the other major funds are presented immediately following the required supplementary information on pensions. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the schedules for the other major funds. Combining and individual fund statements and schedules for all governmental funds can be found on pages 95 – 115 of this report.

Financial Analysis of the City as a Whole

The City is presenting current and prior year comparative information in the Management's Discussion and Analysis to provide a means of analyzing its' financial condition and position as of December 31, 2020.

GOVERNMENT-WIDE STATEMENTS

Net Position

The following table reflects the condensed Statement of Net Position.

Table 1 Statement of Net Position As of December 31, 2020

	Governmen	tal Activities	Business-Ty	pe Activities	Total Primary Government				
	Dec-2020	Dec-2019	Dec-2020	Dec-2019	Dec-2020	Dec-2019			
Current and other assets	\$ 61,762,244	\$ 65,887,869	\$ 8,649,769	\$ 8,123,088	\$ 70,412,013	\$ 74,010,957			
Capital Assets	145,713,678	144,132,469	131,726,474	117,821,147	277,440,152	261,953,616			
Total Assets	207,475,922	210,020,338	140,376,243	125,944,235	347,852,165	335,964,573			
Deferred Outflows	16,431,505	19,017,231	1,811,268	3,659,324	18,242,773	22,676,555			
Total Assets and									
Deferred Outflows	223,907,427	229,037,569	142,187,511	129,603,559	366,094,938	358,641,128			
Long-term liabilities	135,715,733	148,400,706	71,763,471	66,121,360	207,479,204	214,522,066			
Other Liabilities	5,893,342	6,441,948	4,985,440	4,825,741	10,878,782	11,267,689			
Total Liabilities	141,609,075	154,842,654	76,748,911	70,947,101	218,357,986	225,789,755			
Deferred Inflows	28,406,180	19,666,052	1,561,755	510,853	29,967,935	20,176,905			
Total Liabilities and									
Deferred Inflows	170,015,255	174,508,706	78,310,666	71,457,954	248,325,921	245,966,660			
Net Position: Net investment in									
capital assets	86,786,509	88,657,624	63,901,076	58,480,277	150,687,585	147,137,901			
Restricted	10,579,302	9,496,146	-	-	10,579,302	9,496,146			
Unrestricted	(43,473,639)	(43,624,908)	(24,231)	(334,672)	(43,497,870)	(43,959,580)			
Total Net Position	\$ 53,892,172	\$ 54,528,862	\$ 63,876,845	\$ 58,145,605	\$ 117,769,017	\$ 112,674,467			

The City's combined net position increased by \$5,094,549 which reflects increased capital assets (\$15,486,536), offset by an increase in deferred inflows (\$9,791,030); including a \$2,985,792 increase for IMRF and SLEP Pensions and a \$6,198,803 increase for Police and Fire Pensions, primarily due to the net difference between projected and actual earnings on pension plan investments. For the City of Elmhurst, assets exceeded liabilities by \$117,769,017 at December 31, 2020.

For more detailed information, see the Statement of Net Position on pages 4 and 5.

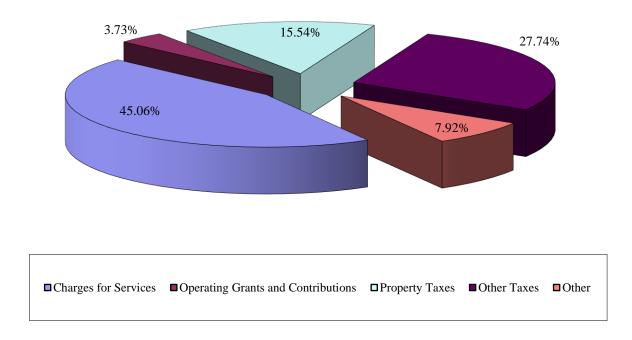
Governmental Activities

The following table summarizes the revenues and expenses of the City's activities.

Table 2 Changes in Net Position As of December 31, 2020

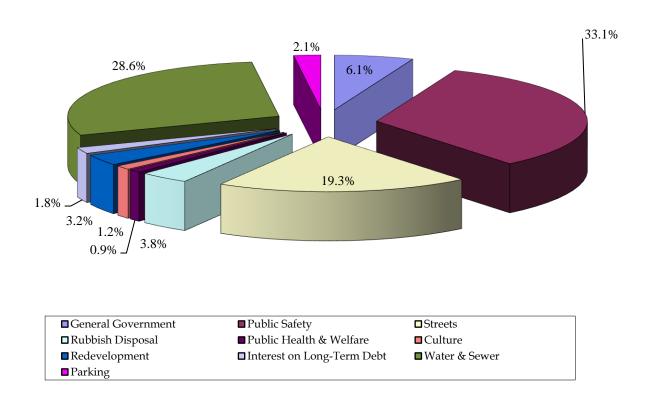
		Government	al	Activities	Business-Ty	pe Activities	Total Primary Government			
	D	ec-2020]	Dec-2019	Dec-2020	Dec-2019	Dec-2020	Dec-2019		
REVENUES										
Program Revenues:										
Charges for Services	\$	11,502,188	\$	11,972,194	\$ 30,832,869	\$ 27,284,445	\$ 42,335,057	\$ 39,256,639		
Operating Grants and										
Contributions		3,506,903		1,633,074	-	-	3,506,903	1,633,074		
General Revenues:										
Property Taxes		14,599,686		12,924,644	-	-	14,599,686	12,924,644		
Other Taxes		26,067,350		28,143,955	-	-	26,067,350	28,143,955		
Other		7,433,729		7,673,849	11,662	92,753	7,445,391	7,766,602		
Total Revenues	(64,727,596		62,347,716	31,679,031	27,377,198	96,406,627	89,724,914		
EXPENSES										
General Government		5,534,367		5,678,747	-	-	5,534,367	5,678,747		
Public Safety	;	30,211,608		35,889,260	-	-	30,211,608	35,889,260		
Streets		17,639,897		17,008,286	-	-	17,639,897	17,008,286		
Rubbish Disposal		3,456,530		3,351,945	-	-	3,456,530	3,351,945		
Public Health & Welfare		838,561		679,923	-	-	838,561	679,923		
Culture		1,088,868		1,424,687	-		1,088,868	1,424,687		
Redevelopment		2,921,577		930,163	-	-	2,921,577	930,163		
Interest on Long-Term Debt		1,637,068		1,806,490	-	-	1,637,068	1,806,490		
Water & Sewer		-		-	26,092,489	25,914,680	26,092,489	25,914,680		
Parking		-		-	1,891,113	1,993,638	1,891,113	1,993,638		
Total Expenses	(63,328,476		66,769,501	27,983,602	27,908,318	91,312,078	94,677,819		
Increase/(decrease) in net position before transfers		1,399,120		(4,421,785)	3,695,429	(531,120)	5,094,549	(4,952,905)		
Transfers		(2,035,811)		(2,095,368)	2,035,811	2,095,368	-	-		
Change in Net Position	\$	(636,691)	\$	(6,517,153)	\$ 5,731,240	\$ 1,564,248	\$ 5,094,549	\$ (4,952,905)		
Net position beginning	\$	54,528,863	\$	61,046,016	\$ 58,145,605	\$ 56,581,357	\$ 112,674,468	\$117,627,373		
Net position ending	\$:	53,892,172	\$	54,528,863	\$ 63,876,845	\$ 58,145,605	\$ 117,769,017	\$112,674,468		

REVENUES



Charges for services are primarily comprised of fees for water and sewer services. Water and sewer revenue was \$30,158,272 for the fiscal year ended December 31, 2020 compared with \$26,052,512 for the period ending December 31, 2019. Water and sewerage treatment rates are reviewed annually, but were not increased in 2020 due to an extensive water and sewer rate study that was being conducted, which was completed in 2021. Governmental activities charges for services decreased \$470,006 from fiscal year 2019. Property taxes of \$14,599,686 increased \$1,675,042 during fiscal year 2020 as a result of increased levies for the City's Tax Increment Financing (TIF) districts, and for the Police and Fire Pensions due to increases in the actuarially determined contributions. Other taxes are primarily comprised of sales taxes, which are the largest revenue source in the General Fund, and utility taxes. The most significant negative financial impacts to revenue, resulting from the COVID-19 pandemic, were experienced in the City's sales tax revenue. Sales taxes of \$20,139,945 decreased \$1,482,638 in fiscal year 2020 when compared to fiscal year 2019. Other revenues impacted include utility taxes which reflect a decrease of \$274,983, along with food and beverage taxes and investment income which decreased \$166,545 and \$842,407 respectively. The City was fortunate to receive grant funds which assisted in addressing these revenue shortfalls, in addition to offsetting increased costs that were directly caused by the pandemic. This includes \$2,423,313 in CARES act federal grant funding and \$976,565 in Rebuild IL Bonds state grant funding.

EXPENSES



The City's expenses totaled \$91,312,078 for fiscal year 2020, a decrease of \$3,365,741 from fiscal year 2019. Numerous expenditure cuts were made during the year due to the COVID-19 pandemic, through either deferral or cancellation of budgeted spending. Public safety expenses related to the operation of the Police Department and Fire Department accounted for the largest share of total expenses at 33.1%; while water and sewer expenses accounted for 28.6% of the total. The City realizes the importance of attracting and retaining a talented workforce in order to meet its mission of providing responsive and superior governmental services in an environment of respect, and does so by providing competitive compensation levels for all employees. Salary expenses totaled \$27,251,595 for the fiscal year ended December 31, 2020 as compared to \$27,974,954 for the fiscal year ended December 31, 2019. Salary expense reductions were realized through a hiring freeze implemented at the height of the pandemic, and a reduction in overtime. These salary expenses include increases of 2% - 4% for general cost of living salary adjustments, and in accordance with collective bargaining agreements for represented groups.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

For the fiscal year ended December 31, 2020, the governmental funds had a combined fund balance of \$40,089,784. This reflects a \$4,286,906 decrease from the prior year fund balance.

The following table illustrates budget to actual activity of the City's General Fund.

Table 3
General Fund Budgetary Highlights
For the Fiscal Year Ended December 31, 2020

	Original and Final	
General Fund	Budget	Actual
Revenues		
Taxes	\$ 38,535,914	\$ 36,226,976
Intergovernmental	6,856,800	8,048,594
Licenses and permits	5,111,300	5,033,305
Fines and penalties	970,100	544,065
Charges for services	5,357,400	5,019,045
Other	2,946,200	2,348,220
Total	59,777,714	57,220,205
Expenditures		
Expenditures - Current	53,879,280	48,448,238
Expenditures - Capital outlay	17,351,200	4,457,004
Expenditures - Debt service	-	-
Total	71,230,480	52,905,242
Other financing sources / (uses)	3,025,300	(3,768,409)
Change in fund balance	\$ (8,427,466)	\$ 546,554

The General Fund, which is the main operating fund of the City of Elmhurst, reported a current year increase of \$546,554 in fund balance. The increase in fund balance was largely due to significant expenditures cuts in response to projected revenue decline, brought about by the COVID-19 pandemic. Revenues of \$57,220,205 were \$2,557,509 lower than budget, but \$764,391 greater than fiscal year 2019. Sales tax revenues of \$18,638,286 were \$1,587,514 below budget and \$1,215,764 lower than the previous year. These variances reflect the economic downturn resulting from mandated shelter in place orders and non-essential business closures. Intergovernmental revenues of \$8,048,594 were \$2,791,427 greater than fiscal year 2019 due to \$2,423,313 in CARES act federal grant revenue received from DuPage County, and receipt of a

previously awarded state grant for Museum construction in the amount of \$283,000. Fines and penalties decreased \$401,415 compared to the prior year. Total miscellaneous revenue of \$2,097,579 decreased \$569,838 over the prior year due to one-time forfeiture proceeds, property damage revenue, and insurance claim proceeds received in fiscal year 2019.

General Fund operating expenditures of \$48,448,238 were \$5,431,042 less than budget. The City took extraordinary measures to reduce expenditures during the year in order to avoid a large deficit in the General Fund, including cancellation of the 2020 contract paving program, deferral of all Public Works vehicle and equipment purchases, and cancellation of the 2020 trolley program. Personnel services of \$21,228,560 were below budget and \$478,762 less than 2019, primarily due to a reduction in overtime and decreased salary expenses from position vacancies not filled due to the pandemic. Employee benefits of \$14,227,034 were under budget \$711,166 resulting from lower than projected health insurance costs and reduced employment (FICA) tax costs in line with the reduced salary expense. Contractual services of \$9,294,629 were \$1,495,171 less than budget and \$662,670 less than the prior year, with several departments spending less than the budgeted amount; such as Police (\$323,704), Fire (\$110,079), Street and Alley Maintenance (\$236,195), Forestry (\$194,979), Electrical (\$111,409), and Visitor and Tourism Service (\$93,084). Commodities of \$1,532,728 were \$609,722 under budget due to reduced spending in several Public Works departments, including lower costs for diesel fuel, gasoline, and compressed natural gas in Central Equipment Maintenance; and lower than budgeted tree purchases in Forestry. Capital outlay expenditures of \$4,466,396 were \$12,992,304 less than budget due to projects that were cancelled or deferred during the fiscal year. As previously noted, the contract paving program was cancelled resulting in a \$3,155,500 capital expenditure reduction. The deferral of Public Works vehicle purchases accounted for an additional \$982,000 reduction from the 2020 Budget.

The Stormwater Detention Project Fund, which includes funds designated for the replacement and improvement of the City's stormwater management infrastructure, reported a current year decrease of \$5,519,803 in fund balance primarily due to the use of bond proceeds for capital projects. Revenues of \$1,784,288, most of which are derived from a %0.25 Home Rule Sales Tax, were \$144,712 lower than budget and decreased \$88,735 from the prior year due to the economic downturn. Expenditures of \$6,209,399 were \$1,211,601 below budget due to planned projects that were not completed during the year.

The City uses tax increment financing (TIF) as a tool for redevelopment and community improvement projects. A TIF district captures the future tax benefits of real estate improvements to fund the cost of the improvement projects. The City has five TIF districts and related funds, comprised of the Redevelopment Fund, the Route 83 Commercial Development Fund, the North York Redevelopment Fund, the Church Road/Lake Street Redevelopment Fund, and the Downtown Redevelopment Fund. All of the TIF district funds are considered to be nonmajor governmental funds. A \$10,000,000 line of credit is available to fund capital improvements within the TIF funds, as necessary. The December 31, 2020 line of credit ending balance of \$8,850,000 will be repaid with future property tax collections generated by the applicable TIF Fund.

The fund balance for the Redevelopment Projects Fund decreased \$1,555,759 to a balance of \$1,496,331 for the fiscal year ended December 31, 2020. The resulting fund balance is \$1,604,241 greater than budgeted due to lower than budgeted capital outlay fiscal year 2020. The fund balance has been set aside for future capital improvements. The Redevelopment TIF district was terminated in 2018 and the fund will remain in the financial statements until the balance is fully disbursed.

The Route 83 Commercial Development Projects Fund had a decrease in fund balance of \$310,008, bringing the fund to a final balance of \$1,591,809 for the fiscal year ended December 31, 2020. The resulting fund balance is \$2,016,425 greater than budgeted due to capital improvements that were not completed during the fiscal year. This fund balance has been set aside for future capital improvements. The Route 83 Commercial Development TIF district was terminated in 2020 and the fund will remain in the financial statements until the balance is fully disbursed.

The Church Road/Lake Street Redevelopment Projects Fund increased \$472,826 to a balance of \$842,983 for the fiscal year ended December 31, 2020. The fund balance exceeded budget by \$514,726 due to revenues \$126,063 greater than budgeted and expenditures \$388,663 lower than budgeted. The Church Road/Lake Street Redevelopment Fund is expected to be terminated in 2040.

The fund balance of the North York Redevelopment Projects Fund increased \$1,314,697 to a balance of \$1,899,600 for the fiscal year ended December 31, 2020. The fund balance exceeded budget by \$1,191,397 due to lower than budgeted debt service and capital expenditures. The fund is expected to be terminated in 2036.

The Downtown Redevelopment Projects Fund was established in 2018 and has a deficit fund balance of \$9,390, an increase of \$120,269 to the fund balance over the previous fiscal year. The deficit originated as a result of costs associated with establishing the TIF district and redevelopment cost that exceeded property tax revenues. The fund is expected to be terminated in 2042.

Capital Assets

At the end of December 2020, the City's Governmental activities had invested \$145,713,678 and the City's Business-Type activities had invested \$131,726,474 in a variety of capital assets and infrastructure as reflected in the following schedule.

Table 4 Capital Assets As of December 31, 2020

	Governmen	tal Activities	Business-Ty	pe Activities	Total			
	Dec-2020	Dec-2019	Dec-2020	Dec-2019	Dec-2020	Dec-2019		
Non-Depreciable Assets								
Land	\$ 72,002,325	\$ 73,523,341	\$ 4,503,463	\$ 4,503,463	\$ 76,505,788	\$ 78,026,804		
Construction in progress	917,241	547,504	1,480,227	4,227,786	2,397,468	4,775,290		
Other Capital Assets								
Buildings and land								
improvements	39,641,733	36,482,167	106,552,460	94,363,969	146,194,193	130,846,136		
Improvements other than								
buildings	145,727	145,727	-	-	145,727	145,727		
Machinery & equipment	15,894,790	15,719,115	4,011,190	3,650,077	19,905,980	19,369,192		
Infrastructure	98,767,533	94,980,680	94,818,838	86,064,452	193,586,371	181,045,132		
Less:								
Accumulated Depreciation	(81,655,671)	(77,266,065)	(79,639,704)	(74,989,540)	(161,295,375)	(152,255,605)		
Total	\$145,713,678	\$144,132,469	\$131,726,474	\$117,820,207	\$277,440,152	\$ 261,952,676		

Additional information on the City's capital assets can be found in note 4 of this report.

Long-Term Debt

As of December 31, 2020, the City had a total of \$207,479,206 of long-term obligations outstanding. Of this amount, \$85,615,000 is in the form of general obligation bonds that are backed by the full faith and credit of the City government. Normally, the debt service on the general obligation bonds is paid with a special property tax levy. The City abated its entire 2019 property tax levy (which is received in calendar year 2020) for debt service and used other sources, state income tax and home rule sales tax revenues in particular, to pay general obligation debt service. During 2020 the City paid off \$4,400,000 of general obligation bonds, excluding debt service of the component unit. The City did not issue any additional general obligation bonds during fiscal year 2020.

The City has six Illinois Environmental Protection Agency (IEPA) low interest loans outstanding totaling \$34,709,967. IEPA loan #6 has been authorized in the amount of \$23,655,961 of which the City has drawn \$23,436,220 from the IEPA loan as of December 31, 2020. Proceeds of this loan are being used to fund various capital projects in the Municipal Utility Fund.

The net pension liability is the amount of the total pension liability less the pension assets that have been accumulated to pay the pension liability as of December 31, 2020 for the Illinois Municipal Retirement Fund, the City of Elmhurst Police Pension Fund and the City of Elmhurst Firefighters' Pension Fund according to generally accepted accounting principles. The City has paid all of the actuarially determined contributions to the pension funds in fiscal year 2020. Additional information on the City's pension obligations may be found in note 11 and in the required supplementary information of this report.

Table 5
Bonded and Similar Indebtedness
As of December 31, 2020

	Governmental Activities			Activities	Business-Type Activities			Total		
		Dec-2020		Dec-2019	Dec-2020	Dec-2019		Dec-2020		Dec-2019
General obligation bonds	\$	53,497,680	\$	55,512,766	\$ 32,117,320	\$ 34,502,234	\$	85,615,000	\$	90,015,000
General obligation note		8,850,000		8,850,000	-	-		8,850,000		8,850,000
Revenue bonds		-		-			-		-	
Illinois EPA loans		-		-	34,709,967	23,742,171		34,709,967		23,742,171
Self insurance claims		2,073,981		1,741,908	160,494	274,164		2,234,475		2,016,072
Compensated absences		2,935,161		3,225,256	716,342	771,688		3,651,503		3,996,944
Net pension obligation		64,398,967		75,393,040	2,534,909	5,329,505		66,933,876		80,722,545
Other postemployment benefits		2,626,074		2,240,160	489,555	364,703		3,115,629		2,604,863
Unamortized bond discount		-		-	-	-		-		-
Unamortized bond premium		1,333,872		1,437,576	1,034,884	1,136,895		2,368,756		2,574,471
Total	\$	135,715,735	\$	148,400,706	\$ 71,763,471	\$ 66,121,360	\$	207,479,206	\$	214,522,066

As an Illinois home-rule community, the City is not subject to any debt limitation. However, the City has a self-imposed debt limit of 5% of the assessed value of taxable property in the City (currently \$132,288,788 based on the 2019 EAV). Per the City's revenue policy, long-term debt will only be used to finance long-lived capital and operating assets. In March 31, 2021, Standard & Poor's assigned its AAA long-term rating (considered the highest quality grade bonds with extremely strong capacity to meet financial commitments) to Series 2021 and reaffirmed the City's AAA rating on the City's existing general obligation bonds. In the rating, Standard and Poor's cited Elmhurst's:

- Very strong economy, which benefits from participation in the diverse Chicago metropolitan area economy;
- Very strong budgetary flexibility
- Strong institutional framework score.
- Very strong liquidity, providing very strong cash levels relative to debt service and expenditures
- Strong management, with good financial policies and practices

Additional information on the City's long-term debt can be found in note 6 of this report.

Economic Factors

The City's composition is primarily residential with smaller commercial and industrial components. According to the U.S. Census, the median value of owner-occupied, non-condominium units in the City was \$211,100 in 2000 and the estimated 5-year (2015 – 2019 American Community Survey) median value was \$432,600; a 104.9% increase. The City's 2019 median value of \$432,600 compares favorably to \$308,500 for DuPage County and \$194,500 for the State. Property taxes imposed on property within the City provide a stable revenue source. The property of the City's ten largest taxpayers during 2019 accounted for only 4.0% of the City's total EAV.

According to the US Census Bureau 5-year survey (2015 – 2019) estimated values, the City had a median household income of \$118,609 as compared to \$92,809 for DuPage County and \$65,886 for the State. DuPage County, in which the City is located, has the highest per capita personal income in the State.

Beginning in March 2020, the COVID-19 virus was declared a global pandemic as it spread rapidly worldwide. The economic impact has been widespread and it is still to be determined how far into the future the impact will continue. In response, the City immediately began planning for a decline in revenues that would impact the City during the fiscal year. Management believes that the strong financial position of the City headed into this event, along with a rapid mitigation effort, has reduced the direct impact to the City in 2020 and beyond. The Mayor and City Council, with the assistance of staff, continue to carefully monitor the situation and, as needed, take appropriate action to mitigate the adverse financial impact on the City, its citizens, and businesses in the current year and years to follow.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Thomas W. Trosien, Director of Finance, City of Elmhurst, 209 N. York St, Elmhurst, IL 60126.



STATEMENT OF NET POSITION

December 31, 2020

		P	rima	ary Governme	nt		Component Unit		
	Go	vernmental		usiness-Type				Elmhurst	
		Activities		Activities		Total		blic Library	
AGGERG									
ASSETS	Ф	20 170 022	ф	22.295	Φ	20 201 210	Ф	2.010.012	
Cash	\$	29,179,033	\$	22,285	\$	29,201,318	\$	3,910,012	
Investments		C 255 000				(255 000		2 000 500	
Negotiable certificates of deposit Receivables		6,355,900		-		6,355,900		2,988,500	
Taxes		15 500 624				15 500 624		7.004.503	
Property		15,522,634		-		15,522,634		7,984,592	
Sales		5,664,669		-		5,664,669		-	
Utility		425,416		-		425,416		-	
Motor fuel tax (local)		25,610		-		25,610		-	
Food and beverage		122,426		-		122,426		-	
Motor fuel tax allotments		147,570		-		147,570		-	
Loans		224,935		-		224,935		-	
Accounts		491,503		7,776,961		8,268,464		-	
Accrued interest		36,468		-		36,468		5,742	
Miscellaneous		1,755,918		-		1,755,918		-	
Prepaid items		180,865		54,626		235,491		33,041	
Due from other governments		46,302		2,378,892		2,425,194		-	
Interfund balances		1,582,995		(1,582,995)		-		-	
Capital assets									
Capital assets not being depreciated									
Land		72,002,325		4,503,463		76,505,788		621,421	
Improvements other than buildings		-		-		-		35,000	
Construction in progress		917,241		1,480,227		2,397,468		-	
Capital assets being depreciated, net									
Buildings		23,448,327		22,749,049		46,197,376		16,871,057	
Improvements other than buildings		81,772		-		81,772		-	
Machinery and equipment		7,503,755		1,004,632		8,508,387		_	
Infrastructure		41,760,258		-		41,760,258		_	
Sewerage treatment plant		-		45,555,682		45,555,682		_	
Water and sanitary sewer systems		-		56,433,421		56,433,421		-	
Total assets		207,475,922		140,376,243		347,852,165		32,449,365	
		,,-				, ,			
DEFERRED OUTFLOWS OF RESOURCES									
Unamortized loss on refunding		401,138		36,773		437,911		115,521	
Pension items - IMRF and SLEP		3,085,409		1,660,918		4,746,327		737,581	
OPEB items		609,255		113,577		722,832		74,204	
Pension items - Pension Trust Funds		12,335,703		-		12,335,703			
Total deferred outflows of resources		16,431,505		1,811,268		18,242,773		927,306	
Total assets and deferred outflows									
of resources		223,907,427		142,187,511		366,094,938		33,376,671	
~		, , . - ,		,,		, , 0		,	

STATEMENT OF NET POSITION (Continued)

December 31, 2020

		P		Component Unit				
	Go	overnmental	Bı	usiness-Type			Elmhurst	
		Activities		Activities	Total		Public Librar	ry
LIABILITIES								
Accounts payable	\$	3,323,370	\$	3,812,489	\$	7,135,859	\$ 15,3	74
Accrued payroll		475,133		115,734		590,867	56,30	64
Accrued interest payable		523,089		489,443		1,012,532	29,7	13
Deposits payable		904,389		532,474		1,436,863	-	
Unearned revenue		667,361		35,300		702,661	-	
Noncurrent liabilities								
Due within one year		13,952,825		4,048,077		18,000,902	1,883,68	81
Due in more than one year		121,762,910		67,715,394		189,478,304	3,562,70	65
Total liabilities		141,609,077		76,748,911		218,357,988	5,547,89	97
DEFERRED INFLOWS OF RESOURCES								
Deferred revenue - property taxes		15,517,198		-		15,517,198	7,955,1	77
Pension items - IMRF and SLEP		2,848,044		1,540,305		4,388,349	684,0	19
OPEB items		115,061		21,450		136,511	14,0	14
Pension items - Pension Trust Funds		9,925,877		-		9,925,877	-	
Total deferred inflows of resources		28,406,180		1,561,755		29,967,935	8,653,2	10
Total liabilities and deferred inflows								
of resources		170,015,257		78,310,666		248,325,923	14,201,10	07
NET POSITION								
Net investment in capital assets		86,786,508		63,901,076		150,687,584	13,642,09	97
Restricted for								
Streets		1,613,623		-		1,613,623	-	
Working cash		1,000,000		-		1,000,000	-	
Public safety		1,133,073		-		1,133,073	-	
Culture		37,291		-		37,291	16,5	35
Redevelopment		5,830,723		-		5,830,723	-	
Capital projects		964,592		-		964,592	-	
Unrestricted (deficit)		(43,473,640)		(24,231)		(43,497,871)	5,516,93	32
TOTAL NET POSITION	\$	53,892,170	\$	63,876,845	\$	117,769,015	\$ 19,175,56	64

STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2020

FUNCTIONS/PROGRAMS	Expenses	(Charges for Services	Operating Grants		Capital Grants
PRIMARY GOVERNMENT	 Expenses		Bervices		Grants	Grants
Governmental Activities						
General government	\$ 5,534,368	\$	4,402,695	\$	- \$	-
Public safety	30,211,608		1,848,182		2,500,479	-
Streets	17,639,897		1,422,575		1,617,740	976,565
Rubbish disposal	3,456,530		3,642,961		-	-
Public health and welfare	838,561		-		-	-
Culture	1,088,868		4,951		29,859	-
Redevelopment	2,921,577		180,824		-	-
Interest on long-term debt	 1,637,069		-		-	-
Total governmental activities	 63,328,478		11,502,188		4,148,078	976,565
Business-Type Activities						
Water and sewer	26,092,489		30,158,272		-	834,500
Parking	 1,891,113		674,597		-	
Total business-type activities	27,983,602		30,832,869		-	834,500
TOTAL PRIMARY GOVERNMENT	\$ 91,312,080	\$	42,335,057	\$	4,148,078 \$	1,811,065
COMPONENT UNIT						
Elmhurst Public Library	\$ 6,919,290	\$	39,455	\$	55,151 \$	_
TOTAL COMPONENT UNIT	\$ 6,919,290	\$	39,455	\$	55,151 \$	

	Net (Ex	pense) Revenue and	l Change in Net	Position
	Pı	rimary Government	f	Component Unit
	Governmental	Business-Type	<u> </u>	Elmhurst
	Activities	Activities	Total	Public Library
	Activities	Activities	Total	Tuble Elbrary
	\$ (1,131,673)	\$ - 9	\$ (1,131,673)	\$ -
	(25,862,947)	-	(25,862,947)	-
	(13,623,017)	-	(13,623,017)	-
	186,431	-	186,431	_
	(838,561)	-	(838,561)	_
	(1,054,058)	_	(1,054,058)	_
	(2,740,753)	_	(2,740,753)	_
	(1,637,069)	_	(1,637,069)	_
	(1,037,007)		(1,037,007)	
	(46,701,647)	-	(46,701,647)	-
	_	4,900,283	4,900,283	_
		(1,216,516)	(1,216,516)	-
		3,683,767	3,683,767	
	(46,701,647)	3,683,767	(43,017,880)	-
	_	_	_	(6,824,684)
	-	-	<u>-</u>	(6,824,684)
General Revenues				
Taxes				
Property	14,599,686		14,599,686	8,028,346
Sales	20,139,945	-	20,139,945	0,020,340
Utility	3,337,472	_	3,337,472	_
Real estate transfer	778,285	-	778,285	-
Food and beverage	1,256,519	_	1,256,519	_
Other	555,129	_	555,129	_
Intergovernmental	333,127	_	333,127	_
Unrestricted	5,206,434		5,206,434	248,976
Investment income	302,796	11,662	314,458	43,976
Miscellaneous	1,924,499	11,002	1,924,499	168,707
Transfers	(2,035,811)	2,035,811	1,744,477	100,707
1141151015	(2,033,011)	2,033,011	-	-
Total	46,064,954	2,047,473	48,112,427	8,490,005
CHANGE IN NET POSITION	(636,693)	5,731,240	5,094,547	1,665,321
NET POSITION, JANUARY 1	54,528,863	58,145,605	112,674,468	17,510,243
NET POSITION, DECEMBER 31	\$ 53,892,170	\$ 63,876,845	\$ 117,769,015	\$ 19,175,564

BALANCE SHEET GOVERNMENTAL FUNDS

December 31, 2020 (With Comparative Totals for 2019)

		S	Stormwater		Nonmajor			
			Detention	G	overnmental	To	tal	
	 General		Project		Funds	2020		2019
ASSETS								
Cash	\$ 15,693,098	\$	5,250,421	\$	8,235,514	\$ 29,179,033	\$	29,902,330
Investments	5,364,600		-		991,300	6,355,900		11,437,700
Receivables								
Taxes								
Property	12,968,349		_		2,554,285	15,522,634		14,884,192
Sales	5,254,840		409,829		-	5,664,669		6,322,905
Utility	425,416		-		_	425,416		516,775
Motor fuel tax (local)	25,610		_		_	25,610		25,772
Food and beverage	122,426		_		_	122,426		138,924
Motor fuel tax allotments	-		_		147,570	147,570		195,139
Loans receivable	224,935		_		-	224,935		-
Accounts	491,503		_		_	491,503		422,710
Accrued interest	29,631		_		6,837	36,468		126,313
Miscellaneous	1,755,918		_		-	1,755,918		1,490,081
Prepaid items	180,865		_		_	180,865		349,714
Due from other governments	46,302				_	46,302		75,314
Due from other funds	1,582,995		_		_	1,582,995		67,679
Due from other runds	 1,362,773					1,302,773		07,077
TOTAL ASSETS	\$ 44,166,488	\$	5,660,250	\$	11,935,506	\$ 61,762,244	\$	65,955,548
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$ 2,591,070	\$	342,414	\$	389,886	\$ 3,323,370	\$	3,683,665
Accrued payroll	450,043		-		25,090	475,133		1,179,685
Deposits payable	904,389		-		-	904,389		383,400
Due to other funds	-		_		_	-		67,679
Unearned revenue	667,361		-		_	667,361		687,456
Self-insurance claims payable	785,009		-		-	785,009		692,781
1 7	 							
Total liabilities	 5,397,872		342,414		414,976	6,155,262		6,694,666
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - property taxes	 12,968,349		-		2,548,849	15,517,198		14,884,192
Total deferred inflows of resources	 12,968,349		_		2,548,849	15,517,198		14,884,192
Total liabilities and deferred inflows of resources	 18,366,221		342,414		2,963,825	21,672,460		21,578,858

BALANCE SHEET (Continued) GOVERNMENTAL FUNDS

December 31, 2020 (With Comparative Totals for 2019)

	General		Detention Governme		Nonmajor overnmental	To	Fotal		
		General		Project		Funds	2020		2019
FUND BALANCES									
Nonspendable									
Prepaid items	\$	180.865	\$	_	\$	- 5	180,865	\$	349,714
Loan receivable	Ψ	224,935	Ψ	_	Ψ		224,935	Ψ	-
Restricted		22.,,555					22.,,555		
Working cash		_		_		1,000,000	1,000,000		1,030,080
Public safety		1,133,073		_		-	1,133,073		1,077,804
Streets		-		_		1,613,623	1,613,623		462,924
Culture		_		_		37,291	37,291		37,012
Redevelopment		-		-		5,830,723	5,830,723		5,908,967
Capital projects		_		5,317,836		-	5,317,836		10,817,639
Assigned				- , ,			- , ,		.,,
Debt service		-		_		499,434	499,434		976,014
Capital improvements		7,043,623		-		-	7,043,623		5,181,058
Veteran's memorial		2,481		-		-	2,481		3,019
Subsequent budget		8,997,978		-		-	8,997,978		8,427,466
Unassigned									
Unassigned for General Fund		8,217,312		-		-	8,217,312		10,234,652
Unassigned (deficit)		-		-		(9,390)	(9,390)		(129,659)
Total fund balances		25,800,267		5,317,836		8,971,681	40,089,784		44,376,690
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	44,166,488	\$	5,660,250	\$	11,935,506	61,762,244	\$	65,955,548

RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

December 31, 2020

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 40,089,784
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	145,713,678
Other long-term assets (deferred loss on refunding) are not available to pay for current period expenditures and, therefore, are deferred in governmental funds	401,138
OPEB liabilities are not a current financial resource and, therefore, are not reported in the government funds	(2,626,074)
Net pension liability is shown as a liability on the statement of net position Illinois Municipal Retirement Fund Sheriff's Law Enforcement Personnel Fund Police Pension Fund Firefighters' Pension Fund	(4,653,292) (26,900) (39,469,471) (20,249,304)
Differences between expected and actual experiences, assumption changes, net differences between projected, and actual earnings are recognized as deferred outflows and inflows of resources on the statement of net position	224 400
Illinois Municipal Retirement Fund Sheriff's Law Enforcement Personnel Fund Other postemployment benefits	221,409 15,956 494,194
Police Pension Fund Firefighters' Pension Fund	2,974,001 (564,175)
Interest payable is not due and payable in the current period and, therefore, not reported in the governmental funds	(523,089)
Unamortized premium on G.O. Bonds is reported as a liability on the statement of net position	(1,333,872)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	
General obligation bonds Line of credit payable	(53,497,680) (8,850,000)
Workers' compensation claims payable	(1,288,972)
Compensated absences	 (2,935,161)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 53,892,170
Capital assets	\$ 145,713,678
General obligation bonds net of premiums	(54,831,552)
Line of credit payable Deferred loss on refundings	(8,850,000) 401,138
Unspent bond proceeds	 4,353,244
NET INVESTMENT IN CAPITAL ASSETS	\$ 86,786,508

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2020 (With Comparative Totals for 2019)

			Stormwater Detention	Nonmajor Governmental	Total	
		General	Project	Funds	2020	2019
REVENUES						
Taxes						
Property	\$	11,661,283	\$ -	\$ 2,938,402	\$ 14,599,685 \$	12,924,643
Sales	Ψ	18,638,286	1.501.659	ψ 2,230,102 -	20,139,945	21,622,582
Utility		3,337,472	-	_	3,337,472	3,612,455
Real estate transfer		778,285	_	_	778,285	669,220
Food and beverage		1,256,519	_	_	1,256,519	1,423,064
Other		555,131	_	_	555,131	816,632
Intergovernmental		8,048,594	_	2,594,304	10,642,898	6,715,521
Licenses and permits		5,033,305	_	2,374,304	5,033,305	4,884,003
Fines and penalties		544,065	-	-	544,065	945,480
Charges for services		5,019,045	-	57,063	5,076,108	4,894,514
Investment income		188,332	63,618	*	302,797	1,064,112
Revenue replacement			05,016	50,847	62,309	
Miscellaneous		62,309 2,097,579	219,011	82,487	2,399,077	60,683 2,714,807
	_		,	,		
Total revenues		57,220,205	1,784,288	5,723,103	64,727,596	62,347,716
EXPENDITURES						
Current						
General government		5,490,299	-	-	5,490,299	5,181,577
Public safety		29,732,025	-	-	29,732,025	30,196,780
Streets		8,191,062	-	1,447,580	9,638,642	10,852,323
Rubbish disposal		3,456,530	-	-	3,456,530	3,351,945
Public health and welfare		552,255	-	_	552,255	559,591
Culture		1,026,067	-	-	1,026,067	1,419,897
Redevelopment		-	-	1,230,548	1,230,548	497,407
Capital outlay		4,457,004	6,209,399	1,691,029	12,357,432	14,088,319
Debt service						
Principal		-	-	2,015,086	2,015,086	2,495,140
Interest, fiscal charges, and other		-	-	1,639,347	1,639,347	1,740,409
Total expenditures		52,905,242	6,209,399	8,023,590	67,138,231	70,383,388
Total expenditures		32,703,242	0,207,377	0,023,370	07,130,231	70,303,300
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	-	4,314,963	(4,425,111)	(2,300,487)	(2,410,635)	(8,035,672)
OTHER FINANCING SOURCES (USES)						
Bonds issued		_	_	_	_	9,925,000
Premium (discount) on bonds issued		_		_		73,149
Line of credit issued		_	_	_	_	2,150,000
Sale of capital assets		159,540	-	-	159,540	295,883
Transfers in		43,913	900,000	4,530,743	5,474,656	6,439,945
Transfers (out)		(3,971,862)	(1,994,692)	(1,543,913)	(7,510,467)	(8,535,313)
, ,						
Total other financing sources (uses)		(3,768,409)	(1,094,692)	2,986,830	(1,876,271)	10,348,664
NET CHANGE IN FUND BALANCES		546,554	(5,519,803)	686,343	(4,286,906)	2,312,992
FUND BALANCES, JANUARY 1		25,253,713	10,837,639	8,285,338	44,376,690	42,063,698
FUND BALANCES, DECEMBER 31	\$	25,800,267	\$ 5,317,836	\$ 8,971,681	\$ 40,089,784 \$	44,376,690

RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2020

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (4,286,906)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	8,839,219
Some expenses in the statement of net position (e.g., depreciation) do not required the use of current financial resources and, therefore, are not reported as expenditures reported as expenditures in governmental funds	
Depreciation	(5,287,967)
Loss on disposal of capital assets	(1,970,043)
Changes in other postemployment benefit liability, deferred inflow and deferred outflow of resources are reported only in the statement of activities The change in net pension liability, deferred inflows and outflows of resources is reported	70,029
only in the statement of activities	
Illinois Municipal Retirement Fund	(340,826)
Sheriff's Law Enforcement Personnel Fund	8,079
Police Pension Fund	(115,531)
Firefighters' Pension Fund	379,639
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities:	
(Increase) decrease in compensated absences payable	290,095
(Increase) decrease in claims payable	(239,845)
(Increase) decrease in deferred charges (charge on refundings)	(86,079)
(Increase) decrease in interest accrual	(15,347)
(Increase) decrease in premium on long-term debt	103,704
Principal payments on long-term debt	 2,015,086
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (636,693)

STATEMENT OF NET POSITION PROPRIETARY FUNDS

December 31, 2020 (With Comparative Totals for 2019)

	Parking Municipal System						
	Munic Utili	_	System Revenue		2020	otal	2019
	Ctim	ıy	Revenue		2020		2019
CURRENT ASSETS							
Cash and cash equivalents	\$ 2	22,285	-	\$	22,285	\$	892,691
Receivables							
Accounts - water and sewerage charges							
Billed	1,43	37,660	130,795		1,568,455		1,563,899
Unbilled	2,68	32,172	-		2,682,172		2,252,873
Other	3,52	26,334	-		3,526,334		1,356,003
Prepaid items	4	54,626	-		54,626		76,039
Due from other governments	2,37	78,892	-		2,378,892		1,982,523
Total current assets	10,10)1,969	130,795	1	10,232,764		8,124,028
NONCURRENT ASSETS							
Capital assets							
Property, plant, and equipment							
Capital assets not being depreciated							
Land	64	19,472	3,853,991		4,503,463		4,503,463
Construction in progress	1,48	30,227	-		1,480,227		4,227,786
Capital assets being depreciated							
Buildings and land improvements	1,31	12,139	596,198		1,908,337		1,908,337
Parking decks		-	30,303,930	3	30,303,930		30,303,930
Reservoirs	5,80	06,192	-		5,806,192		5,806,192
Sewerage treatment plant	74,34	10,193	-	7	74,340,193		62,151,702
Watermains	33,92	22,257	-	3	33,922,257		30,309,862
Pumping stations, sewer, and mains	55,09	90,389	-	5	55,090,389		49,948,398
Equipment	3,81	4,442	196,748		4,011,190		3,650,077
Less accumulated depreciation	(70,67	77,346)	(8,962,358)	(7	79,639,704)		(74,989,540)
Total noncurrent assets	105,73	37,965	25,988,509	13	31,726,474		117,820,207
Total assets	115,83	39,934	26,119,304	14	11,959,238		125,944,235
DEFERRED OUTFLOWS OF RESOURCES							
Pension - IMRF	1,60	06,445	54,473		1,660,918		3,588,894
OPEB items	10	07,201	6,376		113,577		29,060
Unamortized loss on refunding		24,440	12,333		36,773		41,370
Total deferred outflows of resources	1,73	38,086	73,182		1,811,268		3,659,324
Total assets and deferred							
outflows of resources	117,57	78,020	26,192,486	14	13,770,506		129,603,559

STATEMENT OF NET POSITION (Continued) PROPRIETARY FUNDS

December 31, 2020 (With Comparative Totals for 2019)

				Parking				
]	Municipal		System		To	tal	_
		Utility		Revenue		2020		2019
CURRENT LIABILITIES								
Accounts payable	\$	3,769,117	\$	43,372	\$	3,812,489	\$	3,371,482
Accrued payroll	T	113,565	_	2,169	-	115,734	-	300,881
Compensated absences payable		348,717		6,185		354,902		361,131
Interest payable		326,735		162,708		489,443		459,086
Deposits payable		532,474		-		532,474		522,171
Current portion of loans payable		1,091,475		_		1,091,475		790,621
Current portion of OPEB liability		34,211		2,035		36,246		29,523
Current portion of general		- 1,=		_,,,,,		2 3,2 1 3		_,,,
obligation bonds payable		1,176,866		1,335,625		2,512,491		2,384,914
Unearned revenue		-		35,300		35,300		172,121
Self-insurance claims payable		52,963		-		52,963		90,474
Due to other funds		1,353,215		229,780		1,582,995		-
Due to other rands		1,333,213		227,700		1,302,773		
Total current liabilities		8,799,338		1,817,174		10,616,512		8,482,404
NONCURRENT LIABILITIES								
Loans payable		33,618,492		-		33,618,492		22,951,550
General obligation bonds payable		17,366,118		13,273,595		30,639,713		33,254,215
Net pension liability		2,451,770		83,139		2,534,909		5,329,505
OPEB liability		427,860		25,449		453,309		335,180
Self-insurance claims payable		107,531		-		107,531		183,690
Compensated absences payable		360,047		1,393		361,440		410,557
Total noncurrent liabilities		54,331,818		13,383,576		67,715,394		62,464,697
Total liabilities		63,131,156		15,200,750		78,331,906		70,947,101
DEFERRED INFLOWS OF RESOURCES								
OPEB items		20,246		1,204		21,450		22,833
Pension - IMRF		1,489,787		50,518		1,540,305		488,020
Total deferred inflows of resources		1,510,033		51,722		1,561,755		510,853
Total liabilities and deferred								
inflows of resources		64,641,189		15,252,472		79,893,661		71,457,954
NET POSITION								
Net investment in capital assets		52,509,454		11,391,622		63,901,076		58,480,277
Unrestricted (deficit)		427,377		(451,608)		(24,231)		(334,672)
TOTAL NET POSITION	\$	52,936,831	\$	10,940,014	\$	63,876,845	\$	58,145,605

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2020 (With Comparative Totals for 2019)

		Parking		
	Municipal	System	Total	
	 Utility	Revenue	2020	2019
OPERATING REVENUES				
Charges for services	\$ 30,158,272 \$	674,597 \$	30,832,869 \$	27,284,445
OPERATING EXPENSES				
Cost of sales and service				
Personnel services	4,907,200	135,624	5,042,824	5,259,752
Employee benefits	1,888,200	77,111	1,965,311	1,152,708
Contractual services	10,792,545	347,365	11,139,910	12,500,701
Commodities	566,561	25,876	592,437	795,181
Other charges	1,516,227	-	1,516,227	1,234,325
Repairs and maintenance	1,310,113	212,531	1,522,644	1,222,130
Insurance	59,451	-	59,451	102,224
Depreciation	 4,074,349	645,824	4,720,173	4,222,748
Total operating expenses	 25,114,646	1,444,331	26,558,977	26,489,769
OPERATING INCOME (LOSS)	 5,043,626	(769,734)	4,273,892	794,676
NON-OPERATING REVENUES (EXPENSES)				
Investment income	10,842	820	11,662	92,753
Interest expense and fiscal charges	 (977,843)	(446,782)	(1,424,625)	(1,418,549)
Total non-operating revenues (expenses)	 (967,001)	(445,962)	(1,412,963)	(1,325,796)
INCOME (LOSS) BEFORE TRANSFERS				
AND CONTRIBUTIONS	 4,076,625	(1,215,696)	2,860,929	(531,120)
TRANSFERS				
Transfers in	 568,075	1,467,736	2,035,811	2,095,368
Total transfers	 568,075	1,467,736	2,035,811	2,095,368
CONTRIBUTIONS				
Capital contributions	 834,500	-	834,500	
Total contributions	 834,500	-	834,500	
CHANGE IN NET POSITION	5,479,200	252,040	5,731,240	1,564,248
NET POSITION, JANUARY 1	 47,457,631	10,687,974	58,145,605	56,581,357
NET POSITION, DECEMBER 31	\$ 52,936,831 \$	10,940,014 \$	63,876,845 \$	58,145,605

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended December 31, 2020 (With Comparative Totals for 2019)

	Municipal		Parking System		Total			
		Utility	Revenue		2020	2019		
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers and users	\$	27,517,551 \$	584,614	\$	28,102,165 \$	28,194,836		
Payments to employees	Ψ	(6,804,542)	(219,469)	Ψ	(7,024,011)	(7,009,055)		
Payments to suppliers		(15,005,904)	(627,063)		(15,632,967)	(17,036,996)		
Net cash from operating activities		5,707,105	(261,918)		5,445,187	4,148,785		
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES								
Amounts collected on the due to General Fund		1,353,215	229,780		1,582,995	_		
Transfer from General Fund		568,075	1,467,736		2,035,811	2,095,368		
		200,072	1,107,700		2,000,011	2,000,000		
Net cash from noncapital and related								
financing activities		1,921,290	1,697,516		3,618,806	2,095,368		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Purchase of capital assets		(16,640,893)	-		(16,640,893)	(12,713,157)		
Loan proceeds		11,538,957	-		11,538,957	7,198,892		
Payment of principal		(2,071,194)	(1,281,250)		(3,352,444)	(2,753,318)		
Interest paid		(955,644)	(536,037)		(1,491,681)	(1,491,459)		
Net cash from capital and related								
financing activities		(8,128,774)	(1,817,287)		(9,946,061)	(9,759,042)		
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest received		10,842	820		11,662	92,753		
Net cash from investing activities		10,842	820		11,662	92,753		
NET DECREASE IN CASH AND								
CASH EQUIVALENTS		(489,537)	(380,869)		(870,406)	(3,422,136)		
CASH AND CASH EQUIVALENTS, JANUARY 1		511,822	380,869		892,691	4,314,827		
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	22,285 \$	<u>-</u>	\$	22,285 \$	892,691		
		·	·					

STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS

For the Year Ended December 31, 2020 (With Comparative Totals for 2019)

]	Municipal Utility	Parking System Revenue	Total 2020	2019
RECONCILIATION OF OPERATING INCOME					
(LOSS) TO NET CASH FLOWS FROM					
OPERATING ACTIVITIES					
Operating income (loss)	\$	5,043,626	\$ (769,734) \$	4,273,892 \$	794,676
Adjustments to reconcile operating income					
(loss) to net cash from operating activities					
Depreciation		4,074,349	645,824	4,720,173	4,222,748
Changes in assets and liabilities					
Receivables		(2,651,024)	46,838	(2,604,186)	900,329
Prepaid items		20,262	1,152	21,414	(5,655)
Accounts payable		(667,599)	(42,443)	(710,042)	(1,211,835)
Accrued payroll		(176,684)	(8,463)	(185,147)	29,543
Compensated absences payable - current		(1,460)	(4,769)	(6,229)	11,500
Deposits payable		10,303	-	10,303	13,401
Claims payable		(113,670)	-	(113,670)	35,055
Unearned revenue		-	(136,821)	(136,821)	(3,339)
Pension items - IMRF		2,882,516	97,745	2,980,261	(4,494,058)
Net pension liability		(2,702,940)	(91,656)	(2,794,596)	4,407,616
OPEB items		(81,121)	(4,779)	(85,900)	(12,036)
OPEB liability		120,357	4,495	124,852	(497,720)
Compensated absences payable		(49,810)	693	(49,117)	(41,440)
NET CASH FROM OPERATING ACTIVITIES	\$	5,707,105	\$ (261,918) \$	5,445,187 \$	4,148,785
NONCASH TRANSACTIONS					
Grant receivable	\$	2,378,892	\$ - \$	2,378,892 \$	1,982,523
Loan payable		(2,378,892)	- -	(2,378,892)	(1,982,523)
Capital contribution		834,500	-	834,500	-
Capital asset additions in accounts payable and retainage		1,151,047	-	1,151,047	1,478,977
TOTAL NONCASH TRANSACTIONS	\$	1,985,547	\$ - \$	1,985,547 \$	1,478,977

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

December 31, 2020

		Pension	Custodial		
		Trusts	Fund		
ASSETS	_				
Cash and cash equivalents	\$	1,604,659	\$ 123,743		
Investments					
U.S. Treasury obligations		5,646,297	-		
U.S. agency obligations		36,739,870	-		
Municipal bonds		6,730,983	-		
Corporate bonds		8,763,411	-		
Certificate of deposits		2,063,779	-		
Bond funds		679,339	-		
Equity mutual funds		69,443,909	-		
Receivables					
Accrued interest		297,265			
Total assets		131,969,512	123,743		
LIABILITIES					
Accounts payable		3,888	_		
Deposits payable		-	116,610		
Total liabilities		3,888	116,610		
NET POSITION RESTRICTED FOR					
Pensions		131,965,624	-		
Property owners		- -	7,133		
TOTAL NET POSITION	\$	131,965,624	\$ 7,133		

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended December 31, 2020

	Pension Trust Funds Total	Custodial Fund		
ADDITIONS				
Contributions				
Employer	\$ 7,391,600 \$	-		
Plan members	1,142,369			
Total contributions	8,533,969			
Investment income				
Net appreciation in fair				
value of investments	13,077,010	-		
Interest on investments	3,015,987	786		
Less investment expenses	(127,146)	-		
Total investment income	15,965,851	786		
Total additions	24,499,820	786		
DEDUCTIONS				
Administration	36,298	-		
Benefit payments	9,244,435	-		
Total deductions	9,280,733			
NET INCREASE	15,219,087	786		
NET POSITION				
January 1	116,746,537	6,347		
December 31	\$ 131,965,624 \$	7,133		

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Elmhurst, Illinois (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

a. Reporting Entity

The City was incorporated July 13, 1910. The City is a municipal corporation operating under a Mayor-Council-City Manager form of government. As required by GAAP, these financial statements present the City (the primary government) and its component unit. The component unit discussed below (Elmhurst Public Library) are included in the City's reporting entity because of the significance of their operational or financial relationship with the City. Management has also determined that there are two fiduciary component units that are required to be included in the financial statements of the Village as pension trust funds.

The City's financial statements include pension trust funds:

Police Pension Employees Retirement System

The City's police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board, which consists of two members appointed by the City's Mayor, one pension beneficiary elected by the membership, and two police employees elected by the membership. The City and PPERS participants are obligated to fund all PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, PPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the City's police employees and because of the fiduciary nature of such activities. PPERS is reported as a pension trust fund. Separate financial statements are not available for the Police Pension Plan.

a. Reporting Entity (Continued)

Firefighters' Pension Employees Retirement System

The City's firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board, which consists of two members appointed by the City's Mayor, one pension beneficiary elected by the membership, and two fire employees elected by the membership. The City and FPERS participants are obligated to fund all FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it possesses many of the characteristics of a legally separate government, FPERS is reported as if it were part of the primary government because its sole purpose is to finance and administer the pensions of the City's firefighters and because of the fiduciary nature of such activities. FPERS is reported as a pension trust fund. Separate financial statements are not available for the Firefighters' Pension Plan.

Discretely Presented Component Unit

The component unit column in the basic financial statements includes the financial data of the City's component unit. It is reported in a separate column to emphasize that it is legally separate from the City.

Elmhurst Public Library

The City operates and maintains the Elmhurst Public Library (the Public Library) within the City. The Public Library's board is appointed by the Mayor of the City. The Public Library may not issue debt without the City's approval and its annual property tax levy request is subject to the City Council's approval. Separate financial statements are disclosed in the component unit portion of this report. The Public Library does not issue separate financial statements.

b. Fund Accounting

The City uses funds to report on its financial position, changes in its financial position, and its cash flows. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts.

b. Fund Accounting (Continued)

Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for all or most of a government's general activities including the collection and disbursement of restricted or committed monies (special revenue funds), the funds committed, restricted, or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds committed, restricted, or assigned for the servicing of long-term debt (debt service funds). The General Fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities are provided to outside parties (enterprise funds).

Fiduciary funds are used to account for fiduciary activities that meet the definition contained in GASB Statement No. 84, *Fiduciary Activities*. The City maintains three fiduciary funds: the Police Pension Fund, the Firefighters' Pension Fund, and the Special Assessment Fund. The Special Assessment Fund is a custodial fund which is used to account for assets that the City holds in a fiduciary capacity.

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of material interfund activity has been eliminated from these statements. Interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment, or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and shared revenues that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items are not properly included among program revenues but are reported instead as general revenues.

c. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund.

Stormwater Detention Project Fund - to account for the proceeds of fees paid in lieu of meeting stormwater detention requirements and are restricted for new public and private infrastructure improvements. Capital outlays for stormwater related improvements are the primary expenditures of the fund. The City elected to report this fund as major.

The City reports the following major proprietary funds:

The Municipal Utility Fund accounts for the provision of water and wastewater treatment to the residents of the City. The Parking System Revenue Fund accounts for the provision of parking in the City. All activities necessary to provide such services are accounted for in these funds, including administration, operations, maintenance, financing, and billing and collection.

The City reports pension trust funds as fiduciary funds to account for the Police Pension Fund and the Firefighters' Pension Fund. Furthermore, the City reports the following custodial fund: the Special Assessments Fund, which accounts for collection of special assessments from benefited property owners.

d. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds and pension trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

d. Basis of Accounting (Continued)

The modified accrual basis of accounting is used by all governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable, available, and earned). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period. The City recognizes property taxes when they become both measurable and available in the year intended to finance. A 60-day (except for sales and telecommunication taxes which are 90 days) availability period is used for revenue recognition for all other governmental fund revenues. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. Incidental revenues/expenses are reported as non-operating.

Those revenues susceptible to accrual are property taxes, franchise taxes, licenses, interest revenue, and charges for services. Sales owed to and taxes and fines collected and held by the state/county at year end on behalf of the City also are recognized as revenue. Permit revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The accrual basis of accounting is utilized by proprietary funds, pension trust funds, and custodial funds. Under this method, revenues/additions are recorded when earned and expenses/deductions are recorded at the time liabilities are incurred.

The City reports unavailable/deferred and unearned revenue on its financial statements. Unavailable/deferred revenues arise when a potential revenue does not meet both the measurable and available or earned criteria for recognition in the current period. Unearned revenues arise when resources are received by the City before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability or deferred inflow of resources for unavailable/deferred and unearned revenue is removed from the financial statements and revenue is recognized. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred.

e. Cash and Investments

Cash and Cash Equivalents

For purposes of the statement of cash flows, the City's proprietary funds consider all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Investments

Investments with a maturity of one year or less when purchased and non-negotiable certificates of deposit are stated at amortized cost. Investments with a maturity greater than one year when purchased are reported at fair value. Investments in the pension trust funds are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

f. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans, if any, are classified as "interfund receivables/payables."

g. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses using the consumption method.

h. Capital Assets

Capital assets, which include property, plant, equipment, intangible assets, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets as follows, with the exception of land and vehicles which are capitalized regardless of cost and an estimated useful life in excess of one year:

Assets	Capitalization Threshold
Buildings	\$ 25,000
Infrastructure	25,000
Mobile equipment	15,000
Furniture and fixtures	25,000
Computer equipment	15,000

h. Capital Assets (Continued)

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by city activities), the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year). As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost.

The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the City values these capital assets at acquisition value of the item at the date of its donation.

Property, plant, and equipment is depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	45
Public domain infrastructure	20-80
System infrastructure	40-50
Vehicles	3-20
Mobile equipment	10-30
Furniture and fixtures	10
Computer equipment	5

i. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows for deferred charges on refundings, pension items and other postemployment benefits. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

i. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City reports deferred inflows for unavailable revenues from property taxes levied but supporting the subsequent years' budget. These deferred inflows are reported on both the government-wide and governmental fund financial statements. These amounts are recognized as an inflow of resources in the period that the amounts become available in the period intended to finance.

Pension items and OPEB items represent the changes in the total pension liability and OPEB liability related to the difference in actual and expected experience, or changes in assumptions regarding future events recognized over the expected remaining service life of all employees and differences in projected and actual earnings over the measurement period recognized over a five-year period.

j. Compensated Absences

The City accrues a liability for vacation and sick leave benefits as these benefits are earned. At December 31, 2020, the liabilities for these accumulated unpaid benefits are accounted for in the enterprise funds at all levels and in the governmental activities column in the government-wide financial statements. In the governmental fund financial statements, a liability has been accrued for amounts owed to employees who have retired or terminated employment by the end of the fiscal year.

k. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

1. Fund Balances/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not spendable in form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the City. Committed fund balance, if any, is constrained by formal actions of the City Council, which is considered the City's highest level of decision-making authority. Formal actions include ordinances approved by the City Council. Assigned fund balance represents amounts constrained by the City's intent to use them for a specific purpose. The authority to assign fund balance, as authorized in R-14-2012 establishing the fund balance policy for the City, has been delegated to the City Finance Director by the City Council. Any residual fund balance in the General Fund is reported as unassigned. Any deficit fund balances in governmental funds are reported as unassigned.

The City's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the City considers committed funds to be expended first followed by assigned and then unassigned funds.

The City has established fund balance reserve policies for its General Fund. The General Fund targets three to four months of operating expenditures as unassigned fund balance. The special revenue, capital projects, and debt service funds do not have established fund balance limits due to the nature of the transactions accounted for in these funds. The City has formally adopted a revenue policy pursuant to resolution R-17-95. The revenue policy states, in part, that the General Fund balance will be maintained at a level between 25% to 33% (three to four months) of current projected operating expenditures as unassigned fund balance.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net position has not been restricted by enabling legislation adopted by the City. Net investment in capital assets represents the book value of capital assets less any long-term debt principal outstanding issued to construct capital assets.

m. Interfund Transactions

Transactions for interfund services provided and used are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

n. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

o. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the City has delayed the implementation of GASB Statement No. 87, *Leases*, to December 31, 2022.

2. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds. The investments are governed by three separate investment policies; one policy for the City and the Public Library adopted by the City Council and one policy each for the Police Pension Fund and Firefighters' Pension Fund approved by their respective boards.

In accordance with the City's investment policy (Resolution No. R-85-2015), the City's monetary assets may be placed in all instruments permitted by the Illinois Public Funds Investment Act. This act permits deposits and investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, repurchase agreements of government securities, short-term commercial paper rated within the three highest classifications by at least two standard rating services, interest-bearing bonds of any local government within the State of Illinois, The Illinois Funds money market funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value), and the Illinois Metropolitan Investment Fund (IMET).

2. DEPOSITS AND INVESTMENTS (Continued)

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity, and yield.

a. City Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral with a fair value of 102% of all bank balances in excess of federal depository insurance with the collateral held by an independent third party depository or the Federal Reserve Bank of Chicago, designated by the City and evidenced by a safekeeping agreement in the City's name.

b. City Investments

The following table presents the City's investments subject to interest rate risk as of December 31, 2020:

					Inv	estment N	Matu	ıritie	s (in Years)			
Investment Type	F	Fair Value	I	Less than 1		1-5			6-10	Gr	eater than 10	0
Negotiable certificates of deposit	\$	6,623,400	\$	6,623,400	\$		_	\$	<u>-</u>	\$	<u>.</u>	
TOTAL	\$	6,623,400	\$	6,623,400	\$		-	\$	-	\$	-	-

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, investments of longer maturities are more sensitive to changes in market interest rates. In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and investing operating funds primarily in short-term securities. Unless matched to a specific cash flow, the City will not invest operating funds in securities maturing more than two years from the date of purchase. In addition, the policy requires the City to structure the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. Additionally, the City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of December 31, 2020: the negotiable certificates of deposit are valued using quoted matrix pricing models (Level 2 inputs).

2. DEPOSITS AND INVESTMENTS (Continued)

b. City Investments (Continued)

The City limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. agency obligations, U.S. Treasury obligations, insured or collateralized (100%) certificates of deposits, and The Illinois Funds money market funds. The City also invests in short-term commercial paper investments rated at the time of purchase at the highest classification established by at least two standard rating services. The Illinois Funds is rated AAA by Standard & Poor's. As of December 31, 2020, the City only invested in negotiable certificates of deposits and they are not rated.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the City will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the City's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the City's agent separate from where the investment was purchased or by the trust department of the bank where purchased, in the City's name. The Illinois Funds and IMET are not subject to custodial credit risk.

2. DEPOSITS AND INVESTMENTS (Continued)

b. City Investments (Continued)

Concentration of credit risk - The City's investment policy limits the amount of the portfolio that can be invested in any one investment vehicle as follows:

	Percent of
Diversification by Instrument	Portfolio
U.S. Treasury obligations (bills, notes, and bonds)	100%
U.S. Government agency securities and instrumentalities of	
government sponsored corporations	100%
The Illinois Funds	75%
Non-Public Investment Pools	50%
Commercial paper (CP)	33%
Banker's acceptances (BAs)	33%
Repurchase agreements (REPOs) (monies in the public funds	
or other money market funds are not to be included in this	
limitation)	25%
State and local government securities	25%
Certificates of deposit (CDs) commercial banks	100%
Certificates of deposit (CDs) savings and loans	5%

Diversification by Instrument

Banker's acceptances

No more than 25% of the total portfolio with any one institution.

Repurchase agreements

No more than 10% of the total portfolio with any one institution.

Commercial paper

No more than 10% with any one corporate entity.

The combination of certificates of deposit, banker's acceptances, and commercial paper

No more than 33% of the total portfolio with any one institution.

Monies deposited at a financial institution

No more than 50% of the capital stock and surplus of that institution.

The City's investment policy specifically prohibits the use of or the investment in derivatives unless specifically authorized by the City Council.

3. RECEIVABLES

a. Property Taxes

The City's property tax becomes a lien on real property on January 1 of the year it is levied. The 2020 levy was adopted December 7, 2020 and attached as an enforceable lien as of January 1, 2020. The City is a home rule unit and, as such, has no statutory tax rate or legal debt margin limitations. Property taxes are deposited with the County Treasurer who remits to the City its respective share of the collections. Taxes levied in one year become due and payable in two installments during the following year, on or about June 1 and September 1. The 2020 levy is intended to finance the 2021 fiscal year and, therefore, is reported as unavailable/deferred revenue at December 31, 2020.

4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020 was as follows:

Primary Government

	Balances	A 111.1	.	Balances
	January 1	Additions	Retirements	December 31
GOVERNMENTAL ACTIVITIES Capital assets not being depreciated				
Land	\$ 73,523,341	\$ 436,071	\$ 1,957,087	\$ 72,002,325
Construction in progress	547,504	1,443,625	1,073,888	917,241
Total capital assets not being		, ,	, ,	, , , , , , , , , , , , , , , , , , ,
depreciated	74,070,845	1,879,696	3,030,975	72,919,566
Capital assets being depreciated				
Buildings	36,482,167	3,159,566	-	39,641,733
Improvements other than buildings	145,727	-	-	145,727
Machinery and equipment	15,719,115	1,086,992	911,317	15,894,790
Infrastructure	94,980,680	3,786,853	-	98,767,533
Total capital assets being				
depreciated	147,327,689	8,033,411	911,317	154,449,783
Less accumulated depreciation for	15.010.150	000.00		1 5 100 10 5
Buildings	15,312,479	880,927	-	16,193,406
Improvements other than buildings	60,972	2,983	- 000 261	63,955
Machinery and equipment	8,050,621	1,238,775	898,361	8,391,035
Infrastructure	53,841,993	3,165,282		57,007,275
Total accumulated depreciation	77,266,065	5,287,967	898,361	81,655,671
Total capital assets being				
depreciated, net	70,061,624	2,745,444	12,956	72,794,112
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 144,132,469	\$ 4,625,140	\$ 3,043,931	\$ 145,713,678

4. CAPITAL ASSETS (Continued)

Primary Government (Continued)

Depreciation expense was charged to functions/programs of the governmental activities as follows:

GOVERNMENTAL ACTIVITIES General government Public safety Municipal services Culture and recreation				\$ 471,991 797,046 3,974,330 44,600
TOTAL				\$ 5,287,967
	Balances January 1	Additions	Retirements	Balances December 31
BUSINESS-TYPE ACTIVITIES Capital assets not being depreciated Land	\$ 4,503,463	\$ -	\$ -	\$ 4,503,463
Construction in progress	4,227,786	1,270,382	4,017,941	1,480,227
Total capital assets not being depreciated	8,731,249	1,270,382	4,017,941	5,983,690
Capital assets being depreciated Buildings and land improvements Parking decks Wells and reservoirs Sewerage treatment plant Watermains Pumping stations, sewers, and mains Equipment Total capital assets being depreciated	1,908,337 30,303,930 5,806,192 62,151,702 30,309,862 49,948,398 3,650,077	12,188,491 3,622,994 5,141,991 420,523 21,373,999	10,599 - 59,410 70,009	1,908,337 30,303,930 5,806,192 74,340,193 33,922,257 55,090,389 4,011,190 205,382,488
Less accumulated depreciation for Buildings and land improvements Parking decks Wells and reservoirs Sewerage treatment plant Watermains Pumping stations, sewers, and mains Equipment	1,242,701 7,575,447 5,794,907 26,844,136 8,449,068 22,329,633 2,753,648	31,981 613,089 11,285 1,940,375 688,246 1,122,877 312,320	10,599 - 59,410	1,274,682 8,188,536 5,806,192 28,784,511 9,126,715 23,452,510 3,006,558
Total accumulated depreciation	74,989,540	4,720,173	70,009	79,639,704
Total capital assets being depreciated, net	109,088,958	16,653,826	<u>-</u>	125,742,784
BUSINESS-TYPE ACTIVITIES CAPITAL ASSETS NET	\$ 117,820,207	\$ 17,924,208	\$ 4,017,941	\$ 131,726,474

4. CAPITAL ASSETS (Continued)

Primary Government (Continued)

Depreciation expense was charged to functions/programs of the business-type activities as follows:

Municipal utility Parking	\$ 4,074,349 645,824
TOTAL	\$ 4,720,173

Component Unit - Public Library

	Balances January 1 Additions			Retirements	Balances December 31	
	January 1		Additions	Retirements	December 31	
GOVERNMENTAL ACTIVITIES Capital assets not being depreciated						
Land Improvements other than buildings	\$ 621,42 35,00		-	\$ -	\$ 621,421 35,000	
Total capital assets not being	33,00	<i>,</i>			33,000	
depreciated	656,42	21	-	-	656,421	
Capital assets being depreciated						
Buildings	25,896,78	34	-	_	25,896,784	
Equipment	499,35	53	57,108	44,219	512,242	
Total capital assets being						
depreciated	26,396,13	37	57,108	44,219	26,409,026	
Less accumulated depreciation for						
Buildings	8,495,92	29	575,484	-	9,071,413	
Equipment	499,35	53	11,422	44,219	466,556	
Total accumulated depreciation	8,995,28	32	586,906	44,219	9,537,969	
Total aggital aggets being						
Total capital assets being depreciated, net	17,400,85	55	(529,798)	-	16,871,057	
COVEDNMENTAL ACTIVITIES						
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$ 18,057,27	76 \$	(529,798)	\$ -	\$ 17,527,478	

Depreciation expense was charged to functions/programs of the governmental activities as follows:

GOVERNMENTAL ACTIVITIES

Culture and recreation \$ 586,906

5. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. The City is self-insured for all risks, except health. They are accounted for in the General and Municipal Utility Funds. This program provides coverage up to a maximum of \$250,000 for each general liability claim, \$750,000 for each nonpolice/firefighter workers' compensation claim, and \$100,000 for each property damage claim. The City purchases commercial insurance for claims in excess of the coverages provided by the program. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. The City purchases health insurance for its employees.

The General and Municipal Utility Funds of the City participate in the program based upon actuarial estimates of the amounts needed to pay prior and current year claims. Liabilities of the program are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for probable claims, that will be asserted, that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and societal factors. Claim liabilities reported as current liabilities are based on the probable amount of claims that will be paid in the current year.

Changes in the balances of claims liabilities during the year ended December 31 are as follows:

				Total			
General		Utility		2020		2019	
\$ 1,741,908	\$	274,164	\$	2,016,072	\$	1,566,864	
1,923,838		160,494		2,084,332		1,677,515	
(1,591,765)		(274,164)		(1,865,929)		(1,228,307)	
						_	
\$ 2,073,981	\$	160,494	\$	2,234,475	\$	2,016,072	
\$ \$	\$ 1,741,908 1,923,838 (1,591,765)	\$ 1,741,908 \$ 1,923,838 (1,591,765)	\$ 1,741,908 \$ 274,164 1,923,838 160,494 (1,591,765) (274,164)	\$ 1,741,908 \$ 274,164 \$ 1,923,838 160,494 (1,591,765) (274,164)	General Utility 2020 \$ 1,741,908 \$ 274,164 \$ 2,016,072 1,923,838 160,494 2,084,332 (1,591,765) (274,164) (1,865,929)	General Utility 2020 \$ 1,741,908 \$ 274,164 \$ 2,016,072 \$ 1,923,838 160,494 2,084,332 (1,591,765) (274,164) (1,865,929)	

6. LONG-TERM DEBT

a. General Obligation Bonds

The City issues general obligation bonds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government activities, proprietary activities, and the Public Library. The bonds are reported in the proprietary funds if they are expected to be repaid from proprietary revenues and in the Public Library if they are expected to be repaid from library revenues.

6. LONG-TERM DEBT (Continued)

a. General Obligation Bonds (Continued)

General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds currently outstanding are as follows:

Icaya	Fund Debt	Balances			Balances	Current Portion
Issue	Retired by	January 1	Issuances	Retirements	December 31	Portion
\$3,700,000 General Obligation Refunding Bond Series of 2009, dated September 1, 2009, due in annual installments of \$200,000 to \$680,000 plus interest at 2% to 4% through March 1, 2021.	Debt Service Municipal Utility	\$ 320,280 189,720	\$ -	\$ 157,000 93,000	\$ 163,280 96,720	\$ 163,280 96,720
\$10,000,000 General Obligation Refunding Bond Series of 2012, dated September 1, 2012, due in annual installments of \$70,000 to \$1,730,000 plus interest at 2% to 3% through March 1, 2033.	Debt Service Municipal Utility	4,760,000 2,290,000	-	530,000 140,000	4,230,000 2,150,000	540,000 145,000
\$9,150,000 General Obligation Refunding Bond Series of 2013, dated October 1, 2013, due in annual installments of \$485,000 to \$1,880,000 plus interest at 2% to 4% through March 1, 2023.	Parking System Revenue	2,170,000	-	505,000	1,665,000	530,000
\$8,770,000 General Obligation Refunding Bonds, Series 2014A, dated January 7, 2014, due in annual installments of \$15,000 to \$2,080,000 plus interest at 1.50% to 3.00% through March 1, 2022.	Library Funds*	5,685,000	_	1,745,000	3,940,000	1,860,000
\$9,375,000 General Obligation Refunding	Debt Service	4,753,736	-	259,376	4,494,360	210,184
Bonds, Series 2014B, dated November 1, 2014, due in annual installments of \$25,000 to \$1,150,000 plus	Municipal Utility Parking	561,264	-	30,624	530,640	24,816
interest at 2% to 4% through March 1, 2023.	System Revenue	2,280,000	-	130,000	2,150,000	135,000

6. LONG-TERM DEBT (Continued)

a. General Obligation Bonds (Continued)

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current Portion
\$16,000,000 General	Debt Service	\$ 3,503,750	\$ -	\$ 175,000	\$ 3,328,750	\$ 182,500
Obligation Refunding Bonds, Series 2015, dated July 1, 2015, due in annual installments of \$645,000 to	Municipal Utility	2,627,812	-	131,250	2,496,562	136,875
\$1,210,000 plus interest at 2% to 4% through March 1, 2034.	Parking System Revenue	7,883,438	-	393,750	7,489,688	410,625
\$25,000,000 General Obligation Bonds, Series 2016, dated June 22, 2016, due in annual installments of \$320,000 to \$2,470,000 plus interest at 2% to 3% through March 1, 2036.	Debt Service	24,260,000	-	520,000	23,740,000	620,000
\$6,770,000 General Obligation Bonds, Series 2017A, dated June 20, 2017, due in annual	Debt Service	2,875,000	-	252,500	2,622,500	260,000
installments of \$485,000 to \$640,000 plus interest at 3% through March 1, 2029.	Parking System Revenue	2,875,000	-	252,500	2,622,500	260,000
\$9,615,000 General Obligation Bonds, Series 2017B, dated August 1, 2017, due in annual installments of \$590,000 to \$805,000 plus interest at 2.25% to 3.00% through March 1, 2032.	Municipal Utility	9,025,000	-	600,000	8,425,000	615,000
\$9,715,000 General Obligation Bonds, Series 2018, dated December 5, 2018, due in annual installments of \$230,000 to	Debt Service	5,115,000	-	121,210	4,993,790	176,545
\$675,000 plus interest from 3.125% to 5.000% through March 1, 2039.	Municipal Utility	4,600,000	-	108,790	4,491,210	158,455

NOTES TO FINANCIAL STATEMENTS (Continued)

6. LONG-TERM DEBT (Continued)

a. General Obligation Bonds (Continued)

Issue	Fund Debt Retired by	Balance January 1	Issuances		R	etirements	Е	Balance December 31	Current Portion
\$9,925,000 General Obligation Bonds, Series 2019, dated December 30, 2019, due in annual installments of \$375,000 to \$605,000 plus interest at									
2% to 2.45% through March 1, 2040.	Debt Service	\$ 9,925,000	\$	_	\$	_	\$	9,925,000	\$ 375,000
TOTAL		\$ 95,700,000	\$	_	\$	6,145,000	\$	89,555,000	\$ 6,900,000

^{*}Taxes are levied by the Public Library and paid to the City.

b. Line of Credit

On August 19, 2019, the City increased their line of credit to \$10,000,000 with the intention to use the funds for the acquisition of capital assets. The maturity date was extended to October 31, 2021, and the interest rate on is based on the one (1) month LIBOR rate plus 65.0 basis points and shall be paid semiannually on April 30 and October 31. There remaining portion is due within the next fiscal year and the entire outstanding principal balance of the loan, accrued interest thereon, and other amounts payable under the terms of the loan agreement are due and payable on October 31, 2021.

The line of credit currently outstanding is as follows:

Issue	Fund Debt Retired by	Balance January 1	Issuances		Retirements	De	Balance ecember 31	Current Portion
\$10,000,000 (authorized) line of credit	North York Redevelopment Church/Lake St. Redevelopment Downtown	\$ 4,500,000 2,200,000	\$	- \$	S - -	\$	4,500,000 2,200,000	\$ 4,500,000 2,200,000
	Redevelopment	2,150,000		-			2,150,000	2,150,000
TOTAL		\$ 8,850,000	\$	- \$	S -	\$	8,850,000	\$ 8,850,000

c. Installment Loans Payable

The City enters into installment loans payable to provide funds for the acquisition of capital assets. Installment loans payable have been issued for proprietary activities and, therefore, proprietary liabilities are reported in proprietary funds.

c. Installment Loans Payable (Continued)

Installment loans payable currently outstanding are as follows:

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current Portion
\$1,679,611 Illinois Environmental Protection Agency Loan dated October 1, 1998, due in semiannual installments of \$29,939 to \$106,951 plus interest at 0.625% through March 14, 2020.	Municipal Utility	\$ 58,250	\$ -	\$ 58,250	\$ -	\$ -
\$590,821 Illinois Environmental Protection Agency Loan dated November 1, 1999, due in semiannual installments of \$11,806 to \$19,053 plus interest at 2.535% through August 1, 2020.	Municipal Utility	37,868	_	37,868	_	_
\$4,157,131 Illinois Environmental Protection Agency Loan dated January 1, 2013, due in semiannual installments of \$94,460 to \$119,694 plus interest at 1.25% through December 1, 2033.	Municipal Utility	3,509,762	-	231,078	3,278,684	233,975
\$1,058,925 Illinois Environmental Protection Agency Loan, dated July 13, 2013.	Municipal Utility	860,174	-	51,976	808,198	52,984
\$9,000,000 Illinois Environmental Protection Agency Loan, dated February 3, 2014.	Municipal Utility	7,953,295	-	411,449	7,541,846	419,698
\$9,054,155 Illinois Environmental Protection Agency Loan, dated March 3, 2018.	Municipal Utility	8,772,934	3,976	176,909	8,600,001	384,818

c. Installment Loans Payable (Continued)

Issue	Fund Debt Retired by	Balances January 1	Issuances	Retirements	Balances December 31	Current Portion
\$6,099,040 Illinois Environmental Protection Agency Loan, dated May 6, 2019.	Municipal Utility	\$ 1,047,072	\$ 5,052,171*	\$ -	\$ 6,099,243	\$ -
\$8,502,766 Illinois Environmental Protection Agency Loan, dated August 15, 2019.	Municipal Utility	1,502,816	6,879,179*	-	8,381,995	<u>-</u> ,
TOTAL		\$ 23,742,171	\$ 11,935,326	\$ 967,530	\$ 34,709,967	\$ 1,091,475

^{*}Loan agreement finalized prior to the date these financial statements were available for issuance. \$11,935,326 of expenses incurred in 2020 will be reimbursed through this loan program. Accordingly, the related issuance of installment loan is recognized in 2020.

d. Debt Service Requirements to Maturity

Year		General Obligation Bonds										
Ending		Gov	ernn	nental Activ			Bus	ines	s-Type Activ	ities		
December 31,	Pri	ncipal		Interest		Total		Principal		Interest	Total	
_												_
2021	\$ 2,	,527,509	\$	1,494,958	\$	4,022,467	\$	2,512,491	\$	1,031,786	\$	3,544,277
2022	2,	,536,412		1,424,221		3,960,633		2,488,588		949,766		3,438,354
2023	3,	,956,387		1,339,354		5,295,741		2,613,613		866,415		3,480,028
2024	4,	,085,483		1,237,315		5,322,798		2,089,517		791,708		2,881,225
2025	3,	,077,307		1,141,627		4,218,934		2,197,693		725,577		2,923,270
2026	3,	,216,209		1,051,590		4,267,799		2,268,791		656,062		2,924,853
2027	3,	,186,231		1,056,126		4,242,357		2,308,769		583,147		2,891,916
2028	3,	,337,962		957,311		4,295,273		2,382,038		507,939		2,889,977
2029	2,	,814,345		766,267		3,580,612		2,390,655		429,857		2,820,512
2030	2,	,652,250		686,092		3,338,342		2,142,750		352,223		2,494,973
2031	2,	,811,405		605,775		3,417,180		2,218,595		276,297		2,494,892
2032	2,	,999,310		519,923		3,519,233		2,290,690		197,583		2,488,273
2033	3,	,121,100		428,956		3,550,056		1,538,900		128,512		1,667,412
2034	3,	,302,890		332,926		3,635,816		1,177,110		76,654		1,253,764
2035	3,	,170,930		237,190		3,408,120		279,070		48,902		327,972
2036	3,	,341,470		142,146		3,483,616		288,530		38,969		327,499
2037		897,010		80,767		977,777		297,990		28,519		326,509
2038		917,550		55,287		972,837		307,450		17,545		324,995
2039		940,920		28,572		969,492		324,080		5,986		330,066
2040		605,000		7,411		612,411		-		-		-
TOTAL	\$ 53,	,497,680	\$13	3,593,814	\$	67,091,494	\$	32,117,320	\$	7,713,447	\$	39,830,767

d. Debt Service Requirements to Maturity (Continued)

Year	General Obligation Bonds						
Ending	Governmental Activities - Component Unit						
December 31,		Principal		Interest	Total		
		_					
2021	\$	1,860,000	\$	89,138	\$	1,949,138	
2022		2,080,000		31,200		2,111,200	
TOTAL	\$	3,940,000	\$	120,338	\$	4,060,338	
Year		Tota	1 O	utstanding L	oan	S	
Ending		Busi	nes	s-Type Activ	vitie	es	
December 31,		Principal		Interest		Total	
2021	\$	1,091,475	\$	353,693	\$	1,445,168	
2022		1,110,654		334,514		1,445,168	
2023		1,130,178		314,990		1,445,168	
2024		1,150,055		295,113		1,445,168	
2025		1,170,290		274,878		1,445,168	
2026		1,190,890		254,278		1,445,168	
2027		1,211,862		233,306		1,445,168	
2028		1,233,212		211,956		1,445,168	
2029		1,254,948		190,220		1,445,168	
2030		1,277,077		168,091		1,445,168	
2031		1,299,606		145,562		1,445,168	
2032		1,322,542		122,626		1,445,168	
2033		1,343,204		99,275		1,442,479	
2034		1,059,805		76,359		1,136,164	
2035		1,045,970		56,598		1,102,568	
2036		781,736		36,794		818,530	
2037		509,351		25,141		534,492	
2038		518,355		16,137		534,492	
2039		527,519		6,973		534,492	
TOTAL	\$	20,228,729	\$	3,216,504	\$	23,445,233	

The City has two outstanding IEPA loans with projects that are active as of fiscal year end. As a result, the loan amortization schedules are not finalized and, therefore, not included in the above schedule.

e. Changes in Long-Term Liabilities

During the fiscal year, the following changes occurred in liabilities reported on the schedule of long-term liabilities payable:

Primary Government

	Balances			Balances	Due Within	
	January 1	Additions	Reductions	December 31	One Year	
GOVERNMENTAL ACTIVITIES General obligation bonds						
payable	\$ 55,512,766	\$ -	\$ 2,015,086	\$ 53,497,680	\$ 2,527,509	
Line of credit	8,850,000	-		8,850,000	8,850,000	
Claims payable	1,741,908	1,923,838	1,591,765	2,073,981	785,009	
Compensated absences	, ,	, ,	, ,	, ,	ŕ	
payable*	3,225,256	1,303,723	1,593,818	2,935,161	1,595,875	
Net pension liability -						
Illinois Municipal						
Retirement Fund*	9,783,285	-	5,129,993	4,653,292	-	
Net pension liability - Sheriff's Law						
Enforcement Personnel Fund*	45 292		10 402	26,000		
Net pension liability -	45,382	-	18,482	26,900	-	
Police Pension Fund*	41,933,001	_	2,463,530	39,469,471	_	
Net pension liability -	41,733,001		2,403,330	37,407,471	_	
Firefighters' Pension						
Fund*	23,631,372	-	3,382,068	20,249,304	_	
Other postemployment	, ,		, ,	, ,		
benefit liability*	2,240,160	385,914	-	2,626,074	194,432	
Subtotal	146,963,130	3,613,475	16,194,742	134,381,863	13,952,825	
Premium	1,437,576	-	103,704	1,333,872	-	
TOTAL GOVERNMENTAL	\$ 148 400 704	\$ 2.612.475	\$ 16.209.446	¢ 125 715 725	¢ 12.052.925	
ACTIVITIES	\$ 148,400,706	\$ 3,613,475	\$ 16,298,446	\$ 135,715,735	\$ 13,952,825	

^{*}Paid primarily from the General Fund.

e. Changes in Long-Term Liabilities (Continued)

Primary Government (Continued)

	Balances January 1	Additions	I	Reductions	D	Balances ecember 31	Oue Within One Year
BUSINESS-TYPE ACTIVITIES							
General obligation bonds payable	\$ 34,502,234	\$ -	\$	2,384,914	\$	32,117,320	\$ 2,512,491
Installment note payable	23,742,171	11,935,326		967,530		34,709,967	1,091,475
Claims payable	274,164	160,494		274,164		160,494	52,963
Compensated absences payable Net pension liability -	771,688	305,785		361,131		716,342	354,902
Illinois Municipal Retirement Fund	5,329,505	-		2,794,596		2,534,909	-
Other postemployment benefit liability	 364,703	124,852				489,555	36,246
Subtotal	64,984,465	12,526,457		6,782,335		70,728,587	4,048,077
Premium	1,136,895	-		102,011		1,034,884	
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 66,121,360	\$ 12,526,457	\$	6,884,346	\$	71,763,471	\$ 4,048,077

Component Unit - Public Library

	Balances					Balances	Γ	Oue Within
	 January 1	Additions	F	Reductions	D	ecember 31		One Year
General obligation bonds payable	\$ 5,685,000	\$ -	\$	1,745,000	\$	3,940,000	\$	1,860,000
Premium	91,353	-		30,451		60,902		-
Net pension liability – Illinois Municipal								
Retirement Fund	2,366,727	-		1,241,025		1,125,702		-
Other postemployment								
benefit liability	233,297	86,545		-		319,842		23,681
TOTAL	\$ 8,376,377	\$ 86,545	\$	3,016,476	\$	5,446,446	\$	1,883,681

f. Legal Debt Margin

The City is a home rule municipality. Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property ...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

7. INTERFUND ASSETS/LIABILITIES

Due From/To Other Funds

Receivable Fund	Payable Fund	Amount
Primary Government General General	Municipal Utility Fund Parking System Revenue Fund	\$ 1,353,215 229,780
TOTAL		\$ 1,582,995

The purpose of the significant due from/to other funds is as follows:

• \$1,353,215 is due to the General Fund from the Municipal Utility Fund, and \$229,780 is due to the General Fund from the Parking System Revenue Fund to cover operating expenses and will be repaid in fiscal year 2021.

7. INTERFUND ASSETS/LIABILITIES (Continued)

Interfund Transfers

	Transfer In	Transfer Out
General Stammanton Detartion Fund	\$ 43,913	\$ 3,971,862
Stormwater Detention Fund Nonmajor Governmental Funds Municipal Utility Fund	900,000 4,530,743	1,994,692 1,543,913
Municipal Utility Fund Parking System Revenue Fund	568,075 1,467,736	- -
TOTAL	\$ 7,510,467	\$ 7,510,467

The purposes of the significant interfund transfers are as follows:

- \$1,036,051 was transferred from the General Fund, and \$1,994,692 from the Stormwater Fund to the Nonmajor Governmental Funds for the purpose of paying its portion of the debt service payments.
- \$1,467,736 was transferred from the Nonmajor Governmental Fund (Redevelopment Fund) to the Parking System Fund for the purpose of paying its portion of the debt service payments.

The following funds had a deficit in fund balances at December 31, 2020:

Fund	Deficit
Downtown Development Projects	\$ 9,390

8. COMMITMENTS

DuPage Water Commission

The City is a customer of DuPage Water Commission (DWC) and has executed a water supply contract with DWC for a term ending in 2024. The contract provides that the City pay its proportionate share of "fixed costs" (debt service and capital costs) to DWC, such obligation being unconditional and irrevocable whether or not water is ever delivered. DWC approves an ordinance each year to establish the fixed charge for DWC's fiscal year ended April 30. The fixed charge was established at \$0 for DWC's fiscal year ended April 30, 2021.

The fixed charge is calculated using the City's current allocation percentage of 5.43%. In future years, the estimates and the allocation percentage will be subject to change. Estimates for the remaining years of the contract are not currently available. However, the City does not expect the minimum amounts for the remaining years of the contract to materially vary from the amounts presented above.

9. TAX ABATEMENTS

The City has entered into various agreements with private organizations to encourage economic development in the City. The agreements approved by the City Council are in accordance with Illinois Compiled Statues (ILCS) (Tax Increment Financing (TIF) and Home Rule Authority). Some of the agreements provide for rebating a portion of property taxes and/or sales taxes to the private organizations to improve local business facilities or their supporting public infrastructure under certain circumstances. The terms of these rebate arrangements are specified within written agreements with the businesses concerned.

During 2020, the City did not approve any economic development incentive agreements that include rebates. As of December 31, 2020, the City has four agreements to rebate TIF property tax increment. Property tax rebates in the amount of \$76,146 were made under these four agreements in fiscal year 2020.

The City also has six agreements to rebate a portion of its state-shared sales taxes. The rebate amounts range from \$200,000 to \$2,000,000 over 10 to 15-year periods. All of the agreements are subject to a repayment provision if the business ceases operation or relocates out of the City during the term of the agreement. The total amount of sales taxes rebated under these agreements for the fiscal year ended December 31, 2020 was \$524,865.

10. CONTINGENT LIABILITIES

a. Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

c. DuPage Water Commission

The City's water supply agreement with the DWC provides that each customer is liable for its proportionate share of any costs arising from defaults in payment obligations by other customers.

11. DEFINED BENEFIT PENSION PLANS

The City contributes to four defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Sheriff's Law Enforcement Personnel (SLEP) (also administered by IMRF), an agent multiple-employee retirement system; the Police Pension Plan, which is a single-employer pension plan; and the Firefighters' Pension Plan, which is also a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for all four plans are governed by Illinois Compiled Statutes (ILCS) may only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report may be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at www.imrf.org.

The table below is a summary for all pension plans as of and for the year ended December 31, 2020:

	IMRF	SLEP	Police Pension	Firefighters' Pension	Total
Net pension liability Deferred outflows of	\$ 8,313,903	\$ 26,900	\$39,469,471	\$20,249,304	\$68,059,578
resources Deferred inflows of	5,447,422	36,486	8,751,054	3,584,649	17,819,611
resources Pension expense	5,051,838 2,729,462	20,530 19,042	5,777,053 4,635,519	4,148,824 2,491,973	14,998,245 9,875,996

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel

a. Plan Descriptions

Plan Administration

All employees (other than those covered by the Police Pension Plan or Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

a. Plan Descriptions (Continued)

Plan Membership

At December 31, 2019, the latest actuarial valuation date, IMRF membership for the City and the Public Library consisted of:

	Illinois Municipal	Sheriff's Law Enforcement
	Retirement	Personnel
Inactive employees or their beneficiaries currently receiving benefits	242	-
Inactive employees entitled to but not yet receiving benefits	105	_
Active employees	213	1
TOTAL	560	1

b. Benefits Provided

Illinois Municipal Retirement Fund

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011 are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

b. Benefits Provided (Continued)

Sheriff's Law Enforcement Personnel

SLEP members, having accumulated at least 20 years of SLEP service and terminating IMRF participation on or after January 1, 1988, may elect to retire at or after age 50 with no early retirement discount penalty. SLEP members meeting these two qualifications are entitled to an annual retirement benefit, payable monthly for life, in an amount generally equal to 2.50% of their final rate of earnings, for each year of credited service up to 20 years, 2% of their final earnings rate for the next ten years of credited service, and 1% for each year thereafter.

c. Contributions

Illinois Municipal Retirement Fund

Participating members are required to contribute 4.50% of their annual salary to IMRF. The City is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the fiscal year ended December 31, 2020 was 12.46% of covered payroll.

Sheriff's Law Enforcement Personnel

For SLEP members retiring with less than 20 years of SLEP service, the regular IMRF pension formula applies. SLEP also provides death and disability benefits. These benefit provisions and all other requirements are established by ILCS. Participating members are required to contribute 7.50% of their annual salary to SLEP. The City is required to contribute the remaining amounts necessary to fund SLEP as specified by statute. The employer contribution rate for the fiscal year ended December 31, 2020 14.83% of covered payroll

d. Actuarial Assumptions

The City's net pension liability was measured as of December 31, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions:

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

d. Actuarial Assumptions (Continued)

	Illinois Municipal	Sheriff's Law Enforcement
	Retirement	Personnel
Actuarial valuation date	December 31, 2019	December 31, 2019
Actuarial cost method	Entry-age normal	Entry-age normal
Assumptions Inflation	2.50%	2.50%
Salary increases	3.35% to 14.25%	3.35% to 14.25%
Interest rate	7.25%	7.25%
Cost of living adjustments	3.25%	3.25%
Asset valuation method	Fair value	Fair value

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

e. Discount Rate

The discount rate used to measure the total pension liability at December 31, 2019 was 7.25% for both IMRF and SLEP. The discount rate used to measure the total pension liability at December 31, 2018 was 7.25% for both IMRF and SLEP. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's and SLEP's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

f. Changes in the Net Pension Liability

Illinois Municipal Retirement Fund

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2019	\$ 110,839,169	\$ 93,359,652	\$ 17,479,517
Changes for the period	Ψ 110,000,100	<i>ϕ y z</i> , <i>c z y c z y c z y z y c z y z y z y z z y z y z y z z y z y z z z y z y z z y z z y z z y z z y z z y z z z z z z z z z z</i>	ψ 11,112,e11
Service cost	1,601,744	-	1,601,744
Interest	7,893,531	-	7,893,531
Difference between expected			
and actual experience	1,281,807	-	1,281,807
Employer contributions	-	1,707,059	(1,707,059)
Employee contributions	-	762,222	(762,222)
Net investment income	-	17,358,569	(17,358,569)
Benefit payments and refunds	(5,527,501)	(5,527,501)	-
Other (net transfer)		114,846	(114,846)
Net changes	5,249,581	14,415,195	(9,165,614)
BALANCES AT			
DECEMBER 31, 2019	\$ 116,088,750	\$ 107,774,847	\$ 8,313,903

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

f. Changes in the Net Pension Liability (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

The table on the previous page includes amounts for both the City and the Public Library. The City's collective share of the net pension liability at January 1, 2019, the employer contributions, and the net pension liability at December 31, 2019 was \$15,112,790, \$1,475,923, and \$7,188,201, respectively. The Public Library's collective share of the net pension liability at January 1, 2019, the employer contributions and the net pension liability at December 31, 2019 was \$2,366,727, \$231,136, and \$1,125,702, respectively.

Sheriff's Law Enforcement Personnel

	(a)			(b)		(a) - (b)	
	Total		Plan		Net		
		Pension	I	Fiduciary		Pension	
		Liability	No	et Position		Liability	
BALANCES AT							
JANUARY 1, 2019	\$	288,488	\$	243,106	\$	45,382	
Changes for the period		• • • • • •				• • • • • •	
Service cost		28,000		-		28,000	
Interest		21,930		-		21,930	
Difference between expected							
and actual experience		4,217		_		4,217	
Employer contributions		_		23,520		(23,520)	
Employee contributions		_		12,886		(12,886)	
Net investment income		_		37,636		(37,636)	
Other (net transfer)		-		(1,413)		1,413	
Net changes		54,147		72,629		(18,482)	
DALANCES AT							
BALANCES AT	4	0.40	4	01 - -0 -		•	
DECEMBER 31, 2019	\$	342,635	\$	315,735	\$	26,900	

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

g. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

Illinois Municipal Retirement Fund

For the year ended December 31, 2020, the City recognized pension expense of \$2,729,462. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	_	Deferred Outflows of Resources]	Deferred Inflows of Resources
Difference between expected and actual experience Changes in assumption Contributions made subsequent to the measurement date Not difference between projected and actual carnings	\$	1,914,669 1,412,232 2,120,521	\$	715,816
Net difference between projected and actual earnings on pension plan investments		-		4,336,022
TOTAL	\$	5,447,422	\$	5,051,838

\$2,120,521 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ended December 31, 2021. The City's collective share of the contributions subsequent to measurement date was \$1,833,402. The Public Library's collective share of the contributions subsequent to measurement date was \$287,119.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending	
December 31,	
	
2021	\$ (248,104)
2022	24,936
2023	637,571
2024	(2,139,340)
2025	· · · · · · · · · · · · · · · · · · ·
Thereafter	
TOTAL	Ф (1 704 00 7)
TOTAL	\$ (1,724,937)

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

g. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

The deferred outflows presented in the table above include amounts for both the City and the Public Library. The City's collective share of the deferred outflows and inflows of resources at December 31, 2020 was \$4,709,841 and \$4,367,819, respectively. The Public Library's collective share of the deferred outflows and inflows of resources at December 31, 2020 was \$737,581 and \$684,019, respectively.

Sheriff's Law Enforcement Personnel

For the year ended December 31, 2020, the City recognized pension expense of \$19,042. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to SLEP from the following sources:

	Deferred		Deferred	
	Outflows of		Iı	nflows of
	R	esources	R	Resources
Difference between expected and actual experience	\$	3,746	\$	11,400
Changes in assumption		5,619		3,114
Contributions made subsequent to the measurement				
date		27,121		-
Net difference between projected and actual earnings				
on pension plan investments		-		6,016
TOTAL	\$	36,486	\$	20,530

\$27,121 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ended December 31, 2021.

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

g. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

Sheriff's Law Enforcement Personnel (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to SLEP will be recognized in pension expense as follows:

Year Ending		
December 31,		
2021	Ф	(1.924)
2021	\$	(1,834)
2022		(2,161)
2023		(1,348)
2024		(5,822)
2025		-
Thereafter		-
TOTAL	_ \$	(11,165)

h. Discount Rate Sensitivity

Illinois Municipal Retirement Fund

The following is a sensitive analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the pension liability (asset) of the City calculated using the discount rate of 7.25% as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(6.25%)	(7.25%)	(8.25%)	
Net pension liability (asset) (City)	\$ 19,235,803	\$ 7,188,201	\$ (2,803,465)	
Net pension liability (asset) (Public Library)	3,012,408	1,125,702	(439,034)	
Net pension liability (asset) (Total)	\$ 22,248,211	\$ 8,313,903	\$ (3,242,499)	

Illinois Municipal Retirement Fund and Sheriff's Law Enforcement Personnel (Continued)

h. Discount Rate Sensitivity (Continued)

Sheriff's Law Enforcement Personnel

Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the pension liability (asset) of the City calculated using the discount rate of 7.25% as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	Current					
	1% Decrease (6.25%)		Discount Rate (7.25%)		1% Increase (8.25%)	
Net pension liability (asset)	\$	63,307	\$	26,900	\$	(4,263)

Police Pension Plan

a. Plan Administration

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits, and employee and employer contributions levels are governed by Illinois Compiled Statutes (40 ILCS - 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the Police Pension Plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the City's Mayor, one member is elected by pension beneficiaries, and two members are elected by active police employees.

b. Plan Membership

At December 31, 2020, the Police Pension Plan membership consisted of:

Inactive plan members or beneficiaries currently	
receiving benefits	79
Inactive plan members entitled to but not yet	
receiving benefits	7
Active plan members	66
TOTAL	152

Police Pension Plan (Continued)

c. Benefits Provided

The following is a summary of the Police Pension Plan as provided for in ILCS.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by divising the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

Police Pension Plan (Continued)

d. Contributions

Covered employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the Police Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the City has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. However, the City has elected to fund 100% of the past service cost by 2033. For the year ended December 31, 2020, the City's contribution was 63.41% of covered payroll.

e. Investment Policy

ILCS limits the Police Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorized the Fund to make deposits/invest in interest-bearing obligations of the U.S. Treasury and U.S. agencies, corporate bonds rated as investment grade by one of the two largest rating services, interest-bearing savings accounts or certificates of deposit issued by federally chartered banks, savings and loan associations, or by State of Illinois chartered banks and savings and loan associations insured by the federal government, obligations of the State of Illinois and its political subdivisions, The Illinois Funds, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government, equity mutual funds, and equity securities. The Fund's investment policy does not specifically prohibit the use of or the investment in derivatives.

During the year, no changes to the investment policy were approved by the Board of Trustees.

The Fund's investment policy, in accordance with ILCS, establishes the following target allocation across asset classes:

Asset Class	Target	Long-Term Expected Real Rate of Return
Equities - 50% Target		
Large Cap Domestic Equity	35.00%	5.90%
Small Cap Domestic Equity	10.00%	7.70%
International Equities	5.00%	7.20%
Fixed Income	50.00%	1.50%

Police Pension Plan (Continued)

e. Investment Policy (Continued)

ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. Long-term returns for the asset classes are calculated on a geometric mean basis. Asset class returns and risk premium data are from Morningstar Analyst Research Center - SBBI Data through 12/31/2020. International Equity = the MSCI EAFE Index 12/31/1969 through 12/31/2020.

f. Investment Concentrations

There are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of the Fund's investments.

g. Investment Rate of Return

For the year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 13.69%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

h. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy do not require pledging of collateral for all bank balances in excess of federal depository insurance, since flow-through FDIC insurance is available for the Fund's deposits with financial institutions.

i. Interest Rate Risk

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2020:

				Inv	estment Mat	uriti	ies (in Years))	
Investment Type	Fair Value	L	ess than 1		1-5		6-10	Gre	ater than 10
U.S. Treasury obligations	\$ 3,491,555	\$	151,688	\$	1,061,680	\$	2,278,187	\$	-
U.S. agency obligations	23,132,635		-		7,050,877		16,056,500		25,258
Local government bonds	4,147,868		195,000		2,402,734		757,598		792,536
Corporate bonds	5,449,678		-		2,130,178		3,319,500		-
Negotiable certificate of									
deposits	1,235,456		-		230,139		1,005,317		
TOTAL	\$ 37,457,192	\$	346,688	\$	12,875,608	\$	23,417,102	\$	817,794

Police Pension Plan (Continued)

i. Interest Rate Risk (Continued)

The Fund categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Fund has the following recurring fair value measurements as of December 31, 2020: the U.S. Treasury obligations and equity mutual fund securities are valued using quoted prices (Level 1 inputs). The U.S. agency obligations are valued using institutional bond quotes (Level 2 inputs). The state and local obligations, negotiable certificates of deposit and corporate bonds are valued using on quoted matrix pricing models (Level 2 inputs).

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, investments of longer maturities are more sensitive to changes in market interest rates. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not have a maximum maturity length of investments in the Fund.

j. Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government. The local government bonds are rated from AAA to AA, or not rated by Standard & Poor's. Corporate bonds must be rated as investment grade by one of the two largest rating services. Corporate bonds are rated from AAA to BBB+ by Standard & Poor's. The U.S. agency securities are rated AA+. The negotiable certificates of deposit are not rated.

k. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund's investment policy requires all security transactions that are exposed to custodial credit risk to be held in a trust department through book entry and the Depository Trust Company with an approved written agreement. The money market mutual funds and mutual funds are not subject to custodial credit risk.

Police Pension Plan (Continued)

1. Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

m. Changes in the Net Pension Liability

		(a)		(b)		(a) - (b)
	Total Pension		Plan Fiduciary]	Net Pension
		Liability		Net Position		Liability
BALANCES AT						
JANUARY 1, 2020	\$	111,193,593	\$	69,260,592	\$	41,933,001
Changes for the period						
Service cost		1,585,831		_		1,585,831
Interest		7,519,825		_		7,519,825
Difference between expected		,,013,020				,,015,020
and actual experience		3,341,368		_		3,341,368
Changes in assumptions		(271,315)		_		(271,315)
Changes in benefit terms		(271,313)		_		(271,313)
Employer contributions		_		4,519,988		(4,519,988)
Employee contributions		_		706,393		(706,393)
Other contributions		_		700,373		(700,373)
Net investment income		_		9,432,386		(9,432,386)
Benefit payments and refunds		(5,705,337)		(5,705,337)		(7,432,300)
Administrative expense		(3,703,337)		(3,703,537) $(19,528)$		19,528
Administrative expense				(17,320)		17,320
Net changes		6,470,372		8,933,902		(2,463,530)
-						,
BALANCES AT						
DECEMBER 31, 2020	\$	117,663,965	\$	78,194,494	\$	39,469,471

Changes in assumptions related to individual pay increases and marital data was updated since the previous measurement period.

Police Pension Plan (Continued)

n. Actuarial Assumptions

The total net pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2020

Actuarial cost method Entry-age normal

Assumptions

Inflation 2.25%

Salary increases 3.75% to 12.77%

Interest rate 6.75%

Cost of living adjustments

Tier 1: 3.00%, compounded

Tier 2: 3.00%, simple

Asset valuation method Fair Value

Mortality rates are based on the Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data.

o. Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Net pension liability	\$ 56,645,204	\$ 39,469,471	\$ 25,551,330

<u>Police Pension Plan</u> (Continued)

p. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2020, the City recognized police pension expense of \$4,635,519. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
		_
Difference between expected and actual experience	\$ 4,557,040	\$ -
Changes in assumption	4,194,014	226,395
Net difference between projected and actual		
earnings on pension plan investments	-	5,550,658
TOTAL	\$ 8,751,054	\$ 5,777,053

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

Year Ending	
December 31,	
2021	\$ 727,811
2022	989,766
2023	(409,860)
2024	667,249
2025	978,704
Thereafter	20,331
TOTAL	\$ 2,974,001

Firefighters' Pension Plan

a. Plan Administration

Fire sworn personnel are covered by the Firefighters' Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (40 ILCS - 5/4-1) and may be amended only by the Illinois legislature. The City accounts for the Firefighters' Pension Plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the City's Mayor, one member is elected by pension beneficiaries, and two members are elected by active fire employees.

b. Plan Membership

At December 31, 2020, the Firefighters' Pension Plan membership consisted of:

Inactive plan members or beneficiaries currently receiving benefits	48
Inactive plan members entitled to but not yet	
receiving benefits	1
Active plan members	41
TOTAL	90

c. Benefits Provided

The following is a summary of the Firefighters' Pension Plan as provided for in ILCS:

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Firefighters' Pension Plan (Continued)

c. Benefits Provided (Continued)

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by dividing the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1st after the firefighter retires or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

d. Contributions

Covered employees are required by ILCS to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the City has until the year 2040 to fund 90% of the past service cost for the Firefighters' Pension Plan. However, the City has elected to fund 100% of the past service cost by 2033. For the year ended December 31, 2020, the City's contribution was 64.40% of covered payroll.

e. Investment Policy

ILCS limits the Firefighters' Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees.

Firefighters' Pension Plan (Continued)

e. Investment Policy (Continued)

The Fund's investment policy authorized the Fund to make deposits/invest in interest-bearing obligations of the U.S. Treasury and U.S. agencies, corporate bonds rated as investment grade by one of the two largest rating services, interest-bearing savings accounts or certificates of deposit issued by federally chartered banks, savings and loan associations, or by State of Illinois chartered banks and savings and loan associations insured by the federal government, obligations of the State of Illinois and its political subdivisions, The Illinois Funds, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government, equity mutual funds, and equity securities. The Fund's investment policy does not specifically prohibit the use of or the investment in derivatives.

During the year, no changes to the investment policy were approved by the Board of Trustees.

The Fund's investment policy, in accordance with ILCS, establishes the following target allocation across asset classes:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Equities - 55% Target		
Large Cap Domestic Equity	38.50%	5.90%
Small Cap Domestic Equity	11.00%	7.70%
International Equities	5.50%	7.20%
Fixed Income	45.00%	1.50%

Long-term returns for the asset classes are calculated on a geometric mean basis. Asset class returns and risk premium data are from Morningstar Analyst Research Center - SBBI Data for the period of 12/31/1925 through 12/31/2020. International Equity = the MSCI EAFE Index 12/31/1969 through 12/31/2020.

ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

Firefighters' Pension Plan (Continued)

f. Investment Concentrations

There are no significant investments (other than United States Government guaranteed obligations) in any one organization that represent 5% or more of the Fund's investments.

g. Investment Rate of Return

For the year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 13.82%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

h. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy do not require pledging of collateral for all bank balances in excess of federal depository insurance, since flow-through FDIC insurance is available for the Fund's deposits with financial institutions.

i. Interest Rate Risk

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2020:

				Inv	estment Mat	uriti	es (in Years))	
Investment Type	Fair Value	Le	ess than 1		1-5		6-10	Gre	ater than 10
U.S. Treasury obligations	\$ 2,154,742	\$	203,109	\$	774,570	\$	1,177,063	\$	-
U.S. agency obligations	13,607,235		102,583		3,184,526		10,320,126		-
Local government bonds	2,583,115		26,227		1,401,193		309,310		846,385
Corporate bonds	3,313,733		418,651		1,292,701		1,602,381		-
Bond funds	679,339		-		-		679,339		-
Certificate of deposits	828,323		-		330,221		498,102		-
TOTAL	\$ 23,166,487	\$	750,570	\$	6,983,211	\$	14,586,321	\$	846,385

The Fund categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Firefighters' Pension Plan (Continued)

i. Interest Rate Risk (Continued)

The Fund has the following recurring fair value measurements as of December 31, 2020: the U.S. Treasury obligations and equity mutual fund securities are valued using quoted prices (Level 1 inputs). The U.S. agency obligations are valued using institutional bond quotes (Level 2 inputs). The state and local obligations, corporate bonds, negotiable certificates of deposit and bond funds are valued using on quoted matrix pricing models (Level 2 inputs).

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, investments of longer maturities are more sensitive to changes in market interest rates. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not have a maximum maturity length of investments in the Fund.

j. Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the U.S. Government and other obligations which are rated in the top three classes by a national rating agency. The local government bonds are rated from AAA to AA, or not rated by Standard & Poor's. Corporate bonds must be rated as investment grade by one of the two largest rating services. Corporate bonds are rated from AAA to BBB+, or not rated by Standard & Poor's. The U.S. agency securities are rated AA+. The negotiable certificates of deposit and bond funds are not rated.

k. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund's investment policy requires all security transactions that are exposed to custodial credit risk to be held in a trust department through book entry and the Depository Trust Company with an approved written agreement. The money market mutual funds and mutual funds are not subject to custodial credit risk.

Firefighters' Pension Plan (Continued)

1. Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

m. Changes in the Net Pension Liability

	(a)	(b)	(a) - (b)
	Total	Plan	Net
	Pension	Fiduciary	Pension
	Liability	Net Position	Liability
			•
BALANCES AT			
JANUARY 1, 2020	\$ 71,117,317	\$ 47,485,945	\$ 23,631,372
Changes for the period			
Service cost	1,171,262	-	1,171,262
Interest	4,715,203	-	4,715,203
Difference between expected			
and actual experience	890,536	-	890,536
Changes in assumptions	(334,786)	-	(334,786)
Changes in benefit terms	-	-	-
Employer contributions	-	2,871,612	(2,871,612)
Employee contributions	-	422,476	(422,476)
Other contributions	-	13,500	(13,500)
Net investment income	-	6,533,465	(6,533,465)
Benefit payments and refunds	(3,539,098)	(3,539,098)	-
Administrative expense		(16,770)	16,770
Net changes	2,903,117	6,285,185	(3,382,068)
BALANCES AT			
DECEMBER 31, 2020	\$ 74,020,434	\$ 53,771,130	\$ 20,249,304

Changes in assumptions related to individual pay increases and marital data was updated since the previous measurement period.

Firefighters' Pension Plan (Continued)

n. Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2020

Actuarial cost method Entry-age normal

Assumptions

Inflation 2.50%

Salary increases 3.75% to 10.11%

Interest rate 6.75%

Cost of living adjustments

Tier 1: 3.00%, compounded

Tier 2: 2.00%, simple

Asset valuation method Fair Value

Mortality rates are based on the Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data.

o. Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

		Current					
	1% Decrease (5.75%)		Discount Rate (6.75%)		1% Increase (7.75%)		
				,			
Net pension liability	\$	30,799,270	\$	20,249,304	\$	11,665,132	

Firefighters' Pension Plan (Continued)

p. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2020, the City recognized firefighters' pension expense of \$2,491,973. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

	Deferred Outflows of	Deferred Inflows of	
	Resources	Resources	
Difference between expected and actual experience Changes in assumption Net difference between projected and actual earnings	\$ 1,389,412 2,195,237	\$ 2,538 274,246	
on pension plan investments		3,872,040	
TOTAL	\$ 3,584,649	\$ 4,148,824	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

Year Ending	
December 31,	
<u> </u>	
2021	\$ (144,560)
2022	248,810
2023	(766,978)
2024	(64,965)
2025	163,518
Thereafter	-
TOTAL	\$ (564,175)

Summary Financial Statements

a. Schedule of Net Position as of December 31, 2020:

	Police	Firefighters'			
	 Pension	Pension		Total	
ASSETS					
Investments at fair value					
Cash and cash equivalents	\$ 990,343	\$	614,316	\$ 1,604,659	
U.S. Treasury obligations	3,491,555		2,154,742	5,646,297	
U.S. agency obligations	23,132,635		13,607,235	36,739,870	
Municipal bonds	4,147,868		2,583,115	6,730,983	
Corporate bonds	5,449,678		3,313,733	8,763,411	
Certificate of deposits	1,235,456		828,323	2,063,779	
Bond funds	-		679,339	679,339	
Equity mutual funds	39,565,643		29,878,266	69,443,909	
Receivables					
Accrued interest	 185,169		112,096	297,265	
Total assets	78,198,347		53,771,165	131,969,512	
Total assets	 76,176,347		33,771,103	131,909,312	
LIABILITIES					
Accounts Payable	 3,853		35	3,888	
Total liabilities	 3,853		35	3,888	
NET POSITION	\$ 78,194,494	\$	53,771,130	\$ 131,965,624	

Summary Financial Statements (Continued)

b. Schedule of Changes in Net Position for the year ended December 31, 2020:

		Police	F	irefighters'		
		Pension		Pension		Total
ADDITIONS Contributions						
Contributions - employer	\$	4,519,988	\$	2,871,612	\$	7,391,600
Contributions - plan members	4	706,393	Ψ	422,476	4	1,128,869
Contributions - other		-		13,500		13,500
				- ,		
Total contributions		5,226,381		3,307,588		8,533,969
Investment income						
Net appreciation in fair						
value of investments		7,694,583		5,382,427		13,077,010
Interest Earned		1,813,525		1,202,462		3,015,987
Less investment expenses		(75,722)		(51,424)		(127,146)
Total investment income		9,432,386		6,533,465		15,965,851
Total additions		14,658,767		9,841,053		24,499,820
DEDUCTIONS						
Administrative		19,528		16,770		36,298
Benefits payments		5,705,337		3,539,098		9,244,435
Total deductions		5,724,865		3,555,868		9,280,733
NET INCREASE		8,933,902		6,285,185		15,219,087
NET POSITION HELD IN TRUST FOR PENSION BENEFITS						
January 1		69,260,592		47,485,945		116,746,537
December 31	\$	78,194,494	\$	53,771,130	\$	131,965,624

12. OTHER POSTEMPLOYMENT BENEFITS

a. Plan Description

In addition to providing the pension benefits described, the City provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the City and can be amended by the City through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the City's Governmental Activities (General Fund), Municipal Utility Fund and Parking System Revenue Fund, and the discretely presented component unit (Library).

	City	Library	Total
Beginning OPEB			
liability at January 1, 2020	\$ 2,604,863	\$ 233,297	\$ 2,838,160
Ending OPEB at December 31, 2020	3,115,629	319,842	3,435,471
,	0,110,02	213,0.2	2,122,171
Beginning OPEB deferred outflows at January 1, 2020	207,560	18,589	226,149
Ending OPEB deferred outflows at December 31, 2020	722,832	74,204	797,036
Beginning OPEB			
deferred inflows at January 1, 2020	163,082	14,606	177,688
Ending OPEB deferred inflows at December 31, 2020	136,511	14,014	150,525

b. Benefits Provided

The City provides OPEB to its retirees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans or meet COBRA requirements.

All health care benefits are provided through the City's health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; dental care; and prescriptions. Eligibility in city sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits. For certain disabled public safety employees who qualify under the Public Safety Employee Benefits Act (PSEBA), the City is required to pay 100% of the cost of basic health

12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

b. Benefits Provided (Continued)

insurance for retirees and their dependents for their lifetime. The City negotiates the contribution percentages between the City and employees through the union contracts and personnel policy. All retirees contribute 100% of the actuarially determined premium to the plan to cover the cost of providing the benefits to the current members via the insured plan (pay as you go) which results in an implicit subsidy to the City.

c. Membership

At December 31, 2020, membership consisted of:

Inactive employees or beneficiaries currently	
receiving benefit payments	39
Inactive employees entitled to but not yet	
receiving benefit payments	-
Active employees	200
TOTAL	239

d. Total OPEB Liability

The City's total OPEB liability of \$3,435,471 was measured as of December 31, 2020 and was determined by an actuarial valuation as January 1, 2020.

e. Actuarial Assumptions and Other Inputs

The total OPEB liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method	Entry-age normal
Actuarial value of assets	N/A
Inflation	3.00%
Salary increases	4.00%
Discount rate	1.93%
Healthcare cost trend rates	4.85% initial 4.50% ultimate
Retirees share of benefit-related costs	100% regular plan

12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Actuarial Assumptions and Other Inputs (Continued)

The discount rate was based on the index rate for tax exempt general obligation municipal bonds rated AA or better at December 31, 2020. The discount rate at December 31, 2020 was 1.93%.

f. Changes in the Total OPEB Liability

	Total OPEB Liability
BALANCES AT JANUARY 1, 2020	\$ 2,838,160
Changes for the period	
Service cost	73,348
Interest	88,378
Difference between expected	
and actual experience	141,742
Changes in benefit terms	-
Changes in assumptions	548,202
Benefit payments	(254,359)
Other changes	
Net changes	597,311
BALANCES AT DECEMBER 30, 2020	\$ 3,435,471

The health care trend rate assumption has been updated from the prior valuation to reflect recent healthcare trend rate surveys. The discount rate was also changed from 3.26% to 1.93%.

NOTES TO FINANCIAL STATEMENTS (Continued)

12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the City calculated using the discount rate of 1.93% as well as what the City total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (0.93%) or 1 percentage point higher (2.93%) than the current rate:

				Current		
	19	% Decrease	Di	scount Rate	19	% Increase
		(0.93%)		(1.93%)		(2.93%)
Total OPEB liability	\$	3,651,671	\$	3,435,471	\$	3,235,863

The table below presents the total OPEB liability of the City calculated using the healthcare rate of 4.50% to 4.85% as well as what the City's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (3.50% to 3.85%) or 1 percentage point higher (5.50% to 5.85%) than the current rate:

				Current		
	19	% Decrease	He	althcare Rate	1	% Increase
	(3.5)	0% to 3.85%)	(4.5	0% to 4.85%)	(5.5)	50% to 5.85%)
Total OPEB liability	\$	3,183,849	\$	3,435,471	\$	3,725,456

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the City recognized OPEB expense of \$253,620. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Οι	Deferred atflows of esources	Ir	Deferred Inflows of Resources		
Differences between expected and actual experience Changes in assumptions	\$	124,172 672,864	\$	43,105 107,420		
TOTAL	\$	797,036	\$	150,525		

12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

December 31,	
December 51.	
<u> </u>	
2021	\$ 91,
2022	91,
2023	91,
2024	91,
2025	91,
Thereafter	 187,
TOTAL	\$ 646

13. SUBSEQUENT EVENT

Subsequent to December 31, 2020, the City issued \$9,570,000 General Obligation Bonds, Series 2021, for the purpose of financing certain capital improvements within the City, and to pay the costs of issuance on the bonds.



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

		2020	Variance with	
	Original and Final Budget	Actual	Final Budget Over (Under)	2019 Actual
		1100000	over (chaer)	1100000
REVENUES				
Taxes				
Property	\$ 11,604,914	\$ 11,661,283	\$ 56,369 \$	- , ,
Sales	20,225,800	18,638,286	(1,587,514)	19,854,050
Utility	3,703,200	3,337,472	(365,728)	3,612,455
Real estate transfer	683,000	778,285	95,285	669,220
Food and beverage	1,462,000	1,256,519	(205,481)	1,423,064
Other	857,000	555,131	(301,869)	816,632
Intergovernmental	6,856,800	8,048,594	1,191,794	5,257,167
Licenses and permits	5,111,300	5,033,305	(77,995)	4,884,003
Fines and penalties	970,100	544,065	(426,035)	945,480
Charges for services	5,357,400	5,019,045	(338,355)	4,894,514
Investment income	529,800	188,332	(341,468)	782,857
Revenue replacement	62,000	62,309	309	60,683
Miscellaneous	2,354,400	2,097,579	(256,821)	2,667,417
Total revenues	59,777,714	57,220,205	(2,557,509)	56,455,814
EXPENDITURES				
Current				
General government	5,880,100	5,490,299	(389,801)	5,181,577
Public safety	32,145,420	29,732,025	(2,413,395)	30,196,780
Streets	10,234,960	8,191,062	(2,043,898)	9,314,428
Rubbish disposal	3,413,200	3,456,530	43,330	3,351,945
Public health	428,600	434,123	5,523	424,540
Public welfare	147,500	118,132	(29,368)	135,051
History museum	1,012,300	830,693	(181,607)	927,154
Visitor and tourism service	513,400	143,582	(369,818)	400,630
Cable television	103,800	51,792	(52,008)	92,113
Total current	53,879,280	48,448,238	(5,431,042)	50,024,218
Capital outlay				
General government	484,500	1,099,189	614,689	913,239
Public safety	2,806,000	1,068,735	(1,737,265)	678,271
Streets	13,280,700	2,002,774	(11,277,926)	4,668,679
Public benefits	780,000	286,306	(493,694)	120,332
Total capital outlay	17,351,200	4,457,004	(12,894,196)	6,380,521
Debt service				
Interest, fiscal charges, and other		-	-	19,631
Total debt service		-	-	19,631
Total expenditures	71,230,480	52,905,242	(18,325,238)	56,424,370
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(11,452,766)	4,314,963	15,767,729	31,444
D.M. D. (D.M. C.M.)	(11,132,700)	.,51 1,705	10,.01,127	21,117

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued) GENERAL FUND

2020									
	Outsingland					ariance with		2010	
	Original and Final Budget			Actual	Final Budget Over (Under)			2019 Actual	
OTHER FINANCING SOURCES (USES)									
Sale of capital assets	\$	50,000	\$	159,540	\$	109,540	\$	295,883	
Bonds issued		6,937,400		-		(6,937,400)		1,210,850	
Premium (discount) on bonds issued		-		-		-		8,924	
Transfers in		4,959,600		43,913		(4,915,687)		-	
Transfers (out)		(8,921,700)		(3,971,862)		4,949,838		(4,467,774)	
Total other financing sources (uses)		3,025,300		(3,768,409)		(6,793,709)		(2,952,117)	
NET CHANGE IN FUND BALANCE	\$	(8,427,466)	.	546,554	\$	8,974,020		(2,920,673)	
FUND BALANCE, JANUARY 1				25,253,713				28,174,386	
FUND BALANCE, DECEMBER 31			\$	25,800,267			\$	25,253,713	

SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Last Three Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2020	2019	2018
TOTAL OPEB LIABILITY			
Service cost	\$ 73,348	\$ 66,706	\$ 60,756
Interest	88,378	98,778	93,949
Changes of benefit terms	-	-	-
Differences between expected and actual experience	141,742	-	(66,441)
Changes of assumptions	548,202	72,500	(56,185)
Benefit payments, including refunds of member contributions	(254,359)	(229,747)	(218,097)
Other changes	-	1,379	101,052
Net change in total OPEB liability	597,311	9,616	(84,966)
Total OPEB liability - beginning	 2,838,160	2,828,544	2,913,510
TOTAL OPEB LIABILITY - ENDING	\$ 3,435,471	\$ 2,838,160	\$ 2,828,544
Covered payroll	\$ 18,778,095	\$ 18,316,994	\$ 17,783,489
Employer's total OPEB liability as a percentage of covered payroll	18.30%	15.49%	15.91%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

2018, 2019, and 2020: There were changes in assumptions related to the discount rate and health care trend rate.

SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Six Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 2,120,521	\$ 1,634,099	\$ 1,929,175	\$ 1,898,461	\$ 1,982,980	\$ 1,869,855
Contributions in relation to the actuarially determined contribution	2,120,521	1,707,059	1,983,530	1,971,887	2,045,414	1,953,711
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ (72,960)	\$ (54,355)	\$ (73,426)	\$ (62,434)	\$ (83,856)
Covered payroll	\$ 17,018,628	\$ 16,340,994	\$ 15,582,995	\$ 15,187,691	\$ 14,954,602	\$ 14,472,562
Contributions as a percentage of covered payroll	12.46%	10.45%	12.73%	12.98%	13.68%	13.50%

The figures above represented the combined total for the City and the Public Library.

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 24 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually, and postretirement benefit increases of 3.25% compounded annually.

SCHEDULE OF EMPLOYER CONTRIBUTIONS SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

Last Six Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2020	2019	2018	2017	2016	 2015
Actuarially determined contribution	\$ 27,121	\$ 23,521	\$ 23,693	\$ 23,363	\$ 23,784	\$ 24,515
Contributions in relation to the actuarially determined contribution	 27,121	23,521	23,693	23,363	23,784	24,515
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$
Covered payroll	\$ 182,879	\$ 171,810	\$ 164,765	\$ 160,355	\$ 163,798	\$ 164,309
Contributions as a percentage of covered payroll	14.83%	13.69%	14.38%	14.57%	14.52%	14.92%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 24 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually, and postretirement benefit increases of 3.25% compounded annually.

SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE PENSION FUND

Last Ten Fiscal Years

FISCAL YEAR ENDED				DECEM	BER 31,				APRI	IL 30,
	2020	2019	2018	2017	2016	2015	2014	2013	2013*	2012
Actuarially determined contribution	\$ 4,343,850	\$ 3,674,752	\$ 3,451,889	\$ 3,260,746	\$ 2,864,223	\$ 2,320,030	\$ 2,141,998	\$ 1,926,082	\$ 1,814,654	\$ 1,838,595
Contributions in relation to the actuarially determined contribution	4,519,988	3,844,682	3,586,824	3,397,808	2,982,703	2,421,178	2,397,736	1,901,609	1,877,944	1,908,063
CONTRIBUTION DEFICIENCY (Excess)	\$ (176,138)	\$ (169,930)	\$ (134,935)	\$ (137,062)	\$ (118,480)	\$ (101,148)	\$ (255,738)	\$ 24,473	\$ (63,290)	\$ (69,468)
Covered payroll	\$ 7,128,077	\$ 6,506,332	\$ 6,286,311	\$ 6,411,208	\$ 6,179,478	\$ 7,347,160	\$ 6,126,091	\$ 5,799,509	\$ 5,702,394	\$ 5,622,222
Contributions as a percentage of covered payroll	63.41%	59.09%	57.06%	53.00%	48.27%	32.95%	39.14%	32.79%	32.93%	33.94%

Notes to Required Supplementary Information

Actuarial valuation date December 31, 2020 Actuarial cost method Entry-age normal

Amortization method Level percentage of pay, closed

Amortization period 14.12 years

Five-year smoothed market Asset valuation method

Investment rate of return, net of investment expenses 6.75% annually Projected salary increases 4.00% to 9.27%

Postretirement benefit increases

3% compounded annually Tier 1 Tier 2 2% per year not compounded

^{*}The City changed to a December 31 year end for the fiscal year ended December 31, 2013.

SCHEDULE OF EMPLOYER CONTRIBUTIONS FIREFIGHTERS' PENSION FUND

Last Ten Fiscal Years

FISCAL YEAR ENDED				DECEM	IBER 31,				APR	IL 30,
	2020	2019	2018	2017	2016	2015	2014	2013	2013*	2012
Actuarially determined contribution	\$ 2,758,845	5 \$ 2,329,880	\$ 2,131,058	\$ 2,018,807	\$ 1,789,394	\$ 1,654,563	\$ 1,496,005	\$ 1,261,036	\$ 1,279,667	\$ 1,349,599
Contributions in relation to the actuarially determined contribution	2,871,612	2 2,436,664	2,214,641	2,104,310	1,863,426	1,727,751	1,672,882	1,246,347	1,325,436	1,402,347
CONTRIBUTION DEFICIENCY (Excess)	\$ (112,767	7) \$ (106,784)	\$ (83,583)	\$ (85,503)	\$ (74,032)	\$ (73,188)	\$ (176,877)	\$ 14,689	\$ (45,769)	\$ (52,748)
Covered payroll	\$ 4,458,830	\$ 4,453,967	\$ 4,303,350	\$ 4,117,096	\$ 3,968,285	\$ 4,726,479	\$ 4,075,935	\$ 4,003,212	\$ 3,853,704	\$ 3,775,198
Contributions as a percentage of covered payroll	64.40%	54.71%	51.46%	51.11%	46.96%	36.55%	41.04%	31.13%	34.39%	37.15%

Notes to Required Supplementary Information

Actuarial valuation date December 31, 2020 Entry-age normal Actuarial cost method

Amortization method Level percentage of pay, closed

Amortization period 14.13 years

Five-year smoothed market Asset valuation method

Investment rate of return, net of investment expenses 6.75% annually Projected salary increases 4.00% to 10.36%

Postretirement benefit increases

3% compounded annually Tier 1 Tier 2 2% per year not compounded

^{*}The City changed to a December 31 year end for the fiscal year ended December 31, 2013.

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Six Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY Service cost Interest Changes of benefit terms	\$ 1,601,744 7,893,531	\$ 1,478,273 7,504,843	\$ 1,571,907 7,408,944	\$ 1,527,831 7,085,855	\$ 1,568,922 6,834,896	\$ 1,561,605 6,182,493
Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions	1,281,807 - (5,527,501)	1,979,865 3,004,016 (4,906,518)	205,503 (3,138,208) (4,538,844)	2,215 (360,051) (4,160,094)	(1,015,810) 232,928	1,415,451 3,165,218 (3,183,199)
Net change in total pension liability	5,249,581	9,060,479	1,509,302	4,095,756	3,788,025	9,141,568
Total pension liability - beginning	110,839,169	101,778,690	100,269,388	96,173,632	92,385,607	83,244,039
TOTAL PENSION LIABILITY - ENDING	\$ 116,088,750	\$ 110,839,169	\$ 101,778,690	\$ 100,269,388	\$ 96,173,632	\$ 92,385,607
PLAN FIDUCIARY NET POSITION Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense	\$ 1,707,059 762,222 17,358,569 (5,527,501) 114,846	\$ 1,983,530 725,957 (5,246,117) (4,906,518) 2,047,687	\$ 1,971,887 685,164 15,061,711 (4,538,844) (1,379,048)	\$ 2,045,414 699,564 5,647,155 (4,160,094) 370,352	662,546 413,436	\$ 1,887,183 651,353 4,789,066 (3,183,199) 319,525
Net change in plan fiduciary net position	14,415,195	(5,395,461)	11,800,870	4,602,391	(943,684)	4,463,928
Plan fiduciary net position - beginning	93,359,652	98,755,113	86,954,243	82,351,852	83,295,536	78,831,608
PLAN FIDUCIARY NET POSITION - ENDING	\$ 107,774,847	\$ 93,359,652	\$ 98,755,113	\$ 86,954,243	\$ 82,351,852	\$ 83,295,536
EMPLOYER'S NET PENSION LIABILITY	\$ 8,313,903	\$ 17,479,517	\$ 3,023,577	\$ 13,315,145	\$ 13,821,780	\$ 9,090,071
Plan fiduciary net position as a percentage of the total pension liability	92.84%	84.23%	97.03%	86.72%	85.63%	90.16%
Covered payroll	\$ 16,340,994	\$ 15,582,995	\$ 15,187,691	\$ 14,954,602	\$ 14,472,562	\$ 14,306,588
Employer's net pension liability as a percentage of covered payroll	50.88%	112.17%	19.91%	89.04%	95.50%	63.54%

Above figures are combined for the City and the Public Library.

Changes in assumptions related to the discount rate were made from 2017 to 2018.

Changes in assumptions related to salary rates, inflation rates, and mortality were made from 2016 to 2017.

Changes in assumptions related to retirement age and mortality were made from 2015 to 2016.

Changes in assumptions related to retirement age and mortality were made from 2014 to 2015. The investment rate of return was changed from 7.47% in 2015 to 7.50% in 2016.

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS SHERIFF'S LAW ENFORCEMENT PERSONNEL FUND

Last Six Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2019	2018	2017	2016	2015	 2014
TOTAL PENSION LIABILITY Service cost Interest Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions	\$ 28,000 21,930 - 4,217 -	\$ 28,982 18,719 - (1,283) 6,980	\$ 30,662 16,560 - (13,033) (4,573)	\$ 31,393 13,771 - (7,737) (1,357)	30,111 10,614 - 1,087 371	\$ 29,032 7,421 - 900 5,303
Net change in total pension liability	54,147	53,398	29,616	36,070	42,183	42,656
Total pension liability - beginning	 288,488	235,090	205,474	169,404	127,221	 84,565
TOTAL PENSION LIABILITY - ENDING	\$ 342,635	\$ 288,488	\$ 235,090	\$ 205,474	\$ 169,404	\$ 127,221
PLAN FIDUCIARY NET POSITION Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense	\$ 23,520 12,886 37,636 - (1,413)	\$ 23,693 12,357 (3,774) - (140)	\$ 23,363 12,027 22,629 - (1,101)	\$ 23,784 12,285 7,966 - (278)	\$ 24,515 12,323 480 - (4,664)	\$ 21,586 11,809 3,525 - (374)
Net change in plan fiduciary net position	72,629	32,136	56,918	43,757	32,654	36,546
Plan fiduciary net position - beginning	 243,106	210,970	154,052	110,295	77,641	 41,095
PLAN FIDUCIARY NET POSITION - ENDING	\$ 315,735	\$ 243,106	\$ 210,970	\$ 154,052	\$ 110,295	\$ 77,641
EMPLOYER'S NET PENSION LIABILITY	\$ 26,900	\$ 45,382	\$ 24,120	\$ 51,422	\$ 59,109	\$ 49,580
Plan fiduciary net position as a percentage of the total pension liability	92.15%	84.27%	89.74%	74.97%	65.11%	61.03%
Covered payroll	\$ 171,810	\$ 164,765	\$ 160,355	\$ 163,798	\$ 164,309	\$ 157,448
Employer's net pension liability as a percentage of covered payroll	15.66%	27.54%	15.04%	31.39%	35.97%	31.49%

Changes in assumptions related to the discount rate were made from 2017 to 2018.

Changes in assumptions related to salary rates, inflation rates, and mortality were made from 2016 to 2017.

Changes in assumptions related to retirement age and mortality were made from 2015 to 2016.

Changes in assumptions related to retirement age and mortality were made from 2014 to 2015. The investment rate of return was changed from 7.44% in 2015 to 7.50% in 2016.

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS POLICE PENSION FUND

Last Seven Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY Service cost Interest Changes of benefit terms Differences between expected and actual experience	\$ 1,585,831 7,519,825 - 3,341,368	6,842,391 572,158 532,549	6,592,447 - 1,622,830	\$ 1,228,438 6,404,329 - 278,260	\$ 1,148,074 6,181,017 - 542,422	5,846,675 - 2,051,430	5,222,828 - 778,737
Changes of assumptions Benefit payments, including refunds of member contributions	(271,315)	3,258,508 (5,553,880)	3,193,346 (5,327,615)	(5,119,642)	267,763 (4,778,563)	334,067 (4,381,590)	5,740,346 (3,963,355)
Net change in total pension liability	6,470,372	7,047,903	7,304,069	2,791,385	3,360,713	4,974,800	9,121,222
Total pension liability - beginning	111,193,593	104,145,690	96,841,621	94,050,236	90,689,523	85,714,723	76,593,501
TOTAL PENSION LIABILITY - ENDING	\$ 117,663,965	\$ 111,193,593	\$ 104,145,690	\$ 96,841,621	\$ 94,050,236	\$ 90,689,523	\$ 85,714,723
PLAN FIDUCIARY NET POSITION Contributions - employer Contributions - member Contributions - other Net investment income Benefit payments, including refunds of member contributions Administrative expense	\$ 4,519,988 706,393 - 9,432,386 (5,705,337) (19,528)	\$ 3,844,682 703,566 - 10,269,589 (5,553,880) (22,932)	\$ 3,586,824 622,975 51,788 (2,161,784) (5,327,615) (18,354)	\$ 3,397,808 609,163 - 6,981,910 (5,119,642) (19,137)	\$ 2,982,703 609,138 2,894 3,402,002 (4,778,563) (19,778)	\$ 2,421,178 604,030 - 833,521 (4,381,590) (17,956)	\$ 2,397,736 571,490 - 3,701,863 (3,963,355) (18,638)
Net change in plan fiduciary net position	8,933,902	9,241,025	(3,246,166)	5,850,102	2,198,396	(540,817)	2,689,096
Plan fiduciary net position - beginning	69,260,592	60,019,567	63,265,733	57,415,631	55,217,235	55,758,052	53,068,956
PLAN FIDUCIARY NET POSITION - ENDING	\$ 78,194,494	\$ 69,260,592	\$ 60,019,567	\$ 63,265,733	\$ 57,415,631	\$ 55,217,235	\$ 55,758,052
EMPLOYER'S NET PENSION LIABILITY	\$ 39,469,471	\$ 41,933,001	\$ 44,126,123	\$ 33,575,888	\$ 36,634,605	\$ 35,472,288	\$ 29,956,671
Plan fiduciary net position as a percentage of the total pension liability	66.46%	62.29%	57.63%	65.33%	61.05%	60.89%	65.05%
Covered payroll	\$ 7,128,077	\$ 6,506,332	\$ 6,286,311	\$ 6,411,208	\$ 6,179,478	\$ 7,347,160	\$ 6,126,091
Employer's net pension liability as a percentage of covered payroll	553.72%	644.50%	701.94%	523.71%	592.84%	482.80%	489.00%

The assumed rate on High Quality 20-Year Tax-Exempt G.O. Bonds was updated from 3.57% to 3.78% to 3.78% to 3.74% to 4.10% to 2.74% for 2015, 2016, 2017, 2018, and 2019, respectively. The underlying index used is The Bond Buyer 20-Bond G.O. Index. The choice of index is unchanged from the prior year. The rate has been updated to the current fiscal year end based on changes in market conditions as reflected in the Index.

^{2020:} There were changes in assumptions related to individual pay increases and marital data was updated since the previous measurement period.

^{2019:} The projected individual pay increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates, and disability rates were changed during the most recent measurement period. In addition, there were changes in plan benefits required under PA-101-0610 (SB 1300).

^{2018:} The discount rate used in the determination of the Total Pension Liability was changed from 7.00% to 6.75%.

^{2016:} The mortality assumption was updated to include mortality improvements as stated in the most recently released MP-2016 table. In addition, the rates are being applied on a fully-generational basis. These changes were made to better reflect the future anticipated experience in the fund.

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS' PENSION FUND

Last Seven Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY Service cost Interest Changes of benefit terms	\$ 1,171,262 4,715,203	\$ 1,102,413 4,417,868 298,648	\$ 979,099 4,214,661	\$ 908,230 4,069,060	\$ 848,814 3,905,455	\$ 839,142 3,627,063	\$ 1,121,521 3,311,037
Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions	890,536 (334,786) (3,539,098)	(3,670) 1,464,054 (3,223,780)	1,109,053 2,081,766 (3,064,463)	57,784	103,730 257,345 (2,710,626)	1,528,848 548,590 (2,422,605)	110,170 2,296,488 (2,226,493)
Net change in total pension liability	2,903,117	4,055,533	5,320,116	2,189,418	2,404,718	4,121,038	4,612,723
Total pension liability - beginning	71,117,317	67,061,784	61,741,668	59,552,250	57,147,532	53,026,494	48,413,771
TOTAL PENSION LIABILITY - ENDING	\$ 74,020,434	\$ 71,117,317	\$ 67,061,784	\$ 61,741,668	\$ 59,552,250	\$ 57,147,532	\$ 53,026,494
PLAN FIDUCIARY NET POSITION Contributions - employer Contributions - other Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position	\$ 2,871,612 422,476 13,500 6,533,465 (3,539,098) (16,770)	\$ 2,436,664 405,048 - 7,283,419 (3,223,780) (33,703)	\$ 2,214,641 408,275 (2,022,553) (3,064,463) (22,046)	\$ 2,104,310 388,703 - 5,069,288 (2,845,655) (14,747) 4,701,899	\$ 1,863,426 373,513 - 2,286,280 (2,710,626) (21,907) 1,790,686	\$ 1,727,751 391,323 - 306,256 (2,422,605) (22,478)	\$ 1,672,882 379,086 - 2,212,439 (2,226,493) (7,827) 2,030,087
Plan fiduciary net position - beginning	6,283,183 47,485,945	40,618,297	(2,486,146) 43,104,443	38,402,544	36,611,858	36,631,611	34,601,524
PLAN FIDUCIARY NET POSITION - ENDING			<u> </u>		\$ 38,402,544	<u> </u>	
EMPLOYER'S NET PENSION LIABILITY	\$ 20,249,304	\$ 23,631,372	\$ 26,443,487	\$ 18,637,225	\$ 21,149,706	\$ 20,535,674	\$ 16,394,883
Plan fiduciary net position as a percentage of the total pension liability	72.64%	66.77%	60.57%	69.81%	64.49%	64.07%	69.08%
Covered payroll	\$ 4,458,830	\$ 4,453,967	\$ 4,303,350	\$ 4,117,096	\$ 3,968,285	\$ 4,726,479	\$ 4,075,935
Employer's net pension liability as a percentage of covered payroll	454.14%	530.57%	614.49%	452.68%	532.97%	434.48%	402.24%

The assumed rate on High Quality 20-Year Tax-Exempt G.O. Bonds was changed from 3.56% to 3.57% to 3.78% to 3.44% to 4.10% to 2.74% from 2014, 2015, 2016, 2017, 2018, and 2019, respectively. The underlying index used is The Bond Buyer 20-Bond G.O. Index. The choice of index is unchanged from the prior years. The rate has been updated to the current fiscal year end based on changes in market conditions as reflected in the Index.

2020: There were changes in assumptions related to individual pay increases and marital data was updated since the previous measurement period.

2019: The projected individual pay increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates, and disability rates were changed during the most recent measurement period. In addition, there were changes in plan benefits required under PA-101-0610 (SB 1300).

2018: The discount rate used in the determination of the Total Pension Liability was changed from 7.00% to 6.75%.

SCHEDULE OF INVESTMENT RETURNS POLICE PENSION FUND

Last Seven Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	13.69%	17.28%	(3.46%)	12.29%	6.25%	1.51%	7.03%

SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS' PENSION FUND

Last Seven Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	13.82%	18.05%	(4.75%)	13.28%	6.33%	0.75%	6.41%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2020

1. BUDGETS

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted (at the fund level) for the General, Special Revenue, Debt Service, Capital Projects, Enterprise, Police Pension Trust Fund, and Firefighters' Pension Trust Fund. Budgetary comparisons are reflected in the City's financial report for all governmental funds. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to the end of the fiscal year, the City Manager, as Budget Officer, submits to the City Council, a proposed operating budget for the fiscal year commencing January 1. The operating budget includes proposed expenditures and estimated revenues.
- b. The City Council holds public meetings to discuss the proposed budget.
- c. After approval of the budget by the City Council, it is officially adopted by ordinance. State statutes and local ordinances require that the budget be approved before the beginning of the fiscal year.
- d. Revisions to the budget may be made in accordance with the ILCS, requiring two-thirds vote of the City Council. Management cannot amend the total budget for individual funds without seeking the approval of the City Council. Expenditures may not exceed the budget of the individual fund level. No supplemental budgetary appropriations were necessary during the year.
- e. Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Debt Service, Capital Projects, Enterprise, and Pension Trust Funds through an internal reporting system. Such budgetary integration permits the City's department managers to monitor actual revenues and expenditures relative to budgets on an ongoing basis throughout the year.
- f. The Public Library Board has the authority to approve the budget for the Public Library funds; however, the City Council approves the tax levy for those funds.

CITY OF ELMHURST, ILLINOISNOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Continued)

EXCESS OF ACTUAL EXPENDITURES/EXPENSES OVER BUDGET IN INDIVIDUAL FUNDS 2.

The following	governmental	funds	had	an	excess	of	actual	expenditures	over	budget	for
the fiscal year.											

Fund	Exc	cess
Library Debt Service G.O. Bonds Fund	\$	315

COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

MAJOR GOVERNMENTAL FUNDS

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund.

Stormwater Detention Project Fund - to account for the proceeds of fees paid in lieu of meeting stormwater detention requirements and are restricted for new public and private infrastructure improvements. Capital outlays for stormwater related improvements are the primary expenditures of the fund.

SCHEDULE OF DETAILED REVENUES - BUDGET AND ACTUAL GENERAL FUND

		2020		
	Original and Final Budget	Actual	Variance with Final Budget Over (Under)	2019 Actual
			0.01 (0.1101)	
REVENUES				
Taxes				
Property taxes	\$ 11,604,914	\$ 11,661,283	\$ 56,369 \$	10,588,272
Sales tax	20,225,800	18,638,286	(1,587,514)	19,854,050
Utility tax	3,703,200	3,337,472	(365,728)	3,612,455
Real estate transfer tax	683,000	778,285	95,285	669,220
Food and beverage tax	1,462,000	1,256,519	(205,481)	1,423,064
Foreign fire insurance tax	95,000	103,273	8,273	90,185
Municipal hotel tax	430,000	195,367	(234,633)	414,585
Motor fuel tax (local)	332,000	256,491	(75,509)	311,862
Total taxes	38,535,914	36,226,976	(2,308,938)	36,963,693
Intergovernmental				
Illinois state income tax	4,786,000	4,830,769	44,769	4,731,642
Replacement tax	403,900	375,666	(28,234)	403,135
Federal grants	673,400	2,484,460	1,811,060	114,155
State grants	983,500	353,808	(629,692)	1,760
Other grants	10,000	3,891	(6,109)	6,475
Total intergovernmental	6,856,800	8,048,594	1,191,794	5,257,167
Licenses and permits				
Licenses				
Business	11,300	13,006	1,706	12,275
Contractor	130,000	131,400	1,400	133,053
Liquor	311,000	255,797	(55,203)	304,337
Entertainment	4,500	4,350	(150)	3,625
Animal	2,300	1,643	(657)	2,036
Vehicle	1,236,200	1,132,176	(104,024)	1,220,083
Cable TV franchise fee	887,000	830,206	(56,794)	864,813
Telephone franchise fee	203,700	207,312	3,612	186,819
Miscellaneous	62,000	57,047	(4,953)	62,090
Permits				
Building	1,250,000	1,838,499	588,499	1,194,579
Electrical	11,700	27,107	15,407	11,198
Truck permit fees	30,000	41,325	11,325	31,965
Fire protection permits	3,600	400	(3,200)	300
Miscellaneous	968,000	493,037	(474,963)	856,830
Total licenses and permits	5,111,300	5,033,305	(77,995)	4,884,003

SCHEDULE OF DETAILED REVENUES - BUDGET AND ACTUAL (Continued) GENERAL FUND

		2020					
	Original and	2020	Variance with Final Budget	2019			
	Final Budget	Actual	Over (Under)	Actual			
REVENUES (Continued)							
Fines and penalties							
Court fines	\$ 616,100	\$ 417,868	\$ (198,232)	\$ 604,095			
Vehicle sticker fines	25,500	4,947	(20,553)	25,842			
Code enforcement fines	1,100	1,050	(50)	600			
Administrative tow fines	213,800	114,000	(99,800)	202,019			
Miscellaneous	-	-	-	8,460			
Compliance/ordinance fines	113,600	6,200	(107,400)	104,464			
Total fines and penalties	970,100	544,065	(426,035)	945,480			
Charges for services							
Rubbish service charge	3,154,500	3,234,894	80,394	3,048,315			
Refuse sticker program	83,800	113,228	29,428	86,781			
Yard waste program	268,900	291,628	22,728	268,021			
Police protection	90,000	58,523	(31,477)	49,815			
Park district gasoline, other	55,000	33,812	(21,188)	53,083			
School district gasoline, other	39,000	21,937	(17,063)	37,193			
Park district equipment maintenance	72,000	138,006	66,006	167,011			
Park district, other	398,700	7,095	(391,605)	26,470			
History Museum program fees	12,200	1,946	(10,254)	12,313			
Fire protection services	598,000	532,340	(65,660)	566,561			
Radio alarm services	560,000	560,636	636	553,931			
Miscellaneous	25,300	25,000	(300)	25,020			
Total charges for services	5,357,400	5,019,045	(338,355)	4,894,514			
Investment income	529,800	188,332	(341,468)	782,857			
Revenue replacement	62,000	62,309	309	60,683			
Miscellaneous							
Forfeiture proceeds	135,000	110,932	(24,068)	314,959			
Applicant fee police/fire	-	-	-	130			
Public hearing	23,000	36,900	13,900	17,526			
Recycling	11,000	3,212	(7,788)	7,895			
Property damage	90,000	79,052	(10,948)	219,525			
Insurance claim proceeds	-	-	-	247,073			
Tree removal	14,000	5,300	(8,700)	13,600			
Sidewalk repairs	38,000	250	(37,750)	23,532			
Rental income	228,500	219,672	(8,828)	228,102			
Museum rental income	-	-	-	(500)			
Museum foundation donation	80,000	27,811	(52,189)	49,619			

SCHEDULE OF DETAILED REVENUES - BUDGET AND ACTUAL (Continued) GENERAL FUND

		2020						
	Original and				Variance with Final Budget			2019
	Fi	nal Budget		Actual	Ov	er (Under)		Actual
REVENUES (Continued)								
Miscellaneous (Continued)								
Museum merchandise	\$	8,000	\$	3,004	\$	(4,996)	\$	6,558
Veteran's memorial		500	·	40	•	(460)		363
Employee health insurance contribution		471,500		451,052		(20,448)		429,161
Employee dental insurance contribution		118,600		126,346		7,746		99,496
Retiree health insurance contribution		482,200		479,384		(2,816)		428,149
Retiree dental insurance contribution		22,100		24,923		2,823		18,891
First Responders Memorial		60,000		517		(59,483)		17,300
Public arts commission		50,000		_		(50,000)		35,000
History Museum exhibit sales		-		-		-		1,549
History Museum donations		5,300		2,008		(3,292)		4,951
NSF check fees		200		100		(100)		125
False alarm fees		5,000		1,320		(3,680)		2,880
Taxi cab county program		_		-		-		1,560
Fire programs		1,000		-		(1,000)		1,187
Police explorers		5,000		2,070		(2,930)		1,975
Miscellaneous		505,500		523,686		18,186		496,811
Total miscellaneous		2,354,400		2,097,579		(256,821)		2,667,417
TOTAL REVENUES	\$	59,777,714	\$	57,220,205	\$	(2,557,509)	\$	56,455,814

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

				2020				
		Original and Sinal Budget Actual			Variance with Final Budget Over (Under)		2019 Actual	
GENERAL GOVERNMENT								
Administration								
Personnel services	\$	565,800	\$	509,255	\$ (56,54	5) \$	516,192	
Employee benefits		185,900		162,985	(22,91	5)	139,957	
Contractual services		142,400		124,037	(18,36	3)	123,985	
Commodities		5,500		2,939	(2,56	1)	4,009	
Other expenditures		162,700		138,239	(24,46	1)	111,578	
Insurance		198,800		227,597	28,79		223,811	
Interdepartmental charges	-	76,300		58,008	(18,29		67,137	
Total administration		1,337,400		1,223,060	(114,34	0)	1,186,669	
Board of Fire and Police Commissioners								
Personnel services		28,900		23,605	(5,29	5)	27,930	
Employee benefits		5,600		4,509	(1,09	,	4,861	
Contractual services		44,200		11,519	(32,68	1)	37,286	
Commodities		100		-	(10	*	97	
Other expenditures	-	900		1,875	97.	*	1,427	
Total Board of Fire and Police Commissioners		79,700		41,508	(38,19	2)	71,601	
Finance department								
Personnel services		543,000		477,143	(65,85)	7)	486,836	
Employee benefits		219,900		195,610	(24,29		197,975	
Contractual services		187,900		177,946	(9,95	4)	174,562	
Commodities		32,000		28,287	(3,71	3)	28,927	
Other expenditures		9,800		4,745	(5,05	5)	21,397	
Interdepartmental charges		133,600		101,514	(32,08	6)	117,490	
Total finance department		1,126,200		985,245	(140,95	5)	1,027,187	
Human resources department								
Personnel services		293,800		300,662	6,86	2	252,485	
Employee benefits		144,300		144,678	37	8	107,714	
Contractual services		138,500		80,390	(58,11	0)	157,018	
Commodities		2,000		3,057	1,05	7	1,199	
Other expenditures		49,600		35,075	(14,52	5)	41,266	
Interdepartmental charges		57,300		43,506	(13,79	4)	50,353	
Total human resources department		685,500		607,368	(78,13	2)	610,035	
Information systems								
Personnel services		791,600		652,405	(139,19	5)	601,824	
Employee benefits		284,200		237,815	(46,38		228,047	
Contractual services		154,700		159,433	4,73		91,827	
Commodities		83,500		93,452	9,95	2	82,783	
Repairs and maintenance		215,000		269,936	54,93		264,042	
Other expenditures		10,700		8,299	(2,40		5,930	
Transfers from other city departments		(1,908,700)		(1,450,195)	458,50		(1,678,435)	
Total information systems		(369,000)		(28,855)	340,14	5	(403,982)	

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

		2020		
	Original and Final Budget	Actual	Variance with Final Budget Over (Under)	2019 Actual
CENEDAL COVERNMENT (Cordon 1)				
GENERAL GOVERNMENT (Continued) Legal department				
Contractual services	\$ 849,000 \$	864,366	\$ 15,366 \$	690,517
Claims against the City	370,000 a	168,837	(201,163)	112,795
Claims against the City		100,037	(201,103)	112,793
Total legal department	1,219,000	1,033,203	(185,797)	803,312
Planning and development				
Personnel services	270,900	275,708	4,808	264,092
Employee benefits	139,600	120,231	(19,369)	123,090
Contractual services	246,100	140,743	(105,357)	142,242
Commodities	600	50	(550)	166
Other expenditures	39,100	6,443	(32,657)	33,675
Interdepartmental charges	38,200	29,004	(9,196)	33,569
Total planning and development	734,500	572,179	(162,321)	596,834
		,	, , ,	· · · · · · · · · · · · · · · · · · ·
Municipal buildings				
Personnel services	461,500	368,557	(92,943)	442,196
Employee benefits	86,500	79,835	(6,665)	74,361
Contractual services	229,400	177,002	(52,398)	115,965
Commodities	80,100	41,321	(38,779)	36,676
Repairs and maintenance	175,000	120,915	(54,085)	157,380
Other expenditures	30,000	264,194	234,194	458,694
Insurance	4,300	4,767	467	4,649
Total municipal buildings	1,066,800	1,056,591	(10,209)	1,289,921
Total general government	5,880,100	5,490,299	(389,801)	5,181,577
PUBLIC SAFETY				
Police department				
Personnel services	10,114,500	9,344,672	(769,828)	9,682,797
Employee benefits	6,851,600	6,843,744	(7,856)	6,333,133
Contractual services	1,303,800	980,096	(323,704)	1,169,464
Commodities	159,000	88,036	(70,964)	151,004
Repairs and maintenance	112,000	91,382	(20,618)	457,170
Other expenditures	318,050	187,134	(130,916)	296,139
Insurance	7,800	8,773	973	8,452
Interdepartmental charges	1,038,150	793,619	(244,531)	884,878
Total police department	19,904,900	18,337,456	(1,567,444)	18,983,037
Fire department				
Personnel services	5,372,800	5,296,151	(76,649)	5,188,161
Employee benefits	4,236,200	4,101,234	(134,966)	3,775,708
Contractual services	374,300	264,221	(110,079)	326,728
Commodities	124,650	107,824	(16,826)	64,122
Repairs and maintenance	80,000	54,798	(25,202)	50,636
Other expenditures	222,500	79,594	(142,906)	186,912
	222,500	. , , , , , , ,	(1.2,200)	100,712

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

		2020		
			Variance with	
	Original and	A -41	Final Budget	2019
	Final Budget	Actual	Over (Under)	Actual
PUBLIC SAFETY (Continued)				
Fire department (Continued)				
Insurance	\$ 7,800 \$	\$ 8,773	\$ 973 \$	8,235
Interdepartmental charges	529,830	405,347	(124,483)	450,460
Total fire department	10,948,080	10,317,942	(630,138)	10,050,962
Wireless radio alarm services				
Contractual services	138,400	147,036	8,636	144,791
Commodities	33,100	13,121	(19,979)	16,976
Repairs and maintenance	1,000	- ,	(1,000)	-
Total wireless radio alarm services	172,500	160,157	(12,343)	161,767
ESDA - civil defense				
Personnel services	35,000	34,838	(162)	33,735
Employee benefits	7,100	7,006	(94)	5,993
Contractual services	10,900	8,802	(2,098)	8,756
Commodities	38,600	16,480	(22,120)	41,511
Repairs and maintenance	16,400	1,520	(14,880)	11,840
Other expenditures	1,100	77	(1,023)	525
Interdepartmental charges	11,940	9,216	(2,724)	9,922
Total ESDA - civil defense	121,040	77,939	(43,101)	112,282
Duilding				
Building Personnel services	611 600	567.024	(44,366)	575 600
	611,600	567,234	*	575,699
Employee benefits	219,000	196,658	(22,342)	189,416
Contractual services	83,300	26,572	(56,728)	63,638
Commodities	17,600	2,506	(15,094)	3,353
Other expenditures Interdepartmental charges	10,100 57,300	2,055 43,506	(8,045) (13,794)	6,273 50,353
interdepartmental enarges	31,300	+3,300	(13,774)	30,333
Total building	998,900	838,531	(160,369)	888,732
Total public safety	32,145,420	29,732,025	(2,413,395)	30,196,780
STREETS				
Street and bridge - administration				
Personnel services	906,200	832,220	(73,980)	876,698
Employee benefits	1,942,100	1,577,141	(364,959)	1,672,337
Contractual services	333,800	259,740	(74,060)	291,360
Commodities	75,500	58,487	(17,013)	51,123
Other expenditures	37,300	19,247	(18,053)	28,550
Insurance	11,300	12,780	1,480	12,473
Interdepartmental charges	214,730	164,302	(50,428)	182,747
·				
Total street and bridge - administration	3,520,930	2,923,917	(597,013)	3,115,288

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

		2020				
	Original and Final Budget	Actual	Variance with Final Budget Over (Under)	2019 Actual		
		1200	0 (e1 (e1ae1)	11000001		
STREETS (Continued)						
Street and alley maintenance						
Personnel services	\$ 295,700	\$ 286,851	\$ (8,849) \$	294,118		
Employee benefits	54,700	57,351	2,651	50,860		
Contractual services	1,528,100	1,291,905	(236,195)	1,659,265		
Commodities	193,000	186,654	(6,346)	173,453		
Repairs and maintenance	244,000	90,857	(153,143)	203,541		
Interdepartmental charges	627,820	482,556	(145,264)	520,323		
Total street and alley maintenance	2,943,320	2,396,174	(547,146)	2,901,560		
Snow removal and ice control						
Personnel services	327,600	199,537	(128,063)	318,951		
Employee benefits	65,900	39,852	(26,048)	56,038		
Contractual services	77,900	19,912	(57,988)	52,222		
Commodities	20,500	12,192	(8,308)	15,942		
Repairs and maintenance	90,000	19,655	(70,345)	65,102		
Interdepartmental charges	10,000	7,742	(2,258)	8,533		
Total snow removal and ice control	591,900	298,890	(293,010)	516,788		
Forestry						
Personnel services	825,900	756,974	(68,926)	750,611		
Employee benefits	162,300	151,416	(10,884)	132,635		
Contractual services	658,800	463,821	(194,979)	520,803		
Commodities	224,300	135,099	(89,201)	145,617		
Repairs and maintenance	4,000	59	(3,941)	6		
Interdepartmental charges	281,680	216,579	(65,101)	233,172		
Total forestry	2,156,980	1,723,948	(433,032)	1,782,844		
Electrical						
Personnel services	233,000	216,458	(16,542)	275,570		
Employee benefits	44,400	42,358	(2,042)	60,390		
Contractual services	276,300	164,891	(111,409)	247,803		
Commodities	340,300	320,866	(19,434)	312,218		
Repairs and maintenance	8,500	11,768	3,268	3,142		
Interdepartmental charges	119,330	91,792	(27,538)	98,825		
Total electrical	1,021,830	848,133	(173,697)	997,948		
Total streets	10,234,960	8,191,062	(2,043,898)	9,314,428		
RUBBISH DISPOSAL						
Contractual services	3,315,300	3,384,020	68,720	3,268,023		
Commodities	2,500	5,504,020	(2,500)	-		
Interdepartmental charges	95,400	72,510	(22,890)	83,922		
Total rubbish disposal	3,413,200	3,456,530	43,330	3,351,945		

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

			2020	Variance with	
	Or	riginal and		Final Budget	2019
		nal Budget	Actual	Over (Under)	Actual
PUBLIC HEALTH					
Contractual services	\$	428,600	\$ 434,123	\$ 5,523	\$ 424,540
Total public health		428,600	434,123	5,523	424,540
PUBLIC WELFARE					
Senior citizen services		147,500	118,132	(29,368)	135,051
Total public welfare		147,500	118,132	(29,368)	135,051
HISTORY MUSEUM					
Personnel services		439,600	433,709	(5,891)	427,464
Employee benefits		142,600	134,667	(7,933)	118,975
Contractual services		72,300	60,180	(12,120)	69,434
Commodities		11,800	5,946	(5,854)	14,298
Repairs and maintenance		46,300	13,522	(32,778)	87,333
Other expenditures		179,000	88,962	(90,038)	102,621
Insurance		6,200	6,695	495	6,323
Interdepartmental		114,500	87,012	(27,488)	100,706
Total history museum		1,012,300	830,693	(181,607)	927,154
VISITOR AND TOURISM SERVICE					
Contractual services		94,900	1,816	(93,084)	85,052
Other expenditures		418,500	141,766	(276,734)	315,578
Total visitor and tourism service		513,400	143,582	(369,818)	400,630
CABLE TELEVISION					
Contractual services		100,700	51,792	(48,908)	91,886
Commodities		2,800	-	(2,800)	227
Repairs and maintenance		300	-	(300)	
Total cable television		103,800	51,792	(52,008)	92,113
CENTRAL EQUIPMENT MAINTENANCE					
Personnel services		742,000	652,581	(89,419)	691,963
Employee benefits		146,300	129,944	(16,356)	132,889
Contractual services		200	266	66	132
Commodities		695,000	416,411	(278,589)	477,049
Repairs and maintenance		683,500	613,343	(70,157)	631,316
Other expenditures		6,900	3,095	(3,805)	2,702
Insurance		15,800	18,191	2,391	17,383
Transfers to other city departments		(2,289,700)	(1,833,831)	455,869	(1,953,434)
Total central equipment maintenance		-	-	-	
Total current expenditures		53,879,280	48,448,238	(5,431,042)	50,024,218

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

				2020			
						ariance with	
	Original and				Final Budget		2019
	Fin	nal Budget		Actual	O	ver (Under)	Actual
CAPITAL OUTLAY							
General government							
Management information system	\$	369,000	\$	16,777	\$	(352,223) \$	403,983
Municipal buildings		115,500		1,082,412		966,912	509,256
Total general government		484,500		1,099,189		614,689	913,239
Public safety							
Police department		1,695,000		134,005		(1,560,995)	631,876
Fire department		1,111,000		934,730		(176,270)	46,395
				20.,,.00		(=:=,=:=)	,
Total public safety		2,806,000		1,068,735		(1,737,265)	678,271
Streets							
Streets administration		1,274,200		14,993		(1,259,207)	94,015
Street and alley maintenance		10,875,500		1,854,338		(9,021,162)	4,207,638
Snow removal and ice control		283,000		38,710		(244,290)	76,945
Forestry		483,000		94,733		(388,267)	174,120
Electrical		365,000		-		(365,000)	115,961
Total streets		13,280,700		2,002,774		(11,277,926)	4,668,679
Central equipment maintenance		107,500		9,392		(98,108)	31,012
Transfers to other city departments		(107,500)		(9,392)		98,108	(31,012)
Total central equipment maintenance		-		-		-	
Public benefits		780,000		286,306		(493,694)	120,332
Total public benefits		780,000		286,306		(493,694)	120,332
Total capital outlay		17,351,200		4,457,004		(12,894,196)	6,380,521
DEBT SERVICE							
General government							
Interest, fiscal charges, and other		-		-		-	19,631
Total general government		-		-		-	19,631
Total debt service		-		-		-	19,631
TOTAL EXPENDITURES	\$	71,230,480	\$	52,905,242	\$	(18,325,238) \$	56,424,370

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL STORMWATER DETENTION PROJECT FUND

		2020		
			Variance with	
	Original and		Final Budget	2019
	Final Budget	Actual	Over (Under)	Actual
REVENUES				
Sales tax	\$ 1,864,000	\$ 1,501,659	\$ (362,341) \$	1,768,532
Investment income	40,000	63,618	23,618	67,184
Miscellaneous	25,000	219,011	194,011	37,307
Total revenues	1,929,000	1,784,288	(144,712)	1,873,023
EXPENDITURES				
Capital outlay				
Storm sewers	6,521,000	5,500,600	(1,020,400)	2,622,479
Property acquisition	400,000	436,072	36,072	1,623,065
Land improvements	500,000	272,727	(227,273)	600
Debt service				
Issuance costs		-	-	141,173
Total expenditures	7,421,000	6,209,399	(1,211,601)	4,387,317
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(5,492,000)	(4,425,111)	1,066,889	(2,514,294)
OTHER FINANCING SOURCES (USES)				
Bonds issued	-	-	-	8,714,150
Premium on bonds issued	-	=	-	64,225
Transfers in	900,000	900,000	-	2,115,362
Transfers (out)	(2,026,200)	(1,994,692)	31,508	(1,615,223)
Total other financing source (uses)	(1,126,200)	(1,094,692)	31,508	9,278,514
NET CHANGE IN FUND BALANCE	\$ (6,618,200)	(5,519,803)	\$ 1,098,397	6,764,220
FUND BALANCE, JANUARY 1	,	10,837,639	_	4,073,419
FUND BALANCE, DECEMBER 31		\$ 5,317,836	9	10,837,639

NONMAJOR GOVERNMENTAL FUNDS

Motor Fuel Tax Fund - to account for street maintenance and improvement projects financed by the City's share of state gasoline taxes. All projects require the advance approval of the Illinois Department of Transportation.

The Debt Service General Obligation Bonds Fund is used to record the principal and interest expense for the City's outstanding debt.

The Redevelopment Projects Fund is used to account for the tax increment revenues used for the redevelopment of the City's downtown tax increment financing district.

The Route 83 Commercial Development Projects Fund is used to account for tax increment revenues used for the development of the City's Route 83 tax increment financing district.

Church Road/Lake Street Development Projects Fund - to account for tax increment revenues used for the redevelopment of the City's Church Road/Lake Street tax increment financing district.

North York Development Projects Fund - to account for tax increment revenues used for the redevelopment of the City's North York tax increment financing district.

Downtown Development Projects Fund - to account for tax increment revenues used for the redevelopment of the City's Downtown tax increment financing district.

Working Cash Fund - to account for temporary loans made by the Working Cash Fund to other funds when the City deems it necessary. Interest income is the source of proceeds for this fund.

Glos Mausoleum Fund - to account for the restricted monies donated to the City for use in caring for the upkeep and maintenance of the Glos Mausoleum.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2020

		Special				~ · ·				
	Revenue Motor Fuel Tax		(_		_	Route 83 Commercial Development Projects		al Lake St	
ASSETS										
Cash	\$	1,492,552	\$	499,698	\$	1,496,331	\$	1,891,809	\$	842,983
Investments		-		-		-		-		-
Receivables										
Property tax		-		-		-		-		529,870
Motor fuel tax allotments		147,570		-		-		-		-
Accrued interest		-		-		-		-		-
TOTAL ASSETS	\$	1,640,122	\$	499,698	\$	1,496,331	\$	1,891,809	\$	1,372,853
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
LIABILITIES										
Accounts payable	\$	1,409	\$	264	\$	-	\$	300,000	\$	-
Accrued payroll		25,090		-		-		-		-
Total liabilities		26,499		264		-		300,000		-
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - property taxes		-		-		-		-		529,870
Total deferred inflows of resources		-		-				-		529,870
Total liabilities and deferred inflows of resources		26,499		264		-		300,000		529,870
FUND BALANCES										
Restricted for working cash		-		-		-		-		-
Restricted for streets		1,613,623		-		-		-		-
Restricted for culture		-		-		1 407 221		1 501 000		- 042.002
Restricted for redevelopment		-		400.424		1,496,331		1,591,809		842,983
Assigned for debt service Unassigned (deficit)		-		499,434		-		-		-
Total fund balances (deficit)		1,613,623		499,434		1,496,331		1,591,809		842,983
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	1,640,122	\$	499,698	\$	1,496,331	\$	1,891,809	\$	1,372,853

	Capital	Pro	jects		Perm	_			
De	orth York evelopment Projects		Downtown evelopment Projects	,	Working Cash	M	Glos ausoleum		Total
\$	1,894,177 -	\$	78,810 -	\$	1,863 991,300	\$	37,291	\$	8,235,514 991,300
	1,504,935		519,480		- - 6,837		-		2,554,285 147,570 6,837
					0,037				0,037
\$	3,399,112	\$	598,290	\$	1,000,000	\$	37,291	\$	11,935,506
\$	13	\$	88,200	\$	- -	\$	- -	\$	389,886 25,090
	13		88,200		-		-		414,976
	1,499,499		519,480		-		-		2,548,849
	1,499,499		519,480				_		2,548,849
	1,499,512		607,680		-		-		2,963,825
	<u>-</u>		-		1,000,000		,000,000 -		1,000,000 1,613,623
	-		-		-		37,291		37,291
	1,899,600		-		-		-		5,830,723
	-		(9,390)		-		-		499,434 (9,390)
	1,899,600		(9,390)		1,000,000		37,291		8,971,681
\$	3,399,112	\$	598,290	\$	1,000,000	\$	37,291	\$	11,935,506

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended December 31, 2020

	Special Revenue		(Capital Projects	
	Motor Fuel	Debt Service General Obligation Bonds	Redevelopment Projects	Route 83 Commercial	Church Road/ Lake Street Development Projects
REVENUES Taxes Property tax Intergovernmental	\$ - 2,594,304	\$ -	\$ -	\$ 496,288	\$ 512,561
Charges for services Investment income Miscellaneous	3,975	- 117 -	14,263	5,500 10,870 -	2,602
Total revenues	2,598,279	117	14,263	512,658	515,163
EXPENDITURES Current Streets	1,447,580	_	_	_	_
Redevelopment Capital outlay Debt service	-	- -	20,022 50,000	807,297 15,369	4,240
Principal payments Interest and issuance costs	- -	2,015,086 1,492,354	-	-	38,097
Total expenditures	1,447,580	3,507,440	70,022	822,666	42,337
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,150,699	(3,507,323)	(55,759)	(310,008)	472,826
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	-	3,030,743	- (1,500,000)	-	- -
Total other financing sources (uses)		3,030,743	(1,500,000)	-	<u>-</u>
NET CHANGE IN FUND BALANCES	1,150,699	(476,580)	(1,555,759)	(310,008)	472,826
FUND BALANCES (DEFICIT), JANUARY 1	462,924	976,014	3,052,090	1,901,817	370,157
FUND BALANCES (DEFICIT), DECEMBER 31	\$ 1,613,623	\$ 499,434	\$ 1,496,331	\$ 1,591,809	\$ 842,983

	Capital Projects Permanent							
De	orth York evelopment Projects	Downtown Development Projects	Working Cash	Glos Mausoleum	Total			
\$	1,525,620	\$ 403,933	\$ - -	\$ - -	\$ 2,938,402 2,594,304			
	- 4,908	51,563	13,833	- 279	57,063 50,847			
	4,906	82,487	-	-	82,487			
	1,530,528	537,983	13,833	279	5,723,103			
	-	-	-	-	1,447,580			
	110,236 1,525,641	288,753 100,019	-	-	1,230,548 1,691,029			
	- 79,954	- 28,942	- -	- -	2,015,086 1,639,347			
	1,715,831	417,714	-	-	8,023,590			
	(185,303)	120,269	13,833	279	(2,300,487)			
	1,500,000	<u>-</u>	- (43,913)	- -	4,530,743 (1,543,913)			
	1,500,000	-	(43,913)	-	2,986,830			
	1,314,697	120,269	(30,080)	279	686,343			
	584,903	(129,659)	1,030,080	37,012	8,285,338			
\$	1,899,600	\$ (9,390)	\$ 1,000,000	\$ 37,291	\$ 8,971,681			

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MOTOR FUEL TAX FUND

			2020			
	riginal and nal Budget		Actual	Fi	riance with nal Budget ver (Under)	2019 Actual
REVENUES						
Intergovernmental	\$ 1,745,000	\$	2,594,304	\$	849,304	\$ 1,458,354
Investment income	 10,300		3,975		(6,325)	7,006
Total revenues	 1,755,300		2,598,279		842,979	1,465,360
EXPENDITURES						
Current						
Streets						
Personnel services	996,000		980,217		(15,783)	1,007,883
Employee benefits	200,500		195,684		(4,816)	201,937
Commodities	300,000		247,983		(52,017)	328,075
Roadway improvements	 176,000		23,696		(152,304)	
Total expenditures	1,672,500		1,447,580		(224,920)	1,537,895
NET CHANGE IN FUND BALANCE	\$ 82,800	•	1,150,699	\$	1,067,899	(72,535)
FUND BALANCE, JANUARY 1			462,924	<u>.</u>	-	535,459
FUND BALANCE, DECEMBER 31		\$	1,613,623			\$ 462,924

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DEBT SERVICE GENERAL OBLIGATION BONDS FUND

		2020	Variance with	
	Original and		Final Budget	2019
	Final Budget	Actual	Over (Under)	Actual
REVENUES				
Interest income	\$ -	\$ 117	\$ 117	\$ -
EXPENDITURES				
Debt service				
Principal				
Series 2009A	157,000	157,000	-	150,720
Series 2012	530,000	530,000	-	520,000
Series 2014B	259,400	259,376	(24)	491,920
Series 2015	175,000	175,000	-	170,000
Series 2016	520,000	520,000	-	420,000
Series 2017A	252,500	252,500	-	242,500
Series 2018	121,300	121,210	(90)	-
Total principal	2,015,200	2,015,086	(114)	1,995,140
Interest, fiscal charges, and other				
Series 2009A	9,700	9,671	(29)	15,826
Series 2012	89,900	89,900	-	100,400
Series 2014B	112,900	112,878	(22)	120,391
Series 2015	136,700	136,650	(50)	142,700
Series 2016	720,000	720,000	-	734,100
Series 2017A	82,500	82,463	(37)	89,888
Series 2018	197,100	197,014	(86)	147,811
Series 2019	177,200	141,464	(35,736)	-
Fiscal charges	2,000	2,314	314	2,313
Total interest, fiscal charges, and other	1,528,000	1,492,354	(35,646)	1,353,429
Total expenditures	3,543,200	3,507,440	(35,760)	3,348,569
EVOCESS (DEFICIENCY) OF DEVENTIES				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3,543,200)	(3,507,323)	35,877	(3,348,569)
OTHER FINANCING SOURCES (USES)				
Transfer in	3,056,200	3,030,743	(25,457)	4,324,583
Total other financing sources (uses)	3,056,200	3,030,743	(25,457)	4,324,583
NET CHANGE IN FUND BALANCE	\$ (487,000)	(476,580)	\$ 10,420	976,014
FUND BALANCE, JANUARY 1		976,014		
FUND BALANCE, DECEMBER 31		\$ 499,434	: :	\$ 976,014

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL REDEVELOPMENT PROJECTS FUND

		2020		
	Original and Final Budget	Actual	Variance with Final Budget Over (Under)	2019 Actual
REVENUES				
Investment income	\$ -	\$ 14,263	\$ 14,263	\$ 106,230
Total revenues		14,263	14,263	106,230
EXPENDITURES				
Current				
Contractual services				
Consultant fees	-	-	-	775
Professional services	25,000	20,022	(4,978)	35,263
Capital outlay				
Streetscape	50,000	-	(50,000)	94,894
Other public improvements	-	-	-	295,432
Facade renovation	-	50,000	50,000	50,000
Utility relocation	1,585,000	-	(1,585,000)	
Total expenditures	1,660,000	70,022	(1,589,978)	476,364
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(1,660,000)	(55,759)	1,604,241	(370,134)
OTHER FINANCING COURCES (LISES)				
OTHER FINANCING SOURCES (USES) Transfers (out)	(1,500,000)	(1,500,000)	-	(2,452,316)
Total other financing sources (uses)	(1,500,000)	(1,500,000)	-	(2,452,316)
NET CHANGE IN FUND BALANCE	\$ (3,160,000)	(1,555,759)	\$ 1,604,241	(2,822,450)
FUND BALANCE, JANUARY 1		3,052,090		5,874,540
FUND BALANCE, DECEMBER 31		\$ 1,496,331		\$ 3,052,090

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROUTE 83 COMMERCIAL DEVELOPMENT PROJECTS FUND

				2020				
	Original and Final Budget			Actual		nriance with inal Budget ver (Under)		2019 Actual
REVENUES								
Taxes								
Property tax	\$	505,500	\$	496,288	\$	(9,212)	\$	490,794
Charges for services		11,000		5,500		(5,500)		10,083
Investment income		10,000		10,870		870		50,953
Total revenues		526,500		512,658		(13,842)		551,830
EXPENDITURES								
Current								
Contractual services								
Banking expenses		1,000		825		(175)		858
Consultant fees		1,000		303		(697)		275
Professional services		10,000		2,257		(7,743)		1,815
TIF surplus distributions		-		803,912		803,912		-
Capital outlay		2,840,933		15,369		(2,825,564)		424,198
Total expenditures		2,852,933		822,666		(2,030,267)		427,146
NET CHANGE IN FUND BALANCE	\$	(2,326,433)	ı	(310,008)	\$	2,016,425	1	124,684
FUND BALANCE, JANUARY 1				1,901,817				1,777,133
FUND BALANCE, DECEMBER 31			\$	1,591,809			\$	1,901,817

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CHURCH ROAD/LAKE STREET DEVELOPMENT PROJECTS FUND

		2020			
	iginal and nal Budget	Actual	Fi	riance with nal Budget ver (Under)	2019 Actual
REVENUES					
Taxes					
Property tax	\$ 387,000	\$ 512,561	\$	125,561	\$ 372,826
Investment income	 2,100	2,602		502	4,681
Total revenues	 389,100	515,163		126,063	377,507
EXPENDITURES					
Current					
Contractual services					
Professional services	26,000	4,240		(21,760)	4,184
Other expenses					
Other expenses	70,000	-		(70,000)	22,000
Debt Service					
Principal	100,000	-		(100,000)	-
Interest	60,000	38,097		(21,903)	66,412
Capital outlay	 175,000	-		(175,000)	13,967
Total expenditures	 431,000	42,337		(388,663)	106,563
NET CHANGE IN FUND BALANCE	\$ (41,900)	472,826	\$	514,726	270,944
FUND BALANCE, JANUARY 1		370,157	•		 99,213
FUND BALANCE, DECEMBER 31		\$ 842,983			\$ 370,157

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL NORTH YORK DEVELOPMENT PROJECTS FUND

		2020		
	Original and	Actual	Variance with Final Budget	2019
	Final Budget	Actual	Over (Under)	Actual
REVENUES				
Taxes				
Property tax	\$ 1,451,800	\$ 1,525,620	\$ 73,820	\$ 1,217,914
Intergovernmental	33,000	-	(33,000)	-
Investment income	15,100	4,908	(10,192)	19,846
Total revenues	1,499,900	1,530,528	30,628	1,237,760
EXPENDITURES				
Current				
Contractual services				
Professional services	115,400	24,340	(91,060)	93,226
Other expenses				
Developer incentive	120,000	9,750	(110,250)	34,442
Other expenses	75,000	76,146	1,146	106,888
Debt service				
Principal	600,000	-	(600,000)	500,000
Interest	135,000	79,954	(55,046)	159,764
Capital outlay				
Other public improvements	1,831,200	1,525,641	(305,559)	312,764
Total expenditures	2,876,600	1,715,831	(1,160,769)	1,207,084
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(1,376,700)	(185,303)	1,191,397	30,676
OTHER FINANCING COURCES (USES)				
OTHER FINANCING SOURCES (USES) Transfer in	1,500,000	1,500,000		
Transfer in	1,300,000	1,300,000	-	
Total other financial sources (uses)	1,500,000	1,500,000	-	<u>-</u>
NET CHANGE IN FUND BALANCE	\$ 123,300	1,314,697	\$ 1,191,397	30,676
FUND BALANCE, JANUARY 1		584,903		554,227
FUND BALANCE, DECEMBER 31		\$ 1,899,600	_	\$ 584,903

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DOWNTOWN DEVELOPMENT PROJECTS FUND

			2020			
					ariance with	
	Original and				inal Budget	2019
	Final Budget		Actual	O	ver (Under)	Actual
REVENUES						
Property taxes	\$ 335,500	\$	403,933	\$	68,433	\$ 254,837
Intergovernmental	1,295,000		-		(1,295,000)	-
Investment income	600		-		(600)	97
Charges for service	-		51,563		51,563	-
Miscellaneous			82,487		82,487	-
Total revenues	1,631,100		537,983		(1,093,117)	254,934
EXPENDITURES						
Current						
Contractual services						
Professional services	61,000		25,214		(35,786)	131,239
Other expenses						
Other expenses	176,000		263,539		87,539	66,442
Debt service						
Interest	79,500		28,942		(50,558)	-
Capital outlay						
Other public improvements	2,405,000		100,019		(2,304,981)	2,270,399
Total expenditures	2,721,500		417,714		(2,303,786)	2,468,080
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	(1,090,400)		120,269		1,210,669	(2,213,146)
OTHER FINANCING SOURCES (USES)						
Line of credit proceeds	1,250,000		_		(1,250,000)	2,150,000
Line of credit proceeds	1,230,000				(1,230,000)	2,130,000
Total other financial sources (uses)	1,250,000		-		(1,250,000)	2,150,000
NET CHANGE IN FUND BALANCE	\$ 159,600	ı	120,269	\$	(39,331)	(63,146)
FUND BALANCE (DEFICIT), JANUARY 1			(129,659)		_	(66,513)
FUND BALANCE (DEFICIT), DECEMBER 31		\$	(9,390)		:	\$ (129,659)

ENTERPRISE FUNDS

Municipal Utility Fund - to account for the provision of water and wastewater treatment to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including administration, operations, maintenance, financing, and billing and collection.

Parking System Revenue Fund - to account for the provision of parking in the City. All activities necessary to provide such services are accounted for in this fund, including administration, operations, maintenance, and billing and collection.

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION MUNICIPAL UTILITY FUND

	Water	Sewer		tal	2010
	 Department	 Department	2020		2019
OPERATING REVENUES					
Charges for services	\$ 16,572,610	\$ 13,585,662	\$ 30,158,272	\$	26,052,512
OPERATING EXPENSES					
Administration	2,914,485	2,527,938	5,442,423		4,902,819
Water production	7,284,880	-	7,284,880		7,281,666
Water distribution	3,044,604	-	3,044,604		3,161,436
Maintenance of sewers	-	2,216,394	2,216,394		2,313,465
Wastewater treatment plant	-	3,051,996	3,051,996		3,750,310
Depreciation and amortization	 835,722	3,238,627	4,074,349		3,571,383
Total operating expenses	 14,079,691	11,034,955	25,114,646		24,981,079
OPERATING INCOME	\$ 2,492,919	\$ 2,550,707	5,043,626		1,071,433
NON-OPERATING REVENUES (EXPENSES)					
Investment income			10,842		90,989
Interest expense and fiscal charges			 (977,843)		(933,601)
Total non-operating revenues (expenses)			 (967,001)		(842,612)
NET INCOME BEFORE TRANSFERS					
AND CONTRIBUTIONS			 4,076,625		228,821
TRANSFERS					
Transfers in			 568,075		1,108,280
Total transfers			 568,075		1,108,280
CONTRIBUTIONS					
Capital contributions			 834,500		
Total contributions			 834,500		
CHANGE IN NET POSITION			5,479,200		1,337,101
NET POSITION, JANUARY 1			 47,457,631		46,120,530
NET POSITION, DECEMBER 31			\$ 52,936,831	\$	47,457,631

SCHEDULE OF DETAILED REVENUES MUNICIPAL UTILITY FUND

	2020	2019
OPERATING REVENUES		
Water department		
Sale of water	\$ 16,299,556	\$ 13,898,441
Sale of water for construction	7,116	19,203
Sale of water meters and meter repair parts	37,732	47,548
Sales of water taps and boxes	159,392	202,224
Miscellaneous		
Other revenue	68,814	434,981
Total water department	16,572,610	14,602,397
Sewer department		
Sewer service charges	7,679,437	6,925,909
Contract service charges	1,099,874	1,191,715
Capital recovery charge	4,737,537	2,897,510
Other revenue	68,814	434,981
Total sewer department	13,585,662	11,450,115
Total operating revenues	30,158,272	26,052,512
NON-OPERATING REVENUES		
Investment income	10,842	90,989
Total non-operating revenues	10,842	90,989
TOTAL REVENUES	\$ 30,169,114	\$ 26,143,501

SCHEDULE OF DETAILED EXPENSES MUNICIPAL UTILITY FUND

	 2020	2019
WATER DEPARTMENT		
Administration		
Operating expenses		
Personnel services	\$ 726,079	\$ 745,566
Employee benefits	542,883	272,752
Contractual services	750,294	778,928
Commodities	10,884	8,924
Other charges	 884,345	23,690
Total administration	 2,914,485	1,829,860
Production		
Operating expenses		
Personnel services	324,712	314,317
Employee benefits	77,942	57,720
Contractual services	6,854,636	6,901,811
Repairs and maintenance	23,584	4,017
Insurance	 4,006	3,801
Total production	 7,284,880	7,281,666
Distribution		
Operating expenses		
Personnel services	1,352,654	1,441,258
Employee benefits	338,255	244,112
Contractual services	567,516	510,045
Commodities	201,801	375,449
Repairs and maintenance	572,359	579,166
Insurance	 12,019	11,406
Total distribution	 3,044,604	3,161,436
SEWER DEPARTMENT		
Administration		
Operating expenses		
Personnel services	856,239	858,450
Employee benefits	529,836	239,151
OPEB GASB 75 Expense	19,802	(230,019)
Contractual services	503,671	760,139
Commodities	6,310	4,584
Other charges	 631,882	1,210,635
Total administration	 2,527,938	3,072,959

SCHEDULE OF DETAILED EXPENSES (Continued) MUNICIPAL UTILITY FUND

	2020	2019
SEWER DEPARTMENT (Continued)		
Maintenance of sewers		
Operating expenses		
Personnel services	\$ 438,913	\$ 467,848
Employee benefits	120,440	74,271
Contractual services	1,202,067	1,543,911
Commodities	62,646	92,915
Repairs and maintenance	388,322	130,719
Insurance	4,006	3,801
Total maintenance of sewers	2,216,394	2,313,465
Wastewater treatment plant		
Operating expenses		
Personnel services	1,208,603	1,240,049
Employee benefits	278,844	195,729
Contractual services	914,361	1,607,138
Commodities	284,920	296,100
Repairs and maintenance	325,848	328,078
Insurance	39,420	83,216
Total wastewater treatment plant	3,051,996	3,750,310
TOTAL EXPENSES EXCLUDING		
DEPRECIATION AND INTEREST	\$ 21,040,297	\$ 21,409,696

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PARKING SYSTEM REVENUE FUND

	2020	2019
OPERATING REVENUES		
Meters and lots	\$ 522,018 \$	905,275
Fines and penalties	133,341	173,186
Miscellaneous	19,238	153,472
Total operating revenues	674,597	1,231,933
OPERATING EXPENSES		
Personnel services	135,624	192,264
Employee benefits	77,111	68,973
Contractual services	347,365	398,729
Commodities	25,876	17,209
Repairs and maintenance	212,530	180,150
Depreciation	645,825	651,365
Total operating expenses	1,444,331	1,508,690
OPERATING INCOME (LOSS)	(769,734)	(276,757)
NON-OPERATING REVENUES (EXPENSES)		
Investment income	820	1,764
Interest expense and fiscal charges	(446,782)	(484,948)
Total non-operating revenues (expenses)	(445,962)	(483,184)
INCOME (LOSS) BEFORE TRANSFERS	(1,215,696)	(759,941)
TRANSFERS		
Transfers in	1,467,736	987,088
Total transfers	1,467,736	987,088
CHANGE IN NET POSITION	252,040	227,147
NET POSITION, JANUARY 1	10,687,974	10,460,827
NET POSITION, DECEMBER 31	\$ 10,940,014	5 10,687,974

FIDUCIARY FUNDS

PENSION TRUST FUNDS

Police Pension Fund and Firefighters' Pension Fund - to account for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future. These funds do not account for certain administrative costs of their system, which are borne by the General Fund. Resources are contributed by employees at rates fixed by law and by the City at amounts determined by an annual actuarial study.

CUSTODIAL FUND

Special Assessment Fund - to account for the collection of special assessments from property owners and payments of related special assessment liabilities.

COMBINING STATEMENT OF PLAN NET POSITION PENSION TRUST FUNDS

December 31, 2020 (with comparative totals for 2019)

		Police	F	irefighters'		To	tal	
		Pension	I	Pension Pension		2020	ıaı	2019
ASSETS								
Cash and cash equivalents	\$	990,343	\$	614,316	\$	1,604,659	\$	426,237
Investments	Ψ	770,343	Ψ	014,510	Ψ	1,004,037	Ψ	420,237
U.S. Treasury obligations		3,491,555		2,154,742		5,646,297		3,940,587
U.S. agency obligations		23,132,635		13,607,235		36,739,870		34,558,164
Municipal bonds		4,147,868		2,583,115		6,730,983		5,556,506
Corporate bonds		5,449,678		3,313,733		8,763,411		7,781,303
Certificate of deposits		1,235,456		828,323		2,063,779		-
Bond funds		-		679,339		679,339		647,290
Equity mutual funds		39,565,643		29,878,266		69,443,909		63,521,704
Receivables				, ,		, ,		
Accrued interest		185,169		112,096		297,265		314,781
Total assets		78,198,347		53,771,165		131,969,512		116,746,572
LIABILITIES								
Accounts payable		3,853		35		3,888		35
Total liabilities		3,853		35		3,888		35
NET POSITION RESTRICTED								
FOR PENSIONS	\$	78,194,494	\$	53,771,130	\$	131,965,624	\$	116,746,537

COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION PENSION TRUST FUNDS

		Police	F	irefighters'		To	tal	
		Pension		Pension		2020		2019
ADDITIONS								
Contributions								
Employer	\$	4,519,988	\$	2,871,612	\$	7,391,600	\$	6,281,346
Plan members	Ψ	706,393	Ψ	435,976	Ψ	1,142,369	Ψ	1,108,614
Total contributions		5,226,381		3,307,588		8,533,969		7,389,960
Investment income Net appreciation in fair								
value of investments		7,694,583		5,382,427		13,077,010		14,348,669
Interest earned		1,813,525		1,202,462		3,015,987		3,323,332
Less investment expenses		(75,722)		(51,424)		(127,146)		(118,993)
Total investment income		9,432,386		6,533,465		15,965,851		17,553,008
Total additions		14,658,767		9,841,053		24,499,820		24,942,968
DEDUCTIONS								
Administration		19,528		16,770		36,298		56,635
Benefit payments		5,705,337		3,539,098		9,244,435		8,777,660
Total deductions		5,724,865		3,555,868		9,280,733		8,834,295
NET INCREASE		8,933,902		6,285,185		15,219,087		16,108,673
NET POSITION RESTRICTED FOR PENSIONS								
January 1		69,260,592		47,485,945		116,746,537		100,637,864
December 31	\$	78,194,494	\$	53,771,130	\$	131,965,624	\$	116,746,537

STATEMENT OF PLAN NET POSITION CUSTODIAL FUND

December 31, 2020

	•	pecial essments
ASSETS	d.	100 740
Cash and cash equivalents	\$	123,743
Total assets		123,743
LIABILITIES		
Deposits payable		116,610
Total liabilities		116,610
NET POSITION RESTRICTED FOR PROPERTY OWNERS	_ \$	7,133

STATEMENT OF CHANGES IN FIDUCIARY PLAN NET POSITION CUSTODIAL FUND

For the Year Ended December 31, 2020

	Special Assessments
ADDITIONS	
Investment earnings	D
Interest	\$ 786
Total additions	786_
DEDUCTIONS None	
Total deductions	
NET INCREASE	786
NET POSITION RESTRICTED	
January 1	6,347_
December 31	\$ 7,133

COMPONENT UNIT - PUBLIC LIBRARY Component Unit (the Library Fund) - The Library Fund is used to account for the resources necessary to provide the educational, cultural, and recreational activities of the Public Library.

COMBINING BALANCE SHEET/STATEMENT OF NET POSITION ALL GOVERNMENTAL FUNDS PUBLIC LIBRARY

December 31, 2020

ASSETS AND DEFERRED	<u>General</u>	Library Debt Service G.O. Bonds	Nonmajor Governmental Funds	Total	Adjustments	Statement of Net Position
OUTFLOWS OF RESOURCES						
ASSETS						
Cash	\$ 3,798,670	\$ -	\$ 111,342	\$ 3,910,012	\$ -	\$ 3,910,012
Investments						
Negotiable certificates of deposit	1,745,800	-	1,242,700	2,988,500	-	2,988,500
Receivables						
Property taxes	7,984,592	-	-	7,984,592	-	7,984,592
Due from other funds	-	1,917,938	-	1,917,938	(1,917,938)	-
Accrued interest	1,346	-	4,396	5,742	-	5,742
Prepaid items	33,041	-	-	33,041	-	33,041
Capital assets not being depreciated						
Land	-	-	-	-	621,421	621,421
Improvements other than buildings	-	-	-	-	35,000	35,000
Capital assets being depreciated, net					16 071 057	17 071 057
Buildings and equipment			-	-	16,871,057	16,871,057
Total assets	13,563,449	1,917,938	1,358,438	16,839,825	15,609,540	32,449,365
DEFERRED OUTFLOWS OF RESOURCES						
Pension - IMRF	-	-	-	-	737,581	737,581
OPEB items	-	-	-	-	74,204	74,204
Unamortized loss on refunding		-	-	-	115,521	115,521
Total deferred outflows of resources		-	-	-	927,306	927,306
TOTAL ASSETS AND DEFERRED						
OUTFLOWS OF RESOURCES	\$ 13,563,449	\$ 1,917,938	\$ 1,358,438	\$ 16,839,825	\$ 16,536,846	\$ 33,376,671

COMBINING BALANCE SHEET/STATEMENT OF NET POSITION ALL GOVERNMENTAL FUNDS (Continued) PUBLIC LIBRARY

December 31, 2020

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES/NET POSITION	(General	Library Debt Serv G.O. Bon	rice	Nonmajor Governmental Funds		Total	Adjustments	Statement of Net Position
LIABILITIES									
Accounts payable	\$	15,374	\$	_	\$ -	\$	15,374	\$ -	\$ 15,374
Accrued payroll	Ψ	56,364	Ψ	_	φ -	Ψ	56,364	φ - -	56,364
Due to other funds		1,917,938		_	_		1,917,938	(1,917,938)	-
Accrued interest payable		-		_	_		-	29,713	29,713
Net pension liability - IMRF		_		_	_		_	1,125,702	1,125,702
OPEB liability		_		-	_		_	319,842	319,842
Bonds payable		-		-	-		-	4,000,902	4,000,902
Total liabilities		1,989,676		-	-		1,989,676	3,558,221	5,547,897
DEFERRED INFLOWS OF RESOURCES									
Pension - IMRF		-		-	-		-	684,019	684,019
OPEB items		-		-	-		-	14,014	14,014
Unavailable revenue - property taxes		7,955,177		-	-		7,955,177	-	7,955,177
Total deferred inflows of resources		7,955,177		-	-		7,955,177	698,033	8,653,210
Total liabilities and deferred inflows of resources		9,944,853		-	-		9,944,853	4,256,254	14,201,107
FUND BALANCES/NET POSITION									
Net position									
Net investment in capital assets		-		-	-		-	13,642,097	13,642,097
Fund balances									
Restricted for employee appreciation		-		-	16,535		16,535	-	16,535
Assigned for general obligation debt		-	1,917	,938	-		1,917,938	(1,917,938)	-
Assigned for capital replacement									
and maintenance		-		-	1,341,903		1,341,903	(1,341,903)	-
Nonspendable - prepaid items		33,041		-	-		33,041	(33,041)	-
Unrestricted/unassigned - general fund		3,585,555		-	-		3,585,555	1,931,377	5,516,932
Total fund balances/net position		3,618,596	1,917	,938	1,358,438		6,894,972	12,280,592	19,175,564
TOTAL LIABILITIES, DEFERRED INFLOWS OF									
RESOURCES, AND FUND BALANCES/NET POSITION	\$	13,563,449	\$ 1,917.	.938	\$ 1.358.438	\$	16.839.825	\$ 16,536,846	\$ 33,376,671

(See independent auditor's report.) - 126 -

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES ALL GOVERNMENTAL FUNDS PUBLIC LIBRARY

For the Year Ended December 31, 2020

	Gener:	D	Library ebt Service G.O. Bonds	Nonmajor Governmenta Funds	I	Total	Adjustments	Statement of Activities
	Genera	ai C	i.O. Donus	runus		Total	Aujustinents	Activities
REVENUES								
Property taxes	\$ 8,028	3,346 \$	-	\$ -	\$	8,028,346	\$ -	\$ 8,028,346
Intergovernmental								
Replacement tax	248	3,976	-	-		248,976	-	248,976
State grants	55	5,151	-	-		55,151	-	55,151
Charges for services								
Fines and rentals	21	,960	-	-		21,960	-	21,960
Copier revenue	17	7,172	-	-		17,172	-	17,172
Fees		323	-	-		323	-	323
Investment income	25	5,240	-	18,730	5	43,976	-	43,976
Miscellaneous	168	3,707	-	-		168,707	-	168,707
Total revenues	8,565	5,875	-	18,730	5	8,584,611		8,584,611
EXPENDITURES/EXPENSES Current								
Culture and recreation								
Personnel services	3,257	7,678	-	-		3,257,678	-	3,257,678
Employee benefits	1,088	3,021	-	-		1,088,021	112,788	1,200,809
Contractual services	397	7,634	-	-		397,634	-	397,634
Commodities	973	3,337	-	-		973,337	-	973,337
Repairs and maintenance		7,583	-	-		227,583	-	227,583
Other	84	1,376	-	-		84,376	594,421	678,797
Insurance	32	2,338	-	-		32,338	-	32,338
Capital outlay	64	1,623	-	-		64,623	(64,623)	-
Debt service - payment to primary government								
Principal		-	1,745,000	-		1,745,000	(1,745,000)	-
Interest and fees		-	140,715	-		140,715	10,399	151,114
Total expenditures/expenses	6,125	5,590	1,885,715	-		8,011,305	(1,092,015)	6,919,290
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES/EXPENSES	2,440),285	(1,885,715)	18,730	5	573,306	1,092,015	1,665,321

(This schedule is continued on the following page.) - 127 -

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES (Continued)\ ALL GOVERNMENTAL FUNDS PUBLIC LIBRARY

For the Year Ended December 31, 2020

	 General	D	Library ebt Service .O. Bonds	Nonmajor overnmental Funds	Tota	1	A	adjustments	~ -	atement of Activities
OTHER FINANCING SOURCES (USES) Transfers in	\$ 3,000	\$	1,976,722	\$ - \$	5 1,97	9,722	\$	(1,979,722)	\$	_
Transfers (out)	 (1,976,722)		-	 (3,000)	(1,97	9,722)		1,979,722		
Total other financing sources (uses)	 (1,973,722)		1,976,722	(3,000)		-		-		-
NET CHANGE IN FUND BALANCES/NET POSITION	466,563		91,007	15,736	57	3,306		1,092,015		1,665,321
FUND BALANCES/NET POSITION, JANUARY 1	 3,152,033		1,826,931	1,342,702	6,32	1,666		11,188,577		17,510,243
FUND BALANCES/NET POSITION, DECEMBER 31	\$ 3,618,596	\$	1,917,938	\$ 1,358,438 \$	6,89	4,972	\$	12,280,592	\$	19,175,564

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND PUBLIC LIBRARY

		2020		
	Original and	2020	Variance with Final Budget	2019
	Final Budget	Actual	Over (Under)	Actual
REVENUES				
Property taxes	\$ 7,964,000	\$ 8,028,346	\$ 64,346	\$ 7,871,817
Intergovernmental	Ψ 7,201,000	φ 0,020,010	Ψ 0.,ε.ο	<i>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</i>
Replacement tax	230,000	248,976	18,976	291,672
State grants	55,000	55,151	151	55,151
Charges for services	,	,		,
Fines and rentals	70,000	21,960	(48,040)	68,926
Copier revenue	45,000	17,172	(27,828)	42,330
Fees	1,000	323	(677)	794
Investment income	70,100	25,240	(44,860)	143,755
Miscellaneous	143,200	168,707	25,507	141,906
Total revenues	8,578,300	8,565,875	(12,425)	8,616,351
EXPENDITURES				
Current				
Culture and recreation				
Personnel services	3,585,000	3,257,678	(327,322)	3,416,316
Employee benefits	1,137,000	1,088,021	(48,979)	982,245
Contractual services	481,200	397,634	(83,566)	452,429
Commodities	1,094,000	973,337	(120,663)	1,005,904
Repairs and maintenance	289,000	227,583	(61,417)	276,995
Other	106,000	84,376	(21,624)	84,810
Insurance	34,000	32,338	(1,662)	33,587
Capital outlay	190,000	64,623	(125,377)	445,397
Total expenditures	6,916,200	6,125,590	(790,610)	6,697,683
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	1,662,100	2,440,285	778,185	1,918,668
OTHER FINANCING SOURCES (USES)				
Transfers in	173,000	3,000	(170,000)	3,000
Transfers (out)	(1,975,000)	(1,976,722)	(1,722)	(1,909,710)
Total other financing sources (uses)	(1,802,000)	(1,973,722)	(171,722)	(1,906,710)
NET CHANGE IN FUND BALANCE	\$ (139,900)	<u>466,563</u>	\$ 606,463	11,958
FUND BALANCE, JANUARY 1		3,152,033		3,140,075
FUND BALANCE, DECEMBER 31		\$ 3,618,596	= =	\$ 3,152,033

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL LIBRARY DEBT SERVICE G.O. BONDS FUND PUBLIC LIBRARY

			2020				
		riginal and nal Budget	Actual	Variance with Final Budget Over (Under)			2019 Actual
REVENUES							
None	\$	-	\$ -	\$	-	\$	
EXPENDITURES							
Debt service							
Principal series 2013		-	-		-		1,030,000
Principal series 2014A		1,745,000	1,745,000		-		405,000
Interest series 2013		-	-		-		20,600
Interest series 2014A		139,900	139,869		(31)		167,913
Bond fees		500	846		346		847
Total expenditures		1,885,400	1,885,715		315		1,624,360
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(1,885,400)	(1,885,715)		(315)		(1,624,360)
OTHER FINANCING SOURCES (USES)							
Transfers in		1,975,000	1,976,722		1,722		1,909,710
Total other financing sources (uses)		1,975,000	1,976,722		1,722		1,909,710
NET CHANGE IN FUND BALANCE	\$	89,600	91,007	\$	1,407		285,350
FUND BALANCE, JANUARY 1			1,826,931		_		1,541,581
FUND BALANCE, DECEMBER 31			\$ 1,917,938		_	\$	1,826,931

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS PUBLIC LIBRARY

December 31, 2020 (with comparative actual for 2019)

	 Capital Projects Capital	E	ermanent Employee preciation	To 2020	tal	2019
ASSETS						
Cash Investments	\$ 94,807	\$	16,535	\$ 111,342	\$	9,722
Negotiable certificates of deposit Receivables	1,242,700		-	1,242,700		1,321,600
Accrued interest	4,396		-	4,396		11,380
TOTAL ASSETS	\$ 1,341,903	\$	16,535	\$ 1,358,438	\$	1,342,702
LIABILITIES AND FUND BALANCES						
LIABILITIES None	\$ -	\$	-	\$ -	\$	
FUND BALANCES Restricted for employee appreciation Assigned for capital replacement and maintenance	1,341,903		16,535	16,535 1,341,903		19,394 1,323,308
Total fund balances	1,341,903		16,535	1,358,438		1,342,702
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,341,903	\$	16,535	\$ 1,358,438	\$	1,342,702

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS PUBLIC LIBRARY

		Capital Projects Capital placement		Permanent Employee ppreciation	To 2020	tal	2019
REVENUES	Ф	10.505	Ф	141 0	10.726	ф	25 501
Investment income	\$	18,595	\$	141 \$	18,736	\$	35,591
Total revenues		18,595		141	18,736		35,591
EXPENDITURES None		-		-			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		18,595		141	18,736		35,591
OTHER FINANCING SOURCES (USES) Transfers (out)		-		(3,000)	(3,000)		(3,000)
Total other financing sources (uses)		-		(3,000)	(3,000)		(3,000)
NET CHANGE IN FUND BALANCES		18,595		(2,859)	15,736		32,591
FUND BALANCES, JANUARY 1		1,323,308		19,394	1,342,702		1,310,111
FUND BALANCES, DECEMBER 31	\$	1,341,903	\$	16,535 \$	1,358,438	\$	1,342,702

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL REPLACEMENT FUND PUBLIC LIBRARY

	Original and Final Budget			Actual	Variance with Final Budget Over (Under)			2019 Actual
REVENUES Investment income	\$	18,000	\$	18,595	\$	595	\$	35,054
investment income	φ	10,000	Ф	10,393	φ	393	φ	33,034
EXPENDITURES None		-		-		-		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		18,000		18,595		595		35,054
OTHER FINANCING SOURCES (USES) Transfers in (out)		(170,000)		-		170,000		
Total other financing sources (uses)		(170,000)		-		170,000		
NET CHANGE IN FUND BALANCE	\$	(152,000)		18,595	\$	170,595	ı	35,054
FUND BALANCE, JANUARY 1				1,323,308	_			1,288,254
FUND BALANCE, DECEMBER 31			\$	1,341,903	-		\$	1,323,308

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL EMPLOYEE APPRECIATION FUND PUBLIC LIBRARY

			2020			
	-	ginal and al Budget	Actual	Variance with Final Budget Over (Under)		2019 Actual
REVENUES						
Investment income	\$	400	\$ 141	\$	(259) \$	537
Total revenues		400	141		(259)	537
EXPENDITURES None					-	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		400	141		(259)	537
OTHER FINANCING SOURCES (USES) Transfers (out)		(3,000)	(3,000)		-	(3,000)
NET CHANGE IN FUND BALANCE	\$	(2,600)	(2,859)	\$	(259)	(2,463)
FUND BALANCE, JANUARY 1			19,394			21,857
FUND BALANCE, DECEMBER 31			\$ 16,535		_\$	19,394

STATISTICAL SECTION

This part of the City of Elmhurst, Illinois' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information displays about the City's overall financial health.

Contents	Page(s)
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have been changed over time.	135-141
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	142-147
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	148-152
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	153-155
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	156-158

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

NET POSITION BY COMPONENT

Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year	2020	2019	2018**	2017	2016	2015**	2014	2013*	2013	2012
GOVERNMENTAL ACTIVITIES										
Net investment in capital assets	\$ 86,786,508	\$ 88,657,624	\$ 91,507,834	\$ 94,137,897	\$ 96,493,396	\$ 107,275,920	\$ 110,718,777	\$ 107,630,384	\$ 104,328,512	\$ 103,978,780
Restricted	10,579,302	9,496,146	13,349,605	17,588,496	24,506,359	18,534,446	11,841,126	11,738,735	8,950,703	6,323,609
Unrestricted	(43,473,640)	(43,624,907)	(43,811,423)	(41,351,375)	(40,459,872)	(35,277,826)	22,846,410	27,730,504	16,526,472	12,121,101
Total governmental activities net position	53,892,170	54,528,863	61,046,016	70,375,018	80,539,883	90,532,540	145,406,313	147,099,623	129,805,687	122,423,490
BUSINESS-TYPE ACTIVITIES										
Net investment in capital assets	63,901,076	58,480,277	57,967,301	62,784,279	65,027,387	63,571,314	61,974,663	61,567,331	61,625,797	62,343,598
Unrestricted	(24,231)	(334,672)	(1,385,944)	(1,498,476)	(1,652,792)	(683,041)	5,525,854	6,447,731	6,856,419	6,098,373
Total business-type activities net position	63,876,845	58,145,605	56,581,357	61,285,803	63,374,595	62,888,273	67,500,517	68,015,062	68,482,216	68,441,971
PRIMARY GOVERNMENT										
Net investment in capital assets	150,687,584	147,137,901	149,475,135	156,922,176	161,520,783	170,847,234	172,693,440	169,197,715	165,954,309	166,322,378
Restricted	10,579,302	9,496,146	13,349,605	17,588,496	24,506,359	18,534,446	11,841,126	11,738,735	8,950,703	6,323,609
Unrestricted	(43,497,871)	(43,959,579)	(45,197,367)	(42,849,851)	(42,112,664)	(35,960,867)	28,372,264	34,178,235	23,382,891	18,219,474
TOTAL PRIMARY GOVERNMENT NET POSITION	\$ 117,769,015	\$ 112,674,468	\$ 117,627,373	\$ 131,660,821	\$ 143,914,478	\$ 153,420,813	\$ 212,906,830	\$ 215,114,685	\$ 198,287,903	\$ 190,865,461

^{*}Change in fiscal year end from April 30 to December 31. Represents balances at December 31, 2013.

Data Source

Audited Financial Statements

^{**}The City implemented GASB Statement No. 68 during the fiscal year ending December 31, 2015 and GASB Statement No. 75 during the fiscal year ended December 31, 2018.

CHANGES IN NET POSITION

Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
riscai tear	2020	2019	2018	2017	2010	2015	2014	2015**	2013	2012
EXPENSES										
Governmental activities										
General government	\$ 5,534,368	\$ 5,678,747	\$6,317,531	\$ 4,640,843	\$ 6,078,145	\$ 5,591,722	\$ 4,804,540	\$ 1,175,924	\$ 4,742,806	\$ 5,330,232
Public safety	30,211,608	35,889,260	32,247,605	27,905,484	32,219,464	28,061,059	24,401,311	16,581,166	23,586,972	22,763,083
Streets	17,639,897	17,008,286	20,307,157	23,546,667	24,377,726	13,926,353	13,155,193	7,657,790	12,708,565	11,912,657
Rubbish disposal	3,456,530	3,351,945	3,235,619	3,247,534	3,190,287	3,104,470	2,960,799	2,022,633	2,991,824	2,974,969
Public health and welfare	838,561	679,923	608,325	512,514	569,805	527,724	544,099	407,140	488,736	440,273
Culture	1,088,868	1,424,687	1,457,441	1,272,541	1,452,013	1,286,795	1,175,455	744,036	1,077,783	1,045,698
Redevelopment	2,921,577	930,163	2,742,867	5,981,172	1,490,808	7,018,035	1,818,319	4,524,987	1,687,709	1,076,669
Loss on in-substance defeasance	-	-	577,330	-	-	-	-	-	-	-
Interest on long-term debt	1,637,069	1,806,490	1,514,350	2,112,154	1,907,528	1,329,761	1,487,741	1,045,875	1,519,209	1,950,037
Total governmental activities expenses	63,328,478	66,769,501	69,008,225	69,218,909	71,285,776	60,845,919	50,347,457	34,159,551	48,803,604	47,493,618
Business-type activities										
Water and sewer	26,092,489	25,914,680	30,045,595	26,837,060	22,340,486	20,614,042	18,430,112	12,125,693	16,559,144	14,599,508
Parking	1,891,113	1,993,638	2,320,102	2,102,160	2,262,033	2,288,654	1,285,352	764,568	1,209,151	1,193,465
1 arking	1,071,113	1,773,030	2,320,102	2,102,100	2,202,033	2,288,034	1,203,332	704,508	1,207,131	1,173,403
Total business-type activities expenses	27,983,602	27,908,318	32,365,697	28,939,220	24,602,519	22,902,696	19,715,464	12,890,261	17,768,295	15,792,973
TOTAL PRIMARY GOVERNMENT EXPENSES	\$ 91,312,080	\$ 94,677,819	\$ 101,373,922	\$ 98,158,129	\$ 95,888,295	\$ 83,748,615	\$ 70,062,921	\$ 47,049,812	\$ 66,571,899	\$ 63,286,591
PROGRAM REVENUES										
Governmental activities										
Charges for services										
General government	\$ 4,402,695	\$ 3,986,983	\$4,109,125	\$ 3,989,249	\$ 4,139,890	\$ 4,018,340	\$ 3,955,785	\$ 2,632,493	\$ 3,609,308	\$ 3,111,102
Public safety	1,848,182	2,460,791	2,331,611	2,030,949	2,035,506	3,045,236	2,681,392	1,606,289	2,750,632	2,790,990
Streets	1,422,575	2,033,412	1,635,874	2,035,604	1,732,037	1,926,593	1,870,992	1,384,919	1,958,492	1,980,191
Rubbish	3,642,961	3,411,012	3,344,058	3,400,339	3,293,678	3,239,794	3,103,668	2,153,136	3,137,414	3,155,266
Other	185,775	79,996	23,165	32,750	50,726	29,709	18,284	21,054	58,046	46,808
Operating grants	4,148,078	1,633,074	1,271,171	1,347,389	1,375,975	1,349,084	1,646,546	1,233,565	1,506,080	1,572,731
Capital grants	976,565	-	-	-	-	136,891	146,109	101,750	897,354	-
Total governmental activities revenues	16,626,831	13,605,268	12,715,004	12,836,280	12,627,812	13,745,647	13,422,776	9,133,206	13,917,326	12,657,088

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
PROGRAM REVENUES (Continued)										
Business-type activities										
Charges for services										
Water and sewer									\$ 16,475,117	
Parking	674,597	1,231,933	1,192,147	1,225,524	1,096,945	1,211,207	1,183,819	527,818	1,068,068	1,094,659
Capital grants	834,500	-	-	-	-	-	-	-	1,465	2,994,148
Total business-type activities revenues	31,667,369	27,284,445	27,512,364	25,339,632	22,341,890	20,579,647	19,077,731	12,387,672	17,544,650	18,330,868
TOTAL PRIMARY GOVERNMENT										
PROGRAM REVENUES	\$ 48,294,200	\$ 40,889,713	\$ 40,227,368	\$ 38,175,912	\$ 34,969,702	\$ 34,325,294	\$ 32,500,507	\$ 21,520,878	\$ 31,461,976	\$ 30,987,956
NET (EXPENSE) REVENUE										
Governmental activities	\$ (46,701,647)	\$ (53,164,233)	\$ (56,293,221)	\$ (56,382,629)	\$ (58,657,964)	\$ (47,100,272)	\$ (36,924,681)	\$ (25,026,345)	\$ (34,886,278)	\$ (34,836,530)
Business-type activities	3,683,767	(623,873)	(4,853,333)	(3,599,588)	(2,260,629)	(2,323,049)	(637,733)	(502,589)	(223,645)	2,537,895
TOTAL PRIMARY GOVERNMENT										
NET EXPENSE	\$ (43,017,880)	\$ (53,788,106)	\$ (61,146,554)	\$ (59,982,217)	\$ (60,918,593)	\$ (49,423,321)	\$ (37,562,414)	\$ (25,528,934)	\$ (35,109,923)	\$ (32,298,635)
GENERAL REVENUES AND OTHER										
CHANGES IN NET POSITION										
Governmental activities										
Taxes										
Property	\$ 14,599,686	\$ 12,924,644	\$ 14,524,752	\$ 13,770,823	\$ 14,119,500	\$ 14,758,525	\$ 15,078,106	\$ 14,440,238	\$ 15,082,758	\$ 14,859,054
Sales	15,634,967	16,316,986	15,662,333	15,246,121	13,972,550	12,648,142	12,134,125	7,470,405	11,625,252	10,241,518
Home rule sales	4,504,978	5,305,597	5,393,716	5,400,123	5,203,147	4,934,403	4,832,800	3,618,865	3,618,865	3,618,865
Utility	3,337,472	3,612,455	3,825,274	3,782,827	4,011,310	4,095,207	4,133,811	2,855,496	4,499,003	4,609,215
Real estate transfer	778,285	669,220	702,637	673,038	630,657	618,906	598,564	433,548	385,165	301,232
Food and beverage	1,256,519	1,423,064	1,382,095	1,328,793	1,340,713	1,246,841	1,182,735	734,080	1,065,805	1,012,659
Other	555,129	816,633	838,241	851,594	855,281	803,359	730,688	476,705	784,664	720,998
Intergovernmental	5,206,434	5,134,777	4,584,002	4,463,653	4,695,813	5,049,324	4,607,941	3,014,501	4,393,494	3,870,835
Investment income Miscellaneous	302,796	1,064,112	1,296,612	869,906	761,902	733,304	181,707	577,600	918,509	1,031,116
Gain on sale of capital assets	1,924,499	1,474,960	1,411,835 188,223	1,288,130	1,493,685	406,772	460,096	51,875	116,460	156,632
Transfers	(2,035,811)	(2,095,368)	(989,104)	(1,457,244)	(688,063)	(152,571)	(79,567)	-	(221,500)	-
Total governmental activities	46,064,954	46,647,080	48,820,616	46,217,764	46,396,495	45,142,212	43,861,006	33,673,313	42,268,475	40,422,124
Dusiness temp estivities										
Business-type activities Investment income	11,662	92,753	48 113	53,552	24.440	25,092	13 621	35 125	42,390	101 794
Investment income Intergovernmental	11,002	92,133	48,112	55,552	24,440	25,092 82,100	43,621	35,435	42,390	101,784
Gain on sale of capital assets	-	<u>-</u>	-	-	500	222,604	-	-	-	-
Transfers	2,035,811	2,095,368	989,104	1,457,244	688,063	152,571	79,567	<u> </u>	221,500	-
Total business-type activities	2,047,473	2,188,121	1,037,216	1,510,796	713,003	482,367	123,188	35,435	263,890	101,784
TOTAL PRIMARY GOVERNMENT	\$ 48 112 427	\$ 48 835 201	\$ 40 857 832	\$ 47 728 560	\$ 47 100 409	\$ 45 624 570	\$ 43.084.104	\$ 33.708.748	\$ 42,532,365	\$ 40 523 908
TOTAL I KINIAKT GOVEKIMIENT	Φ 40,112,427	φ 40,033,201	Ψ 47,031,032	φ 41,120,300	φ 47,102,498	φ 45,024,579	ψ 45,704,194	ψ 33,706,746	φ 42,332,303	φ 40,343,306

CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
CHANGE IN NET POSITION Governmental activities Business-type activities	\$ (636,693) 5,731,240	\$ (6,517,153) 1,564,248	(7,472,605) (3,816,117)		\$ (12,261,469) \$ (1,547,626)	5 (1,958,060) \$ (1,840,682)	6,936,325 \$ (514,545)	8,646,968 \$ (467,154)	7,382,197 \$ 40,245	5,585,594 2,639,679
TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION	\$ 5,094,547	\$ (4,952,905)	\$ (11,288,722)	\$ (12,253,657)	\$ (13,809,095) \$	5 (3,798,742) \$	6,421,780 \$	8,179,814 \$	7,422,442 \$	8,225,273

^{*}Change in fiscal year end from April 30 to December 31. Represents changes in net position from May 1 to December 31, 2013.

Data Source

Audited Financial Statements

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
GENERAL FUND										
Nonspendable	\$ 180,86	5 \$ 329,714	\$ 332,137	\$ 941,344	\$ 187,811	\$ 185,727	\$ 314,886 \$	615,562 \$	221,279 \$	276,401
Restricted	1,133,07	3 1,077,804	926,103	744,068	837,108	909,951	639,139	-	-	-
Assigned	16,044,082	2 13,611,543	16,027,333	16,660,813	17,648,925	18,020,892	8,944,190	7,649,307	7,762,242	7,937,929
Unassigned	8,217,312	2 10,234,652	10,888,813	11,225,087	11,681,012	12,673,970	20,740,009	17,231,415	12,872,933	8,830,535
TOTAL GENERAL FUND	\$ 25,575,332	2 \$ 25,253,713	\$ 28,174,386	\$ 29,571,312	\$ 30,354,856	\$ 31,790,540	\$ 30,638,224 \$	5 25,496,284 \$	20,856,454 \$	17,044,865
ALL OTHER GOVERNMENTAL FUNDS										
Nonspendable	\$ -	\$ 20,000	\$ -	\$ -	\$ -	\$ 8,376,355	\$ 9,640,238 \$	5 10,448,143 \$	10,450,545 \$	11,587,233
Restricted	13,799,47	3 19,232,636	13,955,825	20,059,850	36,129,840	14,947,080	11,080,003	11,286,267	8,950,703	6,323,570
Assigned	499,43	1 -	-	-	-	-	· · ·	-	=	-
Unassigned (deficit)	(9,39)	(129,659)	(66,513)	(648,988)	(1,408,503)	(664,593)	(254,292)	(77,677)	(54,326)	-
TOTAL ALL OTHER										
GOVERNMENTAL FUNDS	\$ 14,289,51	7 \$ 19,122,977	\$ 13,889,312	\$ 19,410,862	\$ 34,721,337	\$ 22,658,842	\$ 20,465,949 \$	21,656,733 \$	19,346,922 \$	17,910,803

^{*}Change in fiscal year end from April 30 to December 31. Represents balances at December 31, 2013.

Data Source

Audited Financial Statements

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
REVENUES										
Taxes										
Property	\$ 14,599,685	\$ 12,924,643	\$ 14,524,751	\$ 13,770,824	\$ 14,119,500	\$ 14,758,524	\$ 15,078,106	\$ 14,440,238	\$ 15,082,758	\$ 14,859,054
Sales	20,139,945	21,622,582	21,056,049	20,646,244	19,175,696	17,582,545	16,966,925	11,089,270	15,244,117	13,860,383
Utility	3,337,472	3,612,455	3,825,274	3,782,827	4,011,310	4,095,207	4,133,811	2,855,496	4,499,003	4,609,215
Real estate transfer	778,285	669,220	702,637	673,038	630,657	618,906	598,564	433,548	385,165	301,232
Food and beverage	1,256,519	1,423,064	1,382,095	1,328,793	1,340,713	1,246,841	1,182,735	734,080	1,065,805	1,012,659
Other	555,131	816,632	838,241	851,594	855,281	803,359	730,688	476,705	784,664	720,998
Intergovernmental	10,642,898	6,715,521	5,844,199	5,681,474	6,166,644	6,338,591	6,293,026	4,295,294	6,739,336	5,345,878
Licenses and permits	5,033,305	4,884,003	5,113,076	4,875,429	4,973,368	4,852,995	4,732,920	3,084,847	4,422,591	3,932,013
Fines and forfeitures	544,065	945,480	890,913	804,616	777,851	977,677	904,177	650,568	1,056,172	1,259,091
Charges for services	5,076,108	4,894,514	4,780,387	5,144,217	4,771,963	4,658,577	4,363,042	2,949,450	4,379,550	4,462,763
Investment income	302,797	1,064,112	1,296,612	869,906	761,902	733,304	181,707	577,600	918,509	1,031,116
Revenue replacement	62,309	60,683	59,400	58,760	57,932	56,724	55,514	-	54,192	52,912
Miscellaneous	2,399,077	2,714,807	2,022,867	2,023,566	2,069,553	2,317,180	2,142,134	1,219,423	1,775,439	1,631,898
Total revenues	64,727,596	62,347,716	62,336,501	60,511,288	59,712,370	59,040,430	57,363,349	42,806,519	56,407,301	53,079,212
EXPENDITURES										
General government	5,490,299	5,181,577	5,553,525	5,274,679	5,526,342	5,432,968	4,763,358	2,711,828	4,577,964	5,175,011
Public safety	29,732,025	30,196,780	27,970,318	28,033,401	26,550,023	25,628,207	24,217,177	16,338,909	22,965,864	22,309,438
Streets	9,638,642	10,852,323	9,937,343	9,811,828	9,896,051	9,700,684	9,390,228	5,901,196	8,497,170	8,021,310
Rubbish disposal	3,456,530	3,351,945	3,235,619	3,247,534	3,190,287	3,104,470	2,960,799	2,022,633	2,991,824	2,974,969
Public health and welfare	552,255	559,591	544,163	512,514	544,055	591,551	544,099	407,140	488,736	440,273
Culture	1,026,067	1,419,897	1,364,157	1,435,157	1,364,389	1,275,439	1,132,314	729,892	997,642	993,435
Redevelopment	1,230,548	497,407	791,656	599,964	584,445	748,965	2,254,300	2,031,574	904,457	660,731
Capital outlay	12,357,432	14,088,319	16,248,959	23,761,686	22,372,333	10,643,506	5,067,884	5,875,743	4,905,452	8,063,164
Debt service										
Principal	2,015,086	2,495,140	8,935,662	6,957,282	3,292,927	3,121,996	3,253,786	3,231,000	3,129,767	4,294,441
Interest	1,639,347	1,740,409	1,507,916	2,059,756	1,728,664	1,250,253	1,547,285	1,225,986	1,639,739	1,940,804
Total expenditures	67,138,231	70,383,388	76,089,318	81,693,801	75,049,516	61,498,039	55,131,230	40,475,901	51,098,615	54,873,576
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES	(2,410,635)	(8,035,672)	(13,752,817)	(21,182,513)	(15,337,146)	(2,457,609)	2,232,119	2,330,618	5,308,686	(1,794,364)

Fiscal Year	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
OTHER FINANCING SOURCES (USES)										
Bonds issued	\$ - \$	9,925,000	\$ 7,315,000 \$	3,385,000	\$ 25,000,000	\$ 4,000,000 \$	7,285,109	\$ 2,061,000	\$ 7,040,000	\$ -
Premium (discount) on bonds issued	-	73,149	153,693	189,354	902,021	269,665	164,502	171,750	90,421	-
Note proceeds/line of credit issuance	-	2,150,000	-	1,252,000	750,000	-	611,701	2,386,299	-	-
Payment to escrow agent	-	-	-	-	-	-	(7,405,250)	-	(6,969,899)	-
Sale of capital assets	159,540	295,883	354,752	1,719,383	-	1,685,724	-	-	-	-
Transfers in	5,474,656	6,439,945	3,186,565	3,358,136	5,676,973	2,712,013	2,654,388	2,648,928	10,162,070	7,304,013
Transfers (out)	(7,510,467)	(8,535,313)	(4,175,669)	(4,815,380)	(6,365,036)	(2,864,584)	(2,733,955)	(2,648,928)	(10,383,570)	(7,304,013)
Total other financing sources (uses)	(1,876,271)	10,348,664	6,834,341	5,088,493	25,963,958	5,802,818	576,495	4,619,049	(60,978)	
NET CHANGE IN FUND BALANCES	\$ (4,286,906) \$	2,312,992	\$ (6,918,476) \$	(16,094,020)	\$ 10,626,812	\$ 3,345,209 \$	2,808,614	\$ 6,949,667	\$ 5,247,708	\$ (1,794,364)
DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES	6.27%	7.21%	15.31%	12.58%	7.48%	9.65%	12.75%	12.75%	9.93%	12.99%

^{*}Change in fiscal year end from April 30 to December 31. Represents changes in fund balances from May 1 to December 31, 2013.

Data Source

Audited Financial Statements

ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Levy Years

Levy Year		idential operty	(Commercial Property	Industrial Property	,	Less Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value	
2010	\$ 2,0	076,270,452	\$	188,803,574	\$ 140,989,396	\$	126,919,056	\$ 2,279,144,366	\$ 0.7961	\$ 6,837,433,098	33.333%	ò
2011	1,9	903,624,165		230,401,863	137,884,614		118,113,629	2,153,797,013	0.8669	6,461,391,039	33.333%)
2012	1,7	745,309,515		168,215,778	126,074,755		110,595,696	1,929,004,352	0.9471	5,787,013,056	33.333%)
2013	1,6	554,200,965		153,666,745	120,364,718		113,461,690	1,814,770,738	1.0345	5,444,312,214	33.333%)
2014	1,6	652,437,111		153,704,358	119,038,741		110,880,887	1,814,299,323	1.0087	5,442,897,969	33.333%)
2015	1,8	358,307,356		167,191,252	123,102,996		114,493,157	2,034,108,447	0.8759	6,102,325,341	33.333%)
2016	2,0	019,124,254		172,841,667	132,804,668		116,597,455	2,208,173,134	0.7921	6,624,519,402	33.333%)
2017	2,1	166,563,780		185,113,636	142,088,286		118,840,852	2,374,924,850	0.7559	7,124,774,550	33.333%)
2018	2,2	291,503,504		221,864,789	147,512,902		119,384,942	2,541,496,253	0.7154	7,624,488,759	33.333%)
2019	2,3	372,604,009		239,682,808	155,857,973		122,369,036	2,645,775,754	0.7350	7,937,327,262	33.333%	<u>,</u>

Note: Property in the City is reassessed each year. Property is assessed at 33% of actual value. 2020 information is not available.

Data Source

Office of the County Clerk

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Levy Years

Levy Year	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
CITY DIRECT RATES										
Ambulance	0.0078	0.0080	0.0063	0.0066	0.0070	0.0071	0.0049	0.0068	0.0061	0.0098
Bond and interest	-	-	-	-	0.0466	0.0851	0.1129	0.1203	0.1119	0.1060
Corporate	-	-	-	-	-	-	-	-	0.0094	-
Fire protection	0.1005	0.1010	0.0330	0.1377	0.1633	0.2229	0.2414	0.2205	0.2101	0.1900
Library	0.3040	0.3103	0.3224	0.3399	0.3600	0.3976	0.3956	0.3684	0.3309	0.2983
Police pension	0.1659	0.1461	0.1469	0.1492	0.1423	0.1292	0.1289	0.1009	0.0851	0.0815
Firefighters' pension	0.1054	0.0926	0.0907	0.0924	0.0889	0.0922	0.0901	0.0661	0.0601	0.0599
Social Security	0.0269	0.0263	0.0268	0.0289	0.0299	0.0322	0.0261	0.0284	0.0251	-
Illinois Municipal Retirement	0.0245	0.0311	0.0330	0.0374	0.0379	0.0424	0.0346	0.0357	0.0282	0.0506
TOTAL CITY DIRECT RATES	0.7350	0.7154	0.6591	0.7921	0.8759	1.0087	1.0345	0.9471	0.8669	0.7961
OVERLAPPING RATES										
DuPage County	0.2897	0.2951	0.3055	0.3362	0.3593	0.3748	0.3697	0.3471	0.3187	0.2980
DuPage Airport Authority	0.0141	0.0146	0.0166	0.0176	0.0188	0.0196	0.0178	0.0168	0.0169	0.0158
Junior College 502	0.2112	0.2317	0.2431	0.2626	0.2786	0.2975	0.2956	0.2681	0.2495	0.2349
Elmhurst Park District	0.3335	0.3354	0.3454	0.3584	0.3800	0.4200	0.4150	0.3853	0.3435	0.3094
Bensenville Park District	0.4644	0.4708	0.4758	0.4932	0.5232	0.5179	0.5097	0.4718	0.4128	0.3614
Unit School District 205	4.4868	4.5120	4.6126	4.7760	5.0648	5.4808	5.2773	4.8021	4.1257	3.7325
School District 45	3.3180	3.5257	3.6219	3.7870	4.0035	3.9651	3.8736	3.5426	3.0664	2.7675
Salt Creek School District 48	1.5578	1.6009	1.6577	1.4198	1.4773	1.5491	1.5030	1.3681	1.2157	1.1208
DuPage High School District 88	2.0906	2.1815	2.2462	2.3995	2.5477	2.5581	2.4373	2.1984	1.8332	1.6616
Addison Township	0.1555	0.1588	0.1613	0.1689	0.1792	0.1844	0.1781	0.1636	0.1423	0.1271
York Township	0.0894	0.0909	0.0924	0.0952	0.1002	0.1049	0.1017	0.0928	0.0810	0.0737
TOTAL OVERLAPPING RATES	13.0110	13.4174	13.7785	14.1144	14.9326	15.4722	14.9788	13.6567	11.8057	10.7027

Note: The City is a home rule municipality and, based on the 1970 Illinois constitution, has no statutory tax rate limits.

Overlapping rates are those of local and county governments that apply to owners within the City. Not all overlapping rates apply to all city property owners (e.g., the rates for special districts only apply to the property owners whose property is located within the geographic boundaries of the district). 2020 tax information is not available.

- 1. During levy year 2011, the levy rates were separated for Illinois Municipal Retirement and Social Security.
- 2. During levy year 2011, a one time levy was created for Elmhurst Memorial Healthcare's anticipated tax exemption.

Data Source

Office of the DuPage County Clerk

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

		2019				2010	
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation	Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation
Three Galleria Tower	\$ 18,831,450	1	0.71%	Elmhurst Memorial Healthcare	\$ 21,567,340	1	0.95%
McMaster Carr Supply Co	18,770,340	2	0.71%	McMaster Carr Supply Co	15,981,930	2	0.70%
Morningside Elmhurst LLC	12,845,830	3	0.49%	Federal Construction Inc	12,218,290	3	0.54%
Federal Construction Inc	11,946,900	4	0.45%	AIMCO	11,296,610	4	0.50%
Bellwether Enterprise	9,365,650	5	0.35%	UBS Realty Investors LLC	6,470,450	5	0.28%
Royal Management Corp	8,854,220	6	0.33%	Horizon Group VIII LLC	5,226,440	6	0.23%
Elmhurst Memorial Hospital	6,534,070	7	0.25%	Royal Management Corporation	4,952,540	7	0.22%
Mariano's (678 N. York St. LLC)	6,145,750	8	0.23%	Patten Tractor & Equipment	4,484,930	8	0.20%
HC Elmhurst I LLC	5,990,170	9	0.23%	Cook Financial	4,425,210	9	0.19%
VIP Elmhurst II LLC	 5,372,590	10	0.20%	Manulife Financial	 4,410,840	10	0.19%
TOTAL	\$ 104,656,970		3.96%		\$ 91,034,580		3.99%

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

2020 tax levy information is not available.

Data Source

Office of the County Clerk

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Levy Years

		Collected wit Fiscal Year of		Collections	Total Collection	ons to Date
Levy Year	Tax Levied	Amount	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy
2010	18,846,213	18,834,951	99.94%	\$ 11,262	\$ 18,846,213	100.00%
2011	19,317,983	19,314,232	99.98%	3,751	19,317,983	100.00%
2012	18,870,231	18,830,709	99.79%	1,481	18,832,190	99.80%
2013	19,346,943	19,240,659	99.45%	2,444	19,243,103	99.46%
2014	18,833,840	18,769,527	99.66%	3,022	18,772,549	99.67%
2015	18,358,998	18,334,941	99.87%	-	18,334,941	99.87%
2016	18,092,550	18,057,153	99.80%	282	18,057,435	99.81%
2017	18,571,109	18,516,812	99.71%	4,827	18,521,639	99.73%
2018	19,217,151	19,175,774	99.78%	1,556	19,177,330	99.79%
2019	20,502,261	20,464,076	99.81%	-	20,464,076	99.81%

Note: Property in the City is reassessed each year. Property is assessed at 33% of actual value.

2020 tax levy information is not available.

Data Source

Office of the County Clerk

SALES TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years

Fiscal Year	City	City			Regional Transportation	DuPage Water	
Ended	Direct Rate	Home Rule Rate	State Rate	DuPage County	Authority Rate	Commission	Total
2012	1.00%	0.75%	5.00%	0.25%	0.75%	0.25%	8.00%
2013	1.00%	0.75%	5.00%	0.25%	0.75%	0.25%	8.00%
2013*	1.00%	0.75%	5.00%	0.25%	0.75%	0.25%	8.00%
2014	1.00%	0.75%	5.00%	0.25%	0.75%	0.25%	8.00%
2015	1.00%	0.75%	5.00%	0.25%	0.75%	0.25%	8.00%
2016	1.00%	1.00%	5.00%	0.25%	0.75%	0.00%	8.00%
2017	1.00%	1.00%	5.00%	0.25%	0.75%	0.00%	8.00%
2018	1.00%	1.00%	5.00%	0.25%	0.75%	0.00%	8.00%
2019	1.00%	1.00%	5.00%	0.25%	0.75%	0.00%	8.00%
2020	1.00%	1.00%	5.00%	0.25%	0.75%	0.00%	8.00%

^{*} Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Sources

City Records

Illinois Department of Revenue

SALES TAX BY CATEGORY

Last Ten Calendar Years

Calendar Year	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General merchandise	\$ 262,402	\$ 423,747	\$ 445,459	\$ 545,617	\$ 533,900	\$ 533,050	\$ 524,560	\$ 544,696	\$ 564,595	\$ 557,751
Food	1,881,981	1,799,752	1,806,155	1,582,670	1,500,333	1,462,595	1,373,754	1,194,598	1,047,824	1,096,412
Drinking and eating places	1,980,092	2,243,217	2,166,775	2,048,748	1,863,822	1,645,459	1,516,947	1,435,316	1,378,538	1,260,282
Apparel	160,616	243,010	244,607	227,308	218,898	190,900	200,050	215,191	203,620	193,078
Furniture, H.H., and radio	332,480	374,726	483,396	364,656	268,216	258,010	385,943	342,184	376,796	320,974
Lumber, building, and hardware	482,762	681,099	497,306	930,389	411,653	305,199	348,176	292,526	218,604	198,800
Automotive and fill stations	5,204,411	5,354,905	4,914,206	4,754,335	4,587,941	4,560,464	4,205,877	3,813,169	3,443,493	3,214,354
Drugs and other retail	1,983,112	2,050,263	1,927,535	1,879,597	1,808,553	1,632,903	1,592,729	1,737,083	1,748,529	1,228,373
Agriculture and extractive	5,742,641	6,979,592	6,669,844	6,413,016	6,521,816	5,730,949	5,613,740	5,047,713	4,740,750	4,408,380
Manufacturers	 596,856	660,176	737,592	966,879	663,386	543,777	436,986	435,286	360,492	297,207
TOTAL	\$ 18,627,352	\$ 20,810,485	\$ 19,892,876	\$ 19,713,215	\$ 18,378,518	\$ 16,863,306	\$ 16,198,762	\$ 15,057,762	\$ 14,083,241	\$ 12,775,611
Total City municipal tax Total City home-rule tax	\$ 12,538,496 6,088,856	\$ 13,653,131 7,157,354	\$ 12,668,949 7,223,927	\$ 12,543,132 7,170,083	\$ 12,297,824 6,080,695	\$ 11,954,202 4,909,104	\$ 11,373,586 4,825,176	\$ 10,409,512 4,648,250	\$ 9,757,206 4,326,035	\$ 8,746,060 4,029,551
TOTAL	\$ 18,627,352	\$ 20,810,485	\$ 19,892,876	\$ 19,713,215	\$ 18,378,519	\$ 16,863,306	\$ 16,198,762	\$ 15,057,762	\$ 14,083,241	\$ 12,775,611
City Municipal Tax Rate City Home-Rule Tax Rate	1.00% 1.00%	1.00% 1.00%	1.00% 1.00%	1.00% 1.00%	1.00% 1.00%	1.00% 0.75%	1.00% 0.75%	1.00% 0.75%	1.00% 0.75%	1.00% 0.75%

Data Sources

City Records Illinois Department of Revenue

RATIO OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

	Go	overnmental Activitie	es	Business-Ty	pe Activities		Percentage	
Fiscal	General	Sales Tax	Line of	General	Installment	Total	of	Debt
Year	Obligation	Revenue	Credit	Obligation	Loan	Primary	Personal	Per
Ended	Bonds (1)	Bonds Payable	Payable	Bonds (1)	Payable	Government	Income*	Capita*
2012	24,893,947	13,585,000	-	6,327,802	1,140,117	45,946,866	2.49%	1,041.38
2013	23,413,748	12,575,000	-	8,822,455	3,766,302	48,577,505	2.57%	1,101.01
2013**	23,457,970	11,500,000	2,386,299	11,206,354	5,096,855	53,647,478	2.85%	1,215.92
2014	21,727,381	10,355,000	2,998,000	13,764,513	4,877,030	53,721,924	2.77%	1,217.60
2015	24,013,081	9,135,000	2,998,000	26,026,657	11,297,708	73,470,446	3.63%	1,652.73
2016	46,558,520	7,840,000	3,748,000	24,359,840	13,753,564	96,259,924	4.52%	2,165.38
2017	44,366,238	6,460,000	5,000,000	32,823,762	14,442,911	103,092,911	4.72%	2,319.09
2018	49,047,555	-	7,200,000	37,496,000	18,142,681	111,886,236	4.85%	2,516.90
2019	56,950,342	-	8,850,000	35,639,129	23,742,171	125,181,642	5.09%	2,815.98
2020	54,831,552	-	8,850,000	33,152,204	34,709,967	131,543,723	5.11%	2,959.10

Note: Details of the City's outstanding debt can be found in the notes to financial statements.

^{*}See the schedule of Demographic and Economic Information for personal income and population data.

^{**}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

^{1.} Presented net of original issue discounts and premiums.

RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

Fiscal Year Ended	(4) Population	(1) Equalized Assessed Valuation	(2) General Obligation Bonds	(3) Less Debt Service Fund	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Valuation	et Bonded Debt Per Capita
2012	44,121	\$ 2,153,797,013	\$ 38,197,564	\$ _	\$ 38,197,564	1.84%	\$ 900
2013	44,121	1,929,004,352	35,870,192	-	35,870,192	1.86%	813
2013*	44,121	1,814,720,738	33,587,471	1,972,430	31,615,041	1.74%	717
2014	44,121	1,814,299,323	31,221,749	1,552,099	29,669,650	1.64%	672
2015	44,454	2,034,108,450	32,236,203	1,827,992	30,408,211	1.49%	684
2016	44,454	2,208,173,134	70,918,000	937,136	69,980,864	3.17%	1,574
2017	44,454	2,374,924,850	77,190,000	-	77,190,000	3.25%	1,736
2018	44,454	2,541,496,253	86,543,555	-	86,543,555	3.41%	1,947
2019	44,454	2,645,775,754	92,589,471	976,014	91,613,457	3.46%	2,061
2020	44,454	2,784,173,573	87,983,756	499,434	87,484,322	3.14%	1,968

^{*}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Sources

- (1) DuPage County Clerk
- (2) This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums
- (3) Amount available for repayments of general obligation bonds
- (4) Population data can be found in the Schedule of Demographic and Economic Information.

RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES

(Amounts Expressed in Thousands)

Last Ten Fiscal Years

Fiscal Year Ended		Principal		(1) Interest		Total Debt Service	_	(2) Total overnmental xpenditures	Ratio of Debt Service to General Governmental Expenditures
2012	Φ	4.204	Φ	1.041	¢	6 225	ď	54 074	12.50/
2012	\$	4,294	\$	1,941	\$	6,235	\$	54,874	12.5%
2013		3,130		1,640		4,770		51,099	9.3%
2013*		3,231		1,226		4,457		40,476	11.0%
2014		3,254		1,539		4,793		55,062	8.7%
2015		3,122		1,250		4,372		61,498	7.1%
2016		3,293		1,729		5,022		75,050	6.7%
2017		5,577		1,544		7,121		81,694	8.7%
2018		1,898		1,273		3,171		76,089	4.2%
2019		1,995		1,353		3,348		70,383	4.8%
2020		2,015		1,492		3,507		67,138	5.2%

^{*}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Note: General obligation bonds reported in the Enterprise Funds have been excluded.

- (1) Excludes bond issuance and other costs
- (2) Includes General, Special Revenue, Debt Service, and Capital Projects Funds

Data Source

City Records

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

December 31, 2020

		Applicab	le to City	
Bonded Indebtedness of Taxing Bodies	Total Debt	Percent	Amount	
Direct - City of Elmhurst	\$ 63,681,552	100.00% \$	63,681,552	
Overlapping				
Schools				
Grade School District #45	58,210,000	1.99%	1,160,948	
Grade School District #48	3,290,000	14.30%	470,523	
High School District #88	65,640,000	3.98%	2,610,087	
Unit School District #205	152,569,508	89.32%	136,269,354	
Community College District #502	153,185,000	5.69%	8,715,826	
Other				
DuPage County	111,750,000	6.38%	7,124,655	
Dupage County Forest Preserve District	81,645,000	6.38%	5,205,302	
Bensenville Park District	5,842,230	0.81%	47,602	
Elmhurst Park District	10,200,000	97.16%	9,910,136	
Total overlapping bonded debt	642,331,738		171,514,433	
TOTAL DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT	\$ 706,013,290	\$	235,195,985	

Note: Determined by ratio of assessed value of property subject to taxation in the City to the value of property subject to taxation in the overlapping unit.

Data Sources

DuPage County Clerk

Overlapping debt percentages based on 2019 EAV, the most current available

LEGAL DEBT MARGIN

December 31, 2020

The City is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date, the Illinois General Assembly has set no limits for home rule municipalities.

DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

Fiscal Year Ended	Population	1	Personal Income	Per Capita Income	Mediar Age	1	Education Level in Years of Formal Schooling		(1) Public School Enrollment	(2) (3) Unemployment Percentage
2011	44,121	(5) \$	1,412,533,815	\$ 32,015 (4)	40.1	(5)	13.0	(4)	8,174	6.5
2012	44,121	(5)	1,843,772,469	41,789 (6)	40.1	(5)	13.0	(5)	8,230	6.5
2013	44,121	(5)	1,891,776,117	42,877 (6)	40.1	(5)	13.0	(5)	8,288	6.8
2013*	44,121	(5)	1,884,231,426	42,706 (6)	40.1	(5)	13.0	(5)	8,349	5.7
2014	44,121	(5)	1,941,191,637	43,997 (6)	40.1	(5)	13.0	(5)	8,363	4.0
2015	44,454	(7)	2,023,323,810	45,515 (6)	40.1	(5)	13.0	(5)	8,331	4.1
2016	44,454	(7)	2,128,324,158	47,877 (6)	40.1	(5)	13.0	(5)	8,326	4.2
2017	44,454	(7)	2,183,980,566	49,129 (6)	39.5	(6)	13.0	(6)	8,563	3.2
2018	44,454	(7)	2,304,984,354	51,851 (6)	39.5	(6)	13.0	(6)	8,567	3.1
2019	44,454	(7)	2,459,506,458	55,327 (6)	39.3	(6)	13.0	(6)	8,573	2.7
2020	44,454	(7)	2,573,041,974	57,881 (6)	39.9	(6)	13.0	(6)	8,563	7.1

^{*}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Sources

- (1) Elmhurst School District 205
- (2) Department of Employment Security
- (3) Not adjusted for seasonal employment
- (4) U.S. Census Bureau 2006 Special Census
- (5) U.S. Census Bureau 2010 Census
- $(6)\ U.S.\ Census\ Bureau\ -\ 2009\ -\ 2013,\ 2010\ -\ 2014,\ and\ 2015\ -\ 2019\ American\ Community\ Surveys$
- (7) U.S. Census Bureau 2015 Special Census

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

		2020				2011	
Employer	Employees	Rank	Percentage of Total City Employment	Employer	Employees	Rank	Percentage of Total City Employment
Employer	Employees	Kank	Employment	Employer	Employees	Kank	Limployment
Edward-Elmhurst Healthcare	2,800	1	12.08%	Elmhurst Memorial Hospital	2,362	1	9.51%
Mc Master-Carr Supply Co.	800	2	3.45%	Superior Air Ground Ambulance	1,425	2	5.74%
Elmhurst University	688	3	2.97%	Elmhurst CUSD 205	1,150	3	4.63%
Altorfer	400	4	1.73%	HSBC North America	746	4	3.00%
Semblex Corporation	260	5	1.12%	McMaster-Carr Supply Co.	700	5	2.82%
FedEx Freight, Inc.	200	6	0.86%	Elmhurst College	438	6	1.76%
Superior Ambulance	200	7	0.86%	The Chamberlain Group, Inc.	361	7	1.45%
Power Distributing, LLC	180	8	0.78%	City of Elmhurst	283	8	1.14%
Safway Services, LLC	180	9	0.78%	Patten Tractor & Equipment Co.	278	9	1.12%
MSM Solutions, Inc	175	10	0.76%	Semblex Corporation	185	10	0.74%
TOTAL	5,883		25.39%		7,928		31.92%

Data Sources

2021 and 2011 Illinois Manufacturers Directory, 2021 and 2011 Illinois Services Directory, city business license records, and a selective telephone survey.

PROPERTY VALUE AND CONSTRUCTION

Last Ten Fiscal Years

									(2)					
	(1)								Commercial	(2)				
			Proper	ty V	alue			C	onstruction		Residentia	al Co	nstruction	
Fiscal											Number of			
Year Ended	Commercial		Residential		Total Exemptions			Value			Units		Value	
2012	\$ 368,286,477	\$	1,785,510,536	\$	2,153,797,013	\$	118,113,629	\$	28,646,061		357	\$	32,734,730	
2013	294,290,533	Ψ	1,634,713,819	Ψ	1,929,004,352	Ψ	110,595,696	Ψ	16,700,000		132	Ψ	51,550,020	
2013*	294,290,533		1,634,713,819		1,929,004,352		110,595,696		2,442,000		91		40,783,405	
2014	274,031,463		1,540,739,275		1,814,770,738		113,461,690		1,200,000		145		67,001,000	
2015	272,743,099		1,541,556,224		1,814,299,323		110,880,887		27,810,000		139		114,108,000	
2016	290,294,248		1,743,814,199		2,034,108,447		114,493,157		24,888,000		128		53,563,680	
2017	305,646,335		1,902,526,799		2,208,173,134		116,597,455		34,960,000		93		44,465,000	
2018	327,201,922		2,047,722,928		2,374,924,850		118,840,852		41,494,821		339		132,736,000	
2019	369,377,691		2,172,118,562		2,541,496,253		119,384,942		35,628,265		325		133,557,601	
2020	417,515,546		2,366,658,027		2,784,173,573		122,369,036		82,984,050	1	120		38,206,203	

Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

1. Includes permit for McMaster-Carr addition valued at \$48,854,000

Data Sources

- (1) Estimated assessed value, DuPage County Clerk
- (2) Based on the City's Municipal Development Department records and estimated construction costs declared by applicants at time of application.

FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION

Last Ten Fiscal Years

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
GENERAL GOVERNMENT	27	30	29	28	30	30	31	29	27	29
PUBLIC SAFETY										
Police										
Officers	66	68	67	68	68	68	68	68	67	65
Civilian	16	16	15	17	17	17	17	16	17	17
Fire										
Firefighters and officers	42	42	44	44	41	44	44	44	44	43
Civilians	8	9	9	9	9	9	9	8	10	10
STREETS	46	51	52	52	52	51	51	50	53	53
Waste Water Treatment Plant Maintenance	15	15	16	16	16	16	16	16	16	16
Maintenance	19	19	19	19	19	19	19	19	18	18
PARKING										
Enforcement	1	2	2	2	2	2	2	2	2	2
CULTURE	4	4	4	3	3	3	3	3	3	3
TOTAL	244	256	257	258	257	259	260	255	257	256

^{*}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Source

City Budget Office

OPERATING INDICATORS

Last Ten Fiscal Years

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
PUBLIC SAFETY										
Police										
Physical arrests	863	1,077	1,533	940	890	976	922	768	1,702	1,156
Parking violations	6,011	11,528	12,393	14,668	14,368	14,383	15,982	9,732	13,825	14,436
Traffic violations	5,610	7,899	9,368	8,444	7,023	9,011	8,705	5,905	9,068	10,609
Fire	3,010	7,077	7,300	0,111	7,023	>,011	0,703	3,703	2,000	10,009
Emergency responses	5,810	5,982	8,119	7,641	5,790	7,109	7,188	2,102	6,878	6,643
Fires extinguished	148	81	95	101	99	112	106	74	108	60
I.S.O. rating	1	1	1	2	2	2	2	2	2	2
PUBLIC WORKS	•	1	1	-	-	2	-	-	2	-
Street resurfacing (miles)	- (1)	7.8	7.7	7.4	8.7	7.7	7.4	9.0	7.3	5.0
Pothole repairs	12,000	6,984	7,878	10,003	16,037	15,510	20,000	16,500	10,628	22,402
WATER	12,000	0,20.	7,070	10,002	10,007	10,010	20,000	10,000	10,020	22,102
Number of water services	15,178	14,998	15,201	15,210	14,836	13,909	14,151	14,266	14,216	14,231
Water main breaks	86	163	75	60	110	66	124	61	82	92
Average daily consumption	74	70	76	72	68	69	69	54	67	77
Peak monthly demand	154	138	138	148	141	140	130	158	170	194
WASTEWATER										
Average daily treatment (mgd)	7.69	9.51	9.82	8	8	7.09	7.21	5.82	6.65	8.19
Average daily stormwater pumping (mgd)	500	500	540	552	552	540.0	540.0	540.0	540.0	540.0
CULTURE										
Museum visits	4,746 (2)	15,987	16,304	10,021	9,858	10,550	8,902	8,079	15,255	15,540
Museum online program patrons	194,495 (2)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Museum reference service patrons	120	191	239	394	363	396	358	320	596	661
Public Library										
Number of volumes	251,730	369,632	308,502	229,588	397,021	251,183	259,731	341,668	300,000	300,224
Number of electronic media	124,861	180,300	74,103	122,652	70,635	65,238	56,696	70,233	68,535	65,126
Number of borrowers	25,135	30,100	31,980	26,682	26,783	28,649	28,890	29,355	29,600	30,112
Total circulation	2,658,724 (3)	1,211,750	1,256,501	1,464,166	1,129,950	1,296,401	1,321,148	965,662	1,496,925	1,478,076
Library visits	225,779 (4)	561,923	580,720	598,836	598,836	579,525	539,958	378,691	566,508	553,965

^{*} Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Source

Various city departments

⁽¹⁾ The Street Resurfacing Program was placed on hold in 2020 due to the COVID-19 Pandemic negatively affecting City revenues.

⁽²⁾ The Museum was in a mandated shutdown for 146 days in 2020 and had a 25% capacity when allowed to reopen, so the Museum introduced online programs to compensate for the restrictions from the pandemic

⁽³⁾ Due to a change in reporting requirements for the Library's Annual Report, total circulation now includes digital database usage.

⁽⁴⁾ The Library closed to the public on March 14 due to the COVID-19 pandemic, reopening with limited capacities on June 15, 2020. The Library returned to full, unrestricted operation May 4, 2021.

CAPITAL ASSETS STATISTICS

Last Ten Fiscal Years

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013*	2013	2012
PUBLIC SAFETY										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	44	44	44	46	42	42	42	42	42	42
Fire										
Fire stations	2	2	2	2	2	2	2	2	2	2
Fire engines	6	6	5	6	6	6	6	6	6	6
PUBLIC WORKS										
Streets (miles)	161.7	161.7	161.7	161.7	161.7	161.7	161.7	161.7	161.7	161.7
Streetlights	6,739	6,739	6,739	6,739	6,739	6,739	6,739	6,739	6,739	6,739
Traffic signals	25	25	25	25	25	25	25	25	25	25
WATER										
Water mains (miles)	183.8	183.8	177.9	167.8	167.8	167.8	167.8	167.8	167.8	167.8
Fire hydrants	2,118	2,041	2,041	2,041	2,041	2,041	2,041	2,041	2,041	2,041
Maximum daily capacity										
(thousands of gallons)	7,860	7,860	7,860	7,860	7,860	7,860	7,860	7,860	7,860	7,860
Storage capacity										
(thousands of gallons)	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
WASTEWATER										
Sanitary sewers (miles)	144.3	144.3	148.0	148.0	159.3	159.3	159.3	159.3	159.3	159.3
Storm sewers (miles)	133.0	133.0	133.0	133.0	130.5	130.5	130.5	130.5	130.5	130.5
Maximum daily treatment capacity										
(millions of gallons)**	79	79	79	79	75	75	75	75	75	75

^{*}Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2013.

Data Source

Various city departments

^{**}By permit the City can treat up to 8 MG per day with full treatment capacity of 20 MG. An additional 59 MG of excess can be partially treated.