



CDBG- DISASTER RECOVERY FUNDS FY-2013 OFFICE OF THE CHIEF OPERATING OFFICER

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INTRODUCTION

On August 28, 2012 Hurricane Isaac made landfall on the Gulf Coast of Louisiana. The storm remained over Southeast Louisiana for three days. The effects of this slow-moving storm in St. Tammany Parish were widespread physical damage to homes, businesses and infrastructure as well as non-physical damage to the recovering economy. Furthermore, St. Tammany Parish experienced widespread power outages, flood and/or structural damage to over 5,000 housing units, financial and structural damage to businesses, and infrastructure damage to a number of its public facilities.

Hurricane Isaac was one of five major named storms to impact St. Tammany Parish within a seven-year period being preceded by Hurricanes Gustav and Ike in 2008 and, most notably, Hurricanes Katrina and Rita in 2005. While damage from Hurricane Isaac was substantial in its own right, its impact was particularly tragic to a community still recovering, economically and physically, from previous storms. In response to Hurricane Isaac, the Parish plans to effectively use available funding to continue to recover, to rebuild and to stimulate economic growth throughout the area. The proposed Action Plan includes construction of infrastructure for two developments that will focus on job training and economic revitalization. Additionally, St. Tammany will renovate an existing structure whose primary purpose will be for emergency protection measures and temporary shelter for disadvantaged families. This Action Plan is the first phase of a larger overall plan to further the economic revitalization, job creation, and housing needs for St. Tammany Parish as it continues to recover from recent storms.

On May 29, 2013, the U.S. Department of Housing and Urban Development published a notice in the Federal Register that awarded and established requirements for receiving Community Development Block Grant Disaster Recovery (CDBG-DR) funding associated with the Disaster Relief Appropriations Act of 2013 (Public Law 113-2). As one of the jurisdictions affected by Hurricane Isaac in 2012, St. Tammany is the recipient of \$10,915,000 of the appropriation, of which \$2,019,000 was additional monies transferred from the State of Louisiana allocation. St. Tammany Parish is required to publish an Action Plan that describes the proposed use of its allocation of CDBG-DR funds.

The Action Plan will describe:

- 1. How the proposed use of CDBG-DR funds will address long-term recovery needs;
- 2. The distribution of CDBG-DR funds to impacted areas;
- 3. Activities for which CDBG-DR funds may be used;
- 4. The Citizen Participation Process used to develop the Action Plan;
- 5. Grant administration standards.

St. Tammany Parish has developed the following Action Plan that will demonstrate the proposed use of funds and eligible activities in order to further the recovery of economic development, community planning, infrastructure, and housing needs in the impacted areas of the Parish.

NEEDS ASSESSMENT

As required by the U.S. Department of Housing and Urban Development (HUD), St. Tammany Parish has assessed the unmet needs from Hurricane Isaac to identify priorities for the CDBG-DR allocation of \$10,915,000. The assessment takes into account all of the financial assistance received from federal, state, and local resources to develop a comprehensive community driven recovery plan. The Plan is based on social, economic and physical needs of the Parish and focuses on housing, infrastructure, and economic development cumulative needs across the Parish.

Housing

Hurricane Isaac Housing Damage in St. Tammany Parish

According to data published by the Louisiana Housing Task Force, the majority of the damage (as listed in the chart below) occurred in unincorporated St. Tammany, Slidell and Lacombe. FEMA, through Individual Assistance (IA) inspections, verified damage of both owner-occupied and rental units in the following areas:

Location	Census	Owners w/	% Owner	Census	Renters w/	% Renter	Damage
	Owner	Damages	Damaged	Renter	Damages	Damaged	Concentration
	Occupied		_	Occupied		_	
Abita Springs	811	23	3%	168	1	1%	2%
Covington	2443	63	3%	1196	20	2%	2%
Eden Isle	2418	153	6%	611	97	16%	8%
Folsom	181	11	6%	108	3	3%	5%
Lacombe	2918	326	11%	418	92	22%	13%
Madisonville	232	99	43%	88	70	80%	53%
Mandeville	3048	152	5%	1579	78	5%	5%
Pearl River	738	31	4%	211	5	2%	4%
Slidell	7226	582	8%	2824	487	17%	11%
Sun	158	15	9%	36	0	0%	8%
Rest of St.	49,425	2357	5%	10,684	619	6%	5%
Tammany							
TOTAL	69,598	3812	5%	17,923	1,472	8%	6%

Source: FEMA IA Inspections where FEMA Verified Loss (FVL) is greater than \$0, FEMA Inspections with designation of moderate, substantial, major, or destroyed

FEMA also reported the following data regarding damage levels of owner-occupied structures. Based on the analysis below, 20% of the damage reported was major to severe (\$8.000 – greater than \$28,000) as defined by HUD. The concentration of severe damage is in several areas of unincorporated St. Tammany Parish, Lacombe and Slidell:

Location	<\$3k	3-5k	5-10k	10-20k	20-30k	30-40k	40-50k	50k+	Grand Total
Abita Springs	21	2							23
House	19	2							21
Mobile Home	2								2
Covington	54	3	4			2			63
House	49	2	4			2			57
Mobile Home	3	1	-			+-			4
Townhouse	1	1							1
Travel Trailer	1					+			1
Eden Isle	131	8	13			+	1	1	153
		0	13					1	
Apartment	1							1	2
Boat	12							1	12
Condo		0	10			1			
House	113	8	13			1	1		134
Townhouse	4								4
Folsom	10		1						11
House	2		1						3
Mobile Home	8								8
Lacombe	224	25	23	39	14	1			326
House	133	15	17	33	13				211
Mobile Home	86	10	6	6	1	1			110
Trailer	5								5
Madisonville	23	12	12	30	16		1		99
Apartment	1								1
House	22	12	12	30	16	5	1		98
Mandeville	85	21	25	17	2			2	152
Boat	1							2	3
Condo	3	1	5						9
House	79	20	20	17	2				138
Mobile Home	1	20	20	17	-				1
Townhouse	1								1
Pearl River	26	3	2						31
House	14	1	1			+			16
Mobile Home	7	2	1			+	1		10
Other	1		1						1
Travel Trailer	4								4
Slidell		42	(1	110	28	9	1	1	582
	327	42	64	110	28	9	1	1	
Apartment	1					+	1		1
Boat	1	2	_			1			1
Condo	8	2	7	110	20		1	1	17
House	286	38	52	110	28	9	1	1	525
Mobile Home	22	1	2			1			25
Townhouse	5	1	1						7
Travel Trailer	4		2						6
Sun	13	1			<u> </u>			1	15
House	5							1	6
Mobile Home	8	1							9
Rest of St. Tammany	1839	158	150	143	47	15	2	3	2357
Apartment	1		1						2
Boat	8	1							9
Condo	15	5	3						23
House	1181	98	105	135	45	13	2	3	1582
Mobile Home	587	40	32	5	2	2			668
Other	1	1				1			1
Townhouse	14	7	6			1			27
Travel Trailer	32	7	3			1			45
Grand Total	2753	275	294	339	107	32	4	8	3812
Source: Louisiana Disaster He								U	2012

In St. Tammany Parish, over 650 owner-occupied households were flooded and did not have flood insurance. According to FEMA's IA as of April 2013, \$15,000,784 was issued to Owner Occupied Households. The location and type of flooded homes are as follows:

Location/Type	Flooded	No Flood Insurance	% w/o Flood Insurance
Abita Springs	6	5	83%
House	5	4	80%
Mobile Home	<3	<3	100%
Covington	15	5	33%
House	14	4	29%
Travel Trailer	1	<3	100%
Eden Isle	45	12	27%
Apartment	<3	<3	100%
Boat	<3	0	0%
Condo	14	9	64%
House	27	<3	4%
Townhouse	<3	<3	50%
Folsom	<3	0	0%
House	<3	0	0%
Lacombe	209	102	49%
House	150	47	31%
Mobile Home	56	52	93%
Travel Trailer	<3	<3	100%
Madisonville	103	25	24%
House	103	25	24%
Mandeville	106	25	24%
Boat	<3	<3	100%
Condo	8	<3	25%
House	96	21	22%
Townhouse	<3	<3	100%
Pearl River	<3	<3	100%
House	<3	<3	100%
Mobile Home	<3	<3	100%
Travel Trailer	<3	<3	100%
Slidell	363	95	26%
Boat	<3	<3	100%
Condo	14	5	36%
House	335	79	24%
Mobile Home	7	6	86%
Townhouse	<3	0	0%
Travel Trailer	<3	<3	100%
Sun	<3	<3	100%
House	<3	<3	100%
Mobile Home	<3	<3	100%
Rest of St. Tammany Parish	964	391	41%
Apartment	<3	<3	100%
Boat	4	4	100%
Condo	21	6	29%
House	736	222	30%
Mobile Home	158	137	87%
Townhouse	23	<3	13%
Travel Trailer	21	18	86%
Grand Total	1818	666	37%

Source: Louisiana Disaster Housing Task Force, Supplemental Housing Damage Tables for St. Tammany Parish

The insurance status of homeowners with more than \$3000 of FEMA verified losses is as follows:

Insurance	Total	LMI	% LMI	Total	LMI	% LMI	% Flooded
Status				Flooded	Flooded		
Home &	638	254	40%	606	248	41%	95%
Flood							
Insurance							
Home	139	91	65%	106	67	63%	76%
Insurance							
Only							
Flood	44	31	70%	42	30	71%	95%
Insurance							
Only							
No	238	192	81%	184	145	79%	77%
Insurance							
TOTAL	1059	568	54%	938	490	52%	89%

Source: Louisiana Disaster Housing Task Force, Supplemental Housing Damage Tables for St. Tammany Parish

According to the above tables, of the 5,284 structures damaged in St. Tammany Parish during Hurricane Isaac:

- 3,812 were owner-occupied
- 1,472 were renter-occupied
- 1,818 flooded
- 2,753 of the 3,812 owner-occupied damaged structures received <\$3,000 worth of damage
- 568 of the 1,059 homeowners with >\$3,000 in damage were LMI
- 239 of the 1,059 homeowners with >\$3,000 in damage did not have any insurance
- 2,791 of the 3,812 owner-occupied damaged structures were houses
- The four areas of the Parish that had the greatest number of damaged structures are as follows: 56% of the damaged structures were in areas of unincorporated St. Tammany (other than Lacombe), 20% in Slidell, followed by 8% in Eden Isle and 7% in Lacombe.

According to damage information collected by the Parish in 2012, in unincorporated St. Tammany:

- 11 multi-family units sustained flood damage
- 1 multi-family unit sustained structural damage

Demographic Profiles of Most Impacted Areas

St. Tammany Parish:

Population, 2012 estimate	239,453
Population, 2010 (April 1) estimates base	233,737
Population, percent change, April 1, 2010 to July 1, 2012	2.4%
Population, 2010	233,740

Persons under 5 years, percent, 2012	6.1%
Persons under 18 years, percent, 2012	25.0%
Persons 65 years and over, percent, 2012	13.8%
Female persons, percent, 2012	51.4%
Temate persons, percent, 2012	31.470
White clans pareant 2012 (c)	94.50/
White alone, percent, 2012 (a)	84.5% 11.8%
Black or African American alone, percent, 2012 (a)	
American Indian and Alaska Native alone, percent, 2012 (a)	0.6%
Asian alone, percent, 2012 (a)	1.4%
Native Hawaiian and Other Pacific Islander alone, percent, 2012 (a)	0.1%
Two or More Races, percent, 2012	1.6%
Hispanic or Latino, percent, 2012 (b)	5.0%
White alone, not Hispanic or Latino, percent, 2012	80.1%
Living in same house 1 year & over, percent, 2007-2011	86.2%
Foreign born persons, percent, 2007-2011	3.4%
Language other than English spoken at home, percent age 5+, 2007-2011	6.2%
High school graduate or higher, percent of persons age 25+, 2007-2011	88.4%
Bachelor's degree or higher, percent of persons age 25+, 2007-2011	29.8%
Veterans, 2007-2011	21,055
Mean travel time to work (minutes), workers age 16+, 2007-2011	31.6
Housing units, 2011	95,734
Homeownership rate, 2007-2011	79.4%
Housing units in multi-unit structures, percent, 2007-2011	11.2%
Median value of owner-occupied housing units, 2007-2011	\$201,700
Households, 2007-2011	86,374
Persons per household, 2007-2011	2.65
Per capita money income in the past 12 months (2011 dollars), 2007-2011	\$30,133
Median household income, 2007-2011	\$61,442
Persons below poverty level, percent, 2007-2011	10.1%
A V V	
Business QuickFacts	St. Tammany Parish
Private nonfarm establishments, 2011	5,869
Private nonfarm employment, 2011	68,857
Private nonfarm employment, percent change, 2010-2011	2.5%
Nonemployer establishments, 2011	20,060
	,
Total number of firms, 2007	23,681
Black-owned firms, percent, 2007	5.9%
American Indian- and Alaska Native-owned firms, percent, 2007	S
Asian-owned firms, percent, 2007	1.8%
Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F
Hispanic-owned firms, percent, 2007	3.2%
Women-owned firms, percent, 2007	26.2%
women-owned mins, percent, 2007	20.270
Manufacturare akinments 2007 (\$1000)	426 221
Manufacturers shipments, 2007 (\$1000)	436,331

Merchant wholesaler sales, 2007 (\$1000)	2,363,173
Retail sales, 2007 (\$1000)	3,481,120
Retail sales per capita, 2007	\$15,382
Accommodation and food services sales, 2007 (\$1000)	370,687
Building permits, 2012	942

Slidell:

Population, 2012 estimate	27,369
Population, 2010 (April 1) estimates base	27,068
Population, percent change, April 1, 2010 to July 1, 2012	1.1%
Population, 2010	27,068
Persons under 5 years, percent, 2010	7.1%
Persons under 18 years, percent, 2010	25.5%
Persons 65 years and over, percent, 2010	14.0%
Female persons, percent, 2010	51.5%
White alone, percent, 2010 (a)	76.0%
Black or African American alone, percent, 2010 (a)	17.0%
American Indian and Alaska Native alone, percent, 2010 (a)	0.5%
Asian alone, percent, 2010 (a)	1.6%
Native Hawaiian and Other Pacific Islander alone, percent, 2010 (a)	Z
Two or More Races, percent, 2010	2.3%
Hispanic or Latino, percent, 2010 (b)	6.3%
White alone, not Hispanic or Latino, percent, 2010	72.8%
Living in same house 1 year & over, percent, 2007-2011	82.9%
Foreign born persons, percent, 2007-2011	4.5%
Language other than English spoken at home, percent age 5+, 2007-2011	6.5%
High school graduate or higher, percent of persons age 25+, 2007-2011	84.8%
Bachelor's degree or higher, percent of persons age 25+, 2007-2011	21.7%
Veterans, 2007-2011	2,878
Mean travel time to work (minutes), workers age 16+, 2007-2011	27.1
Housing units, 2010	11,155
Homeownership rate, 2007-2011	72.6%
Housing units in multi-unit structures, percent, 2007-2011	17.8%
Median value of owner-occupied housing units, 2007-2011	\$160,500
Households, 2007-2011	10,035
Persons per household, 2007-2011	2.67
Per capita money income in the past 12 months (2011 dollars), 2007-2011	\$22,930
Median household income, 2007-2011	\$49,031
Persons below poverty level, percent, 2007-2011	16.6%
Business QuickFacts	Slidell
Total number of firms, 2007	3,543

Black-owned firms, percent, 2007	8.9%
American Indian- and Alaska Native-owned firms, percent, 2007	F
Asian-owned firms, percent, 2007	S
Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F
Hispanic-owned firms, percent, 2007	S
Women-owned firms, percent, 2007	24.8%
Manufacturers shipments, 2007 (\$1000)	NA
Merchant wholesaler sales, 2007 (\$1000)	253,124
Retail sales, 2007 (\$1000)	1,143,611
Retail sales per capita, 2007	\$42,136
Accommodation and food services sales, 2007 (\$1000)	133,046

Eden Isle:

Population, 2012 estimate	X
Population, 2010 (April 1) estimates base	X
Population, percent change, April 1, 2010 to July 1, 2012	X
Population, 2010	7,041
Persons under 5 years, percent, 2010	4.7%
Persons under 18 years, percent, 2010	17.6%
Persons 65 years and over, percent, 2010	16.4%
Female persons, percent, 2010	49.4%
White alone, percent, 2010 (a)	87.5%
Black or African American alone, percent, 2010 (a)	6.2%
American Indian and Alaska Native alone, percent, 2010 (a)	0.4%
Asian alone, percent, 2010 (a)	3.5%
Native Hawaiian and Other Pacific Islander alone, percent, 2010 (a)	0.1%
Two or More Races, percent, 2010	1.5%
Hispanic or Latino, percent, 2010 (b)	3.9%
White alone, not Hispanic or Latino, percent, 2010	84.8%
Living in same house 1 year & over, percent, 2007-2011	84.2%
Foreign born persons, percent, 2007-2011	3.6%
Language other than English spoken at home, percent age 5+, 2007-2011	8.2%
High school graduate or higher, percent of persons age 25+, 2007-2011	92.3%
Bachelor's degree or higher, percent of persons age 25+, 2007-2011	31.7%
Veterans, 2007-2011	736
Mean travel time to work (minutes), workers age 16+, 2007-2011	39.5
Housing units, 2010	3,526
Homeownership rate, 2007-2011	81.9%
Housing units in multi-unit structures, percent, 2007-2011	23.3%
Median value of owner-occupied housing units, 2007-2011	\$314,000
Households, 2007-2011	2,919

Persons per household, 2007-2011	2.52
Per capita money income in the past 12 months (2011 dollars), 2007-2011	\$41,792
Median household income, 2007-2011	\$93,618
Persons below poverty level, percent, 2007-2011	4.0%
Business QuickFacts	Eden Isle CDP
Total number of firms, 2007	500
Black-owned firms, percent, 2007	F
American Indian- and Alaska Native-owned firms, percent, 2007	F
Asian-owned firms, percent, 2007	F
Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F
Hispanic-owned firms, percent, 2007	F
Women-owned firms, percent, 2007	25.2%
Manufacturers shipments, 2007 (\$1000)	NA
Merchant wholesaler sales, 2007 (\$1000)	D
Retail sales, 2007 (\$1000)	6,168
Retail sales per capita, 2007	NA
Accommodation and food services sales, 2007 (\$1000)	2,002

Lacombe:

Population, 2012 estimate	X
Population, 2010 (April 1) estimates base	X
Population, percent change, April 1, 2010 to July 1, 2012	X
Population, 2010	8,679
Persons under 5 years, percent, 2010	5.6%
Persons under 18 years, percent, 2010	22.6%
Persons 65 years and over, percent, 2010	15.8%
Female persons, percent, 2010	50.9%
White alone, percent, 2010 (a)	69.1%
Black or African American alone, percent, 2010 (a)	23.9%
American Indian and Alaska Native alone, percent, 2010 (a)	0.9%
Asian alone, percent, 2010 (a)	0.6%
Native Hawaiian and Other Pacific Islander alone, percent, 2010 (a)	0.0%
Two or More Races, percent, 2010	3.0%
Hispanic or Latino, percent, 2010 (b)	4.2%
White alone, not Hispanic or Latino, percent, 2010	67.1%
Living in same house 1 year & over, percent, 2007-2011	89.0%
Foreign born persons, percent, 2007-2011	3.1%
Language other than English spoken at home, percent age 5+, 2007-2011	9.5%
High school graduate or higher, percent of persons age 25+, 2007-2011	76.1%
Bachelor's degree or higher, percent of persons age 25+, 2007-2011	13.3%
Veterans, 2007-2011	813

Mean travel time to work (minutes), workers age 16+, 2007-2011	31.5
Housing units, 2010	3,721
Homeownership rate, 2007-2011	80.7%
Housing units in multi-unit structures, percent, 2007-2011	0.7%
Median value of owner-occupied housing units, 2007-2011	\$159,900
Households, 2007-2011	2,990
Persons per household, 2007-2011	2.6
Per capita money income in the past 12 months (2011 dollars), 2007-2011	\$21,812
Median household income, 2007-2011	\$40,931
Persons below poverty level, percent, 2007-2011	16.2%
Business QuickFacts	Lacombe CDP
Total number of firms, 2007	759
Black-owned firms, percent, 2007	S
American Indian- and Alaska Native-owned firms, percent, 2007	F
Asian-owned firms, percent, 2007	F
Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F
Hispanic-owned firms, percent, 2007	F
Women-owned firms, percent, 2007	S
Manufacturers shipments, 2007 (\$1000)	NA
Merchant wholesaler sales, 2007 (\$1000)	3,928
Retail sales, 2007 (\$1000)	20,279
Retail sales per capita, 2007	NA
Accommodation and food services sales, 2007 (\$1000)	3,976

Isaac Damage Assistance in St. Tammany: FEMA, SBA, and Insurance Companies

According to FEMA press release number DR-4080-177 from November 2012, in response to Hurricane Isaac, 14,407 survivors registered for FEMA assistance in St. Tammany Parish. FEMA approved \$6,734,674 in housing assistance to renters and the FEMA IA Program has distributed at least \$8,708,405 in individual assistance grants to homeowners for repairs and reconstruction. Both renters and homeowners were also eligible for Other Needs Assistance, of which \$1,973,731 was distributed, for other disaster-related medical, housing, transportation, and personal property expenses. An additional \$12,016,000 in disaster loans was provided to homeowners and/or businesses from the SBA. FEMA press release number DR-4080 LA 213 states that by February 2013, \$9,815,078 in Individual Assistance grants had been distributed to St. Tammany Parish residents; \$7,699,651 in approved Housing Assistance and \$2,115,427 in approved Other Needs Assistance. The U.S. Small Business Administration awarded \$14,107,100 in low-interest disaster loans in St. Tammany as well.

The following Hurricane Isaac National Flood Insurance Program claims were filed:

Location	# of Isaac NFIP Claims
Abita Springs, Town of	4
Covington, City of	30
Folsom, Village of	0
Madisonville, Town of	173
Mandeville, City of	265
Pearl River, Town of	2
Slidell, City of	719
St. Tammany Parish	1725
Sun, Village of	0

Source: FEMA/ Louisiana Governor's Office of Homeland Security and Emergency Preparedness

St. Tammany was allocated \$7.2 million in Isaac HMGP funding to directly fund mitigation projects that will drastically reduce and/or eliminate future flooding in the areas most affected. St. Tammany is proposing to utilize those funds to provide surge protection for those most vulnerable in Parish coastal communities. After Isaac, St. Tammany was also allocated an additional \$5.2 million in HMGP Gustav/Ike funding that will be utilized solely for elevating Severe Repetitive Loss Properties throughout the Parish. Furthermore, the 2013 FEMA guidelines were announced in July of 2013. St. Tammany Parish is in the process of applying for this funding in order to elevate a proposed 186 validated Severe Repetitive Loss Properties. Combined, St. Tammany Parish is proposing to mitigate over 200 properties over the next three years.

Affordable Housing in St. Tammany Parish

According to damage assessments prepared by St. Tammany Parish after Hurricane Isaac, 11 multifamily units sustained flood damage and 1 multifamily unit sustained structural damage. The facilities operated by the Covington Housing Authority did not sustain any damage due to Isaac. At this time, the Parish is unaware of any damage sustained by any of the estimated 1,448 assisted housing units available to the income-eligible LMI population in St. Tammany.

St. Tammany has a supply of 1,448 assisted housing units. Certainly there is always a need for additional housing; St. Tammany anticipates that the need will grow as the plan for economic revitalization and job creation continues to move forward. Currently the need for special needs and emergency shelters are at the forefront of unmet needs. Service providers that serve the special needs and LMI community consistently mention the lack of availability of affordable housing as it relates to both temporary and permanent housing. The Parish has financially and structurally supported the efforts of local nonprofit agencies in their effort to increase the current affordable housing stock.

The Parish hopes to address the affordable housing need by working with the Northshore Housing Initiative, the St. Tammany Finance Authority, and local housing organizations such as Habitat for Humanity. CDBG Entitlement funds and CDBG-DR funds received from the Louisiana State Office of Community Development will be used to support affordable housing efforts that include the Habitat for Humanity St. Tammany West Homeownership Assistance Program, the Northshore Housing Initiative's Homebuyer Program and the St. Tammany Finance Authority's Soft Second Program. First-time homebuyers that exceed Habitat for Humanity's income limits are also referred to the U.S.D.A. Rural Development Program and the Louisiana Housing Corporation's First-Time Homebuyer Program.

Market-Rate Housing

The median price of single family housing sold in St. Tammany Parish peaked to \$248,605 in 2007 and fell steadily to \$212,017 in 2012. The number of units sold in St. Tammany rose from 2,607 in 2011 to 2,957 in 2012 and average marketing times were shortened from 95 to 92 days. While western St. Tammany has been experiencing modest home price appreciation, eastern St. Tammany has experienced consistent home price compression, due to the severity of storm damage received over the last seven years. The Parish has dedicated over \$225 million in projects to eastern St. Tammany as to repair, recover, and upgrade the infrastructure and economic development of the area. This investment consist of completed projects and projects that are still in progress, however, the goal of the overall investment is to remove the stigma of despair and restore the value of property to east St. Tammany.

According to a 2013 report by the National Low Income Housing Coalition, the fair market rent for a two-bedroom unit in St. Tammany Parish is \$935 a month. Asking rents in St. Tammany decreased by 1% from \$990 in 2011 to \$980 in 2012. This is 22% higher than the average pre-Katrina rent in the Parish, but 5.6% below the 2008 peak of \$1,038. While this value is not expected to drastically change in the near future, this price is still above the current fair market rent value of \$935.

Of the 3,812 owner-occupied damaged structures in the Parish post-Isaac, 2,791 were houses. The FEMA IA Program has distributed at least \$15,007,784 in individual assistance grants to these homeowners for repairs and reconstruction. The SBA provided \$12,016,000 in disaster loans to homeowners as well.

According to FEMA IA data, 1,472 renters experienced Hurricane Isaac damage in St. Tammany Parish. The Parish's damage assessment states that 11 multi-family units sustained flood damage and 1 multi-family unit sustained structural damage. Four of the identified units were apartments,

two were condominiums, three were duplexes, and the specifics regarding the remaining three were unclear as they appeared to be single-family homes.

Housing assistance in the amount of \$6,734,674 from FEMA was made available to any renters whose primary residencies suffered damage. The housing assistance provided these households with funds to rent a different place for a period of time while repairs were made on the home that was made unlivable by the disaster. A free referral service was also made available to those renters that assisted them in finding a safe replacement rental property. Additionally, \$652,600 in SBA Home Loans was made available to renters that experienced damage.

Housing Programs Available to Displaced Households

Both renter and owner-occupied households that sustained Isaac damage, that were both displaced and unable to secure permanent housing following the disaster, had access to additional housing assistance programs available in St. Tammany. These programs include initiatives funded with CDBG entitlement funds, CDBG funds received from the State of Louisiana's Office of Community Development, and programs operated by the Northshore Housing Initiative (NHI), Habitat for Humanity St. Tammany West, Habitat for Humanity St. Tammany East, and the St. Tammany Finance Authority (STFA).

The Northshore Housing Initiative is the local community land trust which can assist eligible homebuyers by funding the cost of land and therefore reducing the overall purchase price of the home. Households that sustained Isaac damage will receive preference in accessing the community land trust program for assistance. The STFA offers a soft-second mortgage program that is available to qualified homebuyers and provides financial assistance to the homebuyer and reduces the price of the home. Displaced families are able to apply for this assistance as well. Both chapters of Habitat for Humanity provide affordable housing opportunities to incomeeligible individuals and families that are in need of permanent housing.

Housing for Special Needs and Homeless Populations

There are four homeless shelters in St. Tammany Parish: the Miramon Center (Slidell, transitional housing for men), the Caring Center (Slidell, emergency shelter for women and children), Timothy Trumpet of Truth (Slidell, emergency shelter for men), and Safe Harbor (St. Tammany, transitional housing for women and children who are victims of domestic violence). The first floor of the Miramon Center sustained considerable flood damage in Isaac. The first floor of the facility consisted of a thrift shop. The actual housing program, however, is located on the second floor of the facility and was not flooded. The other three shelters did not suffer Isaac damage.

There are currently 162 permanent supportive housing beds in St. Tammany Parish for either veterans or special needs populations. Most of these Permanent Supportive Housing (PSH) units stay at or near full capacity at all times. The Parish is assisting with the coordination of information and provider communication in an effort to maximize resources, information and referrals. At this time, the Parish is unaware of any damage sustained by these units.

Prior to Hurricane Isaac, a gap existed in emergency sheltering services in St. Tammany Parish. The gap in sheltering has become more prominent as a result of Hurricane Isaac as there are currently no emergency shelters for families in St. Tammany. Specifically, for males over the age of 15 and under the age of 18, there is no emergency shelter option available for this specific population. This is a result of shelter admissions criteria, which often separates families with a mother and a daughter in one facility, the father in another, and there is no place for a son if he is over 15 but under the age of 18. St. Tammany intends to utilize a portion of these CDBG-DR funds to address this specific issue.

St. Tammany Parish Mitigation Measures

According to the Parish's *Natural Hazards Mitigation Plan*, "properties closest to the lakefront or streams and those in areas with drainage problems will be flooded more often than other properties, even more than those in the mapped 100-year floodplain." Unincorporated St. Tammany contains the largest number of severe repetitive loss (SRL) and repetitive loss (RL) structures (1,942 structures), followed by Slidell (973 structures) and then Mandeville (189 structures).

The Parish has elevated a total of 97 homes with HMGP funding since the 2005 hurricane season. There are currently 3,349 homes in St. Tammany on the FEMA Severe Repetitive Loss or Repetitive Loss list. At this time, the Parish is planning on elevating an estimated 200 homes through funding from 3 different FEMA grants. These elevations are all dependent upon application approval by FEMA and compliance with paperwork requirements on the part of the homeowners.

While the Parish is unable to adequately address the elevation needs of all the individual homes in St. Tammany that are still under the base flood elevation, numerous larger-scale mitigation projects are both planned and underway and will hopefully prevent future catastrophic flooding in areas that are receiving the improvements. Roughly 16 regional drainage projects are either underway or have been completed since 2005 and have benefitted an estimated 27,531 households in St. Tammany.

According to the Parish's mitigation plan, the Parish mitigation goals are to:

- 1. Protect the lives and health of the Parish's residents from the dangers of natural hazards.
- 2. Ensure that public services and critical facilities operate during and after a disaster.
- 3. Ensure that adequate evacuation routes, streets, utilities, and public and emergency communications are maintained and available during and after a disaster.
- 4. Protect homes and businesses from damage.
- 5. Use new infrastructure and development planning to reduce the impact of natural hazards.
- 6. Give special attention to repetitively flooded areas.

St. Tammany's most recent *Natural Hazards Mitigation Plan* is located on the Parish Website at the following address: http://www.stpgov.org/pdf/1363117371.pdf. The current plan was updated in 2009 and is scheduled to be updated again in 2014 and officially adopted in 2015. The detailed plan clarifies the Parish's vulnerabilities and the process St. Tammany is undertaking in its efforts to protect people and property from future disasters. There are currently 13 drainage project underway in St. Tammany Parish, 6 drainage projects that are pending due to grant awards or other funding issues, and 3 that have been very recently completed. Also in progress is the Slidell Levee Project; 3 of the levee segments have been completed, 4 segments are in the planning stages, and the remaining 11 segments will be addressed as funding becomes available.

<u>Infrastructure</u>

Public infrastructure damage was sustained in St. Tammany due to Isaac. Fifteen lift stations were damaged as were two water control facilities. Roads and bridges in four different locations withstood some damage as did the Parish's public fishing pier and its accompanying public administrative buildings on Lake Pontchartrain. Some damage was also endured by public utilities, specifically, lighting in the Slidell area. The cost of repair work to the damaged structures and public facilities was funded by both St. Tammany Parish and FEMA.

St. Tammany Parish does, however, have numerous infrastructure needs that existed prior to, during, and after Hurricane Isaac and include levee construction, drainage improvements, mitigation measures, conservation initiatives, water and sewer improvements, and road improvements. Many of these needs became glaringly obvious after Hurricanes Katrina and Rita in 2005. The Parish utilizes federal, state, and local funds that are designated for infrastructure projects to address these needs. St. Tammany Parish Government works diligently to prioritize these projects so that they both meet the most urgent needs of its citizens and are properly implemented within the scope and time period designated by the applicable funding source.

Parish Project Type	Number of Parish Projects	Number of Parish Projects	Number of Parish Projects
	Underway	in Planning Stages/ Pending	Recently Completed
Parish Drainage	13	6	8
Slidell Levee	4	11	3
Parish Roadway	3	10	17

DOTD Road		41	3
Parish TMDL		12	
Parish Water & Sewer		7	
Conservation		26	
Community Development	6	12	3
Public Works	3		2

A policy statement in the Parish's current comprehensive land use plan, *New Directions 2025*, states that "prevention of any additional contribution to flooding in the Parish was identified as one of the top four priorities for future land use decisions in the Parish." Ideally, adequate drainage and flood protection measures will be addressed prior to permitting and development as this type of proactive approach would be less costly than a remedial response. St. Tammany hopes to attend to its flooding issues through a combination of drainage improvements, natural and built systems, planning, development and zoning regulations, transportation infrastructure development and improvements, and water quality system improvements. The Parish has invested over \$50 million directly into drainage projects that have benefitted over 27,000 properties since 2009.

Economic Development

Economic impact damage includes flood and structural damage to businesses, loss of inventory, and loss of revenue as businesses were unable to open due to the lack of electricity and/or restricted physical access to the business. For two months, the St. Tammany Economic Development Foundation (STEDF) housed a Small Business Administration Business Recovery Center that assisted businesses impacted by Isaac. While available data on economic impact to local businesses is limited, according to the STEDF, 67 individuals accessed the local Business Recovery Center. The STEDF also visited 55 Hurricane Isaac affected businesses in Madisonville, Mandeville, and Slidell to provide business recovery information.

According to the EDF, the following disaster loan applications were made by businesses in St. Tammany after Hurricane Isaac:

	Business/EIDL	Stand Alone EIDL
Applications Received & Accepted	144	40
Number of Applications Withdrawn	55	16
Applications Approved	38	5
Total \$ Approved	\$ 1,584,500	\$ 226,300

Commercial establishments from all across the industrial spectrum were negatively affected by Hurricane Isaac. Some were affected by structural and/or flood damage while almost all were forced to cease operations for various amounts of time; this led to a loss of productivity, income, inventory and employee wages. While it is difficult to assign a dollar amount to the entirety of the economic damage encountered in St. Tammany Parish as a result of Isaac, it can be

concluded based on the amount of FEMA "Other Needs Assistance" (\$2,115,427) provided to Parish residents and the amount of SBA disaster loans (\$14,107,100) provided to residents and businesses that many citizens and businesses were experiencing financial difficulty as a result of the storm.

Of the 55 businesses visited by the EDF, 27 were found to have sustained physical damage. Of those 27, 11 were restaurants, 1 was a food supplier, 5 were service providers, 8 were retailers, and 1 was an industrial manufacturer. Due to the amount of time the storm remained over St. Tammany, numerous businesses received damage from business interruption. The amount of damage due to business interruption is difficult to quantify, however, a report from Nord du Lac in regards to the Colonial Pinnacle shopping center reported that over \$1,000,000 was lost from closures (this amount does not include sales tax lost by the State and municipalities). Many of the businesses impacted by Isaac were retail oriented (NAICS codes 52 - 29), service providers (NAICS codes 70 - 89), and those related to agriculture, fishing, forestry and hunting (NAICS code 11).

The newly opened St. Tammany Parish Fishing Pier suffered severe damage due to Isaac and was forced to close as a result. The Pier, built off of the old Katrina-damaged twin span bridges in eastern St. Tammany over Lake Pontchartrain, sustained major structural damage during the storm. From its opening in May 2012 until Hurricane Isaac struck in August 2012, an estimated 18,000 individuals had accessed the Pier. The Pier was well on its way to giving the shoreline area in eastern St. Tammany an economic boost. After the structure is repaired and re-opened to the public, it is still expected that the pier will economically revitalize the area in which it is located. The Parish is currently procuring a contractor to perform the repair work on the Pier and its related structures; the costs of the repair work will be covered by FEMA. As the fishing pier has been a catalyst for economic revitalization for east St. Tammany, a portion of CDBG-DR funds as described in this Action Plan will be used to implement an economic revitalization project on the western side of the Parish. It is anticipated that this proposed project will help to rejuvenate the Tchefuncte River Basin area of western St. Tammany in a manner similar to the way the Pier has and will positively impact eastern St Tammany.

Hurricane damage sustained by educational facilities located in the Parish has negatively impacted economic development as well. The Northshore Technical Community College (NTCC) weathered damage in 2005 during Hurricane Katrina when its 75,000 square foot facility became uninhabitable. Post-Katrina, NTCC has been leasing a high-cost location with approximately 5,700 square feet of available space, which has limited NTCC's capacity to maximize its registration and its programs to support the unmet needs for job training skills in St. Tammany. Subsequent hurricanes have continuously delayed any progress made on moving to a new facility. Like many technical schools, NTCC plays a vital role in the education and training of our regional workforce and also provides these services to a considerable low- and moderate-

income population. The constraints of the physical limitations of the facility to meet the demands of the regional economy causes the overall well-being of the Parish and its citizens to suffer. A portion of these Isaac CDBG-DR funds will be used to make the necessary infrastructure improvements so that the NTCC may construct its new facility in central St. Tammany.

PROPOSED USE OF FUNDS & ACTIVITY INFORMATION

St. Tammany Parish Government is consistently working to improve the social, economic, and physical infrastructure of our community. Parish administration dedicates significant resources to maximize local, state, and federal funding across a wide variety of projects and programs that satisfy the needs of the community overall.

Basis for Allocations

The Parish took the following into consideration when allocating Isaac CDBG-DR funds:

- Comprehensive damage assessment from Hurricane Isaac;
- FEMA and other reimbursements related to Isaac damage;
- Unresolved unmet needs and areas of repeat/exacerbated damage from previous disasters;
- Recent, current, and upcoming Parish infrastructure projects;
- Available social service, housing, transportation, and support services and programs;
- Current parish grant awards;
- STPG mitigation plan;
- STPG comprehensive plan; and
- Economic development, infrastructure, and housing needs of St. Tammany.

After assessing Parish needs in conjunction with current projects and other grant and funding resources that are currently available to the Parish, STPG has decided to utilize CDBG-DR funds on three primary projects:

- 1. **Housing:** Family Promise Faith-Based Sheltering Program for Homeless Families
- 2. **Economic Development:** Infrastructure Improvements for the Tchefuncte Revitalization Project
- 3. **Infrastructure:** Infrastructure Improvements for the new campus of Northshore Technical Community College

As demonstrated in the Needs Assessment, St. Tammany has dedicated significant resources and has received significant funding to address the current needs of affordable housing, hazard mitigation, and infrastructure. The prominent need that remains unmet is sheltering and economic revitalization. The majority of the funding allocation will directly benefit the indicated

programs. The Parish has, however, budgeted 2.5% of the allocation for program administration, which includes master planning both of the economic revitalization and infrastructure focus areas. Detailed program and activity information is as follows:

Housing

Project: Family Promise Faith-Based Sheltering Program for Homeless Families

Type of Activity: Housing

CDBG-DR Funds: \$100,000

National Objective: Benefits LMI Persons

Performance Outcomes: In a 12 month period, 24 homeless families will participate in Family Promise program and receive temporary shelter and case management services.

Project Location: Facility TBD

Project Administrator: St. Tammany Parish Government

Funds Leveraged: The faith-based community and churches will provide funding and resources to support the program itself. Private donations will be utilized for program administration costs.

Project Start Date: February 2014

Project End Date: February 2015

How Project addresses Impact from Disaster: Prior to Hurricane Isaac, a gap existed in emergency sheltering services in St. Tammany Parish. The gap in emergency and temporary sheltering for families became more evident after Hurricane Isaac.

In the event of a disaster, the Parish as part of its Emergency Operations Plan will open up emergency disaster shelters for individuals and families who are unable to safely evacuate. These shelters are operated by the American Red Cross and are usually opened at local public schools or churches. After the disaster, the shelters remain open for a limited amount of time until all shelter residents can be moved to a safe location. In the event the shelter occupants are unable to return home for a significant amount of time, several local churches will allow these individuals and families to remain housed at their facilities temporarily. Once they are unable to reside at the church any longer, they may be forced to either a homeless emergency or a transitional shelter until permanent housing becomes available.

However, there are currently no emergency or transitional housing shelters for *families* in St. Tammany Parish. There is specifically an issue with males over the age of 15 and under the age of 18; there is no shelter option available for this specific population. Because of shelter admissions criteria, families often end up being split up with a mother and a daughter in one facility, the father in another, and there is no place for a son if he is over 15 but under the age of 18. If a family choses to stay together without shelter instead of being split apart, they may opt to live out of their car, in a tent at a park, or seek motel vouchers from local providers for limited amounts of time. After Isaac, there was more than one church in the area that had evacuees living in their respective facilities for an extended amount of time. Being the sole shelter provider for homeless persons for an extended period of time can unfortunately put a strain on a church's resources, staff, and volunteers.

Project Description: Family Promise is a faith-based congregational collaborative that is able to address the sheltering need for homeless families with children. The mission and purpose of the Family Promise program is to help homeless and low-income families achieve sustainable independence. There are 182 independent Family Promise affiliates in 41 states. Over the past 20 years this interfaith network of 6000 congregations has served over 500,000 people. The faith-based network provides for homeless families by hosting them in their church facilities 3-4 times per year and providing lodging, meals and support services for one week at a time. All families must pass the initial screening that consists of background checks, drug testing, and a face-to-face interview.

It is anticipated that 4 to 5 families will be served through the Family Promise Program at any given time during the year. The participating churches will expect to house anywhere from 16 – 20 people for one week at a time. The estimated average length of program participation for each family will be about 60 days. This means that roughly 24 families will be served through this program in a 12 month period. Transportation services will be provided through this program for the adults and children so that they may get to and from work and school without any disruption regardless of the location of their weekly host church.

CDBG-DR funds will be used to rehabilitate a facility that will function as the Family Promise Program's day center. The day center will be accessible to all program participants and will host the program's staff offices as well. At the day center, the families will have access to counseling, job-search assistance, showers and a kitchen as well as educational, supportive and social services.

Economic Development

Project: Tchefuncte Revitalization Project

Type of Activity: Economic Development

CDBG-DR Funds: \$5,167,125

Project Budget: Phase I: \$5,167,125

Phase II: \$44,832,875

National Objective: Economic Revitalization and Job Creation for LMI

Performance Outcomes:

Project Location: Western St. Tammany Parish, near Covington at I-12 and Highway 21 (See map located in Appendix A)

Project Administrator: St. Tammany Parish Government

Funds Leveraged: Donated property from private donor approximately \$10 million; State Capital Outlay \$35 million for construction; Children's Museum non-profit contribution \$1.25 million, in addition to \$4.75 in museum build out.

Project Start Date: October 2013 (dependent upon HUD action plan approval date)

Project End Date: October 2015

How Project addresses Impact from Disaster: As a result of Hurricane Isaac there was significant flooding to improved property in the Tchefuncte Basin. At the southernmost point of the Tchefuncte in Madisonville, storm surge inundated the community. Of the 320 census owner occupied structures within the city limits, 169 received flood damage. Additional flooding occurred along the Tchefuncte north of Madisonville and into Covington. In addition to damage to residential structures, commercial structures in the Basin also sustained damage from Isaac. While many commercial structures were affected by structural and/or flood damage, most commercial establishments were forced to cease operations for at least four or more days. The economic impact is difficult to quantify, although it can be evidenced in the \$16 million of assistance from FEMA and SBA that was provided to residents and businesses experiencing economic difficulty. The physical and economic damage from Isaac was significant, however, its effect was exacerbated by the cumulative effects of disaster related damage from multiple events over a short period of time. The Tchefuncte Revitalization Project will help address negative economic trends in the area due to damage sustained to residential and commercial property from Hurricane Isaac and the lingering, cumulative effects of prior storms.

Project Description: The 29-mile-long Bogue Falaya River flows into the 34-mile-long Tchefuncte River, one of the largest contributing rivers of the Lake Pontchartrain Basin in southeast Louisiana. Together, the rivers drain a 192.26-square-mile watershed that drains both upland pine savannahs and large wetland (bottomland hardwood forest) floodplains. The Tchefuncte rises in northeastern Tangipahoa Parish and initially flows southward; the River is used to define part of the eastern boundary of Tangipahoa Parish and parts of the western boundaries of Washington and St. Tammany Parishes before turning southeastward into St. Tammany Parish, where it passes the city of Covington and the town of Madisonville, two of St. Tammany Parish's most important communities. It collects its largest tributary, the Bogue Falaya, at Covington and flows into Lake Pontchartrain about 2 miles (3.2 km) south of Madisonville, near the lake's northern extremity. The Louisiana Department of Wildlife and Fisheries lists the Tchefuncte and Bogue Falaya rivers as scenic streams, and the LDEQ lists them as Outstanding Natural Resource waterways.

Because of the central location of the Tchefuncte River Basin within St. Tammany Parish and its scenic beauty, thousands of residential and commercial properties have been developed throughout the Basin and along the River itself. This area is inherently susceptible to natural flooding hazards, both riverine and surge.

Colonial Pinnacle Nord Du Lac, a commercial development situated on the Tchefuncte River, at the intersection of Highway 21 and Interstate 12, was directly affected by Hurricane Isaac in 2012. At the time Isaac was approaching the Gulf Coast, approximately 300,000 square feet of businesses were open and operating. All businesses at the center were closed during the storm and for a period of time afterwards. Property damage sustained by the center during Isaac amounted to approximately \$90,974. The most serious effect of the storm, however, was the loss of revenue associated with business closures during and after the storm. It took at least 4 days for all retailers to re-open. Information regarding the exact dollar amount of losses sustained by each business is not shared by the retail tenants, but the property management company has estimated that the combination of business closures and lost productivity due to the closures amounts to approximately \$1 million. The economic impact to the entire Tchefuncte River Basin is difficult to compute, however, an estimate based on the Nord Du Lac figures would indicate damages in the millions for the entire area.

Notwithstanding Isaac, five major named storms in the last seven years have hit St. Tammany Parish and the Tchefuncte Basin has struggled to recover from multiple insults to the local economy. Evidence of the cumulative damage to the local economy within the Tchefuncte area can also be seen at the Nord du Lac regional retail shopping center.

Nord du Lac project (the "Project") was originally intended to include a total of 1.1 million square feet of commercial space including retail, restaurants and hotel buildings. The project was forecast to require capital expenditures (excluding land) of approximately \$200 million over a 2 year period for the construction of buildings, site work and other infrastructure. Construction was

originally planned to commence in late 2006, however, the project was delayed by the impact of Hurricane Katrina that occurred in late August 2005. Delays caused as a result of Katrina included entitlement approval delays, permitting delays and general development delays as construction and other resources necessary for the Project were allocated to storm related work. Work on the project finally commenced in May 2008. However, Hurricane Gustav in 2008 caused additional delays in construction progress and added costs to the project. Phase 1 of the Project finally opened in the fourth quarter of 2010 and currently contains approximately 320,000 SF of buildings with related parking areas and driveway circulation areas. The project includes national retailers (such as Kohls, Hobby Lobby, Kirklands and Academy Sports), local merchants and a variety of restaurants. Development of the subsequent phases of the project is in the planning stages now.

A comparison of basic project data as originally forecast and what has been built to date is as follows:

Category	Original Forecast	Actual Development (thru 10/13)	Actual % of Forecast
Project Square Footage	1,100,000 SF	330,000 SF +/-	30%
Capital Investment	\$200M	\$79.1M	40%
(Buildings, site work,			
infrastructure)			

Factors that have stymied the economic impact of the Colonial Pinnacle Nord du Lac Project, include the following:

- 1. The reduced size of the project to date has caused sales productivity, job creation and household earnings to be significantly less than originally forecast.
- 2. Construction costs and capital investment being lower than anticipated has adversely affected the impact of the construction period on sales, household earnings and construction job creation.
- 3. The delayed construction period that has extended the Phase 1 construction over a 5 year period (and the full project likely over and 8 year period), instead of the full project being completed in a 2 to 3 year period, has subdued the intensity of positive economic impacts that might otherwise have been created during the construction period.

The below chart provides estimated data for business transactions, household earnings and jobs created that compares the original forecast with a revised estimate based on the actual development to date. While a professional economist could refine the below figures, the below data is a result of calculations from a simplified straight line interpolation model. The model uses the square footage of the project as a predictor of the current "production" of the project with respect to sales, job creation and household earnings.

Category	Original Forecast	Actual Development (Development thru 10/13)	% of Original Forecast
Project Square Footage	1,100,000 SF	330,000 SF +/-	30%
Business Transactions	\$190M (*)	\$57M (**)	30%
Household Earnings	\$64.65M (*)	\$19.40M (**)	30%
Jobs Created	2,598 Jobs (*)	780 Jobs (**)	30%

^(*) Used arithmetic mean of original forecast range from 2005 Nord du Lac Study, Table 2, Page 11

In addition to the adverse impacts on economic activity as noted in the Nord Du Lac example above, the development delay and current reduced development size also affects local and state tax revenues and deprives the residents of St Tammany Parish of the service that a fully completed retail project could provide, including offering an enhanced shopping environment that can benefit overall quality of life elements for the people that live, work and shop in St Tammany Parish. This development was the catalyst for recovery in west St. Tammany and with the Parish's support, Colonial Pinnacle continues to work to move the project forward and to create new development opportunities.

Despite the implications from repetitive disasters on economic development in this area, the overall demographic and economic makeup of St. Tammany Parish continues to reflect that which existed prior. The community continues to grow as does the need for continued economic development and job creation. In the study issued in 2005 by Dr. James A. Richardson with Louisiana State University, it states that development in St Tammany Parish will allow the Parish to increase its ratio of sales tax base to income so that it would be closer in value to that of other urban parishes in Louisiana. Furthermore, Dr. Richardson's study estimates that the 2008 local tax collections were projected for Nord du Lac were to range from \$9.0 million to \$16.4 million. The current tax collections from the area are currently averaging \$5.6 million.

The proposed Tchefuncte Revitalization Project (hereinafter sometimes referred to as "Project") will be adjacent to the Nord Du Lac Retail Development. The Project includes a 60,000 square feet Performing Arts Center, 20,000 square foot Children's Museum, outdoor Amphitheater, 10,000 linear feet of nature trails, 75-acre nature preserve. This Project is projected to produce over 100 new permanent jobs and several thousand construction jobs. The job creation for this Project will coordinate with the proposed offerings of the Northshore Center for Innovation and Learning, as Northshore Technical Community College ("NTCC") has agreed to initiate programs that directly correlate to the need for this Revitalization Project (see infrastructure project below). This Project and the training provided by NTCC will provide LMI individuals with job skills training to obtain the qualifications necessary for employment within the Tchefuncte Revitalization Project. It will provide LMI individuals with job training and will also provide this Revitalization Project with a pool of qualified applicants for open positions. Participants will also be provided with public transportation voucher program and local housing

^(**) Estimated based on straight line interpolation of mean of original forecast figure ranges. Pro rata square footage of development as currently operating in comparison with original forecast project size was used as predictor of current productivity of the Project.

program information in the event they are in need of affordable housing or transportation to and from work.

In an effort to continue the recovery of economic development in the Parish, STPG is proposing

to utilize a portion of these Isaac CDBG-DR funds to provide infrastructure improvements for the Tchefuncte Revitalization Project. This Project is a public private collaboration totaling over

\$50 million. Isaac CDBG-DR funds will be used for Phase I of the Project, which will consist of

infrastructure planning of access, utilities, and drainage associated with the development of the

Tchefuncte Revitalization Project. The first phase of the Project will include the construction of 2 access drives (one off Pinnacle Parkway and the second from West Shore Drive) the parking

lot, installation of utilities (water, sewer, and electricity), storm water drainage system, an

approximate 2,000 square feet of restroom and vending area and roughly 1400 linear feet of

nature trails (portion to the elevated wooden walkways) out to the Tchefuncte River, and

approximately 75 acre nature preserve.

Once Phase I is completed, the second phase of the Project will be constructed consisting of additional nature trails, a Children's Museum, Performing Arts Center,

Amphitheater. Planning and design for Phase 2 will move forward while construction of Phase 1

is being implemented. It is anticipated the full Tchefuncte Revitalization Project will be

underway and/or completed by December of 2016.

Infrastructure

Project: The Northshore Center for Innovation and Learning (Northshore Technical and

Community College campus rebuild-Phase 1)("NTCC")

Type of Activity: Infrastructure Improvements

CDBG-DR Funds: \$5,375,000

Project Budget: \$5,375,000

National Objective: Benefits LMI Persons

Project Location: Hwy 434 north of I-12 in Lacombe (See map located in Appendix B)

Project Administrator: St. Tammany Parish Government

Funds Leveraged: \$4.7 million FEMA public assistance funding; donated property from private

donor \$4.1 million; local funding approximately \$500,000.

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Project Start Date: October 2013

Project End Date: October 2015

How Project addresses Impact from Disaster: By providing infrastructure improvements to the Parish-owned property on Highway 434 in Lacombe north of I-12 (which has been dedicated as the site for the Parish's Northshore Center for Innovation and Learning ("NCIL"), the NTCC will be able to construct a new facility and begin operating and providing educational and workforce training services to St. Tammany Parish and surrounding communities. This will address the impact of Hurricane Isaac by providing for training of predominantly low to moderate income individuals who have been impacted by the storm. This will also include workforce training specific to the Tchefuncte Revitalization Project as indicated above.

Project Description: Northshore Technical Community College's ("NTCC") original campus was located in Slidell and home to several programs including but not limited to horticulture, culinary, nursing, welding, drafting, and computer technology. The Slidell facilities and all of their contents were destroyed during Hurricane Katrina in 2005. FEMA awarded the institution with \$4.7 million dollars to replace the destroyed contents of the buildings; however, the facilities have yet to reopen. Post Katrina, NTCC's Slidell campus has been operating out of a smaller, temporary facility. The temporary facility was flooded in Hurricane Isaac and the original NTCC Slidell facilities also flooded again. Thus, NTCC and FEMA have deemed the original Slidell facility unfit for rebuilding and NTCC continues to operate out of an inadequate temporary facility.

The loss of the original Slidell facility included a loss of 75,000 square feet of training space. In the interim, the college has only been able to lease a high-cost training location that consists of 5,700 square feet. According to NTCC's Chancellor, William Wainwright, "The inadequacy of this facility has been realized as growth is limited and training labs are not designed to fit training demand." He also states that, "It is important to note that inadequate workforce facilities have led to underserved student populations and limited access for workforce training tied to relevant jobs associated with rebuild needed to be filled in St. Tammany Parish."

The mission of Northshore Technical College is workforce development. As listed on NTCC's website, its purpose is to "train, retrain, cross-train, and continually upgrade the state's workforce to the end that individuals are employable at both entry and advanced levels." Due to repeated storm damage, NTCC has been unable to function at its pre-Katrina capacity and meet the workforce demands of the region. Its original campus cannot be rebuilt due to flooding concerns. NTCC has trained over 1,000 residents in construction via rapid response curriculum in a partnership with the Home Builders Institute. For example, immediately after the BP oil spill, NTCC provided rapid response training for local residents in a rented facility in Slidell for

over 750 residents for employment in the oil spill recovery effort. However, if it had access to a larger, permanent facility during these emergencies, training capacity would have been significantly increased and more individuals in need of employment could have been assisted. An increase in the number of individuals who receive construction and rapid response training allows for a speedier recovery Parish-wide and regionally.

St. Tammany Parish has experienced rapid growth in population in the last ten years despite natural disasters and the effects thereof. Local leaders recognized the need to educate this growing population and in 2009 obtained property by donation of approximately 41 acres of undeveloped land located on Highway 434, north of Interstate 12, in Lacombe for the purpose of establishing a multi-purpose campus to provide post-secondary educational opportunities for Northshore residents (this property has been dedicated as the space of the Parish's new Center for Innovation and Learning). NCIL has been selected by NTCC, and approved by FEMA and the State, for the relocation of its much needed campus. The Parish proposes to utilize Isaac CDBG-DR funding to provide needed infrastructure for NTCC and other future educational facilities at the Highway 434 site.

By providing infrastructure improvements to Parish-owned property on Highway 434 in Lacombe north of I-12, the NTCC will be able to then finally construct their new facility and begin operating and providing educational and workforce training services to St. Tammany Parish and surrounding communities.

The infrastructure project consists of installing a drainage ditch along the eastern border of the property to drain the developed parcels south to the main drainage channel. The location of the ditch will be cleared of vegetation, excavated and graded to drain to the main drainage channel. The ditch slopes will be seeded to prevent erosion. Also, a new 5 barrel concrete reinforced box culvert will be constructed under Highway 434 to facilitate the run off in the main channel to the detention pond. To do this a temporary detour road will be constructed to maintain traffic. A section of LA 434 will be removed and excavated down to the invert of the box culverts. The box culverts will be constructed, backfilled with embankment, and the asphalt road replaced. The detour road will be removed and traffic diverted back to Highway 434. All disturbed areas will be hydro seeded for erosion control.

A new two lane asphalt road will be constructed to provide access to the site of the new NTCC. The work will consist of clearing the right of way, bringing in embankment to elevate the road section, installing a base of soil cement and asphalt paving. During construction of the college, a temporary construction entrance will be constructed. The path will be cleared, embankment placed and a gravel riding surface placed for construction traffic.

This infrastructure project meets the National Objective of benefiting low to moderate income individuals. NTCC's Chancellor states that, "As reported on the U.S. Department of Education's Integrated Postsecondary Education Data System Spring 2013 Student Financial Aid Report, for academic year 2011 – 2012, 83% of NTCC's first-time full-time students received Pell Grant Aid. Data represents a high percentage of enrollment of low to moderate income students." After the improvements are completed and the NTCC begins operations at its new site, students will self-certify their household income status in order to prove LMI benefit.

PLANNING AND COORDINATION, PROTECTION OF PEOPLE AND PROPERTY & CONSTRUCTION METHODS

St. Tammany Parish will promote sound, sustainable long-term recovery planning informed by a post-disaster evaluation of hazard risk through by adhering to its *Natural Hazards Mitigation Plan* and its developing comprehensive planning document, *New Directions 2025 Future Land Use Plan*.

According to the Parish's Natural Hazards Mitigation Plan, the Parish mitigation goals are to:

- Protect the lives and health of the Parish's residents from the dangers of natural hazards.
- Ensure that public services and critical facilities operate during and after a disaster.
- Ensure that adequate evacuation routes, streets, utilities, and public and emergency communications are maintained and available during and after a disaster.
- Protect homes and businesses from damage.
- Use new infrastructure and development planning to reduce the impact of natural hazards.
- Give special attention to repetitively flooded areas.

New Directions 2025 addresses the Parish's approach to the following:

- Residential, commercial, institutional and recreational development
- Rural development
- Conservation areas
- Flood protection
- Transportation
- Public facilities
- Sewage and stream water quality
- Cooperation and communication with incorporated areas; and
- Land use considerations

As stated in *New Directions 2025*, the grantee will coordinate with other local and regional planning efforts by continuing "its efforts, working with officials of incorporated areas and all affected citizens, to achieve cooperative long-term relationships that protect the interests of all jurisdictions and affected citizens with respect to public safety, land use, public facilities and services, revenue sharing, landscape and structure design quality, and other areas of public concern."

The Parish's current *Natural Hazards Mitigation Plan* was adopted in 2009 and is scheduled to be updated in 2014. Once the new plan is adopted by the Parish, local municipalities should pass resolutions adopting the Plan as well. The municipalities will be encouraged to participate in the development of the Plan at all stages.

At this time, St. Tammany Parish does not intend to utilize these CDBG-DR funds for any residential construction or rehabilitation. If an amendment is created in the future that provides funding for any projects that involve residential construction or rehabilitation, program policy that mandates compliance with Green Building and other applicable construction standards will be created and adopted.

PUBLIC HOUSING, HUD-ASSISTED HOUSING, AND HOUSING FOR THE HOMELESS

A portion of the Isaac CDBG-DR funds will go to rehabilitate a building to be used as a day center and administrative office for the Family Promise Faith-Based Sheltering Program for Homeless Families, but the aforementioned building will serve as only a day center and office and will not provide any housing as the churches will be the shelter providers for the program. At this time, St. Tammany Parish does not intend to utilize these CDBG-DR funds for rehabilitation or reconstruction and replacement of public housing, HUD-assisted housing, or permanent housing for the homeless.

DISASTER RESITANT HOUSING

St. Tammany Parish Government provides staff, support and funding to a wide array of programs that assist the LMI, elderly and special needs populations. In the Parish there are 4 homeless shelters:

HOUSING FACILITIES FOR HOMELESS PERSONS IN ST. TAMMANY				
Type of Facility/Service	Name of Facility	Target Population	Isaac Damage	
Transitional Housing for Men	Miramon Center	Homeless Men	1st floor (thrift shop) of facility sustained damage; housing program was unaffected	

Emergency Shelter for Woman and Children	Caring Center of Slidell	Women and Children	None
Transitional Housing For Women and Children/ Victims of Domestic Violence	Safe Harbor	Victims of Domestic Violence	None
Emergency Shelter for Men	Timothy Trumpet of Truth	Homeless Men	None

The following homeless prevention programs are available to the LMI and near-homeless in St. Tammany:

SERVICES FOR HOMELESS PERSONS IN ST. TAMMANY			
Type of Facility/Service	Name of Facility	Target Population	
Basic Needs/Thrift Store	Community Christian Concern	LMI/Homeless Population	
Food/Basic Needs/Thrift Store/Reduced Cost Dental Care	Covington Food Bank	LMI Population	
Indirect Financial Assistance (rent, mortgage, utility assistance) and Basic Needs	The Good Samaritan Ministry – St. Luke's	LMI Population of East St. Tammany Parish	
Indirect Financial Assistance (rent, mortgage, utility assistance) and Basic Needs	The Samaritan Center	Homeless/LMI Population	
Basic Needs, Supportive Housing, and indirect financial assistance (rent, mortgage, utility assistance)	Community Action Agency	LMI Population, Nearly Homeless Population, Homeless Population	
Supportive Housing and Services for Mentally Ill	Florida Parishes Human Services Authority	Mentally Ill in need of housing	
Supportive Housing	Volunteers of America Greater New Orleans	Disabled in need of housing	
Support Services	St. Tammany Parish School Board Kids in Transition	Unaccompanied Youths	
Healthcare Services for Low-Income Populations	St. Tammany Community Health Center	LMI/Medicaid Population	
Healthcare Services for Women and Children	Community Wellness Center	LMI/Medicaid Population	
Motel Vouchers	Caring Center	Homeless Women	

The following emergency shelter, transitional housing, and permanent supportive housing units are located in St. Tammany Parish for qualified individuals and families:

Housing Program/Type	Population Served	Total Beds in St. Tammany

Caring Center of Slidell	Women and children	12
Caring Center – motel vouchers	Women, men, and families	2
Community Christian Concern – Motel Vouchers	Women, men, and families	2
Safe Harbor – Emergency Shelter for DV	Women and children	20
Samaritan Center- motel vouchers	Women, men, and families	2
The Good Samaritan Ministry – Motel Vouchers	Women, men, and families	2
Timothy Trumpet of Truth	Men	25
Community Christian Concern – Miramon Center	Men	12
NAMI Group Home	Severely mentally ill women and men	12
St. Tammany Parish Community Action Agency – Transitional Housing for Families	Women and children, men and children, families	24
Apartments at SELH Campus (permanent supportive housing)	Severely mentally ill women and men	10
Group Homes at SELH Campus (permanent supportive housing)	Severely mentally ill men	8
US Department of Veterans Affairs (permanent supportive housing)	Veterans (Women, men, and families)	25
Volunteers of America Greater New Orleans (permanent supportive housing)	Disabled women, men, and families	119

After consulting with the Northlake Homeless Coalition, it was determined that none of the transitional or supportive housing units sustained any damage in Isaac. The thrift shop on the first floor of the Miramon Center sustained flood damage; all other aspects of the Miramon Center and the other homeless shelters fared well during Isaac.

According to the Louisiana Housing Corporation's 2010 Louisiana Affordable Housing Needs Assessment, there are 1,448 subsidized housing units in St. Tammany Parish. To the best of our knowledge, none of the assisted housing units in St. Tammany Parish sustained damage during Isaac with the exception of minor damage received by the Slidell Housing Authority as mentioned in the needs assessment portion of this document. These units are spread across the Parish and are made available to qualified LMI residents.

There are other affordable housing programs available to LMI residents of St. Tammany as well. Both renter and owner-occupied households that sustained Isaac damage, were displaced and unable to secure permanent housing following the disaster have access to additional housing assistance programs available in St. Tammany. These programs include initiatives funded with CDBG entitlement funds, CDBG funds received from the State of Louisiana's Office of Community Development, and programs operated by the Northshore Housing Initiative (NHI), Habitat for Humanity St. Tammany West, Habitat for Humanity St. Tammany East, and the St. Tammany Finance Authority (STFA). All programs are homebuyer-initiated; the homebuyers able to purchase or construct an affordable home in an area or neighborhood of their choosing. All programs have requirements regarding the quality and standards of the homes that are either constructed or purchased through their respective programs.

The Northshore Housing Initiative is the local community land trust and will assist eligible homebuyers by funding the cost of land and therefore reducing the overall purchase price of the home. Households that sustained Isaac damage will receive preference in accessing the program for assistance. The STFA offers a soft-second mortgage program that is available to qualified homebuyers and provides financial assistance to the homebuyer and reduces the price of the home. Displaced households are able to apply for this assistance as well. Both chapters of Habitat for Humanity provide affordable housing opportunities to income-eligible individuals and families that are in need of permanent housing. As all of these programs are at least partially grant funded, they usually are required to steer clear of development in flood-prone areas. In the event that Habitat for Humanity constructs a home in an area within the floodplain, they will elevate the home to the proper height according to local, state, and federal law. As previously mentioned, any new construction or substantial rehabilitation is subject to municipal and/or Parish permitting requirements, which take flood, safety and building code requirements into consideration prior to granting any permits.

DISPLACEMENT

At this time, St. Tammany Parish is not pursuing any activities with these funds that will displace any individuals or entities. Any individuals who have been displaced by Hurricane Isaac have access to numerous programs and services that assist with housing, job placement, education, case management, and other related services. Available programs in St. Tammany Parish are as follows:

Organization	Services
Habitat for Humanity St. Tammany East and Habitat for Humanity St. Tammany West	Permanent affordable housing & homebuyer counseling & education
Volunteers of America Greater New Orleans	Supportive housing, case management
Northshore Housing Initiative	Local Land trust/ affordable housing

Workforce Investment Board	Job training and placement
Louisiana Rehabilitative Services	Job training and placement
U.S. Department of Veterans Affairs	Support Services and housing for Veterans and their families
Kids in Transition/ St. Tammany Parish School Board	Support Services for homeless youths
The Samaritan Center	Food, thrift shop, financial assistance
Good Samaritans at St. Luke's	Financial assistance (for housing, utilities, emergencies, etc.), food for holidays, school supplies for LMI youths
Community Action Agency	Financial assistance (for housing, utilities, emergencies, etc.), supportive housing, transitional housing
Covington Food Bank	Thrift shop, food bank, Financial assistance (for housing, utilities, emergencies, etc.)
Slidell Housing Authority & Covington Housing Authority	Affordable Housing
Via Link/ 2-1-1	Information and referral
National Alliance on Mental Illness – St. Tammany (NAMI)	Information and referral
St. Tammany Finance Authority via Local Lenders	Soft Second Program/ Affordable Housing
Northshore Technical College	Job Training

PROGRAM INCOME

St. Tammany Parish does not anticipate program income to be generated by the proposed projects in this Action Plan. All grant funded projects are managed by the St. Tammany Parish Government Department of Grants and will follow any and all applicable HUD rules and regulations regarding the administration of such. Should program income be generated by these projects, St. Tammany Parish Government Department of Grants will insure that program income will only be spent on eligible HUD activities and will otherwise follow regular Department of Grants' policies and procedures.

MONITORING, POLICIES AND PROCEDURES, PROGRAM CAPACITY

Program Capacity

Current non-disaster CDBG entitlement programs are administered by three staff members in St. Tammany Parish Government's Department of Grants and Department of Health and Human Services. STPG is currently formulating a CDBG-DR specific staffing plan that will provide proper staff time to ensure that all projects and programs are administered efficiently and effectively, timely, and in accordance with all applicable rules and regulations. CDBG staff will work in conjunction with the Parish's Department of Engineering on both infrastructure projects. Project consultants, architects, and engineers will be properly procured as needed.

Procurement

The Parish's Federal Procurement Manual provides policy and procedure information for avoiding any potential conflicts of interest during procurement. All procurements will adhere to applicable federal procurement guidelines as listed in 24CFR85.36.

Monitoring and Policies and Procedures

St. Tammany Parish Government will adhere to both its Department of Grants Policies and Procedure Manual and its CDBG Monitoring Plan.

Prevention of Duplication of Benefits

For all activities funded with CDBG-DR funds, STPG will work with FEMA and other applicable agencies that may have provided recovery funds to the project in order to prevent duplication of benefits. Sources of recovery funds may include FEMA Public Assistance. In any instance in which a duplication of benefits is identified, STPG will work with all applicable partners to ensure the recapture of the funds.

CITIZEN PARTICIPATION

Time for Citizen Comment, Accessibility & Receipt of Comments

Citizens were able to comment on the plan from Thursday, August 22nd through Thursday, August 29th. All those unable to access the Plan were prompted to call or email the Parish in order to be provided with an accessible copy. Comments were able to be submitted by fax, by mail, by email, and over the phone.

Publication

The proposed plan was published on the Parish's Website beginning on Thursday, August 22nd through Thursday, August 29th. Proof of publication is located in Appendices C and D.

Summary of Public Comments Received

One public comment was received. The full text of the comment is included in Appendix F.

Substantial Amendments

A substantial amendment to the CDBG-DR Action Plan may be defined as:

- 1. Addition or removal of any allocable activity as described in the Plan;
- 2. A change of more than 10 percent in the original proposed funding allocation between the various activity categories.
- 3. Significant changes in the number of proposed project beneficiaries.

Only those amendments that meet this definition of a substantial amendment are subject to St. Tammany Parish's citizen participation process.

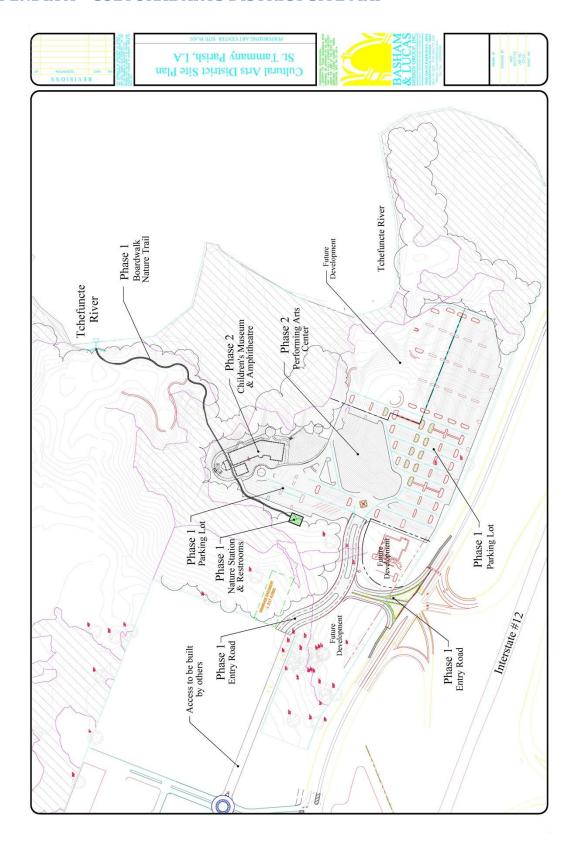
A summary of the proposed substantial amendment will be published on the Parish's Website and will also be available for viewing in St. Tammany Parish Government's Department of Grants office. The Parish will include a time frame for comment submissions which will allow no less than seven days. All written comments may be submitted to St. Tammany Parish Government, the Department of Grants, P.O. Box 628, Covington, LA 70434. A summary of all comments received will be attached to the amendment and submitted to HUD.

Deadlines

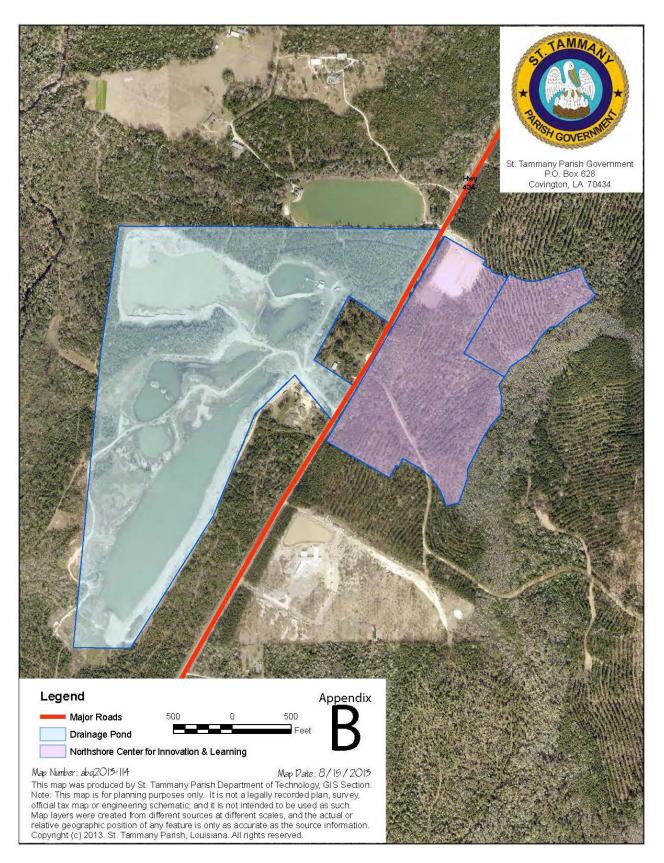
HUD requires that all grants funds be fully expended within two years of obligation. The overall timeline and budget for these projects is as follows:

Project Name	Start Date	End Date
Family Promise Sheltering Program	February 2014	October 2015
Cultural Arts District	September 2013	October 2015
Northshore Technical College	September 2013	October 2015

APPENDIX A - CULTURAL ARTS DISTRICT SITE MAP



APPENDIX B - NORTHSHORE TECHNICAL COMMUNITY COLLEGE SITE MAP



APPENDIX C - AFFIDAVIT OF PUBLICATION

	AFFIDA'	VIT OF PUBL	ICATION	
STATE OF LOUIS PARISH OF ST. T				
Before me, being duly	Notary, personally car sworn, did depose and	me and appearedI d say that she is	Maureen T. McCrossen administrative assis	who, stantof
	THE	ST. TAMMANY FAR	RMER	
a newspaper of ge	neral circulation publish	ned within the Parish o	of St. Tammany, and that t	he legal notice
S	t. Tammany Parish Go FY 2013 /	overnment, CDBG, D Allocation-Proposed	isaster Recovery Funds, Action Plan	
* .	as per copy attache	d hereto, was publish	ned in the issue (s) of	
		August 22, 2013	Maureen T. McCro	Mc none
PUBLIC NOTICE AND REQUEST FOR PUBLIC INPUT PUBLIC INPUT Toposed Action Plan. for: Community Development Block Grant. Disaster Recovery. Funds FY 2013 Allocation St. Tammany Par. Sist Government has been audified by the United States Depart. ment of Housing and Cultivan Development Block Grant of Housing and States of the Community of the Commun	worn to before me this lication Here) conomic revitalization the most impacted ad distressed areas relating from a major dister that took place in 101 or 2012. The proposed Acon Plan will be available for viewing on the Parish website at the took place in 101 or 2012. The proposed Acon Plan will be available for viewing on the Parish website at the took place in 101 or 2012. The proposed Colinary of the took of	22_day d	Wigham V. C. Notary P. LA Bar #	ublic ublic #46714
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APPENDIX D - CDBG-DR WEBPAGE



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http://www.stpgov.org/grants.php

8/23/2013

PUBLIC NOTICE AND REQUEST FOR PUBLIC INPUT

<u>Proposed Action Plan for:</u> <u>Community Development Block Grant – Disaster Recovery Funds</u> FY 2013 Allocation

St. Tammany Parish Government has been notified by the United States Department of Housing and Urban Development (HUD) that \$8,896,000, with an additional \$2,019,000 for a total of \$10,915,000, has been allocated to the Parish through the Disaster Relief Appropriations Act of 2013 (Public Law 113-2); CDBG Disaster Recovery program (CDBG-DR). These funds are being made available to assist disaster recovery efforts in response to Hurricane Isaac. The Federal Register at 78 FR 32262 contains a list of waivers which permits changes to St. Tammany Parish's Citizen Participation Plan. HUD's requirements for jurisdictions to receive allocated funding include the creation of an Action Plan that must be made available to St. Tammany Parish citizens for public comment for a period of 7 days.

The purpose of the CDBG-DR program is to provide funds for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing and economic revitalization in the most impacted and distressed areas resulting from a major disaster that took place in 2011 or 2012.

The proposed Action Plan will be available for viewing on the Parish website at: http://www.stpgov.org/grants.php and at the St. Tammany Parish Government Department of Grants office. Citizens who are unable to access the amendment due to a disability or limited English proficiency should call 985-867-5095 or email cgmahoney@stpgov.org to obtain an accessible copy of the amendment.

St. Tammany Parish is soliciting input from citizens on the proposed CDBG-DR Action Plan. Citizens are invited to submit comments in writing:

Via mail:
St. Tammany Parish Government
Department of Grants
P.O. Box 628
Covington, LA 70434
Via fax:
985-898-5205
Via email:
cgmahoney@stpgov.org

Citizen Comments will be accepted for inclusion in the Action Plan from 8am, August 22, 2013 - 4 pm on August 29, 2013. The citizen comment period has been reduced by HUD from 30 days to 7 days to expedite the expenditure of CDBG-DR funds. Citizens who are unable to submit comments in writing are encouraged to call 985-867-5095 for accommodations.

APPENDIX F - PUBLIC COMMENTS



August 28, 2013

Lutheran Social Services Disaster Response respectfully offers the following comments with regard to the St. Tammany Parish CDBG — Disaster Recovery Funds FY-2013.

Lutheran Social Services Disaster Response (LSSDR) is serving as a provider for the Hurricane Isaac Disaster Case Management Program in St. Tammany and Washington Parishes. LSSDR recognizes that the primary projects identified in the Parish's proposed plan of Housing, Economic Development, and Infrastructure represent areas of need and are deserving of focused efforts. We would, however, respectfully submit that housing is an area where existing needs in the Parish that are directly related to Hurricane Isaac have not been addressed and where a funding allocation would make a positive impact.

LSSDR at present is serving 141 individuals/families in St. Tammany Parish, with a current waiting list of approximately 30, which is growing daily. St. Tammany Parish has seen repeated damage from the storms of the last eight years. For Hurricane Isaac, FEMA IA registrations for St. Tammany Parish totaled 14,782, with over \$7 million in housing assistance funded and over \$2 million in other needs assistance issued, with eight max grants awarded. It should also be noted that St. Tammany Parish had in excess of 1100 FEMA registrants who were deemed "non-compliant" for failure to maintain flood insurance policies and received no housing assistance funds.

Of the families currently being served within our program, the following statistical information is offered:

Head of Household 65 or older:	39%	Head of Household unable to work - disability:	43%
Household member with disability:	60%	Household member is a veteran:	11%
Household at or below poverty guidelines:	36%	Mobile Homes:	21%
Single Parent Household:	22%	Homeowners:	87%

Many of the clients we serve find the process of filing for FEMA complicated and they do not fully understand their rights of appeal when they are denied. 50% of clients were either denied or did not apply to FEMA, most are ineligible for SBA loans due to their inability to repay and at least 52% did not have insurance coverage. Additionally, many of our clients who did have insurance sustained damages totaling less than their deductibles, but due to the high deductible amounts, were unable to afford the repairs. We believe that due to these facts, especially when coupled with the high number of registrants deemed non-compliant and receiving no housing repair funds, the housing repair unmet needs are underestimated. In our program alone, estimates have been prepared for 73 properties in need of repairs totaling \$595.000. This value is based on the cost of building materials utilizing volunteer labor and licensed contractors for electrical and plumbing work.

We are currently working with these clients to identify resources that can assist them in reaching their recovery. We work in partnership with the local long-term recovery organization Northshore Disaster Recovery, Inc. to assess the homes and utilize volunteer labor when available. We utilize the model of the long term recovery resource



roundtable to identify funding, materials and volunteer labor to best leverage and maximize available resources. To date, this process has successfully provided over \$100,000 in funding primarily for building materials, appliances and furniture. Funding for building materials and professional licensed contractors to provide electrical, HVAC and plumbing remain the largest costs related to unmet need, while the three overall primary unmet needs for our clients are (1) Repair/Rebuild, (2) Furniture, and (3) Appliances.

Housing repairs and mitigation measures remain the most significant need for our clients who are homeowners. We work with clients in need of elevation to ensure they have applied with their local municipalities for appropriate elevation grant opportunities. Approximately 6% of our program participants for St. Tammany Parish would be categorized as renters. The majority of the needs for this population are related to appliances and furnishings lost in the storm or assistance with utilities or other housing related costs.

The ability to assist families in returning to safe, sanitary and secure housing requires the partnership of government and non-profits working together to maximize and leverage all available resources. Families forced to live in damaged homes creates unhealthy environments, strains family relations, and impacts mental and physical health. Additionally, damaged homes contribute to unwanted blight in neighborhoods, create a public health risk and decrease property values which ultimately create a negative economic impact for the parish.

Recommendations

We would recommend the consideration of a roof repair program, which could be quickly implemented and targeted to clients with this identified need. Roof repairs are a consistent need across the program. Implementing a program of this nature would mitigate the ongoing damage that only increases the total cost of repairs.

Another recommendation would be for funding that could be utilized for overall housing repairs. Funding that can be leveraged through the long term recovery organization process which is able to identify those clients with the greatest need and best maximize resources is preferred. Alternatively, programs provided through the Parish for repair assistance that can work in conjunction and partnership with the existing case management process would be recommended.

We welcome the opportunity to further discuss and partner with the Parish on the continued recovery of our clients and community.

Respectfully Submitted,

Jessica Vermilyea

State Director, Lutheran Social Services Disaster Response

Mobile: 504-376-9121

Email: jessica.vermilyea@lsss.org

Lutheran Social Services Disaster Response
101 Mission Drive, Suite 200, Slidell, Louisiana 70460
Phone: 985.605.5777 | Fax: 985.863.4449

APPENDIX G - CERTIFICATIONS AND SF-424

St. Tammany Parish Government

Grantee Certifications

- a. The grantee certifies that it will affirmatively further fair housing, which means that it will conduct an analysis to identify impediments to fair housing choice within its jurisdiction and take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting the analysis and actions in this regard (see 24 CFR 570.487(b)(2) and 570.601(a)(2)). In addition, the grantee certifies that agreements with subrecipients will meet all civil rights related requirements pursuant to 24 CFR 570.503(b)(5).
- b. The grantee certifies that it has in effect and is following a residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the CDBG program.
- c. The grantee certifies that the Action Plan for Disaster Recovery is authorized under State and local law (as applicable) and that the grantee, and any entity or entities designated by the grantee, possess(es) the legal authority to carry out the program for which it is seeking funding, in accordance with applicable HUD regulations and this Notice.
- d. The grantee certifies that activities to be administered with funds under this Notice are consistent with its Action Plan.
- e. The grantee certifies that it will comply with the acquisition and relocation requirements of the URA, as amended, and implementing regulations at 49 CFR part 24, except where waivers or alternative requirements are provided for in this Notice.
- f. The grantee certifies that it will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u), and implementing regulations at 24 CFR part 135.
- g. The grantee certifies that it is following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105 or 91.115, as applicable (except as provided for in notices providing waivers and alternative requirements for this grant). Also, each UGLG receiving assistance from a State grantee must follow a detailed citizen participation plan that satisfies the requirements of 24 CFR 570.486 (except as provided for in notices providing waivers and alternative requirements for this grant).
- h. The grantee certifies that it is following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105 or 91.115, as applicable (except as provided for in

notices providing waivers and alternative requirements for this grant). Also, each UGLG receiving assistance from a State grantee must follow a detailed citizen participation plan that satisfies the requirements of 24 CFR 570.486 (except as provided for in notices providing waivers and alternative requirements for this grant). Each State receiving a direct award under this Notice certifies that it has consulted with affected UGLGs in counties designated in covered major disaster declarations in the non-entitlement, entitlement, and tribal areas of the State in determining the uses of funds, including method of distribution of funding, or activities carried out directly by the State.

- i. Each State receiving a direct award under this Notice certifies that it has consulted with affected UGLGs in counties designated in covered major disaster declarations in the non-entitlement, entitlement, and tribal areas of the State in determining the uses of funds, including method of distribution of funding, or activities carried out directly by the State.
- j. The grantee certifies that it is complying with each of the following criteria:
 - (1) Funds will be used solely for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing, and economic revitalization in the most impacted and distressed areas for which the President declared a major disaster in the aftermath of Hurricane Sandy, pursuant to the Stafford Act.
 - (2) With respect to activities expected to be assisted with CDBG-DR funds, the Action Plan has been developed so as to give the maximum feasible priority to activities that will benefit low- and moderate-income families.
 - (3) The aggregate use of CDBG-DR funds shall principally benefit low- and moderate-income families in a manner that ensures that at least 50 percent of the grant amount is expended for activities that benefit such persons.
 - (4) The grantee will not attempt to recover any capital costs of public improvements assisted with CDBG-DR grant funds, by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless: (a) disaster recovery grant funds are used to pay the proportion of such fee or assessment that relates to the capital costs of such public improvements that are financed from revenue sources other than under this title; or (b) for purposes of assessing any amount against properties owned and occupied by persons of moderate income, the grantee certifies to the Secretary that it lacks sufficient CDBG funds (in any form) to comply with the requirements of clause (a).
- k. The grantee certifies that it (and any subrecipient or recipient)) will conduct and carry out the grant in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601–3619) and implementing regulations.

- 1. The grantee certifies that it has adopted and is enforcing the following policies. In addition, States receiving a direct award must certify that they will require UGLGs that receive grant funds to certify that they have adopted and are enforcing:
 - (1) A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in nonviolent civil rights demonstrations; and
 - (2) A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location that is the subject of such nonviolent civil rights demonstrations within its jurisdiction.
- m. Each State or UGLG receiving a direct award under this Notice certifies that it (and any subrecipient or recipient) has the capacity to carry out disaster recovery activities in a timely manner; or the State or UGLG will develop a plan to increase capacity where such capacity is lacking.
- n. The grantee will not use grant funds for any activity in an area delineated as a special flood hazard area or equivalent in FEMA's most recent and current data source unless it also ensures that the action is designed or modified to minimize harm to or within the floodplain in accordance with Executive Order 11988 and 24 CFR part 55. The relevant data source for this provision is the latest issued FEMA data or guidance, which includes advisory data (such as Advisory Base Flood Elevations) or preliminary and final Flood Insurance Rate Maps.
- o. The grantee certifies that its activities concerning lead-based paint will comply with the requirements of 24 CFR part 35, subparts A, B, J, K, and R.
- p. The grantee certifies that it will comply with applicable laws.
- q. The grantee certifies that it has reviewed the requirements of this Notice and requirements of Public Law 113-2 applicable to funds allocated by this Notice, and that it has in place proficient financial controls and procurement processes and has established adequate procedures to prevent any duplication of benefits as defined by section 312 of the Stafford Act, to ensure timely expenditure of funds, to maintain comprehensive websites regarding all disaster recovery activities assisted with these funds, and to detect and prevent waste, fraud, and abuse of funds.

Signature of Authorized Official

8-26-13 Date

Patricia P. Brister, Parish President St. Tammany Parish Government

OMB Number: 4040-0004 Expiration Date: 04/31/2012

Application for Federal Assistance SF-424 Version 02					
*1. Type of Submission	*2. Type of Application	*If Revision, select appropriate letter(s):			
Preapplication	✓ New				
Application	Continuation * Other (Specify)				
☐ Changed/Corrected Application	Revision				
*3. Date Received:	 Application Iden 	tifier:			
5a. Federal Entity Identifier: *5b. Federal Award Identifier:					
5a. Federal Entity Identifier:	*30	o, rederal Award Identifier.			
State Use Only:					
6. Date Received by State:	7. S	tate Application Identifier:			
8. APPLICANT INFORMATION:	je .				
* a. Legal Name: St. Tammany					
* b. Employer/Taxpayer Identifica 72-6001304	ntion Number (EIN/TII	N): *c. Organizational DUNS: 929281053			
d. Address:					
*Street1: P.O. Box 628					
Street 2:					
*City: Covington					
County: St. Tammany Parish					
*State: LA					
Province:					
Country: USA *Zip/ Postal Code: 70420					
e. Organizational Unit:					
Department Name: Division Name:					
Department of Grants					
í					
f. Name and contact information of person to be contacted on matters involving this application:					
Prefix: Ms. First Name: Gina					
Nitid le Namep					
*Last Name: Campo					
Suffix:					
Title: Chief Operating Officer, St. Tammany Parish Government					
Organizational Affiliation:					
*Telephone Number: 985-898-24	*Telephone Number: 985-898-2445 Fax Number: 985-875-2603				
*Email: gcampo@stpgov.org					

OMB Number: 4040-0004 Expiration Date: 04/31/2012 Version 02

Application for Federal Assistance SF-424	Version 02		
9. Type of Applicant 1: Select Applicant Type: B. County Government			
Type of Applicant 2: Select Applicant Type: - Select One -			
Type of Applicant 3: Select Applicant Type: - Select One -			
*Other (specify):			
*10. Name of Federal Agency: U.S. Department of Housing and Urban Development			
11. Catalog of Federal Domestic Assistance Number:			
14.218			
CFDA Title:			
Community Development Block Grants (CDBG)/ Entitlement Grants			
*12. Funding Opportunity Number:			
*Title: Community Development Block Grant (CDBG) Disaster Recovery Funds in Response to Hurricane Isaac			
13. Competition Identification Number:			
Title:			
14. Areas Affected by Project (Cities, Counties, States, etc.):			
St. Tammany Parish			
#15 D C. Will CA Charling the Desire to			
*15. Descriptive Title of Applicant's Project: 1. Infrastructure improvements for economic development/ Cultural Arts District			
Infrastructure improvements for economic development cultural rate Bletinet Infrastructure improvements that will allow for construction of new facility for technical college Rehabilitation of a facility to be used as a day center for a homeless families program Program administration			
Attach supporting documents as specified in agency instructions.			

OMB Number: 4040-0004 Expiration Date: 04/31/2012

Application for Federal Assistance SF-424 Version 02				
16. Congressional Districts Of: 1st Congressional District				
*a. Applicant 1st Congressional District *b. Program/Project: 1st Congressional District				
Attach an additional list of Program/Project Congressional Districts if needed.				
y .				
17. Proposed Project: Community Development Block Grant Entitlement Program - Disaster Recovery				
*a. Start Date: 10/2013				
18. Estimated Funding (\$):				
*a. Federal \$10,915,000.00				
*b. Applicant				
*c. State				
*d. Local				
*e. Other				
*f. Program Income				
*g, TOTAL \$10,915,000.00				
*19. Is Application Subject to Review By State Under Executive Order 12372 Process?				
a. This application was made available to the State under the Executive Order 12372 Process for review on b. Program is subject to E.O. 12372 but has not been selected by the State for review.				
✓ c. Program is not covered by E.O. 12372				
*20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes", provide explanation.) ☐ Yes ✓ No				
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)				
✓ **I AGREE				
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.				
Authorized Representative:				
Prefix: Mrs. *First Name: Patricia				
ratifola				
Midd le N ane:P				
*Last Name: Brister				
Suffix:				
*Title: Parish President				
*Telephone Number: 985-898-3074 Fax Number: 985-898-3081				
*Email: pbrister@stpgov.org				
*Signature of Authorized Representative: House Place Date Signed: 8-16-13				

OMB Number: 4040-0004 Expiration Date: 04/31/2012

Application for Federal Assistance SF-424	Version 02		
*Applicant Federal Debt Delinquency Explanation			
The following field should contain an explanation if the Applicant organization is delinquent on any Federal Debt. Maximum number of characters that can be entered is 4,000. Try and avoid extra spaces and carriage returns to maximize the availability of space.			

INSTRUCTIONS FOR THE SF-424

Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0043), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

This is a standard form (including the continuation sheet) required for use as a cover sheet for submission of preapplications and applications and related information under discretionary programs. Some of the items are required and some are optional at the discretion of the applicant or the Federal agency (agency). Required items are identified with an asterisk on the form and are specified in the instructions below. In addition to the instructions provided below, applicants must consult agency instructions to determine specific requirements.

Item	Entry:	Item	Entry:
1.	Type of Submission: (Required): Select one type of submission in accordance with agency instructions. Preapplication Application	10.	Name Of Federal Agency: (Required) Enter the name of the Federal agency from which assistance is being requested with this application.
	 Changed/Corrected Application – If requested by the agency, check if this submission is to change or correct a previously submitted application. Unless requested by the agency, applicants may not use this to submit changes after the closing date. 	11.	Catalog Of Federal Domestic Assistance Number/Title: Enter the Catalog of Federal Domestic Assistance number and title of the program under which assistance is requested, as found in the program announcement, if applicable.
2.	Type of Application: (Required) Select one type of application in accordance with agency instructions. New – An application that is being submitted to an agency for the first time.	12.	Funding Opportunity Number/Title: (Required) Enter the Funding Opportunity Number and title of the opportunity under which assistance is requested, as found in the program announcement.
	 Continuation - An extension for an additional funding/budget period for a project with a projected completion date. This can include renewals. Revision - Any change in the Federal Government's financial obligation or contingent liability from an existing obligation. If a revision optor the appropriate letter(s). More than one may be 	13.	Competition Identification Number/Title: Enter the Competition Identification Number and title of the competition under which assistance is requested, if applicable.
	revision, enter the appropriate letter(s). More than one may be selected. If "Other" is selected, please specify in text box provided. A. Increase Award B. Decrease Award C. Increase Duration D. Decrease Duration E. Other (specify)	14.	Areas Affected By Project: List the areas or entities using the categories (e.g., cities, counties, states, etc.) specified in agency instructions. Use the continuation sheet to enter additional areas, if needed.
3.	Date Received: Leave this field blank. This date will be assigned by the Federal agency.	15.	Descriptive Title of Applicant's Project: (Required) Enter a brief descriptive title of the project. If appropriate, attach a map showing project location (e.g., construction or real
4.	Applicant Identifier: Enter the entity identifier assigned by the Federal agency, if any, or applicant's control number, if applicable.		property projects). For preapplications, attach a summary description of the project.
5a	Federal Entity Identifier: Enter the number assigned to your organization by the Federal Agency, if any.	16.	Congressional Districts Of: (Required) 16a. Enter the applicant's Congressional District, and 16b. Enter all District(s)
5b.	Federal Award Identifier: For new applications leave blank. For a continuation or revision to an existing award, enter the previously assigned Federal award identifier number. If a changed/corrected application, enter the Federal Identifier in accordance with agency instructions.		affected by the program or project. Enter in the format: 2 characters State Abbreviation – 3 characters District Number, e.g., CA-005 for California 5 th district, CA-012 for California 12 th district, NC-103 for North Carolina's 103 rd district. • If all congressional districts in a state are affected, enter
6.	Date Received by State: Leave this field blank. This date will be assigned by the State, if applicable.		"all" for the district number, e.g., MD-all for all congressional districts in Maryland.
7.	State Application Identifier: Leave this field blank. This identifier will be assigned by the State, if applicable.		 If nationwide, i.e. all districts within all states are affected, enter US-all. If the program/project is outside the US, enter 00-000.
8.	Applicant Information : Enter the following in accordance with agency instructions:		in the pregram project to data the day of the
	a. Legal Name: (Required): Enter the legal name of applicant that will undertake the assistance activity. This is the name that the organization has registered with the Central Contractor Registry. Information on registering with CCR may be obtained by visiting the Grants.gov website. b. Employer/Taxpayer Number (EIN/TIN): (Required): Enter the	17.	Proposed Project Start and End Dates: (Required) Enter the proposed start date and end date of the project.
	Employer or Taxpayer Identification Number (EIN or TIN) as assigned by the Internal Revenue Service. If your organization is not in the US, enter 44-4444444.	18.	Estimated Funding: (Required) Enter the amount requested or to be contributed during the first funding/budget period by each contributor. Value of in-kind contributions should be
	c. Organizational DUNS: (Required) Enter the organization's DUNS or DUNS+4 number received from Dun and Bradstreet. Information on obtaining a DUNS number may be obtained by visiting the Grants.gov website. d. Address: Enter the complete address as follows: Street address (Line		included on appropriate lines, as applicable. If the action will result in a dollar change to an existing award, indicate only the amount of the change. For decreases, enclose the amounts in parentheses.
	1 required), City (Required), County, State (Required, if country is US), Province, Country (Required), Zip/Postal Code (Required, if country is US).	19.	Is Application Subject to Review by State Under Executive Order 12372 Process? Applicants should contact the State Single Point of Contact (SPOC) for Federal Executive Order
	e. Organizational Unit: Enter the name of the primary organizational unit (and department or division, if applicable) that will undertake the		12372 to determine whether the application is subject to the

assistance activity, if applicable. f. Name and contact information o matters involving this application: required), organizational affiliation (if than the applicant organization), telenumber, and email address (Require matters related to this application.	Enter the name (First and last name affiliated with an organization other phone number (Required), fax	20.	State intergovernmental review process. Select the appropriate box. If "a." is selected, enter the date the application was submitted to the State Is the Applicant Delinquent on any Federal Debt? (Required) Select the appropriate box. This question applies to the applicant organization, not the person who signs as the authorized representative. Categories of debt include delinquent audit disallowances, loans and taxes.
9. Type of Applicant: (Required) Select up to three applicant type(s) ir instructions. A. State Government B. County Government C. City or Township Government D. Special District Government E. Regional Organization F. U.S. Territory or Possession G. Independent School District H. Public/State Controlled Institution of Higher Education I. Indian/Native American Tribal Government (Federally Recognized) J. Indian/Native American Tribal Government (Other than Federally Recognized) K. Indian/Native American Tribally Designated Organization L. Public/Indian Housing Authority	M. Nonprofit with 501C3 IRS Status (Other than Institution of Higher Education) N. Nonprofit without 501C3 IRS Status (Other than Institution of Higher Education) O. Private Institution of Higher Education P. Individual Q. For-Profit Organization (Other than Small Business) R. Small Business S. Hispanic-serving Institution T. Historically Black Colleges and Universities (HBCUs) U. Tribally Controlled Colleges and Universities (TCCUs) V. Alaska Native and Native Hawaiian Serving Institutions W. Non-domestic (non-US) Entity X. Other (specify)	21.	If yes, include an explanation on the continuation sheet. Authorized Representative: (Required) To be signed and dated by the authorized representative of the applicant organization. Enter the name (First and last name required) title (Required), telephone number (Required), fax number, and email address (Required) of the person authorized to sign for the applicant. A copy of the governing body's authorization for you to sign this application as the official representative must be on file in the applicant's office. (Certain Federal agencies may require that this authorization be submitted as part of the application.)