Annual Comprehensive Financial Report



City of West Orange, Texas

Fiscal Year Ended September 30, 2021

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of the

City of West Orange, Texas

Fiscal Year Ended September 30, 2021



Officials Issuing Report

Randy Branch Mayor

Theresa Van Meter City Secretary

CITY OF WEST ORANGE, TEXAS ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2021

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City of West Orange, Texas

2700 Western Avenue * West Orange, Texas 77630-6136 Ph (409)883-3468 * Fax (409)882-0652

February 8, 2022

Citizens and Honorable Members of the City Council City of West Orange, Texas

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, the annual comprehensive financial report of the City of West Orange, Texas (the "City") for the fiscal year ended September 30, 2021, is hereby submitted.

The responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. The report consists of management's representations concerning the finances of the City. To provide a reasonable basis for making these representations, the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we believe the enclosed data to be accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City's financial statements have been audited by **Keri Michutka**, **CPA**. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended September 30, 2021, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis ("MD&A") is a narrative introduction, overview, and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement and should be read in conjunction with the MD&A. The City's MD&A can be found immediately following the report of the independent auditor.

PROFILE OF THE GOVERNMENT

The City, incorporated in 1954, is located in the eastern part of the state, currently occupies a land area of 3.2 square miles and serves a population of 3,294. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by City Council.

The City has adopted a Mayor-Council form of government. The Council, vested with policy-making and legislative authority, is comprised of a Mayor and five Council members. The Mayor and Council members are all elected at large for a two-year term, with no term limits. The Mayor and two Council members are elected on one rotation (every odd year), and the three remaining Council members are on a separate rotation (elected in even years). City Council is responsible, among other things, for passing ordinances, adopting the budget and the hiring of the City's management and attorney.

The City provides a full range of municipal services: public safety (police and fire protection), public improvements, sanitation, repair and maintenance of infrastructure, recreation and general administrative services. As an independent political subdivision of the State of Texas governed by an elected Mayor and Council, the City is considered a primary government. In accordance with standards established by the Governmental Accounting Standards Board, the City reports all funds for which the City, as the primary government, is accountable.

The annual budget serves as the foundation for the City's financial planning and control. Department heads are required to submit requests for appropriation to the Mayor in June or July of each year. The Mayor then presents the proposed budget to Council for review. The Council is required to hold a public hearing on the proposed final budget and to adopt a final budget by no later than September 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function (e.g. public safety) and department (e.g. police). Department heads make transfers of appropriations within a department. Transfers of appropriations between departments, however, require the approval of City Council. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The City has adopted a budget for the General Fund, but not the Special Revenue Funds. The City also utilizes an encumbrance accounting system to aid in accomplishing budgetary control. Unencumbered amounts lapse at year-end. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

LOCAL ECONOMY

The City is home to a small group of industries. Major industries and business activities in the area include healthcare, metals, oil and gas services and a variety of general retail operations. The top two taxpayers account for 17.60% of assessed valuation in the City.

The City is also a major retail trade area for building materials, general merchandise, food stores and restaurants.

Net taxable value for all residential and commercial property in the City was approximately \$147.0 million for fiscal year 2021, which is an increase of approximately \$12.7 million from the previous fiscal year.

LONG-TERM FINANCIAL PLANNING

Unassigned fund balance in the General Fund amounted to \$3,281,773 as of September 30, 2021. The City plans on continuing to increase fund balance in order to finance future capital projects as they arise.

ACCOUNTING SYSTEMS AND BUDGETING CONTROL

Accounting Systems

The City's accounting records for general governmental operations are maintained on a modified accrual basis with the revenues recorded when available and measurable and expenditures recorded when the services and goods are received and the liabilities are incurred. The City has no proprietary activities, which are maintained on the accrual basis of accounting.

Consideration of adequate internal accounting controls has been made in designing the City's accounting system. Internal accounting controls, instituted by the Mayor and Council as part of the accounting system, are designed to provide reasonable assurances that assets are properly safeguarded against loss from unauthorized use or disposition, that financial records used in preparation of the financial statements are reliable, and that accountability for the City's assets is maintained. The concept of reasonable assurance in relation to internal controls recognizes that the cost of a control process should not exceed the benefits derived from the performance of related procedures and that the City's management must make estimates and judgments in evaluating the cost and benefit relationships relating to internal control processes and procedures that become a part of the City's accounting system.

Budgetary Compliance

Because budgetary compliance is significant in managing governmental activities, budgetary compliance controls are critical. The objective of these controls is to ensure compliance with legal spending limits in annual or project appropriated budgets approved by City Council. The City Charter provides that the City Council shall adopt an annual budget every fiscal year for the General Fund. The budget is prepared and maintained by City management.

The objective of budgetary controls is to ensure compliance with legal provisions contained in the annual appropriated budget approved by the City Council. Annual appropriated budgets are adopted for the General Fund. The original budget is adopted by the City Council prior to the beginning of the fiscal year. Expenditures are not to exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in total budgeted appropriations, must be approved by City Council through a formal budget amendment. At any time in the fiscal year, the Council may make emergency appropriations to meet a pressing need for public expenditure in order to protect the public health, safety, or welfare. The Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function, or department, to another activity, function, or department, to re-estimate revenues and expenditures, and to amend the budget.

Budgetary Controls

During the year, expenditure controls are maintained by each department with review of the budget provided by the Mayor and overall control exercised by the Mayor and Council. Constant review of revenue and expenditure estimates is performed to assure the integrity of the adopted budget and to assure funds are available to meet current obligations. As a result of this review, it is possible to exercise administrative budgetary controls throughout the year. As demonstrated by the financial statements presented in this report, the City continues to meet its responsibility for sound financial management.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada ("GFOA") awards a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2020. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. As of the date of this report, this award is still pending final processing by the GFOA.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such Comprehensive Annual Financial Reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA for its review.

In closing, without the dedication of the employees and the direction of the members of the City Council. preparation of this report would not have been possible. As Mayor, I want to express my sincere appreciation to our employees, who have continually demonstrated their professionalism and abilities in the management of the finance function. I also want to thank the Members of the City Council for their support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Randy Branch Mayor

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

September 30, 2020 (Prior Fiscal Year)



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of West Orange, Texas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

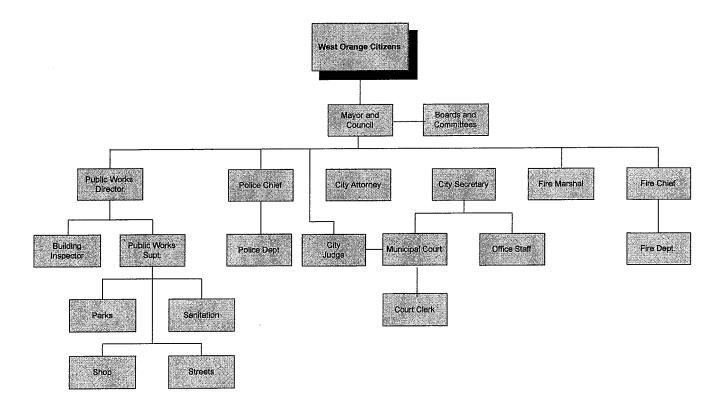
September 30, 2020

Christopher P. Morrill

Executive Director/CEO

ORGANIZATIONAL CHART

Fiscal Year 2020-2021



PRINCIPAL OFFICIALS

September 30, 2021

City Officials	Elective Position	Term <u>Expires</u>
Randy Branch	Mayor	2023
Meritta Kennedy	Council Member (Mayor Pro Tem)	2023
Shirley Bonnin	Council Member	2022
Dale Dardeau	Council Member	2022
Brent Dearing	Council Member	2023
Mike Shugart	Council Member	2022
Key Staff	Position	
Theresa Van Meter	City Secretary *	
Christopher Leavins	City Attorney *	
Michael Stelly	Police Chief *	
David Roberts	Fire Chief *	
Carl Thibodeaux	City Judge *	
Jon Sherwin	Director of Public Works *	

^{* -} City Council Appointive Position





INDEPENDENT AUDITOR'S REPORT

Mayor and City Council City of West Orange, Texas

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of West Orange, Texas, as of and for the year ended September 30, 2021 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of West Orange, Texas, as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) on pages 3 to 9, the budgetary comparison information on page 30, and the TMRS required pension schedules on pages 32 to 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of West Orange's basic financial statements. The introductory section, combining nonmajor and individual fund financial statements, and other statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and individual fund financial statements and schedules on pages 37-42 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining nonmajor and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 8, 2022, on our consideration of the City of West Orange, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of West Orange Texas' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of West Orange, Texas' internal control over financial reporting and compliance.

Bridge City, Texas February 8, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of West Orange, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended September 30, 2021.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$7,068,287 (net position).
- As of September 30, 2021, the City's governmental funds reported an ending fund balance of \$6,348,039.
- The City's cash balance as of September 30, 2021, was \$6,691,767, representing an increase of \$866,763 from September 30, 2020.
- The City had expenses net of program revenues of \$2,558,564 and general revenues of \$3,256,362, resulting in a net increase in net position of \$697,798 for the year ended September 30, 2021.
- As of September 30, 2021, unassigned fund balance for the General Fund was \$3,281,773, or 99.4 percent of total General Fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., depreciation and earned but unused vacation leave).

The government-wide financial statements present functions of the City that are provided from funding sources (governmental activities). The government-wide financial statements can be found on pages 10 through 11 of this report.

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the City consist solely of governmental funds (the General Fund and Special Revenue Funds).

Governmental Funds - Governmental funds are used to account for essentially the same function reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented in the governmental funds with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide an adjustments column to facilitate this comparison between the governmental funds and *governmental activities*. The governmental fund financial statements can be found on pages 12 through 15 of this report.

NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16 through 29 of this report.

OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's General Fund budget and the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 30 through 35 of this report.

THE CITY AS A WHOLE - GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$7,068,287 as of September 30, 2021.

The largest portion of the City's net position (43.4 percent) represents restricted financial resources to be used for tourism, municipal court, road maintenance and public safety.

Additionally, a portion of the City's net position (32.5 percent) reflects its net investment in capital assets (e.g. land, buildings, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to the individuals it serves; consequently, these assets are not available for future spending.

Lastly, a portion of the City's net position (24.1 percent) represents unrestricted financial resources available for future operations.

SUMMARY OF STATEMENT OF NET POSITION As of September 30, 2021 and 2020

	Governmental Activities						
		2021		2020			
Current and Other Assets	\$	6,970,561	\$	6,250,626			
Capital Assets, Net		2,295,993		2,357,179			
Total Assets		9,266,554		8,607,805			
Deferred Outflow - Pension Plan		189,056		232,315			
Total Deferred Outflows		189,056		232,315			
Long-Term Liabilities		1,534,432		1,577,072			
Other Liabilities		488,675		312,642			
Total Liabilities		2,023,107		1,889,714			
Deferred Inflow - Pension Plan		364,216		579,917			
Total Deferred Inflows	-	364,216		579,917			
Net Position:							
Investment in Capital Assets		2,295,993		2,357,179			
Restricted		3,064,679		2,859,843			
Unrestricted		1,707,615		1,153,467			
Total Net Position	\$	7,068,287	\$	6,370,489			

As of September 30, 2021, deferred outflows of resources decreased by \$43,259 from the prior year. This decrease can be attributed to differences between projected and actual investment earnings, relating to pension activities.

As of September 30, 2021, long-term liabilities decreased by \$42,640 from the prior year. This decrease can be attributed to a decrease in the City's net pension liability.

As of September 30, 2021, deferred inflows of resources decreased by \$215,701 from the prior year. This decrease can be attributed to differences between expected and actual economic experiences, relating to pension activities.

As of September 30, 2021, restricted net position increased by \$204,836 from the prior year. This increase can mainly be attributed to an increase in the restricted road maintenance bank account, due to less road maintenance than was anticipated in fiscal year 2021.

Net position of the City, all of which relates to governmental activities, increased by \$697,798. Key elements of the increase are as follows:

CHANGES IN NET POSITION For the Fiscal Years Ended September 30, 2021 and 2020

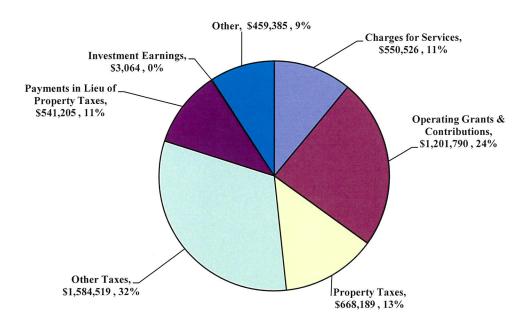
Governmental Activities 2021 2020 Revenues Program revenues: \$ 550,526 \$ 529,652 Charges for services 631,558 Operating grants and contributions 1,201,790 General revenues: Property taxes 668,189 621,493 1,443,841 Other taxes 1,584,519 609,355 541,205 Payments in lieu of property taxes 3,064 34,018 Investment earnings 121,746 459,385 Other **Total Revenues** 5,008,678 3,991,663 Expenses 638,919 555,997 General government 1,627,102 1,641,290 Public safety 1,246,769 Public works 1,000,500 355,684 1,044,359 Health and safety 3,799,740 4,310,880 **Total Expenses** 697,798 191,923 Change in Net Position 6,178,566 Net Position, Beginning 6,370,489 6,370,489 7,068,287 Net Position, Ending

During the 2021 fiscal year, operating grants and contributions increased by \$570,232 primarily due to grant funds that were received in the current fiscal year for drainage and street improvement projects.

During the 2021 fiscal year, health and safety expenses increased by \$688,675 primarily due to grant funds that were expended on drainage and street improvement projects in the current fiscal year.

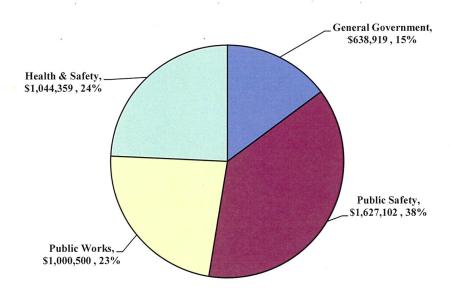
Graphic presentations of selected current year data from the changes in net position table follow in order to assist in the analysis of the City's activities.

GOVERNMENTAL REVENUES



For the fiscal year ended September 30, 2021, revenues from governmental activities totaled \$5,008,678.

GOVERNMENTAL FUNCTIONAL EXPENSES



For the fiscal year ended September 30, 2021, expenses from governmental activities totaled \$4,310,880, the largest portions of which relate to public safety (38%) and health and safety (24%).

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As previously noted, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City's governmental funds are discussed below:

Governmental Funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, fund balances may serve as a useful measure of a government's net resources available for spending for program purposes at the end of the fiscal year.

As of September 30, 2021, the City's governmental funds, which consist of a General Fund and Special Revenue Funds, reported an ending fund balance of \$6,348,039, which is an increase of \$539,247 from last year's total of \$5,808,792. The General Fund, the City's main operating fund, had an ending fund balance of \$6,114,417, a \$536,257 increase from the prior year. This increase in fund balance can mainly be attributed to various actual revenues in excess of budgeted amounts of approximately \$467,000, as well as actual expenditures in various departments being significantly less than budgeted amounts in the 2021 fiscal year. Revenues in excess of amounts budgeted for sales taxes, other taxes, licenses and permits, and intergovernmental revenue and grants account for approximately \$357,000 of this excess and can be attributed to increased economic growth and grant income during the 2021 fiscal year. Significant differences between final budgeted amounts and actual expenditures in various departments are discussed in the following paragraph.

In fiscal year 2021, the City planned for a decrease in fund balance in the General Fund of \$792,527, however, the actual change in fund balance was an increase of \$536,257. For the 2021 fiscal year, City Sanitation expenditures were less than final budgeted amounts by \$158,730, which can be attributed to open positions that were budgeted but unfilled (including benefits). For the 2021 fiscal year, Police actual expenditures were less than final budgeted amounts by \$102,337, which is due to less overtime paid than was anticipated and actual vacation buyback was less than anticipated. Streets actual expenditures in fiscal year 2021 were less than budgeted amounts by \$322,037, which can be attributed to Street maintenance expenditures being approximately \$190,000 less than budgeted, due to projected hurricane recovery funds paying for these expenses through grants.

As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 99 percent of total General Fund expenditures. The nonmajor Special Revenue Funds reported an ending fund balance of \$233,622.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets - The City's net investment in capital assets as of September 30, 2021, amounts to \$2,295,993 (net of accumulated depreciation). This net investment in capital assets includes land, buildings, machinery and equipment and infrastructure.

CAPITAL ASSETS SCHEDULE

Activities

Governmental

	 2021	2020			
Land	\$ 671,798	\$	671,798		
Buildings	1,596,654		1,596,654		
Machinery and equipment	1,855,684		1,642,225		
Infrastructure	4,798,303		4,798,303		
Less: accumulated depreciation	 (6,626,446)		(6,351,801)		
Total Capital Assets, Net	\$ 2,295,993	\$	2,357,179		

Additional information on the City's capital assets can found in Note E in the Notes to Financial Statements.

LONG-TERM LIABILITIES

As of September 30, 2021, the City's long-term liabilities consisted of compensated absences which amounted to \$314,554, and the City's net pension liability which amounted to \$1,219,878. The City has established a separate bank account in which money is being accumulated for the payment of compensated absences. As of September 30, 2021, this bank account had a balance of \$169,907.

Additional information on the City's long-term liabilities can be found in Note F in the Notes to the Financial Statements.

GENERAL FUND ENDING FUND BALANCE

Unassigned fund balance in the General Fund increased to \$3,281,773 during the 2021 fiscal year. The City plans on continuing to increase fund balance in order to finance future capital projects as they arise.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of West Orange, Texas's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to The City of West Orange, Texas: Randy Branch, Mayor, 2700 Western Avenue, West Orange, Texas 77630.





CITY OF WEST ORANGE, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents Cash and Cash Equivalents - Restricted Taxes Receivable, Net Accounts Receivable Prepaid Items Capital Assets:	\$ 3,860,710 2,831,057 269,468 7,739 1,587
Land Purchase and Improvements Infrastructure, Net Buildings, Net Machinery and Equipment, Net Total Assets	671,798 582,876 576,566 464,753 9,266,554
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Outflows Of RESOURCES Deferred Outflow Related to Pension Plan	189,056
Total Deferred Outflows of Resources	189,056
LIABILITIES	
Accounts Payable Wages and Salaries Payable Unearned Revenues Other Current Liabilities Noncurrent Liabilities:	29,770 49,240 399,307 10,358
Due Within One Year Due in More Than One Year:	31,455
Compensated Absences Net Pension Liability	283,099 1,219,878
Total Liabilities	2,023,107
DEFERRED INFLOWS OF RESOURCES	· · · · · · · · · · · · · · · · · · ·
Deferred Inflow Related to Pension Plan	364,216
Total Deferred Inflows of Resources	364,216
NET POSITION	
Net Investment in Capital Assets Restricted:	2,295,993
Road Maintenance	2,660,656
Public Safety	233,622
Municipal Court	117,662
Tourism	52,739
Unrestricted Net Position	1,707,615
Total Net Position	\$ 7,068,287

CITY OF WEST ORANGE, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net (Expense)
Revenue and
Changes in Net

			Program Revenues					Position
						Operating		Primary Gov.
		Expenses	,	Charges for Services		Grants and ontributions	G	Activities
Primary Government:								
GOVERNMENTAL ACTIVITIES:	_			60.500	•		Φ.	(440.705)
General Administration	\$	513,257	\$	63,532	\$	-	\$	(449,725)
Fire Marshal		32,008		-		-		(32,008)
Fire Department		66,597		-		-		(66,597)
Sanitation		486,557		384,497		-		(102,060)
Humane		39,116		-		-		(39,116)
Police		1,489,381		-		110,745		(1,378,636)
Municipal Court		125,662		101,237		-		(24,425)
Street		383,141		1,260		46,686		(335,195)
Parks and Facilities		64,332		-		-		(64,332)
Maintenance		66,470		-		-		(66,470)
Health and Safety		1,044,359		-		1,044,359		
TOTAL PRIMARY GOVERNMENT	\$	4,310,880	\$	550,526	\$	1,201,790		(2,558,564)
	General Reven	ues:						
	Taxes:			100	1 70			<i>((</i> 0 100
				ed for Genera	l Pur	poses		668,189
		al Sales and U		Taxes				1,067,393
		Maintenance [266,848
		Beverage Ta		_				5,296
		Motel Occupa						8,783
		nts in Lieu of	Pro	perty Taxes				541,205
		ise Tax	_					236,199
		y and Interest		Taxes				21,406
		d Contribution						284,717
		ieous Revenu	ıe					149,262
		nt Earnings						3,064
		Disposal of A						4,000
	Total G	ieneral Rever	nues	and Transfer	S			3,256,362
		Change in N	Net P	osition				697,798
	Net Position	Beginning					_	6,370,489
	Net Position -	Ending					\$	7,068,287



CITY OF WEST ORANGE, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

	General Fund		TDEM/ COVID-19 Relief Grant	Other Funds	(Total Governmental Funds
ASSETS						
Cash and Cash Equivalents	\$ 3,227,781	\$	399,307	\$ 233,622	\$	3,860,710
Cash and Cash Equivalents - Restricted	2,831,057		-	-		2,831,057
Taxes Receivable	269,468		-	-		269,468
Accounts Receivable	7,739		-	-		7,739
Prepaid Items	 1,587	. <u></u>	-	 		1,587
Total Assets	\$ 6,337,632	\$_	399,307	\$ 233,622	\$	6,970,561
LIABILITIES						
Accounts Payable	\$ 29,770	\$	-	\$ -	\$	29,770
Wages and Salaries Payable	49,240		-	-		49,240
Unearned Revenues	-		399,307	-		399,307
Other Current Liabilities	10,358		•	•		10,358
Total Liabilities	89,368		399,307	-		488,675
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue - Property Taxes	133,847		-	<u>-</u>		133,847
Total Deferred Inflows of Resources	133,847		-	-		133,847
FUND BALANCES						
Nonspendable Fund Balance	1,587		-	-		1,587
Restricted Fund Balance	2,831,057		-	233,622		3,064,679
Unassigned Fund Balance	3,281,773		-	-		3,281,773
Total Fund Balances	 6,114,417		-	233,622		6,348,039
Total Liabilities, Deferred Inflows & Fund Balances	\$ 6,337,632	\$	399,307	\$ 233,622	\$	6,970,561

CITY OF WEST ORANGE, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

Total Fund Balances - Governmental Funds	\$	6,348,039
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. In addition, long-term liabilities, including compensated absences payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term liabilities in the governmental activities is to increase net position.	Ψ	2,069,551
Current year capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements. The net effect of including the 2021 capital outlays is to increase net position.		238,562
Included in the items related to debt is the recognition of the City's TMRS net pension liability required by GASB 68. The net position related to TMRS includes a deferred resource outflow in the amount of \$189,056, a deferred resource inflow in the amount of \$364,216, and a net pension liability in the amount of \$1,219,878. This resulted in a decrease in net position.		(1,395,038)
The 2021 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.		(299,748)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions, and recognizing the liabilities associated with compensated absences. The net effect of these reclassifications and recognitions is to increase net position.		106,921
Net Position of Governmental Activities	\$	7,068,287

CITY OF WEST ORANGE, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

		General Fund	 TDEM/ COVID-19 Relief Grant	 Other Funds	G	Total overnmental Funds
REVENUES:						
Taxes:						
Property Taxes	\$	663,534	\$ -	\$ -	\$	663,534
General Sales and Use Taxes		1,067,393	-	-		1,067,393
Franchise Tax		236,199	-	-		236,199
Other Taxes		280,927	-	-		280,927
Penalty and Interest on Taxes		21,406	-	-		21,406
Payments in Lieu of Property Taxes		541,205	-	-		541,205
Licenses and Permits		63,532	- 440 (00	-		63,532
Intergovernmental Revenue and Grants		145,947	148,632	1,191,928		1,486,507
Charges for Services		385,757	-	-		385,757
Fines		101,237	-	100		101,237
Investment Earnings		2,955	-	109		3,064
Other Revenue		149,262	 	 		149,262
Total Revenues		3,659,354	 148,632	1,192,037		5,000,023
EXPENDITURES:						
General Administration		507,296	-	-		507,296
Fire Marshal		36,378	-	-		36,378
Fire Department		56,896	-	-		56,896
Sanitation		638,451	-	-		638,451
Humane		41,284	-	-		41,284
Police		1,559,096	-	65,121		1,624,217
Municipal Court		135,368	-	-		135,368
Street		184,199	-	54,758		238,957
Parks and Facilities		68,542		-		68,542
Maintenance		73,028	-	-		73,028
Health and Safety		-	 9,862	 1,034,497		1,044,359
Total Expenditures		3,300,538	 9,862	 1,154,376		4,464,776
Excess of Revenues Over Expenditures	_	358,816	 138,770	 37,661		535,247
OTHER FINANCING SOURCES (USES):						
Sale of Real and Personal Property		4,000	-	-		4,000
Transfers In		181,513	-	8,072		189,585
Transfers Out (Use)		(8,072)	 (175,613)	 (5,900)		(189,585)
Total Other Financing Sources (Uses)		177,441	(175,613)	2,172		4,000
Net Change in Fund Balances		536,257	 (36,843)	39,833		539,247
Fund Balance - October 1 (Beginning)		5,578,160	36,843	193,789		5,808,792
Fund Balance - September 30 (Ending)	\$	6,114,417	\$ -	\$ 233,622	\$	6,348,039

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Total Net Change in Fund Balances - Governmental Funds	\$ 539,247
Current year capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements. The net effect of removing the 2021 capital outlays is to increase the change in net position.	238,562
GASB 68 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$189,056. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net pension liability. This caused an increase in net position totaling \$82,254. Finally, the proportionate share of the TMRS pension expense on the plan as a whole has to be recorded. The net pension expense decreased the change in net position by \$29,302. The net result is an increase in the change in net position.	242,008
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease the change in net position.	(299,748)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, eliminating interfund transactions, and recognizing the liabilities associated with compensated absences. The net effect of these reclassifications and recognitions is to decrease the change in net position.	(22,271)
Change in Net Position of Governmental Activities	\$ 697,798



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of West Orange, Texas (the "City"), was incorporated on August 10, 1954, under the provisions of Title 28 of the Revised Civil Statutes of Texas, 1925. On May 19, 1956, the City adopted a Home Rule Charter. The City now operates under a mayor-council form of government. The City Council is the principal legislative body of the City. The Mayor presides at meetings of the City Council. The City provides the following services: public safety to include police and fire, highways and streets, sanitation, recreation, public improvements, and general administration.

A. REPORTING ENTITY

The City is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles, these financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations or functions as part of the City's financial reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additional prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

B. FINANCIAL STATEMENT PRESENTATION

These financial statements include implementation of Governmental Accounting Standards Board ("GASB") Statement No. 34 – Basic Financial Statements, and Management's Discussion and Analysis, for State and Local Governments.

Certain of the significant changes in the Statement include the following:

- A Management's Discussion and Analysis ("MD&A") section providing an analysis of the City's overall financial position and changes in financial position.
- Government-wide financial statements prepared using the accrual basis of accounting for all of the City's governmental activities.
- Fund financial statements focusing on the major funds.

Statement No. 34 established standards for external financial reporting for all state and local governmental entities, which includes a statement of net position and a statement of activities. It requires the reclassification of net position into three components – net investment in capital assets; restricted; and unrestricted.

These classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through contractual provisions or enabling legislation.
- Unrestricted This component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

C. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information about the City as a whole. For the most part, the effect of interfund activity has been removed from these statements. Direct expenses are not eliminated from the various functional categories in the process of consolidation.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use of directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements or a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fund financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the government.

The City reports the following major governmental funds:

1. General Fund — The General Fund accounts for the resources used to finance the fundamental operations of the City. The principal sources of revenue of the General Fund are property taxes, sales and use taxes, franchise taxes, fines and forfeitures, permits and fees, and sanitation. Expenditures are for general government, public safety and public works.

E. ENCUMBRANCES

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. No encumbrances were outstanding at year-end.

F. CASH AND CASH EQUIVALENTS

Cash and cash equivalents include cash and temporary investments that are generally available for the City's disbursement needs and have a maturity of three months or less from the date of acquisition.

G. RECEIVABLES

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

H. INVENTORIES AND PREPAID ITEMS

Inventories are stated at cost. The City uses the FIFO method of accounting for inventories. Inventories consist of expendable supplies held for consumption, and the cost thereof is recorded as an expense/expenditure at the time the inventory items are issued (consumption method). No inventory was on hand at year-end. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

I. INTERFUND RECEIVABLES AND PAYABLES

During the course of operations, transactions occur between individual funds for specified purposes. These receivables and payables are, for the most part, eliminated from the government-wide Statement of Net Position and are classified as "due from other funds" or "due to other funds" in the fund financial statements, when applicable.

J. CAPITAL ASSETS

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets, other than infrastructure items, are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Infrastructure is not held to the \$5,000 limit; all infrastructure is capitalized regardless of cost. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

	Estimated
Asset Description	<u>Useful Life</u>
Buildings	31.5 years
Building Improvement	31.5 years
Public Domain Infrastructure	40 years
System Infrastructure	40 years
Vehicles	7 years
Police Vehicles	5 years
Machinery and Equipment	7 years
Computer Equipment	5 years

K. DEFERRED INFLOWS/OUTFLOWS OF RESOURCES

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and thus, will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category.

- Deferred inflows of resources for unavailable revenues Reported only in the governmental funds balance sheet, unavailable revenues from property taxes arise under the modified accrual basis of accounting. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Deferred inflows of resources for pension activities Reported in the government-wide financial statement of net position, this deferred inflow results from differences between expected and actual actuarial experiences.

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category.

• Deferred outflows of resources for pension activities - Reported in the government-wide financial statement of net position, these deferred outflows result from pension plan contributions made after the measurement date of the net pension liability and differences between projected and actual investment earnings.

L. PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System ("TMRS") and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Information regarding the City's Total Pension Liability is obtained from TMRS through a report prepared for the City by TMRS consulting actuary, Gabriel Roeder Smith & Company, in compliance with Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions.

M. COMPENSATED EMPLOYEE ABSENCES

The City's employees earn vacation and sick leave which may either be taken or accumulated, up to certain amounts, until paid upon termination or retirement. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

The City accrues vacation and sick leave based on criteria established by the Governmental Accounting Standards Board. For all funds, this liability reflects amounts attributable to cumulative employee services previously rendered, where the payment is probable and can be reasonably estimated.

N. ESTIMATES

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. DEPOSITS

The City's funds are required to be deposited and invested under the terms of a depository contract pursuant to state statutes. The depository bank deposits, for safekeeping and trust with the City's agent bank, approved pledged securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") Insurance.

Cash and Cash Equivalents

The City's cash and cash equivalents consist of cash on hand and demand deposits. The City's cash and cash equivalents as of September 30, 2021, are shown as follows:

	 Carrying Amount	Fair Value			
Cash Cash - Restricted	\$ 3,860,710 2,831,057	\$	3,860,710 2,831,057		
Total Cash and Cash Equivalents	\$ 6,691,767	\$	6,691,767		

Custodial Credit Risk - Deposits

For deposits, this is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. Collateral is required for all bank deposits at 102% of deposits not covered by federal depository insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State of Texas and its municipalities and school districts. Collateral pledged to cover the City's deposits is required to be held in the City's name by the trust department of a bank other than the pledging bank (the City's agent). Collateral securities must bear a Baa-1 or better rating to qualify for use in securing uninsured depository balances. Deposits at year-end are representative of the types of deposits maintained by the City during the year.

The City's cash deposits, as of September 30, 2021, were entirely guaranteed by FDIC insurance or by pledged collateral held by the City's agent bank.

B. PROPERTY TAXES

The City's property taxes are levied annually in October on the basis of the Orange County Appraisal District's assessed values as of January 1 of that calendar year. Appraised values are established by the Appraisal District at market value and assessed at 100% of appraised value. The City's property taxes are billed and collected by the Orange County Tax Assessor/Collector. Such taxes are applicable to the fiscal year in which they are levied and become delinquent with an enforceable lien on property on February 1 of the subsequent calendar year.

Property taxes are levied for operations and based on rates adopted for the year of the levy. For the current year, the City levied property taxes of \$0.47000 per \$100 of assessed valuation. The resulting adjusted tax levy was \$671,951 for operations on the total adjusted taxable valuation of \$142,968,298 for the 2020 tax year.

Property taxes receivable, as of September 30, 2021, consists of the following:

Tax Year	 General Fund
2020	\$ 35,289
2019	29,406
2018	16,708
2017	11,598
2016	10,367
2015 and prior	 45,352
	\$ 148,719

C. INTERFUND BALANCES AND TRANSFERS

There are no interfund balances at September 30, 2021.

Interfund transfers for the year ended September 30, 2021, consisted of the following individual amounts:

		TDEM/			
		COVID-19	Disaster	TDA/	
Fund	General Fund	Relief Grant	Recovery Grant	CDBG Grant	Totals
Transfer In - TDEM/COVID-19 Relief Fund	175,613				175,613
Transfer Out - General Fund		(175,613)			(175,613)
Transfer In - Disaster Recovery Grant	5,900				5,900
Transfer Out - General Fund			(5,900)		(5,900)
Transfer In - General Fund				8,072	8,072
Transfer Out - TDA/CDBG Grant	(8,072)				(8,072)
Totals Transfers In/(Out)	\$ 173,441	\$ (175,613)	\$ (5,900)	\$ 8,072	<u> </u>

These transfers to the General Fund were grant reimbursements for expenses paid from the General Fund. The transfer to the TDA/CDBG Grant was for the City's match for the project per grant requirements.

D. RECEIVABLES

Receivables as of year-end for the government's individual major fund and other governmental funds, including the applicable allowances for uncollectible accounts, are as follows:

	 General Fund	Totals			
Receivables:					
Taxes	\$ 284,340	\$	284,340		
Accounts	 7,739	_	7,739		
Gross Receivables	292,079		292,079		
Less: Allowance for Uncollectibles	 (14,872)		(14,872)		
Net Total Receivables	\$ 277,207	\$	277,207		

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of deferred inflows of resources reported in the governmental funds were as follows:

Delinquent property taxes receivable - General Fund \$ 133,847

E. CAPITAL ASSETS

Capital asset activity for the City for the year ended September 30, 2021, was as follows:

	Primary Government								
	Beginning Balance			Additions		Retirements		Ending Balance	
Governmental Activities:									
Capital assets not being depreciated:									
Land	\$	671,798	\$.	\$		\$	671,798	
Total capital assets not being depreciated		671,798						671,798	
Capital assets being depreciated:									
Buildings	1,	596,654						1,596,654	
Machinery and equipment	1,	642,225		238,562		(25,103)		1,855,684	
Infrastructure	4,	798,303					_	4,798,303	
Total capital assets being depreciated	8,	037,182		238,562		(25,103)		8,250,641	
Less accumulated depreciation for:									
Buildings	(978,374)		(41,714)				(1,020,088)	
Machinery and equipment	(1,	277,915)		(138,119)		25,103		(1,390,931)	
Infrastructure	(4,	095,512)		(119,915)				(4,215,427)	
Total accumulated depreciation	(6,	351,801)		(299,748)		25,103		(6,626,446)	
Total capital assets being depreciated, net	1,	685,381		(61,186)				1,624,195	
Governmental Activities capital assets, net	<u>\$ 2,</u>	357,179	<u>\$</u>	(61,186)	\$	<u>-</u>	<u>\$</u>	2,295,993	

Depreciation expense was charged to governmental functions as follows:

General Government \$ 23,496

Fire Department \$ 9,701

Police Department \$ 92,386

Sanitation \$ 21,974

Total Depreciation Expense \$ 299,748

152,191

F. CHANGES IN LONG-TERM LIABILITIES

Streets

Long-term liability activity for the year ended September 30, 2021 was as follows:

	 Beginning Balance	Additions		dditions Reductions			Ending Balance	Due Within One Year	
Governmental Activities									
Net Pension Liability	\$ 1,289,444	\$	1,082,579	\$	(1,152,145)	\$	1,219,878	\$	-
Compensated Absences	287,628		127,197	_	(100,271)	_	314,554		31,455
Total Governmental Activities	\$ 1,577,072	\$	1,209,776	\$	(1,252,416)	\$	1,534,432	\$	31,455
Long-term Liabilities									

G. FUND EQUITY

In the fund financial statements, the City restricts portions of fund equity in the governmental fund financial statements. The unassigned fund balance for governmental funds represents the amount available for budgeting future operations. The restricted fund balances for governmental funds represent the amount that has been legally identified for specific purposes.

The Governmental Accounting Standards Board has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions ("GASB 54"). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the following five fund balance categories:

Nonspendable:

To indicate fund balance associated with inventories, prepaids, long-term loans and notes receivable and property held for resale (unless the proceeds are restricted, committed or assigned).

Restricted:

To indicate fund balance that can be spent only for the specific purposes stipulated by constitution, external resource providers or through enabling legislation.

Committed:

To indicate fund balance that can be used only for the specific purposes determined by a formal action of the City Council (the City's highest level of decision-making authority). City Council must place an item on the Council's agenda, followed by a majority vote to approve such, in order to establish, modify or rescind a fund balance commitment.

Assigned:

To indicate fund balance to be used for specific purposes but do not meet the criteria to be classified as restricted or committed. Currently, only City Council has the authority to assign fund balances.

Unassigned:

To indicate the residual classification of fund balance in the General Fund and includes all spendable amounts not contained in the other classifications. The General Fund is the only governmental fund that reports a positive unassigned fund balance amount. In other governmental funds, it is not appropriate to report a positive unassigned fund balance amount unless expenditures incurred for specific purposes exceed the amounts that are restricted, committed or assigned to those purposes in which case it may be necessary to report a negative unassigned fund balance in those funds.

In circumstances where an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned and unassigned.

Fund balances for the major and nonmajor governmental funds as of September 30, 2021, were distributed as follows:

	Other						
		General	Governmental				
		Fund	Funds		Total		
Nonspendable:							
Prepaids	\$	1,587	\$ -	\$_	1,587		
Total Nonspendable		1,587	-		1,587		
Restricted for:							
Tourism		52,739			52,739		
Municipal Court		117,662			117,662		
Road Maintenance		2,660,656			2,660,656		
Public Safety			233,622		233,622		
Total Restricted		2,831,057	233,622		3,064,679		
Unassigned		3,281,773		_	3,281,773		
Total Fund Balance	\$	6,114,417	\$ 233,622	\$	6,348,039		

These fund balance restrictions are due to legislative and grant funding requirements.

GASB 54 requires disclosure of any formally adopted minimum fund balance policies. The City does not currently have a formally adopted fund balance policy at this time, however, the City strives to maintain at least a 90-day operating reserve.

H. DEFINED BENEFIT PENSION PLAN

Plan Description

The City of West Orange participates as one of 895 plans in the defined benefit cash-balance plan administered by the Texas Municipal Retirement System (TMRS). TMRS is a statewide public retirement plan created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for employees of Texas participating cities. The TMRS Act places the general administration and management of TMRS with a six-member, Governor-appointed Board of Trustees; however, TMRS is not fiscally dependent on the State of Texas. TMRS issues a publicly available Comprehensive Annual Financial Report (Annual Report) that can be obtained at tmrs.com.

All eligible employees of the city are required to participate in TMRS.

Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the city, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

Employees covered by benefit terms.

At the December 31, 2020 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	18
Inactive employees entitled to but not yet receiving benefits	15
Active employees	_24
	57

Contributions

Member contribution rates in TMRS are either 5%, 6% or 7% of the Member's total compensation, and the city matching percentages are either 100%, 150% or 200%, both as adopted by the governing body of the city. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The city's contribution rate is based on the liabilities created from the benefit plan options selected by the city and any changes in benefits or actual experience over time.

Employees for the City of West Orange were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the City were 20.02% and 18.43% in calendar years 2020 and 2021, respectively. The city's contributions to TMRS for the year ended September 30, 2021, were \$271,309, and were equal to the required contributions.

Net Pension Liability

The city's Net Pension Liability (NPL) was measured as of December 31, 2020, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total Pension Liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year

Overall payroll growth 2.75% per year, adjusted down for population declines, if any

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety tables used for males and the General Employee table used for females. Mortality rates for health retirees and beneficiaries were based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational

basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for health retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of experience of TMRS over the four period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rates (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2021 are summarized in the following table:

		Long-Term Expected Real Rat
Asset Class	Target Allocation	of Return (Arithmetic)
Global Equity	30.0%	5.30%
Core Fixed Income	10.0%	1.25%
Non-Core Fixed Income	20.0%	4.14%
Real Return	10.0%	3.85%
Real Estate	10.0%	4.00%
Absolute Return	10.0%	3.48%
Private Equity	10.0%	7.75%
Total	100.0%	

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that Member and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

Changes in Net Pension Liability

			Incre	ease (Decrease)			
	Total Pension Plan Fiduciary				Net Pension		
		Liability	1	Net Position	Liability		
		(a) ·		(b)	(a) - (b)		
Balance at 12/31/2019	\$	10,877,448	\$	9,588,004	\$ 1,289,444		
Changes for the Year:		, ,					
Service Cost		263,031		-	263,031		
Interest		730,658		-	730,658		
Change of benefit terms		-		-	-		
Difference between expected and actual experience		83,997		-	83,997		
Changes of assumptions		**		-	-		
Contributions - employer		· -		314,569	(314,569)		
Contributions - employee		-		109,989	(109,989)		
Net investment income		-		727,587	(727,587)		
Benefit payments, including refunds of employee contribution		(368,812)		(368,812)	•		
Administrative expense		-		(4,709)	4,709		
Other changes		<u> </u>		(184)	184		
Net changes	_	708,874		778,440	 (69,566)		
Balance at 12/31/2020	\$	11,586,322	<u>\$</u>	10,366,444	\$ 1,219,878		

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	% Decrease in ount Rate (5.75%)	Discount Rate (6.75%)			1% Increase in Discount Rate (7.75%)		
City's Net Pension Liability	\$ 2,722,456	\$	1,219,878	\$	(31,818)		

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in the Schedule of Changes in Fiduciary Net Position, by Participating City. That report may be obtained at trms.com.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2021 the city recognized pension expense of \$29,302.

At September 30, 2021, the city reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 ed Outflows esources	Deferred Inflow of Resources		
Differences between expected and actual economic experience	\$ -	\$	93,785	
Changes in actuarial assumptions	-		304	
Difference between projected and actual invesment earnings	-		270,127	
Contributions subsequent of the measurement date	 189,056			
Total	\$ 189,056	\$	364,216	

\$189,056 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended Dec 31:	
2021	\$ (178,056)
2022	(26,620)
2023	(143,459)
2024	(16,081)
2025	-
Thereafter	 <u>-</u>
	\$ (364,216)

I. DEFERRED COMPENSATION PLAN

The City maintains, for its employees, a tax-deferred compensation plan meeting the requirements of Internal Revenue Code Section 457. The plan was established in September 1996 by City Ordinance, and Nationwide Retirement Solutions was appointed as plan administrator. The deferred compensation is not available to employees until termination, retirement, death, or unforeseen emergency. The plan's trust arrangements are established to protect deferred compensation amounts of employees under the plan from any other use other than intended under the plan (eventual payment to employees deferring the compensation) in accordance with federal tax laws. Amounts of compensation deferred by employees under plan provisions are disbursed monthly by the City to a third-party administrator. The third-party administrator handles all funds in the plan and makes investment decisions and disburses funds to employees in accordance with plan provisions.

J. RISK MANAGEMENT

The City is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance for all major programs. The City has not significantly reduced insurance coverage or had settlements, which exceeded coverage amounts for the past three fiscal years.

K. COVID-19

On March 11, 2020, the World Health Organization declared the novel strain of coronavirus (COVID-19) a global pandemic and recommended containment and mitigation measures worldwide. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the City's financial condition, liquidity, and future results of operations. Management is actively monitoring the global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the City is not able to estimate the effects of the COVID-19 outbreak on its results of operations or financial condition for fiscal year 2021.

On August 24, 2021, the City received \$399,307 in Coronavirus Relief Funds from the Texas Department of Emergency Management (TDEM). These funds will be spent in the next fiscal year and any unspent funds must be returned to TDEM. Unearned Revenue at September 30, 2021, is \$399,307.

L. SUBSEQUENT EVENTS

In preparing the financial statements, the City has evaluated events and transactions for potential recognition or disclosure through February 8, 2022, the date that the financial statements were available to be issued.



CITY OF WEST ORANGE, TEXAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts			ounts		Actual Amounts	Variance With Final Budget		
	Oı	riginal	AIII	Final	(GA	AP BASIS)		sitive or legative)	
REVENUES:									
Taxes:									
Property Taxes	\$	632,000	\$	632,000	\$	663,534	\$	31,534	
General Sales and Use Taxes		900,000		900,000		1,067,393		167,393	
Franchise Tax		220,000		220,000		236,199		16,199	
Other Taxes		211,500		211,500		280,927		69,427	
Penalty and Interest on Taxes		14,000		14,000		21,406		7,406	
Payments in Lieu of Property Taxes		566,186		566,186		541,205		(24,981)	
Licenses and Permits		29,005		29,005		63,532		34,527	
Intergovernmental Revenue and Grants		115,500		115,500		145,947		30,447	
Charges for Services		378,050		378,050		385,757		7,707	
Fines		69,200		69,200		101,237		32,037	
Investment Earnings		43,500		43,500		2,955		(40,545)	
Other Revenue		12,500		12,500		149,262		136,762	
Total Revenues		3,191,441		3,191,441		3,659,354		467,913	
EXPENDITURES:									
General Administration		462,028		462,028		507,296		(45,268)	
Fire Marshal		77,652		77,652		36,378		41,274	
Fire Department		171,041		171,041		56,896		114,145	
Sanitation		797,181		797,181		638,451		158,730	
Humane		63,312		63,312		41,284		22,028	
Police		1,661,433		1,661,433		1,559,096		102,337	
Municipal Court		153,722		153,722		135,368		18,354	
Street		506,236		506,236		184,199		322,037	
Parks and Facilities		78,884		78,884		68,542		10,342	
Maintenance		77,779		77,779		73,028		4,751	
Total Expenditures		4,049,268		4,049,268		3,300,538	****	748,730	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(857,827)		(857,827)		358,816		1,216,643	
OTHER FINANCING SOURCES (USES):									
Sale of Real and Personal Property		65,000		65,000		4,000		(61,000)	
Transfers In		´ -		, <u>-</u>		181,513		181,513	
Transfers Out (Use)		-		-		(8,072)		(8,072)	
Total Other Financing Sources (Uses)		65,000		65,000		177,441		112,441	
Net Change		(792,827)		(792,827)		536,257		1,329,084	
Fund Balance - October 1 (Beginning)		5,578,160		5,578,160		5,578,160			
Fund Balance - September 30 (Ending)	\$	4,785,333	\$	4,785,333	\$	6,114,417	\$	1,329,084	
- · · · · · · · · · · · · · · · · · · ·									

CITY OF WEST ORANGE, TEXAS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

A. Budgets and Budgetary Accounting

An annual appropriated budget is adopted for the General Fund on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at fiscal year-end.

Expenditures may not legally exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in total budgeted appropriations, must be approved by City Council through a formal budget amendment. At any time in the fiscal year, City Council may make emergency appropriations to meet a pressing need for public expenditure in order to protect the public health, safety, or welfare. City Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function, or department, to another activity, function, or department, to re-estimate revenues and expenditures, and to amend the budget. Management has the authority to transfer available funds allocated by the budget from one function or activity to another function or activity within the same department.

In cooperation with the department heads of the City, the Mayor prepares an annual budget for the General Fund for the ensuing fiscal year, in a form and style as deemed desirable by City Council. The budget, as adopted, must set forth the appropriations for services, functions, and activities of the various City departments and agencies, and shall meet all fund requirements provided by law and required by applicable bond covenants, when applicable.

Pla	FY 2018 an Year 2017	Pla	FY 2017 an Year 2016	Pla	FY 2016 an Year 2015	Pla	FY 2015 in Year 2014
\$	237,452	\$	233,927	\$	217,004	\$	189,272
	656,717		625,802		616,052		578,003
	(3,251)		(22,744)		(78,873)		84,378
	-		-		73,605		-
	(376,053)		(385,419)		(346,287)		(297,650)
\$	514,865	\$	451,566	\$	481,501	\$	554,003
	9,798,446		9,346,880		8,865,379		8,311,376
\$	10,313,311	\$	9,798,446	\$	9,346,880	\$	8,865,379
\$	283,133	\$	275,002	\$	255,152	\$	242,989
	97,488		95,203		91,453		86,870
	1,054,373		482,885		10,536		384,861
	(376,053)		(385,419)		(346,287)		(297,650)
	(5,463)		(5,453)		(6,417)		(4,018)
	(278)		(294)		(317)		(330)
\$	1,053,200	\$	461,924	\$	4,120	\$	412,722
	7,606,233		7,144,309		7,140,189		6,727,467
\$	8,659,433	\$	7,606,233	\$	7,144,309	\$	7,140,189
\$	1,653,878	\$	2,192,213	\$	2,202,571	\$	1,725,190
	83.96%		77.63%		76.44%		80.54%
\$	1,392,680	\$	1,360,043	\$	1,306,467	\$	1,241,005
	118.76%		161.19%		168.59%		139.02%

2018 2017		2016		2015		2014		2013		2012	
\$ 246,248 \$	287,979	279,974	\$	252,975	\$	240,164	\$	239,240	\$	240,112	
246,248	287,979	279,974		252,975		240,164		239,240		240,112	
\$ - \$	- 3	-	\$	- (\$	-	\$	- (\$	_	
\$ 1,226,668 \$	1,418,315	1,397,212	\$	1,294,403	\$	1,228,333	\$	1,239,313	\$	1,214,844	
20.07%	20.30%	20.04%	,	19.54%		19.55%		19.30%		19.76%	

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

CITY OF WEST ORANGE, TEXAS NON-MAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for specified purposes. The City's nonmajor special revenue funds include the following:

<u>Police-Public Safety Fund</u> - This fund is used to account for monies received through donations and fines when State officers issue traffic citations within the City limits. These monies are restricted for the use of unbudgeted law enforcement expenditures.

<u>Police-Seizure and Forfeiture Fund</u> - This fund accounts for monies received from police seizure and forfeiture revenues. These monies are restricted for the use of unbudgeted law enforcement expenditures.

<u>Police-State Education Fund</u> - This fund accounts for monies received from the State of Texas, based on the number of police officers employed by the City, and are restricted for law enforcement education.

<u>Police-Federal Asset Forfeiture Fund</u> - This fund accounts for monies received from the federal government relating to federal forfeiture revenues. These monies are restricted for the use of unbudgeted law enforcement expenditures.

<u>Police-Federal Treasury Asset Forfeiture Fund</u> - This fund accounts for monies received from the federal government relating to federal forfeiture revenues. These monies are restricted for the use of unbudgeted law enforcement expenditures.

<u>Disaster Recovery Grant Fund</u> - This fund is used to account for monies received for repairs to City streets damaged by Hurricane Ike flood waters and to demolish homes abandoned after Hurricane Ike which were damaged beyond repair. These monies are restricted for the use of street repairs and the demolition of homes.

<u>Sewer Improvements Grant Fund</u> - This fund is used to account for monies received for improvements to the sanitary sewer system within the City. These monies are restricted for the use of improvements to the sanitary sewer system within the City.

<u>Wastewater Treatment Plant - EDA Grant Fund</u> - This fund is used to account for monies received for improvements to the wastewater treatment plant within the City. These monies are restricted for the use of improvements to the wastewater treatment plant within the City.

<u>TDEM/HMGP Grant Fund</u> - This fund is used to account for monies received from Texas Department of Emergency Management for hazard mitigation projects.

<u>TDA Community Development Block Grant Fund</u> – This fund is used to account for monies received from the Texas Department of Agriculture for a street improvement project.

<u>GLO Infrastructure Grant Fund</u> - This fund is used to account for monies received from the General Land Office for grants awarded for infrastructure damages or improvements.

Police - Federal Treas Asset Forfeit		Disaster Recovery Grant		Impro	ewer vements rant	E	VTP - DA rant	HN	EM/ //GP rant	CD	DA/ DBG rant	Infra	LO structur rant	Go	Total Ionmajor vernmental Funds
\$	87,776	\$	-	\$	<u>.</u>	\$	-	\$	-	\$	-	\$	-	\$	233,622
\$	87,776	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	<u>\$</u>	233,622
	87,776		_		_		-		-		-		-		233,622
	87,776		-		-		-		-		_				233,622
\$	87,776	\$	-	\$	_	\$	-	\$	-	\$	-	\$	-	\$	233,622

Fed	Police - leral Treas	Disaster Recovery	Sewer Improvements	WWTP - EDA	TDEM/ HMGP	TDA/ CDBG	GLO Infrastructur	Total Nonmajor Governmental
Ass	set Forfeit	Grant	Grant	Grant	Grant	Grant	Grant	Funds
\$	- \$ 44	-	\$ 26,361 \$	445,184 \$	164,727 \$	46,686 \$ -	398,225	1,191,928 109
	44	-	26,361	445,184	164,727	46,686	398,225	1,192,037
	-	-	-	-	-	-	-	65,121
	-	-	26,361	445,184	- 164,727	54,758 -	398,225	54,758 1,034,497
		-	26,361	445,184	164,727	54,758	398,225	1,154,376
	44	-	-	•	-	(8,072)	•	37,661
	-	- (5,900)		-	- -	8,072	-	8,072 (5,900)
	-	(5,900)		-		8,072	-	2,172
	44	(5,900)	-	•	~	-	-	39,833
	87,732	5,900	-		-	-	-	193,789
\$	87,776 \$	-	\$ - \$	- \$	- \$	- \$	- 9	3 233,622

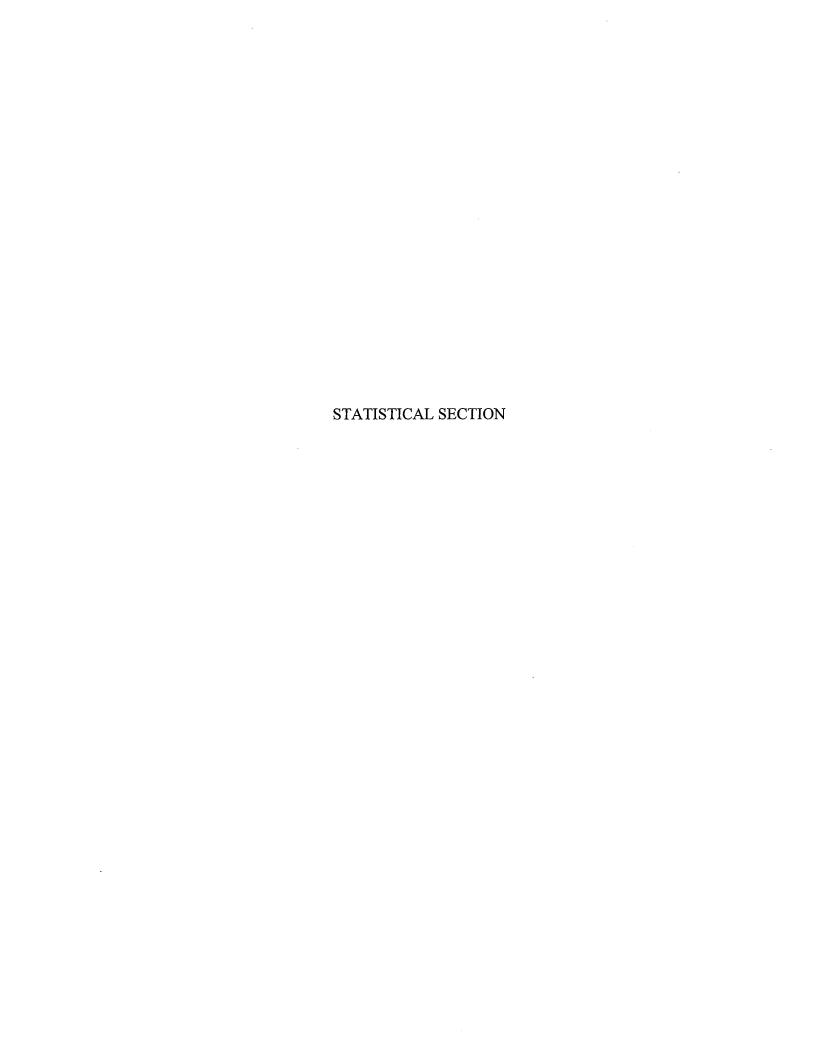
CITY OF WEST ORANGE, TEXAS BALANCE SHEET

PRIOR YEAR AND CURRENT YEAR - GENERAL FUND SEPTEMBER 30, 2021

		Current Year		Prior Year		Variance
ASSETS						
Cash and Cash Equivalents	\$	3,227,781	\$	2,965,161	\$	262,620
Cash and Cash Equivalents - Restricted		2,831,057		2,629,211		201,846
Taxes Receivable		269,468		240,251		29,217
Accounts Receivable		7,739		8,339		(600)
Prepaid Items		1,587		3,126		(1,539)
Total Assets	\$	6,337,632	\$	5,846,088	\$	491,544
LIABILITIES						
Accounts Payable	\$	29,770	\$	64,697	\$	(34,927)
Wages and Salaries Payable		49,240		38,442		10,798
Due to Other Funds		-		34,213		(34,213)
Other Current Liabilities		10,358		1,384		8,974
Total Liabilities	-	89,368		138,736		(49,368)
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue - Property Taxes		133,847		129,192		4,655
Total Deferred Inflows of Resources		133,847		129,192		4,655
FUND BALANCES						
Nonspendable Fund Balance		1,587		3,126		(1,539)
Restricted Fund Balance		2,831,057		2,629,211		201,846
Unassigned Fund Balance	<u>_</u>	3,281,773		2,945,823		335,950
Total Fund Balances		6,114,417	_	5,578,160		536,257
Total Liabilities, Deferred Inflows & Fund Balances	\$	6,337,632	\$	5,846,088	\$	491,544

CITY OF WEST ORANGE, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	Amounts	Actual GAAP BASIS	Variance With Final Budget Positive or	2020 Prior Year Actual
	Original	Final	(See Note)	(Negative)	GAAP Basis
REVENUES:					
Taxes:					
11000000	\$ 632,000				
General Sales and Use Taxes	900,000	900,000	1,067,393	167,393	949,185
Franchise Tax	220,000	220,000	236,199	16,199	243,813
Other Taxes	211,500	211,500	280,927	69,427	250,843
Penalty and Interest on Taxes	14,000	14,000	21,406	7,406	16,820
Payments in Lieu of Property Taxes	566,186	566,186	541,205	(24,981)	609,355
Licenses and Permits	29,005	29,005	63,532	34,527	71,871
Intergovernmental Revenue and Grants	115,500	115,500	145,947	30,447	78,839
Charges for Services	378,050	378,050	385,757	7,707	387,328
Fines	69,200	69,200	101,237	32,037	70,453
Investment Earnings	43,500	43,500	2,955	(40,545)	32,812
Other Revenue	12,500	12,500	149,262	136,762	38,715
Total Revenues	3,191,441	3,191,441	3,659,354	467,913	3,356,835
EXPENDITURES:					
Health and safety:					
General Administration	462,028	462,028	507,296	(45,268)	442,905
Fire Marshal	77,652	77,652	36,378	41,274	96,776
Fire Department	171,041	171,041	56,896	114,145	141,746
Sanitation	797,181	797,181	638,451	158,730	513,585
Humane	63,312	63,312	41,284	22,028	22,792
Police	1,661,433	1,661,433	1,559,096	102,337	1,447,427
Municipal Court	153,722	153,722	135,368	18,354	132,184
Street	506,236	506,236	184,199	322,037	200,633
Parks and Facilities	78,884	78,884	68,542	10,342	68,451
Maintenance	77,779	77,779	73,028	4,751	70,949
Total Expenditures	4,049,268	4,049,268	3,300,538	748,730	3,137,448
Excess (Deficiency) of Revenues Over Expenditures	(857,827)	(857,827)	358,816	1,216,643	219,387
•					
OTHER FINANCING SOURCES (USES):	C# 000	CE 000	4.000	(61,000)	20 515
Sale of Real and Personal Property	65,000	65,000	4,000		39,515
Transfers In	-	-	181,513	181,513 (8,072)	(40.612)
Transfers Out (Use)			(8,072)	(8,072)	(49,613)
Total Other Financing Sources (Uses)	65,000	65,000	177,441	112,441	(10,098)
Change in Fund Balance	(792,827)	(792,827)	536,257	1,329,084	209,289
Fund Balance - October 1	5,578,160	5,578,160	5,578,160		5,368,871
Dalaman Control 20	§ 4,785,333	\$ 4,785,333	\$ 6,114,417	\$ 1,329,084 5	\$ 5,578,160
Fund Balance - September 30	4,785,333	φ 4,/03,333	ψ 0,114,41 <i>/</i>	=======================================	



CITY OF WEST ORANGE, TEXAS UNAUDITED STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. evenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the sales tax, and another significant local source, the property tax. ebt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. emographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. perating Information				
•	44-53			
performance and well-being have changed over time.				
Revenue Capacity	54-61			
Debt Capacity	62-65			
Demographic and Economic Information	66-68			
Operating Information	69-70			
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.				

Sources - Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

	2016*		2017	_	2018		2019	 2020		2021
\$	2,842,982 1,775,123 556,813	\$	2,707,708 2,005,743 479,299	\$	2,589,006 2,283,893 924,246	\$	2,572,959 2,592,142 1,013,465	\$ 2,357,179 2,859,843 1,153,467	\$	2,295,993 3,064,679 1,707,615
\$	5,174,918	<u>\$</u>	5,192,750	<u>\$</u>	5,797,145	\$	6,178,566	\$ 6,370,489	<u>\$</u>	7,068,287
\$	2,842,982	\$	2,707,708	\$	2,589,006	\$	2,572,959	\$ 2,357,179	\$	2,295,993 3,064,679
_	1,775,123 556,813	_	2,005,743 479,299	ф.	2,283,893 924,246	_	2,592,142 1,013,465	 2,859,843 1,153,467	<u>-</u>	1,707,615
\$	5,174,918	\$	5,192,750	\$	5,797,145	<u>\$</u>	6,178,566	\$ 6,370,489	<u>\$</u>	7,068,287

	2016		2017		2018		2019		2020		2021
\$	526,660 1,519,944 1,099,024 230,848	\$	602,122 1,654,677 992,942 35,415 3,285,156	\$	566,878 1,778,147 914,805 292,303 3,552,133	\$	544,958 1,536,246 1,048,229 56,800 3,186,233	\$	555,997 1,641,290 1,246,769 355,684 3,799,740	\$	638,919 1,627,102 1,000,500 1,044,359 4,310,880
<u> </u>	3,376,476	\$		Φ-	3,552,133	\$	3,186,233	\$	3,799,740	\$	4,310,880
<u>\$</u>	3,376,476	<u>\$</u>	3,285,156	<u>\$</u>	3,332,133	<u>\$</u>	3,100,233		3,755,710	¥	1,5210,000
\$	17,548	\$	17,032	\$	28,846	\$	34,069	\$	71,871	\$	63,532
	143,780		120,598		105,886		103,335		70,453		101,237
	372,595		363,343		358,502		361,380		387,328		385,757
	254,319		51,042		743,203		154,084		631,558		1,201,790
		_	-							_	
	788,242		552,015		1,236,437	_	652,868	_	1,161,210	_	1,752,316
\$	788,242	\$	552,015	\$	1,236,437	<u>\$</u>	652,868	<u>\$</u>	1,161,210	\$	1,752,316
¢	(2,588,234)	\$	(2,733,141)	\$	(2,315,696)	\$	(2,533,365)	\$	(2,638,530)	\$	(2,558,564)
<u>\$</u> \$	(2,588,234)	\$	(2,733,141)	\$	(2,315,696)	\$	(2,533,365)	\$	(2,638,530)	\$	
-								•		_	
\$	550,888	\$	609,669	\$	624,499	\$	631,232	\$	621,493	\$	668,189 1,584,519
	1,431,039		1,403,658 624,797		1,517,231 637,013		1,451,426 600,515		1,443,841 609,355		541,205
	620,050 9,410		26,811		82,197		121,123		34,018		3,064
	28,190		36,372		58,241		110,490		121,746		459,385
_	2,639,577	_	2,701,307		2,919,181		2,914,786		2,830,453		3,256,362
\$	2,639,577	\$	2,701,307	\$	2,919,181	\$	2,914,786	\$	2,830,453	\$	
<u>\$</u>	2,037,311	Ψ	2,701,307	<u>*</u>		<u>*</u>	_,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	<u> </u>	_,,	ž	
\$	51,343	\$	(31,834)	\$	603,485	\$	381,421	\$	191,923	<u>\$</u>	697,798
\$	51,343	\$	(31,834)	\$	603,485	\$	381,421	<u>\$</u>	191,923	<u>\$</u>	697,798

EXHIBIT S-3

	2016	 2017	 2018		2019	 2020	 2021
\$	550,888	\$ 609,669	\$ 624,499	\$	631,232	\$ 621,493	\$ 668,189
•	924,039	908,301	993,957		935,988	949,185	1,067,393
	6,356	5,285	6,669		6,817	5,746	5,296
	231,011	227,073	248,487		233,996	237,296	266,848
	4,761	5,346	8,038		9,044	7,801	8,783
	264,872	 257,653	 260,080	-	265,581	 243,813	 236,199
\$	1,981,927	\$ 2,013,327	\$ 2,141,730	\$	2,082,658	\$ 2,065,334	\$ 2,252,708

EXHIBIT S-4

2016			2017	2018			2019		2020		2021	
\$	850 1,555,662 2,218,226	\$	973 1,802,759 2,240,827	\$	781 2,084,015 2,797,863	\$	1,532 2,379,009 2,988,330	\$	3,126 2,629,211 2,945,823	\$	1,587 2,831,057 3,281,773	
\$	3,774,738	\$	4,044,559	\$	4,882,659	<u>\$</u>	5,368,871	\$	5,578,160	\$	6,114,417	
<u>\$</u>	219,461	<u>\$</u>	202,984	\$	199,878	\$	213,133	\$	230,632	\$	233,622	
\$	219,461	\$	202,984	\$	199,878	\$	213,133	\$	230,632	\$	233,622	

 2016 2017		2018		2019		2020		2021			
\$ 1,976,692 620,050 10,464 130,982 387,501 242,569 9,410	\$	2,005,067 624,797 7,907 109,262 377,260 47,063 26,811	\$	2,137,885 637,013 17,276 92,732 374,816 739,122 82,197	(\$	2,082,387 600,515 22,069 92,113 376,841 151,284 121,123	\$	2,067,462 609,355 71,871 70,453 387,328 710,397 34,018	\$	2,248,053 541,205 63,532 101,237 385,757 1,486,507 3,064
 44,916		46,895		70,733	_		111,051	_	78,230	_	174,668
 3,422,584		3,245,062		4,151,774	-		3,557,383	-	4,029,114	_	5,004,023
494,873 1,444,401 230,848 893,017		561,538 1,596,469 35,415 798,296		520,794 1,679,383 292,303 825,210	**	***	514,373 1,449,090 56,800 1,037,653	_	583,243 1,751,502 355,684 1,111,897		642,664 1,758,775 1,044,359 1,018,978
 3,063,139		2,991,718		3,317,690	_		3,057,916	_	3,802,326	_	4,464,776
\$ 359,445	<u>\$</u>	253,344	<u>\$</u>	834,084	=	\$	499,467	<u>\$</u>	226,788	<u>\$</u>	539,247
0.00%		0.00%		0.00%			0.00%		0.00%		0.00%

2016		2017		2018		2019		2020		2021	
\$	550,888	\$	609,669	\$	620,654	\$	630,961	\$	623,621	\$	663,534
	924,039		908,301		993,957		935,988		949,185		1,067,393
	6,356		5,285		6,669		6,817		5,746		5,296
	231,011		227,073		248,487		233,996		237,296		266,848
	4,761		5,346		8,038		9,044		7,801		8,783
	264,872		257,653		260,080	_	265,581		243,813		236,199
\$	1,981,927	\$	2,013,327	\$	2,137,885	\$	2,082,387	\$	2,067,462	\$	2,248,053

2016	2017	2018	2019	2020	2021*	
2,344,915	388,448	315,873	261,123	476,124	470,109	
9,084,692	7,481,819	7,365,087	4,563,825	4,994,252	3,869,234	
			489,494	166,555		
183,668,969	199,175,784	205,558,353	189,443,591	203,618,174	105,992,614	
, ,			203,832	192,791	90,129	
186,397			13,824	71,876	55,256	
158,890	350,215	428,468	360,710	673,973	340,374	
10,046,928	9,496,722	6,773,698	7,838,176	8,495,509	4,290,428	
5,129,147	4,980,123	5,732,888	5,454,782	5,734,752	3,350,447	
			807,581	1,096,353	596,305	
0.0012500%	0.0012500%	0.0012500%	0.0012500%	0.0012500%	0.0012500%	

CITY OF WEST ORANGE, TEXAS ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (Unaudited)

Fiscal Year Ended Sept. 30,	Residential Property	_	Commercial Property	 Personal Property	Less: Fax-Exempt eal Property	 Total Taxable Assessed Value*	Total Direct Tax Rate
2012	\$ 78,217,805	\$	36,453,156	\$ 30,599,836	\$ 25,501,149	\$ 119,769,648	0.42500
2013	77,790,391		36,868,109	34,472,526	25,738,320	123,392,706	0.42500
2014	77,658,002		37,148,182	36,336,024	25,072,090	126,070,118	0.42500
2015	78,733,073		36,157,121	35,229,837	24,488,265	125,631,766	0.42500
2016	80,056,160		35,233,354	36,376,238	24,855,869	126,809,883	0.42500
2017	82,840,347		35,964,573	46,719,602	24,156,484	141,368,038	0.42500
2018	86,622,805		42,255,827	38,022,903	32,352,645	134,548,890	0.45000
2019	83,589,418		48,591,320	39,123,659	39,895,035	131,409,362	0.47000
2020	91,629,416		47,460,525	38,286,816	42,999,875	134,376,882	0.47000
2021	92,347,171		46,756,589	46,819,438	38,839,951	147,083,247	0.47000

Source - Tax assessor/collector's records

^{*}Property is assessed at actual value; therefore, the assessed values are equal to actual value. Tax rates are per \$100 of assessed value.

CITY OF WEST ORANGE, TEXAS PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS (Unaudited)

		Direct Rate	Overlapping	Rates (1)			
Fiscal Year	Tax Year	City of West Orange (3) Maintenance Rate	West Orange Cove ISD	Orange County (2)	Totals		
2012	2011	0.425000	1.286000	0.640060	2.35106		
2013	2012	0.425000	1.427740	0.544000	2.39674		
2014	2013	0.425000	1.427740	0.544000	2.39674		
2015	2014	0.425000	1.427740	0.659050	2.51179		
2016	2015	0.425000	1.425000	0.658910	2.50891		
2017	2016	0.425000	1.425000	0.662820	2.51282		
2018	2017	0.450000	1.425000	0.660560	2.53556		
2019	2018	0.470000	1.425000	0.681010	2.57601		
2020	2019	0.470000	1.323350	0.680460	2.47381		
2021	2020	0.470000	1.309700	0.685350	2.46505		

Source - Tax Department records of the various taxing authorities

- (1) Overlapping rates are those of local and county governments that apply within the City of West Orange. Not all overlapping rates apply to all City of West Orange property owners (e.g., the rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district).
- (2) Orange County tax rate includes Orange County Navigation & Port District, Orange County Drainage District, and Orange County Lateral Roads tax rates.
- (3) The City of West Orange only has a maintenance tax rate. The City has not levied a debt service tax in the last ten fiscal years.

CITY OF WEST ORANGE, TEXAS PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

		2021_			2012	
Taxpayer	Taxable Assessed Value	Rank	% of Total Taxable Assessed Value	Taxable Assessed Value	Rank	% of Total Taxable Assessed Value
Suez WTS USA, Inc.	18,525,040	1	12.59%			
Wal-Mart Store #00777	7,367,804	2	5.01%	10,218,405	1	8.53%
Granger Chevrolet	5,361,569	3	3.65%	2,112,195	6	1.76%
Wal-Mart Stores Inc.	4,699,262	4	3.19%	7,650,506	3	6.39%
Albanese Real Estate	4,562,591	5	3.10%	3,963,428	4	3.31%
Entergy Texas, Inc.	3,024,450	6	2.06%	2,114,510	5	1.77%
Union Pacific Railroad Company	2,622,070	7	1.78%	1,358,950	9	1.13%
EAN Holdings, LLC	2,567,301	8	1.75%	1,764,768	7	1.47%
STI Group, Inc.	2,057,020	9	1.40%			
3121EBD Ocean LLC	1,214,352	10	0.83%			
G E Betz-Betz Dearborn				8,087,120	2	6.75%
Metal Depot, Inc.				1,512,543	8	1.26%
Dupont Employees Rec Assn.				956,410	10	0.80%
Subtotal	52,001,459		35.36%	39,738,835		33.18%
Other taxpayers	95,081,788		64.64%	80,030,786		66.82%
Totals	\$ 147,083,247		100.00%	\$ 119,769,621		100.00%

Source - Tax assessor/collector's records

CITY OF WEST ORANGE, TEXAS PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (Unaudited)

Collected within the Collections Total Collections to Date Fiscal Year of the Levy Total % of Tax Levy % of in Subsequent Fiscal Tax Years Amount Levy Year Rate and Adjust. Amount Levy 23,548 505,025 99.21 94.59 \$ \$ 2012 0.42500 \$ 509,021 \$ 481,477 99.02 22,775 519,288 0.42500 524,419 496,513 94.68 2013 20,339 529,502 98.82 535,798 509,163 95.03 2014 0.42500 526,425 533,935 510,518 95.61 15,907 98.59 2015 0.42500 529,630 98.27 94.75 18,957 0.42500 538,942 510,673 2016 15,284 590,059 98.21 574,775 95.67 2017 0.42500 600,814 14,656 593,471 98.02 578,815 95.60 0.45000 605,470 2018 10,785 600,043 97.15 0.47000 617,624 589,258 95.41 2019 9,003 598,868 94.79 93.36 2020 0.47000 631,805 589,865 94.74 94.74 636,219 671,508 636,219 2021 0.47000

Source - Tax assessor/collector's records

CITY OF WEST ORANGE, TEXAS RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Unaudited)

Governmental

	1		ctivities		Total	% of				
	Fiscal	(Capital		Primary	Personal		Per		
Year		Leases		Government		Income		Capita*		
	2012	\$	•	\$	n-	-	\$		-	
	2013		- .		-	-			-	
	2014		-		-	-			-	
	2015		_		-	-				
	2016		-		-	-			-	
	2017		-		-	-			-	
	2018		-		-	-			-	
	2019		-		_	-			-	
	2020		_		-	-			-	
	2021		-		-	-			-	

^{*} See the Schedule of Demographic and Economic Statistics (S-15) for personal income and population data.

^{**} The City had no outstanding debt

CITY OF WEST ORANGE, TEXAS DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT SEPTEMBER 30, 2021 (Unaudited)

Governmental Unit	De	bt Outstanding	Estimated Percentage Applicable (1)	City of West Orange Share of Debt
West Orange Cove ISD Orange County	\$	64,767,069 4,563,856	7.2249% 2.4120%	\$ 4,679,355 110,079
Subtotal, overlapping debt				4,789,434
City Direct Debt				
Total Direct and Overlapping Debt				\$ 4,789,434

Sources - West Orange Cove CISD, Orange County

Note - Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore, responsible for repaying the debt of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the overlapping government's taxable assessed value that is within the City's boundaries and dividing it by the overlapping government's total taxable assessed value.

 2016 2017			2018		2019	2020			2021		
\$ 12,680,988	\$	14,136,804	\$	13,454,889	\$	13,140,936	\$	13,437,688	\$	14,708,325	
 							_			<u>-</u> _	
\$ 12,680,988	<u>\$</u>	14,136,804	<u>\$</u>	13,454,889	<u>\$</u>	13,140,936	<u>\$</u>	13,437,688	\$	14,708,325	
0.00%		0.00%		0.00%		0.00%		0.00%		0.00%	
\$ 126,809,883 12,680,988	\$	141,368,038 14,136,804	\$	134,548,890 13,454,889	\$	131,409,362 13,140,936	\$	134,376,882 13,437,688	\$	147,083,247 14,708,325	
\$ 12,680,988	\$	14,136,804	\$	13,454,889	\$_	13,140,936	\$_	13,437,688	\$	14,708,325	

CITY OF WEST ORANGE, TEXAS DEMOGRAPHIC AND ECONOMIC STATISTICS LAST YEN FISCAL YEARS (Unaudited)

Fiscal Year			Per Capita			
Ended		Personal	Personal	Median	School	Unemployment
Sept. 30,	Population (1)	Income (1)	Income (1)	Age (1)	Enrollment (2)	Rate
2012	3,443	58,259,003	16,921	41	2,472	n/a
2013	3,443	58,114,397	16,879	33	2,100	n/a
2014	3,412	61,364,820	17,985	38	3,434	n/a
2015	3,455	75,895,985	21,967	38	2,417	n/a
2016	3,458	94,026,478	27,191	41	2,446	n/a
2017	3,454	107,761,346	31,199	39	2,386	n/a
2018	3,419	n/a	n/a	n/a	2,481	n/a
2019	3,419	n/a	31,744	36	2,488	n/a
2020	3,294	n/a	n/a	40	2,512	n/a
2021	3,459	n/a	31,901	35	2,135	n/a

n/a - information not available

Data sources:

- (1) Orange County EDC
- (2) U.S. Census Bureau

CITY OF WEST ORANGE, TEXAS PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (Unaudited)

		2021			2012	
			% of			% of
5	ъ 1	D1-	Total City	E1	Donle	Total City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
			- 4 4 4 9 4		•	5 450/
WOCCISD	360	1	24.11%	115	2	5.45%
Walmart	190	2	12.73%	384	1	18.21%
Granger Chevrolet	68	3	4.55%	59	3	2.80%
Suez Water Tech	54	4	3.62%			
West Orange Bus Service	30	5	2.01%			
City of West Orange	24	6	1.61%	26	7	1.23%
STI	15	7	1.00%			
Akrotex Inc.	15	8	1.00%	42	5	1.99%
Burke's Outlet	11	9	0.74%	11	10	0.52%
Metal Depot	10	10	0.67%			
Little Giant/TMRS			0.00%	11	9	0.52%
STS Bus Service			0.00%	40	6	1.90%
GE Water & Process Technology			0.00%	44	4	2.09%
Sonic Drive-In			0.00%	15	8	<u>0.71%</u>
T-4-1	777		52.04%	747		35.42%
Total	<u>777</u>		32.04%			<u>33.42</u> 70

Source - City records

CITY OF WEST ORANGE, TEXAS FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

	Full-time Equivalent Employees as of September 30											
Function	2012	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>		
General Government	5	5	5	5	5	5	5	5	4	4		
Public Safety												
Police												
Officers	9	9	9	9	9	8	7	8	10	10		
Civilians	2	2	2	2	2	2	2	2	2	2		
Fire												
Firefighters	-	-	-	-	-	-	-	-	-	-		
Civilians	-	-	-	-	-	-	-	-	-	-		
Public Works												
Streets and Sanitation	7	7	7	7	6	5	5	6	6	6		
Maintenance and Operations	1	1	1	1	1	1	1	1	1	1		
Totals	24	24	24	24	23	21		22	23	23		

Source - City personnel records

CITY OF WEST ORANGE, TEXAS OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

Function	2012	2013	2014	<u>2015</u>	<u>2016</u>	<u>2017</u>	2018	<u>2019</u>	<u>2020</u>	<u>2021</u>
Police										
Arrests	669	595	593	521	479	368	237	213	81	231
Accident reports	51	48	62	71	66	56	35	49	28	53
Citations	1,284	1,218	994	1,131	1,194	854	768	633	292	524
Offense reports	1,269	708	6,611	626	592	497	359	417	458	625
Calls for service	3,255	2,472	3,274	3,501	3,802	3,999	3,350	4,361	4,377	5,085
Fire										
Emergency responses	16	25	14	29	14	31	76	64	21	35
Fire incidents	15	11	15	10	8	16	14	14	21	16
Service calls and other calls	10	26	27	13	16	12	49	42	19	29
Automatic aid, mutual aid giver	9	8	11	5	7	4	13	7	15	22

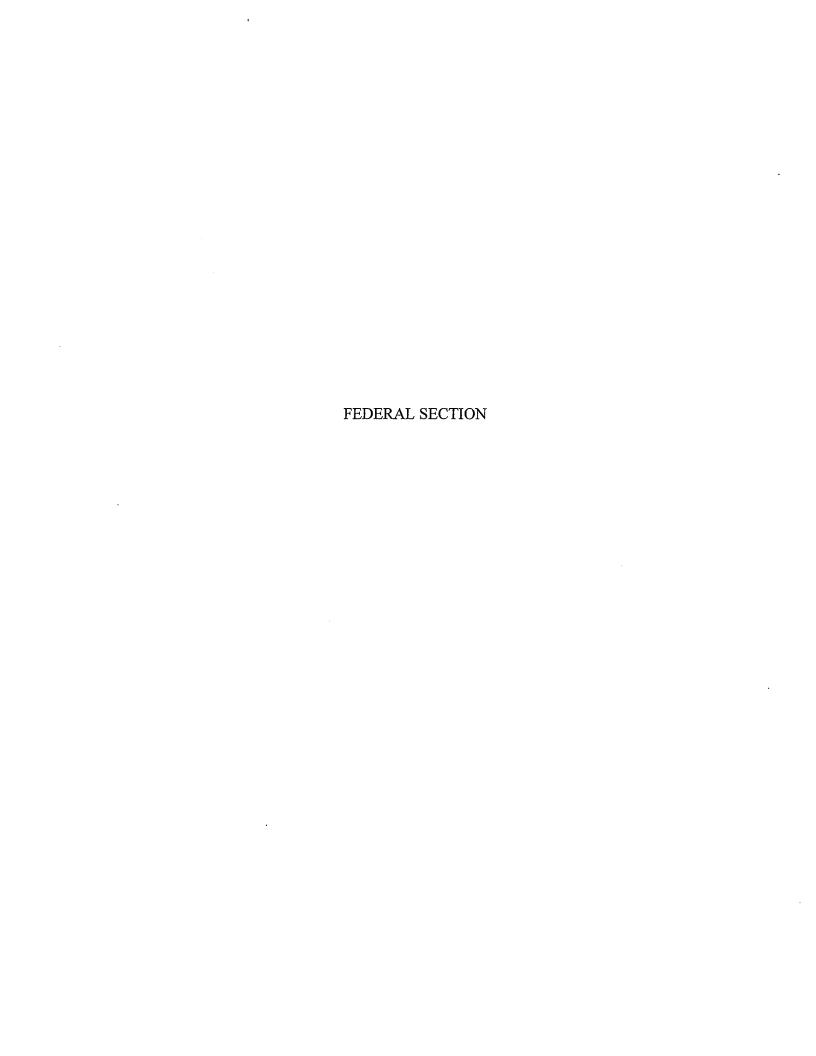
Source - Various City departments

CITY OF WEST ORANGE, TEXAS CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

Function	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	7	7	7	7	7	8	9	9	9	7
Staff units	_	-	-	-	-	-	-	-	-	3
Fire										
Stations	1	1	1	1	1	1	1	1	1	1
Public Works										
Collection trucks	3	3	3	3	3	3	2	2	2	2
Streets (miles)	28.9	28.9	28.9	28.9	28.9	28.9	28.9	28.9	28.9	28.9

Source - Various City departments

Note - No capital asset indicators are available for the general government function.





INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mayor and City Council City of West Orange, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of West Orange, Texas, as of and for the year ended September 30, 2021 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 8, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of West Orange's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of West Orange's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of West Orange's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

Bridge City, Texas February 8, 2022



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Mayor and City Council City of West Orange, Texas

Report on Compliance for Each Major Federal Program

We have audited the City of West Orange's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Wests Orange's major federal programs for the year ended September 30, 2021. The City of West Orange's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of West Orange's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of West Orange's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of West Orange's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of West Orange complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

Report on Internal Control Over Compliance

Management of the City of West Orange is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of West Orange's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of West Orange's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bridge City, Texas February 8, 2022

CITY OF WEST ORANGE, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

I. Summary of the Auditor's Results

Financial Statements

1. Type of auditor's report issued Unmodified

2. Internal control over financial reporting:

a. Material weakness(es) identified?

b. Significant deficiency(ies) identified that are not considered to be material weaknesses?

None reported

3. Noncompliance material to the financial statements noted?

Federal Awards

4. Internal control over major programs:

a. Material weakness(es) identified?

b. Significant deficiency(ies) identified that are not considered to be material weaknesses?

None reported

5. Type of auditor's report issued on compliance with major programs

Unmodified

6. Any audit findings disclosed that are required to be reported in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200.516(a)?

7. Identification of major programs CDBG Disaster Recovery Program – Hurricane Harvey

8. Dollar threshold used to distinguish between Type A and Type B programs \$750,000

9. Auditee qualified as low-risk auditee?

II. Findings Related to the Financial Statements

None reported

III. Findings and Questioned Costs Related to Federal Awards

None reported

CITY OF WEST ORANGE, TEXAS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2021

No prior findings.

CITY OF WEST ORANGE, TEXAS CORRECTIVE ACTION PLAN FOR THE YEAR ENDED SEPTEMBER 30, 2021

No corrective action is necessary for the City during the year ended September 30, 2021.

CITY OF WEST ORANGE, TEXAS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal Grantor/Pass-Through:	Federal Assistance Listing No.	Federal Expenditures
U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT		
Passed through Texas General Land Office		
CDBG Disaster Recovery Program - Hurricane Harvey	14.228	\$ 398,225
Total Passed through Texas General Land Office		398,225
Passed through Texas Department of Agriculture		
CDBG Disaster Recovery Program - Hurricane Harvey	14.228	220,592
CDBG Disaster Recovery Program - Hurricane Harvey	14.228	26,361
Total Passed through Texas Department of Agriculture		246,954
Subtotal FAL 14.228		645,178
TOTAL U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT		645,178
U.S. DEPARTMENT OF JUSTICE		
Passed through Office of Attorney General - Criminal Justice Division		
Coronavirus Emergency Supplemental Funding	16.034	25,652
Bulletproof Vest Partnership Program	16.607	783
Public Safety Partnership and Community Policing Grants	16.710	95,448
Edward Byrne Memorial Justice Assistance Grant Program	16.738	11,000
Total Passed through Office of Attorney General - Criminal Justice Division		132,882
TOTAL U.S. DEPARTMENT OF JUSTICE		132,882
U.S. DEPARTMENT OF THE TREASURY		
Passed through Texas Division of Emergency Management		140 (00
Coronavirus Relief Fund	21.019	148,632
Total Passed through Texas Division of Emergency Management		148,632
TOTAL U.S. DEPARTMENT OF THE TREASURY		148,632
U.S. DEPARTMENT OF HOMELAND SECURITY		
Passed through Texas Division of Emergency Management		
Disaster Grant, Public Assistance, 3540, Hurricane Laura	97.036	95,549
Homeland Security Grant Program	97.067	17,223
Total Passed through Texas Division of Emergency Management		112,772
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY		112,772
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 1,039,465

CITY OF WEST ORANGE, TEXAS NOTES ON ACCOUNTING POLICIES FOR FEDERAL AWARDS YEAR ENDED SEPTEMBER 30, 2021

- 1. The City uses the fund types specified by the Governmental Accounting Standards Board. Special revenue funds are used to account for resources restricted to, or designated for, specific purposes. Federal and state financial assistance generally is accounted for in a Special Revenue Fund because it is restricted for specific purposes.
- 2. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The Governmental Fund types are accounted for using a current financial resources measurement focus called the modified accrual basis of accounting. Nearly all Federal grant funds were accounted for in a Special Revenue Fund which is a Governmental Fund type. With this measurement focus, only current assets and current liabilities and the fund balance are included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets.

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e., both measurable and available, and expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on General Long-Term Debt, which is recognized when due, and certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Usually, Federal grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. When Federal grant funds are received before related expenditures are made, they are recorded as deferred revenues.

- 3. The period of availability for federal grant funds for the purpose of liquidation of outstanding obligations made on or before the ending date of the federal project period extends 30 days beyond the federal project period ending date, in accordance with provisions in Section H, Period of Availability of Federal Funds, Part 3, OMB Circular A-133 Compliance Statement.
- 4. After a presidentially declared disaster, FEMA provides Disaster Grants Public Assistance (Presidentially Declared Disasters) (CFDA 97.036) to reimburse eligible costs for labor, equipment, and materials associated with first responder sheltering. The federal government makes reimbursements in the form of cost-shared grants that require matching funds. As of September 30, 2021, \$55,833 approved eligible expenditures related to Hurricane Laura were incurred in the prior fiscal year and are included in SEFA.